1		STATE OF MICHIGAN
2	MICHIGAN DEPA	RTMENT OF HEALTH AND HUMAN SERVICES
3	CERT	IFICATE OF NEED COMMISSION
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		COMMISSION MEETING
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	BEFORE SURES	H MUKHERJI, M.D., VICE CHAIRPERSON
6		
	333 South Grand	Townsend Street, Lansing, Michigan
7		
	Thursday	, January 26, 2017, 9:30 a.m.
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9	COMMITTEE MEMBERS:	DENISE BROOKS-WILLIAMS
		GAIL CLARKSON
10		JAMES FALAHEE, JR.
		DEBRA GUIDO-ALLEN, R.N.
11		JESSICA KOCHIN
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12		JOSEPH POTCHEN
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1	Lansing, Michigan
2	Thursday, January 26, 2016 - 9:32 a.m.
3	DR. MUKHERJI: Welcome to the CON Commission
4	meeting. I'm filling in for Mark Keshishian. I'm not used
5	to people listening to me. I've got a wife and a teenage
6	daughter. So this is great. All right. I'm going to call
7	the meeting to order. Review of the agenda, I think this is
8	an action item, so everybody have any changes to the agenda?
9	MR. FALAHEE: This is Falahee. I'll move
10	acceptance of the agenda as we have in front of us.
11	MS. BROOKS-WILLIAMS: Brooks-William, second.
12	DR. MUKHERJI: We have a motion and a second. Any
13	discussions? No discussions. All in favor of the agenda?
14	Aye?
15	(All in favor)
16	DR. MUKHERJI: Anybody against? Okay. The agenda
17	passes. Next is declaration of conflict of interest. Any
18	relevant conflict of interest? Okay. Hearing none, we'll
19	go to the next is review of the minutes from the December
20	7th, 2016 meeting. We can just take a couple seconds to go
21	over the minutes.
22	MR. FALAHEE: This is Falahee again. I'll move
23	approval of the minutes.
24	MS. BROOKS-WILLIAMS: Brooks-Williams, second.
25	DR. MUKHERJI: We have a motion and a second. And

any discussion? No discussion. All in favor?

2 (All in favor)

DR. MUKHERJI: Anybody against? All right. The minutes pass. Thank you very much. So the -- this is a -- if you will, we always refer to this as a special committee meeting. We're going to take a look at various topics that have surfaced over the next year and come up with a roadmap, if you will, to determine whether these topics should be handled directly by the Department or whether we feel they should best be handled by a work group or potentially a SAC. So the first topic is PET imaging, and I'll turn it over to Elizabeth who's filling in for Brenda.

MS. NAGEL: Good morning. Number five on the agenda is the Positron Emission Tomography Scanner Services. As you know, every service by -- by law every service needs to be reviewed every three years. This year there are six on the docket for this agenda. Six standards were put out for public comment, October 7th through October 21. The Department collected those comments and summarized them for you in your packet. Of the six organizations that provided comments for PET Scanner Services, no issues were identified. The Department didn't identify any issues either. The Department recommends that PET Scanner Services should continue to be regulated and there are no changes this time. The next review would be in 2020.

1	DR. MUKHERJI: Okay. So what we're discussing
2	here is that the Department is no substantial public
3	comments and the Department is recommending no review
4	necessary and the next discussion will be in 2020.
5	Commission discussion on this or a motion to approve the
6	Department's recommendation?
7	MS. BROOKS-WILLIAMS: This is Commissioner
8	Brooks-Williams
9	DR. MUKHERJI: Oh, is there a public I'm sorry
10	Any public comment? I didn't get any cards. I'm sorry
11	about that.
12	MS. BROOKS-WILLIAMS: That's okay.
13	DR. MUKHERJI: Yeah, no public comment.
14	MS. BROOKS-WILLIAMS: Okay. Commissioner
15	Brooks-Williams. I move that we accept the Department's
16	recommendation.
17	MS. KOCHIN: Commissioner Kochin, second.
18	DR. MUKHERJI: So we have a motion and a second.
19	Any discussion? No discussion. All in favor?
20	(All in favor)
21	DR. MUKHERJI: Anybody against? Okay. Motion
22	passes. So the Department will handle that; correct?
23	MS. NAGEL: Uh-huh (affirmative).
24	DR. MUKHERJI: Okay. Great. The second one is
25	Surgical Services. Elizabeth?

MS. NAGEL: Surgical Services again held a public comment period October 7th through October 21st of last year. There were six organizations that provided comment. Of those, two issues were identified. One -- the first one -- and they're all summarized in your packet. The first one was to review quality, cost and patient experience for improvement as well as assign relative weights for each. The Department is not recommending substantive review for this item that was identified as there was a recent SAC that did that in the last go-around two years ago and those were included in the standards. The second issue was actually identified by the Department. We are -- hang on. I'm on the -- sorry, but I am a poor Brenda. I apologize. Brenda would have caught that awhile ago. I was doing Open Heart Surgery. I apologize.

There were four organizations that provided feedback on Surgical Services. The Department is not recommending substantive review of any of those three issues that were identified. The first one is in Section 6, Requirements for Expansion. The Department does not believe that any substantive review is necessary. The second one was a requirement for ambulatory surgical centers to participate in a nationally recognized, nonprofit organization. And again the Department does not recommend any substantive review for that issue, and then we are not

aware of any -- we are aware of a typographical edit that the Department will draft language and bring back to the Commission at a later date. The Department is recommending that Surgical Services should continue to be regulated by Certificate of Need and that this standard should be delegated to the Department to make a recommendation regarding the typographical error we've identified.

DR. MUKHERJI: Okay. We do have public comment for this. So the first person would be Steve Szelag from University of Michigan.

STEVE SZELAG

MR. SZELAG: Good morning. My name is Steven Szelag. I'm here to represent the leadership of the University of Michigan Health System following up on the interest to explore the potential modernization of the standards regarding hospital-based and freestanding surgical sites.

Health care delivery has evolved significantly since Michigan CON was first enacted in 1972. Forty-five years ago site-specific regulations were appropriate as most acute care hospitals in the state were single site for all surgical services, inpatient and ambulatory. However, there has been a major shift in the structural model of health care including location, a paradigm shift which now requires new alignment between CON and health cares provided within

and across the system.

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Over the years this shift has revealed that only a few hospitals today remain independent. Health care providers remain located -- health care providers located only at one site. The vast majority have diversified their portfolio by organic growth at a freestanding ambulatory surgery center in local communities or via consolidation with other providers.

We see three issues with the current standards. First the standards and process to initiate a new site are burdensome and don't reflect the routine advancement of technology to enable quality effort of care and a lower cost environment. The aim for integration across a continuum is not reflected in the current standards which commingle hospital services with qualification to initiate a new site. We propose a system view to increase the flexibility and deployment of operating rooms within prescribed criteria to provide proper controls, but ease the process by which the system expands. We propose relaxing the administrative requirements that include obtaining pledges of activity within a system to initiate a new, freestanding ambulatory site for the system. Under the current CON standards, an applicant who proposes to initiate a new freestanding surgical site is required to demonstrate need by obtaining over 1100 signed surgical case commitments per each OR

planned. Under the current structure when applications are approved, preexisting, qualifying activity is deducted from the hospital-based site which is already of record. We see an opportunity to ease the administrative burden redundancy in costs by relying upon the qualifying OR activity volume already of record and eliminating the laborious surgical commitment form process.

approximately 11 incremental hospital-based OR's to expand our service to other appropriate sites and to respond to patient demand. The standards require us to go through a pledging process even though the historical data already indicates we have the volume by which to grow and meet patient needs. If we sought to expand our existing hospital site, there is no requirement for pledges but rather relying upon activity of record. We think that within a proper framework relying upon activity across the system as a basis for future growth makes sense in alliance with today's health care model.

A second issue or concern is uncontrolled proliferation. Health care systems today are geographically diverse throughout multi-county areas. The current standards allow for some geographic planning flexibility for providers under Section 5. This section permits the relocation of an existing surgical services; all of ours are

within a ten-mile radius.

DR. MUKHERJI: Oh, okay. Go ahead. Sorry.

MR. SZELAG: Lastly, U of M recognizes the concerns of how to define a system. Sites that operate under the same provider number or formerly integrated under a system consolidation, you know, could be an option for defining what a system is. We don't suggest we have the answer, but this might be something appropriate for a work group or an advisory committee to study further. Thanks for giving me the opportunity to make the comments.

DR. MUKHERJI: Thanks, Steve. Questions?

MR. FALAHEE: This is Falahee. Steve and I, other representative of U of M, talked about the first issue which is the commitments you need to get if you're going to put up a new surgical candidate. And here's the example, i.e., we're in the middle of it now. If you want -- you have the requisite volume in your hospital but you want to build an ambulatory surgery facility, because many of the cases could be done in an ambulatory setting and, if you want to build it a block away, you have to get commitment letters from the surgeons to justify or project the necessary volume. If, however, you could build it and connect it via a tunnel or a bridge, you don't need those commitment letters, because there's a physical connection. And if I understood what

little bit burdensome to say to a hospital, "You've got the requisite volume already. You want to build ORs somewhere else close by, but now you need to do commitment letters."

Is that the gist of it, Steve?

MR. SZELAG: Yeah; yeah; yeah. So we're looking for some planning flexibility, you know, for organizations, you know, such as U of M or other larger system organizations where it's easier to deploy assets. But like the example you just gave, you qualify at your hospital to expand, but you have to go through the commitment process to place those ORs in a more appropriate location. So we're looking for some modernization of the standards, you know, that would allow for us to deploy these assets to a more appropriate, lower cost environment to meet patient care needs and to provide better access.

MR. FALAHEE: Steve, would you envision a mild restriction on that? So, let's say, for example, University of Michigan in Ann Arbor has -- if I've heard you correctly -- enough volume for 11 additional operating rooms.

MR. SZELAG: Yes.

MR. FALAHEE: You're not saying that you could move those to Grand Rapids because you own a hospital in Grand Rapids?

MR. SZELAG: No. I wouldn't suggest that. And I

think we would want to keep some type of mile radius in

place. What exactly that mile radius is, I'm not sure. But

I think -- as part of the controls for proliferation and to

moving, you know, into totally new, you know, market areas,

I think there needs to be some controls in place. But I

think allowing for some type or more flexibility in the

standards, you know, would be appropriate to study.

MR. POTCHEN: This is Joe. CONs are site-specific and I think what you are asking for is a definition of what the site entails, I mean, whether it entails exactly what you're talking about. So that would be that kind of analysis as to how broad or how narrow that site is defined.

DR. TOMATIS: Commissioner Tomatis. Didn't we discuss that one or two years ago when Henry Ford asked for the same thing just across the street?

MR. FALAHEE: We discussed that, and we added language, if I recall correctly, that said, if you're putting up a facility directly across the street, --

DR. TOMATIS: Yeah, that was the request at the time.

MR. FALAHEE: -- (inaudible).

DR. MUKHERJI: So just a couple questions regarding a system. So two questions, Steve. Given the fact that systems now have equity ownerships of hospitals all through the state as Joe was saying, I think, if we do

head in this direction, there has to be clear language. So a system that owns a hospital in a different part of the state as a footprint to try to gain more market share, they just -- well, they can or can't. The language needs to be determined whether it's appropriate for them to be able to open a surgical center adjacent to a 20 percent ownership -- equity ownership of the facility. I think that's one of the concerns I'm sure all systems have. So I don't know if that's a comment or a question or if you have a response to that?

MR. SZELAG: I'm not sure I have a response at this time but, you know, we could --

DR. MUKHERJI: Discuss it in a different format?

Okay. The other question I have is, my understanding is how this evolved was, if you're a non-hospital based surgeons, there are some surgeons that have tried to open up ambulatory care centers or some systems that are not hospital-based and, if some type of proviso was created for hospitals to be able to not ask for commitments from their physicians to open an ambulatory care center within a given radius, is there a potential unintended consequence of disenfranchising those other non-hospital-based group practices to open their own surgical center? Have we shifted the balance?

