

1 STATE OF MICHIGAN  
2 MICHIGAN DEPARTMENT OF HEALTH AND HUMAN SERVICES  
3 CERTIFICATE OF NEED COMMISSION  
4

5 COMMISSION MEETING

6 BEFORE SURESH MUKHERJI, M.D., CHAIRPERSON

7 333 South Grand Avenue, Lansing, Michigan

8 Thursday, September 21, 2017, 9:30 a.m.

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1                   Lansing, Michigan

2                   Thursday, September 21, 2017 - 9:31 a.m.

3                   DR. MUKHERJI: All right. I just want to welcome  
4 everyone to the September Certificate of Need Commission. I  
5 just want to call the meeting to order. For introductions,  
6 I just want to introduce and welcome our two new members to  
7 the Certificate of Need Commission. One is Melanie -- I  
8 can't -- LaLonde. Sorry. It's almost as hard as Mukherji,  
9 but not quite. So I want to thank Mel. Can you just tell  
10 us a little bit about yourself and -- or -- speak into the  
11 microphone.

12                   MS. LALONDE: Sure. Hi. As Suresh said, I'm  
13 Melanie LaLonde. I currently work at General Motors in the  
14 Global Benefits Department, specifically in the U.S.  
15 Healthcare Department. I have been in the profession of  
16 self-insured benefit programs for large employers since the  
17 day I walked out of college, which is about 20 years ago.  
18 So I am representing self-insured health --

19                   DR. MUKHERJI: Thank you. Well, thank you very  
20 much for joining us. And the next one is Tressa Gardner.  
21 And they didn't misspell your first name; right? It's  
22 Tressa? Just tell us a little about you.

23                   MS. GARDNER: I'm Tressa Gardner. I'm an ER  
24 physician that practices throughout the state of Michigan.  
25 I'm partners with a national group called American Physician

1 Partners. Primarily I work -- I live in Waterford and I  
2 work in Lansing and Saginaw and Pontiac and Lapeer -- well,  
3 wherever they need me, so --

4 DR. MUKHERJI: Thank you. We need you here and  
5 we're glad you're here, so thank you. Thank you very much.  
6 The next one is the review of the agenda. Anybody have  
7 comments to the agenda? We need a motion for approval.

8 DR. KESHISHIAN: Commissioner Keshishian, motion  
9 to approve the agenda.

10 MR. FALAHEE: Falahee, second.

11 DR. MUKHERJI: Any further discussion? All in  
12 favor of the agenda say "aye."

13 (All in favor)

14 DR. MUKHERJI: Any against? Okay. Thank you.  
15 The next is declaration of conflicts of interest. Do  
16 anybody have any relative conflicts of interest? All right.  
17 Hearing none, we'll go on to the review of the minutes. The  
18 review of the draft minutes are in your package. I assume  
19 everyone's read the minutes.

20 MR. FALAHEE: Falahee, make a motion to approve  
21 the minutes as presented.

22 DR. MUKHERJI: Okay. We have a motion to approve.

23 MR. MITTELBRUN: Mittelbrun, second.

24 DR. MUKHERJI: Any further discussion? All in  
25 favor?

1 (All in favor)

2 DR. MUKHERJI: Any against? Okay. The motion is  
3 approved. The next is going to be the discussion of urinary  
4 extracorporeal shock wave lithotripsy services, draft  
5 language and public hearing. Brenda?

6 MS. ROGERS: Good morning. This is Brenda. And  
7 just for -- just a couple housekeeping items for the new  
8 commissioners. We do have a court reporter here so we do  
9 record these meetings and so it's just important and a  
10 reminder for everybody else to please identify yourself each  
11 time before you speak. Thank you. All right. You do have  
12 in your packet today the lithotripsy standards draft  
13 language.

14 As you know, you took action or proposed action  
15 back in June changing the requirement for fixed from mobile  
16 from 500 procedures to 1,000 procedures, which is consistent  
17 with the maintenance and the other requirements throughout  
18 the standards. So it was sent out for another public  
19 hearing. We received testimony from five individuals  
20 representing three different organizations, which you do  
21 have that testimony and summary in your packet.

22 Overall support for the standards, however, there  
23 is some concern still regarding the 1,000 procedures versus  
24 500 procedures for conversion from fixed to mobile -- or  
25 excuse me -- mobile to fixed. So you have the language in

1 front of you today. At this time there are no proposed  
2 amendments, so we are presenting it to you as you passed it  
3 back in June. Should you take final action today, then the  
4 language will be moved forward to the JLC and the governor  
5 for the 45-day review period.

6 DR. MUKHERJI: Any questions on -- for Brenda?  
7 Okay. The next is going to be the public comments. And the  
8 public comments -- I have several blue cards. We're going  
9 to limit this to three minutes because there are so many and  
10 we're going to strict three minutes. Sheriff Mukherji is  
11 watching this, so don't go over. So the first person is  
12 going to be Jorgen Madsen from Greater Lansing Lithotripsy.

13 JORGEN MADSEN

14 MR. JORGEN MADSEN: Thank you, Dr. Mukherji, and  
15 thanks to the commission for allowing us to add to the few  
16 more comments. We've sent various comments in and handed  
17 some out this morning, also. Greater Lakes Lithotripsy,  
18 GLL. I am Jorgen Madsen. I'm the CEO of United Medical  
19 Systems. We are the managing partner of GLL and we manage 7  
20 mobile units in the state of Michigan. We service about 65  
21 sites, hospitals and surgery centers alike.

22 We continue to support the Department's proposal  
23 of setting a 1,000 procedure -- annual procedure limit to  
24 convert a mobile to a fixed site. It's consistent with the  
25 other standards so we think that's the right decision. We

1 shared last time that Sparrow continues to cancel days of  
2 service when they don't have patients. They don't have  
3 patients for various reasons. It's not because the patients  
4 don't show up with pain, it's because the urologists don't  
5 schedule patients at Sparrow Hospital and may choose to take  
6 them to other sites. We schedule 12 days of service in  
7 Lansing monthly at 4 different sites: Sparrow, McLaren,  
8 Genesis Surgery Center and Michigan Surgical Center.

9 The longest the patient will have to wait in  
10 Lansing at any given time for treatment is 48 hours based on  
11 the current schedule. All the urologists in Lansing are  
12 credentialed at the 4 sites, so they have access to the  
13 service. We provided a letter from Lansing Institute of  
14 Urology and they indicate that there are many factors that  
15 go into the treatment of kidney stones with lithotripsy;  
16 patient preparedness, OR availability, urologist  
17 availability, et cetera.

18 Most importantly, the patient has to be ready.  
19 Lithotripsy is never an emergency procedure for kidney stone  
20 treatment. It is a terminal procedure at the end of a  
21 diagnostic complement of things that a urologist would do  
22 with a patient. A patient shows up in the ER, he sees a  
23 urologist on call that day, and the urologist will take  
24 immediate action if there's pain such as inserting a stent  
25 and administer the pain medicine, then effort. So first is



1 to stabilize the patient -- and there could be infection  
2 involved. The last thing you want to do is blast the stone  
3 with a patient where you don't know what the exact diagnosis  
4 is. It could cause significant trauma to the patient and  
5 possibly even death. So that's not the way to treat kidney  
6 stones. With lithotripsy, there are many other things that  
7 go into place, first factors that have to be established and  
8 things like that.

9 So having 24/7/365 access to a machine will not  
10 change the course of a patient's treatment at all. So if a  
11 unit is needed on specific dates, not scheduled somewhere  
12 else, we have available days. We average 6.2 cases per  
13 service day in Michigan on our routes. We can do as many as  
14 12 in a day, so we're only at 50-percent capacity on any  
15 given day, so there's plenty of access. Not an issue at  
16 all. The service that we provide is cost effective.

17 We do fair market analysis across the country on a  
18 regular basis. Prices can vary from 25- to \$2700 per case  
19 billed to a facility for the service. Sparrow has been kind  
20 enough to advertise their rates with us. They're \$1300, so  
21 they're very competitive. So that's basically what I have  
22 to say. We support the 1,000 limit to convert from mobile  
23 to fixed again. Thank you very much. Happy to answer any  
24 questions.

25 DR. MUKHERJI: Thank you very much. Any questions

1 from the Commission for Mr. Madsen? Okay. Thank you very  
2 much.

3 MR. JORGEN MADSEN: Appreciate it. Thank you.

4 DR. MUKHERJI: The next card I have is from Dave  
5 Clark.

6 DAVE CLARK

7 MR. DAVE CLARK: Good morning. Thank you for  
8 allowing me to share my story. I have frequent kidney  
9 stones. I've gotten between three to seven kidney stones a  
10 year since I had esophageal cancer in 2007 that required an  
11 esophagectomy. My body is unable to process and break down  
12 food the way most people's body does because mine goes  
13 directly into my intestines. I have tried suggestions from  
14 doctors and dieticians.

15 None has worked and I never know what foods will  
16 agree with my body on a daily basis. There are many foods  
17 and supplements that I just cannot tolerate. I am sure I am  
18 not the only patient that has suffered through these painful  
19 wait times in order to access a litho machine. My  
20 experience demonstrates the availability of time on each  
21 facility is an issue statewide. Let me explain.

22 Of all the kidney stones that I've had, I have at  
23 least one a year that warrants lithotripsy, however, I have  
24 only been able to access lithotripsy twice because of wait  
25 times. Instead, I have been prescribed opioids that I don't

1 want to take and had to take time off of work that I could  
2 no longer stand the pain. I've had stents put in and  
3 surgeries. And let me provide a few examples. In Petoskey  
4 in 2012 I was told I could wait 6 weeks before there was a  
5 opening on the litho schedule. I was given Norco 5  
6 milligrams for pain and told good luck. The doctor first  
7 tried to get the stone by going on a fishing expedition with  
8 a basket.

9 He was unable to catch it so he put in a stent and  
10 told me to come back in 2 weeks and he would try to laser  
11 blast it. The stent in the ether near the kidney is one of  
12 the most painful experiences that I've encountered. It is  
13 pain that is burned in my brain. And whenever somebody says  
14 the word "stent," I can feel the pain of every time I had to  
15 urinate.

16 In April of 2014 I went to Muskegon -- to a  
17 Muskegon-area neurologist while living and working in Niles  
18 during the work week, for an 8-millimeter stone that I was  
19 told I could get litho on January 28th. So this is from  
20 April to the end of June, first available date on the  
21 schedule in Michigan. I was given Norco 10 at that time and  
22 was told that all he could do for me is to wait. After 2  
23 weeks I called back again to see if there were any  
24 cancellations on the schedule and told the doctor I was  
25 available if there was any kind of cancellations. I was

1 told the machine only comes around every 2 weeks and the  
2 schedule is full until the end of June. I asked if there  
3 was any other procedure that could be done to relieve the  
4 pain and was told to just take my medicine and wait.  
5 Another 2 weeks passed. I called again and requested an  
6 office visit. I met with a PA at the office and was told  
7 again that there was no way to get moved up on the schedule  
8 and I really just needed to wait my turn.

9 I was getting to the point that Norco was really  
10 not working for me and was told to take 20 milligrams a day  
11 to manage the pain. It's very difficult to continue to  
12 work, drive back and forth to Niles each way taking the meds  
13 only at night so that I could still teach school during the  
14 day.

