

**State of Michigan
Byrne Justice Assistance Grant
Final Progress Report**

October 1, 2007 to September 30, 2008

Introduction

The Office of Drug Control Policy (ODCP) is designated by executive order as the state agency that administers the Byrne Justice Assistance Grant Program (Byrne JAG) in Michigan. Thus, it has the responsibility for the awarding of these funds to create criminal justice programs and enhance and improve criminal justice practices throughout the state. Through the creation of these programs and interventions, there has been a significant and continued improvement in the coordination of criminal justice services across the state and local levels; and, productive partnerships with federal agencies have been created and maintained.

This annual progress report covers Byrne JAG program activities during October 1, 2007 through September 30, 2008. During this period, 86 individual projects (a decrease of 21% from fiscal year [FY] 07) were funded across six program areas, and \$1.8m was provided to the State Court Administrative Office (SCAO) to fund priority population drug courts – courts intended to keep otherwise prison-bound offenders in the community through intensive treatment and supervision. FY08 Byrne JAG grants totaled \$10,181,924 (a decrease of 7% from FY07 awards) in federal funding. Due to the decrease in funding, Michigan was unable to open solicitations to new programs in FY08.

While it is important to note the magnitude of funding across programs, it is also important to note the contribution that these programs have made to improve the quality of criminal justice services throughout the state of Michigan. We have included highlights of several Byrne JAG funded programs that are operating in our communities which have contributed to improving the quality of life for residents of our state.

Accomplishments

1. MULTIJURISDICTIONAL DRUG TEAMS

Based on difficulty in demonstrating impact by Michigan drug teams, the state administering agency and team commanders reviewed and enhanced the project description for implementation in FY08. Prior to the process, the teams' performance measures were aimed at supply reduction and number of arrests. Even though the teams were successful in both endeavors, they could not demonstrate how these activities impacted their service area. National Drug Intelligence Center and Drug Enforcement Agency (DEA) intelligence reports for FY07 and FY08 indicated supply would be as great or larger. As with DEA, attempting to measure impact by reducing supply is not practical, but targeting drug trafficking organizations (DTO) responsible is an effective strategy. The drug teams identified their targets for FY08 and measured their progress based on the success of these endeavors. Additionally, the drug teams worked closely with all other police resources within their target area to help reduce violence and drug related crime. Based on the premise that 40-60% of crime is drug related, the teams were encouraged to expand their investigations based on local problems by combining existing investigative resources. Using this strategy, the teams were involved in the successful conclusion of 19 homicides in FY08.

2. DRUG COURT CASE MANAGEMENT INFORMATION SYSTEM (DCCMIS)

DCCMIS continues to be a valuable resource providing statistical information on Byrne JAG funded drug court programs. It was developed by SCAO, in partnership with ODCP and other agencies, as a tool to facilitate the daily operations of drug courts, as well as to collect data for subsequent analysis and evaluation. The system is a web-based, menu-driven application organized around a series of screens, which enables users to manage all aspects associated with client cases from initial intake to discharge. The database is maintained by SCAO, which provides access to all drug courts statewide at no cost. At this time, all 15 funded courts are submitting data.

Goals Accomplished

PROGRAM AREA	GOALS	METRICS
Drug Courts	Reduce the demand for drugs by breaking the cycle of drug use through drug treatment courts.	In FY08, 15 drug courts provided treatment services to 1,758 drug court participants. Specifically, services were provided to 30 juveniles, 357 adults in district courts and 1,371 clients in the priority population courts throughout the state ¹ . There were 375 graduates which included 7 juveniles, 71 adult district and 297 in priority population drug court. There were 421 unsuccessful completions; including 6 juvenile, 94 adult district and 321 priority population.
Multijurisdictional Drug Teams	The removal of multi-jurisdictional narcotic offenders and conspiracies in the regional area.	In FY08, Michigan drug teams cleared 1,273 local crimes, which included 11 homicides and assisting local departments with the arrests of 19 persons who were charged with homicide. The teams were also responsible for over 3,948 drug arrests (a 1% increase over FY07). A total of 1,662 firearms were seized by the task forces (which included 509 handguns, 1,103 long guns and 50 assault rifles). Teams charged 132 persons with weapon offenses and assisted 545 children who were present in homes when drug raids were conducted. An additional 125 children were rescued from locations where methamphetamine (meth) was being manufactured.

