

**REPORT TO THE LEGISLATURE**  
**Pursuant to P.A. 166 of 2022**  
**Article 2, Section 502**  
**Electronic Monitoring Program**

*Section 502 of 2022 P.A. 166* requires that the Department of Corrections provide individual reports for the residential reentry program, the electronic monitoring program, and the special alternative to incarceration program, including information on:

- Monthly new participants by type of offender. Residential reentry program participants shall be categorized by reason for placement. For technical rule violators, the report shall sort offenders by length of time since release from prison, by the most recent violation, and by number of violations occurring since release from prison.
- Monthly participant unsuccessful terminations, including cause.
- Number of successful terminations.
- End month population by facility/program.
- Average length of placement.
- Return to prison statistics.
- Description of each program location or locations, capacity, and staffing.
- Sentencing guideline scores and actual sentence statistics for participants, if applicable.
- Comparison with prior year statistics.
- Analysis of the impact on prison admissions and jail utilization and the cost effectiveness of the program.

This report will focus on the electronic monitoring program, which includes Curfew Monitoring, Global Position System (GPS) monitoring, Secure Continuous Remote Alcohol Monitoring (SCRAM) and Remote Breath.

The Electronic Monitoring Center is staffed 24 hours a day, 7 days a week, 365 days a year. Monitored probationers and parolees are assigned to and supervised by field agents throughout the State, but all monitoring of the equipment, alert processing and notification, and inventory control is managed through the Monitoring Center. The Center handles all Law Enforcement Information Network (LEIN) notification activity in the Department, due to their alert processing and notification responsibilities. The Center also contracts to provide monitoring services for Community Electronic Monitoring (CEM) and for the Regional Detention Services System (RDSS).

There are four broad offender types on Curfew Monitoring: probationers, parolees, CEM and RDSS. Curfew Monitoring may have been imposed as an initial condition of sentencing or release; alternatively, Curfew Monitoring may have been imposed as a sanction for violation behavior.

The use of GPS monitoring allows for the tracking of offender movement in order to determine compliance with supervision plans. The Department only uses active GPS monitoring which constantly monitors offender movements and provides agents with dynamic alerts of boundary violations. Passive GPS monitoring, which stores offender movement information for later review, is no longer used by the Department. Offenders on GPS consist of parolees, probationers, and specified sex offenders sentenced to lifetime GPS upon completion of a term of incarceration and subsequent parole.

SCRAM provides 24/7 alcohol testing for probationers, parolees and CEM.

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Remote Breath is a handheld, portable breath alcohol device which includes automated facial recognition technology. The Remote Breath population includes parolees, probationers and CEM.

The offender counts in this report come from the monitoring vendor's database.

Tables 1 and 2 break down the new Curfew Monitoring and GPS participants by month and type of offender. Table 3 shows the monthly new participant totals by monitoring technology.

**Table 1 – Monthly New Curfew Monitoring Participants by Offender Type**

	Parole*		Probation*		CEM		RDSS		Total	
	2021	2022	2021	2022	2021	2022	2021	2022	2021	2022
Jan	218	131	181	135	27	23	16	27	442	316
Feb	178	104	163	136	25	23	10	23	376	286
Mar	209	120	206	162	44	29	23	25	482	336
Apr	178	104	193	148	36	14	20	26	427	292
May	172	104	169	172	32	20	23	37	396	333
Jun	170	109	188	187	32	34	17	38	407	368
Jul	163	94	176	137	37	24	23	29	399	284
Aug	190	125	181	183	28	24	30	35	429	367
Sep	156	104	175	183	36	19	25	28	392	334
Oct	136	105	189	183	32	20	21	22	378	330
Nov	136	124	140	178	27	22	19	31	322	355
Dec	127	98	149	142	15	21	33	27	324	288
<b>Total</b>	<b>2,033</b>	<b>1,322</b>	<b>2,110</b>	<b>1,946</b>	<b>371</b>	<b>273</b>	<b>260</b>	<b>348</b>	<b>4,774</b>	<b>3,889</b>
<b>Avg</b>	<b>169.4</b>	<b>110.2</b>	<b>175.8</b>	<b>162.2</b>	<b>30.9</b>	<b>22.8</b>	<b>21.7</b>	<b>29.0</b>	<b>397.8</b>	<b>324.1</b>

\* Parole SAI and Probation SAI statistics were included in the traditional Parole and Probation statistics.