15 DR. MUKHERJI: Mr. Clark, if you can wrap it up?  
16 We're at the three minutes.

17 MR. DAVE CLARK: Okay.

18 DR. MUKHERJI: I apologize. I'm just trying to be  
19 fair to all speakers.

20 MR. DAVE CLARK: I know. I understand. All  
21 right. I'll just read this last part about pain levels  
22 associated with waiting. In the middle of 2014 -- no. I  
23 just read that. Let me talk about something else. I'll  
24 talk about what happened this summer. In June of '17 I was  
25 in St. Ignace for wrestling camp with Fruitport team. On

1 the last night of camp I was in so much pain the other coach  
2 took me to the hospital in St. Ignace for a 7-millimeter  
3 stone and I was transported by ambulance to Petoskey, 54  
4 miles away, where I met with a urologist and told that there  
5 was no machines available in Petoskey. I spent the next day  
6 calling around hospitals all over the state trying to get.

7 DR. MUKHERJI: Thank you very much.

8 MR. DAVE CLARK: You have my letter. It's all in  
9 there.

10 DR. MUKHERJI: Yeah; yeah. Does anyone have any  
11 questions for Mr. Clark? Thank you very much, sir. Okay.  
12 The next is Ric Hughes from Greater Michigan Lithotripsy.

13 RIC HUGHES

14 MR. RIC HUGHES: Good morning. Thank you for the  
15 chance to speak today. My name is Ric Hughes and I'm on the  
16 management team for Greater Michigan Lithotripsy and I'll  
17 use the term "GML" today. GML operates lithotriptors only  
18 in the state of Michigan. We have three lithotriptors; one  
19 on the east side of the state, one on the west side of the  
20 state, and we have one lithotripter that is authorized to  
21 treat in both of those CON regions.

22 Importantly, we do not service any hospital in the  
23 Lansing area and do not service Sparrow. We, too, support  
24 the Department's recommendation to allow a mobile host site  
25 to convert to a fixed host site upon reaching 1,000

1 procedures a year. I wanted to talk about our volumes.  
2 Lithotripsy is not an expanding procedure. It's really  
3 going down in volume over the years. In the last 2 years  
4 we've seen a 10-percent decrease in volume. So we actually  
5 have more openings on the schedule now than we did in years  
6 past. In fact, 85 percent of our days scheduled this year  
7 we could have treated more patients.

8 We consider 7 to be a full day, and 85 percent of  
9 our scheduled days this year we could have treated more  
10 patients either earlier in the day or later if the facility  
11 and urologist wanted to add those cases. We have provided a  
12 couple letters from physicians who have talked about their  
13 ability to add on patients within 48 hours if they need a  
14 lithotripter at their facility and it's not already  
15 scheduled there.

16 So we have that flexibility to do that in the 2  
17 CON regions we work with. Importantly, Dr. Thompson's  
18 letter mentioned that really the operating room  
19 availability, the anesthesia availability, and the patient's  
20 meds that they might be on that needs to be altered in order  
21 to do the surgical procedure, those are really the  
22 impediments to litho. Machine availability is hardly ever  
23 an impediment to those doctors. We want to mention that if  
24 there is an increase in lithotriptors in the state and  
25 higher volume facilities can do that, it's going to leave

1 the lower volume facilities at a disadvantage because we're  
2 not going to be able to offer the service at the same price  
3 at the smaller rural hospitals, so we think 1,000 is a good  
4 number there. Just so -- in conclusion, we have plenty of  
5 time on our lithotriptors. I know we don't service the  
6 entire state, but we serve a lot of it and our patients and  
7 facilities and doctors have really good access to  
8 lithotripsy. So I'd be glad to take any questions.

9 DR. MUKHERJI: Thank you very much. Questions  
10 from the Commission? Mr. Falahee?

11 MR. FALAHEE: So if you've got availability -- the  
12 prior witness, Mr. Clark, talked about story after story  
13 after story that he's gone through. They don't jive.  
14 What's going on?

15 MR. RIC HUGHES: Yeah. We believe it's likely the  
16 urologist that was treating that patient. We know there are  
17 urologists around the country that make their patients wait  
18 for things, but it's rarely for -- in our view it's never  
19 because of the lithotripter. It's because they've got block  
20 time at the OR and they want to do something else with  
21 patients or they've got vacations or, you know, maybe they  
22 are scheduled at other hospitals rather than the one where  
23 that patient's insurance wants to be treated. So really  
24 it's the urologist more than the machine.

25 MR. FALAHEE: I guess my reaction to that is if

1           everybody had ten hands, they'd be pointing ten different  
2           directions on this issue because everybody's blaming  
3           somebody else. Not you, I'm just -- it's the hospital's  
4           fault, it's the litho provider's fault, the urologist's  
5           fault. I'm just trying to get it straight in my mind what's  
6           going on.

7                       MR. RIC HUGHES: Yeah. Well, I'm a numbers person  
8           and I just know we have tons of availability on a daily  
9           basis and we have open days where we don't have any patients  
10          scheduled. And if the hospital or doctor would call, we  
11          could bring a machine across the state and treat one or two  
12          patients.

13                      MR. FALAHEE: Thank you.

14                      DR. MUKHERJI: Commissioner Brooks-Williams?

15                      MS. BROOKS-WILLIAMS: You indicated that your  
16          costs would go up. Can you talk a little bit more about  
17          that?

18                      MR. RIC HUGHES: Well, sure. We have the three  
19          lithotriptors that I mentioned and, you know, we have trucks  
20          that take them around and we have full-time technicians that  
21          are licensed to use those lithotriptors. If we lost our big  
22          accounts and we were -- our only customers left were maybe  
23          some smaller rural hospitals, we would certainly have to  
24          charge more per case to take care of those maybe 50 patients  
25          a year at a smaller hospital.



1 MS. BROOKS-WILLIAMS: Thank you.

2 DR. MUKHERJI: Commissioner Mittelbrun?

3 MR. MITTELBRUN: I was writing my notes and I  
4 missed the area that you cover. I got the east side. What  
5 were the other areas that you cover?

6 MR. RIC HUGHES: We have the CON region on the  
7 west side of the state near Grand Rapids and the east side  
8 of the state in Detroit, and then we have one CON that  
9 allows us to take a lithotripter to either of those two. So  
10 we only serve two CON regions.

11 MR. MITTELBRUN: You know, in all the years I've  
12 had to deal with health care I run into a lot of extreme  
13 circumstances and the previous speaker kind of described one  
14 of those, but that's not the normal case that I would  
15 consider for people who have kidney stones. I'm, you  
16 know -- but unfortunately those things happen. And in this  
17 whole discussion one of the things I worry about is access  
18 and I'm sure other people at this table worry about access.

19 I guess I'd like to talk a little more about that,  
20 and I'd like you to talk a little more about what damage  
21 there might be to access in the state if it was 500 as  
22 opposed to 1,000. I mean, you touched on it a little bit,  
23 but that's really a big concern for me. I think, you know,  
24 the mobile feature and the technology that's available is a  
25 plus for the citizens of Michigan and I don't want to see,

1           you know, us make a change that's going to harm that.  If  
2           I'm making sense, what I'm trying --

3                   MR. RIC HUGHES:  Yeah; yeah.  Well, there's two  
4           parts to that.  One is that it's great to have a good  
5           machine, but you really need a good technologist because  
6           it's a technologist driven procedure.  The doctor sometimes  
7           is more involved than others, but the tech is really  
8           important to getting that stone and we feel like if you're  
9           not treating enough stones, maybe if you're treating a  
10          couple hundred a year, you're not going to be very good at  
11          it.

12                   So that's why we believe 1,000 is a safe bet for a  
13          hospital who may have two techs that would operate that  
14          lithotripter because our techs do stones all day, every day.  
15          They treat about 800 a year each and so they're good at it.  
16          So that's one part of the access and the quality that we  
17          think is important.  If every hospital can have a  
18          lithotripter, it might make financial sense for the  
19          hospital, but they're not going to be very good at it.

20                   MR. MITTELBRUN:  Thank you.

21                   DR. MUKHERJI:  Any other questions?  Thank you  
22          very much, sir.

23                   MR. RIC HUGHES:  Thank you.

24                   DR. MUKHERJI:  The next public comment card I have  
25          is from Theresa Perry from Greater Michigan Lithotripsy.

1 THERESA PERRY

2 MS. THERESA PERRY: Good morning. My name is  
3 Theresa Perry and I have been a registered nurse for working  
4 with lithotripsy patients and the urologist for over 30  
5 years. During that time I've had the opportunity to be  
6 responsible for operations of an ambulatory surgery center  
7 where we did lithotripsy. I also have worked with mobile  
8 and local regional medical mobile routes. Currently I have  
9 clinical oversight for Greater Michigan Lithotripsy and I've  
10 been working with their physicians and their medical  
11 directors for many years now.

12 In my experience in the last 30 years I have found  
13 that doctors and urologists usually do not consider kidney  
14 stone treatment an emergency procedure and that's for many  
15 different reasons. Some of them, even if a lithotripter  
16 like we had at the -- available all the time, the doctors  
17 might not be available, the tech. Even if we have it all  
18 ready to go, they don't always use that as their first line  
19 of treatment. That's not what they look for first.

20 A patient presents to the emergency room. The  
21 reason they go to the emergency room is because they're in  
22 pain. As you've seen in your letter from Dr. Thompson and  
23 as in my experience, patients are complaining of the pain  
24 not from the stone itself but from the obstruction that's  
25 caused from the kidney stone blocking off the ureter. So a

1 routine procedure is performed where they put up a stent;  
2 that relieves the pressure and then it also relieves the  
3 pain. After that is taken care of and the patient doesn't  
4 have the severe pain from the obstruction anymore, then they  
5 can be scheduled for an elective procedure such as  
6 lithotripsy at a later date, usually within a few days or a  
7 week or so of their original visit to the ER.

8           However, here in Michigan as Mr. Hughes just  
9 mentioned, we have three lithotriptors. We do have  
10 availability of time in Michigan that we can add cases on  
11 usually within 48 hours. If a patient needs treatment  
12 faster than their usual scheduled date for that area, we're  
13 able to add that on. We do advertise that and ask that the  
14 physicians or their offices call our managers and we're  
15 happy to accommodate that.

16           Even though we can add them on during the 48-hour  
17 period of time, it's often difficult for that patient to be  
18 scheduled for many reasons, some of which can be the  
19 medications that the patient is currently taking, such as  
20 anticoagulants like aspirin or something like that.  
21 Typically the physicians advise the patients to stop those  
22 medications up to seven days prior to their treatment.  
23 Also, another medical consideration would be if a patient  
24 has a cardiac device such as a pacemaker or a defibrillator  
25 and they need surgical cardiac clearance before the

1 lithotripsy occurs. In addition to the medical concerns,  
2 and as noted by both Dr. Anema and Dr. Thompson in the  
3 letters you have, there's other scheduling issues that come  
4 into play such as OR availability and as Mr. Hughes also  
5 mentioned about anesthesia availability. The availability  
6 of the lithotripter is just one of the items that determines  
7 the availability of kidney stone treatment. Thank you. I  
8 will be glad to answer any questions you might have.

9 DR. MUKHERJI: Thank you very much. Any questions  
10 from the Commission? Thank you.

11 MS. THERESA PERRY: Thank you.

12 DR. MUKHERJI: The last card I have -- and we're  
13 happy to have more on this interesting topic -- is Paula  
14 Reichle from Sparrow Health System.

15 PAULA REICHLE

16 MS. PAULA REICHLE: Good morning. My name is  
17 Paula Reichle. I am the chief financial officer at Sparrow  
18 Health System based here in Lansing, Michigan. And I know  
19 the Commission has received my comments and this agenda item  
20 has been deliberated at length over many months. I would  
21 just like to highlight a few factors related to our request.  
22 Sparrow has and will continue to be committed to patients  
23 regardless of their ability to pay. Our interest in a fixed  
24 unit is not to increase volume or increase our revenue. It  
25 is just simply to have a machine available 365 and also to

1 lower our costs. Currently we have 3 days of service every  
2 other week. That's approximately 6 days a month. The  
3 volume in our service area has been relatively flat as  
4 others have commented on. The only thing that's happened  
5 recently in the last couple years is that the mobile  
6 providers have added a site at Michigan Surgical Center and  
7 Genesis Surgery Center. Basically those volumes were  
8 redistributed from McLaren Lansing and Sparrow Health  
9 System.

