

# **Michigan Department of Corrections**

*“Committed to Protect, Dedicated to Success”*



## **OFFENDER SUCCESS ADMINISTRATION**

**Public Act 166 of 2022  
Article 2, Section 406  
Office of Community Corrections  
Annual Report**

## INTRODUCTION

Michigan Public Act 511, *also known as the Community Corrections Act*, was established in 1988 to improve the State's prison commitment rates through the development and utilization of evidence-based, community corrections programming that target Group 2 straddle cell offenders, probation violators, and parole violators. Counties and regions establishing a Community Corrections Advisory Board (CCAB) appointed member stakeholders as required by PA-511 to identify and target local criminogenic needs that impact prison commitments and recidivism. CCABs are obligated to abide by PA-511 and Michigan Office of Community Corrections (MOCC) requirements when receiving MOCC funding, including but not limited to data tracking, analysis, program eligibility and program utilization.

At the onset of PA-511, the State's Prison Commitment Rate (PCR) was 34.7% (FY 1989, as reported by the Michigan Department of Corrections' Statistical Report). The current FY 22 State's Prison Commitment Rate is 18.4%. In comparison, FY 21 the State Prison Commitment Rate was 16.5%.

Passed in March 2017, additional revisions to PA-511 were approved to include specific recidivism measurements as they apply to probation and parole violators in OCC programming. The State's FY 22 recidivism rate for probation violator technical (PVT) is 7%, probation violator with a new sentence (PVNS) is 13.5% and parole violator new sentence (PAVNS) is 14%. In Comparison, the State's FY 21 recidivism rate for probation violator technical (PVT) is 8.8%, probation violator with a new sentence (PVNS) is 13.5% and parole violator new sentence (PAVNS) is 16%.

FY 21 court closures in response to the coronavirus (COVID-19) pandemic had a historical impact on felony dispositions for the State of Michigan with a total of 26,901. In FY 22, most courts reopened, resulting in total of 36,845 felony dispositions, which is a 37% increase in felony dispositions.

As stated in Public Act 166 of 2022 Sec. 406. (1) From the funds appropriated in part 1, the department shall submit the following information for each county and counties consolidated for community corrections comprehensive plans:

- (a) Approved technical assistance grants and community corrections comprehensive plans including each program and level of funding, the utilization level of each program, and profile information of enrolled offenders.
- (b) If federal funds are made available, the number of participants funded, the number served, the number successfully completing the program, and a summary of the program activity.
- (c) Status of the community corrections information system and the jail population information system.
- (d) Data on residential services, including participant data, participant sentencing guideline scores, program expenditures, average length of stay, and bed utilization data.
- (e) Offender disposition data by sentencing guideline range, by disposition type, by prior record variable score, by number and percent statewide and by county, current year, and comparisons to the previous 3 years.
- (f) Data on the use of funding made available under the drunk driver jail reduction and community treatment program. (2) The report required under subsection (1) shall include the total funding allocated, program expenditures, required program data, and year-to-date totals.

**FY 21 & 22 Community Corrections Comprehensive Plans (CPS) & Drunk Driver Jail Reduction (DDJR) Program Utilization**

The State Community Corrections Board recommended approval for thirty-two (32) proposals which cover forty-three (43) counties for Community Corrections Funds. for FY 22. \$13,198,100 was appropriated for Comprehensive Plans and Services. The funds were awarded to local units of government to support a wide range of services such as case management, cognitive behavioral programming, day reporting, education, employment services, pretrial assessment and supervision services, and substance abuse treatment. The Comprehensive plans and services provided vary from county to county depending on local needs to make an impact on the priorities adopted by the State Community Corrections Board to impact prison commitment and recidivism rates.

The below offender profile in collaboration with a moderate to high risk/need profile, make up the focus of the target population and impact the State Community Corrections Board priorities:

**SENTENCED FELONS**

Community Corrections Advisory Boards are encouraged to review local sentencing practices and Correctional Offender Management Profiling for Alternative Sanctions (COMPAS) Criminogenic Needs Data to identify and support the target populations identified within the comprehensive community corrections plan. Target populations are expected to impact the State Board Key Performance Measures.

