CRIME VICTIM SERVICES COMMISSION

ANNUAL REPORT
FY 2015

October 1, 2014 - September 30, 2015

CRIME VICTIM SERVICES COMMISSION

Introduction

The Crime Victim Services Commission (CVSC) is the state agency charged with overseeing a wide range of funding and services for victims of crime. Its goal is to promote services and supports that protect and enhance the health, safety, dignity, and rights of victims of crime across the state of Michigan.

The Commission is governed by a governor-appointed board comprised of a practicing attorney, a county prosecutor, a law enforcement officer, a member of the medical profession, and a community-based victim advocate.

The Commission is empowered to investigate and determine claims for crime victims' compensation. The Commission monitors, evaluates and coordinates state and local victim assistance programs. It also determines and administers revenue and assessments required in support of services under the Crime Victims Rights Act. Finally, the Commission administers federal grant funding under the Victim of Crime Act of 1984 (VOCA).

The Commission was created by P.A. 519 of 1996 and succeeds the Crime Victims Compensation Board created by P.A. 223 of 1976, and the Criminal Assessments Commission created by P.A. 196 of 1989. Executive Order 1997-10 transferred the Commission from the Department of Management and Budget to the Michigan Department of Community Health (MDCH). Executive Order 2015-4 merged the Department of Community Health and the Department of Human Services into the Michigan Department of Health and Human Services (MDHHS).

Under MDHHS, the CVSC administers three victim service programs providing more than $20 million in services for more than 250,000 citizens each year. The programs include Crime Victims Compensation, Crime Victims Rights, and Crime Victims Assistance (VOCA). All program efforts are fully supported by criminal assessments or fines paid by convicted defendants in state and federal courts. The Commission provides an advisory function in policy development, determines criminal assessment amounts, and acts as the appeals forum for compensation claims. In addition to its statutory program duties, the Commission also supports training and technical assistance for state victim advocates, and is project leader for the statewide Michigan Victim Information and Notification Everyday project (MI-VINE).

The Commission would like to extend its thanks and appreciation to the many excellent victim service agencies, organizations, and individuals who work with us to carry out the important task of providing crime victim services in Michigan.

In accordance with MCL 18.353, the Commission shall give an annual report of its activities to the Governor and the state Legislature. The Commission is pleased to provide this report for the period of October 1, 2014, through September 30, 2015.

COMMISSIONERS

Catherine Garcia-Lindstrom, Chairperson
William Fales, M.D.
Victor A. Fitz
Emily McIntyre
Brian A. Peppler

Printed pursuant to 1976 PA 223
In accordance with 1972 PA 203
No Copies Were Printed
Total Cost $0.00

This report may be accessed at www.michigan.gov/crimevictim

The Michigan Department of Health and Human Services is an equal opportunity employer, services and programs provider.

Significant Accomplishments

These activities are supported entirely with dollars paid by criminal defendants.

MI-VINE – The Michigan VINE Service

During the 2015 fiscal year, the Michigan version of the VINE Service has been renamed MI-VINE. MI-VINE is a free, confidential, fully automated telephone notification service that immediately notifies registered crime victims and other users upon a change in an offender's custody status. MI-VINE can relay important custody, court or arrest information in a matter of minutes anywhere in the United States. Victims and others may call 800-770-7657 or log onto www.vinelink.com to obtain immediate status information on prisoners in custody of the Michigan Department of Corrections (MDOC) or participating county jails. Victims whose perpetrator is being held in MDOC will be automatically registered to receive automated notification of a change in prisoner custody status unless they have made other arrangements with the MDOC. Victims may also log onto www.vinelink.com to receive e-mail, text, or telephone notification of the custody status of offenders in the county jails and/or to receive notification of court events involved in their case.

During the 2015 fiscal year, 64,926 individuals registered to receive notification of custody status and/or court events with MI-VINE. Automated victim notification is an important part of the criminal justice process tool-box and is utilized by law enforcement and prosecution through the state. In addition to MDOC there are 71 prosecutor offices and 76 sheriff offices participating in the MI-VINE Network.