MR. SZELAG: Well, I think we want to keep the

current language in place for the non-hospital-based providers that you just used an example, but I think we want to add language, you know, specific to systems, because I think the initiation language is appropriate for certain circumstances. But -- you know, but we would be looking, you know, for the system language, you know, in addition to what's currently in place.

MR. FALAHEE: This is Falahee. May I ask a question of Beth, I guess? Beth, is this something the Department would be willing to look at in terms of the site-specific, the definition of site- -- I forget how it's worded. Is this something the Department would be willing to consider or don't have enough time for it right now?

MS. NAGEL: Well, that's never been proposed as an option before. We would ask our Assistant Attorney General Joe Potchen to look into that for us and to make a recommendation.

MR. POTCHEN: Yeah. One of the things is that you have the statutory restrictions and limitations in view of the modern business and how hospitals do their jobs. So it's a -- we would attempt to have it fit and comply. Again we have those statutory requirements that we got to look into. So, yes, we'd be able to assist the Department in coming up with a response.

MR. FALAHEE: I think it would -- that would be

1	good to do, because this isn't an issue that just a
2	University of Michigan or a Bronson's going to have. As
3	more and more surgeries move to outpatient, you're going to
4	see an attempt, I think, for hospitals to try to put it in a
5	setting that's more accessible, cheaper and in and out
6	faster. And if you cannot over proliferate but at the same
7	time save commitment letters which are a pain to get when
8	you don't need them, I think that'd be a good solution to
9	look at.
10	DR. MUKHERJI: Other questions for Steve? All
11	right. Thanks, Steve.
12	MR. SZELAG: Thank you.
13	DR. MUKHERJI: The next public comment is from
14	David Walker from Spectrum Health.
15	MR. POTCHEN: Just so we get some closure here in
16	the next steps for this that, if you could submit something
17	to the Department and then they will submit it and then
18	they'll submit it to me for a response, but
19	MR. FALAHEE: So that proposed language
20	MS. NAGEL: The Commission would need to direct
21	the Department to ask as part of your action, you would
22	ask for it to come back at a future meeting.
23	MR. POTCHEN: So I guess, yeah, we need
24	MR. FALAHEE: This is Falahee. I'm going to put
25	it in a parking lot until we hear the rest of the public

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2 MR. POTCHEN: Perfect.

3 DAVID WALKER

MR. WALKER: Good morning. I am David Walker with Spectrum Health. Thank you very much for the opportunity to provide comment on the Surgical Services CON Review Standards.

Spectrum Health strongly supports continued regulation of Surgical Services without any changes. We specifically would be opposed to any changes related to volume requirements and the relocation zones for OR replacements. We agree with the Department here on their recommendation to review this issue.

It is our belief that volume requirements in the standards and the Department's interpretation of these requirements accurately reflect the demonstration of need required to initiate, expand or replace a surgical service. If volume requirements were weakened, we would be concerned that some services would initiate or expand and be unable to meet maintenance volumes, which could result in expending resources in health care that end up not being needed.

Using projection requirements, expansion requirements as an example, there is a big difference between a facility generating 1216 cases, which is required for an expansion, and 2,084 cases, which would be expansion

plus maintenance, unlike in MRI where there is a relatively small difference between the 11,000 expansion volume and the 12,000 minimum volume when you go from 1 MRI to 2. If you just let every OR that reaches 1216 cases expand without requiring them to show where the additional 868 cases will come from, there is a much higher chance that they will not succeed in meeting minimum volumes.

With regards to relocation zones for OR replacements, the current 10-mile metropolitan and 20-mile rural/micropolitan (sic) zones are effective in controlling costs and preventing facilities from opening where no need exists. Similar to reducing volume requirements, changing relocation zones may result in expending resources in health care that end up not being needed.

Thank you very much for your time for letting me provide comments on these standards.

DR. MUKHERJI: Any questions? Thank you very much.

MR. WALKER: Thank you.

DR. MUKHERJI: So I received those two public comment cards. Is there anybody else that would like to give public comment on this topic? Okay. Hearing none, I think we have a Commission discussion.

MR. FALAHEE: This is Falahee. I guess I'll make this in the form of a motion with a preamble ahead of it.

All right. Given the comments we heard from University of Michigan, I think that we as a Commission would like -- I propose that we, the Commission, ask the Department with the necessary assistance of the Assistant Attorney General, if needed, to look at the definition of a site as it's defined in statute or in the standards to determine whether the definition of site could be expanded to allow surgical facilities to be constructed on a site without the necessity for commitment letters when the hospital facility already has the requisite volume to justify the operating rooms that want to be constructed.

DR. TOMATIS: Commissioner Tomatis. Should we then to clarify the definition or suggest would we want to be the definition? Because if they come and said, "Well, the definition is what it is," then will we go? Would we -- do we want to propose a mile, whatever it is or limited on a need? What -- shouldn't we suggest what we want them to study and answer us?

MR. FALAHEE: In my mind I'm not asking to look at changing anything regarding volume requirements, not changing anything regarding the relocation zone either, whether it's 10 miles or 20 miles, metropolitan versus rural. It's more enabling a facility to construct additional ORs when the facility already has the requisite volume for those ORs but just doesn't want to put them in

the actual hospital facility and wants to construct an ambulatory facility -- actually I say "ambulatory," some say freestanding surgical outpatient facility instead. I'm very conscious of proliferation. I'm very conscious of, "Okay. I've got the volume here and I'm going to move it 150 miles away and put a surgery site there." That's why I'm not going to talk about -- or I don't want to talk about changing volume requirements or changing relocation zone or trying not to limit it to that specific issue about what a site should look like and, if there's any room to expand the definition of site, keeping in mind the volume requirements and the current relocation requirements.

MR. POTCHEN: This is Joe. One of the things that I envision as we get further into the legal research here is that we may need to go to you for clarity and clarification of the question to make sure it's answering exactly what you want, that you'd be okay with that.

 $$\operatorname{MR.}$ FALAHEE: Probably because I wasn't clear in what I just said?

MR. POTCHEN: No; no. And actually you were very clear, but I just envision and I see how things sometimes when you start going into it -- like they might have a twist or turn here that we don't anticipate that we would -- I mean, if it's okay with the Board, we would contact Commissioner Falahee to provide some clarification.

1	DR. TOMATIS: Commissioner Tomatis. I agree with
2	you, but I think that, if we keep the volume requirement,
3	we'll eliminate many of these other problem of
4	proliferation. We should just make the volume requirement
5	more strict than try what it will be in two or three years,
6	and that would control the
7	MS. BROOKS-WILLIAMS: Do we have a second for the
8	mo like are we in discussion yet or are we still
9	forming
10	MR. FALAHEE: We don't have a second.
11	MS. BROOKS-WILLIAMS: Commissioner Falahee's
12	motion?
13	DR. MUKHERJI: I think was that a discussion?
14	I don't know if that was a motion or a discussion.
15	MR. FALAHEE: It was both.
16	DR. MUKHERJI: I don't know if we can do that.
17	Let's have a discussion first, and then you can make the
18	motion then.
19	MR. FALAHEE: Okay.
20	DR. MUKHERJI: Is that fair?
21	MR. FALAHEE: Okay. That's fine.
22	DR. MUKHERJI: All right.
23	MS. BROOKS-WILLIAMS: Okay. I think that the
24	question I was going to ask this is Commissioner
25	Brooks-Williams was, are we maybe broader than we need to

be? Is really distance is the issue? And I don't know, 1 Joe, how to frame it. I think we want to ask you to do something, but --

MR. POTCHEN: Right.

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MS. BROOKS-WILLIAMS: -- keep the scope very narrow so that we're not making it broader than it needs to be, if that makes sense?

MR. POTCHEN: What's very nice is that we have a transcript of exactly what we're going to be -- what the request is. And my ears heard that it was very clear and narrow, but I want to verify that.

MR. FALAHEE: And when we look at it, we all go, "You've got to be kidding." We can narrow it down.

MS. BHATTACHARYA: If I can ask a question? And also to Steve if you want to jump in. So just trying to understand the issue and the request. Is that issue so much about those ORs at the ambulatory center to be considered part of your hospital license and site, question number one, or that issue is more you're okay with that being, you know, an ambulatory center and freestanding surgical outpatient facility, because it's a different type of license inpatient hospital versus outpatient ORs. So is it okay for that facility to have a distinct and separate license as it should be, but you're just asking the Department to relax the methodology or the process of commitment? Because then

1	throughout the years whenever we get into the discussion of
2	site, it gets very complicated and we don't achieve or
3	resolve the actual issue. So I just could you clarify
4	that, please?
5	MR. FALAHEE: I'll give you my opinion and then
6	Steve
7	MS. BHATTACHARYA: Steve can
8	MR. FALAHEE: it's number two.
9	MS. BHATTACHARYA: Okay.
10	MR. FALAHEE: Don't mind it at all being
11	considered outpatient, and that helps in terms of
12	construction costs, everything, because you're not building
13	it as a hospital. All right. But it's more the burden of
14	getting the commitment letters for that outpatient surgery
15	facility.
16	MR. POTCHEN: That does help. Did you agree,
17	Steve?
18	MS. BHATTACHARYA: Did Steve have a comment?
19	MR. SZELAG: Yeah. I would agree. I would think
20	this is, you know, akin to, like, an expand the ability
21	to expand and relocate, you know, to a new site, and we have
22	to determine what that distance is for the relocation.
23	MS. BHATTACHARYA: So the question is this is
24	Tulika can a hospital expand the number of ORs based on
25	their own utilization volume and construct those ORs at a

geographically different ambulatory center where the licensees are the same? That's a much simpler question to answer for the Department than getting to the issue of site.

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MR. FALAHEE: Oh, okay. All right. Whatever makes it easy for the Department.

MS. BHATTACHARYA: And that, I believe, can achieve through some changes in the methodology and the standards, yeah, without bugging Joe or -- not that we were meant to do it, but --

DR. MUKHERJI: So this is Mukherji. I think -- I think what we're sort of dancing around the issue is something the Commission has always at some point will have to tackle and what's the definition of quote, unquote, "a system"? Because to me different sites are not part of the system and when CON was first developed 35 years ago, there was a hospital and then all these things were based on how, what's a proximity? It's these various satellite health care facilities could be built in proximity of a freestanding hospital. Now we have larger hospitals and now we have equity ownerships throughout the state. And I think part of the guardrails that are in place of getting surgical surgeons' commitments are to prevent a system that is now purchased different equity ownerships and there's really no definition of what a substantial equity ownership is in different parts of the systems. If surgical commitments are

not obtained, then one could reasonably say, "Well, we have an aggregate in our system, enough surgeons to demonstrate volumes, and we're just going to put this in a satellite area." That's the way I interpret this. And I may be wrong on this, but I think at some point we have to grapple with the issue of what's a site and what's a system and where these health care facilities can be deployed.

MR. FALAHEE: Yeah. This is Falahee. I totally agree, and that's why I asked Steve the hypothetical. If you've got the volume in Ann Arbor but you own a facility in Grand Rapids, can you move the 11 ORs to Grand Rapids?

DR. MUKHERJI: That's site consistent.

MR. FALAHEE: Right. And you know the answer is no, and that's why I think the relocation zone is still an issue.

And then, Tulika, I think a variation of what you just said is, if a hospital is, say, qualified -- pick a number that I can easily divide by -- 20 beds -- all right -- but you want to take and put up an ambulatory facility nearby of eight -- all right -- can you put the eight there without commitment letters and keep 12 at the hospital? So your overall number does not change. You follow me? You leave 12 in the hospital, move eight to the outpatient ambulatory facility. To do that now, you'd still need commitment letters.

