

**REPORT TO THE LEGISLATURE**  
**Pursuant to P.A. 87 of 2021**  
**Section 611**  
**Electronic Monitoring Program**

*Section 611 of 2021 P.A. 87* requires that the Department of Corrections provide individual reports for the residential reentry program, the electronic monitoring program, and the special alternative to incarceration program, including information on:

- Monthly new participants by type of offender. Residential reentry program participants shall be categorized by reason for placement. For technical rule violators, the report shall sort offenders by length of time since release from prison, by the most recent violation, and by number of violations occurring since release from prison.
- Monthly participant unsuccessful terminations, including cause.
- Number of successful terminations.
- End month population by facility/program.
- Average length of placement.
- Return to prison statistics.
- Description of each program location or locations, capacity, and staffing.
- Sentencing guideline scores and actual sentence statistics for participants, if applicable.
- Comparison with prior year statistics.
- Analysis of the impact on prison admissions and jail utilization and the cost effectiveness of the program.

This report will focus on the electronic monitoring program, which includes Curfew Monitoring, Global Position System (GPS) monitoring, Secure Continuous Remote Alcohol Monitoring (SCRAM) and Remote Breath.

The Electronic Monitoring Center is staffed 24 hours a day, 7 days a week, 365 days a year. Monitored probationers and parolees are assigned to and supervised by field agents throughout the State, but all monitoring of the equipment, alert processing and notification, and inventory control is managed through the Monitoring Center. The Center handles all Law Enforcement Information Network (LEIN) notification activity in the Department, due to their alert processing and notification responsibilities. The Center also contracts to provide monitoring services for Community Electronic Monitoring (CEM) and for the Regional Detention Services System (RDSS).

There are four broad offender types on Curfew Monitoring: probationers, parolees, CEM and RDSS. Curfew Monitoring may have been imposed as an initial condition of sentencing or release; alternatively, Curfew Monitoring may have been imposed as a sanction for violation behavior.

The use of GPS monitoring allows for the tracking of offender movement in order to determine compliance with supervision plans. The Department only uses active GPS monitoring which constantly monitors offender movements and provides agents with dynamic alerts of boundary violations. Passive GPS monitoring, which stores offender movement information for later review, is no longer used by the Department. Offenders on GPS consist of parolees, probationers, and specified sex offenders sentenced to lifetime GPS upon completion of a term of incarceration and subsequent parole.

SCRAM provides 24/7 alcohol testing for probationers, parolees and CEM.

Remote Breath is a handheld, portable breath alcohol device which includes automated facial recognition technology. The Remote Breath population includes parolees, probationers and CEM.

The offender counts in this report come from the monitoring vendor's database.

Tables 1 and 2 break down the new Curfew Monitoring and GPS participants by month and type of offender. Table 3 shows the monthly new participant totals by monitoring technology.

**Table 1 – Monthly New Curfew Monitoring Participants by Offender Type**

	Parole*		Probation*		CEM		RDSS		Total	
	2020	2021	2020	2021	2020	2021	2020	2021	2020	2021
Jan	293	218	257	181	52	27	32	16	634	442
Feb	233	178	250	163	32	25	15	10	530	376
Mar	296	209	240	206	21	44	13	23	570	482
Apr	203	178	147	193	9	36	2	20	361	427
May	150	172	149	169	20	32	5	23	324	396
Jun	206	170	157	188	32	32	18	17	413	407
Jul	200	163	158	176	28	37	28	23	414	399
Aug	202	190	148	181	26	28	23	30	399	429
Sep	197	156	180	175	31	36	13	25	421	392
Oct	171	136	172	189	21	32	19	21	383	378
Nov	156	136	118	140	16	27	12	19	302	322
Dec	146	127	167	149	17	15	6	33	336	324
<b>Total</b>	<b>2,453</b>	<b>2,033</b>	<b>2,143</b>	<b>2,110</b>	<b>305</b>	<b>371</b>	<b>186</b>	<b>260</b>	<b>5,087</b>	<b>4,774</b>
<b>Avg</b>	<b>204.4</b>	<b>169.4</b>	<b>178.6</b>	<b>175.8</b>	<b>25.4</b>	<b>30.9</b>	<b>15.5</b>	<b>21.7</b>	<b>423.9</b>	<b>397.8</b>

\* Parole SAI and Probation SAI statistics were included in the traditional Parole and Probation statistics.