Crime Victims Rights Training and Coordination

Prosecuting Attorneys Association of Michigan – Victim Rights Training Unit
The Commission continued its partnership with the Prosecuting Attorneys Association of Michigan's Victim Rights Training Unit. As a result of this project, victim advocates from across the state attend annual seminar and leadership programs. Some trainings, approved through the social work continuing education units, respond to the special focus of victim needs. The basic training for new advocates has retained the National Organization for Victim Assistance (NOVA) accreditation. It is important that victim advocates maintain and enhance their skills. This training program and partnership with the Prosecuting Attorneys Association of Michigan provides them with effective and progressive training opportunities. Victim advocates working for prosecutor offices across Michigan remain the front-line providers of crime victims' rights. Training topics covered areas such as: Dealing with Difficult People; Taking a Victim Centered Approach in Adult Sexual Assault Cases; Safety: The Real Story (Human Trafficking); Preventing Killers from Profiting from Murder; Overview of the Sex Offender Registration; MDOC Victim Rights, Processes and Updates; Addressing the Drugged Driver; Cultural Competency and MI-VINE. A majority of attendees reported through an evaluation process that the programs they participated in ranged from very good to excellent.

Michigan Sheriffs' Association, Training and Technical Assistance Project
Our relationship with the Michigan Sheriffs' Association (MSA) continued during the 2015 fiscal year through the grant to support the Statewide Training and Technical Assistance, Volunteer Victim Advocate Program.

Volunteer Victim Assistance Teams work in coordination with local law enforcement at the scene to provide short-term crisis intervention for victims. Currently, there are 43 active Volunteer Victim Advocate Teams within the state that provide services to more than 3,600 victims and their families.

Volunteer victim advocates are caring compassionate individuals who are recruited from the community. They represent a broad section of the population and have often experienced their own personal tragedy and want to give back to their communities. During the 2015 fiscal year, the Michigan Sheriffs' Association trained 91 new advocates at six, 20-hour trainings held throughout the state. MSA held the Volunteer Victim Advocate Conference in April of 2015 with over 200 in attendance. The theme of the conference was "Advocacy – Why it Matters." These trainings are very helpful for the volunteers when dealing with victims and their families.

Victim of Crime Act (VOCA) Training and Technical Assistance Efforts

VOCA Grantee Training

The Commission conducted webinar and in-person trainings for recipients of federal VOCA grant funds during 2015. The training efforts focused on a number of topics including training on how to use the on-line grants management system, federal grant compliance requirements and financial and programmatic grant requirements.

Grant Monitoring and Oversight

Monitoring of VOCA Grantees (sub-recipients) is performed by the Commission staff. Monitoring is performed in compliance with federal and state rules and laws. Monitoring activities included staff review of monthly financial reports, quarterly performance and annual financial and performance reports submitted by VOCA grantees to CVSC. CVSC assesses progress in meeting goals and objectives and to evaluate outcome measures and program effectiveness. Follow up action occurs if needed and a corrective action plan is required if necessary. MDHHS issues management decisions and requires a corrective action plan if weaknesses are found through financial audits. In addition to the review of financial and programmatic reports, the Commission staff performed on-site compliance reviews and desk audits during 2015.

VOCA Grant Compliance Review Site Visits

The Commission staff conducted grant compliance on site reviews at 30 federally funded victim assistance projects. The site reviews averaged between six and eight hours. All agencies were found to be in satisfactory compliance with contractual requirements. Corrective action plans, if required, were received from agencies visited in 2015 to ensure grant compliance.

VOCA Grant Compliance Review Desk Audits

The Commission staff conducted several desk audit reviews of federally funded victim assistance projects. The desk reviews consist of documentation review (such as paid receipts and check subs) to ensure that federal grant expenditures reported are actual costs and are adequately supported by agency source documentation. All agencies reviewed were found to be in satisfactory compliance with contractual requirements. If corrective action plans were needed, they were requested and received from agencies reviewed in 2015.

Crime Victims Compensation

During FY 2014-2015, the Crime Victims Compensation program paid out more than $2 million in direct financial assistance to **crime victims** in 852 claim awards. In 37 years of operation, the program has paid out $98 million in 37,660 awards of financial compensation. These payments are a last resort for injured crime victims with unpaid medical bills, loss of earnings or support, burial payments, and counseling needs. Eligible victims cannot be responsible for their injury, must report the crime promptly, must cooperate with the police investigation, and show financial hardship. A maximum of $25,000 may be reimbursed to each injured victim or victim's family.