**Table 2 – Monthly New GPS Participants by Offender Type**

	Parole		Probation		Lifetime		Total	
	2021	2022	2021	2022	2021	2022	2021	2022
Jan	224	140	1	0	7	20	232	160
Feb	173	125	0	1	8	16	181	142
Mar	210	164	1	1	15	17	226	182
Apr	193	138	1	0	16	16	210	154
May	168	155	0	0	11	23	179	178
Jun	175	152	0	1	19	19	194	172
Jul	157	125	0	0	17	23	174	148
Aug	157	122	0	1	17	19	174	142
Sep	191	143	0	1	15	19	206	163
Oct	162	116	0	0	11	16	173	132
Nov	167	152	0	0	16	15	183	167
Dec	142	141	0	1	17	12	159	154
<b>Total</b>	<b>2,119</b>	<b>1,673</b>	<b>3</b>	<b>6</b>	<b>169</b>	<b>215</b>	<b>2,291</b>	<b>1,894</b>
<b>Avg</b>	<b>176.6</b>	<b>139.4</b>	<b>.3</b>	<b>.5</b>	<b>14.1</b>	<b>17.9</b>	<b>190.9</b>	<b>157.8</b>

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**Table 3 – Monthly New Participant Totals by Monitoring Technology**

	Curfew		GPS		SCRAM		Remote Breath	
	2021	2022	2021	2022	2021	2022	2021	2022
Jan	442	316	232	160	193	188	5	12
Feb	376	286	181	142	164	161	7	11
Mar	482	336	226	182	203	217	11	13
Apr	427	292	210	154	167	177	4	15
May	396	333	179	178	149	178	17	9
Jun	407	368	194	172	164	206	13	14
Jul	399	284	174	148	179	171	14	5
Aug	429	367	174	142	184	215	6	12
Sep	392	334	206	163	222	205	6	10
Oct	378	330	173	132	182	178	9	4
Nov	322	355	183	167	212	179	12	6
Dec	324	288	159	154	192	186	11	10
<b>Total</b>	<b>4,774</b>	<b>3,889</b>	<b>2,291</b>	<b>1,894</b>	<b>2,211</b>	<b>2,261</b>	<b>115</b>	<b>121</b>
<b>Avg</b>	<b>397.8</b>	<b>324.1</b>	<b>190.9</b>	<b>157.8</b>	<b>184.3</b>	<b>188.4</b>	<b>9.6</b>	<b>10.1</b>

Tables 4 and 5 show the monthly Curfew Monitoring and GPS terminations by offender type. Table 6 shows the monthly termination totals by monitoring technology.

**Table 4 - Monthly Curfew Monitoring Terminations by Offender Type**

	Parole*		Probation*		CEM		RDSS		Total	
	2021	2022	2021	2022	2021	2022	2021	2022	2021	2022
Jan	136	149	135	174	18	28	16	27	305	378
Feb	133	137	114	135	24	20	12	22	283	314
Mar	141	128	146	163	32	32	16	25	335	348
Apr	175	101	142	129	29	32	13	26	359	288
May	135	137	151	163	37	16	19	25	342	341
Jun	171	113	165	159	34	23	29	32	399	327
Jul	128	118	162	137	32	26	21	41	343	322
Aug	157	114	167	185	47	20	20	38	391	357
Sep	138	114	180	167	27	23	19	23	364	327
Oct	121	113	128	163	34	18	27	22	310	316
Nov	124	118	164	143	18	14	17	29	323	304
Dec	137	114	158	189	27	31	29	23	351	357
<b>Total</b>	<b>1,696</b>	<b>1,456</b>	<b>1,812</b>	<b>1,907</b>	<b>359</b>	<b>283</b>	<b>238</b>	<b>333</b>	<b>4,105</b>	<b>3,979</b>
<b>Avg</b>	<b>141.3</b>	<b>121.3</b>	<b>151.0</b>	<b>158.9</b>	<b>29.9</b>	<b>23.6</b>	<b>19.8</b>	<b>27.8</b>	<b>342.1</b>	<b>331.6</b>

\* Parole SAI and Probation SAI statistics were included in the traditional Parole and Probation statistics.

