



GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS
LANSING

MARLON I. BROWN, DPA
DIRECTOR

CANNABIS REGULATORY AGENCY

In the Matter of

Middle Development, LLC
dba Backpack Boyz Monroe
License No: AU-R-001139
ENF No.: 24-00665

Docket No.: 25-027561

FINAL ORDER

The Cannabis Regulatory Agency (CRA), by its authorized representative, Executive Director Brian Hanna, issues this final order in the above-referenced matter finding that:

1. On August 6, 2024, the CRA issued a formal complaint against the retailer license (no. AU-R-001139) of Middle Development, LLC dba Backpack Boyz Monroe (Respondent) under the Michigan Regulation and Taxation of Marihuana Act (MRTMA), MCL 333.27951 *et seq.*, and administrative rules promulgated thereunder.
2. The complaint alleged Respondent violated Mich Admin Codes, R 420.206a(2) and R 420.209(12).
3. A contested case hearing was held on November 20, 2025, before an administrative law judge (ALJ) within the Michigan Office of Administrative Hearings and Rules (MOAHR).
4. On December 9, 2025, the ALJ issued a proposal for decision recommending that the Executive Director of the CRA issue a final order finding that Respondent violated Mich Admin Codes, R 420.206a(2) and R 420.209(12).

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5. A copy of the ALJ's proposal for decision is attached and is incorporated consistent with the findings and conclusions of this order.

6. Having reviewed the whole record before it, the CRA makes the following findings of fact and conclusions of law:

a. Findings of Fact:

1. The CRA accepts the ALJ's findings of fact as set forth in the proposal for decision.

b. Conclusions of Law:

1. The CRA accepts the ALJ's conclusions of law as set forth in the proposal for decision.

7. Based on the above, the CRA finds that Respondent violated Mich Admin Codes, R 420.206a(2) and R 420.209(12).

8. Pursuant to MCL 333.27957, Executive Reorganization Order No. 2019-2, MCL 333.27001, and Mich Admin Code, R 420.806, the Executive Director has the authority to impose sanctions.

9. THEREFORE, IT IS ORDERED THAT:

a. Respondent must pay a fine in the amount of twelve thousand, five hundred and 00/100 (\$12,500.00) dollars. The fine shall be paid within 30 days of the effective date of this order by check, money order, or online through Accela Citizen Access (ACA). CRA guidance on how to make compliance order payments online is available under "Tips for Licensees" at www.michigan.gov/cra/bulletins. Check or money orders shall be made payable to the State of Michigan with "ENF No. 24-00665" and "License No. AU-R-001139" clearly displayed on the check or money order and mailed to: Department of Licensing and Regulatory Affairs, Cannabis Regulatory Agency, P.O. Box 30205, Lansing, Michigan 48909.

- b. Unless otherwise specified in this order, Respondent shall direct any communications to the CRA that are required by the terms of this order to CRA-IAS@michigan.gov.
- c. If Respondent fails to timely comply with the terms of this order, Respondent's license shall be suspended until compliance is demonstrated.
- d. Respondent shall be responsible for all costs and expenses incurred in complying with the terms and conditions of this order.

If Respondent violates any term or condition set forth in this order, Respondent may be subject to additional fines and/or other sanctions.

This final order is a public record that will be published on the CRA's website and is subject to disclosure under the Freedom of Information Act, MCL 15.231 *et seq*.

This order shall be effective on the date signed by the CRA's Executive Director or his designee, as set forth below.

Dated: 1/16/26

Brian Hanna

Digitally signed by: Brian Hanna
DN: CN = Brian Hanna email =
hannab@michigan.gov C = US O =
CRA OU = CRA
Date: 2026.01.16 15:11:11 -0500

Brian Hanna, Executive Director
Or his designee
Cannabis Regulatory Agency

STATE OF MICHIGAN
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS
CANNABIS REGULATORY AGENCY

In the Matter of

Middle Development, LLC
dba Backpack Boyz Monroe
License No.: AU-R-001139

ENF No.: 24-00665

FORMAL COMPLAINT

The Cannabis Regulatory Agency (CRA) files this formal complaint against Middle Development, LLC dba Backpack Boyz Monroe (Respondent) alleging upon information and belief as follows:

1. The CRA is authorized under the Michigan Regulation and Taxation of Marihuana Act (MRTMA), MCL 333.27951, *et seq.*, and Executive Reorganization Order No.2019-2, MCL 333.27001, to investigate alleged violations of the MRTMA and the administrative rules promulgated thereunder, take disciplinary action to prevent such violations, and impose fines and other sanctions against applicants and licensees that violate the MRTMA or administrative rules.
2. Section 8(1)(d) of the MRTMA provides that the administrative rules must ensure the health, safety, and security of the public and integrity of the marijuana establishment operations.

FACTUAL ALLEGATIONS AND INTENDED ACTION OF THE CRA

3. Respondent holds an active state license under the MRTMA to operate an adult use marijuana retailer establishment in the state of Michigan.
4. Respondent operated at 14501 Laplaine Road, Monroe, Michigan 48161, at

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all times relevant to this complaint.

