

TRANSPORTATION

Revolution

5 Mississippi Valley  
Conference

# The CSS Challenge: Moving Beyond Training

Janet D'Ignazio

Center for Transportation & the Environment

North Carolina State University

July 14, 2005

# The CSS Challenge

- CSS in North Carolina
- Barriers to CSS implementation
- Implementation strategy

# CSS in North Carolina

- CTE under contract with NCDOT
- 3-day CSS course
- Began Spring 2003
- Trained 1000+ people to date
- NCDOT, consultants, agencies, local government staff
- Planning, project development, construction, maintenance, operations

# CSS Guiding Principles

*Solutions will:*

**Address the  
transportation  
need**

**Be an asset to  
the  
community**

**Be compatible  
with the  
natural and  
human  
environment**



**Context Sensitive Solutions**

*Source: Utah Dept. of Transportation*

# Course Overview

- Defining Quality of Life and Context
- CSS Transportation Decision-Making
- CSS Skills
  - Communication & Collaboration
  - Stakeholder Involvement
  - Case Study
- CSS in Design
- CSS in Construction, Maintenance and Operations

# Participant Identified Barriers to Implementation

- Process
- Money/Time
- Trust
- Partnerships/Stakeholders
- Policy/Standards/Regulations
- Politics
- Leadership Support
- Skills/Training

## Participant Identified Barriers to Implementation

- **Process**

- “the process is inflexible”
- “pre-determined scope”
- “lack of input/input too late”
- “lack of internal communication”
- “constructability/maintenance”

- **Money/Time**

- “budget constraints”
- “limited resources-money and staff”
- “can’t do CSS and meet schedules”
- “if we tie the other hand behind our back how will we give timely program delivery?”

## Participant Identified Barriers to Implementation

- **Trust**

- “adversarial relationships”
- “trust-need to overcome DOT past”
- “public credibility”
- “arrogance on our part”

- **Partnership/Stakeholders**

- “conflicting goals”
- “lack of proper input from stakeholders”
- “contracting industry buy-in-entrenched mindset”
- Buy-in from agencies for positive participation”

## Participant Identified Barriers to Implementation

- **Policy/Standards/Regulations**
  - “Structured design guidelines (policies)”
  - “CSS compromises design & safety”
  - “we’ve always done it that way standards (conflicting policies)”
- **Change Issues**
  - “changing old habits”
  - “we’ve always done it this way”
  - “comfort of the box (change)”
- **Politics**

## Participant Identified Barriers to Implementation

- **Leadership support**

- “lack of buy-in from management”
- “ignorance—management inflexibility”
- “upper management involvement”
- “lack of vision”

- **Skills/Training**

- “inexperience—fear of doing/saying the wrong thing”
- “lack of proper cross training across disciplines”
- “communicating idea effectively”
- “lack of understanding among designers/engineers of environmental impacts”

# Participant Identified Barriers to Implementation

- Process
- Money/Time
- Trust
- Partnerships/Stakeholders
- Policy/Standards/Regulations
- Politics
- Leadership Support
- Skills/Training

# Assessing Opportunities

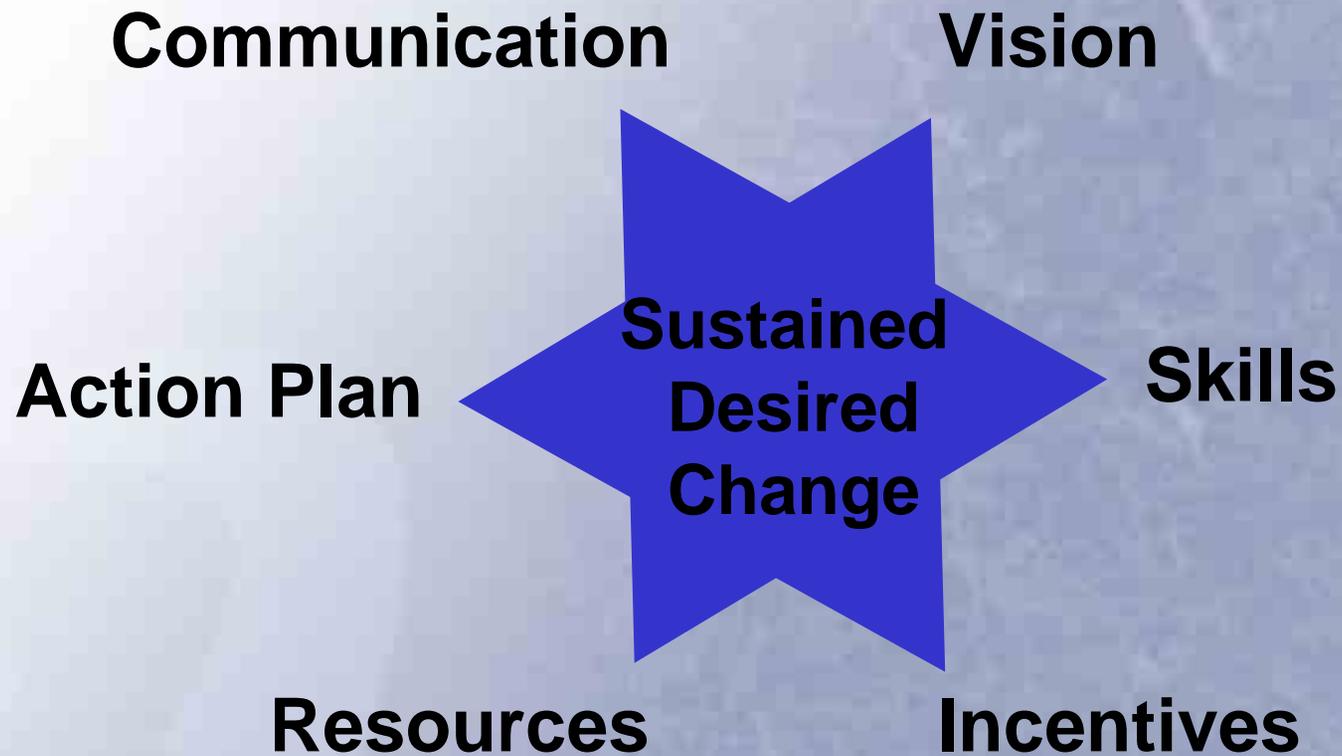
- Organizational strengths
- People strengths
- Partnerships available
- Resources
- Greatest “pain”
- Quickest way to institutionalize

