

STATE COMMUNITY CORRECTIONS BOARD MEETING

JULY 15, 2004

Michigan State Library and Conference Center
Lansing, Michigan

Approved: August 19, 2004

PRESENT: Charles Brown, Inez Brown, Patricia Caruso, Louis Dean, Nanci Grant, Larry Inman, Michael Nye, Bernard Parker, John Phillips, Carl Solden, George Zulakis.

I. APPROVAL OF AGENDA: Motion by Judge Grant, supported by Mr. Phillips, to approve the agenda as submitted.

VOTE: Motion passed unanimously.

II. NEW BOARD MEMBERS: Chair Larry Inman noted that prior to this meeting, during the Open Session, there were introductions of the five new State Board Members and he would like these introductions for the record during the formal Board Meeting. The new Board Members were welcomed by Chair Inman and included: George Zulakis, representing criminal defense attorneys; Inez Brown, representing city governments; Louis Dean, representing community alternative programs; Charles Brown, representing county sheriffs; and Carl Solden, representing the general public. A roundtable short introduction of Board Members included:

George Zulakis stated that he is a criminal defense lawyer and has been in private practice for 26 years in the tri-county area. His work involves both the adult system and the juvenile system.

John Phillips is the director of Public Safety in Pittsfield Township, Washtenaw County, and represents the city police departments.

Sheriff Charles Brown, Saginaw County, has been in law enforcement for approximately 36 years.

Inez Brown, City Clerk in Flint, has been in government for approximately 40 years.

Bernard Parker, Wayne County Commissioner, has been a commissioner for 13 years.

Patricia Caruso, Director of the Michigan Department of Corrections.

Larry Inman, Chair of the State Community Corrections Board and County Commissioner in Grand Traverse County for 12 years. He is on the Michigan Association of Counties Board of Directors, Past Chairman and Northern Michigan Board of Trustees. He has been employed for 25 years with the Huntington National Bank in commercial loans.

Michael Nye, Probate/Family Court Judge in Hillsdale and past State Representative for 16 years and a practicing lawyer for 30 years.

Louis Dean, Executive Director of Alternative Directions, which provides probation residential services to divert non-violent felony offenders.

Carl Solden, Waterford Township Supervisor, and was in the Waterford Township Police Department for 32 years.

Nanci Grant, Oakland County Circuit Court Judge, came to the State Board in 1996.

Chair Inman again welcomed the new Board Members and stated that he appreciated the time that they have committed to become involved in the community corrections process for the state of Michigan, and he looked forward to working with them all.

Director Caruso commented that she also welcomed the new Board Members and she also appreciated their willingness and desire to get involved in community corrections. She noted that it is a great time because there are so many opportunities going on in corrections and she is sure that they are aware of the importance of their mission and service.

III. RECOGNITION OF PRIOR BOARD MEMBERS: Chair Inman then presented acknowledgement to past Board Members and the years of valuable service and commitment that they have contributed to the State Board. A plaque, which read "Presented to John Wynbeek in deep appreciation for your leadership on the State Community Corrections Board", was then presented to Mr. Wynbeek, who represented community alternative programs and served on the State Board from May 24, 1991 to June 14, 2004.

Mr. Wynbeek stated that he was very encouraged to see how community corrections are moving forward. He had been in the field of community corrections for approximately 20 years and worked with others who are represented here today, to advocate for a Community Corrections Act because he believed in community corrections. He noted that it is gratifying to see the forward movement of the State Board and the department on so many things that have been discussed over the years. He also noted that it is a critical time for the state to deal with these issues and he wished everyone well in their endeavors. Mr. Wynbeek stated that this is where corrections needs to go, it is about solving problems with people, not simply locking people up and letting it go – he is very encouraged on what he heard today, in terms of the direction.

A similar plaque was then presented to Lawrence Emery, who represented criminal defense attorneys, and served on the Board from September 3, 1997 to June 14, 2004. Mr. Emery thanked the State Board and noted that he had enjoyed working with them. He also stated that he had learned a lot and wished the Board good luck.

Three similar plaques had been prepared and will be mailed to Thomas Edmonds, who served from December 8, 1995 to June 12, 2004; Mary Kay Scullion, who served from September 3, 1997 to June 14, 2004; and Roger Kahn, M.D., who served from December 20, 2002 to May 12, 2004.

IV. APPROVAL OF February 18, 2004 MINUTES: Motion by Judge Nye, supported by Judge Grant, to approve the February 18, 2004 Minutes as written.

VOTE: Motion passed unanimously.

V. AMINISTRATOR REPORT: *Prison Commitment Rates* - Administrator Brzozowski brought the Board's attention to the Department's Felony Disposition data reports for CY 2003 that were in the board meeting packets for their review. The data showed that the overall PRC for the state is 21.8%. The commitment rate for the first quarter of 2004 dropped to 20.8%.