¹ Priority population courts not only received support through Byrne JAG funding, but also through the State Court Administrative Office.

PROGRAM AREA	GOALS	METRICS
Community Policing/Prosecution	Implement long-term crime prevention strategies within the target area that reduce crime and increase community involvement and confidence in the criminal justice system.	Genesee Counties Safe Street Task Force was developed to infiltrate gang-infested neighborhoods in the city of Flint, Michigan. The community was being held captive by street gangs selling narcotics and endangering the residents with rival street gang violence. Federal, state and local resources combined to indict over 41 gang members on racketeering charges. The team developed 40 neighborhood witnesses during the fourth quarter grant period, demonstrating a renewed confidence in the criminal justice system.
Local Correctional Resources	<p>To improve local correctional resources to resolve locally identified problems in jails and detention centers with an emphasis on offenders with substance abuse problems.</p> <p>To reduce substance abuse among juvenile and adult offenders.</p>	According to FY08 data, the projects that had a treatment component served nearly 384 participants and had over 233 successful completions. Of these projects, two programs were jail-based and two were community-based treatment programs. Services provided to participants included substance abuse treatment, mental health counseling, 12-step group programs, relapse prevention and drug testing. There were 988 drug tests administered with only 33 positive tests reported. Additionally, data indicated that reporting programs resulted in 12,580 jail days averted.
Family and Domestic Violence	Promote a coordinated, multi-disciplinary approach to improving the criminal justice response to family violence, domestic violence and child abuse.	This was the last year for this project area with one remaining program. The primary goal of the remaining program was to strengthen the coordination between all agencies and services in Wayne County that are involved with families of sexually abused children and to provide a child-friendly, family-centered environment for the complex investigation and prosecution process of child sexual abuse cases. There were 431 forensic interviews resulting in requests for 118 criminal warrants.
Juvenile Intervention Strategies	Develop and implement an inter-agency juvenile intervention program to reduce juvenile crime and delinquency.	Branch County's Day Prevention Program worked with 52 youth who had demonstrated a multitude of problems and had failed in the traditional court services aimed at their behavioral issues. Highland Park's reentry schools provided services for 714 at-risk youth who were enrolled in academic, athletic and ethical principles programs to assist them with utilizing critical thinking, problem solving and decision making skills.

Program Area Summaries

COMMUNITY POLICING & COMMUNITY PROSECUTION STRATEGIES

Number of Subgrants	2
Number of Sites	2
Byrne JAG Funding Total	\$351,656
Local Match Total	\$207,086
Program Area Total	\$558,742

Increased demands for service and decreased resources have caused criminal justice agencies to determine more effective, efficient and equitable ways to deliver services and decrease crime. Traditional law enforcement strategies are fragmented and require very little input from community residents and service providers. The lack of coordination and cooperation between the police and community often results in counterproductive efforts at addressing the needs of the community.

GENESEE COUNTY SAFE STREET TASK FORCE

This Task Force is designed to improve quality of life for the residents of Genesee County by focusing on gang-related activities and bringing gang members/associates to justice. The major purpose is to restore residence confidence and social norms. Federal, state and local officials are combining all resources to address both criminal and social problems.

Performance Measures	2007 Totals	2008 Totals
Increase Gang Related Indictments	30	65
Decrease Gang Related Homicides	30	22
Decrease Gun Related Non-Family Assaults	328	268
Develop Local Witnesses	N/A	40

WAYNE COUNTY PROSECUTOR'S OFFICE OPERATION TIDE

Operation TIDE is a collaborative effort focused upon identifying, targeting, arresting and prosecuting violent criminals engaged in gang violence and gun crimes in the northwest district of the Detroit Police Department. Prosecutors are assigned to work with shooting teams, drug teams, gang squads and other crime-related issues within the target area. The primary goal is to reduce the violence within the target area.