**LOOK FOR BEST WINDOW OF  
OPPORTUNITY!!**

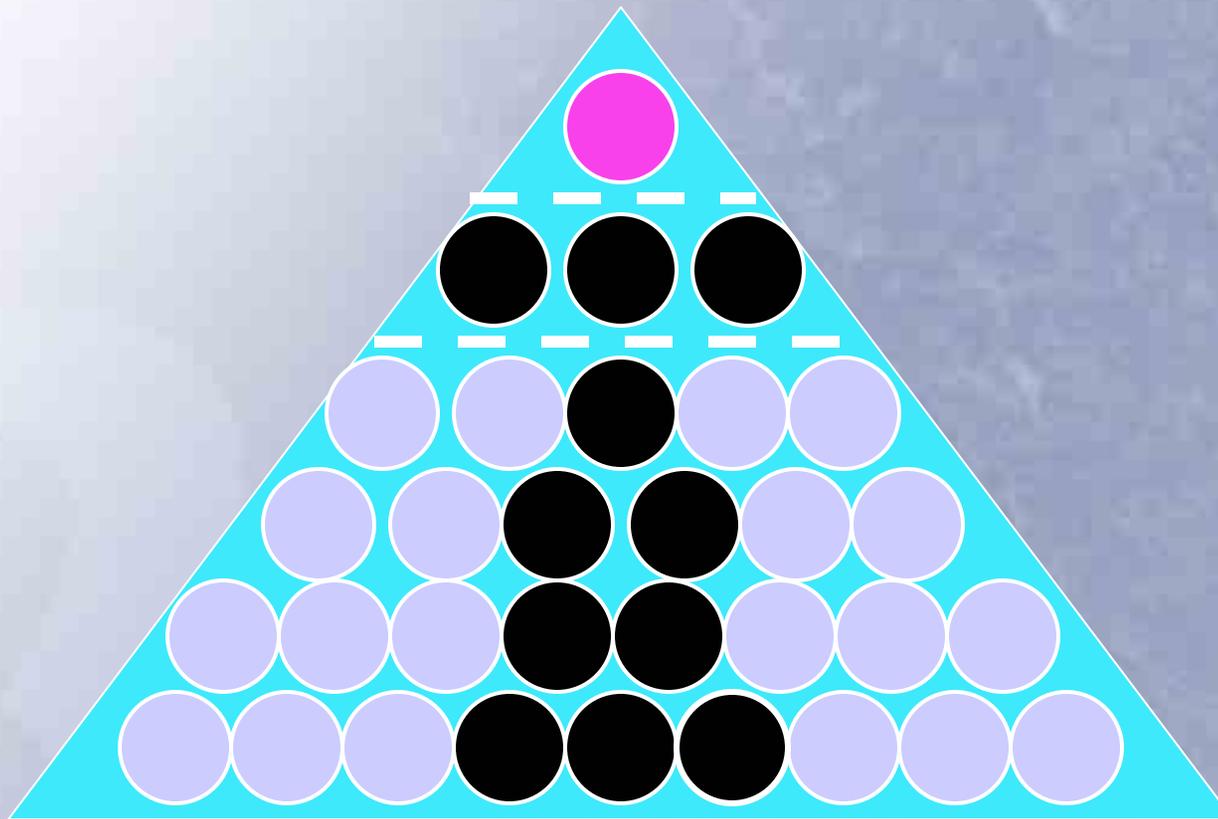
## Managing Change

- Leadership
  - Planning
  - Information & Analysis
  - Process & Policy Alignment
  - Human Resources & Training
  - Partnerships
- 
- Results
  - Customer Satisfaction

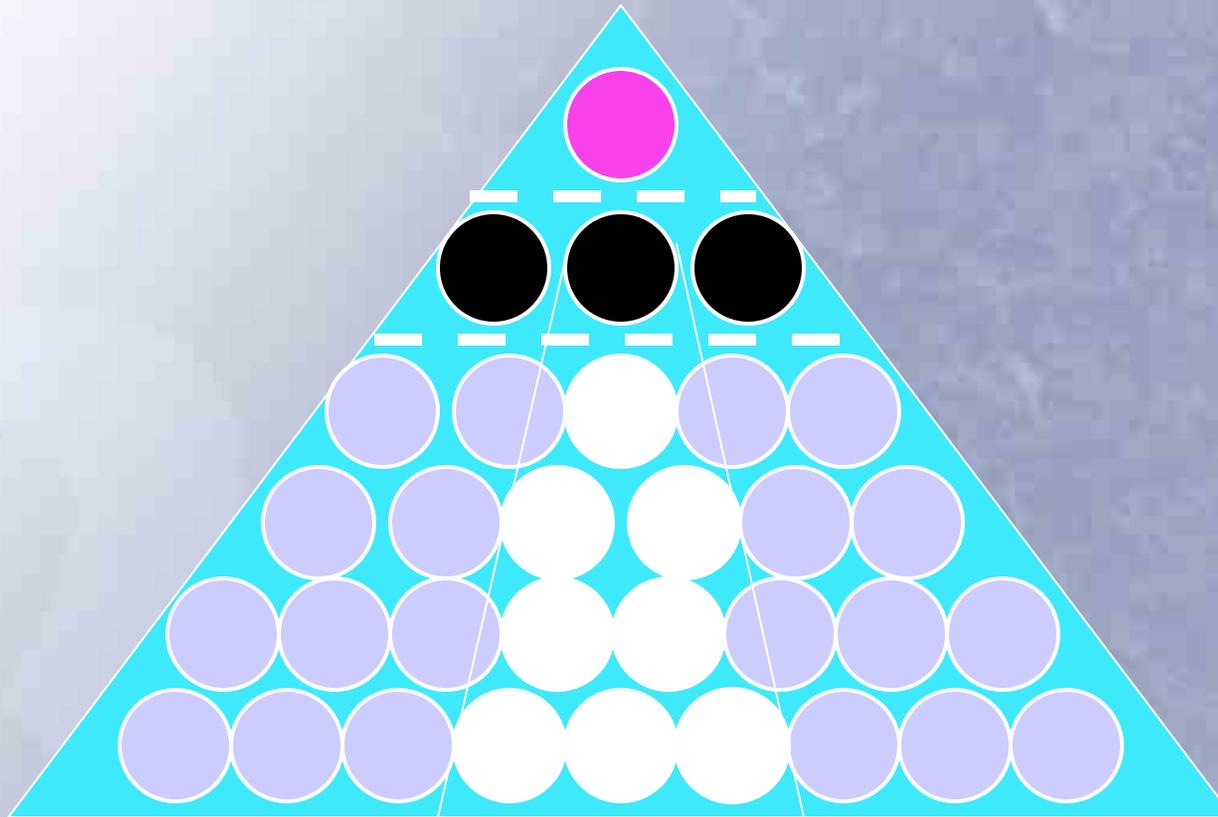
# Managing Change



# Managing Change



# Managing Change



# Summary

- Training is not enough!
- CSS implementation requires
  - Internal buy-in at all levels of DOT
  - Broad based organizational support
- Change management strategy

## Additional information:

Janet D'Ignazio

CTE-North Carolina State University

<http://www.itre.ncsu.edu/cte/>

[jdignaz@unity.ncsu.edu](mailto:jdignaz@unity.ncsu.edu)

# Context Sensitive Solutions Policy



# Perception



# Executive Directive

- MDOT shall:
  - Develop policies and procedures to expand the use of Context Sensitive Solutions (CSS) for transportation projects
  - Invite stakeholder participation
  - Address safety, mobility, liability, the environment, and other issues