10 So we have the same volumes, they just -- the pie  
11 just got redistributed. In 2015 Sparrow accounted for 60  
12 percent of the procedures performed at those 4 sites. Even  
13 at 60 percent we would never reach the 1,000 threshold  
14 procedure for a fixed unit, so that number does not seem  
15 realistic based on the total procedures being done in this  
16 region. The issue raised by UMS about our cancel days  
17 simply supports our position; that patients don't present on  
18 a set schedule, and when we don't have patients we cancel.

19 What they didn't mention is that we have to pay  
20 when we cancel. So we get 4 free cancellations a year. If  
21 we cancel more than 4 days, we pay \$4,000 for them not to  
22 come. The increase in our cancellation rates has actually  
23 been directly related to the addition of the sites at  
24 Michigan Surgical Center and Genesis. It's not because  
25 Sparrow needs less, it's because they opened extra sites and

1 cases have been moved from Sparrow and McLaren to those  
2 other sites which has necessitated cancellation because  
3 there are no new cases. There has been some concerns raised  
4 about Sparrow's reimbursement for these cases and that we  
5 receive more money than the ambulatory surgery centers to  
6 get for these cases. So from a commercial perspective, Blue  
7 Cross and Blue Shield and BCN, we receive \$2500 a case for a  
8 lithotripsy procedure.

9 We pay \$1300 just for the machine and technicians.  
10 If you add anesthesia, OR time, drugs, and our nursing time,  
11 we lose money on every single case. This is not about  
12 increasing our profits on lithotripsy cases. We don't even  
13 make money on them. We provide service because it's a  
14 necessary service in our community. In 2016 we paid  
15 \$700,000 for equipment rental. We could buy a machine,  
16 staff it and spend the other money necessary and recoup our  
17 investment in two years.

18 This is a really expensive place for us to be.  
19 And in summary, we would like to increase patient care and  
20 access and we ask the Commission to reduce the conversion to  
21 500 cases.

22 DR. MUKHERJI: Any questions? Commission Hughes?

23 MR. HUGHES: I have two. The first one just to  
24 clarify about the charges. So are you saying that if you  
25 move this internally, that your billing rate for this

1 procedure is going to stay the exact same as going through  
2 the mobile?

3 MS. PAULA REICHLE: We get paid on a fixed fee  
4 based on contracted rates with Blue Cross. So the \$2500  
5 that we get for a case approximately would stay the same.  
6 What would reduce is that possibly we might break even on it  
7 versus losing money.

8 MR. HUGHES: Yeah, maybe I didn't ask my question  
9 clear enough. There's obviously charge masters at  
10 hospitals.

11 MS. PAULA REICHLE: Yes.

12 MR. HUGHES: And when you charge for procedures,  
13 they can be different from a hospital as opposed to an  
14 ambulatory clinic or something like that.

15 MS. PAULA REICHLE: Right.

16 MR. HUGHES: And I'm trying to understand if your  
17 billing rate's going to be the exact same.

18 MS. PAULA REICHLE: The charge has no impact on  
19 what we get paid. We can charge a million dollars for a  
20 case. Blue Cross is still going to pay us 2500.

21 MR. HUGHES: But you're going to have other  
22 providers other than Blue Cross?

23 MS. PAULA REICHLE: Blue Cross is the largest  
24 commercial payer. We actually get paid less money from  
25 other providers like Medicaid and --



1 MR. HUGHES: Well, everybody gets less from  
2 Medicaid, --

3 MS. PAULA REICHLER: Right; exactly.

4 MR. HUGHES: -- but that's not what we're talking  
5 about. Other commercial carriers, self-funded plans, et  
6 cetera?

7 MS. PAULA REICHLER: Self-funded plans usually come  
8 from Blue Cross. Usually TPA is Blue Cross and they access  
9 us at Blue Cross rates.

10 MR. HUGHES: What if they're using your own PHO?

11 MS. PAULA REICHLER: PHP or SPHN?

12 MR. HUGHES: Either one.

13 MS. PAULA REICHLER: SPHN rates are very similar to  
14 Blue Cross.

15 MR. HUGHES: But your rates are not going to  
16 change?

17 MS. PAULA REICHLER: Our payment rates will not  
18 change, no.

19 MR. HUGHES: Billing rates?

20 MS. PAULA REICHLER: We can charge whatever we  
21 want. What people pay us is what's contracted. So if we  
22 charge \$10,000, they're going to pay us 2500 whether I  
23 charge 10-, 20-, 30-, \$40,000. Doesn't matter. We get paid  
24 a fixed fee screen. It's not a percent of charge. It's not  
25 based on our charge.

1                   MR. HUGHES: Second point is would you agree with  
2 the previous speaker that talked about there's definitely a  
3 correlation in health care the more somebody performs the  
4 procedure; you can have better outcomes and typically lower  
5 costs? Would you agree with that statement?

6                   MS. PAULA REICHLER: I would not agree with that  
7 statement as it pertains to Sparrow. We operate da Vinci  
8 robots, cardiac cath labs, linear accelerators for cancer  
9 treatment. All of those staff are trained by us. Training  
10 and retaining and certifying staff to operate a lithotripter  
11 does not pose a challenge for an organization like Sparrow  
12 Health System.

13                   MR. HUGHES: So in general somebody doing a  
14 procedure more times than somebody that's not doing a lot,  
15 you don't think there's much value to that?

16                   MS. PAULA REICHLER: I think there's value and I  
17 think at 500 or more cases we would meet that threshold  
18 easily.

19                   MR. HUGHES: Thank you.

20                   DR. MUKHERJI: Commissioner Mittelbrun?

21                   MR. MITTELBRUN: Just on Commissioner Hughes'  
22 comments because there are a lot of people that don't use  
23 Blue Cross Blue Shield.

24                   MS. PAULA REICHLER: Uh-huh (affirmative).

25                   MR. MITTELBRUN: And so you have, you know,

1 Cofinity, HAP, et cetera. You have different reimbursement  
2 rates, so it's not just Blue Cross Blue Shield, but that's  
3 really -- it's really not the point, but he was looking for  
4 different reimbursement rates, which I'm sure you get. But  
5 I just wanted some clarification. You said other cases were  
6 moved to other facilities. You named those other  
7 facilities. Who moves the cases?

8 MS. PAULA REICHLE: The urologist.

9 MR. MITTELBRUN: So because the access was  
10 improved by these other facilities, the urologist chose to  
11 use them?

12 MS. PAULA REICHLE: I can't speculate on what the  
13 reason for moving --

14 MR. MITTELBRUN: Well, I, you know -- well, I'm  
15 just looking at -- so that's a benefit to the consumer or  
16 the patient because they may have not had to go and drive  
17 another hour or whatever because they had these other  
18 facilities available?

19 MS. PAULA REICHLE: All the facilities are located  
20 within about three-mile radius in Lansing.

21 MR. MITTELBRUN: Okay. Well, I'm not familiar  
22 with the geography, but --

23 MS. PAULA REICHLE: Yeah. So, you know, moving  
24 from Sparrow Health System to the Michigan Surgical Center  
25 is about a two-mile --

1                   MR. MITTELBRUN: But the urologist must have had  
2 some rationale, I'm going to guess, for doing that?

3                   MS. PAULA REICHLE: I am sure they did.

4                   MR. MITTELBRUN: Okay. Thank you.

5                   MS. PAULA REICHLE: I'd like to comment on the  
6 insurance. Just so every one is aware, in this region Blue  
7 Cross Blue Shield has 78 percent of the market share from a  
8 commercial insurer perspective so they are the major payer.  
9 There's not a lot of other payers that sell insurance in  
10 this marketplace.

11                  MR. HUGHES: That's the same percentage throughout  
12 the state; a little bit heavier on the east side, actually.

13                  MS. PAULA REICHLE: Yeah. So they are the payer  
14 after Medicare and Medicaid.

15                  DR. MUKHERJI: Commissioner Falahee?

16                  MR. FALAHEE: So I've got a devil's advocate  
17 question.

18                  MS. PAULA REICHLE: Sure.

19                  MR. FALAHEE: When I hear that there is other  
20 providers in Lansing -- all right? -- within three or four  
21 miles, and then I hear that you're -- according to your  
22 letter and what you said what you're paying for the mobile  
23 exceeds it looks like twice what you would be able to do it  
24 for if you bought your own, why are you still in this line  
25 of business?

1 MS. PAULA REICHLER: That is a question that's  
2 being evaluated and we have to evaluate that. We are being  
3 asked every day to reduce our costs as a health care  
4 provider. And when you look at the metrics on this, we are  
5 losing money on every commercial case. We lose money on  
6 Medicaid. We barely break even on Medicare. And so, you  
7 know -- and we're cancelling cases and paying -- are  
8 cancelling days and paying for those days.

9 I agree with you. We will be evaluating that  
10 because we can't continue to lose money on these cases  
11 although we lose money on a lot of cases, all different  
12 types. We're a level one trauma center. We have a regional  
13 neonatal intensive care unit. We do all kinds of things  
14 that don't make us money but that's who we are and so it's  
15 all just a big pie and everything gets put together. When  
16 you want to start pulling out and put a lot of scrutiny on  
17 one particular procedure, that's not how we do business.

18 We don't just do things because they make money.  
19 We do things because the community needs the care and we  
20 take care of anyone that shows up at our door regardless of  
21 their ability to pay or whether or not they have an  
22 insurance card in their hand.

23 MR. FALAHEE: Thank you.

24 DR. MUKHERJI: I've got a couple questions, if you  
25 don't mind.

1 MS. PAULA REICHLER: Sure.

2 DR. MUKHERJI: So I think what maybe Commissioner  
3 Hughes was asking, because as you know, as you well know,  
4 different insurers and different payers have different rates  
5 for the procedure done at the outpatient and then inpatient  
6 setting. So if you have your own system in house, would  
7 this payment that you receive be up-adjusted because it's an  
8 inpatient procedure versus if it's purely an outpatient  
9 procedure?

10 MS. PAULA REICHLER: We do almost all these  
11 procedures on an outpatient basis. So, you know, I don't  
12 think there were -- I mean, that's really a physician  
13 decision whether they do it as an out- or an inpatient.  
14 That's not something the facility dictates.

15 DR. MUKHERJI: All right. But would you get the  
16 facility component up-adjusted if it was done in -- you know  
17 about HOP's payments obviously.

18 MS. PAULA REICHLER: Yeah, this inclu- --

19 DR. MUKHERJI: So is there -- there's a 50-percent  
20 bump up --

21 MS. PAULA REICHLER: -- this in- --

22 DR. MUKHERJI: -- for a HOP's payment. So would  
23 that now qualify you for that?

24 MS. PAULA REICHLER: The numbers I quoted include  
25 our payment. That is what we get paid. It's the entire

1 payment. So yes, I agree that there sometimes is a  
2 differential, especially in the Medicare world, that we will  
3 get paid more for the same procedure in a hospital setting  
4 versus a non-hospital setting.

5 DR. MUKHERJI: Uh-huh (affirmative).

6 MS. PAULA REICHLE: But that number that I quoted  
7 you for Blue Cross and the number for Medicare -- I mean,  
8 overall, our entire outpatient business, including all  
9 commercial insurers, was a reimbursement of \$3500. So  
10 there's not a huge amount of money in this arena and that  
11 includes all special payments. These are outpatient  
12 procedures only.

