May 30, 2003

The Honorable Jennifer Granholm
Governor of the State of Michigan
George W. Romney Building
Lansing, Michigan 48933

In accordance with requirements set forth in Section 16 of P.A. 415, 1982, I am pleased to provide you with this report concerning the activities of the Michigan Correctional Officers’ Training Council for the calendar year January 1, 2002 through December 31, 2002.

As a result of the support of governing officials, correctional officers in the Michigan Department of Corrections are among the best educated and most highly prepared officers anywhere in the country. With continued support of the type received to date, the Council is confident that Michigan will continue as a leader in the training of state and local correctional officers.

Respectfully submitted,

Elizabeth A. Foley
Chairperson
The Earl F. DeMarse Corrections Academy
Location of Michigan Correctional Officers’ Training Council Offices
INTRODUCTION

Prior to May 1981, the minimum requirements for corrections officers hired to work for the Department in State corrections facilities were a high school diploma and six weeks of combined on-the-job and classroom training.

Explosive events led to changes in these minimum requirements. In 1981, over the Memorial Day weekend, three of the Department’s major facilities erupted with disturbances, resulting in widespread property damage and many injuries, but no deaths. The institutions that experienced disturbances included: the State Prison of Southern Michigan (Jackson); the Michigan Reformatory (Ionia); Marquette Branch Prison (Marquette).

Following the disorders, the Michigan Legislature conducted an extensive investigation to determine the underlying causes of the disturbances. The investigation identified lack of education and training of line staff as contributing factors. The Legislature responded by enacting Public Act 415 of 1982. The legislation, which became known as the Michigan Correctional Officers’ Training Act, established:

- The Michigan Correctional Officers’ Training Council - a Governor appointed body.

- A requirement of 15 semester or 23 term college credits to be eligible for employment as a state corrections officer.

- Requirements for certification, re-certification and decertification of state corrections officers including a 320 hour training academy requirement and two months of on-the-job training for new officers.

- Requirements for certification, re-certification and decertification of local corrections officers employed in county jails and lockups.

- A central training academy for corrections officers.
Two amendments to Public Act 415, Public Act 44 of 1985 and Public Act 4 of 1989, provided further support to the belief that the corrections officer position is one requiring post high school education including specific reference to possession of associate and bachelor degrees as being acceptable for entry into the corrections officer position. In 1989, the National Institute of Corrections awarded a grant to the International Association of Corrections Officers (IACO) to develop a college level vocational certificate program for corrections officers; much of the content of their program was based on the Michigan model.

MDOC Honor Guard
EXECUTIVE SUMMARY

In 2002, the Michigan Correctional Officers’ Training Council (MCOTC) remained committed to what many professionals in the field acknowledge as one of the finest corrections officer training programs in the nation.

Budget concerns kept the number of custody staff hired during FY 2001–2002 at levels below previous years. The training academy ran two classes during FY 2001-2002. During this time frame, there were 340 persons hired as corrections officers, compared to 954 persons hired in FY 2000 - 2001. Of the 340 individuals hired, there were 305 that successfully completed custody new employee training.

The following were highlights of the MCOTC during calendar year 2002:

- Re-certification of one hundred percent of all active state corrections officers who completed required training. Certification of one hundred percent of all new state corrections officers after completing 320 hours of academy training and two months of on-the-job training.

- One hundred forty nine local correction officers completed the 160 hour Local Corrections Training Program.

- Re-certification of one hundred and one local correction officers after completing 20 hours of in-service training.

- Twenty-five Michigan colleges and universities offered the Certified Corrections Officer Academic Program.

- Nearly 200 approved instructors taught in the Certified Corrections Officer Academic Program during the 2001-2002 academic year.

- A total of 302 students completed an approved Certified Corrections Officer Academic Program.
White males accounted for just under 51% of the corrections officers hired in FY 2001-2002 by the Department of Corrections. The remaining, almost 49% of persons hired, consisted of minority groups, both male and female.

Currently, 65 trained Department volunteer recruiters assist with recruitment of under represented groups. The volunteers perform these duties in addition to their primary jobs within the department.

The MCOTC State Standards Committee selected Corrections Officer Joseph Stephan, of the Boyer Road Correctional Facility, as the 2002 State Corrections Officer of the Year. The Council participated in a banquet honoring all corrections officers.

The Council recognizes and appreciates the support of the Executive Office and the Legislature, along with the commitment of the Department of Corrections in the on-going development and improvement of the education and training of corrections officers in the State of Michigan.
THE COUNCIL

The Michigan Correctional Officers’ Training Council was created by Public Act 415 of 1982 with the effective date of legislation March 30, 1983. The ten-member Council was appointed by the Governor and met for the first time in December, 1983.

