STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS CANNABIS REGULATORY AGENCY

In the Matter of

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Candid Labs, LLC dba Layercake Farms 2, LLC ENF No. 22-00686 License No.: PR-000280 / CONSENT ORDER AND STIPULATION

CONSENT ORDER

On February 3, 2023, the Cannabis Regulatory Agency (CRA) issued a formal complaint against the medical marijuana processor license (no. PR-000280) of Candid Labs, LLC dba Layercake Farms 2, LLC (Respondent) under the Medical Marihuana Facilities Licensing Act (MMFLA), MCL 333.27101 *et seq.*, and administrative rules promulgated thereunder. The complaint alleged Respondent violated Mich Admin Code, R 420.18(1), R 420.109(4), R 420.209(3), R 420.209(6)(a)(i)-(ii), R 420.209(7), R 420.209(11), R 420.209(12), R 420.210(1), R 420.210(2), R 420.211(1), R 420.212(1), R 420.303a(1), and R 420.802(3)(f).

Based on its investigation of the conduct alleged in the complaint, the CRA determined the safety or health of patrons or employees was jeopardized by Respondent's continued operation and that emergency action was required, as authorized under section 92(2) of the Administrative Procedures Act, MCL 24.292(2). Therefore, the CRA summarily suspended Respondent's license by order dated February 3, 2023.

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The executive director or designee reviewed the stipulation contained in this document and agrees the public interest is best served by resolution of the complaint. Therefore, the executive director or designee finds that the allegations contained in the complaint are true and that Respondent violated Mich Admin Code, R 420.18(1), R 420.109(4), R 420.209(3), R 420.209(6)(a)(i)-(ii), R 420.209(7), R 420.209(11), R 420.209(12), R 420.210(1), R 420.210(2), R 420.211(1), R 420.212(1), R 420.303a(1), and R 420.802(3)(f).

Accordingly, for these violations, IT IS ORDERED:

- 1. The order of summary suspension previously issued is dissolved.
- 2. Respondent's license (no. PR-000280) is revoked. The license shall not be renewed, reinstated, reissued, or reactivated, limited or otherwise, at any future date.
- 3. Respondent and Respondent's supplemental applicant, Ramon Hana, are permanently prohibited from applying for or otherwise seeking any new marijuana business license in the State of Michigan; exercising managerial control over a such a business; or otherwise meeting the criteria to be deemed an applicant, supplemental applicant, or otherwise subject to a background investigation of any such business.
- 4. Respondent and Respondent's supplemental applicant, Ramon Hana, are permanently prohibited from any new ownership interest in a licensed marijuana business in the State of Michigan.
- 5. Respondent's supplemental applicant, Ramon Hana, is also the sole supplemental applicant for other state marijuana business licenses under license numbers AU-P-000328 and PR-000312. Mr. Hana is prohibited from applying for or otherwise seeking renewal, reinstatement, reissuance, or reactivation, limited or otherwise, at any future date of license numbers AU-P-000328 and PR-000312. Mr. Hana shall administratively close licenses AU-P-000328 and PR-000312 before the date those licenses expire. This includes following the CRA's procedures for "Closing a Licensed Marijuana Business" at https://www.michigan.gov/cra/closing-a-licensed-marijuana-business.

- 6. Respondent's supplemental applicant, Ramon Hana, is permanently prohibited from being employed or working in any capacity at a licensed marijuana business in the State of Michigan, including but not limited to, performing the functions of a regular or managerial employee, rendering any services as an independent contractor, or rendering any services via another party. This paragraph does not apply to the licenses identified in paragraph 5 above.
- 7. Unless otherwise specified in this order, Respondent shall direct any communications to the CRA that are required by the terms of this order to <u>CRA-LegalHearings@michigan.gov</u>.
- 8. Respondent shall be responsible for all costs and expenses incurred in complying with the terms and conditions of this consent order.
- 9. If Respondent violates any term or condition set forth in this order, Respondent may be subject to additional fines and/or other sanctions.
- 10. This order concludes the CRA's investigation into Respondent and the individuals associated with the allegations contained in formal complaint ENF No. 22-00686.

This order shall be effective on the date signed by the CRA's executive

director or designee, as set forth below.

CANNABIS REGULATORY AGENCY

Signed on: <u>6/12/23</u>

Digitally signed by: Brian Hanna Brian Hanna Manab@michigan.gov C = US O = CRA OU = By: Date: 2023.06.12 10:27:27 -04'00'

Executive Director Brian Hanna or Designee Cannabis Regulatory Agency

STIPULATION

The parties stipulate to the following:

1. Respondent does not contest the allegations of fact and law in the formal complaint. By pleading no contest, Respondent does not admit the truth of the allegations but agrees that the CRA's executive director or designee may enter an order treating the allegations as true for purposes of resolving the complaint.