13 On the inpatient side we would not receive any  
14 additional payment for performing a lithotripsy if someone  
15 was in for another reason. That's just a procedure that  
16 would be done under the inpatient DRG, whatever  
17 classification we bill on.

18 DR. MUKHERJI: So the question -- some question  
19 asked is that Certificate of Need covers approximately 17  
20 covered services with the state and every three years the  
21 role of the CON Commission, this Agency, is to review  
22 various standards. And in general when there is a concern,  
23 questions or a need to update standards, especially by  
24 health systems, usually there's a bit of a consortium of  
25 different systems asking for this change.

1 MS. PAULA REICHLER: Uh-huh (affirmative).

2 DR. MUKHERJI: And it seems in this particular  
3 case Sparrow seems to be the only system that has been  
4 pushing for this change. Why do you think that's the case?

5 MS. PAULA REICHLER: Well, I think that in some  
6 instances I believe one system is an owner in a mobile  
7 route, so obviously they may be receiving additional  
8 reimbursement from the profitability of that route to offset  
9 what they're paying for the cases.

10 And to be honest with you, there aren't that many  
11 health systems in the state that have this kind of volume,  
12 and some of those have multiple different hospitals; their  
13 volume is spread over three or four, if you're Beaumont or  
14 some other, you know, big health systems. So this  
15 500-procedure limit really only would affect a handful of  
16 hospitals, so there's not that much to the coalition.

17 DR. MUKHERJI: So is that because they already own  
18 their own lithotripter? So I assume what you're saying is  
19 that -- if I hear you correctly, you said there was one  
20 system that owns their system and we have about 10 major  
21 hospital systems in the state and some of these -- many of  
22 these are ranked in the top 50 just based on the scale.

23 MS. PAULA REICHLER: Uh-huh (affirmative).

24 DR. MUKHERJI: So if you take this one out, that  
25 leaves places like Beaumont, Ford, McLaren, University of



1 Michigan, Ascension, Trinity, but yet they seem to not have  
2 the same vigor that Sparrow does on this particular issue.  
3 Is that because you feel that these systems don't have the  
4 volume or they own their own lithotriptors? I'm just trying  
5 to figure out why Sparrow is --

6 MS. PAULA REICHLE: I think it could be both. I  
7 think it's dependent on the system. I think that in some  
8 cases they don't have the volume so they figure, "Why would  
9 we support Sparrow to go to the 500?" And I think in other  
10 cases they have other financial arrangements which might  
11 offset the cost that they're paying for the rental. And I  
12 can't, you know -- I'm not privy to those kinds of details,  
13 but that's my assumption. I mean, you know, I think that  
14 there's a couple things. This service is a low cost to  
15 entry.

16 It is not likely to increase volume and there's a  
17 low cost for ongoing initial investment. It differs from  
18 many of the other CON services and that's, you know, our  
19 perspective. And why we keep pushing on this particular  
20 issue is that we don't see this piece of equipment any  
21 different than we see digital mammography machine or a  
22 digital x-ray machine or an ultrasound machine, which all  
23 are in the same sort of cost as a lithotripter. This  
24 service is not an MRI, PET or even a CT. It's a very  
25 different -- I mean, it has outlived its usefulness in terms

1 of trying to protect it from a cost and an access  
2 perspective, at least from my perspective.

3 DR. MUKHERJI: Okay. Other questions?

4 MS. GARDNER: How much revenue are you losing a  
5 month or a year and what do you anticipate if you were to  
6 get a machine you would offset?

7 MS. PAULA REICHLE: We did about 581 patients last  
8 year and our -- I would say we're probably overall in total  
9 about break even because our costs equal the reimbursement.  
10 So this would probably allow us to have a profit on every  
11 case of somewhere around \$500 a case would be my estimate,  
12 because we will incur costs even if we have a machine. We  
13 have technicians, OR time, anesthesia time, all of those  
14 other things included.

15 MR. MITTELBRUN: Can I ask one follow-up?

16 DR. MUKHERJI: Commissioner Mittelbrun?

17 MR. MITTELBRUN: Mittelbrun. All of the items you  
18 just listed comparing them to other services, isn't it so  
19 much lower volume than the ultrasound and so on?

20 MS. PAULA REICHLE: Sure, it is; yeah.

21 MR. MITTELBRUN: Okay. Right.

22 MS. PAULA REICHLE: But that doesn't always, you  
23 know -- health systems don't always make individual  
24 decisions solely on a business case. They look at the  
25 overall need for a service. You know, we don't believe that

1 if we had a machine that urologists would form a barrier to  
2 access as was mentioned in one of the other comments. We  
3 actually pay our urologists to be on call 365, every day of  
4 the year, for our trauma service and other things that we  
5 ask them to be available for, so we don't believe that  
6 urologists are a barrier to scheduling a procedure if the  
7 patient condition dictates it.

8 DR. MUKHERJI: Commissioner Keshishian?

9 DR. KESHISHIAN: Yes. I do have a question and  
10 the first is to follow up on the urologist question.

11 MS. PAULA REICHLER: Uh-huh (affirmative).

12 DR. KESHISHIAN: Do you have any urologists on  
13 staff? Because what I heard earlier is that urologists have  
14 decided to move cases to freestanding. So if you get this,  
15 how are you going to convince urologists to do it at Sparrow  
16 unless they're employed by Sparrow or do you have --

17 MS. PAULA REICHLER: We do not have employed  
18 urologists.

19 DR. KESHISHIAN: So you'll have to convince the  
20 community urologists who are going to other community  
21 centers now to bring the cases back in to Sparrow?

22 MS. PAULA REICHLER: I don't think we need them to  
23 necessarily bring the cases in. We just want to lower our  
24 costs to have the machine available. So I, you know -- if  
25 we never got one more case than the trending that we have

1 now at this point, the economics still make sense for us.

2 DR. KESHISHIAN: And the other question is -- and  
3 this has been referenced somewhat in the conversation. Many  
4 of us think, you know, every time we hear about lithotripsy  
5 it's like why do we have this under CON regulation?

6 MS. PAULA REICHLE: Uh-huh (affirmative).

7 DR. KESHISHIAN: But every time we go through this  
8 it's like we are providing a service to rural communities  
9 because in fact in hos- -- and really I want your opinion on  
10 this. If hospitals were the basis of lithotripsy and  
11 everyone who has it, we'd have probably six or seven  
12 lithotripsy units in the state of Michigan based on  
13 hospitals and we wouldn't have the mobile routes.

14 MS. PAULA REICHLE: Right.

15 DR. KESHISHIAN: And so therefore we would be  
16 decreasing access for the residents of Michigan. So help me  
17 get over that hurdle because I, you know -- because, you  
18 know -- you think about why are we still having this under  
19 CON. It's low cost, low volume. It's like we should just  
20 get rid of this. And then we have -- getting to these  
21 discussions and we want people driving all over to six or  
22 seven -- and maybe -- and I -- maybe I should ask the other  
23 people who spoke. What happens in other states? Is it in  
24 fact just centralized in a few cities and people are  
25 traveling and, you know, mobile routes closed down? Because

1 access is one of the things that we are supposed to  
2 evaluate. Help me out with this, please.

3 MS. PAULA REICHLE: So I can speak for, you know,  
4 how Sparrow approaches these things. We actually own three  
5 hospitals in rural communities in mid-Michigan; in Ionia,  
6 St. John's and Carson City. We have a relationship with  
7 another hospital in Charlotte. As we look at those  
8 hospitals and services, we typically try to push service to  
9 those areas.

10 So it would probably not be out of the realm of  
11 possibility that we would actually possibly purchase a  
12 mobile and actually make it available to our own sites and  
13 potentially others so that, you know -- that that would not  
14 be the case. You know, we have a philosophy at Sparrow that  
15 we want to provide care as close to home as possible. And  
16 other than a hub and spoke where we're trying to push all  
17 services into Lansing, we are pushing services out to our  
18 local communities.

19 That's where cancer care should be delivered,  
20 that's where surgery should be performed if clinically  
21 effective, and that's where potentially litho services could  
22 be provided. So that would be our perspective from our  
23 health system and how we look at these issues.

24 DR. KESHISHIAN: Do any of your outlying sites now  
25 have --

1 MS. PAULA REICHLER: They do not.

2 DR. KESHISHIAN: Okay.

3 MS. PAULA REICHLER: They do not, no.

4 DR. KESHISHIAN: Thank you.

5 DR. MUKHERJI: Other questions from the  
6 Commission? Thank you very much.

7 MS. PAULA REICHLER: Thank you.

8 DR. MUKHERJI: And that's the last blue card I  
9 have on this topic. Would anybody else like to get up and  
10 give comment? Any blue cards? Speak now or forever hold  
11 your peace. All right. I don't have any blue cards and I  
12 don't see any raising up to the mic. So the next is we'll  
13 close public comment and transition to Commission  
14 discussion. So Brenda or Elizabeth, let me see if I frame  
15 this correctly just to get us back on track again.

16 So we have the lithotripsy standards in front of  
17 us. Approximately 3 to 6 months ago the initial entry,  
18 whether it's a mobile or a fixed, if someone wants to enter  
19 the market and get a lithotripter, they still have to have  
20 1,000 commitments. So the discussion here is can someone  
21 transition from a mobile to a fixed. And approximately 3 to  
22 6 months ago we said if they have 500 cases that would allow  
23 the transition from a mobile to a fixed, and then at the  
24 last Commission meeting we said -- we bumped it up to 1,000.  
25 So that went to public comment and now we're back here. So

1 we're, if you will, on final action; is that right?

2 MS. NAGEL: No.

3 DR. MUKHERJI: Okay. So have I framed this  
4 correctly for our Commission members?

5 MS. NAGEL: This is Beth. And yes, you have  
6 framed it correctly. With your permission I'd like to just  
7 give a little bit more background.

8 DR. MUKHERJI: Please.

9 MS. NAGEL: Sure. So as Dr. Mukherji said, this  
10 language, you've seen it multiple times now. One time in  
11 June, I believe -- in March it came up through public  
12 comment this idea of transitioning from a mobile unit to a  
13 fixed unit and the public comment at that time recommended  
14 the 500 volume. The Commission asked the Department to put  
15 that in -- out for public comment. We did that and we  
16 brought back a recommendation to increase it to 1,000, and I  
17 wanted to give an explanation of our rationale behind that.

18 Where we decided to bring back the recommendation  
19 to you for 1,000 was based on consistency of the standards,  
20 based on consistency within the standard, and among  
21 Certificate of Need Standards. That said, within  
22 lithotripsy, this standard, in order to initiate you need to  
23 have 1,000 -- you need to be able to project 1,000 cases,  
24 and then the project delivery requirements require a  
25 maintenance volume of 1,000 as well. That said, the

1 language that is in the standard now as it is in front of  
2 you with 1,000 cannot be used by anyone in the state. There  
3 is no one in our volumes that we collect every year that's  
4 meeting 1,000. There are 4 that are close, but still within  
5 hundreds below 1,000. And so we've been asked multiple  
6 times, you know, can -- is our recommendation -- sometimes  
7 our recommendations are based on the fact that we can't  
8 administer a standard with anything other than what we're  
9 recommending and that is not the case here.

10 We could administer this language given the  
11 Commission's request of any such volume. Our concern was  
12 really just on consistency. It did not necessarily factor  
13 in some of the conversation that you've heard today. In the  
14 past the Commission or the Department has recommended  
15 deregulation of lithotripsy services and that's based on,  
16 again, what you've heard today is either a flat or a  
17 declining number of cases throughout the last ten years.