# Stakeholders want Input



# How has MDOT Involved External Stakeholders?

- Stakeholders come from the:
  - environmental community
  - planning associations
  - local governments
  - transportation industry
  - other state agencies

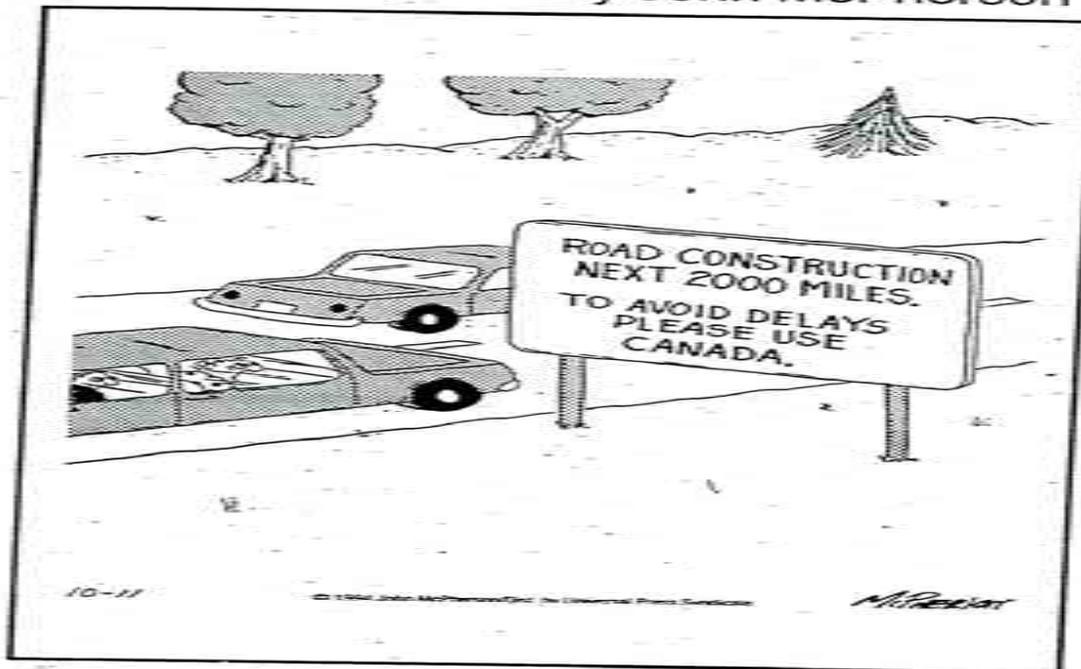
# How has MDOT Involved External Stakeholders?

- Buddy System
- April 2004 Survey
- Stakeholder Workshop, June 2004

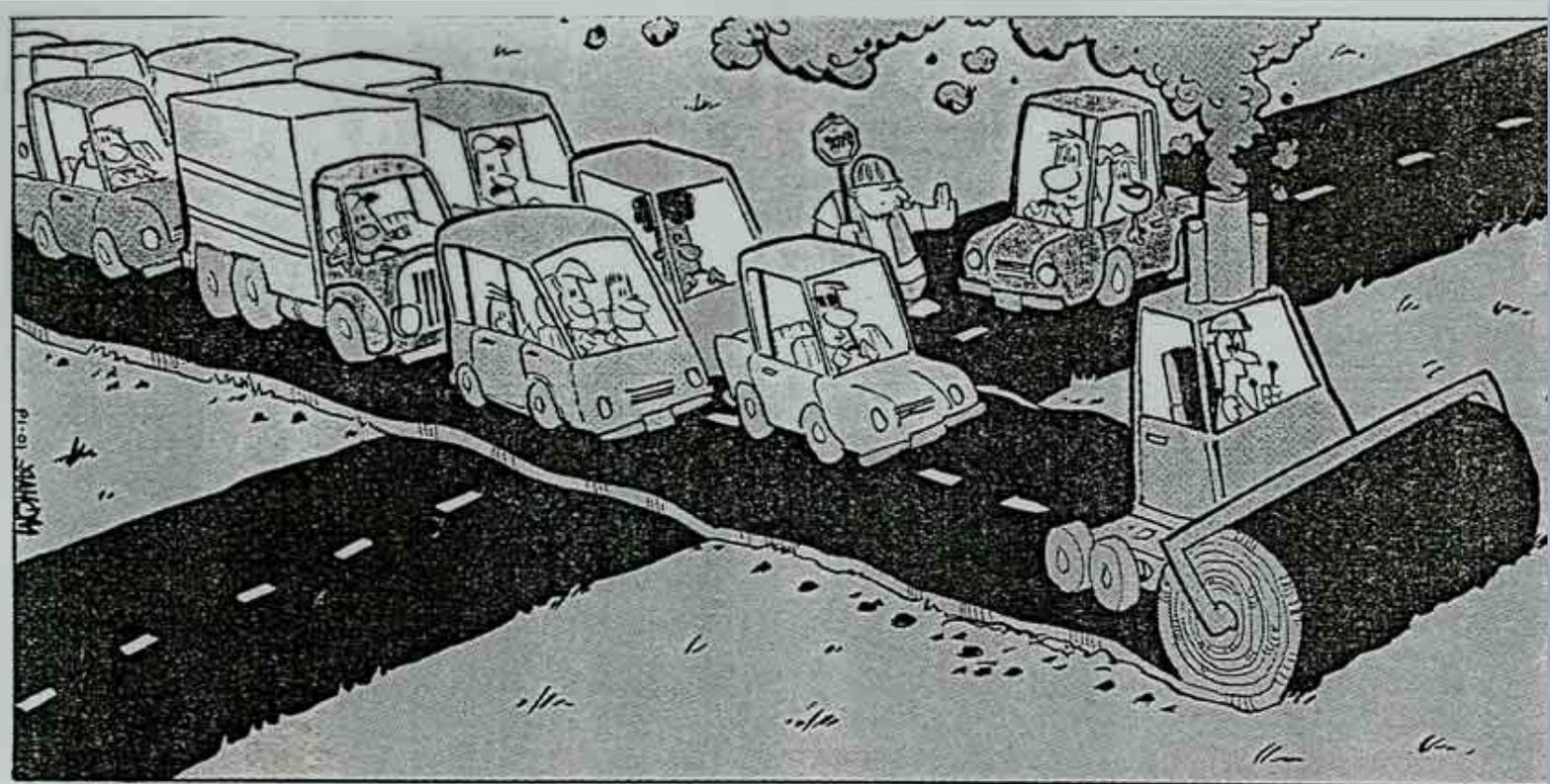


# Traveling Public

**CLOSE TO HOME** By John McPherson



# Neighbors



## Six focus groups were formed at the June workshop:

- Public Involvement
- Aesthetics
- Environmental Quality
- Mobility
- Historic/Cultural/Community Concerns
- Economic Development

