Laws That Affect School Health Services Programs in Michigan

Date of Issue: 2013
As schools plan for the needs of children in school, instruction, and safe learning environments, there must be a foundation upon which they are based. That foundation includes federal, state and local policies and regulations. It is imperative that school policies are in accordance with laws and standards of practice in place in their jurisdiction.

Various laws establish parameters for policy options concerning school health services, and this resource provides an overview of those laws. Links to the specific federal or state law are included. **This document is offered as a resource to guide policy and procedure development but it is not intended as a substitute for legal counsel.** As part of any policy development, legal review should be required.

Laws are hyperlinked.

<table>
<thead>
<tr>
<th><strong>FEDERAL STATUTES</strong></th>
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<tbody>
<tr>
<td><strong>Americans with Disabilities Act of 1990 (ADA)</strong></td>
<td>Disability discrimination prohibited.</td>
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<tr>
<td><strong>Section 504, Rehabilitation Act of 1973</strong></td>
<td>Protects the rights of children with special health-care needs (CHSN) by providing related services, including health services, to those not eligible for special education.</td>
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<tr>
<td><strong>CPL 2-2.69 (November 27, 2001)</strong></td>
<td>Revised Bloodborne Pathogens Standard; expands bloodborne pathogens to include any pathogenic microorganism, including hepatitis C virus (HCV) present in blood or other potentially infectious materials (OPIM).</td>
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<tr>
<td><strong>29 CFR Part 1910 (December, 1991)</strong></td>
<td>Occupational safety; Bloodborne Pathogen Standard</td>
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<tr>
<td><strong>Civil Rights Act of 1991</strong></td>
<td>Prohibits discrimination on basis of disability.</td>
</tr>
<tr>
<td><strong>34 CFR Part 300 Individuals with Disabilities Act of 1997 (IDEA)</strong></td>
<td>Guarantees access to education and related services to assist children with disabilities benefit from special education. <strong>Reauthorization of 2004, Sec. 602 (26) list school nurse services as a related service.</strong></td>
</tr>
<tr>
<td><strong>34 CFR 99 Family Educational Rights and Privacy Act (FERPA)</strong></td>
<td>Provides privacy restrictions on student records. School health records are covered under this act. In school FERPA takes precedence over HIPAA.</td>
</tr>
<tr>
<td><strong>PL 104-91 Health Insurance Portability and Accountability Act of 1996 (HIPAA)</strong></td>
<td>Establishes federal privacy standards to protect patients’ medical records and other health information.</td>
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<tr>
<td><strong>Head Start Programs</strong></td>
<td>Head Start Program requirements include a physical exam based on EPSDT guidelines; dental exam; immunizations; vision; hearing and developmental screening and a nutritional snack and lunch. Head Start Programs do not have to have nurse on staff, yet 10% of the enrolled HS children must have a disability, some of these are related to health needing medication or treatments during their time in school.</td>
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<tr>
<td><strong>Asthmatic Schoolchildren’s Treatment and Health Management Act of 2003, Public Law 108-377</strong></td>
<td>Gives preference for asthma-related federal grants to states that require every elementary and secondary school, public and private school to allow students to self-administer medication for asthma or anaphylaxis.</td>
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1 Adapted from Legal Issues Affecting School Nurse Practice Michigan Association of School Nurses, July 10, 2003, (Updated 2009).
### FEDERAL STATUTES

<table>
<thead>
<tr>
<th>Title IX, Education Amendments of 1972 (Title 20 U.S.C. Sections 1681-1688)</th>
<th>Prohibition against discrimination; exceptions. No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance.</th>
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<tbody>
<tr>
<td>Public Law 108-265 Section 204 Model Policy for Michigan</td>
<td>LOCAL WELLNESS POLICY – became law June 30, 2004 as part of the Child Nutrition and WIC Reauthorization Act of 2004. Local education agencies shall establish a local school wellness policy. The policy includes goals for nutrition education, physical activity, nutrition guidelines for all foods sold on campus, assure that school meals meet USDA regulation, establish plan for measuring implementation of wellness policy, involve students, parents, representatives of school food authority and others.</td>
</tr>
<tr>
<td>McKinney-Vento Homeless Education Assistance Act</td>
<td>The McKinney-Vento Homeless Education Assistance Act is a federal law that ensures immediate enrollment and educational stability for homeless children and youth. McKinney-Vento provides federal funding to states for the purpose of supporting district programs that serve homeless students.</td>
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### Michigan General Statutes – School Health