CURRENT MEMBERS

<table>
<thead>
<tr>
<th>Name</th>
<th>Representing</th>
<th>Expiration</th>
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<tbody>
<tr>
<td>Luella Burke</td>
<td>Public at Large</td>
<td>3/30/03</td>
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<tr>
<td>Elizabeth A. Foley</td>
<td>Academic Community</td>
<td>3/30/04</td>
</tr>
<tr>
<td>Robert Hall</td>
<td>Local Corrections Officers</td>
<td>3/30/04</td>
</tr>
<tr>
<td>Dan Herman</td>
<td>Academic Community</td>
<td>3/30/03</td>
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<tr>
<td>Janet M. McClelland</td>
<td>State Personnel Director</td>
<td>3/30/05</td>
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<tr>
<td>Barry McLemore</td>
<td>MI Department of Corrections</td>
<td>3/30/05</td>
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<tr>
<td>Bill Page</td>
<td>Public at Large</td>
<td>3/30/03</td>
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<tr>
<td>Dennis Somers</td>
<td>State Corrections Officers</td>
<td>3/30/04</td>
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<tr>
<td>John Sonntag</td>
<td>Local Agencies and Jails</td>
<td>3/30/05</td>
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<tr>
<td>Craig Yaldoo</td>
<td>DMB/Office of Criminal Justice</td>
<td>3/30/03</td>
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STANDING COMMITTEES AND CHAIRPERSONS

- Academic Standards: Dan Herman
- Local Standards Committee: Bill Page
- State Standards Committee: Barry McLemore

THE STAFF

Administrator Bill Hudson, Office of Training and Recruitment serves as the Executive Secretary to the Council.

Jai Deagan, of the Office of Training and Recruitment serves as the Liaison to the Council.

Administrative support to the Council is currently provided by Char Thelen, secretary to the Administrator of the Office of Training and Recruitment.
MAJOR ACCOMPLISHMENTS

With the assistance and approval of the Departments of Civil Service and Corrections, the MCOTC has established responsive, relevant and practical entry-level requirements for state corrections officers.

The Certified Corrections Officer Academic Program was implemented in 1987 to enable persons to acquire 15 semester or 23 term credits to meet the educational requirement for employment as a state corrections officer. This is a college vocational certificate program that concentrates the student’s education in approved areas. Twenty-five Michigan colleges and universities are currently certified to offer the MCOTC Certified Corrections Officer Academic Program.

Civil Service testing, an in-depth personal interview, background check, drug testing and physical testing are some of the employment criteria.

Training programs for new state corrections officers were reviewed, revised and strengthened.

Established standards for certification, re-certification and decertification of state corrections officers continue to be applied in 2002.

In 2002, one hundred percent of all active state officers received re-certification.

One hundred percent of all new state corrections officers received initial certification upon completion of new officer recruit training.

The Council maintains an active involvement with the DeMarse Corrections Academy, approving physical standards, training course development and course revisions.

The Council has established physical training standards for corrections officer recruits. As part of their graduation requirement, recruits must successfully meet the following standard:

- Sit-ups - 18 in 30 seconds
- Push-ups - 24 in 60 seconds
### Option A: Step-test (total of 9 minutes)

<table>
<thead>
<tr>
<th>Stage</th>
<th>Cadence</th>
<th>Heights of steps</th>
<th>Time</th>
<th>No. of Trips</th>
</tr>
</thead>
<tbody>
<tr>
<td>I</td>
<td>120</td>
<td>3.75&quot;</td>
<td>3 min.</td>
<td>60</td>
</tr>
<tr>
<td>II</td>
<td>120</td>
<td>7.50&quot;</td>
<td>3 min.</td>
<td>60</td>
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<tr>
<td>III</td>
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<td>11.75&quot;</td>
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<td>60</td>
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### Option B: Step-test (total of 9 minutes)

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<th>Heights of steps</th>
<th>Time</th>
<th>No. of Trips</th>
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</thead>
<tbody>
<tr>
<td>I</td>
<td>120</td>
<td>3.75&quot;</td>
<td>3 min.</td>
<td>60</td>
</tr>
<tr>
<td>II</td>
<td>120</td>
<td>7.50&quot;</td>
<td>3 min.</td>
<td>60</td>
</tr>
<tr>
<td>III</td>
<td>158</td>
<td>7.50&quot;</td>
<td>3 min.</td>
<td>78</td>
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</tbody>
</table>

The physical standard must be met again at the end of the recruit’s 12 month probation to continue certification as a state corrections officer.
Since 1985, the Department of Corrections has recognized outstanding officers from each facility and from corrections centers. From this field of nominees, one corrections officer in the state is selected as Corrections Officer of the Year. The MCOTC’s involvement in awarding this honor began in 1988.

