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GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF EDUCATION
LANSING

MICHAEL P. FLANAGAN
SUPERINTENDENT OF
PUBLIC INSTRUCTION

September 24, 2012

MEMORANDUM

TO: State Board of Education

FROM: Michael P. Flanagan, Chairman 

SUBJECT: Presentation on Head Start and Child Care

Through Executive Order 2011-8 the Office of Great Start outcomes include ensuring children are born healthy, that they are developmentally on track from birth to third grade, that children are ready to succeed in school at the time of entry and they are reading proficiently by the end of the third grade.

Head Start and Child Care play a key role in the implementation of an effective early childhood system supporting the achievement of the State Board of Education outcomes, and the Office of Great Start Executive Order outcomes identified by the Governor.

Head Start is a federal program that promotes the school readiness of children ages birth to five from low-income families by enhancing their cognitive, social, and emotional development. Head Start programs provide comprehensive services to enrolled children and their families, which include health, nutrition, social, and other services determined to be necessary by family needs assessments, in addition to education and cognitive development services. Attachment A is a program summary of the Head Start-State Collaboration Office.

Child Development and Care is responsible for child care activities providing children in very low-income families with high-quality, affordable and accessible early learning and development opportunities and assisting the family in achieving economic independence and self-sufficiency. An additional focus of child care funding is to improve the quality of early learning and development by coordinating supports and services for licensed and registered programs, unlicensed providers, and for families utilizing these programs/providers. Attachment B is a program summary of the Child Development and Care Program, including details on the quality spending initiatives.

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**Michigan Department of Education
Michigan Office of Great Start**

Head Start-State Collaboration Office (HSSCO)

- LEGISLATION:** Head Start Act of 2007, Improving Head Start for School Readiness Act of 2007 (PL 110-134), Head Start Collaboration; State Early Education and Care [42 U.S.C. 9837b]
- FUNDING LEVEL:** FY2011-2012 \$281,250
\$225,000 Federal Grant Award (80%)
\$56,250 State Match/General Fund (20%)
- PURPOSE:** HSSCO was established to create a visible presence for Head Start at the state level and support the development of multi-agency and public/private partnerships at the State level intended to assist in: building early childhood systems and access to comprehensive services and support for all low-income children; encourage widespread collaboration between Head Start and other appropriate programs, services, and initiatives; and to augment Head Start's capacity to be a partner in State initiatives on behalf of children and their families including the involvement of Head Start in State policies, plans, processes, and decisions affecting the Head Start target population and other low-income families.
- HISTORY:** Federal funding for HSSCO was put into place in 1990 with Michigan receiving its first grant in 1992.
- In accordance to the Head Start Act of 2007 each state shall conduct an assessment that addresses the needs of Head Start agencies in the State with respect to collaboration, coordination and alignment of services, and alignment of curricula and assessments used in Head Start programs with the Head Start Child Outcomes Framework and, as appropriate, State early learning standards.
- Utilizing data from this needs assessment, each state shall develop a strategic plan designed to enhance coordination and collaboration with ten federal priority areas including: school transitions, professional development, child care and early childhood systems, health services, services to children experiencing homelessness, services to children with disabilities, welfare, child welfare, family literacy, and community services.
- Michigan receives a five year grant award from the Office of Head Start. The amount received by each state is based on a federal allocation defined by the Office of Head Start and the Head Start Act.
- UNIQUE ASPECTS:** HSSCO has ten federal priority areas in which it is responsible under the purpose of the office including: school transitions, professional development, child care and early childhood systems, health services, services to children experiencing homelessness, services to children with disabilities, welfare, child welfare, family literacy, and community services.
- NUMBERS SERVED:** HSSCO does not provide funding to support program access for children; rather it is designed to promote partnerships, policy, and systems building initiatives that increase access to comprehensive services for low-income children.

Head Start-State Collaboration Office (HSSCO) continued

MONITORING: The Michigan Department of Education, as the lead agency for the HSSCO funds, submits a five year strategic plan and annual grant renewal application, which is reviewed and approved by the federal Office of Head Start within the Department of Health and Human Services. The Office of Head Start monitors the state's compliance with the state plan and requires quarterly financial reporting and annual and bi-annual programmatic reports.

STAFF: Jeremy Reuter serves as the HSSCO director.

