

REPORT TO THE LEGISLATURE
Pursuant to P.A. 154 of 2005
Section 402
Community Residential Program

Section 402 of 2005 P.A. 154 requires that the Department of Corrections provide individual reports for the technical rule violator program, the community residential program, the electronic tether program, and the special alternative to incarceration program, including information on:

- Monthly new participants.
- Monthly participant unsuccessful terminations, including cause.
- Number of successful terminations.
- End month population by facility/program.
- Average length of placement.
- Return to prison statistics.
- Description of each program location or locations, capacity, and staffing.
- Sentencing guideline scores and actual sentence statistics for participants, if applicable.
- Comparison with prior year statistics.
- Analysis of the impact on prison admissions and jail utilization and the cost effectiveness of the program.

Community Residential Program (CRP)

This report will focus on prisoners and parolees housed at the Grand Rapids Corrections Center (GRCC) and exclude parolees housed in the Grand Rapids Technical Rule Violator Center, (same building, different program,) which are the subject of a separate technical rule violator report. Prisoners on electronic tether / monitoring, considered part of the CRP, are also not included in this report as they are the subject of yet another separate electronic tether / monitoring report.

The Community Residential Program is a very old Department program that has changed with the times. In its heyday, circa 1992, nearly 3,500 low-risk prisoners were getting re-established in the community while serving the last months of their sentences before parole. Many stayed in over a dozen corrections centers, while others when not working or in treatment programs, were under house arrest on electronic monitoring.

In 2005, due to the continuing impact of the Truth-in-Sentencing (TIS) law's prohibition on housing State prisoners anywhere other than in secure institutions and camps until their full minimum sentences are served, there is one remaining correction center, in Grand Rapids. The Grand Rapids Corrections Center (GRCC) is used to house prisoners and parolees for a variety of purposes, including:

- The remaining Non-TIS Prisoners (serving under the older disciplinary credits system) have the opportunity to be placed in CRP one year before parole eligibility.
- Prisoners returned to the institution for parole violations have the opportunity to be placed in CRP after they have served four months on the parole violation and are within eight months of the end of their continuance.
- GRCC is used to provide sanction placement for parole violators in lieu of return to prison.

- GRCC is used for parolees that are not complying with restitution requirements and reside in the center until they are making earnest efforts in making consistent restitution payments.
- GRCC beds can be utilized for sanction placement, temporary parole placement, home placement when a parolee loses their telephone for electronic monitoring, and other reasons as approved by the Manager/Area Manager.

Table 1 shows the dwindling number of parolees and low-risk prisoners available to utilize the CRP which has resulted in the closing of most remaining Corrections Centers.