1 MS. BHATTACHARYA: Just one clarification. You 2 meant OR not beds.

3 MR. FALAHEE: Sorry. I made a mistake.

MS. BHATTACHARYA: So nothing in the methodology would change because right now, if you are to collect commitments from physicians, it has to be within a ten-mile radius of the new --

MS. NAGEL: 20.

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MS. BHATTACHARYA: -- 20? Okay. Thanks. So 20-mile radius of the new facility. So if it is 150 miles away, one of the hospitals in your system, it cannot grab that volume to initiate an ambulatory center here. It has to remain within that 20 mile-radius, number one. We are not changing that. Number two, CON is site-specific. is also specific to that applicant and the licensee. when we talk about a system, system is not defined and all of the entities part of the system carries their own corporate ID numbers, tax ID employer numbers, employer ID employers and license numbers. They may have an umbrella parent corporation. But for CON and licensing purposes, they're all individually licensed. And that is also not changing. What we -- what I believe you are proposing is just to not have to collect individual physician commitment to come up to that maybe 2,000 cases to initiate the service here. So you will still be within 10-mile -- 20-mile radius

and has to be the same licensee who will run the ambulatory
center.
MR. FALAHEE: Right.
DR. MUKHERJI: Any other discussion? So I need to
ask Elizabeth, because the actual role of this agenda item
is to determine whether the Department handles it, whether
we have a work group or whether we have a SAC. So we have a
different suggestion on the table. So what are your
recommendations on a path forward?
MS. NAGEL: Thanks to the clarification in the
last couple minutes of discussion. We think the Department
can draft some language and bring it back to the Commission
to be able to fix the bill or, you know, what further
modifications need to be made.
MR. FALAHEE: And at that point, we can vote it up
or down.
DR. MUKHERJI: So we're okay with that's
essentially are we saying the Department will then handle
the language?
the language? MS. NAGEL: Yes. We can draft language and bring
MS. NAGEL: Yes. We can draft language and bring
MS. NAGEL: Yes. We can draft language and bring it back to a subsequent meeting.

DR. MUKHERJI: We don't need what -- okay. We do

1	need it.
2	MR. FALAHEE: Well, I guess move to approve the
3	Depart well, yeah. I'll make this is Falahee make
4	a motion to approve the Department recommendation as
5	presented, which is to make some technical edits that would
6	then be brought back to us, and then secondly that the
7	Department would bring back some proposed changes to the
8	language regarding the volume and the commitment letters and
9	bring that language back to us as well. And that would be
10	my motion.
11	DR. MUKHERJI: You okay with that?
12	MR. POTCHEN: Uh-huh (affirmative).
13	DR. MUKHERJI: Second?
14	MS. CLARKSON: Second, this is Commission
15	Clarkson.
16	DR. MUKHERJI: Okay. We have a motion and a
17	second. Any further discussion on this motion? All in
18	favor?
19	(All in favor)
20	DR. MUKHERJI: Anyone against? All right. Motion
21	passes. Thank you. The next agenda item is Open Heart
22	Surgery. Elizabeth?
23	MS. NAGEL: Okay. Open Heart Surgery, a public
24	comment period was held in October. The Department received
25	six pieces of testimony. They are summarized in your

packet. Two issues were identified. The first is actually a -- you can reference input number four from the DMC Heart Hospital and Cardiovascular Institute gave some lengthy recommendations. The Department believes that these were actually discussed and addressed at the most recent Standard Advisory Committee that updated these standards last.

The second is to -- a requirement that -- or a issue that was identified by the Department, and this is to consider adding requirements for placing an existing open heart service from one existing license site to another. Currently that can only be done as part of a full hospital replacement, but we have been going through the standards. The Department has to add this language in to some of the other services, and so we are recommending -- or the Department can draft language and bring that back to the Commission for their consideration at a subsequent meeting.

So with that, the Department's recommendation is that the Department should draft language, bring it back to the Commission, and the Commission should continue to regulate Open Heart Surgery Services.

DR. MUKHERJI: Thank you. Public comment? We have one card. David Walker.

MR. WALKER: Bad handwriting. I apologize.

DR. MUKHERJI: Man, you should be a physician.

He's from Spectrum, from Ohio State University. No, Open

1	Heart	Surgery.	Sorry.
T	пеагс	Surgery.	SOLLY.

^	フォナオト	
∠	DAVID	WALKER

MR. WALKER: Hi. Good morning. David Walker again, Spectrum Health to discuss Heart Surgery Services.

Thank you very much for the opportunity to provide comment.

Spectrum Health has some concerns with the

Department's recommendation to add the requirements for

replacing existing OHS service from one licensed hospital to
another existing hospital. Making this change of this

nature seems to me to be a little bit more than technical as
there's not actually a ready replacement section in these

standards. And I believe that it deserves more deliberation
and consideration than simply bringing back draft language.

In addition, there are a lot of concerns that should be made
in regards to the parameters around such a replacement. We
believe the implication and parameters should be carefully
determined and thoroughly considered before we decide if
this is a change we want to make. And we believe this would
be more appropriate for a work group or SAC.

Thank you very much for the opportunity to provide comments.

DR. MUKHERJI: So what would be your recommendations for a path forward on this?

MR. WALKER: Well, I would recommend that, you know, we review this within a SAC or in a work group where

we can bring some medical experts together to determine if
this is the best path forward with replacement. You know,
I'm not a medical expert, so I would hate to get up here and
think -- you know, mislead you on what I think is medically
necessary and whatnot. So I think that's what -- we make a
SAC or advisory, a work group to bring the medical experts
to the table.

DR. MUKHERJI: Thank you.

MR. FALAHEE: Maybe a question directed to you,
David, and to -- or the Department. So what's the issue
here? We've got -- as I understand it, we have an existing
Open Heart Service in place that wants to be either -- that
wants to be replaced. So it's already in existence; it
wants to be replaced. Right now it's got to be a brand new
hospital project for that to happen. And at least the
Department is saying we need to look at that and perhaps
craft some language that would allow a replacement albeit
not in a brand new hospital; right?

MS. NAGEL: Right.

MR. FALAHEE: And, David, you've got issues with that?

MR. WALKER: Yeah. I just think that again there isn't already a replacement requirement. This seems to be a policy change as opposed to a technical edit. So it's not necessarily I'm opposed to putting in a replacement. I'm

1	more opposed to just drafting technical language to bring
2	back for consideration. Again I think that this should be
3	something that should be considered either in a work group
4	or a standard advisory committee.
5	MS. NAGEL: If I could clarify? We're not
6	proposing this as a technical edit, just that the Department
7	could draft the language. We were assuming that it would go
8	through the regular public hearing process with experts
9	weighing in along the way.
10	DR. MUKHERJI: Are you okay with that?
11	MR. WALKER: Again I think that the best approach
12	would be a standard advisory committee or a work group.
13	DR. MUKHERJI: Fair enough. Other comments for
14	David? All right. Thank you.
15	MR. WALKER: Thank you.
16	DR. MUKHERJI: The next is good writing
17	Barbara Bressack from Henry Ford Health Care System. I can
18	read that.
19	BARBARA BRESSACK
20	MS. BRESSACK: Good morning. I'm Barbara Bressack
21	from Henry Ford Health System. Henry Ford submitted
22	comments in the fall regarding that we supported the
23	continued regulation of Open Heart Surgery standards and
24	didn't recommend any changes at that time.
25	In trying not to be too redundant as to the

1	previous public comment, Henry Ford also would like to make
2	a recommendation that the proposed change by the Department
3	first be vetted by a work group or a standard advisory
4	committee due to the substantive change for the same reasons
5	that was just shared.
6	DR. MUKHERJI: Questions? Thank you. Any other
7	public comments before we move on to Commission discussion?
8	All right. Commission discussion?
9	MR. FALAHEE: This is Falahee with a question.
10	Maybe I'm missing something. Does the Department feel that
11	this would be a substantive change?
12	MS. NAGEL: Yes. We do believe this would be a
13	substantive change. But just for your reference, we've made
14	similar changes in our Equipment Standards, MRT and Surgical
15	Services. So we're looking at it as more of a consistency,
16	that these provisions are in our other standards. This is
17	one that came up on your docket where those provisions are
18	not included, but it certainly is a substantive change. We
19	would be providing a mechanism that isn't there today.
20	MS. BROOKS-WILLIAMS: Commissioner
21	Brooks-Williams. So the request around a work group or a
22	SAC, does the Department object to that or
23	MS. NAGEL: No. We don't object to that.
24	However, given that it's just this one issue, we felt that
25	the Commission has sufficient ability to hear public

1	testimony,	to	discuss	and	make	decisions	similar	to	that	of
2	a work grou	ıρ.								

DR. MUKHERJI: So this is Mukherji. My interpretation of what you just said is you're almost making it a little bit easier to put -- not easier but less regulations. Could you maybe just explain to me what it is again just so I have -- it's unambiguous for me?

MS. NAGEL: You know, I might turn that over to Tulika. I think you may have more detail.

MS. BHATTACHARYA: About what we are proposing?

MS. NAGEL: Yes.

MS. BHATTACHARYA: Okay. So right now, as part of the statute and the Open Heart Review standards, if a hospital is proposing to replace the entire hospital with all of its services including open heart surgery, cardiac cath, OR beds, everything, they are allowed to do so as long as they meet the requirements of a hospital replacement under the hospital bed standards, the mile radius, occupancy requirements, everything. If they don't meet the requirement, they cannot replace their hospital to a new site. So therefore the Open Heart also stays at the old site, cannot move to a newly constructed site.

What the Department is proposing as part of this language is, suppose there is an existing -- there are two existing hospitals, one with open heart surgery currently

operational today and the second one does not have open
heart surgery. So for hospital A to be able to replace that
open heart surgery service into that existing hospital
and obviously there would be requirements. It cannot be
anywhere in the state or, you know, other, like, common
ownership requirements maybe or the ability for that second
hospital to, you know, provide all of the space and separate
services and expertise. Those can be built into the
language. But it will allow the service to be replaced from
one existing hospital to another existing hospital if they
meet all of the requirements that the Commission will
approve. So that's the scope of this request, and that's
the difference compared to the current language in the
standard.

DR. MUKHERJI: So this is Mukherji. This would still be re- -- go for public testimony and so on and so forth?

MS. BHATTACHARYA: And it will require Commission's approval before it goes to public hearing.

MS. BROOKS-WILLIAMS: This is Commissioner
Brooks-Williams again. So I'll kind of ask the question
maybe for dialogue amongst the Commissioners. So if we've
had testimony from two systems requesting work group for
whatever reason -- and I get always sometimes confused
between work group and SAC -- but wanting to have that

process to weigh in, is there a strong reason to not support that?