**Table 5 - Monthly GPS Terminations by Offender Type**

	Parole		Probation		Lifetime		Total	
	2021	2022	2021	2022	2021	2022	2021	2022
Jan	138	177	1	0	0	3	139	180
Feb	162	153	0	0	14	6	176	159
Mar	172	154	2	1	3	11	177	166
Apr	184	148	0	0	3	4	187	152
May	161	183	0	0	4	10	165	193
Jun	166	179	0	1	12	4	178	184
Jul	184	168	0	0	2	4	186	172
Aug	157	154	0	3	5	8	162	165
Sep	164	160	0	0	2	4	166	164
Oct	150	138	1	0	3	2	154	140
Nov	142	143	0	0	3	3	145	146
Dec	169	153	0	0	1	2	170	155
<b>Total</b>	<b>1,949</b>	<b>1,910</b>	<b>4</b>	<b>5</b>	<b>52</b>	<b>61</b>	<b>2,005</b>	<b>1,976</b>
<b>Avg</b>	<b>162.4</b>	<b>159.2</b>	<b>.3</b>	<b>.4</b>	<b>4.3</b>	<b>5.1</b>	<b>167.1</b>	<b>164.7</b>

**Table 6 – Monthly Termination Totals by Monitoring Technology**

	Curfew		GPS		SCRAM		Remote Breath	
	2021	2022	2021	2022	2021	2022	2021	2022
Jan	305	378	139	180	234	210	11	8
Feb	283	314	176	159	182	180	6	19
Mar	335	348	177	166	213	210	8	8
Apr	359	288	187	152	207	204	7	12
May	342	341	165	193	198	201	8	15
Jun	399	327	178	184	188	184	10	6
Jul	343	322	186	172	184	178	12	10
Aug	391	357	162	165	158	210	9	17
Sep	364	327	166	164	166	193	9	11
Oct	310	316	154	140	175	200	14	9
Nov	323	304	145	146	163	180	14	8
Dec	351	357	170	155	186	188	11	5
<b>Total</b>	<b>4,105</b>	<b>3,979</b>	<b>2,005</b>	<b>1,976</b>	<b>2,254</b>	<b>2,338</b>	<b>119</b>	<b>128</b>
<b>Avg</b>	<b>342.1</b>	<b>331.6</b>	<b>167.1</b>	<b>164.7</b>	<b>187.8</b>	<b>194.8</b>	<b>9.9</b>	<b>10.7</b>

Below are typical reasons for unsuccessful terminations:

- Administrative terminations occur when the offender is unable to continue for reasons beyond their control, such as, loss of home placement, hospitalized, or commitment to a treatment program.
- Substance abuse violations
- Curfew violations
- Tampering with tether device
- Abscond violation
- New felony

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The monthly new monitoring participants and monthly Curfew Monitoring terminations resulted in the end of month Curfew Monitoring and GPS populations shown in Tables 7 and 8. Table 9 shows the end of month totals by Monitoring Technology.

**Table 7 - End of Month Curfew Monitoring Populations by Offender Type**

	Parole*		Probation*		CEM		RDSS		Total	
	2021	2022	2021	2022	2021	2022	2021	2022	2021	2022
Jan	627	510	547	474	74	70	37	63	1,285	1,117
Feb	620	488	550	427	77	69	32	60	1,279	1,044
Mar	637	478	557	471	91	67	41	61	1,326	1,077
Apr	592	478	577	485	92	52	49	63	1,310	1,078
May	608	449	555	496	82	59	50	74	1,295	1,078
Jun	577	449	551	521	90	69	42	85	1,260	1,124
Jul	576	416	532	527	91	64	40	70	1,239	1,077
Aug	566	433	528	526	73	68	51	66	1,218	1,093
Sep	541	427	503	540	83	64	58	68	1,185	1,099
Oct	526	417	552	564	77	66	56	71	1,211	1,118
Nov	528	437	525	582	87	73	58	71	1,198	1,163
Dec	524	424	518	563	77	64	64	77	1,183	1,128
<b>Avg</b>	<b>576.8</b>	<b>450.5</b>	<b>541.3</b>	<b>514.7</b>	<b>82.8</b>	<b>65.4</b>	<b>48.2</b>	<b>69.1</b>	<b>1,249.1</b>	<b>1,099.7</b>

\* Parole SAI and Probation SAI statistics were included in the traditional Parole and Probation statistics.

**Table 8 - End of Month GPS Populations by Offender Type**

	Parole		Probation		Lifetime		Total	
	2021	2022	2021	2022	2021	2022	2021	2022
Jan	1,977	1,424	6	5	601	728	2,584	2,157
Feb	1,913	1,391	6	6	594	738	2,513	2,135
Mar	1,875	1,399	6	7	606	742	2,487	2,148
Apr	1,800	1,398	6	8	619	754	2,425	2,160
May	1,750	1,378	6	10	626	766	2,382	2,154
Jun	1,682	1,344	7	10	635	782	2,324	2,136
Jul	1,614	1,299	7	8	648	799	2,269	2,106
Aug	1,561	1,264	7	6	661	811	2,229	2,081
Sep	1,559	1,228	8	6	674	825	2,241	2,059
Oct	1,554	1,206	6	6	682	841	2,242	2,053
Nov	1,539	1,218	5	6	695	856	2,239	2,080
Dec	1,488	1,220	5	5	711	863	2,204	2,088
<b>Avg</b>	<b>1,692.7</b>	<b>1,314.1</b>	<b>6.3</b>	<b>6.9</b>	<b>646.0</b>	<b>792.1</b>	<b>2,344.9</b>	<b>2,113.1</b>