18 We see it as a relatively low-cost piece of  
19 technology that is low cost to enter, low cost to maintain  
20 and it's very well-established. And so for us on the  
21 Department side, that leads us to believe that regulation of  
22 this service may or may not be effective. However, that is  
23 always balanced by the discussion that you've heard here  
24 today with access issues and quality issues and cost issues  
25 as well. So I just wanted to explain our position and the



1 limitations of our position just based on what we see as  
2 kind of the front line of Certificate of Need  
3 administration. But certainly that does not include all of  
4 the, you know -- the expertise that you bring to the table  
5 as the front line of health care in the state. So that's my  
6 explanation.

7 DR. MUKHERJI: Nicely stated, Elizabeth. Thanks.  
8 Open for discussion for the Commission?

9 MR. MITTELBRUN: Well, I'll just make one comment.  
10 Commissioner Keshishian's questions and comments were the  
11 same ones I have when it comes to access and if we're going  
12 to take some action in the wrong direction where we're going  
13 to harm our citizens or our patients or cause them more  
14 difficulty.

15 MR. FALAHEE: This is Falahee. I don't know how  
16 many times we've addressed this now, and next time we  
17 probably address it it'll be to deregulate the whole thing.  
18 But until we get there, there's a lot of competing factors  
19 here and some of those I discussed with a state senator  
20 that -- he and I had an interesting chat yesterday. But  
21 when I look at quality, access, and cost, on the quality  
22 nobody's really talked about that, so let's say that's a  
23 given. Patients always assume they're going to get quality.  
24 And whether you're a hospital or a mobile litho, I think you  
25 get the quality. The access? Yeah, that's a tough issue.

1 We hear about Sparrow's request and I applaud them as an  
2 aside for working through the CON process, not trying to do  
3 a classic legislative end around. So I appreciate that.  
4 I'm sure it's frustrating to deal with the Commission; not  
5 the Department but the Commission. On access we hear 24/7  
6 availability and that's what they want. Then we hear and we  
7 get letters today to talk about, "Well, do you really" --  
8 it's not an emergency situation.

9 So I think you can go both ways on that. The  
10 biggest issue for me is the cost. When I see a provider  
11 that's paying -- if you believe what we've been presented  
12 and the testimony -- roughly twice every year what it would  
13 cost to buy a fixed and to operate it, that just bothers me.  
14 In this day and age when cost is so paramount -- and yes,  
15 Commissioner Hughes, as a hospital person I'm still talking  
16 about cost.

17 So I think it's important that we look at that. I  
18 do think there's some merit to the fact that this is a  
19 request by a hospital, tax exempt, takes patients regardless  
20 of ability to pay, Medicaid, charity care, wherever. Where  
21 I ended up in my mind at least -- and you may all  
22 disagree -- is I'm aware that in the MRI Standards there's  
23 sort of a middle ground that if a hospital wants to convert  
24 from a mobile MRI to a fixed, there are some lesser numbers  
25 that apply than the initiation numbers, and you've got a

1 hospital, a tax-exempt nonprofit that owns it, emergency  
2 room available, lithotripter 24/7 also. I'm wondering if in  
3 the Department's perspective -- and Beth, you talked about  
4 the 500 or 1,000. I'm wondering if the Department ever has  
5 or would consider some sort of a middle ground here. And I  
6 don't have a number in mind, but given the fact that we've  
7 got cost issues, access issues going either way, quality is  
8 not the issue, is there something that's a middle ground to  
9 enable a litho to be fixed and to be available 24/7?

10 MS. NAGEL: This is Beth. And yeah. The answer  
11 to your question is "yes." We can administer this language  
12 similar to the MRI conversion that you discussed.

13 MR. FALAHEE: That would be my thought as we try  
14 to come up with a -- I don't ever like to come up with  
15 middle grounds, but in this one there's a lot of competing  
16 interest, at least in my mind, from the access to the cost  
17 to the availability.

18 DR. MUKHERJI: Yeah. I'll just make a comment  
19 because you keep looking at me.

20 MR. FALAHEE: No, it's because you're the  
21 chairman.

22 DR. MUKHERJI: I think, you know, when you look at  
23 covered services there, you know, there are 36 states that  
24 somehow have CON in their process, and I think one of the  
25 reasons Michigan has been consistently rated one of the

1 highest in administering CON is that we have an iterative  
2 process in which we review things every three years. And  
3 part of our process -- and we have to make a fundamental  
4 decision if we're going to change public policy for the  
5 state, do we put in new requirements that cannot be  
6 achieved, as Beth was saying, or do we really try to adjust  
7 to the current times and these standards were in place years  
8 ago.

9 I mean, when I was a resident, I was actually  
10 doing lithotripsy on rats doing research on it. So  
11 lithotripsy has been around since when I trained, which was  
12 in the last century, which I hate to admit. So this is not  
13 an evolving technology. It's been around there for awhile.  
14 And if you look at the technology curve, it's actually  
15 flattened out, if not declining. So I think we need to be  
16 able to be facile and adjusted, understand where this is in  
17 relation to other medical technologies.

18 The second issue is an access issue. And part of  
19 the reason I asked the question about why other systems  
20 don't have the vigor that Sparrow does, we have heard in  
21 prior testimony that part of the concern about causing a  
22 transition from hospitals to acquire the fixed units is that  
23 then the mobile providers will not have the ability to  
24 provide services in other parts of the state in rural areas.  
25 But for me -- then ask this question: Is it really the

1 charge of public policy and the charge of hospital systems  
2 to essentially cross-subsidize other carriers to provide  
3 services to other parts of the state? I don't have an  
4 answer to that, but that's what's going -- that's really  
5 what's going through my mind. So that's where I --

6 MR. HUGHES: I would just throw into that equation  
7 that with Medicaid and the number of people covered in the  
8 state with the expansion, we're subsidizing everybody for  
9 everything right now because Medicaid doesn't pay the  
10 providers anywhere near enough.

11 DR. MUKHERJI: Commissioner Brooks-Williams?

12 MS. BROOKS-WILLIAMS: Yes. Brooks-Williams. I  
13 have a -- I guess a thought right as we're trying to answer  
14 the question that's around what are the impacts. Right? So  
15 we kind of know Sparrow's business case around why it has  
16 put the, you know -- they market in their community and I  
17 think it was very compelling. But we maybe don't know --  
18 right? -- what is the unintended consequence for other  
19 people that are on the mobile route. And I think I have  
20 consistently tried to ask the question -- right? -- what is  
21 the cost increase?

22 Because we're looking at their cost reduction.  
23 But is there a cost increase to those that remain on the  
24 mobile route and how -- I know we can't require it; right?  
25 But what are the access implications of any rate so if that

1 does become cost prohibitive for other people that are in  
2 those rural markets, so that we are at least maybe able to  
3 make a decision based on all the elements, you know, that  
4 we're responsible for. So I don't think I struggle as much  
5 with the business case that Sparrow presents. I struggle  
6 with not understanding what impact it has on everyone else  
7 that's affected by the service. And I don't know, you know,  
8 from a Department perspective or even as we discern how do  
9 we get those other answers.

10 DR. MUKHERJI: This is Mukherji. I agree with  
11 that. The challenge is if we assume it's a fixed pie and  
12 there's a certain amount of volume, then, yeah, in order to  
13 maintain you have to increase your costs. But the testimony  
14 that we heard earlier is that there's a lot of opportunity  
15 in different parts of the state that had never been tapped.  
16 So over time if you do have a cash cow that lithotripsy's  
17 become, you've become reliant on it.

18 But eventually in order to survive you have to be  
19 innovated, you have to see where the needs are, then adjust  
20 business models. That's the time that we live in. So I  
21 guess we're -- other discussion? I guess we're to the point  
22 where we have to make a recommendation or a motion or  
23 something like that.

24 MR. FALAHEE: For the sake of getting this  
25 started, what I'll do is make a motion to -- along the lines

1 of what I said earlier -- to request the Department to look  
2 at similar to what's going on now with MRI, to let a  
3 hospital that has a mobile MRI convert to a fixed, which is  
4 now lesser numbers that initiate. I don't remember what  
5 they are. But to request the Department to look at whether  
6 that makes sense and whether that could be done for a  
7 tax-exempt not for profit hospital operating a 24/7  
8 emergency department.

9 And I don't want to tie it to level one or level  
10 two or level three trauma center, because if we're thinking  
11 of rural facilities you can't tie it down to that because  
12 there aren't that many level ones; to see if there's some  
13 other number that would be respectful of the volume  
14 requirements because the more you do, the better you're at  
15 for the most part; but to look at somewhat of a compromised  
16 number and see if you could come to the -- with that next  
17 time and that would be my motion. Not artfully worded, but  
18 that's the thought.

19 DR. KESHISHIAN: Commissioner Keshishian, second.

20 DR. MUKHERJI: So we have a motion on the table  
21 and we have a second. Brenda?

22 MS. ROGERS: Yeah. No, I just have a  
23 clarification. So are you asking the Department just to  
24 look at the MRI conversion language in regard to coming up  
25 with a volume requirement or also some of the other aspects

1 that are in that conversion language?

2 MR. FALAHEE: The other. That's why I mentioned  
3 hospital, tax exempt, emergency room. And don't use MRI  
4 necessarily as the "this is it," but use that as a  
5 springboard to say, "Okay. Here's what else we could come  
6 up with."

7 MS. ROGERS: Thank you.

8 DR. MUKHERJI: Is that what you were thinking,  
9 Commissioner Keshishian? You still second that?

10 DR. KESHISHIAN: I still second.

11 DR. MUKHERJI: Okay. So we have a motion and a  
12 second. This is open for discussion.

13 MR. HUGHES: I just have a question. Beth, just  
14 to help me understand because I get confused easily. You  
15 talked about a bunch of -- or a few places that are doing it  
16 that are not meeting the 1,000 standard; correct?

17 MS. NAGEL: There's no site in Michigan meeting  
18 the 1,000.

19 MR. HUGHES: And the reason we don't do anything  
20 about that even though that's the standard is --

21 MS. NAGEL: So this is exactly the reason why the  
22 Department has argued for deregulation of this service,  
23 because then we would have to take compliance action on  
24 every provider in the state. There isn't one that's passing  
25 the grade. And we have argued historically to deregulate,



1 and if not deregulate, then fix the standard.

2 MR. HUGHES: Thank you.

3 DR. MUKHERJI: Other questions? Comments? Okay.

4 So we have a motion on the table. I think we're ready for a  
5 vote. All in favor, say "aye."

6 (All in favor)

7 DR. MUKHERJI: Any against? Okay. The motion  
8 passes. All right. Thank you very much. Thank you for all  
9 of you that took your time to come and be part of this  
10 process for public comment, et cetera. Thank you very much.  
11 All right. The next topic is on Surgical Services and this  
12 is in particular related to end stage renal disease and  
13 dialysis access. So Medicare has made a change in how  
14 freestanding dialysis centers are getting reimbursed and  
15 right now the standards does not affect this specific issue.

16 So we were approached -- the Department was  
17 approached by Fresenius Managed Vascular Centers. And  
18 because it was a new thing, we decided to allow them a  
19 maximum of ten minutes, not to be exceeded, just to present  
20 this to us so to educate us on the process and see if this  
21 is something that the Commission could assist with, given  
22 the changes in Medicare reimbursement. So go ahead, please.