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I was hearing you say, Commissioner Falahee, that maybe the scope being so narrow that that makes it better for Department drafting the language than the work group. So maybe I just need the education around why would it -- may we consider that request to do it in a work group versus have the language drafted? Understanding that ultimately you get to weigh in in either track but --

MR. FALAHEE: This is Falahee. Here's my personal thought on it. Number one, this clearly does not merit a SAC, because it's a one-issue issue. Number two, if it went to a work group, a work group is only as good as or as poor as the people that happen to show up that day or that afternoon. And if you have people that are all for an issue or all against an issue, you never know what's going to happen until who shows up that day. To me -- and again this is just my personal opinion -- I don't think this being a one-issue matter requires a work group, because I think we can entrust the Department to come up with the requisite language which then goes through the entire vetting process starting with us as a Commission, then goes out to public comment. So that if anyone objects to the proposed language, that's their opportunity to say, "No. It's wrong and here's why." So it still gets a full airing, and it

- 1 still gets a full vote from us as a Commission.
- 2 MS. BROOKS-WILLIAMS: Commissioner Brooks-Williams
- 3 again. So I'm looking at the -- so the issue is coming up
- 4 based on the evaluation section, not necessarily the request
- 5 of --
- 6 MS. NAGEL: This is something that we've been
- 7 trying to do in all of the standards.
- 8 MS. BROOKS-WILLIAMS: Okay. So another option is
- 9 to just say you guys don't have to do it? Is that another
- 10 option?
- 11 MS. NAGEL: Sure.
- 12 MS. BROOKS-WILLIAMS: Okay. I guess I'm just
- looking at the support of multiple organizations. I'm
- 14 assuming all of whom it would have some effect on saying
- they don't want any changes, then they're saying they want a
- work group, but we don't think a work group is appropriate.
- 17 So if we're doing the work -- I don't mean for the sake of
- doing the work. I do understand you're trying to clean it
- 19 up. Is another option to say just don't move it forward?
- MS. KOCHIN: This is Commissioner Kochin. I have
- 21 a question for clarification purposes. Is one of the
- 22 options to make a motion to accept the Department's
- 23 recommendation to craft language that's a little bit clearer
- from what's being proposed right here, hear the public
- 25 comment, go through a process. Once it comes back to us

from a procedural standpoint to vote, if at that point in time we feel as if a work group is appropriate, then start one rather than, you know, putting the cart before the horse?

DR. MUKHERJI: And I'll just chime in. This is

Mukherji. I think part of it is to make sure we can move

processes along, so I completely agree with what you're

saying. Having chaired lots of work groups, a lot of it

depends not only who shows up, but how many from each side

shows up. And then it's up to the chair of the work group

to figure out how to determine the consensus and the will of

that work group. And then you can have multiple sessions of

the work groups, so sometimes that can go on for three to

six months. So from a single issue like this from

expediency process, one could argue the Department can, if

you will, have a straw man. We can look at it, punch it

around, and then, if people don't like it, we can go to the

work group, but at least we've moved the ball forward.

MS. BROOKS-WILLIAMS: So I'm not going to make that motion. No, I was going to make the one that said that we don't move the language forward, because I think I'm just asking for more clarity from the Department beyond -- right -- just the technical cleanup process is it something that's required? And I'm not necessarily hearing that from those that are being governed by it, that there's confusion

around the replacement or that they're resisting what's in place now. And I think I'm just trying to be responsive to does it have to be done? And I think I would ask that until we can say it is a issue that you face, you know, regularly or is it just the perfunctory cleaning up of the language.

MS. NAGEL: To answer your question, it is an issue that comes up regularly. That's how it was identified by the section that actually reviews the applications. It's a lot like the issue that was just talked about Surgical Services. Hospitals want to expand and they want to move — have the freedom to move their services. So, yes, this is a big change. It is different from how the standards look today for sure, but it is — and to answer your question specifically, no, there's nothing telling us that this needs to be done. It's just a policy decision that we've tried to push forward and the Commission has agreed to in some of the other services. So from our vantage, though, you could argue, you know, that Open Heart Surgery is different for many different reasons. To us, we thought this would, you know, make sense to put language together.

DR. MUKHERJI: More discussion? Well, we're to the point where we should ask for a motion.

MR. FALAHEE: This is Falahee. I'll make a motion that we accept the Department's recommendation to make the technical edits, number one, and to present to us language

1	regarding the requirements for replacing an existing Open
2	Heart Service from one existing licensed hospital to another
3	existing licensed hospital, that the Commission draft that
4	language that the Department draft the language and get
5	it to us and that the services continue to be regulated
6	under the standards.
7	DR. MUKHERJI: We have a motion on the table.
8	MS. KOCHIN: Commissioner Kochin, second.
9	DR. MUKHERJI: We have a motion and a second.
10	Further Commission discussion on the motion on the table?
11	MS. CLARKSON: And I just want to clarify that it
12	was under the same ownership? Is that part of the motion?
13	MS. NAGEL: Yes, that's something that we're
14	it's in the other standards that we have added.
15	DR. MUKHERJI: Were there questions or discussion?
16	MS. BROOKS-WILLIAMS: I do. So here's my other
17	question. So we're saying it comes up frequently. But
18	again I'm looking at I don't know six, seven people
19	who have said no changes. Just help. I don't know.
20	Where is it coming up frequently from?
21	MS. NAGEL: I mean, it we get questions on this
22	and we tell
23	MS. BROOKS-WILLIAMS: Specifically to Open Heart?
24	MS. NAGEL: Yeah. And we say, "No, you can't do
25	that in the standards." And so at this point, at the

1	special January meeting, this is when the Department makes
2	recommendations of things that we've seen through you
3	know, through over the course of time or that we think
4	should be changed. And that's where the genesis of this.
5	It wasn't from as you noted, it wasn't anything that came
6	in public testimony. This is it came from the
7	Department.
8	DR. MUKHERJI: Continued questions and discussion
9	on this? Should we call to question? Okay. We have a
10	motion on the table and a second. All in favor?
11	(In favor: Gail Clarkson, James Falahee, Debra
12	Guido-Allen, Jessica Kochin, Joseph Potchen, Luis
13	Tomatis)
14	DR. MUKHERJI: Anyone against?
15	(Against: Denise Brooks-Williams)
16	DR. MUKHERJI: Motion passes. The next one is
17	Hospital Beds. And, Elizabeth?
18	MS. NAGEL: Okay. The Hospital Bed standards were
19	part of the public comment period that was held in October
20	of 2016. The Commission received six pieces of input, and
21	the summary of those issues are listed in your packet.
22	There were numerous issues that the Department is
23	recommending substantive review for and believes that a work
24	group could potentially tackle these issues regarding the
25	Hospital Bed standards. If you'd like, I can go through

each of those issues at the -- at your direction.

DR. MUKHERJI: Why don't we give just a couple minutes just so people can look at it. Or what would the Commission like? Would you like Beth to go over it? Okay. Beth, you're on.

MS. NAGEL: Okay. The first issue that was identified was that currently in the standards a hospital is required to send certified letters to hospitals within the hospital service area when applying for high occupancy beds. The goal there is to see if -- you know, just to make sure the hospital has done their due diligence before applying for these high occupancy beds. The recommendation is for them to be removed, and the Department believes that we should review this requirement.

The second was should outpatient observation beds be regulated in a fashion similar to inpatient hospital beds? The Department believes that this is an issue that would need substantive review.

And the third one is regarding the requirement for hospitals to participate in a nationally recognized nonprofit organization with extensive experience in collecting and reporting on data on a public web site. And this is an issue that's come up and came up in several of our most recent SACs and is a theme throughout these standards that are on your plate today. And the Department

has looked at this in the past. We've relied on our assistant attorney general and believe that this is outside of the scope of Certificate of Need, and so we are not recommending a substantive review to this issue.

The Department has identified an issue to evaluate the comparative review criteria are still relevant and need to be updated. This is something that we typically ask in any of our bed standards. We want to make sure that the comparative review requirements are still relevant, still up-to-date. And so if there is going to be a work group or a SAC, the Department wants that to be added as part of their review. And the same for the project delivery requirements. We have a technical edit there that we would like to make as well that we can draft language on that. And then a third issue is identified, and that is space and lease renewal at hospitals again to determine if any updates are needed. Again this was identified by the Department and, if we have the opportunity to have experts in the room, we want to make sure that these criteria are still relevant.

DR. MUKHERJI: Thank you. Public comment? So I believe Steve Szelag from the University of Michigan.

STEVE SZELAG

23 MR. SZELAG: Good morning again.

DR. MUKHERJI: Steve, could you just -- I'm getting old. I can't hear as well. I'm having a hard time

hearing you. Maybe you can just speak right in that microphone?

MR. SZELAG: Yeah. Let me see if I can get a little closer. Good morning again. The comments that I'm providing to you today were not a part of your official packet. This issue or opportunity came about after the review period. So I just wanted to go through my comments.

UMHS is currently licensed for 1,000 med-surg beds. And since 2007, occupancy has been in a constant state of high occupancy as reflected in our inpatient growth from 800 to 1,000 beds. Thirty-two of these 1,000 med-surg beds are procmatically (sic) assigned as inpatient rehab beds designated to a specific patient care unit within a definition of an inpatient rehabilitation facility or IRF, which means they have been approved to participate in Medicare PPS. These beds also fall into the CON category of excluded hospitals. This exclusion is specific to occupancy, however we suggest that this is a reflection that these beds are to be -- acknowledged to be separate and distinct.

Patient flow processes are separate and distinct for our rehab patients. Patients receiving care on this IRF unit require a formal discharge from the acute service to being admitted to the IRF, which is specifically designed and staffed for rehabilitation patients. Similar to the

other 968 licensed beds at UMHS, these IRF beds are also highly utilized and operate at a constant state of high occupancy. However, due to physical capacity constraints and land scarcity on our main medical campus, we are unable to expand this clinical service in an efficient and cost effective manner to meet the rising demand for inpatient rehabilitation care, which is a part of our mission. As there is an increasing patient demand at UMHS for various tertiary and cautionary medical services, we are making plans to grow inpatient capacity for acute medical, surgical and rehab.

We propose a standards review which might lead to the formal acknowledgment of the distinction between acute medical, surgical and inpatient rehab beds within the inpatient bed standards to acknowledge the different episodes of care. A change would facilitate the modernization of the current generic definition of a hospital permitting a reasonable separation of a facility type which aligns with patient movement from acute to rehabilitation care.

Our East Ann Arbor campus, approximately
three-and-a-half miles from our main medical campus,
provides an opportunity for co-location of adult inpatient
rehab along with this corresponding ancillary clinical
services and outpatient clinics. If there is agreement with

1	the distinct levels of care, our future plan would be to
2	move rehab services to this existing ambulatory campus
3	within Ann Arbor to allow for better programmatic placement
4	of rehab services. We are seeking a change to the standards
5	which would apply to all providers who accommodate rehab
6	patients as to kind of a modernization based on patient flow
7	and continuing care. We are not seeking an exception to the
8	existing standards as a solution but for a reasonable change
9	to further define inpatient rehab care as a separate and
10	distinct patient care category for the purposes of placing
11	these qualified patients. On behalf of the U of M, I just
12	want to thank you for allowing me to make these comments
13	today.
14	DR. MUKHERJI: Thanks, Steve. Questions for
15	Steve?
16	MR. FALAHEE: Let me try to explain what I think
17	you just said. So U of M has inpatient rehab beds now of
18	30, 32?
19	MR. SZELAG: 32.
20	MR. FALAHEE: 32? All right. And they're full or
21	high occupancy?
22	MR. SZELAG: That is correct.
23	MR. FALAHEE: Okay. You would like to expand the
24	number of inpatient beds?

MR. SZELAG: Yes. We have a need to expand our

rehab complement, and we have also have a need to expand our other acute care med-surg complement. Under high occupancy, we have the ability to do that. We are working through a master facility plan with the end result of being able to build more physical plant. If we had the opportunity to move these rehab beds off site, that would allow us to expand our main hospital campus in a more thoughtful manner, a more cost effective manner. We are landlocked, and there is a lot of land scarcity. If we were able to decompress by having our rehab services at a different site -- and this site is three-and-a-half miles which is, you know, outside of the replacement zone and it would, you know, it would not be contiguous. So we're looking for a change in the standards that would allow us to move this special category of beds to a new location so that we can expand that service in a more appropriate location while at the same time expanding our acute care services on the hill so that we can deal with them much more cost effective manner.

MR. FALAHEE: That helped. So following up on that then, if I'm following this, you would take the 32 inpatient rehab beds and move them out -- what is it? -- near Earhart Road? That complex out there?

MR. SZELAG: Yes; yes.

MR. FALAHEE: Okay.