**PRETRIAL POPULATION**

In 2014, P.A. 511 was revised to include the pretrial population. OCC strives to fund pretrial risk assessments and pretrial release supervision in accordance with the National Institute of Corrections' Measuring What Matters" publication. The recent recommendations of the Michigan Task Force on Jail and Pretrial Incarceration act as best practice standards and criminal justice reforms implemented through the Michigan Jail Reform Advisory Council will be adopted.

***Per Public Act 166 of 2022 Sec. 406. (1) From the funds appropriated in part 1, the department shall submit the following information for each county and counties consolidated for community corrections comprehensive plans:***

***(f) Data on the use of funding made available under the drunk driver jail reduction and community treatment program. (2) The report required under subsection (1) shall include the total funding allocated, program expenditures, required program data, and year-to-date totals.***

The below table provides a summary of the FY 22 program level of funding and expense utilization for Comprehensive Plans and Services (CPS) for the approved appropriation amount of \$13,198,100.

<b>COMPREHENSIVE PLANS AND SERVICE FUNDS</b>				
<b>SUMMARY OF PROGRAM BUDGETS</b>				
<b>FY 22</b>				
<b>Program</b>		<b>Budget</b>	<b>Expenses</b>	<b>Balance</b>
Group Based Programs	<b>22%</b>	3,345,895	2,174,364	1,171,530
Supervision Programs	<b>23%</b>	2,575,962	2,216,742	359,219
Assessment Services	<b>14%</b>	1,659,657	1,402,570	257,086

Gatekeeper	3%	490,401	248,638	241,763
Case Management	10%	1,187,740	951,369	236,371
Substance Abuse Testing	3%	422,918	296,253	126,665
Other	3%	409,007	309,059	99,948
Administration	22%	2,973,039	2,106,061	866,978
Totals	74%	13,064,618	9,705,058	3,359,560

**FY 2022 Approved Comprehensive Plans & DDJR Budgets by County**

***Per Public Act 166 of 2022 Sec. 406. (1) From the funds appropriated in part 1, the department shall submit the following information for each county and counties consolidated for community corrections comprehensive plans:***

- (a) Approved technical assistance grants and community corrections comprehensive plans including each program and level of funding, the utilization level of each program, and profile information of enrolled offenders.***

In FY 21 budgets experienced a structure change, and rather than having two separate budget lines for CPS and DDJR, the decision was made to roll the two budget lines together. This simplified the budget operations for the counties and for the state in terms of tracking expenses that were directed for DDJR activities. For FY 22 with the lines being combined, \$13,198,100 was appropriated for CPS and DDJR programs and services. The below provides a breakout of approved budgets by county.

<b>CCAB</b>	<b>FY22 CPS &amp; DDJR Award Amount</b>
<b>ALLEGAN</b>	\$105,000
<b>BARRY</b>	\$116,635
<b>BAY</b>	\$156,796
<b>BERRIEN</b>	\$125,000
<b>CASS</b>	\$88,486
<b>EATON</b>	\$120,000
<b>EMMET</b>	\$43,000
<b>GENESEE</b>	\$482,820
<b>INGHAM</b>	\$285,312
<b>IONIA</b>	\$40,000
<b>ISABELLA</b>	\$68,000
<b>JACKSON</b>	\$230,706

<b>KALAMAZOO</b>	\$797,000
<b>KENT</b>	\$1,090,108
<b>LIVINGSTON</b>	\$110,001
<b>MACOMB</b>	\$1,533,836
<b>MARQUETTE</b>	\$64,000
<b>MIDLAND</b>	\$296,334
<b>MONROE</b>	\$304,625
<b>MONTCALM</b>	\$97,517
<b>MUSKEGON</b>	\$200,200
<b>NORTHEAST</b>	\$275,922
<b>OAKLAND</b>	\$2,022,553
<b>OGEMAW/ARENAC</b>	\$24,508
<b>OTTAWA</b>	\$265,705
<b>SAGINAW</b>	\$504,562
<b>ST. JOSEPH</b>	\$26,571
<b>13TH CIRCUIT</b>	\$325,056
<b>THUMB REGIONAL</b>	\$290,000
<b>VAN BUREN</b>	\$150,000
<b>WASHTENAW</b>	\$663,480
<b>WAYNE</b>	\$2,142,718
<b>WEXFORD</b>	\$120,000
<b>TOTALS</b>	\$13,198,100