	2015
Claims Filed	1,053
Claims Awarded	852
Claims Denied	201
Total Compensation Awarded	$2,080,840
Average Award	$2,190

Crime Victims Assistance (VOCA)

In accordance with provisions of the Victims of Crime Act of 1984 (VOCA), the Crime Victims Assistance program provides federal dollars in grants to **local public and non-profit agencies** that engage in direct services to crime victims in the community. Annual support levels are determined by congressional appropriation of U.S. Treasury receipts of federal criminal fines and forfeitures. Private non-profit organizations, public agencies, and Indian tribes are awarded funds through an annual competitive application process.

Priority is given to projects providing services to victims of child abuse, sexual assault, domestic violence, and underserved crime victims. Direct services are efforts that respond to the emotional and physical needs of crime victims; assist victims of crime to stabilize their lives after victimization; assist victims to understand and participate in the criminal justice system; or restore a measure of security and safety for the victims. To be eligible, an agency must promote public and private coordination; utilize volunteers; have non- federal sources of service funds; assist victims with compensation claims; and have a proven record of direct service provision to victims of crime.

	2015
Total VOCA Grant Funds Awarded	$12,880,839
Number of VOCA Grants Awarded	88
Victims Receiving Services	74,604
Total services provided	226,835

Crime Victims Rights and Assessment Revenue

The Crime Victim Rights program administers assessment revenue collected from convicted defendants by circuit, district, and juvenile courts. Funds are disbursed to **Michigan's prosecuting attorneys and several juvenile courts** to support implementation of P.A. 87 of 1985, the William Van Regenmorter Crime Victims Rights Act, to the department for implementation of P. A. 223 of 1976, the Crime Victims Compensation Act and for costs associated with supporting MI-VINE, the automated victim notification system. This restricted funding supports comprehensive mandatory rights of crime victims to participate in and be notified of all pertinent proceedings in the criminal justice process. Implementation and support of comprehensive local case management for crime victims is an ongoing priority.

	2015
Victim Rights Prosecutor Grants	$7,237,455
Victim Rights Cases	77,773
MI-VINE Crime Victims Registered for Notification	64,926
MI-VINE Crime Victim Notification Calls	412,622
MI-VINE Email Notifications	83,351
MI-VINE Text Notifications	47,327
MI-VINE TTY	64

Sexual Assault Forensic Examination (S.A.F.E.) Response

Pursuant to P.A. 391 of 2008, which amends P.A. 223 of 1976, the S.A.F.E. Response program was established within the Department of Community Health (now the Department of Health and Human Services), Crime Victim Services Commission. Sexual assault victims can obtain a sexual assault forensic examination (S.A.F.E) at no cost to them, and they do not have to cooperate with law enforcement in order to obtain a free forensic examination.

	2015
S.A.F.E. Claims Filed	1,661
Total Paid on S.A.F.E. Claims	$726,207
(All State Dollars)	

In fiscal year 2014-2015, state revenue paid out $726,207 in payments for sexual assault forensic examinations directly to providers.

History of Authorization for Crime Victim Services

Crime Victims Compensation Act-PA 223 of 1976 (M.C.L. 18.351)
This act created the Crime Victims Compensation Board and provided for the reimbursement of expenses to innocent crime victims who suffer personal injury. Michigan became the 17th state to offer this program. The act was amended seven times between 1985 and 2010 to expand basic program eligibility and coverage for victims.

Victims of Crime Act of 1984 [VOCA] (Public Law 98-473, 98 Stat.2170)
This federal statute created the Crime Victims Fund in the U.S. Treasury. Federal criminal fines and forfeitures support the fund. The Office for Victims of Crime in the U.S. Department of Justice disburses the bulk of these funds to state crime victim compensation and victim assistance programs. In general, about one-half of the funds support state victim compensation programs, which receive 60 percent of their previous year payout of state funds to crime victims; and about one-half of the funds support state victim assistance programs, which receive a base amount grant and a proportional share based on state population.

The William Van Regenmorter Crime Victim's Rights Act-PA 87 of 1985 (M.C.L. 780.751)
The Crime Victim's Rights Act created comprehensive rights of notification and participation in all stages of the criminal justice process for felony crime victims in Michigan. The act was amended in 1988 to include the victims of serious misdemeanors and juvenile offenses. Several amendments improving the implementation and scope of services have since been enacted. The act creates a duty for police agencies, sheriff's departments, prosecuting attorneys, courts, the Michigan Department of Corrections, and other agencies to include the participation of the crime victim in the official conduct of proceedings.