25 MR. SZELAG: Plymouth and Earhart.

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1	MR. FALAHEE: To set up a new inpatient rehab
2	hospital there?
3	MR. SZELAG: Essentially, yes.
4	MR. FALAHEE: Okay. So what you're asking is what
5	the Department or a work group or a SAC or whatever, come up
6	with language to what a current inpatient rehab facility in
7	a hospital relocate to a different site and, in effect,
8	create a new inpatient rehab hospital?
9	MR. SZELAG: Yeah. You know, in a sense, you
10	know, these beds are defined under CMS, you know, as the
11	IRF, you know. So they are already viewed, you know,
12	differently under the federal rules as, you know, separate
13	and distinct. We just want or are looking toward the
14	Commission, you know, to modernize the standards so that we
15	may be able to take this one step further and, you know,
16	separate these physically to allow us for a more management
17	growth in our inpatient services.
18	MR. FALAHEE: Yeah. If my memory serves me
19	correctly, when you read the standards, these are listed
20	right there with critical access hospitals. They're carved
21	out in a section of the standards, and most of the carveouts
22	are separate facilities now.
23	MR. SZELAG: Yeah; yeah. And that specific
24	section is, it's specific to occupancy, you know, but we

suggest that, you know, the standards are already carving it

1	out, you know, let's you know, let's build upon that and,
2	you know, see what can be done, you know, within CON to help
3	us, you know, achieve the end result.
4	MR. FALAHEE: So, Steve, one last question from
5	me this is still Falahee. The Department has recommended
6	a work group to look at some of these other issues. Would U
7	of M be amenable to having what you discussed also be
8	considered by a work group?
9	MR. SZELAG: I think that we yeah, we would be
10	open to a work group or a SAC, whatever the Commission feels
11	is most appropriate.
12	MR. FALAHEE: Thank you.
13	DR. MUKHERJI: Any questions for Steve? Okay.
14	Thanks, Steve.
15	MR. SZELAG: Thank you.
16	DR. MUKHERJI: Okay. The next is David Walker
17	from Spectrum.
18	DAVID WALKER
19	MR. WALKER: Good morning. Again David Walker
20	with Spectrum Health. Thank you very much for the
21	opportunity to provide comment on the Hospital Bed Review
22	standards.
23	Spectrum Health strongly supports continued
24	regulation of hospital beds without any changes to the
25	standards. Allow me to touch on a few points related to the

possibility of regulating observation beds under CON and quality reporting.

Spectrum Health has strong reservations about regulating observation beds under CON. However, we would be willing to participate in a work group to review the matter.

Hospitals currently operate in a structure where observation beds are needed. It is not always medically necessary for patients to be placed in inpatient care. Having observation beds available to those who need short-term treatment is imperative. Restricting the accessibility of observation beds could negatively impact the quality of care as some patients could be simply turned away if there were no beds available.

Furthermore restricting the use of observation beds could drive up costs. If hospitals are forced to decide between sending a patient home or placing them in an inpatient bed, it is likely due to liability reasons that the patient will be admitted costing more money.

In addition to cost and access concerns, we believe that CON is likely not the best tool to address concerns with the use of observation beds. Many times, the use of observation status is guided by payer rules that are subject to change over time. Designating a given number of beds as "observation" beforehand would not be able to anticipate these changes and would cause a significant

hardship for hospitals. If, in fact, organizations are using observation status outside of medical need or payer rules, an appropriate regulatory authority already exists, oftentimes with the payer, to curb this activity outside of needing to resort to the CON process.

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In response to the recommendation from EAM to require participation in a nationally recognized nonprofit to report hospital quality data on a public web site, Spectrum Health vigorously supports transparency of quality data. In doing so, we participate in over 60 national registries and submit data to CMS, CDC, NHSN and others. are not inherently opposed to incorporating quality into the standards in a more meaningful way. However, we would need more information on the implementation of such a proposal before we could take a position. New measures have not often undergone scientific rigor, risk adjustment, or have been given sufficient time to develop automated methods for data abstraction. If additional quality reporting was incorporated into the standards, perhaps there could be incentives for high-quality facilities also added.

With that said, we would be opposed to anything that increased these administrative burdens. Spectrum Health, and presumably all hospitals, already spend a tremendous amount on reporting to various oversight bodies and organizations and would not want to see costs increased

Т	even more by adding yet another layer of reporting. Any
2	additional reporting should involve CMS qualified specialty
3	registries, use EMR abstractable measures, and use
4	nationally validated standards vetted by NQF, CMS, and other
5	specialty organizations.
6	Thank you for the opportunity for me to share my
7	thoughts on these matters.
8	DR. MUKHERJI: Thank you very much. Questions for
9	David? Great. Thank you.
10	MR. WALKER: Thank you.
11	DR. MUKHERJI: Now I have one more card here, and
12	I want to make sure. It said U of M requests on
13	rehabilitation from Jeff Garber. Is this is Jeff here?
14	Is this where you wanted to speak?
15	MR. GARBER: Yes.
16	DR. MUKHERJI: Okay. All right.
17	JEFF GARBER
18	MR. GARBER: Thank you. This is my first time in
19	the CON Commission in the State of Michigan, and I'm proud
20	to be here and congratulate you on all your efforts of what
21	you guys have been doing here. I'm Jeff Garber. I'm vice
22	president for the system and network for the Mary Free Bed
23	Rehabilitation Hospital in Grand Rapids.
24	We have 125-year history of restoring hope and
25	freedom to people. And approximately five years ago we

expanded and developed a network and relationships to help move people through the post acute continuum to highly therapeutic environments.

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I would like to be here today just to be in support of opening up the consideration of the Commission for modification of the CON standards as represented by the letter written by the University of Michigan to provide the flexibility. Specifically as it relates to inpatient medical rehab beds, I have personally testified in many related activities within Florida especially and other parts of the United States on the expansion and the importance of creating a very strong therapeutic milieu for patients that are suffering from significant debility areas. And as it relates to that, for strokes, spinal cord injuries, and all the ones that exist in with our aging population, to be able to have access to a facility easily. And if you visit the University of Michigan -- if any of you've ever been here, visited it, it's quite a challenge to even just get a parking spot there and the opportunity for -- to allow them to have decompression of that campus but more importantly to provide adequate space for the development of something that is first class for people to be able to move freely and openly in that space, I think, would be valuable.

So on behalf of Mary Free Bed in Grand Rapids,
Michigan, I'd like to be supportive of your opening of the

- 1 consideration for modification. Thank you.
- DR. MUKHERJI: Hold on for a second. You're not
- done yet.
- 4 MR. FALAHEE: Nice try, Jeff.
- DR. MUKHERJI: Good try.
- 6 MR. GARBER: Sorry.
- 7 DR. MUKHERJI: We have to give you a chance to get
- 8 grilled. Questions for Jeff.
- 9 MR. FALAHEE: Jeff, in other states, are there
- 10 separate inpatient rehab facilities outside of, let's call
- it, typical acute care hospital?
- MR. GARBER: Yes, very often. Oftentimes they're
- freestanding rehab hospitals. You know, there are a lot of
- those. I can tell you that within the State of Florida
- 15 anything that was like that we had certain considerations
- 16 where we paid very close focus to the amount of beds, that
- it wasn't just a small amount of beds and that there was
- consideration to economy, scale and what the needs were. In
- just our review of what goes on, we've been reviewing across
- 20 the state. There is many locations inadequate access to
- 21 rehabilitation, in my opinion. And specifically on the
- 22 campus of the University of Michigan, it's a real access
- 23 problem to move to that next level of care. And the
- 24 opportunity for them to have some freedom to do that, I
- think, will decompress. From a perspective of my sense when

you have this kind of hold up of the congestion, it costs
more money to keep those patients in a high cost, acute
setting, something like that. And to have a therapeutic
milieu and the focus is on restoring hope to them and being
able to get them home, the environment is very, very
important. And to not have to go on that big hospital
campus and have access and feel like you're going to another
level of care that still is acute is very important, I
believe, in that.

MR. FALAHEE: Thank you.

DR. MUKHERJI: Yes, Gail?

MS. CLARKSON: How is this different from what is being provided and are still facilities that are rehabilitation oriented at this point in time?

MR. GARBER: Very big difference between the two different levels of care. I think there is a need for all of those different levels of care. The patients that are going today to comprehensive inpatient medical rehab patients are very medically complex patients, more so than ever before. As the shift in health care and value based care is moving, the intensity of those patients -- so the quantity of nursing care and intensity, the qualifications of them as highly specialized rehab nurses is critical.

MS. CLARKSON: I still don't -- that's not defining, because I work in long term care and our patients

are the same as what you're describing. So I'm trying to understand what the different need is that you're saying they would need an inpatient hospital. I mean, what is the reason?

MR. GARBER: I think it has to do with the need for medical supervision of the patient, attendance by a physician on a daily basis due to medical complexity.

MS. CLARKSON: We have that.

MR. GARBER: Well, there are skilled facilities that do offer high level of care today. I can't judge that on that regard, but that's the --

MS. GUIDO-ALLEN: So Guido-Allen. A question for you. Because of the medical complexity and there are requirements that CMS has for inpatient rehab facilities that there's very specific diagnoses that are -- qualify and there's a whole -- yes, there's a whole criteria that patients have to meet and then there's daily FIM scores and you have to show improvement. So there are criteria that are set forth by CMS that have to be maintained for IPR. With the medical complexity that you stated, would we not be driving up costs replicating physicians around the clock, imaging around the clock, emergency responses around the clock for this special patient population if it were offsite from an acute care facility? Because we have a small IPR, but the patients really are quite ill and do on occasion

have a requirement for the rapid response team to come and, you know, bounce back to acute, which is, you know, a floor or two over versus possibly an ambulance drive and EMS transfer.

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MR. GARBER: Well, I can only respond to some of the freestanding rehab hospitals that exist, and they're all different types. And depending on the types of patient populations that you have, at U of M, for example, they have a large population of spinal cord injuries, severe brain injuries. Those patients in my opinion need to be in comprehensive medical rehab with the intensity level of nursing and therapeutic may be there. As it relates to additional cost of things, you don't see MRIs or CT scanners in most freestanding rehab hospitals. It's not like that. You will see some good basic x-rays some places. And the proximity to still utilizing the benefit of acute care hospital when needed is still easily available. Some rehab hospitals have ambulance support conveniently there, and they can fast track it. Most freestanding rehab hospitals have internal medicine physicians that are available to help maintain them in that setting so they don't have to go up on to, you know, the more expensive center, and the whole idea is to do that. Normally in the high quality rehabilitation hospital there's -- the need for readmission back into acute care hospitals is well below ten percent on an annual basis.

Τ.	In addition to that, high quality rehabilitation facilities
2	like us at Mary Free Bed, we have almost 90 percent of all
3	of our patients go home and don't need to go to other levels
4	of post acute care. And we're very proud of that. Did I go
5	over my three minutes? I thought there was
6	DR. MUKHERJI: No. You were fine. Other
7	questions? Okay. Thank you very much.
8	MR. GARBER: Thank you very much.
9	DR. MUKHERJI: Those are the last three cards I
10	have for public comment for this issue. Is there anybody
11	that would like to speak? All right. Commission
12	discussion. So just to set things again, our charge here is
13	to the Department feels that these are substantial
14	changes, so they won't not handle this independently.
15	So, Elizabeth, correct me if I'm wrong, but our
16	charge is to determine whether the issues that have surfaced
17	through public comments and direct communications with the
18	Department are to either develop a work group or a SAC; is
19	that correct?
20	MS. NAGEL: You are correct. And if I could just
21	clarify the Department's recommendation?
22	DR. MUKHERJI: Uh-huh (affirmative).
23	MS. NAGEL: The issues listed in your summary grid
24	are issues that the Department believes can be handled by a
25	work group. However, the issue that has been discussed by

the first and third speakers is a substantive issue and a significant issue that we would recommend a standard advisory committee be formed to tackle that one -- well, to tackle all of them then.

MR. FALAHEE: So if a SAC is needed for one, put them all under the same SAC?