The PCR for straddle cell offenders, one of the Board's priority target populations, decreased from 42% in 2002 to 37.4 % in 2003. The commitment rate for the first quarter of 2004 dropped to 34.8%.

In CY 2003 court commitments decreased by over 3,900 offenders, which is a 7.7% decline, after having risen substantially in 2001 and 2002. The intake of probation violators likewise decreased over 12% in 2003. Although parole violators with new sentences increased over 14%, technical parole violators decreased by 34% (over 1,180 offenders) in 2003.

Administrator Brzozowski reported that the state is working with DIT and has contracted with Sybase to develop an automated process to create reports that have been very time consuming for staff, and that will be automatically downloaded on the departments' website.

Drunk Driver Jail Reduction & Community Treatment Program – Administrator Brzozowski reported that the OCC received 33 applications from CCABs, representing 49 counties, for the DDJR/CTP funds. Three applications were received from a nonprofit agency representing three counties.

OCC has processed the applications and more than \$1.9 million was awarded to the counties to increase the availability of treatment options to reduce drunk driving and drunk driving related deaths by addressing the alcohol addiction of felony drunk drivers.

Budget Update – The FY 2005 appropriation includes three primary line items which support community corrections programs and services. A) \$13 million for Comprehensive Plans and Services. B) \$15.8 million for Probation Residential Services which will support an average daily population of 1,009 at a per diem of up to \$43. This represents a funding increase of over \$800,000 that will support approximately 53 additional beds. OCC has allocated these beds to those counties that have over-utilized services due to targeting parole violators. C) \$3 million for the Drunk Driver Jail Reduction & Community Treatment Program.

The House and Senate have passed different versions of the budget which is likely to go to Conference Committee in the first week of August.

Community Corrections Comprehensive Plan & Application Review – OCC received FY 2005 Comprehensive Plans & Applications from 47 CCABs which cover 73 counties. The agenda for today's meeting provides the review of 30 proposals for community corrections funds. A corrected "Summary of FY 2005 Award Recommendations" was distributed to the Board, to replace the one in their packet.

VI. CONSENT CALENDAR ITEMS: Chair Inman called the Board's attention to the updated spreadsheet that had been distributed to them for their reference and also to the 30 proposals located in their packets, listing the counties that are to be considered, detailing the funding requested and the staff recommendations (see Attachment A).

Chair Inman questioned if any Board Member wished to pull an item for further discussion, and there was none. He then questioned if any member of the public would like to have an item removed from the consent calendar and Ms. Barbara Hankey, Oakland County CCAB Manager, requested that Oakland County be removed for discussion purposes.

MOTION: Motion by Mr. Phillips, supported by Sheriff Brown, to approve the 29 FY 2005 proposals and award of funds as presented, pursuant to OCC staff recommendations. Also, that the approval by this Board is contingent upon their County Board of Commissioners' approval for Barry and Eaton Counties. This recommendation is to be forwarded to Director Caruso.

VOTE: There was a roll call vote to approve the Consent Calendar Block Review as presented and present this recommendation to Director Caruso. Charles Brown – Yes; Inez Brown – Yes; Patricia Caruso – Yes; Louis Dean – Yes; Nanci Grant – Yes; Larry Inman – Yes; Michael Nye – Yes; Bernard Parker – Yes; John Phillips – Yes; Carl Solden – Yes; George Zulakis – Yes. The following abstained for the following county: Sheriff Brown from Saginaw County.

OAKLAND COUNTY: Ms. Barbary Hankey, Oakland County CCAB Manager, addressed the State Board and asked them for consideration of the following issue. For the past several years, they had a program entitled, "Employability Program", that was run in the jail and was one of the first programs funded with community corrections money. Over the years, this program worked well but was not based on evidence-based practices and research-based modalities, as COG programs are now. It had been the suggestion of the OCC Coordinator, Christine Curtis, that they review the possibility of moving to a COG based program. Ms. Hankey reviewed this suggestion with the Jail Administrator and it was agreed that this is what they would do, however, due to time constraints on when the application was due, the program then ended up being a reduction in funding. Ms. Hankey

is asking that the Board consider giving Oakland County additional time to develop this program with OCC staff to target more appropriate jail population offenders that would benefit from this program at the jail, thus having funding restored. This funding amount would be \$115,000.

Administrator Brzowski stated that he had discussed the issue with Ms. Hankey and he recommended that the actual proposal for Oakland County be amended that \$115,000 will be put in abeyance for up to 90 days, that will allow additional time for Oakland County to submit to OCC a plan to consider. He also noted that this allocation would not impact any other county to be considered for funding at the August meeting.

MOTION: Motion by Mr. Zulakis, supported by Mr. Solden, to approve the OCC staff recommendation to: award \$1,279,853 FY05 Comprehensive Corrections Plans and Services funds; award \$760,050 FY05 DDJR/CTP funds; award \$1,569,500 Probation Residential Services funds; and have in abeyance \$196,000 for a maximum of 90 days per the conditions of the contractual agreement to Oakland County. This recommendation is to be forwarded to Director Caruso.