# What did the Focus Groups Do?

- Met 3-4 times
- Completed worksheets

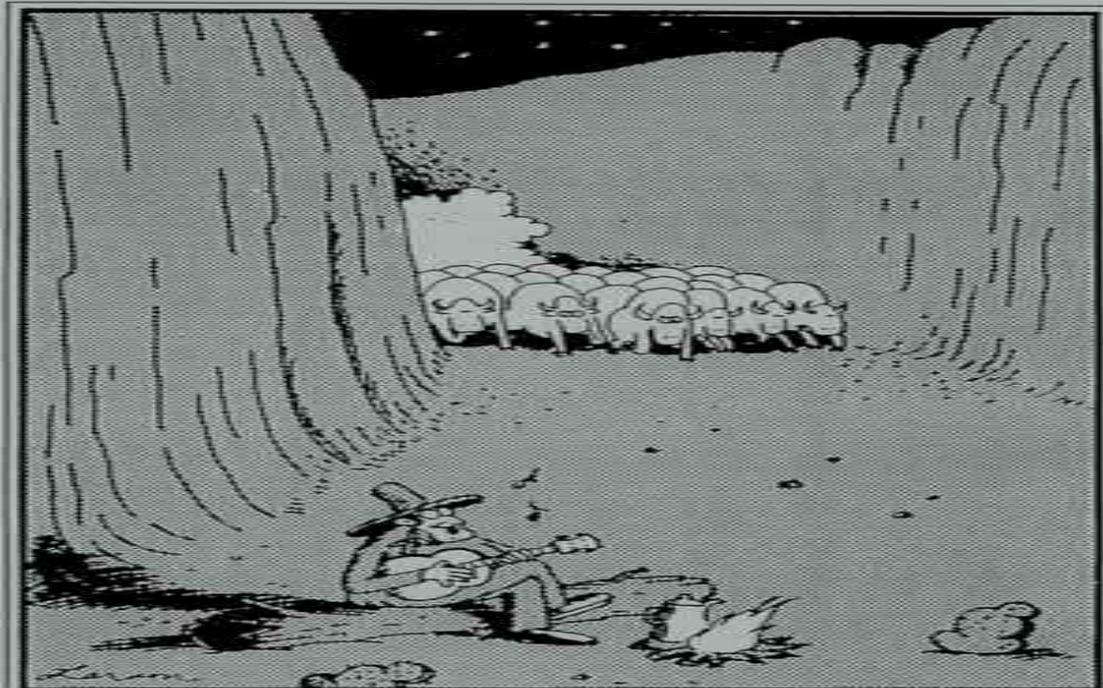


# Communication is Key

Speed Bump



# Common Understanding



"Oh, give me a home, where the buffalo roam ..."

# How has MDOT Responded to Stakeholder Input?

- Follow-up workshop December 2004
- Revised the draft policy based on stakeholder input



## How has MDOT Responded to Stakeholder Input?

- Created a draft high-level implementation plan
- Conducted a Transition Meeting with Region/TSC staff

# Integrated Transportation



## What did MDOT do to Involve Leadership?

- All versions sent to MDOT leadership for review and comment
- Sponsorship at the Bureau Level
- Almost every top department Administrator attended the CSS workshops

## What did MDOT Hear from the Stakeholders?

- Agree public involvement should be early and often
- Want MDOT to encourage CSS use by local governments
- Want continued input into policies and implementation

# What's Next?

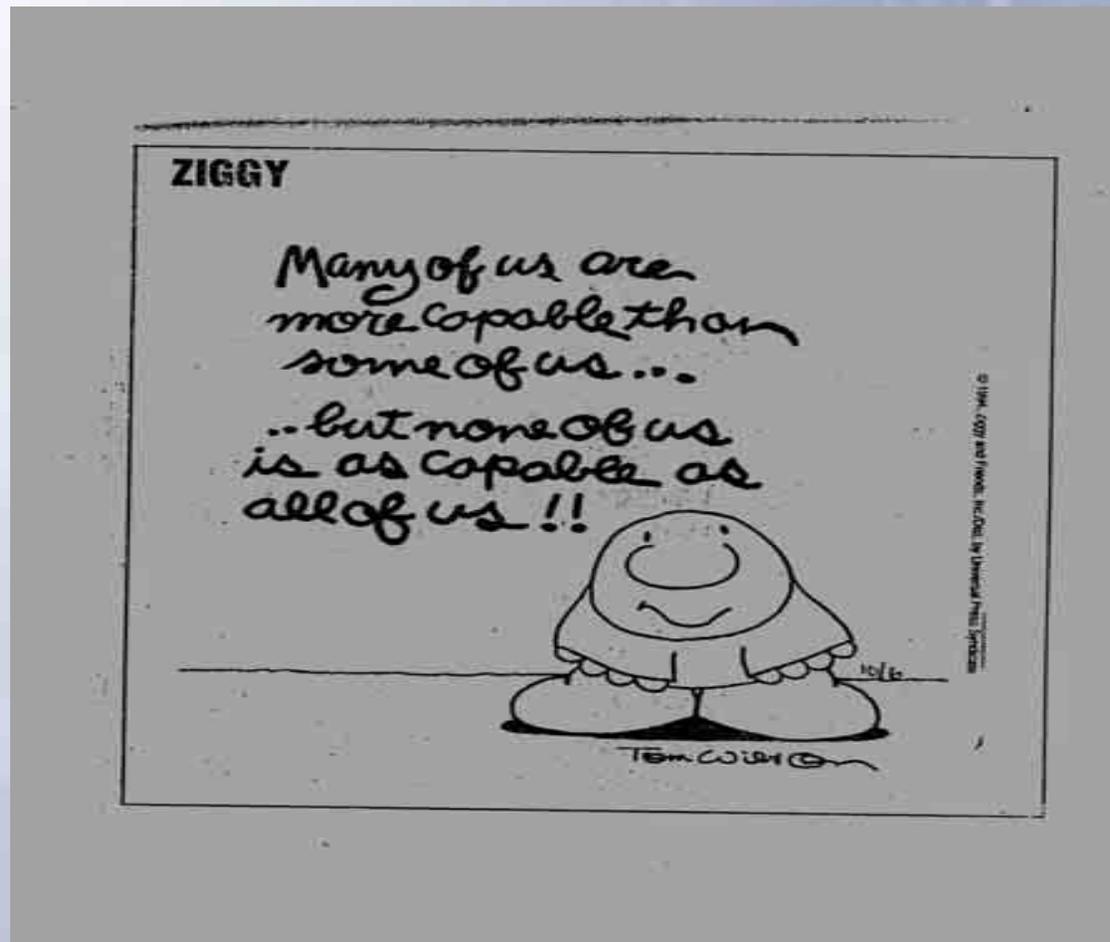
- CSS manual and train staff
- Detailed implementation plan following policy approval
- Hold annual Stakeholder/MDOT Partnering Meeting