**Community Corrections Information System (CCIS) & Jail Population Information System (JPIS)**

*As stated in Public Act 166 of 2022 Sec. 406. (1) From the funds appropriated in part 1, the department shall submit the following information for each county and counties consolidated for community corrections comprehensive plans:*

*(c) Status of the community corrections information system and the jail population information system.*

Local jurisdictions enter offender profile and program utilization data into the centralized website case manager program for all offenders enrolled in community corrections programs funded by P.A. 511. Two types of data are required: (1) characteristics of offenders who have been determined P.A. 511 eligible for enrollment into programs; and (2) program participation details.

**CCIS Features**

**Community Corrections Demographics (October 1, 2021 to September 30, 2022)**

**Males**

	<b>Caucasian</b>	<b>African American</b>	<b>Latino</b>	<b>Other*</b>	<b>Total</b>	<b>Percent Total</b>
<b>Under 18</b>	28	52	2	4	86	.3%
<b>18-24</b>	1900	3787	138	191	6016	18.1%
<b>25-34</b>	5023	6050	242	364	11679	35.2%
<b>35-44</b>	4731	3016	159	228	8134	24.5%
<b>45-54</b>	2454	1616	87	130	4287	12.9%
<b>55-64</b>	1402	1001	44	70	2517	7.6%
<b>65 and over</b>	301	189	2	13	505	1.5%
<b>Total</b>	15839	15711	674	1000	33223	100.0%
<b>Percent Total</b>	47.7%	47.3%	2.0%	3.0%	100.0%	

**Females**

	<b>Caucasian</b>	<b>African American</b>	<b>Latino</b>	<b>Other*</b>	<b>Total</b>	<b>Percent Total</b>
<b>Under 18</b>	6	7	0	0	13	.1%
<b>18-24</b>	638	999	23	60	1720	17.4%
<b>25-34</b>	1960	1464	40	134	3598	36.5%
<b>35-44</b>	1843	793	58	86	2780	28.2%
<b>45-54</b>	747	355	14	30	1146	11.6%
<b>55-64</b>	324	182	2	15	523	5.3%
<b>65 and over</b>	47	29	1	3	80	.8%
<b>Total</b>	5565	3929	138	328	9860	100.0%
<b>Percent Total</b>	56.4%	39.8%	1.4%	3.3%	100.0%	

\* The **Other** category includes Native American, Asian, Arabic, Other, or the race was unknown.

## FY 22 CCIS Enrollments and Outcomes

The following tables below provide a summary of program participants served and program enrollments and outcomes.

**Table 1: Program Completions and Success Rates by Legal Status**

### Program Completions \* \*\*

Program Type	Unsentenced Felony			Unsentenced Misdemeanor			Sentenced Felony			Sentenced Misdemeanor			Unknown Legal Status		
	Successful	Unsuccessful	Neutral	Successful	Unsuccessful	Neutral	Successful	Unsuccessful	Neutral	Successful	Unsuccessful	Neutral	Successful	Unsuccessful	Neutral
Assessment Services (I22, F22)	172 44	31	46	89 91	42	18	363 3	12	0	17 49	11	2	9	0	0
Case Management (D04, I24)	115	48	2	60	20	2	369	158	22	23 3	41	8	2	1	0
Gatekeeper (I25)	2	0	0	0	0	0	147 4	0	0	0	0	0	0	0	0
Group Programming (B00, B15, C01, C05, C06, G00, G18)	234	17 2	10 8	57	32	24	268 4	103 4	31 8	26 1	15 2	2 9	11	20	0
Substance Abuse (G17)	634	12 1	48	47	6	2	236	104	62	5	5	1	53	13	1 1
Supervision Services (D08, D23, F23, Z01)	485 2	17 04	33 8	13 66	39 0	53	251 0	150	10	15 67	64	4	17 0	57	1 5
5-Day Housing (Z02)	12	0	0	0	0	0	8	0	0	0	0	0	0	0	0
Other (Z00)	3	4	0	2	1	1	155	95	14	12	3	0	7	0	0