VOTE: There was a roll call vote: Charles Brown – Yes; Inez Brown – Yes; Patricia Caruso – Yes; Louis Dean – Yes; Nanci Grant – Yes; Larry Inman – Yes; Michael Nye – Yes; Bernard Parker – Yes; John Phillips – Yes; Carl Solden – Yes; George Zulakis – Yes. Judge Grant abstained.

VI. PUBLIC COMMENT: Kalamazoo County - Grace Kalafut, Kalamazoo County CCAB Manager, introduced Tammy Woodhams, Executive Director of the Kalamazoo Criminal Justice Council, Jim Kendrick, Lead Treatment Provider with the University Substance Abuse Clinic that deals primarily with probationers, probation violators and parolees, and County Commissioner Bob Brink, also a member of the CCAB.

Ms. Woodhams noted that the Kalamazoo Criminal Justice Council is a multi-disciplinary, collaborative organization made up of community leaders and is an expansion upon the Community Corrections Advisory Board concept to make the whole criminal justice system more efficient and effective. They are reviewing integrated justice information management systems, pretrial services, primary prevention, etc. Ms. Woodhams distributed to Board Members a “Kalamazoo County Continuum of Services” that illustrates primary and secondary prevention, community-based corrections, corrections facilities and reintegration.

Also distributed to Board Members was a pamphlet on “Project Return – Reentry of Ex-offenders Through Unique Resource Networking”. This is a collaborative effort of a community-wide partnership model involving over 60 justice system officials, ex-offenders, faith and community-based representatives and citizens in general. This group has conducted strategic planning and developed a vision, mission and values; in addition they identified resources, gaps, and barriers to successful reentry.

County Commissioner Brink thanked the State Board for approving the FY05 Comprehensive Corrections Plans and Services funding a few minutes ago. He noted that Kalamazoo currently has 80 beds in the Kalamazoo Residential Programming Center, and on an average daily population they are using 75 of those beds; in Benton Harbor, they have 85 beds and as of this week 38 are empty; Grand Rapids has a capacity of 172 beds and as of this week 76 of those are empty. He stated that previous administration for the MDOC had entered into leases in the later two areas that they are paying for bed space, whether or not they use that bed space.

The Kalamazoo Residential Programming Center is scheduled for closure Sept. 25, 2004 as part of the MDOC budget reduction plan. Kalamazoo County’s jail is chronically overcrowded. Within the jail, there is no capacity to house, or treatment resources to serve, the Programming Center population. He noted that the Programming Center is a key resource for these offenders who are at risk for re-offending and making a successful transition back into our community. Mr. Brink also felt that the local capacity to sanction and confine non-compliant parolees will be significantly reduced.

Jim Kendrick, Associate Professor at Western Michigan University, discussed new and one-time programs that the University community has created in partnership with the MDOC including the in prison RSAP program at Jackson Cooper Street. He noted that more and more parolees will be in our communities when services for parolees are at an all time low; while services for probationers are up.

Ms. Woodhams stated that they wanted to go on record as opposing the closing the Center and ask that they be considered as a priority community for any additional funding, resources, or initiatives that are developed by the MDOC, to assist them in dealing with this population.

Oakland County – Barbara Hankey, Oakland County CCAB Manager and Chair of the Michigan Association of Community Corrections Advisory Boards, congratulated and welcomed the new State Board appointees and urged them to contact local CCAB Managers should they have any questions regarding local matters. She also urged the Board and the MDOC to enter into discussions with Kalamazoo as they are one of the premier community corrections programs and have done very well for a very long time. They may be very adversely affected by the recent decision regarding the closure of the Programming Center.

VII. OLD BUSINESS: None

NEW BUSINESS: State Board Member Bernard Parker requested that at some point, the State Board agenda include the Department's diversity policies. He noted that during the orientation today, he was very much aware that all of the staff and the directors of the programs did not reflect diversity.

In accordance with 50% of the population being African American in prisons and total staff presented were 100% white, he thought there should be some policy or recognition that there needs to be diversity within the Department and he knows that the Governor supports that idea. He would like a response back from Ken in regards to what is the possibility of some movement in that area at a future meeting.

Chair Larry Inman requested that the State Board consider future Board Meetings and how they would like them facilitated. There was a time when the Board would meet at 1:00pm, conduct the formal meeting and dismiss when they were finished. A few months ago, there was a suggestion to have an "open session" when additional informational items could be discussed that Board Members were interested in - be it presentations from staff on particular issues, issues in the field or anything regarding the statewide funding program. Mr. Inman informed the new Board Members that Administrator Brzozowski would be contacting them prior to the next meeting for any agenda items that they would like discussed during that time.

Meeting adjourned.