**Table 9 - End of Month Totals by Monitoring Technology**

	Curfew		GPS		SCRAM		Remote Breath	
	2021	2022	2021	2022	2021	2022	2021	2022
Jan	1,285	1,117	2,584	2,157	776	755	40	45
Feb	1,279	1,044	2,513	2,135	764	743	40	37
Mar	1,326	1,077	2,487	2,148	752	745	43	41
Apr	1,310	1,078	2,425	2,160	709	721	40	45
May	1,295	1,078	2,382	2,154	662	698	49	38
Jun	1,260	1,124	2,324	2,136	639	717	51	46
Jul	1,239	1,077	2,269	2,106	634	715	54	42
Aug	1,218	1,093	2,229	2,081	657	717	51	37
Sep	1,185	1,099	2,241	2,059	717	733	48	36
Oct	1,211	1,118	2,242	2,053	724	708	43	31
Nov	1,198	1,163	2,239	2,080	769	712	42	31
Dec	1,183	1,128	2,204	2,088	781	704	40	33
<b>Avg</b>	<b>1,249.1</b>	<b>1,099.7</b>	<b>2,344.9</b>	<b>2,113.1</b>	<b>715.3</b>	<b>722.3</b>	<b>45.1</b>	<b>38.5</b>

Return to prison statistics measure an offender’s outcome at the conclusion of a standard follow-up period, however, this is not a relevant measure for most electronic monitoring participants as return to prison is only relevant for parolees. Table 10 replicates a portion of the **Three-Year Follow-Up Outcomes of Offenders Who Paroled in 2003 to 2018 by Year** table reported in the Department's 2021 Statistical Report (the most recent available). The table shows that offenders paroled in 2018 had a Return to Prison Rate of 26.6% (Technical Violators 13.4% and New Sentence Violators 13.2%) after a full three-year follow up period. New electronic monitoring participants (parolees and parolees from SAI) for 2018 are the most recent participants that can have a three-year follow-up period; however, they would have paroled from a mixture of years from 2018 and earlier. Thus, these new participants for 2018 will have a failure rate that averages the recidivism rates for paroles in 2018 and earlier.

**Table 10 - (portion of) Three-Year Follow-Up Outcomes of Offenders Who Paroled in 2003 to 2018 by Year**

<b>Year Paroled</b>	<b>Total Cases</b>	<b>Success Total</b>	<b>Failure Total</b>	<b>Absconds</b>	<b>Technical Violators</b>	<b>New Sentence</b>	<b>Return to Prison</b>
2014	9,664	70.5%	29.5%	1.4%	13.8%	14.3%	28.1%
2015	9,613	70.9%	29.1%	0.9%	15.1%	14.0%	29.1%
2016	9,922	72.2%	27.8%	1.1%	13.6%	13.2%	26.7%
2017	9,204	72.2%	27.8%	1.2%	13.4%	13.2%	26.6%
2018	8,528	74.9%	25.1%	1.5%	13.4%	13.2%	26.6%

See 2021 Statistical Report, Table D3 at <https://www.michigan.gov/corrections/public-information/statistics-and-reports/statistical-reports>

Electronic monitoring of offenders impacts jail utilization by preserving jail beds for offenders that pose a more serious risk to the public. Electronic monitoring provides the Courts with an option that falls between probation and jail and additionally provides a sanction for noncompliant probationers. Electronic monitoring impacts prison admissions by diverting eligible parole violators who would otherwise be returned to prison as technical violators.

**Electronic Monitoring Center**

<b>2021 Staffing</b>		<b>2022 Staffing</b>
1.0	State Administrative Manager 15	1.0
1.0	Parole Probation Manager 3	1.0
3.0	Departmental Supervisor-3	3.0
4.0	Parole Probation Officer-A	4.0
1.0	Departmental Specialist-2	1.0
6.0	Departmental Technician-A	6.0
33.0	Departmental Technician-E	33.0
2.0	General Office Assistant 7	2.0
1.0	Secretary-A	1.0
0.0	Corrections Field Service AST-E9	1.0
<b>52.0</b>	<b>Total Electronic Monitoring Center Staff</b>	<b>53.0</b>