Constitutional Amendment For Crime Victims Rights
Upon legislative approval of House Joint Resolution P, 84th Legislature, and Proposal B by the electorate on November 8, 1988, Article I, Section 23 was added to the Constitution of the State of Michigan. Effective December 24, 1988, the amendment gave constitutional authority for the statutory rights of crime victims, provided legislative authority to enforce victim's rights, and provided legislative authority to assess convicted defendants to pay for crime victim's rights.

The Criminal Assessments Act-PA 196 of 1989 (M.C.L. 780.901)
This act created the Criminal Assessments Commission and the Crime Victim Rights Fund. It authorized courts to order and collect financial assessments from criminal defendants to support the fund, and provided for disbursements from the fund to support crime victim rights services. The Commission was charged with recommending appropriate assessment amounts to support the fund. This act has been amended several times to increase assessment amounts and to increase the number of assessable offenses. Since FY 97-98, this fund has provided 100 percent of state dollars for crime victim services.

PA 519 of 1996 (M.C.L. 18.351)
Created the Crime Victim Services Commission and abolished the Crime Victims Compensation Board. The number of members was increased from three to five, and the Commission was provided unprecedented authority to coordinate state services and funding for victims of crime.

PA 520 of 1996 (M.C.L. 780.901)
Abolished the Criminal Assessments Commission and transferred its powers and duties to the Crime Victim Services Commission.

The S.A.F.E. Response Act-PA 391 OF 2008
Amended P. A. 223 of 1976, and allows victims of sexual assault to obtain a sexual assault forensic examination at no charge to them.

Crime Victims Compensation

Victim Compensation Claim Summary

	2015
Awards to Victims	$2,080,840
Crime Victims Rights Fund	$385,840
Federal VOCA Grant	$1,695,000

Victim Compensation Claim Activity

Claims Accepted and Processed	1,053
Decisions	
Initial Awards	852
Amended Awards	288
Denials	201
Total Decisions	1,140
Awards	
Total Amount Awarded	$2,080,840
Average Initial Award	$1,190
Average Amended Award	$1,802
Average Award per Claimant	$5,504

Crime Victims Assistance

VOCA Grants – Federal grant dollars distributed to local public and non-profit agencies that engage in direct services to crime victims in the community.

Project Period 10/01/14-09/30/15

Agency	County	Services	Grant
61st District Court (DART)	Kent	DV, SA, UN	$56,544
Arab Comm Ctr for Econ & Soc Svcs (ACCESS)	Wayne	CA, DV, SA, UN	$232,400
AWARE, Inc.	Jackson	CA, DV, SA, UN	$90,288
Baraga County Shelter Home Inc.	Baraga	DV	$49,822
Battle Creek Health System	Calhoun	CA, SA, UN	$352,583
Bay Area Women's Center	Bay	CA, DV, SA, UN	$160,326
Bay County – VOCA	Bay	CA, DV	$62,636
Berrien County Council for Children	Berrien	CA, UN	$144,182
Branch County Coalition Against Dom Violence	Branch	DV, SA	$38,196
Cadillac Area Oasis	Wexford	CA, DV, SA, UN	$56,729
Caring House, Inc.	Dickinson	CA, DV, SA, UN	$81,688
Catholic Social Services of Washtenaw	Washtenaw	CA	$89,297
Center for Women in Transition	Ottawa	DV, SA	$112,816
Child & Family Services SW Michigan	Berrien	DV, SA	$62,287
Child Abuse and Neglect Council of Oakland County	Oakland	CA, SA	$316,322
Child Abuse and Neglect Council of Saginaw County	Saginaw	CA, UN	$136,712
Child Abuse Council of Muskegon	Muskegon	CA	$113,001
Child And Family Service of Saginaw	Saginaw	CA, SA, UN	$245,578
Child And Family Services of NW Michigan	Grand Traverse	CA	$133,976
Children’s Assessment Center	Kent	CA	$187,791
Children’s Assessment – Holland	Ottawa	CA	$179,620
CHOICES of Manistee County, Inc.	Manistee	DV	$123,213