Performance Measures	2007 Totals	2008 Totals
Total Non-Fatal Shooting Investigations	943	1,311
Total Non-Fatal Shootings Closed	296	444
Investigative Subpoenas Issued	28	17
Total Narcotic Cases	3,428	6,466
Total Felony Cases Cleared	1,891	2,087
Civil Drug House Seizures	153	67

JUVENILE INTERVENTION STRATEGIES

Number of Subgrants	2
Number of Sites	2
Byrne JAG Funding Total	\$111,811
Local Match Total	\$167,721
Program Area Total	\$279,532

Juvenile Intervention Strategies was designed to foster proactive, problem-oriented interventions to combat juvenile violence and delinquency. The central focus of this program area is the provision of comprehensive intervention services to those youth who have had prior contact with the police or juvenile justice system for delinquent behavior.

BRANCH COUNTY DAY PREVENTION PROGRAM

Branch County provided academic instruction, leisure and recreation skills, aggression replacement training, relationship and communication building, substance abuse prevention, vocational exploration opportunities, and community service to 52 youth who had failed in the regular treatment services of the juvenile justice system. The Day Prevention Program is housed within the juvenile detention facility and requires parent participation. The program had a 78% success rate for children transitioning back to their homes within the first year, but only a 12% completion rate after the first year.

OPERATION REACH

Operation REACH is a partnership with the School Resource Officer Program in an at-risk re-entry school located in the City of Highland Park, Michigan, 714 youth participated in special academic, athletic and life skill-based programs. The 12-week program had a 78% completion rate.

Performance Measures	Totals
Goals and objectives were established for each individual placed in the program with the primary goal of being released from the juvenile facility and remaining out of the system for the following year.	Seventy-eight percent of the students were able to transition out of the program. To date, the program has a 12% completion rate.
Improve one grade level, improve in reading skills, improve in math skills and attend 80% of the class trainings.	Seventy-eight percent of the participants successfully met these standards.

LOCAL CORRECTIONAL RESOURCES

Number of Subgrants	5
Number of Sites	5
Byrne JAG Funding Total	\$560,281
Local Match Total	\$632,002
Program Area Total	\$1,192,283

The premise of the Local Correctional Resources funding area is to resolve locally-identified problems in jails and detention centers, with an emphasis on reducing substance abuse problems among juvenile and adult offenders. Byrne JAG funding aims to improve local correctional services by funding programs that provide needed resources and treatment services for juveniles and adults.

According to FY08 data, projects that had a treatment component reported that they served nearly 400 participants and had over 233 successful completions. Of these projects, two programs were jail-based and two were community-based treatment programs. Services provided to participants included substance abuse treatment, mental health counseling, 12-step group programs, relapse prevention and drug testing. There were 988 drug tests administered with only 33 positive tests reported. Additionally, data indicated that reporting programs resulted in 12,580 jail days averted. It should be noted that this program area allows communities to identify challenges unique to their jurisdiction; therefore, not all programs reported the same types of data (i.e., Wayne County's Spotcheck program, which partners the sheriff's department and the Department of Corrections to increase oversight of high risk probationers and parolees, conducted 2,995 attempted home inspections, completed 2,203 home inspections and made 139 arrests).

THE OAKLAND COUNTY JAWS PROGRAM

The Jail Alliance with Support for Inmates with Co-occurring Disorders (JAWS) program provides screening, identification, treatment and transitional services for dually-diagnosed jail inmates. The program represents a continuing, collaborative effort among the following agencies: Oakland County Health Division/Office of Substance Abuse Services, Oakland County Community Mental Health Authority, Community Corrections and the Oakland County Sheriff's Office. With the additional participation of the courts, prosecutors office and local police agencies, Oakland County operates both a pre-booking and post-booking jail diversion program for such offenders. Prior to implementation, analysis of jail data revealed that about 16% of the total jail population on any given day are mentally ill and 13% have an open case file with the resident psychiatrist. Eighty-six percent of the mentally ill population have a co-occurring disorder and 48% report polysubstance use and abuse. The table below indicates significant progress that the county has achieved in identifying and managing mentally ill inmates.