# Policy Approved

- The State Transportation Commission approved MDOT's policy on Context Sensitive Solutions on May 26, 2005

# CSS is Working Together



TRANSPORTATION

# Revolution

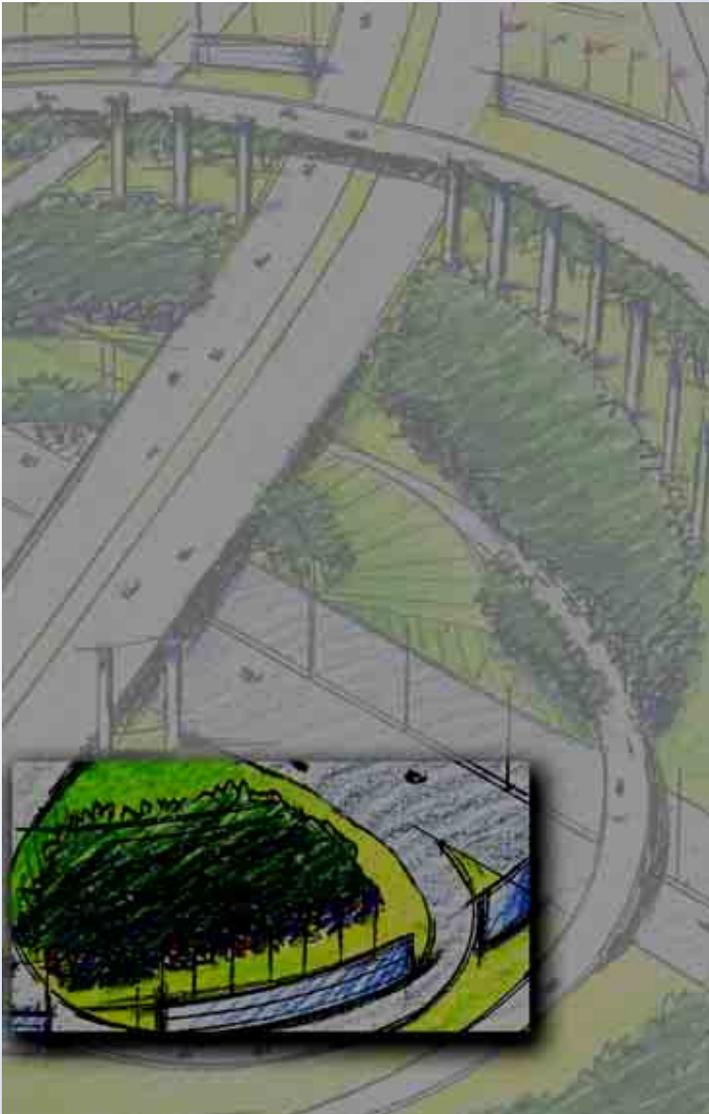
5 Mississippi Valley  
Conference



## Presentation Agenda

- PART 1: Project Introduction
- PART 2: Accelerating Design Development with CSD
- PART 3: Innovative CSD Solutions: Bridges





# PART 1: Project Introduction

- Project Study Area
- Project Context
- Project Summary

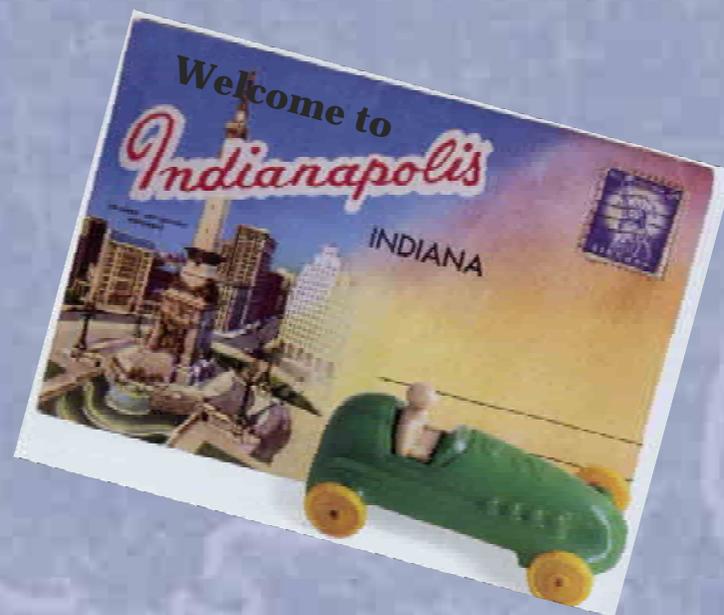


# Project Introduction

## Project Context

### Gateway to City of Indianapolis with connections to:

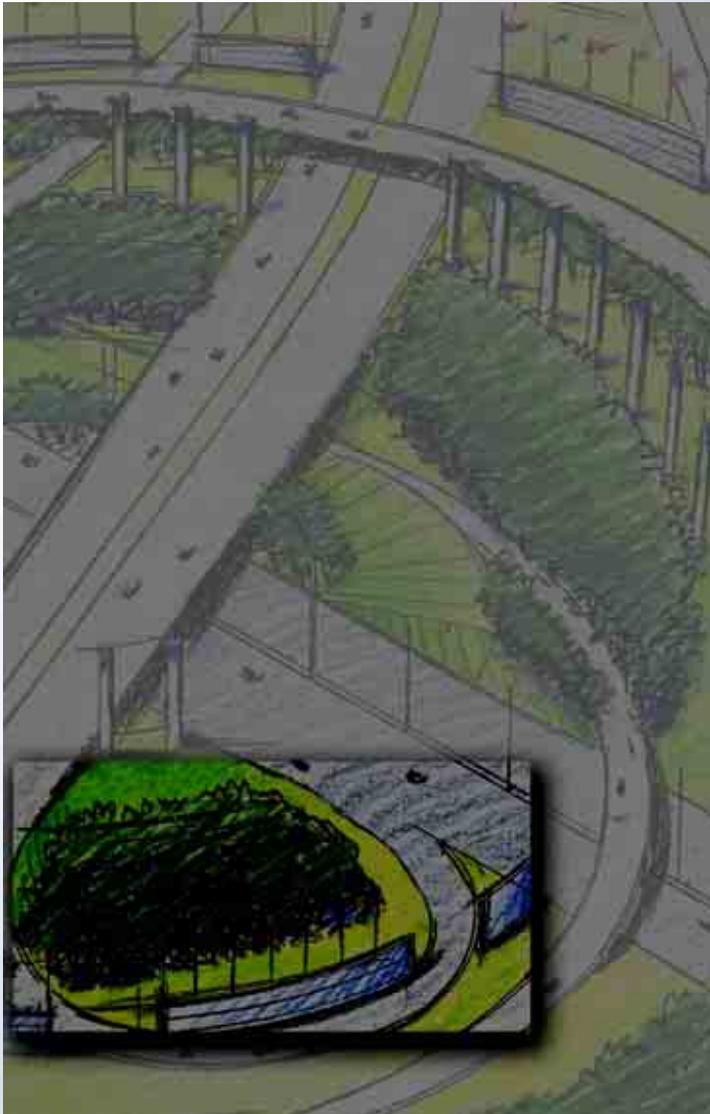
- Indianapolis International Airport
- Indianapolis Motor Speedway
- Indianapolis Raceway Park
- Eagle Creek Regional Park
- Regional shopping destinations
- Residential neighborhoods