Key: CA=Child Abuse SA=Sexual Assault
DV=Domestic Violence
UN=Underserved

Agency	County	Services	Grant
Common Ground Sanctuary	Oakland	CA, DV, SA, UN	$158,740
Communities Overcoming Violent Encounters	Mason	CA, DV, SA	$112,055
Community Healing Centers	Kalamazoo	CA, UN	$168,763
Council on Domestic Violence & Sexual Assault	Midland	CA, DV, SA, UN	$80,930
Detroit	Wayne	CA, DV, SA, UN	$589,258
Dial Help, Inc.	Houghton	CA, DV, SA, UN	$35,608
Diane Peppler Resource Center Inc.	Chippewa	CA, DV, SA, UN	$71,703
Domestic and Sexual Abuse Services	St. Joseph	CA, DV, SA	$116,863
Domestic Violence Coalition, Inc.	Van Buren	CA, DV, SA	$36,268
Domestic Violence Escape (DOVE)	Gogebic	DV, SA, UN	$62,852
Domestic Violence Project	Washtenaw	DV, SA, UN	$237,673
EVE, Inc.	Ingham	DV	$122,999
Every Woman's Place	Muskegon	CA, DV, SA, UN	$193,543
Family Counseling & Child Services	Lenawee	DV, SA	$34,395
First Step	Wayne	CA, DV, SA, UN	$452,482
Genesee County VOCA	Genesee	CA, DV, SA, UN	$80,312
Hannahville Indian Community	Menominee	CA, DV, SA, UN	$69,471
HAVEN	Oakland	CA, DV, SA, UN	$532,238
Hillsdale County Task Force	Hillsdale	DV, SA, UN	$31,418
Human Development Commission	Tuscola	DV, SA	$34,699
Ingham County VOCA	Ingham	DV	$70,278
Kalamazoo County VOCA	Kalamazoo	CA, DV, SA, UN	$60,393
Keweenaw Bay Indian Community	Baraga	CA, DV, SA, UN	$69,058
LACASA	Livingston	CA, DV, SA, UN	$221,346

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Agency	County	Services	Grant
Lansing	Ingham	DV	$126,480
Lapeer Citizens Against Domestic Assault	Lapeer	DV, SA, UN	$31,399
Macomb County Child Advocacy	Macomb	CA	$275,180
Macomb County VOCA	Macomb	DV	$157,526
Michigan State University	Ingham	CA, SA, UN	$201,038
Midland County Child Protection Council, Inc.	Midland	CA	$49,425
Mothers Against Drunk Driving	Wayne	UN	$274,074
Muskegon County VOCA	Muskegon	DV	$43,024
RAVE - Ionia/Montcalm, Inc.	Ionia	CA, DV, SA, UN	$136,040
Relief After Violent Encounter	Clinton	CA, DV, SA, UN	$119,625
River House	Crawford	CA, DV, SA, UN	$29,516
S.A.F.E. Place	Calhoun	DV	$125,082
Safe Harbor Children's Advocacy	Allegan	CA	$55,755
Safe Horizons	St. Clair	DV, SA, UN	$70,094
Saginaw Chippewa Tribe	Isabella	CA, DV, SA, UN	$102,007
Sault Ste. Marie Chippewa	Chippewa	CA, DV, SA, UN	$102,941
Shelter, Inc.- Alpena	Alpena	DV, SA, UN	$88,883
Shiawassee Council for Child Abuse	Shiawassee	CA	$105,918
St. John Community Health	Macomb	DV, UN	$174,105
Sylvia's Place Inc.	Allegan	DV	$36,249
The Children's Center of Wayne	Wayne	CA, DV, UN	$18,078
The Guidance Center	Wayne	CA, UN	$340,809
Traverse Bay Children's Advocacy Center	Grand Traverse	CA, DV	$41,600
Triangle Foundation	Wayne	CA, DV, SA, UN	$109,200
Tri-County Safe Harbor, Inc.	Delta	CA, DV, SA, UN	$74,175