Although the annual award names only one top winner, the Council recognizes all corrections officers as members of the criminal justice profession who are charged every day with being fair, firm and objective in their interactions with Michigan prisoners.

In celebration of Corrections Officer Week, over 400 people attended the 2002 Corrections Officer of the Year awards and appreciation banquet held in Lansing on May 8, 2002. Warden Nick Ludwick, from Charles E. Egeler Correctional Facility, served as the master of ceremonies and Deputy Director Dan Bolden presented the awards.

Joseph Stephan, of the Boyer Road Correctional Facility, was selected as the Corrections Officer of the Year for 2002. The other four finalists were: Deborah Davis, Michigan Reformatory / Bellamy Creek Correctional Facility; William Heffner, Lakeland Correctional Facility; Patrick McComb, Camp Lehman / Standish Maximum Correctional Facility; Kip Smith, Field Operations Region II.
ACADEMIC STANDARDS

Dan Herman, Chairperson

The MCOTC Certified Corrections Officer Academic Program, in operation since 1987, began with the initial certification of 25 state colleges and universities. In 1990 that figure rose to 31. In 2002 there were 25 state colleges and universities that participated in the MCOTC certificate program.

- Alpena Community College, Alpena
- Baker College of Fremont, Fremont
- Bay Mills Community College, Brimley
- C.S. Mott Community College, Flint
- Davenport College - Alma Center, Alma
- Delta College, University Center
- Ferris State University, Big Rapids
- Gogebic Community College, Ironwood
- Grand Rapids Community College, Grand Rapids
- Jackson Community College, Jackson
- Kellogg Community College, Battle Creek
- Kirtland Community College, Roscommon
- Lake Michigan College, Benton Harbor
- Lake Superior State University, Sault Ste. Marie
- Lansing Community College, Lansing
- Marygrove College, Detroit
- Mid Michigan Community College, Harrison
- Montcalm Community College, Sidney
- North Central Michigan College, Petoskey
- Northern Michigan University, Marquette
- Northwestern Michigan College, Traverse City
- St. Clair Community College, Port Huron
- Schoolcraft College/Radcliff, Garden City
- Wayne County Community College, Detroit
- West Shore Community College, Scottville
The 2001-2002 academic year for the Certified Corrections Officer Programs showed a decrease in enrollment and certificates issued. The twenty-five (25) colleges certified to offer the corrections curriculum reported an enrollment of 2,668 students.

During the 2000-2001 academic year, 302 students completed an approved Certified Corrections Officer Academic Program.

<table>
<thead>
<tr>
<th>Students Enrolled in Certified Corrections Officer Academic Programs</th>
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<tbody>
<tr>
<td>White</td>
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<tr>
<td>Females</td>
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<tr>
<td>Males</td>
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<td>Total</td>
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<table>
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<th>Students Who Completed a Certified Corrections Officer Academic Program</th>
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<tbody>
<tr>
<td>White</td>
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<tr>
<td>Female</td>
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<tr>
<td>Male</td>
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<tr>
<td>Total</td>
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<table>
<thead>
<tr>
<th>Instructors in Certified Corrections Officer Academic Programs</th>
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<tbody>
<tr>
<td>White</td>
</tr>
<tr>
<td>Female</td>
</tr>
<tr>
<td>Male</td>
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<tr>
<td>Total</td>
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New corrections officer recruits must successfully complete 320 hours of academic and practical training at the Academy, including Report Writing, Custody & Security, Sexual Harassment, Prisoner Management, Self Contained Breathing Apparatus, Disturbance Control, Emergency Health Care, Professional Employee Conduct with Offenders and Firearms Familiarization.

Phase I of the training begins the new officer’s first six weeks of employment at the Academy. Phase II is two months of on-the-job training at the facilities to which the recruits are assigned. The recruits return to the Academy for Phase III, which lasts for two weeks. The 16-week training period culminates with a graduation ceremony. Graduation certificates are presented as are various awards recognizing recruits for their academic achievement, attitude and perseverance.

New corrections officers in Michigan receive extensive training in a variety of subjects. The college requirement, satisfactory completion of 320 hours of Academy training, two months on-the-job training, training in Emergency Health Care and physical fitness achievement are only a few of the reasons for a sense of pride and accomplishment at having met rigorous training standards.