23 PRESENTATION BY GREGG MILLER, M.D.

24 DR. GREGG MILLER: Okay. Thank you, Dr. Mukherji  
25 and the Commission for allowing us to present. My name is

1 Dr. Gregg Miller. I am a physician. My practice is based  
2 in New York. I over the past 15 years opened up about 25  
3 outpatient vascular centers. In 2011, Fresenius, the  
4 nation's largest dialysis services provider, recruited me to  
5 help them with their difficulties with vascular access  
6 outcomes and we have been continuing to open centers. We  
7 now have 65 centers across the United States and we have one  
8 right here in Lansing, Michigan, which currently functions  
9 under OBS or the Office Based Surgery, which functions under  
10 the physician fee schedule.

11 The story that I'm going to tell you today is more  
12 about dialysis patients. In 2014 ERSD accounted for one  
13 percent of the Medicare population, however, they consumed  
14 7.2 percent of the Medicare fee for service budget. So  
15 there's a very significant cost of care with this patient  
16 population. It's due to high co-morbidities. They're a  
17 sick patient population. They have socioeconomic  
18 difficulties.

19 The majority of beneficiaries are Medicare and  
20 Medicaid with about 14 percent of them falling under  
21 commercial insurances. So in order to contain costs,  
22 Medicare has come up with alternative payment models for the  
23 dialysis population. These are called ESCO's, which are  
24 essentially End State Renal Disease ESCO's. That's not what  
25 the "E" stands for. That actually stands for ESRD Seamless

1 Care Organizations. And, you know, the reason is because  
2 they're trying to get control of the excessive costs for  
3 caring for this population. And the most significant issue  
4 here is that the type of vascular access -- and that's our  
5 specialty is making sure the patients get the right type of  
6 vascular access -- is a major contributor to morbidity and  
7 mortality.

8 To the extent that if you just take all comers and  
9 sort dialysis patients just by access type, their total cost  
10 of care per year, if you have dialysis catheter, is 90,000;  
11 a graft, 79,000; if you have a fistula, 64,000. And the  
12 rationale for that is that if they have a catheter that  
13 leads to chronic bloodstream infections, ICU admissions, and  
14 dramatically drives up the cost of care of fistulas in need  
15 of vein, it's not synthetic, it actually is the best type of  
16 access you possibly can achieve.

17 So the biggest cost of care issue is in the first  
18 6 months, and in those first 6 months the patients are --  
19 generally start dialysis with a hemodialysis catheter and  
20 the goal is to get them off of the dialysis catheter as  
21 quickly as possible and get them to a fistula. Across the  
22 Fresenius dialysis system the average is 120 days to move a  
23 patient from a catheter to a fistula, and during that period  
24 of time they have an excessive mortality and it's almost  
25 entirely related to bloodstream infections. In places where

1 we have coordinated care, we have been able to achieve  
2 significant reductions to 45 days or 90 days in 2 different  
3 pilots of getting catheters out quicker, decreasing  
4 morbidity/mortality issues and helping patients. And the  
5 reason that it's so difficult for patients to actually start  
6 dialysis with the correct access, which is a fistula, is  
7 because there's so many places where the patient has to go,  
8 whether it's an independent office, an interventional suite,  
9 a hospital for access creation, back to the surgeon's office  
10 for additional followups and checks, and it actually takes  
11 time for these fistulas to grow and develop.

12 It's actually a pretty complex process. So the  
13 main issue's that, you know, Medicare has a policy change  
14 and they have essentially shifted from office-based -- they  
15 have made a policy change. We have shifted reimbursement  
16 from OBS, where we've been for the past 15 years, to  
17 ambulatory surgery center reimbursement, and their goal is  
18 to help us push forward ESCO's and fistula first initiative,  
19 all of these big Medicare initiatives, but it poses certain  
20 challenges.

21 And so when you try to think these -- well, why  
22 don't you just take these patients to a traditional  
23 ambulatory surgery center that's out there, you have to  
24 think about some of the barriers, some of which are the fact  
25 that the majority of these patients are Medicare and

1 Medicaid, and a lot of ambulatory surgery centers are not  
2 interested in that high proportion of Medicare/Medicaid  
3 patients. Vascular access issues are almost always urgent.  
4 I can't get my dialysis today, therefore, you know, if I  
5 miss my treatment I could wind up much sicker and I only  
6 have 48 hours from the time I get sick and miss a dialysis  
7 treatment until I'm at risk of death. All of the ESRD  
8 patients are category AS- -- American Society of Anesthesia  
9 category III, which means they're sicker, they have more  
10 co-morbidities.

11 We are interested in working in these kind of  
12 focused ambulatory surgery centers so that we can get  
13 concentration specialists and specialization within our  
14 services. We currently perform a sufficient number of  
15 procedures in our office-based surgical center to be able to  
16 support an ambulatory surgery facility. Considering that  
17 all of these patients are currently in office-based surgery  
18 today, a policy change should not materially change the  
19 hospital volume or impact the hospital significantly.

20 So we have offices in 25 states; 65 offices. In  
21 states without CON processes, we are moving as far and fast  
22 as we can to convert our offices from OBS to ambulatory  
23 surgery facilities. In CON states like Michigan, New York,  
24 a few other places, the CON requirement is actually a  
25 barrier to pushing forward those Medicare initiatives. For

1 example, in Michigan under the current surgical standards an  
2 applicant may only use surgical case volume from an approved  
3 Certificate of Need established operating room in order to  
4 take -- in order to apply those cases to an ASC. This  
5 essentially hampers CMS policy and makes it difficult for us  
6 to move those patients to an ambulatory surgery center. In  
7 short, we kind of sort of have a chicken and egg problem  
8 when it comes to establishing the volumes required to create  
9 the ASC.

10 In certain situations where we have been able --  
11 this is data -- internal Fresenius data. We have been able  
12 to show that by combining all the services, getting  
13 specialization and essentially getting our arms around the  
14 one stop shop for these patients, we've been able to  
15 demonstrate 33 percent lower mortality, 12 percent lower  
16 hospital days rate, and fewer patients that actually had  
17 total access shutdown and failure where the access had to be  
18 abandoned and an entirely new one created.

19 So we are asking for an opportunity to work with  
20 the Department to develop a solution that would allow  
21 Michigan providers opportunities to follow the CMS  
22 guidelines. We would like to be able to perform these  
23 procedures in an ambulatory surgery center and apply our OBS  
24 volumes to the ambulatory surgery center such that we can  
25 establish that. We understand that we are a little bit late

1 to the table and not looking to delay any current plan  
2 changes to the surgical services, but we ask that we're able  
3 to come back in December and present to the Commission or  
4 the Department, you know, some plans to help us get through  
5 this process and establish these kind of renal ASC's. Thank  
6 you.

7 DR. MUKHERJI: Any questions from the Commission?  
8 So just to summarize when we discuss this, the CMS is  
9 changing payments to the outpatient centers that you had and  
10 they're moving it over to ambulatory surgical centers in  
11 order to try to reduce the amount of self referrals  
12 essentially as we discussed.

13 So the challenge is, it's my understanding, is  
14 that your hope is to potentially come up with a renal based  
15 ambulatory surgical center would certainly -- it's not  
16 necessarily the purview of the CON, but my understanding at  
17 that time was the dialysis, the vascular access that you  
18 provide to fistulas that you're creating is not currently a  
19 procedure that's recognized through the Michigan CON that  
20 could count for ambulatory surgical center procedures; is  
21 that correct?

22 DR. GREGG MILLER: Well, it's slightly different.  
23 So if you were performing these cases primarily in a  
24 hospital -- right? -- you could take that hospital-based  
25 volume, because it will be in a hospital or hospital

1 outpatient, and say -- and then apply that to the ambulatory  
2 surgery center. What I'm saying is we actually currently  
3 have an office-based surgical practice which actually would  
4 have sufficient volumes to transition over to an ASC, would  
5 just be -- given the way the surgical standards are written,  
6 we're not able to apply those current procedures to an ASC.

7 MR. FALAHEE: Falahee. It's the office-based  
8 nature of it that doesn't let you move it over to an ASC; is  
9 that right?

10 DR. GREGG MILLER: That's correct.

11 MR. FALAHEE: That's what I thought. Yeah.

12 DR. GREGG MILLER: But we've been functioning for  
13 15 years in the office-based surgical setting and Medicare  
14 now have a policy change, so we're attempting to adopt.

15 MR. FALAHEE: Yeah, Falahee again. I mean, I  
16 understand the issue. I'm sure the Department would love to  
17 work with you. As to whether it would be December? Who  
18 knows. It might take awhile. But, I mean, I think we're  
19 all -- as a group, we understand the issue. It was a very  
20 helpful presentation. I think when you're working with the  
21 Department you might want to really emphasize why is it that  
22 Medicare is changing the rules that puts us in this  
23 position. That would help and it would help us understand  
24 it as well as the reason why this is coming up now.

25 DR. GREGG MILLER: Right. I think to address



1 that, to me this is a very simple issue. Over the past 15  
2 years Medicare has seen the CPT code for venous angioplasty  
3 skyrocket such that -- to, you know, extents they probably  
4 never imagined. And, you know, some of that is related to  
5 technology. It's been the growth of these office-based  
6 surgical centers all over the place and they're now trying  
7 to reign that in to some extent.

8 At the same time, they're also, you know -- the  
9 organizations that -- or the consultants that Medicare uses,  
10 everybody recognizes we need better coordinated care, hence  
11 the organization and creation of ESCO's. And part and  
12 parcel to the ESCO's is really getting vascular surgeons,  
13 interventionalists, all working together, a one stop shop,  
14 to decrease the fragmentation.

15 DR. MUKHERJI: Other comments? Questions? All  
16 right. Thank you very much. Appreciate it.

17 DR. GREGG MILLER: Thank you.

18 DR. MUKHERJI: The next item is Surgical Services  
19 draft language and public hearing report. Brenda?

20 MS. ROGERS: Okay. This is Brenda. You do have  
21 in front of you the language that you took proposed action  
22 on at your June Meeting. And as you just heard, during that  
23 public hearing that we held back in August we did receive  
24 testimony for an additional item. However, the language  
25 that you have in front of you today is the language as

1 presented at the June meeting, and if you take final action  
2 on that today, again, it'll move to JLC and the governor for  
3 the 45-day review period. If you decide you want to address  
4 this additional item in this set of language, then we would  
5 hold up on sending it out for final action, bring the  
6 language back, or we do it in a two-phase step as was  
7 suggested, move this language forward, final action today,  
8 and then take a -- so you'd -- essentially you'd have a  
9 separate motion on the other item under consideration.

10 Thank you.

11 DR. MUKHERJI: Commission discussion?

12 MR. FALAHEE: No green cards?

13 DR. MUKHERJI: Any green cards for this? I don't  
14 have any.

15 MR. FALAHEE: Well, I am living this issue right  
16 today. As Tulika knows, as one of the Commissioners who  
17 actually fills out CON applications, my team is working on  
18 one now for an ambulatory surgery center and let me tell you  
19 what goes on now. Currently the language -- let's call it  
20 the current language, not the yellow -- says that you need  
21 commitment letters to move OR's or justify OR's in a new  
22 location.

23 So you need to get the commitment letters. We at  
24 Bronson want to open up a new ASC across the street from the  
25 hospital, connected to the hospital. We've been planning it

1 and we said we'll open with 10 OR's. This week we got the  
2 commitment letters back from our physicians. Several senior  
3 level physicians, meaning 60 years age and older, refused to  
4 sign the commitment letters because they said, correctly,  
5 the commitment letter say, "Thou shall do this number of  
6 cases in the hospital for three years." And they're saying  
7 to us, "I can't guarantee that I'll do that for three years.  
8 And if I don't, the Department I'm sure is going to come  
9 after me."