**Michigan Department of Education
Michigan Office of Great Start
Child Development and Care (CDC) Program**

- LEGISLATION:** Child Care and Development Block Grant Act of 1990, as amended (Public Law 101-508, 42 U.S.C. 9858 et seq), Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (Public Law 104-193), The Continuing Appropriations Act, 2012 (Public Law 112-36), Michigan Public Act 63 of 2011
- FUNDING LEVEL:** FY2011-2012 \$159,155,700
 \$117,166,900—Various federal fund sources
 \$41,988,800—State GF/GP (used for TANF MOE & CCDF MOE and Match)
- PURPOSE:** To provide children in very low-income families with high-quality, affordable and accessible early learning and development opportunities and to assist the family in achieving economic independence and self-sufficiency. Payments for care provided to eligible children are issued to the early childhood educator on behalf of the parent.
- HISTORY:** When the CDC was put into place in 1992, it was designed as a work support program. The goal was to offer as many avenues as possible for clients to receive child care assistance so that care was not an obstacle to work participation. More recently, on both a federal and state level, the program has come to be viewed as a unique opportunity to improve child outcomes and assure children are prepared for school and life by providing high quality early learning and development to children while their parents are working or in an education/training program.
- Michigan receives a federal block grant award from the Child Care and Development Fund (CCDF) each year. The annual amount received by each state is determined through a federal formula.
- While the federal grant award has increased marginally over the last ten years, the state contribution has markedly decreased.
- UNIQUE ASPECTS:** The CDC program (and the full CCDF block grant) is administered by the Michigan Department of Education. However, the Michigan Department of Human Services is currently responsible for program eligibility determination.
- Fifty-eight percent of the children receiving CDC assistance are in the care of a licensed or registered early childhood educator or an unlicensed provider who has completed at least 10 hours of annual training.
- NUMBERS SERVED:** In FY 2011, over 54,000 children received CDC assistance each month.
- Parents choose the licensed early learning and development program or unlicensed provider they'd like to provide care for their children. In FY 2011, nearly 18,000 providers received CDC payment on behalf of eligible children and families.
- 5,505 Licensed and registered early learning and development programs (centers and homes)
 - 12,373 Unlicensed providers with basic health and safety training experience
- MONITORING:** The Michigan Department of Education, as the lead agency for the CCDF funds, submits a State Plan every two years, which is reviewed and approved by the federal Office of Child Care within the Department of Health and Human Services. The Office of Child Care monitors the state's compliance with the state plan and requires quarterly financial reporting and annual programmatic reports.
- STAFF:** The Child Development and Care Program is supported by three units—the CDC Policy unit, the CDC Case Review Unit and the CDC Central Reconciliation Unit.

FY 2011—Children Receiving CDC Assistance by County

	Birth-Age 4	Age 5-18	All Children
Alcona	25	37	62
Alger	24	28	52
Allegan	391	421	812
Alpena	164	170	334
Antrim	72	85	157
Arenac	75	83	158
Baraga	29	32	61
Barry	186	174	360
Bay	664	840	1,504
Benzie	43	56	99
Berrien	1,051	1,224	2,275
Branch	199	211	410
Calhoun	917	1,021	1,938
Cass	237	286	523
Charlevoix	70	85	155
Cheboygan	88	109	197
Chippewa	132	117	249
Clare	129	142	271
Clinton	180	195	375
Crawford	34	62	96
Delta	178	153	331
Dickinson	113	130	243
Eaton	463	500	963
Emmet	122	141	263
Genesee	3,603	5,058	8,661
Gladwin	92	126	218
Gogebic	41	38	79
Grand Traverse	332	372	704
Gratiot	152	213	365
Hillsdale	177	194	371
Houghton	73	93	166
Huron	123	144	267
Ingham	1,423	1,567	2,990
Ionia	232	274	506
Iosco	123	145	268
Iron	21	23	44
Isabella	249	246	495
Jackson	754	871	1,625
Kalamazoo	1,470	1,644	3,114
Kalkaska	78	69	147
Kent	3,403	4,268	7,671
Keweenaw	1	0	1
Lake	54	67	121