Recertification requirements state that correction officers must complete training as approved by the Council. Department policy set the amount of training required annually at forty hours. This amount is in agreement with American Corrections Association standards. The Council has, in the past, accepted and endorsed the forty hour annual training requirement.

Due to budget concerns, a variance to the forty hour annual training requirement was requested and approved. This variance was for the 2002-2003 training year only and would require an additional approval for subsequent training years.
EFFECTIVENESS OF TRAINING

The following is a brief summary in response to the 1997 Auditor General’s report on evaluating the effectiveness of training. The response includes a brief summary of the MDOC’s means for monitoring training and obtaining input to ensure the effectiveness and quality of training, which has continued through 2002:

- Policy Directive 02.05.102 Training Committees provides one means for obtaining input from all levels of employees for recommendations and assistance in the development of training programs. It includes:

  Suggestions from work site training committees are submitted by the Warden or Regional Prison Administrator to the appropriate Deputy Director.

  Training recommendations approved by the Deputy Directors are forwarded to the Director for approval; the Director then forwards the approved recommendations to the Administrator, Office of Training and Recruitment.

- The P.A. 415 Training Committee meets annually and reviews the Director approved recommendations of the facility training committees and Office of Training Recruitment recommendations and recommends mandatory and menu training programs for the following year for employees covered by P.A. 415:

- Meetings with institutional training officers and Field Operations Administration (FOA) regional training coordinators are held at field sites to obtain input about the current year’s training, problems, and recommendations for changes and improvements. This forum also provides an additional opportunity for input into the next year’s training programs.

- A standing Shoot Review Committee, consisting of representatives from Correctional Facilities Administration, Field Operations Administration, Administration and Programs Administration (includes the Administrator, Office of Training and Recruitment), Policy & Hearings and Internal Affairs meets as necessary. This committee reviews all instances of firearms discharges in the Department and determines if the firearm discharges were was appropriate; if training issues are identified, the Administrator, Office of Training and Recruitment follows up.
An annual training meeting with institutional training officers and Field Operations Administration regional training coordinators is held at a central site by the Office of Training and Recruitment each year, to distribute the upcoming year’s training materials, conduct train-the-trainer programs and obtain input from the participants as to the length and presentation of the programs.

Critical incident debriefings are held by the Deputy Directors when critical incidents occur in their administrations. When issues arise during debriefings that need to be addressed by training, these matters are referred to the Office of Training and Recruitment for appropriate action.

In order to respond to the needs of the corrections community, training program development must logically include Department consultation and review. Before a Department training program can be implemented, substantively changed or deleted, it must be reviewed by the appropriate administrator.

**LOCAL STANDARDS**

*Bill Page, Chairperson*

Due to a lack of awarded grant funds, 1996 was the last year for the Local Corrections Training Program (LCTP) as coordinated by the MDOC. In 2002, colleges and county sheriffs’ departments conducted a limited number of MCOTC approved 160 hour Local Corrections Training Programs with funds from the Michigan Commission on Law Enforcement Standards. Lodging for local corrections officers attending programs offered in the greater Lansing area was provided at the DeMarse Corrections Academy. The Council continues to certify and recertify qualified local officers at the request of sheriff’s departments and colleges and maintains these records at the Academy.

In 2002 the Council granted certification to 149 local corrections officers who completed MCOTC approved 160 hour programs and granted re-certification to 101 local corrections officers who completed Council approved in-service training.

The Ad-Hoc Curriculum Committee continued its work to revised the 160 Hour Local Corrections Training Program Curriculum. This project had a great deal of support from Council Chairperson Elizabeth Foley and her students at Lake Superior State University. Several training modules were converted to allow their distribution on CD ROM and video slide presentations were created to enhance the training provided.
ACKNOWLEDGMENTS:

The Michigan Correctional Officers’ Training Council appreciates the continuing support it receives from the Governor’s office and the Legislature. The Council has functioned smoothly because of the fine support system provided by the Department of Corrections and the Department of Civil Service.

Our appreciation is extended to those whose assistance is essential; not only to our office, but also to the correctional officers we serve. This includes the Michigan Sheriff’s Association, Michigan Corrections Organization, Michigan colleges and universities, the National Institute of Corrections, the International Association of Corrections Officers and the Michigan Association of Chiefs of Police. We particularly want to express our thanks to the Administrator of the Office of Training and Recruitment and support staff for the conscientious and capable manner in which they carry out the Council’s responsibilities.

We have had the privilege of serving the needs of Michigan correctional officers since 1983 and will strive to continue to do so in the future.