#### Asthma

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<tr>
<th>§ 380.1179</th>
<th>Allows pupil to carry and self-administer prescribed inhalers and/or epinephrine auto-injector for emergency use with the written order and approval of the child’s physician and written permission of the parent/legal guardian.</th>
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#### Blood Borne Pathogens

| MIOSHA – R325.47201, Part 472 | Employer responsibilities to employee regarding training and response to exposure to blood borne pathogens. |

#### Child Protection

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<th>§722.623</th>
<th>Delineates persons required to report child abuse or neglect; written report; transmitting report and results of investigation to prosecuting attorney or county family independence agency; pregnancy of or venereal disease in child less than 12 years of age.</th>
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<tbody>
<tr>
<td>§§333.5131(5)(f)</td>
<td>State records and reports related to HIV/AIDS are not confidential if information is required under the Child Protection Law.</td>
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#### Communicable Disease

| § 333.5111 | Establishes requirements for reporting and other surveillance methods for measuring the occurrence of diseases, infections, and disabilities and the potential for epidemics. |

#### Concussions
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<tr>
<th><strong>Public Act 342 of 2012</strong></th>
<th>Requires the Department of Community Health’s development, adoption and approval of educational and training materials for sports concussion awareness compliance.</th>
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<tbody>
<tr>
<td><strong>Public Act 343 of 2012</strong></td>
<td>Requires Compliance of Sports Concussion Awareness Training for organizing entities, sponsors or operators of an athletic activity in which youth athletes will participate.</td>
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</tbody>
</table>

### Confidentiality

§ 600.2165  Communication between teacher, guidance officer, school executive, or “other professional person” are confidential.

### Curriculum

**Sex Education, HIV Education, Health Education and Physical Education**

§ 380.1502  Requires that health and physical education for pupils of both sexes be established and provided in all public schools for students attending public school who are physically fit and capable of doing so must take the course in physical education.

§ 380.1169  Requires that the principle modes by which communicable diseases including HIV/AIDS are spread and the best methods for preventing these diseases be taught in every Michigan school. Also requires that each person who teaches K-12 about HIV and AIDS to be trained in HIV & AIDS.

§ 380.1507  Exclusion from HIV/AIDS instruction
Parents may review HIV/AIDS curriculum, observe its instruction, and, if desired, excuse their child from these instructional units.

§ 380.1170  Requires that school districts develop comprehensive school health education programs with special reference to substance abuse, including the abusive use of tobacco, alcohol, and drugs, and their effect upon the human system. A parent/guardian can excuse their child from instruction if the content of the curriculum is in conflict with his or her religious beliefs.

### Delegation and Scope of Practice

§ 333.17201 **PUBLIC HEALTH CODE**
(Excerpt)
Act 368 of 1978  Defines nursing scope of practice. The RN’s scope of practice includes the teaching, direction, and supervision of less skilled personnel in the performance of delegated nursing activities. Public Health Code, 1978 PA 368, as amended, recognizes registered nurses as fully licensed health professionals.

§ 333.16104  Defines delegation as the “authorization granted by a licensee to a licensed or unlicensed individual to perform selected acts, tasks, or functions which fall within the scope of practice of the delegator and which are not within the scope of practice of the delegatee and which, in the absence of the authorization, would constitute illegal practice of a licensed profession”.

§ 338.10104  The Michigan Board of Nursing has promulgated specific administrative rules about delegation. In accordance with the Board of Nursing General Rules on Delegation, only a registered nurse may delegate nursing acts, functions, or tasks.

§ 333.16109  Supervision requires continuous availability of direct communication in person or by radio, telephone, or telecommunication between the supervised individual and a licensed health professional, the availability of the licensed health professional to review the practice of the supervised individual, to provide consultation to the supervised individual, to review records, and to further educate the supervised individual in the performance of the individual’s functions.