Table 1 - New CRP Center Participants Monthly By Location

| | Benton Harbor | | | | Detroit | | | | Saginaw | | | | Grand Rapids | | | | Total | |
|--------------|---------------|-------------|--------------|-------------|-------------|---------------|--------------|---------------|-------------|-------------|--------------|-------------|--------------|-------------|--------------|-------------|--------------|--------------|
| | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | 2004 | 2005 |
| | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 |
| Jan | 13 | 11 | 81 | 111 | 67 | 0 | 26 | 0 | 30 | 10 | 98 | 80 | 32 | 11 | 187 | 93 | 534 | 316 |
| Feb | 5 | 15 | 80 | 92 | 50 | 0 | 25 | 0 | 18 | 17 | 101 | 74 | 12 | 7 | 173 | 74 | 464 | 279 |
| Mar | 5 | 12 | 86 | 70 | 104 | 0 | 112 | 0 | 12 | 12 | 128 | 89 | 27 | 11 | 187 | 67 | 661 | 261 |
| Apr | 5 | 0 | 85 | 12 | 50 | 0 | 153 | 0 | 17 | 1 | 128 | 27 | 18 | 19 | 186 | 54 | 642 | 113 |
| May | 10 | 0 | 79 | 1 | 61 | 0 | 174 | 0 | 12 | 0 | 106 | 0 | 20 | 7 | 184 | 55 | 646 | 63 |
| Jun | 13 | 0 | 94 | 0 | 50 | 0 | 141 | 0 | 11 | 0 | 125 | 0 | 25 | 6 | 176 | 66 | 635 | 72 |
| Jul | 2 | 0 | 90 | 0 | 51 | 0 | 112 | 0 | 8 | 0 | 135 | 0 | 20 | 6 | 153 | 76 | 571 | 82 |
| Aug | 17 | 0 | 83 | 0 | 1 | 0 | 0 | 0 | 40 | 0 | 105 | 0 | 23 | 10 | 159 | 66 | 428 | 76 |
| Sep | 6 | 0 | 89 | 0 | 0 | 0 | 0 | 0 | 34 | 0 | 93 | 0 | 11 | 8 | 93 | 45 | 326 | 53 |
| Oct | 6 | 0 | 95 | 0 | 0 | 0 | 0 | 0 | 29 | 0 | 99 | 0 | 13 | 22 | 86 | 49 | 328 | 71 |
| Nov | 12 | 0 | 100 | 0 | 0 | 0 | 0 | 0 | 23 | 0 | 93 | 0 | 6 | 9 | 74 | 63 | 308 | 72 |
| Dec | 7 | 0 | 98 | 0 | 0 | 0 | 0 | 0 | 21 | 0 | 91 | 0 | 16 | 12 | 95 | 52 | 328 | 64 |
| Total | 101 | 38 | 1,060 | 286 | 434 | Closed | 743 | Closed | 255 | 40 | 1,302 | 270 | 223 | 128 | 1,753 | 760 | 5,871 | 1,522 |
| Avg | 8.4 | 12.7 | 88.3 | 57.2 | 54.3 | | 106.1 | | 21.3 | 10.0 | 108.5 | 67.5 | 18.6 | 10.7 | 146.1 | 63.3 | 489.3 | 126.8 |

Tables 2 and 3 present active sentence information of the parolees and prisoners at the time of their admission to the CRP. In 2005, the 1,522 new CRP Center participants had 2,678 active sentences, with similar distributions to 2004 participants. The details presented in these two tables are for individual active sentences only, since a composite or cumulative minimum term would obscure offense type information.

Table 2 - Minimum Term Groups for All Active Offenses at the Time of Admission to CRP Center

| Minimum Term Groups* | 2004 | | 2005 | |
|-----------------------|---------------|---------------|--------------|---------------|
| | Number | Percent | Number | Percent |
| 0-12 Months | 2320 | 21.9% | 535 | 20.0% |
| 13-24 Months | 4944 | 46.7% | 1269 | 47.4% |
| 25-36 Months | 1667 | 15.8% | 467 | 17.4% |
| 37-60 Months | 1112 | 10.5% | 273 | 10.2% |
| 61-120 Months | 453 | 4.3% | 121 | 4.5% |
| 121+ Months | 83 | 0.8% | 13 | 0.5% |
| Life | 0 | 0.0% | 0 | 0.0% |
| Total Offenses | 10,579 | 100.0% | 2,678 | 100.0% |

* These Minimum Terms represent individual active sentences and disregard consecutives.

Table 3 - Offense Types for All Active Offenses at the Time of Admission to CRP Center

| Offense Type | 2004 | | | 2005 | | |
|-----------------------|---------------|---------------|---------------|--------------|---------------|---------------|
| | Number | Percent | Average Term* | Number | Percent | Average Term* |
| Nonassaultive | 6,507 | 61.5% | 25.9 | 1,762 | 65.8% | 25.8 |
| Drug | 2,392 | 22.6% | 23.8 | 470 | 17.6% | 24.5 |
| Assaultive | 1,680 | 15.9% | 40.7 | 446 | 16.7% | 39.0 |
| Total Offenses | 10,579 | 100.0% | 27.8 | 2,678 | 100.0% | 27.8 |

* In months, these Average Terms represent individual active sentences and disregard consecutives.