**Table 2 – Monthly New GPS Participants by Offender Type**

	Parole		Probation		Lifetime		Total	
	2020	2021	2020	2021	2020	2021	2020	2021
Jan	254	224	2	1	13	7	269	232
Feb	199	173	0	0	10	8	209	181
Mar	246	210	0	1	12	15	258	226
Apr	287	193	0	1	13	16	300	210
May	253	168	1	0	22	11	276	179
Jun	255	175	1	0	15	19	271	194
Jul	199	157	1	0	12	17	212	174
Aug	165	157	0	0	7	17	172	174
Sep	218	191	0	0	7	15	225	206
Oct	214	162	0	0	10	11	224	173
Nov	191	167	1	0	15	16	207	183
Dec	220	142	0	0	8	17	228	159
<b>Total</b>	<b>2,701</b>	<b>2,119</b>	<b>6</b>	<b>3</b>	<b>144</b>	<b>169</b>	<b>2,851</b>	<b>2,291</b>
<b>Avg</b>	<b>225.1</b>	<b>176.6</b>	<b>.5</b>	<b>.3</b>	<b>12.0</b>	<b>14.1</b>	<b>237.6</b>	<b>190.9</b>

**Table 3 – Monthly New Participant Totals by Monitoring Technology**

	Curfew		GPS		SCRAM		Remote Breath	
	2020	2021	2020	2021	2020	2021	2020	2021
Jan	634	442	269	232	327	193	14	5
Feb	530	376	209	181	263	164	15	7
Mar	570	482	258	226	325	201	14	11
Apr	361	427	300	210	227	167	10	4
May	324	396	276	179	191	149	7	17
Jun	413	407	271	194	226	164	8	13
Jul	414	399	212	174	236	177	17	14
Aug	399	429	172	174	184	181	10	6
Sep	421	392	225	206	260	222	7	6
Oct	383	378	224	173	239	182	15	9
Nov	302	322	207	183	177	210	5	12
Dec	336	324	228	159	199	192	9	11
<b>Total</b>	<b>5,087</b>	<b>4,774</b>	<b>2,851</b>	<b>2,291</b>	<b>2,854</b>	<b>2,202</b>	<b>131</b>	<b>115</b>
<b>Avg</b>	<b>423.9</b>	<b>397.8</b>	<b>237.6</b>	<b>190.9</b>	<b>237.8</b>	<b>183.5</b>	<b>10.9</b>	<b>9.6</b>

Tables 4 and 5 show the monthly Curfew Monitoring and GPS terminations by offender type. Table 6 shows the monthly termination totals by monitoring technology.

**Table 4 - Monthly Curfew Monitoring Terminations by Offender Type**

	Parole*		Probation*		CEM		RDSS		Total	
	2020	2021	2020	2021	2020	2021	2020	2021	2020	2021
Jan	291	136	261	135	34	18	33	16	619	305
Feb	260	133	200	114	36	24	37	12	533	283
Mar	243	141	255	146	48	32	15	16	561	335
Apr	318	175	195	142	15	29	15	13	543	359
May	182	135	187	151	18	37	9	19	396	342
Jun	218	171	229	165	22	34	13	29	482	399
Jul	231	128	184	162	29	32	10	21	454	343
Aug	212	157	168	167	23	47	20	20	423	391
Sep	213	138	176	180	25	27	22	19	436	364
Oct	224	121	160	128	22	34	19	27	425	310
Nov	173	124	151	164	19	18	12	17	355	323
Dec	182	137	171	158	23	27	12	29	388	351
<b>Total</b>	<b>2,747</b>	<b>1,696</b>	<b>2,337</b>	<b>1,812</b>	<b>314</b>	<b>359</b>	<b>217</b>	<b>238</b>	<b>5,615</b>	<b>4,105</b>
<b>Avg</b>	<b>228.9</b>	<b>141.3</b>	<b>194.8</b>	<b>151.0</b>	<b>26.2</b>	<b>29.9</b>	<b>18.1</b>	<b>19.8</b>	<b>467.9</b>	<b>342.1</b>

\* Parole SAI and Probation SAI statistics were included in the traditional Parole and Probation statistics.

**Table 5 - Monthly GPS Terminations by Offender Type**

	Parole		Probation		Lifetime		Total	
	2020	2021	2020	2021	2020	2021	2020	2021
Jan	241	138	1	1	6	0	248	139
Feb	192	162	0	0	2	14	194	176
Mar	184	172	1	2	6	3	191	177
Apr	259	184	1	0	1	3	261	187
May	154	161	0	0	7	4	161	165
Jun	199	166	1	0	2	12	202	178
Jul	255	184	0	0	2	2	257	186
Aug	196	157	0	0	5	5	201	162
Sep	202	164	0	0	4	2	206	166
Oct	204	150	1	1	4	3	209	154
Nov	200	142	0	0	2	3	202	145
Dec	197	169	0	0	2	1	199	170
<b>Total</b>	<b>2,483</b>	<b>1,949</b>	<b>5</b>	<b>4</b>	<b>43</b>	<b>52</b>	<b>2,531</b>	<b>2,005</b>
<b>Avg</b>	<b>206.9</b>	<b>162.4</b>	<b>.4</b>	<b>.3</b>	<b>3.6</b>	<b>4.3</b>	<b>210.9</b>	<b>167.1</b>