## Project Introduction

### Project Summary

- 12 miles of the 53-mile Indianapolis beltway
- Mainline, bridge, and interchange reconstruction
- Additional lane in each direction
- Estimated \$500 million construction cost
- Design 2004-2006
- Construction 2007-2011



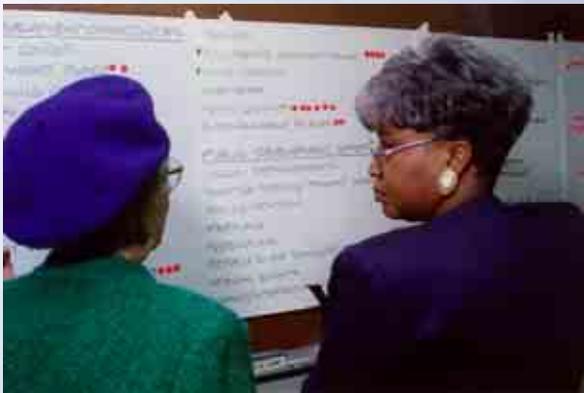
## **PART 2:** **Accelerating Design Development with CSD**

- Integrated Public Involvement
- Early Design Coordination
- Accommodating Multiple Modes

## Accelerating Design

### CSD Accelerator 1 – Integrated Public Involvement

- Public Involvement Specialists
- Inclusive Public Representation
- Varied Meeting Venues



# Accelerating Design

## CSD Accelerator 1 – Integrated Public Involvement

### Inclusive Community Representation

- Local Government
- Civic Organizations
- Business Organizations
- Neighborhood Associations
- Regulatory Agencies



## Accelerating Design

### CSD Accelerator 1 – Integrated Public Involvement

#### Varied Meeting Venues

- Citizens Advisory Group (CAG)
- Inter-governmental Meetings
- Neighborhood Meetings
- Civic Organization Meetings
- Project Information Fair



# Accelerating Design

## CSD Accelerator 2 – Early Design Coordination

- Technical Issues
- Community Issues
- Environmental Issues

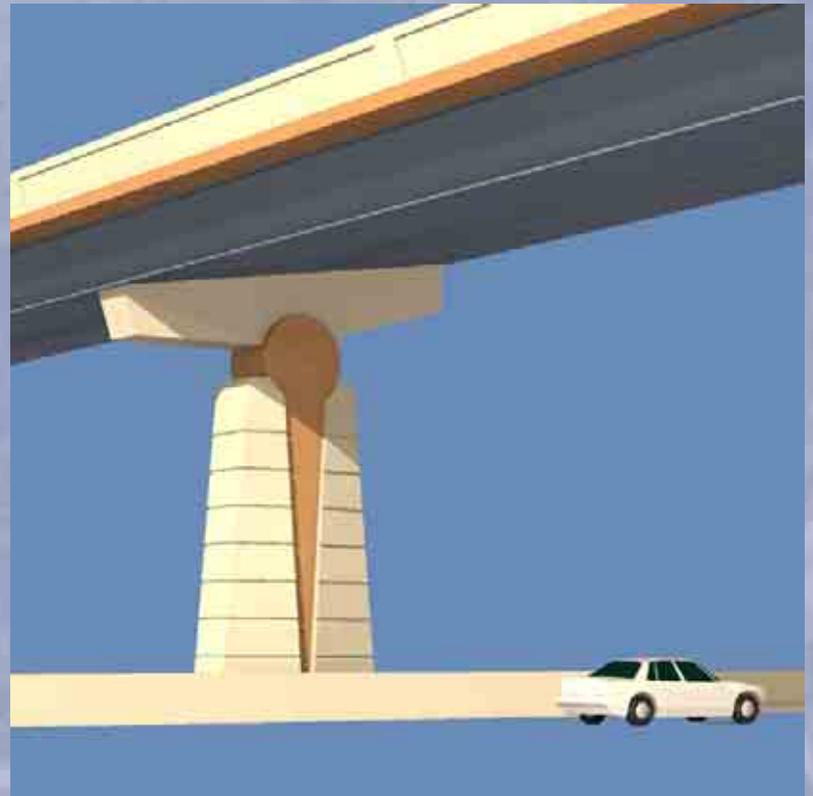


## Accelerating Design

### CSD Accelerator 2 – Early Design Coordination

#### Technical Issues:

- Maintenance of Traffic
- Construction Sequencing
- Noise Mitigation
- Right of Way
- Roadway Geometrics
- Structural Types



# Accelerating Design

## CSD Accelerator 2 – Early Design Coordination

### Community Issues:

- Mobility and Access
- Neighborhood Connectivity
- Community Aesthetics
- Pedestrian Safety
- Bicycle Routes
- School and Park Crossings



# Accelerating Design

## CSD Accelerator 2 – Early Design Coordination

### Environmental Issues:

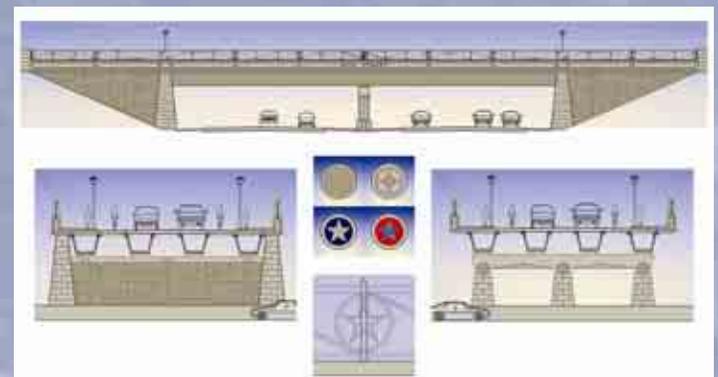
- Noise Pollution
- Light Pollution
- Stormwater Management
- Air and Water Quality
- Historic Properties
- Environmental Justice



## Accelerating Design

### CSD Accelerator 3 – Accommodating Multiple Modes

- Modal Safety
- Modal Access and Mobility
- Modal Integration



## Accelerating Design

### CSD Accelerator 3 – Accommodating Multiple Modes

#### Modal Safety

- Distinct zones for each mode
- Adequate separation
- Design clues to guide behavior