5. Following an investigation, the CRA determined that Respondent violated the MRTMA and/or administrative rules promulgated thereunder as set forth below:

- a. On May 13, 2024, the CRA received a complaint alleging that Respondent returned two packages of marijuana product to licensee Combined Cannabis of Michigan, LLC dba American Grown with statewide monitoring system (Metr) package tag numbers 1A4050300032A29000001133 (tag number ending in -1133) and 1A4050300032A29000001134 (tag number ending in -1134), with each weighing less than when it was delivered.
- b. On May 9, 2024, when licensee Combined Cannabis of Michigan, LLC dba American Grown weighed the returned packages, package tag number ending in -1133 weighed 2127.5400 grams, 142.6 grams less than the original amount of 2270 grams. And package tag number ending in -1134 weighed 1986.6800 grams, 283.32 grams less than the original amount of 2270 grams of marijuana product.
- c. On May 14, 2024, a CRA Regulation Agent (RA) conducted an onsite visit at Respondent's establishment.
- d. On May 17, 2024, the CRA RA contacted Respondent and requested all video surveillance recordings between May 1, 2024, and May 8, 2024. In addition, the CRA RA requested a copy of any standard operating procedures (SOPs) for receiving marijuana product from a secure transporter. All requested information was to be provided by May 22, 2024.
- e. On May 28, 2024, the CRA RA was presented with video surveillance recordings, which when reviewed on May 29, 2024, only showed video

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footage from May 1, 2024, approximately 1:15 p.m. through to May 1, 2024, approximately 3:50 p.m.

- f. On May 30, 2024, Respondent provided the requested SOP.
- g. On May 30, 2024, the CRA RA emailed Respondent and informed Respondent that it failed to provide the video surveillance for the requested dates.
- h. On June 14, 2024, the CRA RA made a request that Respondent provide the originally requested video surveillance. Respondent failed to respond timely. The CRA RA made a final follow-up request for the same information on June 21, 2024.
- i. On June 28, 2024, Respondent responded to the CRA RA and informed the CRA RA that Respondent and the complainant licensee reached a resolution for the missing marijuana product. The CRA RA reminded Respondent that Respondent was still required to produce the video surveillance recordings.
- j. On July 2, 2024, the CRA RA received an email response from Respondent stating that Respondent was unable to provide the requested video surveillance recordings. Respondent explained that the original export of video footage did not work properly, and a “glitch” occurred when Respondent tried another method of downloading the requested video footage. Respondent stated that the video surveillance recordings had been wiped by the time the problem was resolved.

Count I

Respondent’s actions as described above in paragraphs g, h, i and j demonstrate a violation of Mich Admin Code, R 420.209(12), which states surveillance recordings of the licensee are subject to inspection by the agency and must be kept in a manner that allows the agency to view and obtain copies of the recordings at the marijuana business immediately upon request. The licensee

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shall also send or otherwise provide copies of the recordings to the agency upon request within the time specified by the agency.

Count II

Respondent's actions as described above in paragraphs d and f demonstrate a violation of Mich Admin Code, R 420.206a(2), which states standard operating procedures must be made available to the agency upon request.

THEREFORE, based on the above, the CRA gives notice of its intent to impose fines and/or other sanctions against Respondent's license, which may include the suspension, revocation, restriction, and/or refusal to renew Respondent's license.

Pursuant to Mich Admin Code, R 420.704(2), any party aggrieved by an action of the CRA suspending, revoking, restricting, or refusing to renew a license, or imposing a fine, shall be given a hearing upon request. A request for a hearing must be submitted to the CRA in writing within 21 days after service of this complaint. Notice served by certified mail is considered complete on the business day following the date of the mailing.

Respondent also has the right to request a compliance conference under Mich Admin Code, R 420.704(1). A compliance conference is an informal meeting at which Respondent has the opportunity to discuss the allegations in this complaint and demonstrate compliance under the MRTMA and/or the administrative rules. A compliance conference request must be submitted to the CRA in writing.

Hearing and compliance conference requests must be submitted in writing by one of the following methods:

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Cannabis Regulatory Agency
P.O. Box 30205
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In Person: Department of Licensing & Regulatory Affairs
Cannabis Regulatory Agency
2407 North Grand River
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By Email: CRA-LegalHearings@michigan.gov

If Respondent fails to timely respond to this formal complaint, a contested case hearing will be scheduled to resolve this matter.

Questions about this complaint should be directed to the Cannabis Regulatory Agency's legal section at (517) 284-8599 or CRA-LegalHearings@michigan.gov.

Dated: 8/6/24

By: Alyssa A. Grissom Digitally signed by Alyssa A. Grissom
Date: 2024.08.06 16:33:26 -04'00'

Alyssa A. Grissom
Legal Section Manager
Cannabis Regulatory Agency