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Agency	County	Services	Grant
Turning Point, Inc.	Macomb	CA, DV, SA, UN	$361,230
Tuscola County VOCA	Tuscola	CA, DV, SA, UN	$71,400
Underground Railroad, Inc.	Saginaw	DV, SA	$157,259
Wayne County Neighborhood Services	Wayne	CA, DV, SA, UN	$158,574
Wayne County Office of the Clerk	Wayne	CA, DV, SA, UN	$317,936
Wayne County VOCA	Wayne	CA, DV, SA, UN	$727,623
Wayne State University	Wayne	DV, SA, UN	$194,835
WC SAFE Program	Wayne	CA, SA	$100,729
Women's Aid Service, Inc.	Isabella	CA, DV, SA, UN	$117,975
Women's Center	Marquette	CA, DV, SA, UN	$119,561
Women's Information Service, Inc.	Mecosta	CA, DV, SA	$67,096
Women's Resource Center	Grand Traverse	DV, SA, UN	$161,364
Women's Resource Center of Northern Michigan	Emmet	CA, DV, SA, UN	$143,843
Y.W.C.A. of Greater Flint	Genesee	CA, DV, SA, UN	$273,804
Young Women's Christian Assoc of Kalamazoo	Kalamazoo	CA, DV, SA, UN	$131,798
YWCA West Central Michigan	Kalkaska	CA, DV, SA, UN	$217,787

TOTAL FUNDING $ 12,880,389

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Crime Victims Rights – 2015

Crime Victims Rights Fund Revenues

Court	Assessments Collected
Circuit Court	$2,596,579.02
District Court (Includes Municipal Courts)	$14,493,164.81
Probate Court	$85,020.37
Total	$17,174,764.20
Local Revenue	$1,810,353.29

PA 196 of 1989 provides that defendants convicted of a felony pay a criminal assessment of $130, persons convicted of a misdemeanor pay a criminal assessment of $75, and juvenile offenders pay a criminal assessment of $25. Courts may retain up to 10 percent of collected criminal assessments as local revenue. The amounts contained in this report section are compiled from reports submitted to the department pursuant to MCL 780.905.

Funding to Prosecuting Attorneys 2015

Criminal assessment fees distributed to prosecutor offices to support victim advocates and other comprehensive programs

County	Amount	County	Amount
Alcona	$15,700	Ionia	$67,768
Alger	$27,030	Iosco	$43,474
Allegan	$116,542	Iron	$64,684
Alpena	$60,792	Isabella	$115,010
Antrim	$43,200	Jackson	$124,600
Arenac	$29,200	Kalamazoo	$206,957
Baraga	$18,400	Kalkaska	$48,303
Barry	$55,389	Kent	$177,000
Bay	$148,238	Keweenaw	-0-
Benzie	$31,579	Lake	$45,372
Berrien	$200,100	Lapeer	$105,212
Branch	$55,953	Leelanau	$35,700
Calhoun	$176,553	Lenawee	$112,300
Cass	$88,410	Livingston	$134,276
Charlevoix	$37,863	Luce	$12,216
Cheboygan	$50,424	Mackinac	$41,100
Chippewa	$73,233	Macomb	$258,200
Clare	$37,063	Manistee	$24,100
Clinton	$70,622	Marquette	$40,900
Crawford	$44,900	Mason	$21,980
Delta	$48,779	Mecosta	$62,674
Dickinson	$37,927	Menominee	$17,294
Eaton	$120,000	Midland	$86,400
Emmet	$64,558	Missaukee	$37,463
Genesee	$315,900	Monroe	$146,963
Gladwin	$31,501	Montcalm	$55,300
Gogebic	$11,500	Montmorency	$27,920
Grand Traverse	$95,042	Muskegon	$197,274
Gratiot	$41,154	Newaygo	$45,358
Hillsdale	$54,992	Oakland	$223,900
Houghton	$13,600	Oceana	$10,100
Huron	$26,600	Ogemaw	$40,486
Ingham	$229,600	Ontonagon	$10,300

County	Amount
Osceola	$43,250
Oscoda	$20,600
Otsego	$48,921
Ottawa	$164,000
Presque Isle	$17,800
Roscommon	$39,263
Saginaw	$208,858
St. Clair	$86,834
St. Joseph	$9,600
Sanilac	$80,691
Schoolcraft	$122,640
Shiawassee	$84,620
Tuscola	$79,750
Van Buren	$105,000
Washtenaw	$189,100
Wayne	$785,000
Wexford	$38,600
Total	$7,237,455