10 It doesn't do any good when I tell them the  
11 Department won't, but their point is, "I'm not signing a  
12 commitment letter." So what happens is, though we have the  
13 volume to justify an extra three OR's, because the  
14 commitment letters didn't come in in sufficient numbers, we  
15 would not be able to open with 10 OR's. We're down to 9,  
16 even though we have the volume to justify an extra 13.

17 I just wanted to point out what this means when  
18 it's tied to commitment letters, and that's why I'm very  
19 much in favor of -- for not just Bronson's case, but it  
20 would apply to others as well -- to say, "Look at the  
21 current volume that hospital A has." And what this says is  
22 if hospital A is going to build a ASC, also be the owner of  
23 the ASC, don't bother with commitment letters -- there's  
24 other reasons physicians don't sign them -- and just let the  
25 current volume as verified by the Department justify or

1           approve the OR. I wanted to give you a sense of why this  
2           has a practical application with the physicians when they  
3           are asked to sign these commitment letters. And I selfishly  
4           would like to, as Brenda said, do this as a two-step process  
5           so we can keep this moving forward, because there are active  
6           applications out there now and in the future, and I don't  
7           want to hold those up and have them tied to commitment  
8           letters when at least I think we know that's not the best  
9           way to determine volume.

10                   DR. MUKHERJI: So Chip, if the volumes will then  
11           be calculated essentially independently, physicianless in  
12           the sense that no physician is being tied to a certain  
13           system, because part of the challenge is -- like, especially  
14           in Lansing where you have physicians that are not part of a  
15           faculty, they can operate at either system.

16                   And if it's physician, if you will, independent  
17           or -- you know, I certainly don't want my commitments to be  
18           arbitrarily and without my knowledge be assigned to one  
19           hospital and then have the other hospital say, "Oh. Well,  
20           we can't use you," because they, unknown to me, committed me  
21           to this system. Does that alleviate that potential issue or  
22           not?

23                   MR. FALAHEE: I don't think it alleviates it. I  
24           think it's a very valid issue because if I'm a physician and  
25           I go to three different locations, I don't want hospital A

1 to commit my procedures without me knowing it. And I don't  
2 know what form the Department is coming up with when it  
3 talks about a form in here, but I think -- I would think  
4 that we -- to get away from commitment letters, that doesn't  
5 mean you keep the physicians in the dark.

6 I think it's obligatory on the hospitals to work  
7 with their physicians to say, "Here's what we're planning to  
8 do, here's the volume we have, and here's how we're going to  
9 use the current volume to build that new ASC." But I think  
10 there must -- there needs to be a way where you can't get  
11 multiple commitments of the same physician around town.

12 DR. MUKHERJI: Okay. Commissioner  
13 Brooks-Williams?

14 MS. BROOKS-WILLIAMS: Yes. I'm just making sure I  
15 clarify right what's in front of us before the second step.  
16 So the first step we're talking about same institution, the  
17 volume already exists. So if I'm hearing you correctly,  
18 Chip, there's an implied, I guess, agreement from those  
19 physicians because they are already delivering the volume to  
20 that facility, that facility within the footprint of its  
21 operation is just saying we want to go across the street, in  
22 your instance, or be adjacent?

23 MR. FALAHEE: Right.

24 MS. BROOKS-WILLIAMS: So it's relatively low  
25 entry; right?

1 MR. FALAHEE: Right.

2 MS. BROOKS-WILLIAMS: So I don't know what we're  
3 talking about in step two, but in step one it's same  
4 institution. So they are already your, you know, for  
5 whatever degree, committed, you know, physicians that would  
6 allow you to maintain that volume, and the way you would be  
7 held accountable for that, I guess, upon further review, if  
8 your volume dropped, --

9 MR. FALAHEE: Right.

10 MS. BROOKS-WILLIAMS: -- then you'd no longer be  
11 able to maintain, you know, those OR's that you opened?

12 MR. FALAHEE: Correct.

13 MS. BROOKS-WILLIAMS: Right?

14 MR. FALAHEE: Right.

15 DR. MUKHERJI: This is Commissioner Mukherji.  
16 Yeah. This works for a closed system if you have faculty or  
17 hospital employees; if you will, physicians that are  
18 employed by the hospital. It makes sense. I just want to  
19 make sure that if we go down this path, the unintended  
20 consequences -- what if you have those still independent  
21 practicing physicians or surgeons that toggle between  
22 hospitals and how are they accounted for?

23 And I just want to make sure that they still have  
24 a voice in the process and they're not without their  
25 knowledge assigned to one system versus the other.

1                   MR. FALAHEE: And thinking about it, picking up  
2 what Commissioner Brooks-Williams just said, if you've got a  
3 surgeon that goes back and forth, really what you're looking  
4 at is current volume to justify an ambulatory surgery  
5 center. But then as Denise said, if three years or four  
6 years down the road that physician has moved volume from  
7 hospital A to hospital B, hospital A's numbers may drop  
8 assuming all others may stay the same, and at that point  
9 they're not going to have the requisite annual volume to  
10 justify the either number of cases or hours of use to  
11 justify the OR's, so they would inherently by themselves  
12 drop if the physicians by themselves started to move their  
13 business, move their cases.

14                   DR. MUKHERJI: So it is physician independence  
15 purely based on hospital volumes?

16                   MR. FALAHEE: If a physician group now that's  
17 independent does most of their work at hospital A -- all  
18 right? -- let's say they do a 1,000 cases a year at hospital  
19 A, if for whatever reason they move from A to B and hospital  
20 A thereby loses those 1,000 cases, when they fill out their  
21 annual survey every year for the Department, the Department  
22 will see that they're dropping below the requisite volume  
23 for their OR's and they could come back and either do an  
24 enforcement action, a compliance action, or you must drop  
25 one OR. So it takes care of itself with the physicians

1 moving. They're not beholden to hospital A. They don't  
2 have to stay there by any means. Tulika, did I just mess up  
3 every form you were thinking of?

4 MS. BHATTACHARYA: No.

5 DR. MUKHERJI: Did she say "yes"?

6 MR. POTCHEN: No, she said --

7 DR. MUKHERJI: Okay.

8 MR. FALAHEE: So Falahee again. Brenda, I guess I  
9 have a question. You talked about a two-step. The yellow  
10 language we have in front of us in our packets, is that --  
11 the new subsection (e) and one option is that the first step  
12 would be to approve that today -- I'm not making the motion  
13 yet, I'm just trying to understand the process -- approve it  
14 today, final action, JLC 45 days, da, da, da, and then the  
15 second step would be what was it Henry Ford and Spectrum  
16 talked about? Is that -- or is there a different second  
17 step?

18 MS. ROGERS: No. The second step is the  
19 presentation brought to you by Fresenius today.

20 MR. FALAHEE: Okay. Fine. Got it.

21 MS. ROGERS: But having said that, yes, there was  
22 some public comment to making a slight modification to that  
23 language. But again, the Department -- we can administer  
24 whichever the Commission decides, but this is where it would  
25 have to come to -- if you decided to make an exemption on



1           those other two subsections, I believe it would have to go  
2           out for another public hearing if you wanted to do that, but  
3           we didn't see that making a big difference one way or the  
4           other.

5                       MR. FALAHEE: I understand where -- this is  
6           Falahee. Sorry. I understand where -- think it was  
7           Spectrum and Henry Ford were coming from in terms of names  
8           of physicians and all that. I think we could get to that  
9           anyway as I talked about earlier, because if a facility's  
10          numbers drop, regardless of the physicians, if they drop too  
11          far they're going to lose those OR's. I think it takes care  
12          of itself and the physicians are free to move wherever they  
13          want.

14                      DR. MUKHERJI: So is this a substantial change,  
15          Chip? Brenda?

16                      MS. ROGERS: This is Brenda. So what came up  
17          during public hearing was within that same confines of the  
18          language subsection (2), it's subsections (a) and (b)  
19          underneath that.

20                      DR. MUKHERJI: Which section?

21                      MR. POTCHEN: 11.

22                      MS. ROGERS: 11. Sorry. Section 11(2). So  
23          subsections (a) and (b), they were asking that they also be  
24          exempted from the physician, not just the physician  
25          requirements, but also the other two items.

1 MR. POTCHEN: I would say that's --

2 MS. ROGERS: Joe is saying yes, that is  
3 substantive change.

4 DR. MUKHERJI: Any other comments, questions?

5 MR. FALAHEE: Well, I'll go ahead -- if no other  
6 comments, Tom --

7 MR. MITTELBRUN: I was just going to ask if  
8 these -- the changes you just discussed with Henry Ford and  
9 Spectrum, can they be addressed when we go through step two  
10 so you don't have to delay what's already taking place? I'm  
11 sorry, Mittelbrun.

12 MS. ROGERS: Yeah. This is Brenda. I mean,  
13 again, that's up to the Commission's prerogative. If you  
14 feel that this is a change that should be made, I guess you  
15 could do it in that version of the language as well.

16 MR. FALAHEE: And when I look at (a) and (b), it's  
17 very easy for any hospital to give the names of the  
18 physicians that perform surgical cases. That's easy. And  
19 (b) is the number of cases each physician performed. That's  
20 easy as well. So I don't see either (a) or (b) as being  
21 difficult to gather. That's a simple Excel spreadsheet.  
22 It's probably two clicks on a mouse and you got it. So I  
23 don't see a big concern.

24 MS. BHATTACHARYA: This is Tulika. So this  
25 request was made by a couple health systems to the

1 Department, but thanks to them for bringing it to our  
2 attention. It is such an improvement and it reduces  
3 paperwork, but it keeps the methodology and the intent of  
4 the need methodology as is. So, I mean, we feel that this  
5 language should not be delayed and put it out -- to put it  
6 out there so that the providers can, you know, take  
7 advantage of this language.

8 Further refinement, I mean, what Henry Ford and  
9 Spectrum is asking, we can also administer it that way  
10 because we have the annual survey data and the physician  
11 volumes as part of that survey process. But this language  
12 is such an improvement in streamlining the processes we feel  
13 this should move forward without further delay.

14 DR. MUKHERJI: Commissioner Brooks-Williams?

15 MS. BROOKS-WILLIAMS: It's just a question because  
16 you said, you know, Henry Ford's all -- I will state that  
17 right before I recuse myself. But just to clarify, Tulika,  
18 so are you saying that it's simple to add now or you're  
19 saying that the way the language or the additional steps are  
20 being proposed, it's already there from the survey data, and  
21 if we visit it later it's easily accessible? I just want to  
22 make sure I understand what we're saying about the suggested  
23 addition.

24 MS. BHATTACHARYA: Yeah. So this is the new  
25 language. If we move this forward, it is approved and the

1 providers are using it. If you want to add additional  
2 exceptions, like they also don't need to keep track of the  
3 physician names and stuff as part of the application  
4 process, that's easy to administer because they're already  
5 keeping track of those things and reporting as part of the  
6 survey tool. And if you file an application, there's  
7 nothing stopping the Department from doing that additional  
8 check even though you did not submit it as part of the  
9 application.

10 MS. BROOKS-WILLIAMS: One more question. So just  
11 then, if Joe or Brenda can help me understand, what's  
12 substantive? Why are we suggesting that it --

13 MR. POTCHEN: Yeah. One of the things that we  
14 have as administrative is -- like, is it like an "an" or "a"  
15 or something like that. But with substantive, it's really  
16 how the Department treats its review of the particular CON.  
17 And this, if you're adding two exemptions, I would argue  
18 that it would modify how the Department reviews its CON.

19 DR. MUKHERJI: Any other discussion or questions?  
20 I guess we're open for a motion on this language.

21 MR. FALAHEE: So this is Falahee and since I  
22 always try to stay on Tulika's good side, I'll make the  
23 following motion, that the language up on the screen in  
24 yellow be approved for final action and that it then go to  
25 the JLC and the governor and the 45-day waiting period and

1           whatever else I forget that Brenda will remind me of later.  
2           I'll make that motion.