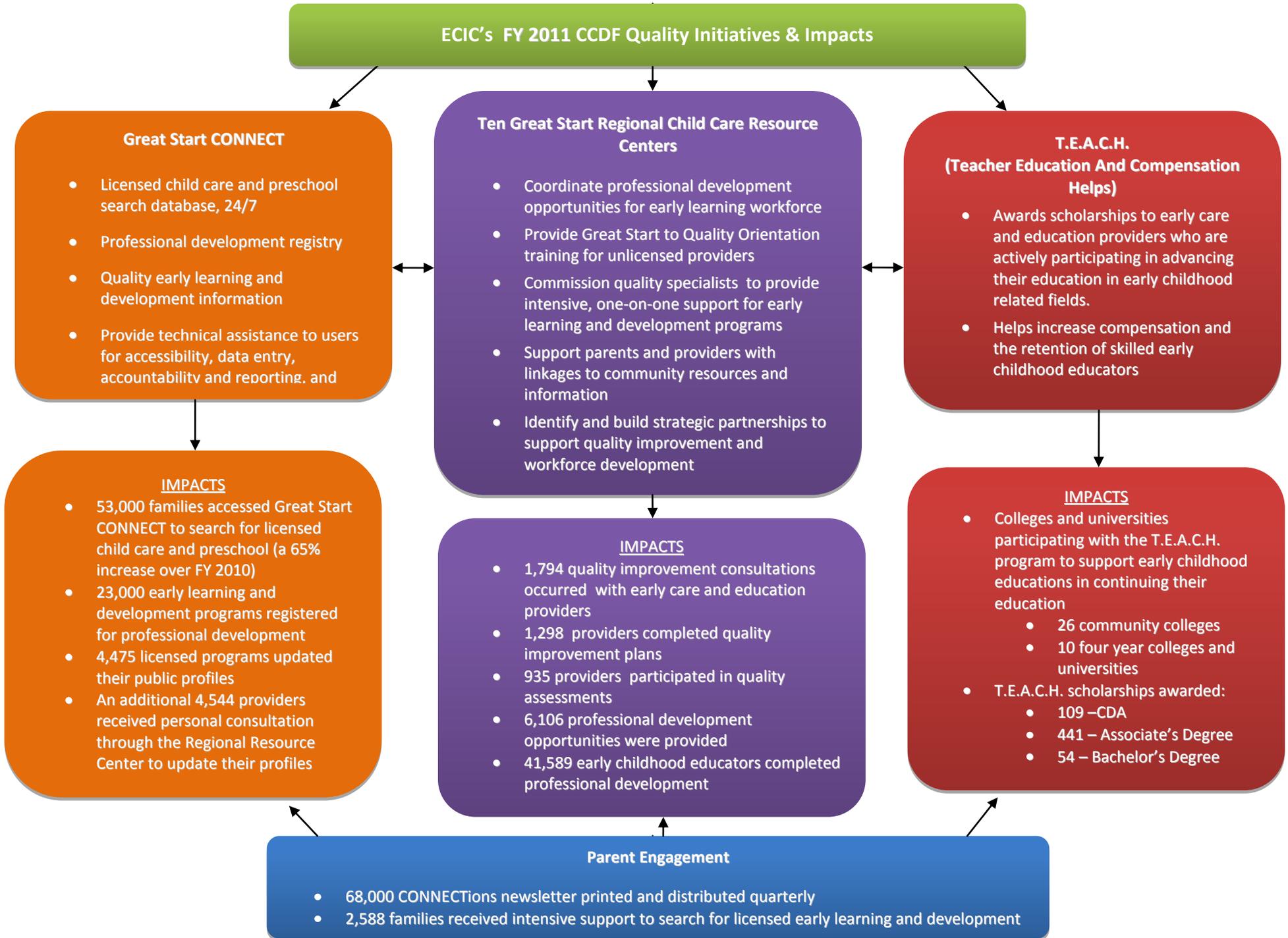
	Birth-Age 4	Age 5-18	All Children
Lapeer	253	347	600
Leelanau	36	43	79
Lenawee	445	442	887
Livingston	258	276	534
Luce	13	19	32
Mackinac	18	23	41
Macomb	2,579	3,264	5,843
Manistee	53	68	121
Marquette	218	235	453
Mason	233	259	492
Mecosta	163	151	314
Menominee	88	87	175
Midland	269	299	568
Missaukee	65	82	147
Monroe	466	490	956
Montcalm	187	221	408
Montmorency	35	32	67
Muskegon	1,446	1,928	3,374
Newaygo	237	210	447
Oakland	2,615	3,060	5,675
Oceana	160	188	348
Ogemaw	96	132	228
Ontonagon	2	7	9
Osceola	85	133	218
Oscoda	28	23	51
Otsego	187	206	393
Ottawa	788	809	1,597
Presque Isle	23	27	50
Roscommon	100	98	198
Saginaw	1,724	2,245	3,969
Saint Clair	504	452	956
Saint Joseph	320	319	639
Sanilac	160	201	361
Schoolcraft	13	36	49
Shiawassee	269	326	595
St. Clair	151	282	433
St. Joseph	16	37	53
Tuscola	228	272	500
Van Buren	352	343	695
Washtenaw	1,059	1,255	2,314
Wayne	10,318	15,543	25,861
Wexford	183	215	398
Statewide	44,430	56,399	100,829