Sentencing Guidelines (SGL) information has been captured in OMNI on a statewide basis since October of 2002 thus, 2003 is the first available, full year of the 1999 Legislative Sentencing Guidelines. Unfortunately, nearly 75% of the sentencing dates for the 2005 new CRP Center participants are from before 2003 and additional complications, such as, a mix of sentences with and without SGL data, and the change in handling of SGLs with regard to probation violations, make interpreting SGL sentencing characteristics dubious at this time. Regardless, Table 4 shows that most of the actual sentences agree with the SGL ranges, though this comparison is meaningless since it represents less than 2% of the sentences for new CRP Center participants.

Table 4 - Comparison of Actual Sentence with SGL Range for New CRP Center Participants

| Actual Sentence vs. SGL Range | 2004 | | 2005 | |
|-------------------------------|---------------|---------------|--------------|---------------|
| | Number | Percent | Number | Percent |
| Below Range | 2 | 1.2% | 0 | 0.0% |
| Within Range | 159 | 93.5% | 42 | 95.5% |
| Above Range | 9 | 5.3% | 2 | 4.5% |
| Total with SGLs | 170 | 1.6% | 44 | 1.6% |
| Unknown SGLs | 10,409 | 98.4% | 2,634 | 98.4% |
| Total Offenses | 10,579 | 100.0% | 2,678 | 100.0% |

Table 5 shows that in 2005, there were 1,592 successful parolees and prisoners that left the CRP. The 2005 average successful stay for parolees in the CRP Center was 21.2 days, while prisoners stayed in the CRP Center for 64.7 days, reflecting the difference in Center usage by offender type.

Table 5 - Monthly Successful CRP Center Terminations by Location

| | Benton Harbor | | | | Detroit | | | | Saginaw | | | | Grand Rapids | | | | Total | |
|--------------|---------------|------------|--------------|-------------|-------------------|-------------------|-------------|-------------|--------------|-------------|-------------|------------|--------------|-------------|--------------|--------------|-------|------|
| | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | 2004 | 2005 |
| | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 |
| Jan | 4 | 10 | 80 | 103 | 57 | 0 | 24 | 0 | 20 | 11 | 93 | 86 | 23 | 9 | 192 | 86 | 493 | 305 |
| Feb | 4 | 11 | 78 | 115 | 38 | 0 | 18 | 0 | 15 | 10 | 92 | 68 | 10 | 13 | 165 | 102 | 420 | 319 |
| Mar | 7 | 11 | 74 | 73 | 51 | 0 | 79 | 0 | 12 | 17 | 124 | 93 | 27 | 2 | 174 | 67 | 548 | 263 |
| Apr | 6 | 6 | 100 | 35 | 59 | 0 | 151 | 0 | 11 | 19 | 114 | 60 | 13 | 9 | 197 | 61 | 651 | 190 |
| May | 5 | 0 | 80 | 7 | 49 | 0 | 186 | 0 | 11 | 0 | 119 | 0 | 21 | 8 | 168 | 59 | 639 | 74 |
| Jun | 7 | 0 | 80 | 0 | 43 | 0 | 138 | 0 | 15 | 0 | 93 | 0 | 18 | 7 | 204 | 58 | 598 | 65 |
| Jul | 8 | 0 | 95 | 0 | 45 | 0 | 131 | 0 | 4 | 0 | 125 | 0 | 19 | 7 | 156 | 68 | 583 | 75 |
| Aug | 8 | 0 | 77 | 0 | 46 | 0 | 13 | 0 | 38 | 0 | 128 | 0 | 24 | 5 | 152 | 72 | 486 | 77 |
| Sep | 11 | 0 | 81 | 0 | 0 | 0 | 0 | 0 | 29 | 0 | 100 | 0 | 16 | 1 | 112 | 55 | 349 | 56 |
| Oct | 5 | 0 | 93 | 0 | 0 | 0 | 0 | 0 | 31 | 0 | 107 | 0 | 14 | 9 | 78 | 48 | 328 | 57 |
| Nov | 4 | 0 | 87 | 0 | 0 | 0 | 0 | 0 | 21 | 0 | 77 | 0 | 4 | 2 | 64 | 53 | 257 | 55 |
| Dec | 15 | 0 | 107 | 0 | 0 | 0 | 0 | 0 | 20 | 0 | 93 | 0 | 12 | 9 | 94 | 47 | 341 | 56 |
| Total | 84 | 38 | 1,032 | 333 | 388 Closed | 740 Closed | 227 | 57 | 1,265 | 307 | 201 | 81 | 1,756 | 776 | 5,693 | 1,592 | | |
| Avg | 7.0 | 9.5 | 86.0 | 66.6 | 48.5 | 92.5 | 18.9 | 14.3 | 105.4 | 76.8 | 16.8 | 6.8 | 146.3 | 64.7 | 474.4 | 132.7 | | |