### Diabetes

**Model Policy on Diabetes**  Model policy approved by Michigan department of Education 2011. Note: Not a law.

### First Aid & CPR
**Medical Services and First Aid**  R325.47201, Part 472

MIOSHA - Guidelines indicate employer must adequately have a trained first aid certified person on site. [BSR/CET-5951 (11/01)]

**Michigan Law PA 18 of 2003**

Requires newly hired teachers to be certified. There are no requirements for recertification.

**Hearing and Vision**

§ 333.9301  
Requires local health departments to conduct free periodic hearing and vision testing for children. Also requires all children entering kindergarten to have a vision screening.

**Public Health Code (Excerpt) Act 368 of 1978, Part 9101**

The department (MDCH) shall establish a plan for health services for pupils in elementary and secondary schools of this state. Plan shall include a definition of school health services and standards for implementation.

**HIV**

§ 722.621 to 722.636  
Information pertaining to an individual infected with HIV, or diagnosed with AIDS, can be released if the information is part of a report required under the child protection law.

§ 333.5131  
HIV-related information is confidential and cannot be released unless the patient authorizes disclosure, or a statutory exception applies.

§ 333.5131(5)(c)  
Exceptions - the Michigan Department of Community Health or local health officer may release information pertaining to an individual who has HIV/AIDS to a school employee if the information is necessary to prevent a reasonable foreseeable risk of transmission of HIV to pupils in the school district. The school employee is bound by the confidentiality requirements of the statute.

**Immunizations**

§ 333.9205  
Requires that a parent/guardian of a child provide for the child's immunization by an authorized health professional, physician, local health department, clinic, or other agency offering immunizations for diseases and within an age period prescribed by the department.

§ 333.9208  
A parent, guardian, or person in loco parentis applying to have a child registered for the first time in a school and a parent, guardian, or person in loco parentis of a child entering the sixth grade, shall present to school officials, at the time of registration or not later than the first day of school, a certificate of immunization or statement of exemption.

§ 333.9215  
Immunization exemption requirements.

§ 380.1177  
The parent/guardian of a child enrolling in school for the first time must submit a certificate showing required immunizations have been given; or a physician-signed waiver that required immunizations could not be given because of medical contradictions or a parent/guardian signed waiver that for religious or other reasons the immunization has not been given.

§ 333.9209  
Schools are required to report their students' immunization status to their local health Departments.

**Medication Administration**

§ 380.1178  
Liability- sets forth legal provisions for the immunity of school employees, designated by the school administrator, against an allegation of “simple” negligence if the employee administers the medication under certain requirements including being in the presence of another adult. If a school employee is a licensed registered professional nurse, subsection (1) applies to that school employee regardless of whether the medication is administered in the presence of another adult.
### § 380.1179
Allows pupil to carry and self-administer prescribed inhalers and/or epinephrine auto-injector for emergency use with the written order and approval of the child’s physician and written permission of the parent/legal guardian.

### Attorney General Opinion, No. 5679, April 11, 1980
A physician must delegate and supervise the act of medication administration if the school district does not employ a school nurse.

### MDE Model Medication Policy
The Michigan Department of Education issued a memo to school superintendents outlining a model medication policy (2002). Note: Not a law.

### Meningitis
**Michigan Law PA 240 of 2005**
Requires schools to provide information on meningococcal disease, vaccine & availability of vaccine to parents of 6th, 9th & 12th graders.

### School Nurses
**Administrative Rule R340.1163**
Pertains to function of the school nurse. Assess and evaluate health status; interpret medical evaluations; plan course of action to minimize or prevent health problems; intermediary to family, physician, and social agencies; initiate supplemental testing; develop in-services and school policies. (School Code)

**MCLA 380.1252**
The board of a school district may employ registered nurses necessary to provide professional nursing services.

**R 340.1161 - R340.1170**
School Nurse Certification rules through the Michigan Department of Education.

### School Safety
**PA 187 of 2006**
Lock Down Drills: Amends the Fire Prevention Code to require a school that has any grades between K-12 to conduct a minimum of two (2) drills in which occupants are restricted to the interior of the building and the building is secured. Requires a K-12 school to conduct a minimum of six (6) rather than eight (8) fire drills.