## Accelerating Design

### CSD Accelerator 3 – **Accommodating Multiple Modes**

#### Modal Access and Mobility

- Analyze each mode as a system
- Maintain existing links
- Establish new links

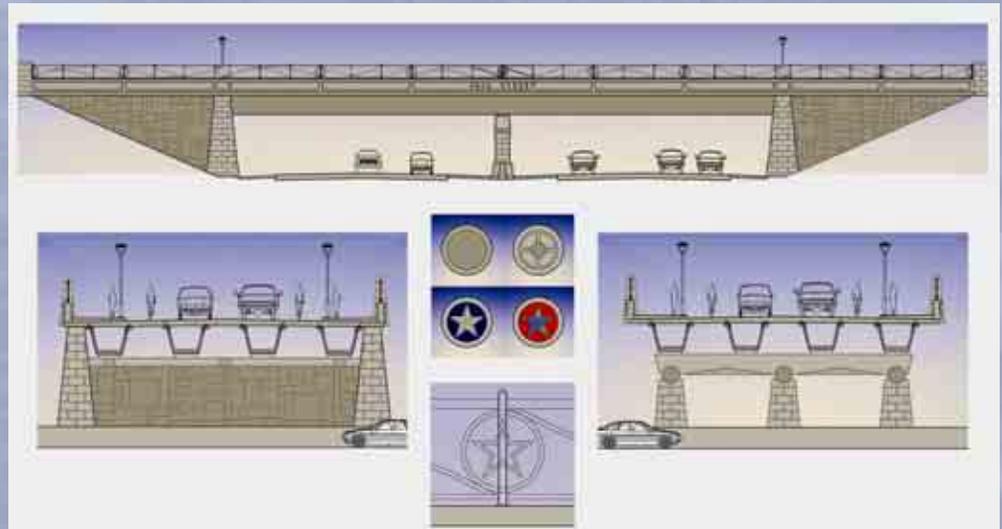


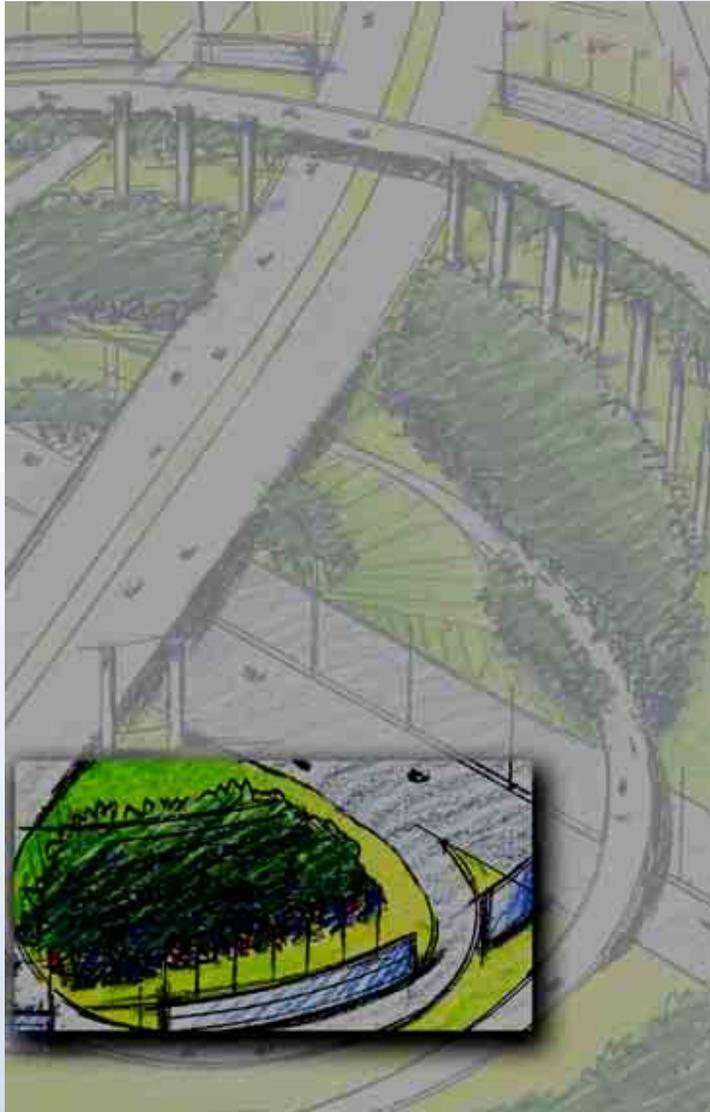
## Accelerating Design

### CSD Accelerator 3 – Accommodating Multiple Modes

#### Modal Integration

- Define modal requirements
- Share facilities
- Provide redundancy





**PART 3:**  
**Innovative CSD**  
**Solutions: Bridges**

# Innovative CSD Solutions

## Bridges – Context Inspired Forms



# Innovative CSD Solutions

## Bridges – Context Inspired Materials



# Innovative CSD Solutions

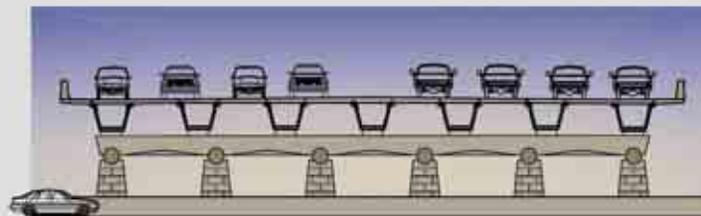
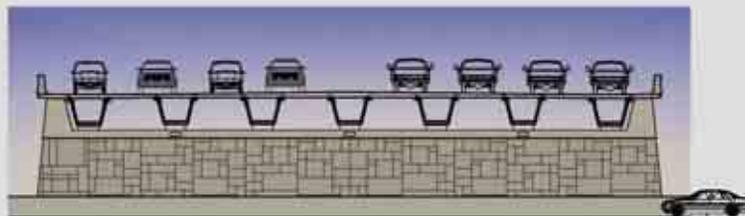
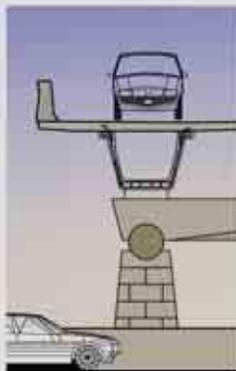
## Bridges

- National Interchanges
- Community Interchanges
- Neighborhood Crossings



# Innovative CSD Solutions

## National Interchange Bridges



## Innovative CSD Solutions

### Community Interchange Bridge – U-Beam with Pedestrian Promenade

- Reduces pedestrian conflicts
- Reduces bridge width
- Reduces lighting requirements
- Provides space for ponds
- Creates unique identity