JAWS Program	2006	2007	2008
Number of inmates identified with co-occurring and placed	157	158	189
Number of inmates successfully transitioned to community	150	146	163
Non-compliant	7	12	18
Percentage of successful transitions	95	95	86

FAMILY & DOMESTIC VIOLENCE STRATEGIES

Number of Subgrants	1
Number of Sites	1
Byrne JAG Funding Total	\$86,667
Local Match Total	\$130,001
Program Area Total	\$216,668

Family and domestic violence strategies is in its ninth year of program funding and represents a continued commitment to enhancing public safety while targeting a crime (family and domestic violence) which is a serious problem for many Michigan communities. The overall objective for this program area is to promote a coordinated multi-disciplinary approach to improving the criminal justice response to family violence, domestic violence and child abuse. During FY08, the Kids-TALK program was the last remaining project in this program area. Program highlights are discussed below.

WAYNE COUNTY KIDS-TALK

The Kids-TALK program provides forensic interviews and referral to supportive and emergency services for child victims (12 and under) of physical and sexual abuse. Interviews are conducted by highly-trained medical personnel at three sites within the county. The target population is children 12 years of age and younger. The primary goals of the program are to strengthen the coordination between all agencies and services that are involved with families of sexually abused children and to provide a child-friendly, family-centered environment for the complex investigation and prosecution process of child sexual abuse cases.

Kids-TALK Program	2006	2007	2008
Number of forensic interviews conducted	399	432	431
Number of requests for warrants	206	141	118

MULTIJURISDICTIONAL TASK FORCES

Number of Subgrants	24
Number of Sites	24
Byrne JAG Funding Total	\$6,098,543
Local Match Total	\$6,098,543
Program Area Total	\$12,197,086

Multijurisdictional drug task forces have long been the backbone of interdiction efforts in Michigan. Due to major decreases in resources for Michigan's criminal justice agencies, including Byrne JAG funding, drug teams were encouraged to expand their focus from drug crimes to include all crimes within the communities they serve. Crime data has been added to this progress report.

In FY08, ODCP allocated \$5,525,211 in Byrne JAG funds to 22 multijurisdictional drug task forces. An additional \$450,000 was allocated for forensic science drug analysis. Funding from one of the Michigan State Police grants was used for continuation funding for the statewide

strategy to reduce methamphetamine abuse. Drug team grant recipients were required to meet a required 50% cash match.

MULTIJURISDICTIONAL TASK FORCES - METH ACTIVITY

Meth production cases for the drug teams saw an increase in FY08. The problem continues to have the highest concentration in the more rural areas of southwest Michigan. A potential for the increase may be related to the use of the “one pot” cooking method requiring less apparatus and a decreased cooking time. The growing use of the one-pot method increases the danger to law enforcement and civilians from explosions, fires and exposure to dangerous chemicals.

Methamphetamine	2006	2007	2008
Grams Seized	4,267	1,113	838
Labs Seized	190	88	191
Manufacturing Arrests	77	54	95
Possession/Delivery Arrests	202	99	64

PRESCRIPTION DRUG ABUSE

Based on intelligence information, hospital admissions and treatment admissions, availability of prescription drugs became a higher priority for all 22 drug teams in FY08. Michigan’s northern counties appear to have the highest ration increases. Drug team commanders began to provide more educational materials and presentations to their schools. Direct hotlines were also established for pharmacists to reach a narcotics officer immediately when they suspected prescription fraud and investigation were aimed at sources of supply. The following chart represents the activity performed by the teams:

	Cases Initiated	Cases Concluded	Arrests
Pharmacist/Medical Personnel	26	16	20
Doctor/Veterinarians	17	6	3
Prescription Fraud/Theft	308	152	316