**Michigan Department of Education
Michigan Office of Great Start**

**Child Care and Development Fund—Quality Initiatives
Early Childhood Investment Corporation (ECIC)**

- LEGISLATION:** Child Care and Development Block Grant Act of 1990, as amended (Public Law 101-508, 42 U.S.C. 9858 et seq), The Continuing Appropriations Act, 2012 (Public Law 112-36), Michigan Public Act 63 of 2011
- FUNDING LEVEL:** FY2011-2012 \$12,723,000-- Child Care and Development Fund (CCDF) Quality Funds
Funds are appropriated to MDE, the lead agency for the CCDF dollars. On an annual basis, MDE contracts with Early Childhood Investment Corporation (ECIC) to carry out Michigan's CCDF quality initiatives.
- PURPOSE:** To improve the quality of early learning and development by coordinating supports and services for licensed and registered programs, unlicensed providers, and for families utilizing these programs/providers.
- HISTORY:** Federal regulations require that each state designate a minimum of 4% of all CCDF funds towards the improvement of quality of the state's early learning and development programs. Additionally, each year the state is awarded targeted funds focused on:
1) improving the quality of infant/toddler care,
2) quality expansion activities, and
3) improving school-age care and Child Care Resource and Referral Services.
In 2005, DHS, then the lead agency for CCDF, transferred the targeted quality funds to the ECIC in order to create efficiencies, expand services and better capitalize on the opportunities these dollars afford.
- UNIQUE ASPECTS:** In FY 2012, Michigan's CCDF targeted quality dollars, administered by ECIC under the supervision of the Michigan Department of Education, will fund:
- *Great Start to Quality*-Michigan's tiered quality rating and improvement system that supports early learning and development programs in identifying and improving their level of quality.
 - A statewide network of 10 Great Start Regional Child Care Resource Centers that coordinate training, supports, and services for providers and families participating in the *Great Start to Quality*.
 - Great Start CONNECT, a 24/7 online database that connects parents with resources and child care referrals and houses the state's professional development registry for providers.
 - T.E.A.C.H., or Teacher Education And Compensation Helps, a scholarship program for early care and education professionals working toward an associate's or bachelor's degree in early childhood.
 - Consumer Education efforts statewide to inform families about the importance of high quality early learning and development and to inform early childhood educators about the opportunities available to help them improve the quality of early learning and development.
- NUMBERS SERVED:** *See attached*
- MONITORING:** ECIC submits quarterly monitoring reports and meets with the Office of Great Start quarterly regarding use of funds/associated activities.
- STAFF:** Judy Samelson, ECIC CEO; Joan Blough, Vice President-Great Start System Planning & Evaluation; and Karen Roback, Director of Early Learning and Innovation.