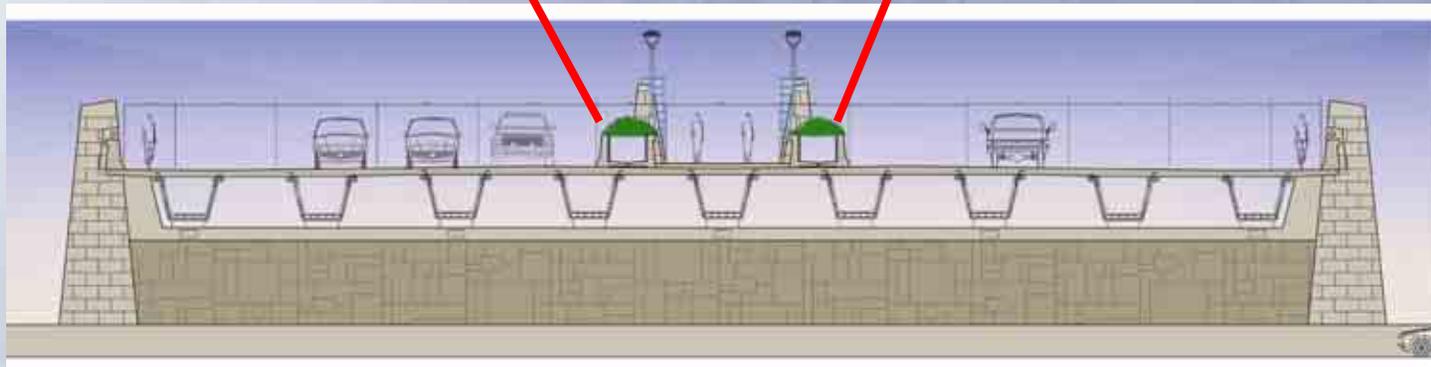
## Innovative CSD Solutions

### Community Interchange Bridge – U-Beam with Pedestrian Promenade



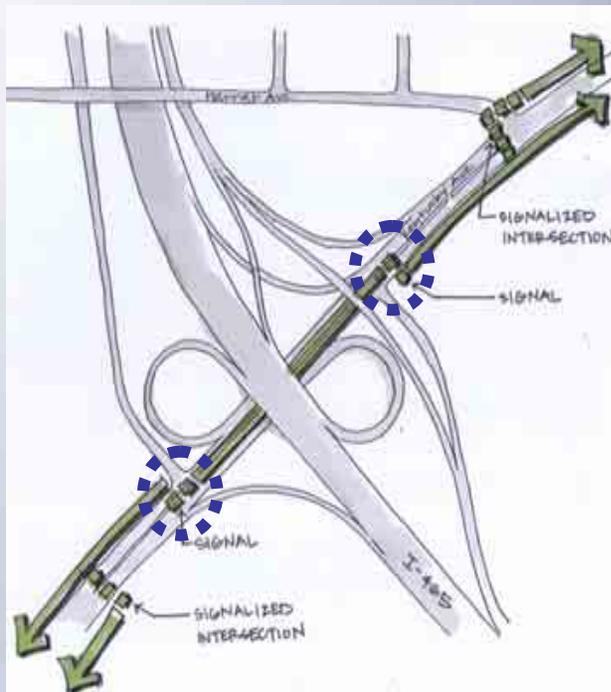
## Innovative CSD Solutions

### Community Interchange Bridge – U-Beam with Pedestrian Promenade



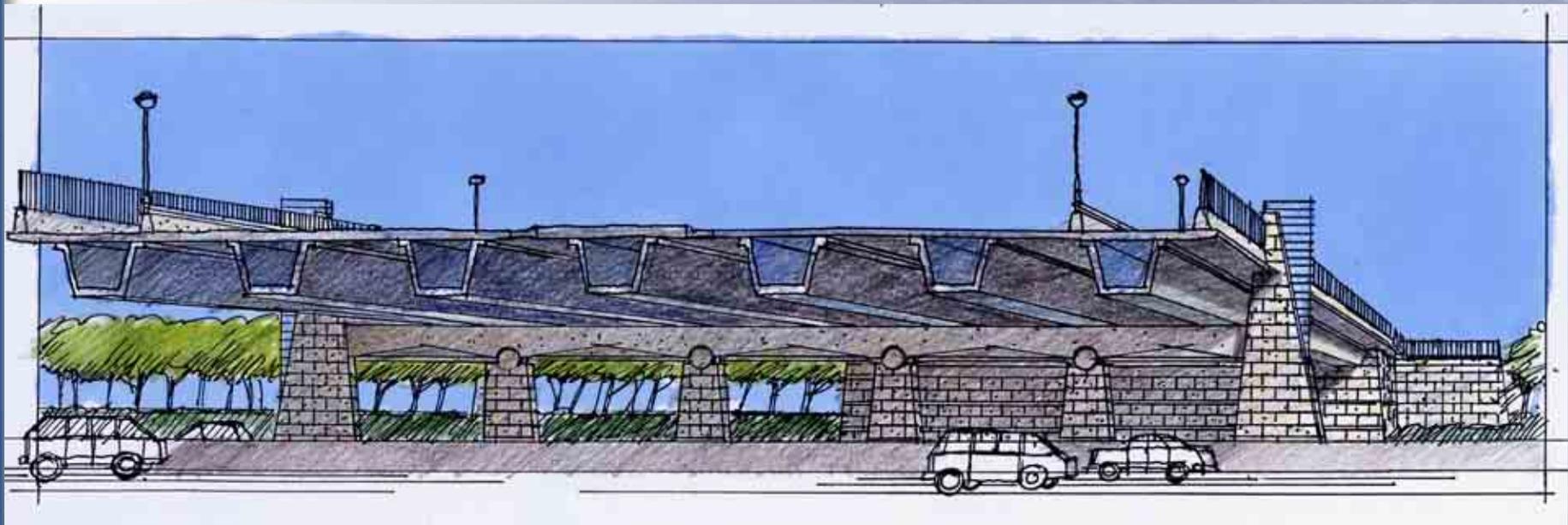
## Innovative CSD Solutions

### Community Interchange Bridge – U-Beam with Pedestrian Promenade



## Innovative CSD Solutions

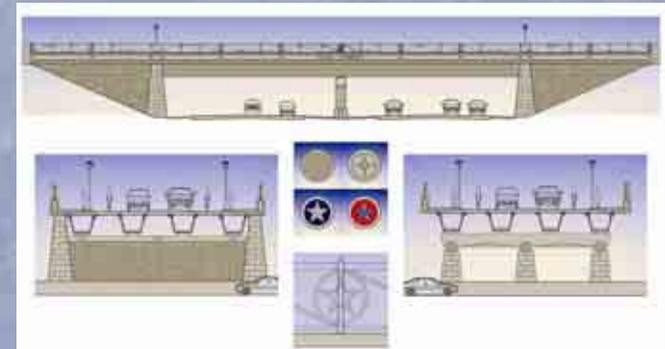
**Neighborhood Crossing Bridge –  
U-Beam with Outboard Sidewalks**



## Accelerating Design

### Neighborhood Crossing Bridge

- Wide sidewalks for pedestrians
- Bike lanes for bicyclists
- Lanes for local traffic
- Lighting for all modes
- Provides neighborhood connectivity
- Establishes community identity



TRANSPORTATION

# Revolution

5 Mississippi Valley  
Conference



TRANSPORTATION

# Revolution

5 Mississippi Valley  
Conference

Questions?