\* 1,138 Neutral Program Terminations

\*\* 4,699 Open Programs

**Program Success Rates \* \*\***

<b>Program Type</b>	<b>Unsentenced Felony</b>	<b>Unsentenced Misdemeanor</b>	<b>Sentenced Felony</b>	<b>Sentenced Misdemeanor</b>	<b>Unknown Legal Status</b>	<b>Overall Program Success Rate</b>
Assessment Services (I22, F22)	99.8%	99.5%	99.7%	99.4%	100.0 %	99.7%
Case Management (D04, I24)	70.6%	75.0%	70.0%	85.0%	66.7%	74.4%
Gatekeeper (I25)	100.0 %	0.00%	100.0 %	N/A	N/A	100.0%
Group Programming (B00, B15, C01, C05, C06, G00, G18)	57.6%	63.3%	72.2%	63.2%	35.5%	69.7%
Substance Abuse (G17)	84.0%	88.7%	69.4%	50.0%	80.3%	79.7%
Supervision Services (D08, D23, F23, Z01)	74.0%	77.8%	94.4%	96.1%	74.9%	81.6%
5-Day Housing (Z02)	100.0 %	N/A	100.0 %	N/A	N/A	100.0%
Other (Z00)	42.9%	66.7%	62.0%	80.0%	100.0 %	63.5%

\* 1,138 Neutral Program Terminations

\*\* 4,699 Open Programs

**JPIS**

The Jail Population Information System (JPIS) is aimed to provide the ability to monitor and evaluate jail population characteristics for use in policy planning. Of the 83 counties in Michigan 57 county jails utilize JPIS to track their data.

18 county jails reported 12 months of data. Most of the data reporting ceased in April 2020. As a result, a Statewide report could not be provided with accuracy. In lieu of that report, Wayne County data is being shared due to full month reporting and the size of the county. The unsentenced population accounted for 35% of the average daily jail population (ADP) and the average length of stay ranged from 51-123 days as reported by Wayne County Jail staff.

**Jail Utilization Data For: 10/1/2021 - 9/30/2022**

**AVERAGE DAILY POPULATION (ADP)**

<b>Description</b>	<b>Value</b>	<b>Percentage</b>
used in Facility:	8188	
ADP Sent Fel:	100.45	3.29%
ADP Sent Mis:	53.37	1.75%
ADP Sent Civil:	0.1	0%
ADP Unsent Fel:	2616.25	85.59%
ADP Unsent Mis:	223.22	7.3%
ADP Unsent Civil:	9.03	0.3%



AVERAGE LENGTH OF STAY		
Description	Value	Inmate
Total Released:	5157	
Sent. Fel:	144.72	306
Sent. Mis:	47.82	352
Sent. Civil:	38	1
Unsent. Fel:	123.5	3645
Unsent. Mis:	51.59	830
Unsent. Civil:	58.15	20

### **FY 22 Residential Services Budget and Expenditures**

***As stated in Public Act 166 of 2022 Sec. 406. (1) From the funds appropriated in part 1, the department shall submit the following information for each county and counties consolidated for community corrections comprehensive plans:***

***(d) Data on residential services, including participant data, participant sentencing guideline scores, program expenditures, average length of stay, and bed utilization data.***

Residential Services provides community-based supervision, cognitive behavioral therapy, employment/educational services, financial management budgeting services, supportive housing services, drug testing and substance use disorder treatment services to offenders who meet programming eligibility criteria for up to 150 days. In alignment with our State Community Corrections Board priorities, the eligibility criteria below target multiple areas of criminogenic needs in the communities we serve statewide:

All counties have access to the 30 Residential Service locations that serve male and female offenders. Our service providers have developed programming strategies to impact the higher level of care needed for substance use disorders by collaborating with MDHHS for supplemental funding through Medicaid.

### **FY 22 Program Metrics**

Each Residential Service contractor must meet the following objectives: maintain an 80% rate of offenders who achieve key case management objectives by the time of successful discharge, maintain a 90% rate of offenders with no additional positive drug test after 15 days and maintain an 80% rate of offenders who successfully complete cognitive behavioral treatment (CBT) group by the time of discharge.