MS. NAGEL: Yes; yup.

MS. BROOKS-WILLIAMS: Commissioner

Brooks-Williams. Can I then ask a question of the other Commissioners? We had a little bit of an update on observation beds. I don't want to like have lengthy conversation, but I'm not 100 percent sure of the value of even talking about the concept of regulation around obs beds. I don't know if it's better around an education around how they function and they're utilized within the organization. Because I would hate to offer it up for a lengthy debate dialogue discussion and then we get something back -- I guess we could just always reject it, right. But in the spirit of not wanting to send something forward that I disagree with, do we have the option to take things in or out that will go forward? Okay. So I would be asking that we do not move the observation conversation forward.

DR. MUKHERJI: Gail?

MS. CLARKSON: I'd like to keep it in. The reason being that it affects Medicare patients being discharged.

If you're in an observation bed, you cannot qualify for

Medicare and come into skilled care. So there is a patient,

you know, part of that that's involved that should be

brought up in a conversation. A recipient, you know, they

would be denied their skilled benefits if they wanted to go

into rehabilitation.

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MS. GUIDO-ALLEN: This is Guido-Allen.

Observation status is really determined very much by the third party payer. Hate to say it. There's a two midnight rule with CMS, there's been all different types of rec audits done. There are times -- there are many occasions where a physician will say, "I deem this patient an inpatient because of my clinical assessment of this patient," and that inpatient status will be overturned by the third party payer and that patient would move back to observation status. So, you know, while I would love to say we would make everybody inpatient, we can't. And more and more and more diagnoses, more and more clinical situations are being moved to only observation status that you cannot make that inpatient regardless of the patient's presentation. So that's where I agree with Commissioner Brooks-Williams. We have to expand our ability to manage observation patients as they continue to grow year upon year upon year.

MS. CLARKSON: Excuse me. I was only suggesting

1 that we keep it in to be discussed. That's all.

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2 MS. KOCHIN: This is Commissioner Kochin.

Representing some of those paying entities, I would absolutely recommend keeping this in. This would be a substantive change, and I think would be valuable to be discussed at the posed SAC.

MS. BROOKS-WILLIAMS: This is Commissioner Brooks-Williams. So then just -- just in the spirit of healthy debate and discussion, I just want to make sure that whoever chooses to make the motion -- I don't know if we want to go one by one? You know, I totally respect some want it in and some want it out. And again I would want to go on the record for why I say out. I'm not at all suggesting that we don't need to have a discussion. believe respectfully that there is confusion around if this is a bed requirement category to be regulated by this Commission or if it's a crisis and how we're being asked to manage patients. That's my only reason for saying I don't think that it belongs here, because it isn't a discreet, separate category to be regulated. So I just don't want it buried in a SAC to come out through opinions that says, "Oh, manage it or not manage it" when it's something that you would create, I think, a horrible conundrum to say that you're going to manage something that practically from a regional perspective we're submitting if there were a simple answer or a number that someone will be able to create a formula around. I don't think there's anyone who would disagree with that. So having a discussion independent, totally fine. But morphing it into the SAC is what I -- I guess I disagree. Because I think there needs to be much more education around at least how it functions, because I think everyone is just coming from their own perspective. And you have a risk, in my opinion, that, if you go in with just opinions and not facts, that you may create an unintended consequence.

DR. MUKHERJI: Jim?

MR. FALAHEE: This is Falahee. I agree with what Commissioner Brooks-Williams just said. And I wonder, is the question prompted by observation beds in an acute care hospital? Because as I've -- I've had discussions with the Department over the last couple years just explaining what an observation bed is and how the number of observation patients in an acute care hospital has just mushroomed over the last three to four years where you could have -- correct me if I'm wrong -- 25, 40 percent of your patients will be observation patients and the nurse that's treating them has no clue, because it doesn't matter. They're getting the same level of care. Is that the kind of observation bed we're looking at, or is this question prompted by entities that want to set up, I call it, a 23-hour hospital? Is that

the kind of, quote, "observation bed," closed quote, that prompted the question? Because that's different than what you see within an acute care, over 24-hour hospital.

DR. MUKHERJI: So let me just jump in real quick.

So, Elizabeth, I see that this was prompted by the MDHHS CON evaluation section. So can you explain to me how this surfaced to what is the section and how this surfaced to the team?

MS. NAGEL: I can explain that that appears to be an error on your grid. This was brought about by the Economic Alliance of Michigan, number five on your error -- or on your error -- on my error -- on your chart. My error. That's the genesis of this recommendation.

DR. MUKHERJI: Dennis, since you were --

DENNIS MCCAFFERTY

MR. MCCAFFERTY: Dennis McCafferty, Economic

Alliance. Since I was the rascal who brought this to the surface, I'll make some comments.

This originated not from the staff, not from myself, but from our membership, the employers and the unions that we represent. They are concerned that they have seen a spike in their health care expenses, employee and retiree health care expenses as it relates to observation beds. And if we're trying to sift out the wheat from the chaff here, it's more along the lines of what Commissioner

Falahee brought up. It's these not quite hospital facility, the 23-hour place that was established but isn't able to get licensed as a, quote, "hospital," that has this from our members' perspective, this questionable use of observational beds to change a facility that wasn't able to get licensed into a hospital to be a de facto hospital where people are being kept for much longer than the 23 hours, sometimes two or three days. And also it then parlayed into this other issue of, if they're an observational bed and then they need to be moved to a rehab facility, the problem that creates for the patient as to whether they're eligible for Medicare reimbursement or not. So it's a combination of both of those issues that our membership saw as something that hadn't been anticipated by the current regulations but is a current reality. Does that help?

DR. MUKHERJI: Questions for Dennis?

MR. FALAHEE: Yes. This is Falahee. Sometimes no matter even if we want to, we can't control the reality.

So, if in the acute care hospitals as other Commissioners have said, we don't know when someone is observation versus an inpatient, and it can change weeks and months later based on a payer. And we -- as the hospital, we don't have any control over that.

MR. MCCAFFERTY: Nor does the patient.

MR. FALAHEE: And it's (inaudible) issue when the

patients go into a skilled nursing facility if they're observation versus inpatient, I don't know what we can do to control that or have any say in that. As to the issue of the, I'll call it, 23-hour hospital, I don't know what regulatory or statutory authority we as a Commission have given the parameters under which we operate. I just don't know the answer.

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MS. BROOKS-WILLIAMS: This is Commissioner Brooks-Williams. So not a question but just in response to what you said. I think when I read it -- and I did get the letter -- what I was struck by -- and I can only speak from my perspective dealing with this every day. I can pull it up on my iPad for you and tell you exactly how many obs patients I have today. But what I do know is I always staff and operate a certain number of beds. So it's still within my licensed beds. And so when I read this, I said I couldn't tell you what number to start to bifurcate off because I think, to Commissioner Falahee's point, when that patient enters the emergency department and needs care, the dilemma we have every day is getting them the care that they need. You then take them through a review process where a payer tells us, "Are they categorized to be an inpatient?" or do you keep them safe, keep them in the hospital, take a third or less of what you would normally be reimbursed for but expend the same amount of money? So I think I simply

read the issue as, if there's a perception that we're using this as an economic boon or we're using it in a way -- and I think we would agree with you that obviously there would be no reason why we wouldn't want a patient who's staying for four days, five days to be categorized and for us to be able to receive the resources to properly care for them. that's the inpatient acute care hospital dilemma. I would agree with Commissioner Falahee if this is seeking to be restrictive around freestanding obs beds that have, you know, some sort of a growth, because I talked to my colleagues before I came. I don't know anyone who would be coming here asking for more obs beds. Now, you may have two to three that are in the standards of requirements around a outpatient surgical facility. Again that's safety of the patient. Some people go through a procedure and they are not able to go home. They aren't staying there for three or four days. The three, four day stays are in the acute setting. So, you know, very passionate about the perspective. This is not a boon business for facilities. This is a area where we'd love to have dialogue and discussion with your members around how we together go to legislators and others to understand that this is a growth that is an unintended consequence, I quess; right? But to keep the patients safe, to keep them in the right place. So the only language that would be appropriate to me is to say

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that we're not operating above our current licensure. So that I would understand, right. Because the way I read the letter, it would say if my license gives me 401 beds, that I'm going to 500 through observation. I assure you economically that would be impossible. It would be impossible. So I'm fine if you say within that licensure that I have and the beds that I can properly staff and operate, that I'm doing that; that's CON. Anything beyond that is not CON. So I'm just saying I don't want the issue to be taken up in a space that I don't think it's our purview.

DR. MUKHERJI: Thanks. I'm sorry. Questions for Dennis? Okay. So just, Elizabeth, a point of clarification. It seems like based on your comments and the University of Michigan initiative, if you will, we're sort of heading towards a SAC; is that right? So the next step is we're now having a conversation over what should be on the agenda of the SAC. So what are the options? Because the way I look at this, we've all sat on SACs or run a SAC. You can have items that come in and you can say, yes, I agree or no, I don't agree, so this could be -- this item may not even pass muster of the SAC or it could be eliminated from the agenda of the SAC. So can you give us some guidance as to what the best path forward on this?

MS. NAGEL: Sure. Typically the Commission will

delegate the formation of the charge to the chair. That said, the motion usually looks like the Commission delegates creation of the charge based on the discussion at the meeting, you know. So I think it is a helpful discussion for the Commission to decide what should be in and what should be out. But then at the end of the day, the charges at the creation of the chair who seats the SAC and picks the -- selects the chair.

DR. MUKHERJI: So the motion to move forward theoretically to a SAC could be moved forward to the SAC but specifically eliminate one of these charges and then that could be a motion then?

MS. NAGEL: It could be a motion. I would add include all of the issues identified or the recommendation of the Department minus this particular issue.

DR. MUKHERJI: Thank you. All right. So we still have this issue on the table. Further discussion? Jim?

MR. FALAHEE: This is Falahee. Just not talking about obs beds, just a couple others just so you know. The first item about the letters, I had the pleasure or the pain of being the vice chair of the SAC that looked at the high occupancy and actually wrote the high occupancy standards. So I know from six months worth of tedium where this was coming from. And it was -- I don't know -- at least ten years ago when the requirements say, "Well, before you go

Т	out and expand migh occupancy, you need to send these
2	letters out." This day and age I don't think you need to
3	send the letters out. Part of it was driven by the fact of,
4	well, maybe if you sent the letters out, somebody would want
5	to sell their licensed beds to you, because that had
6	happened in the past. But again with the high occupancy
7	standards, you don't need to buy any beds, so why do you
8	need to send the letters out? And then the last one on the
9	page about the 75 percent occupancy and the project delivery
10	requirements, I hate it when the Department finds a loophole
11	that I've come up with ten years ago and tries to close it,
12	because that's what this is doing. Because what was going
13	on is, if you increased through high occupancy and you got
14	30 beds, one argument could be okay the high occupancy
15	test of 75 percent applies just to those 30 beds, not to the
16	entire denominator. So that was a loophole I was
17	successfully able to get through but not anymore if those
18	goes through. And I understand why. And that was the
19	discussion at that SAC driven by the Small Business
20	Association of Michigan. I totally get it. I understand
21	why. But that's the genesis of where this is coming from.
22	DR. MUKHERJI: Thank you. And thank you for
23	implicitly volunteering to participate in this process.
24	Other comments?