**PA 337 of 2006**
Terrorism Drills: Amends the Fire Prevention Code to require a school that operated any grades between K-12 to conduct some of the drills required under the Code during lunch or recess or at other times when a significant number of students were gathered, but not in the classroom.

### Rights of Minors (ages 14-18)

#### § 330.1707(1)
**Mental Health** - a minor may request and receive mental health services on an outpatient basis without the consent or knowledge of a parent or guardian. Consent to inform the parent or guardian must be obtained from the minor unless there is a compelling need for disclosure and the minor is informed of the health professional’s intent to notify the party.

#### § 333.9132
**Pregnancy** - if a minor consents to the provision of prenatal and pregnancy related health care by a health facility or agency or health professional, the consent is valid and binding. For medical reasons the treating physician or another health professional (on the advice of the treating physician) may withhold or provide information regarding the minor to the parent, guardian, or person in loco parentis even if the minor refused to have the information released.

#### § 333.6121
**Substance Abuse** - if a minor professes to be a substance abuser, consent for the provision of treatment for the substance abuse may be provided by the minor. For medical reasons the treating physician or another health professional (on the advice of the treating physician) may withhold or provide information regarding the minor to the parent, guardian, or person in loco parentis even if the minor refused to have the information released.

#### § 333.5127
**Venereal Disease or HIV** - a minor who professes to be infected may seek medical or surgical treatment or services by a hospital, clinic or physician without the consent of a parent, guardian, or person in loco parentis. For medical reasons the treating physician or another health professional (on the advice of the treating physician) may withhold or provide information regarding the minor to the parent, guardian, or person in loco
### Anti-Discrimination Laws Regarding HIV Infection

There are a number of federal and state statutes that prohibit discrimination against someone who is HIV-infected, or believed to be HIV-infected. These include Section 504 of the Federal Rehabilitation Act of 1973, the Fair Housing Amendments Act of 1988, the Americans with Disabilities Act (ADA) of 1990, and the Michigan Persons with Disabilities Civil Rights Act of 1976. These statutes provide that a person who is HIV-infected, or is believed to be HIV infected, must be treated in a non-discriminatory manner as any non-HIV-infected person.

#### Americans with Disabilities Act

The ADA prohibits discrimination on the basis of disability in employment, state and local government, public accommodations, commercial facilities, transportation, and telecommunications. To be protected by the ADA, one must have a disability or have a relationship or association with an individual with a disability. An individual with a disability is defined by the ADA as a person who has a physical or mental impairment that substantially limits one or more major life activities, a person who has a history or record of such impairment, or a person who is perceived by others as having such impairment. The ADA does not specifically name all of the impairments that are covered.²

A major life activity includes education. Therefore, if a student attends school and has a disability (of which HIV is one), the ADA affects the school’s responsibility to that student. School teams are responsible for determining what barriers exist for a student with a disability and how to resolve those issues.

The Americans with Disabilities Act (ADA) provides comprehensive civil rights protections for individuals with disabilities. Title II of the ADA covers programs, activities and services of public entities. Title II requires that “No qualified individual with a disability shall, by reason of such disability be excluded from participation in or be denied the benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by such entity”.

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| § 388.1766 | Dispensing or distributing family planning or drug or device, dispensing prescriptions for family planning drug, or making referrals for abortion. |
| §380.1507  | (7) A person shall not dispense or otherwise distribute in a public school or on public school property a family planning drug or device.  
(8) As used in this section, “family planning” means the use of a range of methods of fertility regulation to help individuals or couples avoid unplanned pregnancies; bring about wanted births; regulate the intervals between pregnancies; and plan the time at which births occur in relation to the age of parents. It may include the study of fetology. It may include marital and genetic information. Clinical abortion shall not be considered a method of family planning, nor shall abortion be taught as a method of reproductive health. |
| § 722.903  | No abortion may be performed on minor without her consent and that of one parent or guardian except in medical emergency; court may waive parental consent if minor is mature and well-informed so as to be able to make the decision, or waiver is in minor’s best interest. |
The Family Educational Rights and Privacy Act (FERPA) ³

The Family Educational Rights and Privacy Act (FERPA) (20 U.S.C. § 1232g; 34 CFR Part 99) is a Federal law that protects the privacy of student education records. The law applies to all schools that receive funds under an applicable program of the U.S. Department of Education.