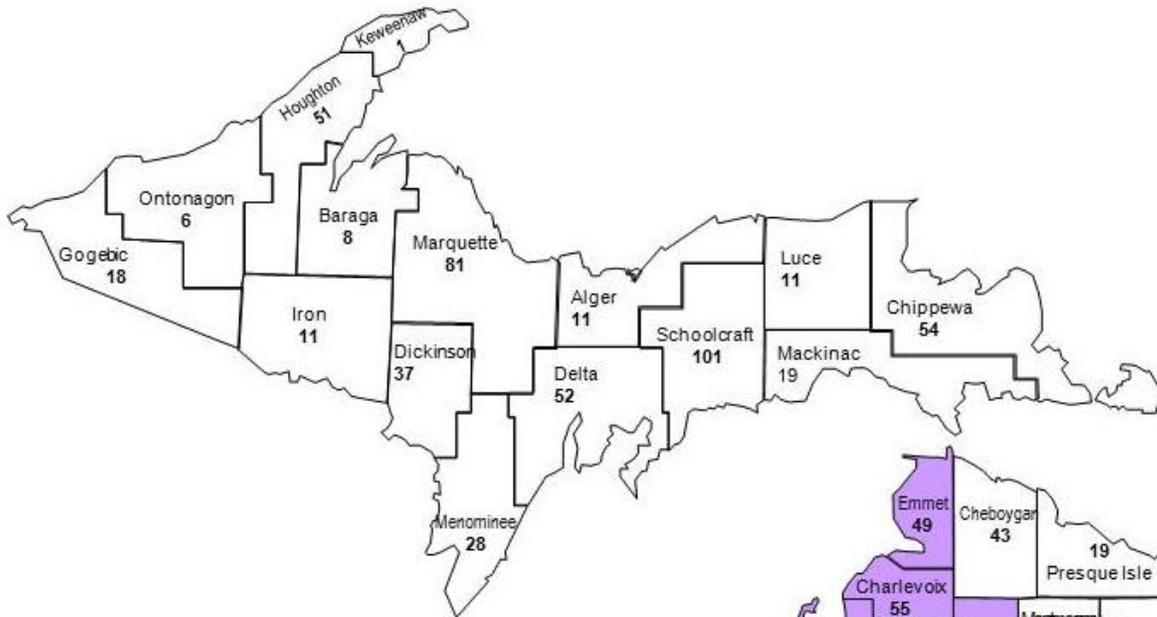
ECIC's FY 2011 CCDF Quality Initiatives & Impacts



**Michigan Department of Education
Michigan Office of Great Start**

**Child Care and Development Fund—Quality Initiatives
DHS Bureau of Children and Adult Licensing (BCAL)**

- LEGISLATION:** Child Care and Development Block Grant Act of 1990, as amended (Public Law 101-508, 42 U.S.C. 9858 et seq), The Continuing Appropriations Act, 2012 (Public Law 112-36), Michigan Public Act 63 of 2011
- FUNDING LEVEL:** FY2011-2012 \$10,776,000 Child Care and Development Fund (CCDF) Quality Funds
- PURPOSE:** To fund licensing consultants charged with regulating and monitoring licensed and registered early learning and development programs (centers, group homes, and family homes) in order to ensure the health and safety of children in these programs and to support provider’s quality improvements through technical assistance.
- HISTORY:** Federal regulations require that the state designate a minimum of 4% of all CCDF funds towards the improvement of early learning and development programs. Child care licensing is funded through this required quality set-aside.
- Funds are now administered by the Michigan Department of Education, while the licensing activities are carried out by Michigan Department of Human Services staff.
- UNIQUE ASPECTS:** The DHS Bureau of Children and Adult Licensing (BCAL) issues initial licenses, conducts renewal inspections and complaint investigations, establishes compliance with administrative rules, verifies corrective action plans, and takes disciplinary action when necessary to protect individuals served.
- Additionally, BCAL will support *Great Start to Quality*--Michigan’s tiered quality rating and improvement system. As part of licensing inspections, staff will provide early learning and development programs with consultation around improving the quality of their program.
- NUMBERS SERVED:** Sixty-six licensing consultants across the state are responsible for monitoring the 11,809 licensed and registered early learning and development programs in Michigan:
- o Licensed Centers: 4,508
 - o Licensed Group Homes: 4,913
 - o Registered Family Homes: 2,388
- MONITORING:** BCAL submits quarterly monitoring reports to the Office of Great Start regarding use of funds/associated activities. Additionally, BCAL and the Office of Great Start meet on a quarterly basis to discuss issues identified during the quarter that relate to early learning and development programs, and impact licensing, and develop joint strategies to address identified problems, improve the skills of providers, or improve the health and safety and school readiness of children.
- STAFF:** The BCAL - Division of Child Care Licensing at the Michigan Department of Human Services is responsible for regulating and monitoring Michigan’s licensed and registered early learning and development programs.



	8 CDC Consultants
	10 CDC Consultants
	9 CDC Consultants
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