MR. FALAHEE: This is Falahee. I'll make a motion

Τ	that we create the SAC to look at the following issues:
2	Number one, the requirement that applicants send certified
3	letters as identified in the first box in our chart. I'll
4	leave it at that. That the SAC not look at observation
5	beds, that the SAC not look at as a charge the participate
6	in a nationally recognized organization given the
7	jurisdiction issues that Mr. Potchen talked about, that the
8	SAC do look at as a charge the comparative review criteria,
9	that the SAC do look at as a charge the project delivery
10	requirement, Section $9(4)(A)$, that the SAC do look at
11	reviewing space and lease renewal at hospitals to determine
12	if updates are needed, and lastly that the SAC look at the
13	issue that it was identified by University of Michigan about
14	moving inpatient rehab beds from inside an acute care
15	facility to another site and, if you will, establishing a
16	new hospital, an inpatient rehab hospital at that new site.
17	That's my motion.
18	DR. MUKHERJI: Thank you. We have a motion on the
19	table.
20	MS. BROOKS-WILLIAMS: Commissioner
21	Brooks-Williams, second.
22	DR. MUKHERJI: We have a second. We have a motion
23	with a second. Further discussion?
24	MS. CLARKSON: I'm going to go back to the
25	observation. Obviously with the discussion that we had

1	here, I feel that the observation stays should stay in. I
2	mean, we had more of a discussion about that than we did
3	about anything else, so I object to the fact that it's not
4	included.
5	DR. MUKHERJI: Okay. Other comments? Discussion?
6	DR. TOMATIS: Commissioner Tomatis. You mean that
7	the transfer bed outside, in essence, and CON for a new
8	hospital?
9	MR. FALAHEE: For the inpatient rehab beds.
10	DR. TOMATIS: Yeah; yeah. As in a new hospital?
11	MR. FALAHEE: Yes.
12	DR. TOMATIS: Is this our purview?
13	MR. FALAHEE: What I'm asking is that that be one
14	of the charges that's addressed within the SAC as to whether
15	that should be something that should be accomplished and
16	then the SAC would submit to us its recommendations up or
17	down as to that issue.
18	DR. TOMATIS: That was my question.
19	DR. MUKHERJI: Further discussion on the motion on
20	the table? I don't know if I'm allowed to call I can't
21	call to question, can I? Okay. I'm calling the question
22	then. Okay. All right. So we have a motion on the table.
23	All in favor of the motion say "aye."
24	(In favor: Denise Brooks-Williams, James Falahee,
25	Debra Guido-Allen, Joseph Potchen, Luis Tomatis)

1	(Against: Gail Clarkson, Jessica Kochin)
2	MS. NAGEL: Okay. So that's five six?
3	DR. MUKHERJI: All in favor?
4	MS. NAGEL: I see five. Yup. The motion fails.
5	You have to have six.
6	DR. MUKHERJI: Oh, you have to have six. Okay.
7	So the motion fails.
8	MR. FALAHEE: So this is Falahee. Take the same
9	motion that I just made but include as a charge a discussion
10	of observation beds. I'll stop there.
11	DR. MUKHERJI: Okay. So we have a new motion on
12	the table which includes a discussion of the observation
13	beds. So I'm looking for a second?
14	DR. TOMATIS: Second, Tomatis.
15	DR. MUKHERJI: We have a second. We have a new
16	with a second. Further discussion with the new mo with
17	the motion on the table?
18	MR. FALAHEE: One of the seminal question for me
19	is whether there's even jurisdiction for us as a CON
20	Commission to look at this issue and, even if we have a
21	six-month everyday discussion about it, so what?
22	MS. BROOKS-WILLIAMS: This is Commissioner
23	Brooks-Williams, and I agree. I think the substantive
24	question is a lot and I agree that you would have a lot
25	of discussion as we did today. I do not know that it would

1	be value added, and I do not support taking the risk of
2	discussing something that we aren't sure that we have the
3	jurisdiction to change. So, I mean, I know Joe's not here,
4	so we can't technically ask that question, but
5	DR. MUKHERJI: So we still have a motion on the
6	table with a second. Call to question. So how many are for
7	the motion?
8	(In favor: Denise Brooks-Williams, Gail Clarkson,
9	Jessica Kochin, Luis Tomatis)
10	(Against: James Falahee, Debra Guido-Allen)
11	DR. MUKHERJI: It looks like we have four. That
12	motion does not pass. And I know Patrick has just texted
13	me.
14	MS. NAGEL: I would have to ask the question as
15	whether or not a quorum is needed to take this kind of
16	action or action on standards, and I would need the
17	assistant attorney general to weigh in on that.
18	MR. FALAHEE: My understanding is that anything
19	that requires a Commission vote requires six positive votes
20	to move forward, because that's a majority of the
21	Commission.
22	MS. NAGEL: That's how I read the bylaws as well.
23	MS. BROOKS-WILLIAMS: So it's not a majority
24	this is Brooks-Williams. Not a majority of who's present.
25	So we've established a quorum to have a meeting, but the

Т	vote is always the six.
2	MR. FALAHEE: Right.
3	MS. BROOKS-WILLIAMS: Okay. So this is
4	Commissioner Brooks-Williams. Given that we've tried twice,
5	is it not possible to have this come back to the March
6	meeting when we have better guidance of our jurisdiction and
7	the Department give us some direction on
8	DR. MUKHERJI: Is this a motion?
9	MS. BROOKS-WILLIAMS: If it needs to be, yes.
10	DR. MUKHERJI: Yeah, this needs
11	MS. BROOKS-WILLIAMS: This is Commissioner
12	Brooks-Williams. I'm making a motion that we table the
13	action on the Hospital Bed standards until the March meeting
14	and request that the Department give us guidance prior to
15	that meeting on our ability to have jurisdiction over,
16	quote/unquote, "Observation beds."
17	MS. GUIDO-ALLEN: Guido-Allen, second.
18	DR. MUKHERJI: Okay. So we have a motion with a
19	second. Any further discussion on the motion on the table?
20	I'll call to question. Everyone for the motion, raise your
21	hand?
22	(All in favor)
23	DR. MUKHERJI: Motion passes. Thank you very
24	much. It was a great discussion. Now, based on the public
25	agenda, we're supposed to take a 10- to 15-minute break, so

I think it's probably -- I need to take a biological break, so why don't we just take a 10 or 15 (sic) break, and then we'll come back.

(Off the record)

DR. MUKHERJI: Okay. Elizabeth, I think we are now going to talk about Cardiac Catheterization Services.

MS. NAGEL: We are. The Cardiac Catheterization
Services standards were part of the public comment period
held in October of 2016. There were eight pieces of
testimony received and several issues identified. The first
is a change that was made to Section 10 of the standards.

It was made at the most recent SAC that made changes to the
standards, and it was a requirement of quality requirement
that held all programs to demonstrate that they conformed to
specific national guidelines as part of their application.

Several -- I think there were two, perhaps even three
entities asked for clarification on this and perhaps its
removal. The Department does not recommend that it gets
removed. However, if you are going to remove it or have a
discussion, we do recommend a SAC to be formed.

The second was about whether or not certain types of Cardiac Catheterization Services can be performed in ambulatory surgical centers. Again the Department believes that that should be reviewed by a Standard Advisory Committee.

The third was the recommendation to relax the definition of primary percutaneous coronary intervention, and again we believe that that would require an expertise by Standard Advisory Committee.

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The fourth was to review the requirements for door-to-balloon time and to exclude a specific type of patient. Again we would like the expertise of a Standard Advisory Committee for that.

Another recommendation was to review the methodology, and again we would like a SAC to review that. The second one on the second page of this was to review volume, quality cost and patient experience. You can refer to the comments provided by the DMC Heart Hospital. And the Department recommends this is not given a substantive review as it was part of the most recent Standard Advisory Committee. The third one on the second page was -- speaks to publically available reports from a third -- objective third party. And again the Department as in other standards believes that this is outside of the purview of Certificate of Need. The fourth on the second page was identified by the Department. We would like some clarification on an initiation requirement. We'd like a Standard Advisory Committee to do that. Next we would like a Standard Advisory Committee to review whether or not the definition for certain procedures that are allowed under Cardiac

1	Catheterization is still relevant. And again if we're going
2	to form a SAC, the Department would like some review on
3	whether or not Cardiac Catheterization Services can be
4	replaced from one existing hospital to another site. Again
5	this is similar to Open Heart Surgery. And any other
6	technical edits, we are not aware of any other technical
7	edits at this time but would like to leave the door open to
8	the Department making technical edits.
9	DR. MUKHERJI: Good. Public comment? I have a
10	couple. Melissa Cupp?
11	MELISSA CUPP
12	MS. CUPP: I don't have to sign in. There's no
13	page.
14	MS. NAGEL: Somebody must have taken it because
15	there was a page.
16	MS. CUPP: Oh, okay. Behind someone's notes.
17	Good morning. I am Melissa Cupp with Art of UC Advocacy.
18	This morning I'm here representing the Michigan Chapter of
19	the American College of Cardiology. They apologize for not
20	being able to send a representative directly but asked that
21	I read a quite brief letter, which I believe you all have
22	comments of as well, but I'll read into the record.
23	"Dear Commissioners: The Michigan Chapter of the
24	American College of Cardiology is committed to
25	supporting the development and delivery of

cardiovascular standards, with the ultimate goal of transforming cardiovascular care and improving heart health. We believe a robust discussion of the CON standards is a necessary step to achieve this goal.

After reviewing the public comments pertaining to the Cardiac Catheterization Standards, MCACC would like to offer a clarification on the proposal to expand the definition of primary PCI. We believe that primary PCI is defined as, quote, 'emergent PCI of the infarct-related artery without prior fibrinolysis for ST-elevation MI (including posterior MI) within 12 hours of system onset.' While performing PCI for patients with coronary ischemia in cardiogenic shock emergently at PCI centers without surgical backup merits a vigorous discussion, it should be considered separately without changing the definition of primary PCI.

MCACC members are best prepared to discuss the merits of the balance of the suggestions provided in public comment.

It is also important to note that the ACC, in partnership with the American Heart Association now offer accreditation services focused on all aspects of cardiac care, including chest pain, cardiac catheterization, atrial fibrillation, heart failure and

1	other cardiovascular conditions. This accreditation
2	will offer hospitals a single source of
3	state-of-the-art process improvement tools to bridge
4	gaps and integrate evidence-based science, quality
5	initiatives, clinical best-practices and the latest
6	ACC/AHA guidelines into their cardiovascular care
7	processes. The many hospitals that have chest pain
8	certification or Mission Lifeline accreditation are
9	likely to be rolled in to this new accreditation. We
10	anticipate that its accessibility will make it a
11	preferred product over ACE and so should be considered
12	as an option or replacement for ACE in the cath
13	standards.
14	Please contact me or our Executive Director, Alice
15	Betz if we can be of assistance."
16	And this is signed by Akshay Khandelwal, the President of
17	the Michigan Chapter of the ACC. Thank you.
18	DR. MUKHERJI: Questions for Melissa?
19	MS. GUIDO-ALLEN: Question, Guido-Allen. What do
20	you do in a patient who's post I'm a CICU nurse so
21	posterior MI who doesn't demonstrate ST-segment elevation?
22	Not considered primary PCI?
23	MS. CUPP: I apologize. I'm the least qualified
24	person in this room probably to answer that question, so I'm
25	very sorry. But I do think this was included in the

1	Department's recommendation for the SAC, so I assume that
2	that will be a part of that discussion and the ACC's
3	interest then in participating in that discussion as well.
4	MS. GUIDO-ALLEN: Thank you.
5	DR. MUKHERJI: Other questions? Okay. Thank
6	you, Melissa.
7	MS. CUPP: Thank you.
8	DR. MUKHERJI: The other public comment card I
9	have is from David Walker from Spectrum Health.
10	DAVID WALKER
11	MR. WALKER: Good morning again. David Walker
12	with Spectrum Health. Thank you very much for the
13	opportunity to provide comment on the Cardiac
14	Catheterization Services CON Review Standards. Spectrum
15	Health strongly supports continued regulation of Cardiac
16	Catheterization Services with the following
17	clarifications/changes.
18	Spectrum Health believes there needs to be
19	clarification with regards to Section 10(5)f of the project
20	delivery requirements. This section requires all cardiac
21	cath lab facilities to conform with the SCAI/ACC Guidelines
22	for PCI including the SCAI/ACC/AHA Expert Consensus
23	Document. It is our understanding that this document was
24	created specifically to address facilities without on-site

OHS and shouldn't be applied to programs without on-site

OHS. If the document does not apply to facilities with OHS on-site but facilities with OHS on-site are claiming to meet the guidelines, then it appears there is some confusion about which guidelines should be followed. We believe this section needs to be clarified to specifically address which SCAI/AHA/ACC documents or metrics should be referenced when complying with this section.