FERPA gives parents certain rights with respect to their children's education records. These rights transfer to the student when he or she reaches the age of 18 or attends a school beyond the high school level. Parents or eligible students have the right to inspect and review the student's education records maintained by the school. In general, parental consent is required for others to access information in students' health records. FERPA allows schools to disclose those records, without consent, to the following parties or under the following conditions (34 CFR § 99.31):

- School officials, including teachers who have a “legitimate educational interest”
- Mandatory reporting of certain communicable diseases
- Instances of child abuse or neglect
- Appropriate officials in cases of health and safety emergencies
- To comply with certain legal situations including subpoenas or investigations of criminal offenses

Individuals with Disabilities Education Act

The Individuals with Disabilities Education Act (IDEA) (formerly called P.L. 94-142 or the Education for all Handicapped Children Act of 1975) requires public schools to make available to all eligible children with disabilities, a free appropriate public education in the least restrictive environment appropriate to their individual needs. IDEA requires public school systems to develop appropriate Individualized Education Programs (IEP’s) for each child. The specific special education and related services outlined in each IEP reflect the individualized needs of each student.⁴

The IEP outlines the specific services and supports the child's needs within the least restrictive environment (LRE). The IEP and LRE provisions have been protected as basic rights of children with disabilities. Parent involvement is also a fundamental principle of IDEA. Parents must be fully informed of their children's rights, and they can participate in all decisions affecting their child. IDEA also outlines due process provisions, which allow parents to challenge school district decisions.⁵

IDEA release and disclosure requirements are substantially identical to those in FERPA.

Section 504 of the 1973 Rehabilitation Act

Section 504 of the Rehabilitation Act of 1973 prohibits discrimination against persons with disabilities in all programs and activities conducted by recipients of federal financial assistance. This applies to employees of education agencies as well as to students.

In matters pertaining to education, the lead agency is the U.S. Office for Civil Rights, U.S. Department of Education. Section 504 has a substantial effect on education, since educational

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⁵National PTA website: http://www.pta.org/ptawashington/issues/idea.asp
programs for students with disabilities must be equal to those provided to others. Educational agencies that receive U.S. Department of Education funds, either directly or indirectly, are considered recipients.

Like IDEA, Section 504 requires identification, evaluation, and provision of appropriate services, notification of parents, an individualized accommodation plan, and procedural safeguards. Accommodation plans (including individual health care plans) are developed to provide needed health services in the school for children requiring medication or other health services. These activities must be performed in accordance with Section 504 regulations, which have some requirements that differ from those of IDEA.

**Health Information Portability and Accountability Act of 1996 (HIPAA)**

Public Law 104-191, Health Information Portability and Accountability Act of 1996 (HIPAA) was implemented by the federal government to ensure uniform privacy protections of individuals’ health information, including those with HIV. HIPAA provides privacy regulations to protect patients by limiting the ways that health plans, pharmacies, hospitals, and other covered entities can use patients’ personal medical information. A school is subject to HIPAA if it provides medical care and electronically transmits health information as part of a “covered transaction” (i.e. billing). The Privacy Rule of the law, however, provides a broad exemption for personal health information maintained in education records, which is protected under FERPA.6

**Bloodborne Pathogen Standard**

29 CFR Part 1910 (December 1991), Occupational safety; Bloodborne Pathogen Standard is a law requiring employers to protect employees from occupational exposure to bloodborne pathogens. Under 1910.1030, public school employers who have employees with occupational exposure (as defined by paragraph (b) of the standard) must establish an Exposure Control Plan which describes how the following elements of the standard, at a minimum, will be implemented: methods of compliance, including engineering and work practice controls, personal protective equipment, and housekeeping; Hepatitis B Vaccination and Post-Exposure Evaluation and Follow-up; Communication of Hazards to Employees; and Recordkeeping, including medical records, training records, and Sharps Injury Logs.