MULTIJURISDICTIONAL DRUG TEAM DRUG-RELATED CRIMINAL ACTIVITY

Based on the premise that 40-60% of crime is drug related, the drug teams were encouraged to expand their investigations (based on local problems) by combining existing investigative resources. Investigative efforts were based on information based on the recognized standard Uniform Crime Report. Michigan’s drug teams were responsible for the following drug-related criminal activity:

- **Arrest** is the number of cases successfully concluded by the drug team.
- **Warrant Arrest** is the number of cases for which the drug teams located the person wanted on an arrest warrant.
- **Case Assistance** is the number of cases the drug team was utilized to bring the case to conclusion.
- **Case Clearance** is the number of cases the teams turned over to other investigative agencies that resulted in successful conclusion.

Incident	Arrests	Warrant Arrest	Case Assistance	Case Clearance
Murder	7	4	19	4
Rape				1
Robbery	10	3	5	16

Incident	Arrests	Warrant Arrest	Case Assistance	Case Clearance
Aggravated Assault	12	2	7	3
Burglary	12	4	20	109
Larceny	10	2	21	5
Motor Vehicle Theft	4	5	6	5
Non-Index Crimes	385	206	40	146
Fugitives	260			
Parole Violation	66			
Probation Violation	192			

MULTIJURISDICTIONAL DRUG TEAM ACTIVITY 2006-2008

Multijurisdictional Task Forces	2006	2007	2008	
Protective Services			Other	Meth
Children ages 0 - 4	172	213	199	65
Children ages 5 - 10	182	186	185	49
Children ages 11 - 16	147	127	112	11
Grant Activities				
A. # of Investigations				
1. U.S. Marshals Service	3	5	6	
2. Customs	17	40	22	
3. Federal Bureau of Investigations	68	54	48	
4. Internal Revenue Service	6	5	4	
5. Bureau of Alcohol, Tobacco, Firearms & Explosives	59	95	91	
6. Drug Enforcement Agency	149	159	129	
7. U.S. Coast Guard	16	11	6	
8. Immigration & Naturalization Service	22	3	32	
9. Michigan Attorney General	3	1	3	
10. Local Agencies	363	431	456	
B. # of Federal Arrest				
1. U.S. Marshals Service	1	6	2	
2. Customs	16	1	19	
3. Federal Bureau of Investigations	43	16	14	
4. Internal Revenue Service	2	0	0	
5. Bureau of Alcohol, Tobacco, Firearms & Explosives	30	17	57	
6. Drug Enforcement Agency	77	106	90	
7. U.S. Coast Guard	0	7	6	
8. Immigration & Naturalization Service	11	5	4	
C. Drug Arrests (Includes Multiple Counts)				
1. Cocaine				
a. Use	13	21	5	
b. Possession	493	439	245	
c. Delivery	1,254	1,313	684	
d. Manufacture	5	8	36	
2. Heroin				
a. Use	1	16	1	
b. Possession	69	73	41	
c. Delivery	148	130	68	
d. Manufacture	3	0	30	