- o 100% of Residential Services maintained an 80% rate of achieved case management objectives.
- o 94% of Residential Services maintained an 90% rate of no additional positive drug test.
- o 76% of Residential Services maintained an 80% rate of offenders who completed CBT.

Statewide 62% of the program participants successfully discharged from this diversion program.

**FY 22 Statewide average daily population rate for Residential Services**

	Level 3 Parole Violators	Pre-Trial - Low Risk	Pre-Trial - Mod Risk	Pre-Trial - High Risk	Pre-Trial SA Assess	Probationers - Low Risk	Probationers - Mod Risk	Probationers - High Risk	Probation SA Assess	TOTAL YTD ADP	AUTH ADP
YTD ADP TOTALS	44.04	0.28	5.52	6.92	30.85	2.03	135.83	207.74	0.51	433.72	488.38

The average daily population (ADP) total of pre-trial, parole offenders and probation offenders placed in PRS programming statewide was 488. County mitigation strategies to reduce the spread of COVID-19 resulted in a 46% ADP decrease in comparison to FY 21's ADP of 712. For FY22 \$16,575,500 was appropriated for Residential Services and \$8,861,074.50 was expensed with a utilization rate of 53%.

**FY 22 Program funding expensed from 17 Residential Services contractors covering 25 site locations:**

PROVIDER	TOTAL EARNINGS
ALTERNATIVE DIRECTIONS	1,186,201.50
CEI - HOUSE OF COMMONS	80,475.00
CHRISTIAN GUIDANCE CENTER	204,906.00
COMPLETION HOUSE	296,370.00
ELMHURST HOME, INC.	137,751.00
GET BACK UP	-
GREAT LAKES RECOVERY CENTERS	15,817.50
HURON HOUSE, INCORPORATED	477,244.50
K-PEP	1,732,488.00
NEW PATHS, INCORPORATED	383,449.50
OPERATION GET DOWN	14,929.50
SALVATION ARMY HARBOR LIGHT (Macomb-Monroe)	106,671.00
SAMARITAS (HEARTLINE, INC.-Lutheran Social Services)	152,514.00
SELF HELP ADDICTION REHABILITATION	478,854.00
SMB TRI-CAP	1,669,495.50
TWIN COUNTY COMMUNITY PROBATION CENTER	1,516,759.50

<b>CAREFIRST</b>	<b>45,066.00</b>
<b>TEAM WELLNESS CENTER</b>	<b>362,082.00</b>
<b>TOTALS</b>	<b>8,861,074.50</b>

**FY 22 Offender Disposition Data, Effectiveness of Programs & New Initiatives**

**Sec. 406. (1) From the funds appropriated in part 1, the department shall submit the following information for each county and counties consolidated for community corrections comprehensive plans:**

**(e) Offender disposition data by sentencing guideline range, by disposition type, by prior record variable score, by number and percent statewide and by county, current year, and comparisons to the previous 3 years.**

The Offender Management Network Information (OMNI) system is the primary data collection and analysis tool utilized by the Michigan Office of Community Corrections when reviewing felony dispositional data. OMNI extracts data based on the most serious offense per file number, per date. Therefore, OMNI tracks the number of offenses, not the number of offenders.

The Michigan Office of Community Corrections provides the following dispositional data to measure the impact and effectiveness of programs on prison admissions and technical or new sentence probation violations. Current year, and comparisons to the previous 3 years are below:

For FY 2022 Michigan had a total of 36,845 felony dispositions; from that total 6,679 were prison dispositions. In comparison to FY 2021, this resulted in a 37% increase in overall dispositions and a 33% increase in prison dispositions. In comparison to the past three years, there has been an overall decrease: FY21 26,901 FY20 30,635 FY19 44,626. The overall prison commitment rate (PCR) for the current fiscal year in comparison to the past three years are below:

<u>FY 2022</u>	<u>FY 2021</u>	<u>FY 2020</u>	<u>FY 2019</u>
18.4%	16.5%	19.2%	19.6%