Unsuccessful CRP Center terminations occurred in about 7% of all terminations for 2005 with parolees failing in an average of 16.0 days and prisoners failing in an average of 52.0 days. Below are typical reasons for the monthly unsuccessful terminations shown in Table 6:

- Escape violation but returned to Corrections Center or Electronic Monitoring System home placement
- Medically / Psychologically unmanageable
- Substance abuse violations (4 is mandatory reclassification)
- Rule violator (non substance abuse)
- Failure to seek and maintain employment
- Failure to meet special conditions placed by CRP examiner, e.g.: driving
- New felony / misdemeanor
- Threatening / assaultive behavior
- Creating a disturbance
- Failure to follow rules of Corrections Center or Electronic Monitoring System
- No longer eligible due to change in Judgment of Sentence
- No longer eligible time-wise due to findings during time audit or Continuance placed by Parole Board
- As determined by Central Office or Center Area Manager/Manager

Table 6 - Monthly Unsuccessful CRP Center Terminations by Location

| | Benton Harbor | | | | Detroit | | | | Saginaw | | | | Grand Rapids | | | | Total | |
|--------------|---------------|------------|------------|------------|-------------|---------------|------------|---------------|------------|------------|------------|------------|--------------|------------|------------|------------|-------------|------------|
| | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | 2004 | 2005 |
| | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | | | | |
| Jan | 0 | 1 | 0 | 0 | 3 | 0 | 0 | 0 | 8 | 4 | 2 | 1 | 3 | 4 | 0 | 0 | 16 | 10 |
| Feb | 2 | 1 | 0 | 0 | 21 | 0 | 1 | 0 | 15 | 0 | 1 | 1 | 4 | 1 | 0 | 0 | 44 | 3 |
| Mar | 1 | 2 | 0 | 0 | 8 | 0 | 2 | 0 | 3 | 2 | 0 | 2 | 6 | 5 | 1 | 1 | 21 | 12 |
| Apr | 2 | 1 | 0 | 0 | 18 | 0 | 0 | 0 | 16 | 1 | 4 | 0 | 3 | 4 | 0 | 0 | 43 | 6 |
| May | 8 | 0 | 0 | 0 | 5 | 0 | 0 | 0 | 3 | 0 | 2 | 0 | 5 | 5 | 0 | 0 | 23 | 5 |
| Jun | 3 | 0 | 0 | 0 | 14 | 0 | 0 | 0 | 7 | 0 | 1 | 0 | 10 | 3 | 1 | 0 | 36 | 3 |
| Jul | 3 | 0 | 0 | 0 | 16 | 0 | 0 | 0 | 1 | 0 | 2 | 0 | 7 | 4 | 0 | 0 | 29 | 4 |
| Aug | 0 | 0 | 0 | 0 | 1 | 0 | 1 | 0 | 3 | 0 | 3 | 0 | 2 | 4 | 0 | 0 | 10 | 4 |
| Sep | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 0 | 0 | 0 | 3 | 8 | 0 | 0 | 7 | 8 |
| Oct | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5 | 0 | 3 | 0 | 5 | 11 | 0 | 10 | 14 | 21 |
| Nov | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 0 | 2 | 0 | 2 | 3 | 0 | 7 | 9 | 10 |
| Dec | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 0 | 2 | 0 | 4 | 12 | 0 | 8 | 8 | 20 |
| Total | 21 | 5 | 0 | 0 | 86 | Closed | 4 | Closed | 71 | 7 | 22 | 4 | 54 | 64 | 2 | 26 | 260 | 106 |
| Avg | 1.8 | 1.3 | 0.0 | 0.0 | 10.8 | | 0.5 | | 5.9 | 1.8 | 1.8 | 1.0 | 4.5 | 5.3 | 0.2 | 2.2 | 21.7 | 8.8 |