**Table 6 – Monthly Termination Totals by Monitoring Technology**

	Curfew		GPS		SCRAM		Remote Breath	
	2020	2021	2020	2021	2020	2021	2020	2021
Jan	619	305	248	139	374	234	25	11
Feb	533	283	194	176	305	182	10	6
Mar	561	335	191	177	309	213	13	8
Apr	543	359	261	187	305	207	17	7
May	396	342	161	165	258	196	14	8
Jun	482	399	202	178	309	188	17	10
Jul	454	343	257	186	269	183	10	12
Aug	423	391	201	162	241	156	7	9
Sep	436	364	206	166	221	165	11	9
Oct	425	310	209	154	224	174	11	14
Nov	355	323	202	145	167	162	5	14
Dec	388	351	247	170	250	186	12	11
<b>Total</b>	<b>5,615</b>	<b>4,105</b>	<b>2,579</b>	<b>2,005</b>	<b>3,232</b>	<b>2,246</b>	<b>152</b>	<b>119</b>
<b>Avg</b>	<b>467.9</b>	<b>342.1</b>	<b>214.9</b>	<b>167.1</b>	<b>269.3</b>	<b>187.2</b>	<b>12.7</b>	<b>9.9</b>

Below are typical reasons for unsuccessful terminations:

- Administrative terminations occur when the offender is unable to continue for reasons beyond their control, such as, loss of home placement, hospitalized, or commitment to a treatment program.
- Substance abuse violations
- Curfew violations
- Tampering with tether device
- Abscond violation
- New felony

The monthly new monitoring participants and monthly Curfew Monitoring terminations resulted in the end of month Curfew Monitoring and GPS populations shown in Tables 7 and 8. Table 9 shows the end of month totals by Monitoring Technology.

**Table 7 - End of Month Curfew Monitoring Populations by Offender Type**

	Parole*		Probation*		CEM		RDSS		Total	
	2020	2021	2020	2021	2020	2021	2020	2021	2020	2021
Jan	799	627	732	547	93	74	62	37	1,686	1,285
Feb	789	620	773	550	86	77	40	32	1,688	1,279
Mar	853	637	750	557	63	91	40	41	1,706	1,326
Apr	743	592	713	577	58	92	28	49	1,542	1,310
May	734	608	679	555	59	82	23	50	1,495	1,295
Jun	715	577	614	551	66	90	28	42	1,423	1,260
Jul	695	576	586	532	67	91	46	40	1,394	1,239
Aug	697	566	563	528	72	73	48	51	1,380	1,218
Sep	694	541	573	503	74	83	40	58	1,381	1,185
Oct	666	526	593	552	75	77	43	56	1,377	1,211
Nov	667	528	556	525	72	87	42	58	1,337	1,198
Dec	646	524	553	518	67	77	37	64	1,303	1,183
<b>Avg</b>	<b>724.8</b>	<b>576.8</b>	<b>640.4</b>	<b>541.3</b>	<b>71.0</b>	<b>82.8</b>	<b>39.8</b>	<b>48.2</b>	<b>1,476.0</b>	<b>1,249.1</b>

\* Parole SAI and Probation SAI statistics were included in the traditional Parole and Probation statistics.

**Table 8 - End of Month GPS Populations by Offender Type**

	Parole		Probation		Lifetime		Total	
	2020	2021	2020	2021	2020	2021	2020	2021
Jan	1,797	1,977	10	6	497	601	2,304	2,584
Feb	1,815	1,913	8	6	508	594	2,331	2,513
Mar	1,906	1,875	10	6	512	606	2,428	2,487
Apr	1,924	1,800	9	6	525	619	2,458	2,425
May	2,017	1,750	10	6	540	626	2,567	2,382
Jun	2,064	1,682	6	7	553	635	2,623	2,324
Jul	2,002	1,614	6	7	564	648	2,572	2,269
Aug	1,979	1,561	7	7	564	661	2,550	2,229
Sep	1,979	1,559	6	8	572	674	2,557	2,241
Oct	1,964	1,554	6	6	575	682	2,545	2,242
Nov	1,937	1,539	6	5	588	695	2,531	2,239
Dec	1,970	1,488	6	5	595	711	2,571	2,204
<b>Avg</b>	<b>1,946.2</b>	<b>1,692.7</b>	<b>7.5</b>	<b>6.3</b>	<b>549.4</b>	<b>646.0</b>	<b>2,503.1</b>	<b>2,344.9</b>