Multijurisdictional Task Forces	2006	2007	2008
3. Marijuana			
a. Use	29	85	40
b. Possession	870	895	696
c. Delivery	1,294	1,478	1,023
d. Manufacture	169	238	246
4. Methamphetamine			
a. Use	2	0	4
b. Possession	101	55	42
c. Delivery	99	44	18
d. Manufacture	77	54	95
5. LSD			
a. Use	0	0	0
b. Possession	5	2	3
c. Delivery	2	0	1
d. Manufacture	1	0	0
7. Amphetamines			
a. Use	0	0	3
b. Possession	8	8	3
c. Delivery	7	3	9
d. Manufacture	4	4	0
8. Ecstasy			
a. Use	1	0	0
b. Possession	32	32	12
c. Delivery	61	83	50
d. Manufacture	13	8	3
D. Arrests/Level Categories			
1. Level I Traffickers	3,303	3,452	3,419
2. Level II Traffickers	294	251	279
3. Level III Traffickers	287	366	394
E. Seized Firearms			
1. Hand Guns	456	361	509
2. Long Guns	1,165	675	1,103
3. Assault Rifles	79	30	50
4. Other Firearms	3	5	14
F. Drug Availability			
1. Cocaine (grams)	44,190.08 g	241,334.84 g	70,740.89 g
2. Crack (grams)	10,193.94 g	7,858.25 g	8871.29 g
3. Cannabis (pounds)	18,233.95 lbs	26,202.27 lbs.	17,261.60 g
4. Opiates (grams)	284 DU	667 DU	145,767 DU
	548.36 g	928.44 g	890.50 g
5. Heroin (grams)	762.27 g	2,501 g	3,823.17 g
6. Meth (grams)	4,266.91 g	1,113.4 g	837.73 g
7. Stimulants	171 g/ 193 DU	1,406 DU	1,529 DU
8. Depressants	776 DU	447 DU	7,601 DU
9. Hallucinogens (DU)	938 DU	398 DU	403 DU
	2,541.1 g	3,788.24 g	3,335.65 g
10. Ecstasy (DU)	16,415 DU	16,375 DU	86,613 DU

The teams also work closely with treatment providers, schools, community-based organizations and other sources to support community-wide prevention efforts.

DRUG TREATMENT COURTS

AWARDED DIRECTLY BY ODCP	
Number of Subgrants	3
Number of Sites	3
Byrne JAG Funding Total	\$128,630
Local Match Total	\$192,947
Program Area Total	\$321,577
SCAO - PRIORITY POPULATION DRUG COURTS	
Number of Subgrants	12
Number of Sites	12
Byrne JAG Funding Total	\$1,800,000
Local Match Total	\$0
Program Area Total	\$1,800,000

The Drug Treatment Courts program area involves a comprehensive, integrated and systematic approach to dealing with a broad range of drug abuse problems among adult and juvenile offenders. Drug treatment courts represent an enhancement of community supervision by closely supervising drug offenders, placing and retaining drug offenders in treatment programs, and providing treatment and related services to offenders who have not received such services in the past. The benefits of drug treatment courts include potential cost savings and substantially reducing drug use and recidivism among this group of offenders.

In FY08, 15 subgrants were awarded to program sites, with a total of \$1,928,630 awarded from Byrne JAG funds. These funds, along with local match funds, provided support to one juvenile drug court, two adult district courts and 12 priority population circuit courts for prison-bound offenders.

Over the course of the fiscal year, these 15 drug courts provided treatment services to 2,118 drug court participants. Specifically, services were provided to 182 juveniles, 374 adults in district courts and 1,562 clients in the priority population courts throughout the state². There were 563 graduates of which included 61 juveniles, 182 adults in district courts and 320 from the priority population drug courts. There were 539 unsuccessful completions, including 43 juvenile, 203 adult district, and 293 priority population.

23RD DISTRICT COURT DRUG COURT PROGRAM

The 23rd District Drug Court program, located in Taylor, Michigan, targets repeat drunk drivers. This is a four-phased program which successfully manages a very high-risk offender population (high risk of committing another drunk driving or related offense due to continued substance use) by providing intensive treatment services, random drug testing, frequent review hearings and other critical services. Program staff works very close with the local substance abuse

² Priority population courts not only received support through Byrne JAG funding, but also through the State Court Administrative Office.

coordinating agency, which determines the level of substance abuse treatment care and ensures that treatment services are delivered appropriately. Participants must submit to frequent drug testing as they progress through each of the program phases. The following table illustrates the level of incidents, as well as the frequency of drug testing within this program.

23rd District Drug Court Program	2007	2008
Number of active participants	62	281
Number of sanction incidents for positive tests (including no shows) resulting in a formal hearing	76	102
Number of drug tests administered	5,308	5,941
Number of positive results	281	853
Percentage of positive results	5%	14%