3                       MS. ROGERS:   This is Brenda.  You have it, and  
4           basically it's the draft language you have in front of you  
5           today.  It's the entire document.

6                       MR. FALAHEE:   That's correct.

7                       DR. MUKHERJI:   We have a motion on the table.

8                       DR. KESHISHIAN:  Commissioner Keshishian, second.

9                       DR. MUKHERJI:   Okay.  We have a motion and a  
10          second.  Any further discussion?  Okay.  All in favor of the  
11          motion say "aye."

12                      (All in favor)

13                      DR. MUKHERJI:   Any against?  Okay.  The motion  
14          carries.  All right.  The next thing is -- really the next  
15          two things are interim reports, so Cardiac Catheterization  
16          Standard -- sorry.

17                      MS. ROGERS:   This is Brenda.  Now -- yeah.  And I  
18          think that's what Brooks-Williams is going to ask.  What  
19          about the item, --

20                      MS. BROOKS-WILLIAMS:  The second part.

21                      MS. ROGERS:   -- the second part of this from --

22                      DR. MUKHERJI:   Oh.  The second part.

23                      MS. ROGERS:   -- from the Fresenius group?  Does  
24          the Commission want to do anything with that at this point  
25          in time?

1 DR. MUKHERJI: Well, what does the Commission say?  
2 I think the main thing is try to adjust the standards to  
3 account for this. I think, Chip, you've got a pretty good  
4 sense of that topic as well.

5 MR. FALAHEE: Yeah. I think from what I heard and  
6 what I understand, I think it makes sense for the folks from  
7 Fresenius to meet with the Department to go into more detail  
8 on why the changes are being, if you will, pushed by CMS by  
9 Medicare, and then what changes need to be made therefore  
10 within the CON Standards and then bring those to us. It  
11 doesn't have to be December. If it takes longer to do that  
12 to do it right, fine, then bring it back as soon as you can.  
13 But it makes sense to me based on the slides I saw and the  
14 presentation I heard.

15 DR. MUKHERJI: Do we need a motion for that,  
16 Brenda?

17 MS. ROGERS: Yes.

18 DR. MUKHERJI: Commissioner Williams?

19 MS. BROOKS-WILLIAMS: That wasn't my second part.

20 DR. MUKHERJI: Oh.

21 MR. FALAHEE: Oh. Okay. Sorry.

22 MS. BROOKS-WILLIAMS: That's a good part, but I  
23 also wanted to readdress the original conversation around  
24 what was substantive in the change to the language that we  
25 just approved. Do we want to have whatever the appropriate

1 next step is to consider that recommendation or two  
2 recommendations?

3 MS. ROGERS: Yeah. This is Brenda. I think that  
4 can actually go with this. I don't think you want to do  
5 three changes to the standards. I think if you're going to  
6 do -- consider the exemption of (a) and (b), that could be  
7 grouped in with whatever language. If we bring back  
8 language regarding the vascular access, could be  
9 incorporated into that document.

10 MS. BROOKS-WILLIAMS: And that does require a  
11 motion? No? It just --

12 MR. POTCHEN: Yeah.

13 MS. ROGERS: This is Brenda again. I think it can  
14 go either way, but it -- to be more official you may want to  
15 make -- just include it all in a motion. That way  
16 everybody's onboard.

17 DR. MUKHERJI: I'm delighted to entertain a motion  
18 with --

19 MR. FALAHEE: I'll let someone else make one  
20 for --

21 MS. BROOKS-WILLIAMS: So I move that we review  
22 the -- and I don't even know what the adjustments are, the  
23 two adjustments proposed by the two health systems as well  
24 as Fresenius's request to look at how we might include that  
25 fistula activity in the standards. You guys all make that

1 sound way more elegant than I did.

2 DR. MUKHERJI: Okay. We have a motion on the  
3 table?

4 MR. MITTELBRUN: Mittelbrun, second.

5 DR. MUKHERJI: Mittelbrun, second. Any further  
6 discussion or questions? All in favor?

7 (All in favor)

8 DR. MUKHERJI: Any against? The motion carries.  
9 Now, I think the next two are written reports only; is that  
10 correct, Brenda?

11 MS. ROGERS: This is Brenda. That is correct.

12 DR. MUKHERJI: Okay. So the first one is a  
13 Cardiac Catheterization Standard Advisory. The interim  
14 report is in your package for our review. What meeting are  
15 they on, Brenda?

16 MS. ROGERS: Yeah, this is Brenda. I believe it's  
17 the third.

18 DR. MUKHERJI: Third? Do you know how many  
19 they're expected to have?

20 MS. ROGERS: Right now they are scheduled either  
21 for six or seven, so --

22 DR. MUKHERJI: Okay. All right. So that's just  
23 in your package for your review. There's no -- we don't  
24 need to act on that; correct? Okay. And similarly, number  
25 nine is the Hospital Bed Standard Advisory Committee. They



1 have their ongoing SAC and that report is in your package  
2 for your review, too. Similar, do you know how many  
3 meetings they have had?

4 MS. ROGERS: Again, this is Brenda. They are in  
5 the same timeline. They both started up within a month of  
6 each other, so --

7 DR. MUKHERJI: Yeah. And they're planning about  
8 five or six or something?

9 MS. ROGERS: They also have six or seven scheduled  
10 as well. But again, if they wrap up before that time, then  
11 they will --

12 DR. MUKHERJI: Does the Commission have any  
13 questions or concerns about the interim reports? Next is a  
14 legislative report. Mr. Lori?

15 MS. NAGEL: He's currently unavailable.

16 DR. MUKHERJI: Okay. Mr. Potchen, care to --

17 MR. POTCHEN: You jumping to me?

18 DR. MUKHERJI: Can you do the legislative report  
19 or it's on Matt? Okay.

20 MR. POTCHEN: That's on Matt.

21 DR. MUKHERJI: All right. Okay. Let's go with  
22 the administrative update. Beth?

23 MS. NAGEL: I have one announcement and that is  
24 the public comment period for standards starting --  
25 standards that the Commission will review in 2018 will take

1 place in October. The date just escapes me. I don't know  
2 if Brenda has it.

3 MS. ROGERS: Sorry.

4 MS. NAGEL: We will send out an announcement with  
5 the correct date, but that is --

6 MS. ROGERS: It's early October. This is Brenda.

7 MS. NAGEL: And that's all I have.

8 DR. MUKHERJI: Next is CON evaluation section  
9 update. Tulika?

10 MS. BHATTACHARYA: Yes. This is Tulika. So in  
11 your packet you have actually four reports this quarter.  
12 There are two regular reports on the program activity,  
13 timeliness and things of that nature, and also the regular  
14 compliance activity, how we are doing on following up  
15 approved projects, how many expiration, things like that.  
16 And then there are two special reports on the statewide  
17 compliance review on cardiac cath and megavoltage radiation  
18 therapy services.

19 As an update we made more progress on the cardiac  
20 cath service compliance monitoring versus the MRT simply  
21 because of staffing reasons. The person just had a new baby  
22 girl. She was out on maternity leave. She's back and we  
23 are starting back up where we left on the MRT compliance  
24 review. So the reports are in your packet. And if there  
25 are any questions or if you want me to cover any parts of

1 it, I'll be happy to do whichever.

2 DR. MUKHERJI: Any questions for Tulika? Okay.  
3 Commissioner Williams?

4 MS. BROOKS-WILLIAMS: Yes. I just had one more  
5 question on the standards compliance or lack thereof report.  
6 St. Mary's Health Care, where is -- which St. Mary's is this  
7 that was found not to be in compliance?

8 MS. BHATTACHARYA: Cath or MRT you're referring?

9 MS. BROOKS-WILLIAMS: Cath. I'm sorry.

10 MS. BHATTACHARYA: Is it in HSA1?

11 MR. POTCHEN: This says CT.

12 MS. BROOKS-WILLIAMS: Does it say -- oh.

13 MR. FALAHEE: It says CT.

14 MS. BROOKS-WILLIAMS: I'm sorry. It does say CT.

15 MR. FALAHEE: Fixed CT without approval.

16 MS. BROOKS-WILLIAMS: But I thought it's under  
17 the --

18 MR. FALAHEE: It's under compliance, yeah.

19 DR. MUKHERJI: Any other questions?

20 MS. BROOKS-WILLIAMS: So it's page 58 of 69. I  
21 was just curious. Since it just says "St. Mary's Health," I  
22 wasn't sure what city or what system it was. I'm sorry.

23 MS. BHATTACHARYA: I believe it's the Grand  
24 Rapids.

25 MS. BROOKS-WILLIAMS: Okay. Thank you.

1 DR. MUKHERJI: Any other questions or comments for  
2 Tulika? All right. Next is quality (sic) performance  
3 measures report, written report. Anybody want to tackle  
4 that one from the Department?

5 MS. BHATTACHARYA: Oh. They're all, like -- all  
6 four -- they're part of the four, so --

7 MS. NAGEL: It's a written report in the packet.

8 DR. MUKHERJI: Okay.

9 MS. BHATTACHARYA: Yup.

10 DR. MUKHERJI: For our review. Okay. All right.  
11 Legal activity, Mr. Potchen?

12 MR. POTCHEN: This is Joe. There is no active  
13 litigation right now so we continue to assist the Department  
14 in what they need and we're available to assist the  
15 Commission.

16 DR. MUKHERJI: Very grateful for that. Hope  
17 you'll visit me in jail if that happens -- future meeting  
18 dates is the next agenda item. December 7th, January 25th,  
19 15th of March and -- let's see -- September 20th and  
20 December 6th of '18. The last agenda item -- second to last  
21 agenda item is public comment. Would anybody like to make  
22 any public comments on any issues that we have discussed  
23 today? Hearing none. Next is a review of the Commission  
24 work plan. Brenda?

25 MS. ROGERS: This is Brenda. You have the draft

1 work plan in front of you today. The only changes to this  
2 will be you did take final action on the Surgical Services  
3 language, but we will continue to work and bring a report  
4 back and/or draft language back to you at a future meeting  
5 date. And then on lithotripsy, you did not take final  
6 action so we will be going back and making -- taking a look  
7 and bringing back language to you.

8 I believe that one was at -- the December meeting  
9 is what we will try for, assuming that we can do that. So  
10 having said that, I would submit the work plan as presented  
11 with today's modifications. Thank you.

12 DR. MUKHERJI: This is an action item for the  
13 Commission. Is there any discussion or questions for Brenda  
14 or the Department?

15 MR. FALAHEE: You need a motion on that, Brenda?

16 MS. ROGERS: Yes.

17 MR. FALAHEE: Falahee, I move to support the  
18 amended work plan as described by Brenda.

19 MS. GARDNER: Gardner, second.

20 DR. MUKHERJI: Any discussion? All in favor?

21 (All in favor)

22 DR. MUKHERJI: Any against? The motion carries.  
23 And, unfortunately, item 16 is adjournment. So thank you  
24 for coming. I've got a motion to adjourn. Thank the new  
25 members for being here. Thanks everyone for the Department

1 and also for everyone for attending. So we'll take a motion  
2 to adjourn.

3 MR. MITTELBRUN: Motion to adjourn.

4 MS. BROOKS-WILLIAMS: Second.

5 DR. MUKHERJI: I assume there's no discussion on  
6 that, so all in favor?

7 (All in favor)

8 DR. MUKHERJI: Thank you very much. The meeting  
9 is adjourned.

10 (Proceeding concluded at 11:15 a.m.)

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