Below is the offender dispositional data by sentencing guideline range and disposition type for the current fiscal year and past three comparison years:

<b><u>FY 22</u></b>	<b><u>Prison</u></b>	<b><u>Jail</u></b>	<b><u>Jail/Probation</u></b>	<b><u>Probation</u></b>	<b><u>Other</u></b>
SGL N/A	16.0%	45.3%	16.9%	19.5%	2.3%
Intermediate	1.4%	12.1%	55.3%	30.5%	0.7%
Straddle	21.7%	19.7%	46.7%	11.6%	0.8%
Presumptive	70.3%	4.7%	20.3%	4.4%	0.2%

<b><u>FY 21</u></b>	<b><u>Prison</u></b>	<b><u>Jail</u></b>	<b><u>Jail/Probation</u></b>	<b><u>Probation</u></b>	<b><u>Other</u></b>
SGL N/A	16.3%	49.8%	17.2%	14.9%	1.8%
Intermediate	1.2%	11.8%	61.9%	24.3%	0.8%
Straddle	19.7%	19.5%	50.1%	10.2%	0.6%
Presumptive	74.5%	3.9%	16.5%	4.6%	0.4%

<b>FY 20</b>	<b>Prison</b>	<b>Jail</b>	<b>Jail/Probation</b>	<b>Probation</b>	<b>Other</b>
SGL N/A	18.9%	51.5%	13.8%	13.9%	1.9%
Intermediate	1.8%	12.6%	61.1%	23.9%	0.6%
Straddle	22.9%	18.1%	47.5%	10.6%	0.9%
Presumptive	78.5%	2.3%	14.2%	4.7%	0.2%
<b>FY 19</b>	<b>Prison</b>	<b>Jail</b>	<b>Jail/Probation</b>	<b>Probation</b>	<b>Other</b>
SGL N/A	21.3%	50.4%	12.4%	14.2%	2.2%
Intermediate	1.8%	12.3%	58%	27.3%	0.7%
Straddle	24%	18.8%	45.5%	11.1%	0.6%
Presumptive	80.7%	2.5%	12.4%	4.2%	0.2%

### **OUIL – 3<sup>RD</sup> DISPOSITIONS**

For FY 2022, Michigan had a total of 2,278 felony OUIL-3<sup>rd</sup> dispositions. This is a 23.5% increase in comparison to FY 2021. This is in part due to the impact of the pandemic and courts opening back up. In comparison, the past three year’s dispositions are as follows: FY 2021 1,845, FY 2020 1,933 FY 2019 2,925.

Of all OUIL-3<sup>rd</sup> dispositions:

<u>FY 2022</u>	<u>FY 2021</u>	<u>FY 2020</u>	<u>FY 2019</u>
288 prison (12.6%)	265 (14.4%)	292 (15.1%)	493 (16.9%)
202 jail only (8.9%)	140 (7.6%)	165 (8.5%)	277 (9.5%)
1,630 jail/prob. (71.6%)	1,364 (73.9%)	1,385 (71.7%)	2,020 (69.1%)
156 probation only (6.8%)	75 (4.1%)	91 (4.7%)	135 (4.6%)
1 were “Other” (.1%)	1 were “Other” (0%)	0 (0%)	0 (0%)

Of all OUIL-3<sup>rd</sup>s **prison** dispositions:

<u>FY 2022</u>	<u>FY 2021</u>	<u>FY 2020</u>	<u>FY 2019</u>
36 Presumptive Cell (13%)	26 (10%)	33 (11%)	39 (8%)
180 Straddle Cell (63%)	158 (60%)	162 (55%)	272 (55%)
17 Intermediate Cell (6%)	6 (6%)	17 (6%)	23 (5%)

### **Summary:**

After peaking in 2007 with 60,177 felony court dispositions, annual felony court dispositions continue in an overall downward trend. The changes that continue to be made among the counties are consistent with the objectives and priorities adopted by the State Board. They are also in sync with evidenced based research which has demonstrated that prison and jail commitment rates can be reduced, and recidivism reduction can be achieved through effective case management based on risk/needs program matching, proportional allocation of supervision and treatment according to the responsivity principle, and utilization of evidenced based programming that impact the needs of each funded county.