The monthly new CRP Center participants, monthly successful and unsuccessful CRP Center terminations, and average lengths of stay resulted in the end of month CRP Center populations shown in Table 7.

Table 7 - End of Month CRP Center Populations by Location

| | Benton Harbor | | | | Detroit | | | | Saginaw | | | | Grand Rapids | | | | Total | |
|------------|---------------|------------|-------------|-------------|-------------|---------------|-------------|---------------|-------------|------------|-------------|-------------|--------------|-------------|-------------|-------------|--------------|-------------|
| | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | Prisoners | | Parolees | | 2004 | 2005 |
| | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | 2004 | 2005 | | | | |
| Jan | 24 | 9 | 27 | 61 | 68 | 0 | 3 | 0 | 56 | 22 | 31 | 35 | 58 | 22 | 69 | 76 | 336 | 225 |
| Feb | 23 | 12 | 29 | 38 | 59 | 0 | 9 | 0 | 44 | 29 | 39 | 40 | 56 | 15 | 77 | 48 | 336 | 182 |
| Mar | 20 | 10 | 41 | 33 | 103 | 0 | 40 | 0 | 41 | 23 | 43 | 34 | 51 | 19 | 89 | 49 | 428 | 168 |
| Apr | 17 | 0 | 26 | 10 | 75 | 0 | 41 | 0 | 31 | 0 | 53 | 0 | 53 | 32 | 78 | 43 | 374 | 85 |
| May | 13 | 0 | 24 | 0 | 81 | 0 | 29 | 0 | 29 | 0 | 38 | 0 | 48 | 26 | 94 | 43 | 356 | 69 |
| Jun | 16 | 0 | 38 | 0 | 73 | 0 | 33 | 0 | 18 | 0 | 68 | 0 | 45 | 22 | 65 | 51 | 356 | 73 |
| Jul | 7 | 0 | 34 | 0 | 63 | 0 | 14 | 0 | 21 | 0 | 76 | 0 | 39 | 17 | 61 | 59 | 315 | 76 |
| Aug | 15 | 0 | 39 | 0 | 0 | 0 | 0 | 0 | 27 | 0 | 50 | 0 | 47 | 18 | 69 | 53 | 247 | 71 |
| Sep | 10 | 0 | 47 | 0 | 0 | 0 | 0 | 0 | 31 | 0 | 43 | 0 | 36 | 17 | 50 | 43 | 217 | 60 |
| Oct | 10 | 0 | 49 | 0 | 0 | 0 | 0 | 0 | 27 | 0 | 32 | 0 | 27 | 19 | 58 | 34 | 203 | 53 |
| Nov | 17 | 0 | 62 | 0 | 0 | 0 | 0 | 0 | 27 | 0 | 46 | 0 | 25 | 23 | 68 | 37 | 245 | 60 |
| Dec | 9 | 0 | 53 | 0 | 0 | 0 | 0 | 0 | 27 | 0 | 42 | 0 | 24 | 14 | 69 | 34 | 224 | 48 |
| Avg | 15.1 | 3.4 | 39.1 | 28.4 | 47.5 | Closed | 24.1 | Closed | 31.6 | 8.2 | 46.8 | 27.3 | 42.4 | 20.3 | 70.6 | 47.5 | 303.1 | 97.5 |

Return to prison statistics measure a parolee's outcome at the conclusion of a standard follow-up period. Table 8 replicates a portion of the table of recidivism rates reported to the Legislature in response to *Section 411 of 2005 P.A. 154* by using a flat two year follow-up period and found that offenders paroled in 2003 had a Total Failure Rate of 46.6% (Absconds 16.7%, Technical Violators 16.7%, and New Sentence Violators 13.2%). New CRP Center participants for 2003 are the most recent participants that can have a two year follow-up period, however, they would have paroled from a mixture of years from 2003 and earlier. Thus, new CRP Center participants for 2003 will have a failure rate that averages recidivism rates for paroles in 2003 and earlier.