Spectrum Health also supports modifying the definition of Primary PCI to mean a PCI performed on an emergent basis for acute ST-segment elevation myocardial infarction, posterior wall MI or cardiogenic shock secondary to left ventricular or right ventricular failure from acute myocardial ischemia. We believe this is a more accurate definition. Spectrum Health also supports excluding patients requiring cardiogenic shock from the 90-minute door-to-balloon time requirements.

Given the additional recommendations from the Department, we would support a more in-depth review of the standards by a SAC.

Thank you very much for allowing me to speak to these standards and provide some recommendations.

DR. MUKHERJI: Questions for David? Okay. Thank you.

MR. WALKER: Thank you very much.

DR. MUKHERJI: Any other public comments on this

topic? I'll make an exception.

2 MARLENE HANSON

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MS. HANSON: Thank you for allowing me to speak. I'm Marlene Hanson. I'm the Director of Heart and Vascular Services at Mercy Health-St. Mary's in Grand Rapids. We are one of the organizations that did go through the primary PCI, the elective PCI process this last cycle, and it's been a wonderful experience, wonderful experience. But we did have to go through the ACE accreditation. Though it was a good learning experience, the cost total is going to come out to about \$70,000, cost prohibitive for a lot of hospitals, and we did not really feel there was a benefit to us. You know, you looked at dotting the I's and crossing the T's. But when we look at why this was formed from an economic viewpoint from patients, did it impact quality? We already have our BMC2 and ECC/NCR reports excellent. That has not changed. Patient experience definitely has improved from elective PCI, but the ACE accreditation did not impact that. So as you look at cost analysis and benefit for the patient, it really comes out for our organization about \$115 per patient that it increased the cost without additional benefit. So as you have spoke, there are many other --Spectrum Health addressed it earlier -- there are many accreditations that we go through that already show benefit, particularly the AHA and the ACC. So I'd really support

1	what Spectrum Health said going to those accreditations
2	versus ACE, which for one year spending \$70,000 without
3	benefit really is prohibitive. Thank you for allowing me to
4	speak.
5	DR. MUKHERJI: Thank you. Questions? Thank you.
6	Any other people would like to make public comments before
7	the Commission discussion? Okay. So just to reiterate, our
8	charge on this is to determine whether or not the specific
9	topics should be brought to a SAC or a work group; is that
10	correct, Beth?
11	MS. NAGEL: (Nodding head in affirmative)
12	DR. MUKHERJI: So this topic is open for
13	discussion. Jim?
14	MR. FALAHEE: I'll try to cut this one short. I
15	would make a motion that we approve the recommendations of
16	the Department as listed on the pages in front of us and
17	that we form a SAC to look at the issues identified by the
18	Department and that that SAC's charges be identical to those
19	issues identified by the Department on the pages in front of
20	us.
21	DR. MUKHERJI: We have a motion on the table.
22	DR. TOMATIS: Wait. So this is a motion? You
23	made a motion? Yeah, second.
24	DR. MUKHERJI: We have a second. We have a motion

and a second. Commission discussion? Okay. I'll call to

1	question. All in favor of the motion, raise your hand.
2	(All in favor)
3	DR. MUKHERJI: Motion passes.
4	MR. FALAHEE: I'll make a second motion now that
5	that's passed to delegate to the chair and the vice chair
6	and the Department to work together to develop the final
7	official charges to the SAC and I'll make that motion.
8	DR. MUKHERJI: Thanks a lot.
9	MR. FALAHEE: You're welcome.
10	DR. MUKHERJI: We have a motion, hopefully there's
11	no second.
12	MS. CLARKSON: This is Commissioner Clarkson, I'll
13	second.
14	DR. MUKHERJI: Oh, dear, we have a second.
15	Further discussion? All in favor of this terrible motion?
16	(All in favor)
17	DR. MUKHERJI: Motion passes. So the next issue
18	is Megavoltage Radiation Therapy. Elizabeth?
19	MS. NAGEL: Megavoltage Radiation Therapy was the
20	sixth and final standard to be included in the October 2016
21	public comment period. The Department received comments
22	from seven organizations and the issues identified are in
23	the chart in your packet.
24	The first issue that was identified by one
25	facility asked that Section 11(2)(I) add that all

2 believe that this requires substantive review. The second issue identified -- the second and last issue identified 3 refers to Section 3(4) and asks for these to be updated or 5 removed -- that certain provisions be updated or removed. 6 This section is the HMRT or Proton Beam Therapy section, and 7 the Department does not recommend that this be reviewed at 8 this time. At this point there are two projects that have 9 not been implemented at this time, and we would ask that those be implemented. We understand the outcome better of 10 those two projects before we make any changes to these 11 standards. However, if the Commission does decide that 12 13 these -- this specific section should be looked at, we do strongly recommend that it be in the form of a Standard 14 Advisory Committee. And then we do not at this time have --15 16 we have not at this time identified any other technical edits that need to be made. 17 18

dosimetrists be Board Certified. The Department does not

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DR. MUKHERJI: Thank you. This is now open for public comment. I know we did receive a letter from the University of Michigan, so that's in your packet. I did not receive a card from U of M regarding this.

MR. SZELAG: No public comments. No follow-up comments.

DR. MUKHERJI: No follow-up comments. Okay. I have not received any cards. One last chance.

1	MR. WALKER: I submitted one, but
2	DR. MUKHERJI: You did?
3	MR. WALKER: Yeah.
4	DR. MUKHERJI: Oh, I'm sorry.
5	MR. WALKER: No. That's all right.
6	DR. MUKHERJI: David Walker. How can I forget?
7	Sorry about that, David.
8	MR. WALKER: Not a problem.
9	DR. MUKHERJI: I couldn't read your handwriting.
10	MR. WALKER: Yeah, that makes sense.
11	DR. MUKHERJI: Okay. All right. Apologies.
12	DAVID WALKER
13	MR. WALKER: Well, I'll be extremely brief, but
14	thank you for the opportunity to provide comment on the MRT
15	Review Standards.
16	Spectrum Health believes MRT should continue to be
17	regulated with one technical change as pointed out here.
18	Section 11(2)(iii) requires a dosimetrist, and we believe
19	the standards should be updated to indicate that this
20	dosimetrist be Board Certified.
21	Thank you very much.
22	DR. MUKHERJI: So I'll just is there I
23	believe there are certain accrediting bodies for
24	dosimetrists. Based on your suggestion, any accrediting
25	body would be provide certification? And I may be wrong

on this, but I thought there are different certifying bodies for dosimetrists.

MR. WALKER: I'm actually not a expert in dosimetrist certification. I would like to defer to medical experts in that realm before making a public statement confirming one way or the other. But I believe that generally any Board Certification is a indicator of quality which is what we're concerned with here and that, if that is a nationally accredited organization and that would be an indication of quality, then we would be satisfied with that.

DR. MUKHERJI: Any other comments? Okay. Thank you.

MR. WALKER: Thank you.

DR. MUKHERJI: Is there anybody else who would like to comment? Hopefully I didn't overlook anyone. I apologize for that again. Okay. Commission discussion on MRT? So from what I -- just to summarize everything, the Department felt that there were no substantial changes, but the Commission felt there was a substantial change. Not saying they would recommend SAC but, from what I hear, we also could go to work groups. So from my interpretation, all three are on the table. So, Deb?

MS. GUIDO-ALLEN: Guido-Allen, just on the Board Certification, to me, that's more of a job description of a site that has dosimetrists versus this Commission or the

1	Department regulating minimum standards or competencies. My
2	two cents.
3	MR. FALAHEE: This is Falahee. I appreciate those
4	two cents. And I'd like to make a motion that we adopt the
5	recommendation of the Department as appear in front of us on
6	page 72 of 82. I make that motion.
7	MS. NAGEL: Can I clarify? Is that to form a SAC
8	or not to form a SAC?
9	MR. FALAHEE: No, just not to form a SAC. The
10	Department's recommendations were basically no and no, and
11	the motion I'm making is to approve that Department
12	recommendation.
13	MS. NAGEL: Thank you.
14	DR. MUKHERJI: We have a motion on the table.
15	DR. TOMATIS: Second.
16	DR. MUKHERJI: Dr. Tomatis seconds. So we have a
17	motion and a second. Further Commission discussion?
18	Hearing none, I'll call to question. All in favor of the
19	motion, raise your hand.
20	(All in favor)
21	DR. MUKHERJI: All right. The motion passes.
22	Based on the agenda, now we now have a opportunity for
23	anyone to comment on anything they wish to comment on
24	hopefully pertaining to CON. I haven't received any blue
25	cards, so I think the next thing is Review of the Commission

1	Work Plan.
2	So, Elizabeth?
3	MS. NAGEL: Sure. The Commission Work Plan will
4	be updated to show a Standard Advisory Committee for Cardiac
5	Catheterization Services for a discussion in March for
6	Hospital Beds, for Megavoltage Radiation Therapy to go on
7	its next schedule for review, for the Department to come
8	back with language on Open Heart Surgery, for Positron
9	Emission Tomography to come back to the Commission in three
10	years for its next review, and for the Department to come
11	back to the Commission with Surgical Services language. The
12	Work Plan will be updated to reflect these changes that
13	you've made at today's meeting.
14	DR. MUKHERJI: The way my interpretation of this
15	is an action item. So any Commission discussion on the Work
16	Plan? All right. So I'll entertain a motion.
17	MR. FALAHEE: So moved, Falahee.
18	DR. MUKHERJI: Motion to approve the work plan?
19	MR. FALAHEE: Approve the Work Plan.
20	DR. MUKHERJI: Okay. Just want to make sure. So
21	there was a motion to approve the Work Plan. Second?
22	MS. KOCHIN: Commissioner Kochin, second.
23	DR. MUKHERJI: Commissioner seconded. We have a
24	motion and a second. Any further discussion? Okay. All in
25	favor?

1	(All in favor)
2	DR. MUKHERJI: Any against? Motion passes. The
3	Work Plan is approved. Wow. So the next thing I have is
4	is there any before I get to the future meeting dates?
5	MR. FALAHEE: I've got one other item before. I
6	don't see any legislative updates, which is good, but I'd
7	like to welcome former Representative Matt Lori to this
8	illustrious table. It was my pleasure to work with
9	Representative Lori when he was in the legislature for many
10	years. And I welcome you, Matt, as our legislative liaison,
11	look forward to whatever reports, hopefully few, you have
12	regarding the CON. But welcome. Thank you for joining us.
13	MR. LORI: Thank you.
14	DR. MUKHERJI: Thanks, Jim. Any other okay.
15	So the next item I'm starting to shed tears, because
16	we're about to leave future meeting dates: March 16th,
17	June 15th, September 21st and December 7th. And the last
18	thing is adjournment.
19	MS. NAGEL: Motion to adjourn.
20	DR. MUKHERJI: You can't make a motion to adjourn.
21	MR. FALAHEE: Motion to adjourn, Falahee.
22	DR. MUKHERJI: Falahee, we have motion to adjourn.
23	MS. KOCHIN: Second.
24	DR. MUKHERJI: Second. We have a second. All in
25	favor?

1	(All in favor)	
2	DR. MUKHERJI: Anybody against? All right. Th	ank
3	you very much. We got a lot done. Thank you.	
4	(Proceeding concluded at 11:47 a.m.)	
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