**Table 9 - End of Month Totals by Monitoring Technology**

	Curfew		GPS		SCRAM		Remote Breath	
	2020	2021	2020	2021	2020	2021	2020	2021
Jan	1,686	1,285	2,304	2,584	1,133	776	53	40
Feb	1,688	1,279	2,331	2,513	1,094	764	60	40
Mar	1,706	1,326	2,428	2,487	1,121	752	61	43
Apr	1,542	1,310	2,458	2,425	1,049	709	54	40
May	1,495	1,295	2,567	2,382	972	662	47	49
Jun	1,423	1,260	2,623	2,324	886	639	38	51
Jul	1,394	1,239	2,572	2,269	855	634	46	54
Aug	1,380	1,218	2,550	2,229	799	657	45	51
Sep	1,381	1,185	2,557	2,241	841	717	45	48
Oct	1,377	1,211	2,545	2,242	855	724	48	43
Nov	1,337	1,198	2,531	2,239	869	769	48	42
Dec	1,303	1,183	2,571	2,204	817	781	45	40
<b>Avg</b>	<b>1,476.0</b>	<b>1,249.1</b>	<b>2,503.1</b>	<b>2,344.9</b>	<b>940.9</b>	<b>715.3</b>	<b>49.2</b>	<b>45.1</b>

Return to prison statistics measure an offender’s outcome at the conclusion of a standard follow-up period, however, this is not a relevant measure for most electronic monitoring participants as return to prison is only relevant for parolees. Table 10 replicates a portion of the **Three-Year Follow-Up Outcomes of Offenders Who Paroled in 2002 to 2017 by Year** table reported in the Department's 2020 Statistical Report (the most recent available). The table shows that offenders paroled in 2017 had a Return to Prison Rate of 26.6% (Technical Violators 13.4% and New Sentence Violators 13.2%) after a full three-year follow up period. New electronic monitoring participants (parolees and parolees from SAI) for 2017 are the most recent participants that can have a three-year follow-up period; however, they would have paroled from a mixture of years from 2017 and earlier. Thus, these new participants for 2017 will have a failure rate that averages the recidivism rates for paroles in 2017 and earlier.

**Table 10 - (portion of) Three-Year Follow-Up Outcomes of Offenders Who Paroled in 2002 to 2017 by Year**

<b>Year Paroled</b>	<b>Total Cases</b>	<b>Success Total</b>	<b>Failure Total</b>	<b>Absconds</b>	<b>Technical Violators</b>	<b>New Sentence</b>	<b>Return to Prison</b>
2013	10,110	68.9%	31.1%	1.3%	15.0%	14.7%	29.8%
2014	9,664	70.5%	29.5%	1.4%	13.8%	14.3%	28.1%
2015	9,613	70.9%	29.1%	0.9%	15.1%	14.0%	29.1%
2016	9,922	72.2%	27.8%	1.1%	13.6%	13.2%	26.7%
2017	9,204	72.2%	27.8%	1.2%	13.4%	13.2%	26.6%

See 2020 Statistical Report, Table D3 at [https://www.michigan.gov/documents/corrections/LR010322\\_-\\_2020\\_Stat\\_Report\\_-\\_Final\\_v2\\_744579\\_7.pdf](https://www.michigan.gov/documents/corrections/LR010322_-_2020_Stat_Report_-_Final_v2_744579_7.pdf)

Electronic monitoring of offenders impacts jail utilization by preserving jail beds for offenders that pose a more serious risk to the public. Electronic monitoring provides the Courts with an option that falls between probation and jail and additionally provides a sanction for noncompliant probationers. Electronic monitoring impacts prison admissions by diverting eligible parole violators who would otherwise be returned to prison as technical violators.

**Electronic Monitoring Center**

<b>2020 Staffing</b>		<b>2021 Staffing</b>
1.0	State Administrative Manager 15	1.0
1.0	Parole Probation Manager 3	1.0
3.0	Departmental Supervisor-3	3.0
4.0	Parole Probation Officer-A	4.0
1.0	Departmental Specialist-2	1.0
6.0	Departmental Technician-A	6.0
33.0	Departmental Technician-E	33.0
2.0	General Office Assistant 7	2.0
1.0	Secretary-A	1.0
<b>52.0</b>	<b>Total Electronic Monitoring Center Staff</b>	<b>52.0</b>