Table 8 - (portion of) Two-Year Follow-Up Outcomes of Offenders Who Paroled in 1998 to 2003 by Year

| Year Paroled | Total Cases | Success Total | Failure Total | Absconds | Technical Violators | New Sentence |
|--------------|-------------|---------------|---------------|----------|---------------------|--------------|
| 2001 | 9,591 | 53.3% | 46.7% | 11.2% | 23.0% | 12.6% |
| 2002 | 10,254 | 52.7% | 47.3% | 15.9% | 18.1% | 13.3% |
| 2003 | 10,987 | 53.4% | 46.6% | 16.7% | 16.7% | 13.2% |

See MPRI Monthly Status Report, Addendum No. 15, Table 1 at www.michigan.gov/documents/03-01-06_MPRI_Monthly_Report_Addenda_151972_7.pdf

The CRP Center impacts jail utilization by minimizing the time a parole violator would spend in local jails waiting for return to prison as a parole technical violator or by serving the violation sanction in the CRP Center. The CRP Center impacts prison admissions by diverting eligible parole violators who would otherwise be returned to prison as technical violators.

The following CRP Centers were operated during 2004 and 2005:

Benton Harbor Corrections Center **Capacity: 85 beds**
 497 Waukonda Drive
 Benton Harbor, MI 49022

Ceased Operations June, 2005

| 2004 Staffing | | 2005 Staffing |
|----------------------|---|----------------------|
| 1.0 | Correction Shift Supervisor 1 | 1.0 |
| 1.0 | Corrections Resident Rep. - E10 | 1.0 |
| 7.0 | Corrections Officers - E9 | 7.0 |
| 9.0 | Total Benton Harbor Corrections Center Staff | 9.0 |

Detroit Woodward Corrections Center **Capacity: 150 beds**
 5801 Woodward Avenue
 Detroit, MI 48202

Ceased Operations August, 2004

| 2004 Staffing | | 2005 Staffing |
|----------------------|--|----------------------|
| 1.0 | Parole Probation Manager 3 | |
| 4.0 | Correction Shift Supervisor 1 | |
| 22.0 | Corrections Officers - E9 | |
| 2.0 | Maintenance Mechanic - A | |
| 29.0 | Total Detroit Woodward Corrections Center Staff | 0.0 |

Buena Vista Corrections Center **Capacity: 121 beds**
 1835 Treanor Street
 Saginaw, MI 49221

Ceased Operations June, 2005

| 2004 Staffing | | 2005 Staffing |
|----------------------|---|----------------------|
| 1.0 | Correction Shift Supervisor 1 | 1.0 |
| 11.0 | Corrections Officers - E9 | 11.0 |
| 12.0 | Total Buena Vista Corrections Center Staff | 12.0 |

Grand Rapids Corrections Center **Capacity: 160 beds**
 322 Front Street SW
 Grand Rapids, MI 49504

| 2004 Staffing | | 2005 Staffing |
|----------------------|--|----------------------|
| 1.0 | Parole Probation Manager 3 | 1.0 |
| 2.0 | Correction Shift Supervisor 1 | 2.0 |
| 1.0 | Correction Resident Rep - E10 | 1.0 |
| 15.0 | Corrections Officers - E9 | 15.0 |
| 19.0 | Total Grand Rapids Corrections Center Staff | 19.0 |

(The Grand Rapids Technical Rule Violator Center is at the same location and shares some staff.)