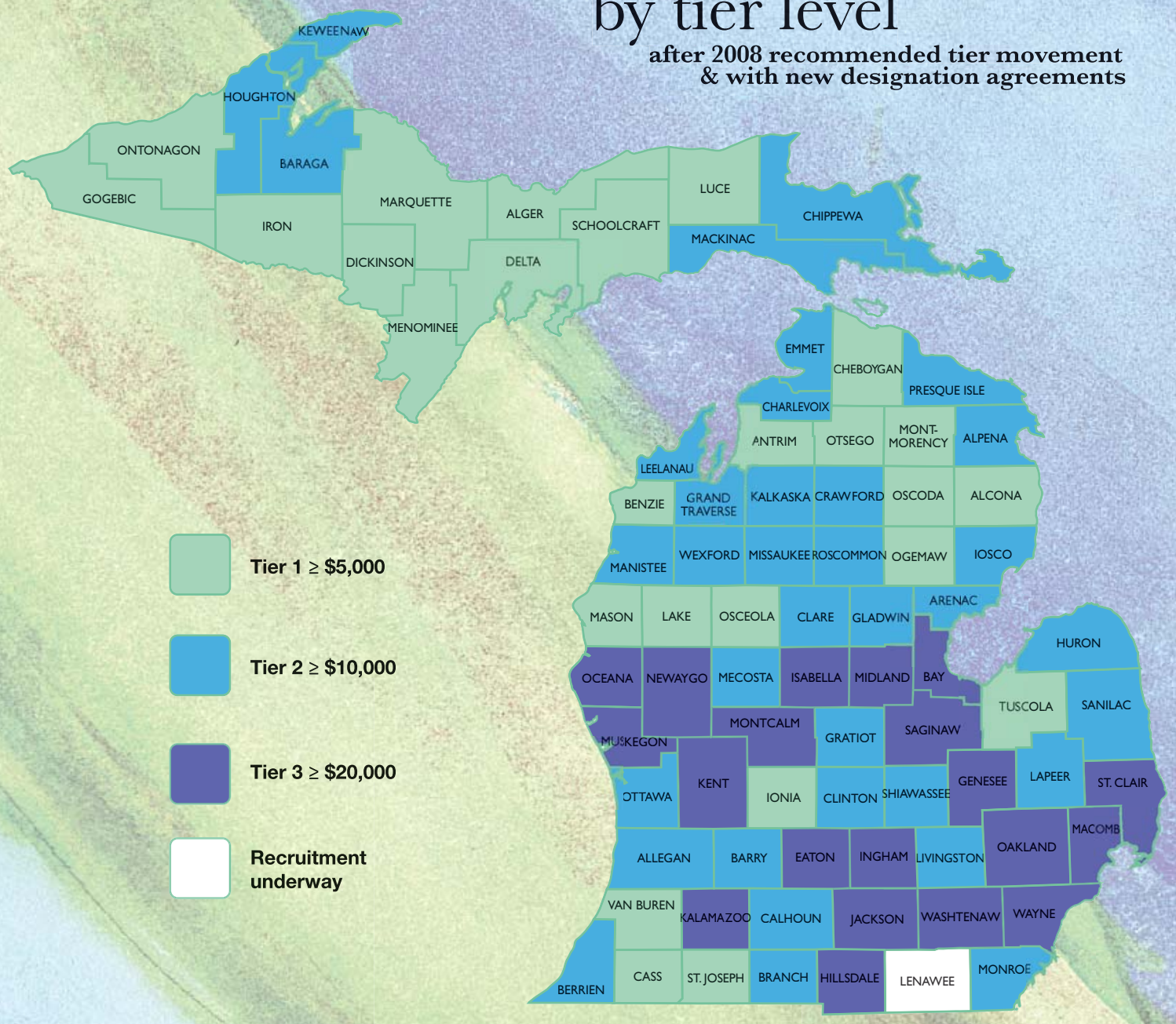
counties by tier level

after 2008 recommended tier movement & with new designation agreements