The Exposure Control Plan also must include an exposure determination which lists all job classifications in which all employees in those job classifications have occupational exposure, all job classifications in which some employees have occupational exposure, and those tasks and procedures in which occupational exposure occurs and are performed by those employees determined to be occupationally exposed. Any employee who has been determined to be occupationally exposed, as defined by the standard, must be offered the Hepatitis B vaccination within 10 working days of initial assignment but after the employee has received the initial training required by this standard.

The Exposure Control Plan must be reviewed at least annually and updated whenever necessary to reflect new or modified tasks and procedures which affect occupational exposure and also to

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7 Public Schools: Requirements for Written Programs, Lisa Costanzo, Occupational Hygienist Volume No. 47, Fall 2006 CONN-OSHA Quarterly
Laws That Affect School Health Services Programs in Michigan

reflect new or revised employee positions with occupational exposure. Although
documentation of the review is not required, it is recommended that the employer do so to
ensure that the review is being conducted at least on an annual basis and that each affected
employee has access to the most current plan.

In addition to the annual review of the Exposure Control Plan, the employer must provide
information and training as outlined in paragraph (g) (2) (vii) to employees with occupational
exposure at the time of initial assignment to tasks where occupational exposure may take place,
at least annually thereafter (which means within one year of their previous training), and
whenever changes (i.e. to tasks or procedures) take place that affect the employee’s
occupational exposure. Training must be documented in accordance with paragraph (h) (2) (i) of
the standard.

RESOURCES

HIV/STD and Sex Education in Michigan Public Schools, A Summary of Legal Obligations and Best
Practices. Available at

Michigan Board of Nursing Administrative Rules
RngHigh=

Michigan Revised School Code

Michigan Current Revised School Code (PA 451 of 1976) and State School Aid Act (PA 94 of 1979)
Provisions Regarding the Teaching of HIV/AIDS, Sex Education, Health Education, and Physical Education
in Michigan Schools

Michigan Public Health Code
mcl-act-368-of-1978

National Association of School Nurses, Issue Brief, Privacy Standards for Student Health Records, 2004
http://www.nASN.org/PolicyAdvocacy/PositionPapersandReports/NASNIssueBriefsFullView/tabid/445/Art
icleId/78/Privacy-Standards-for-Student-Health-Records-2004

National Forum on Education Statistics, Forum Guide to Protecting the Privacy of Student Information:

Protecting and Disclosing Student Health Information. How to Develop School District Policies and
Procedures, 2005. The Guidelines, reviewed by representatives from the U.S. Depts. of Education and
Health and Human Services, were developed in conjunction with representatives from 20 national
organizations. Available from the American School Health Association at
http://www.ashaweb.org/i4a/ams/amsstore/category.cfm?category_id=1
### A Brief Review of Federal Laws Protecting the Privacy of Education Records

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<td>Family Educational Rights and Privacy Act (FERPA)</td>
<td>Family Policy Compliance Office</td>
<td>Parents and eligible students</td>
<td>All education records as defined in the law</td>
<td>Local education agency to notify annually</td>
<td>Required with exceptions</td>
<td>Recordation requirements</td>
</tr>
<tr>
<td>No Child Left Behind Act</td>
<td>Family Policy Compliance Office (to administer aspects related to records privacy)</td>
<td>Parents and eligible students</td>
<td>Strengthen FERPA</td>
<td>Used to notify state and local education agencies annually of FERPA and PPRA requirements</td>
<td>Required under FERPA and PPRA</td>
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</tr>
<tr>
<td>Individuals with Disabilities Education Act (IDEA)</td>
<td>Office of Special Education Programs</td>
<td>Parents and students who have reached the age of majority under state law</td>
<td>All education records as defined in FERPA</td>
<td>Local education agencies to notify annually</td>
<td>Required with exception</td>
<td></td>
</tr>
<tr>
<td>Health Insurance Portability and Accountability Act</td>
<td>Office for Civil Rights of U.S. Department of Health and Human Services</td>
<td>Patients</td>
<td>Privacy Rule does not apply to records protected by FERPA and IDEA</td>
<td>Health care providers must provide Notice of Privacy Practices</td>
<td>By patient</td>
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