2. Respondent understands and intends that by signing this stipulation, Respondent is waiving the right under the MMFLA, administrative rules promulgated thereunder, and the Administrative Procedures Act of 1969, MCL 24.201 *et seq.*, to require the CRA to prove the charges set forth in the complaint by presentation of evidence and legal authority and to present a defense to the charges.

- 3. The parties considered the following in reaching this agreement:
 - a) This consent order and stipulation is part of a comprehensive resolution of all of Respondent's currently outstanding formal complaints.
 - b) Respondent and Respondent's supplemental applicant, Ramon Hana, understand and agree that any new application for a state marijuana business license or renewal contrary to the accompanying consent order will be denied.
 - c) Respondent voluntarily destroyed all marijuana products in the METRC inventory of its co-located medical and adult-use processor licenses (nos. AU-P-000258 and PR-000280) during the week of May 28, 2023, with pre-approval and on-site supervision of CRA staff. CRA staff verified the satisfactory destruction of the marijuana products.
 - d) Respondent was cooperative and wishes to resolve the allegations without the need for and expense of an administrative hearing.

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4. The CRA's operations director or designee must approve this proposed agreement before it is forwarded to the CRA's executive director or designee for review and issuance of the above consent order. The parties reserve the right to proceed to an administrative hearing without prejudice to either party, should the CRA's operations director, executive director, or designees reject the proposed consent order.

By signing this stipulation, the parties confirm that they have read, understand, and agree with the terms of the consent order.

AGREED TO BY:

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Desmond Mitchell Digitally signed by Desmond Mitchell Date: 2023.06.12 09:16:40 -04'00'

Desmond Mitchell Operations Director Cannabis Regulatory Agency

Dated: _____6/12/23

AGREED TO BY:

Ramon Hana On behalf of Respondent Candid Labs, LLC dba Layercake Farms 2, LLC Dated: <u>6-8-2e23</u>

Ramon Hana Dated: 6-8-2023

/s/ Adam M. Leyton

Adam M. Leyton (P80646) Risa Hunt-Scully (P58239) Assistant Attorneys General Attorneys for Cannabis Regulatory Agency Dated: <u>06/09/2023</u>

Robert Huth (P42531) Attorney for Respondent

Dated: 6/8/2023

 $LF: 2022-0365796-B\Candid Labs/Layercake (PR-000280) ENF \ 22-00686\Pleading - COS - 2023-06-05Pleading - 2023-05Pleading - 2023-05Pleading - 2023-05Pleading - 2023-05Pleading - 2023-05Pleading - 2023-05Pleading - 2025-05Pleading - 2025-05Pleading -$

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS CANNABIS REGULATORY AGENCY

In the Matter of

Candid Labs, LLC dba Layercake Farms 2, LLC License No.: PR-000280

ENF No: 22-00686

FORMAL COMPLAINT

The Cannabis Regulatory Agency ("Complainant") files this formal complaint against Candid Labs, LLC dba Layercake Farms 2, LLC ("Respondent") alleging upon information and belief as follows:

1. The Cannabis Regulatory Agency (CRA) is authorized under the Medical Marihuana Facilities Licensing Act (MMFLA), MCL 333.27101 *et seq.*, and Executive Reorganization Order No.2019-2, MCL 333.27001, to investigate alleged violations of the MMFLA and the administrative rules promulgated thereunder, take disciplinary action to prevent such violations, and impose fines and other sanctions against applicants and licensees that violate the MMFLA or administrative rules.

2. Section 402(12) of the MMFLA provides that the expiration of a license does not terminate the CRA's authority to impose sanctions on the license.

FACTUAL ALLEGATIONS AND INTENDED ACTION OF THE CRA

3. Respondent holds an active state operating license under the MMFLA to operate a medical marijuana processor facility in the state of Michigan.

4. Respondent operated at 1850 Parmenter Rd., Corunna, Michigan 48817, at all times relevant to this complaint.

5. Following an investigation, the CRA determined that Respondent violated the MMFLA and/or administrative rules promulgated thereunder as set forth below:

- a. On October 1, 2022, medical grower licensee Candid Labs, LLC reported to the CRA that its video surveillance system was malfunctioning during its harvest period.
- b. On October 6, 2022, CRA staff visited Candid Labs' medical grower facility to discuss the surveillance issues. While on the premises, staff observed Respondent's medical processor facility, which is co-located at the same address.
- c. During the October 6 visit, CRA staff, accompanied by Respondent's manager, DeAngelo Williams, observed 36 mason jars each containing what appeared to be a small amount of marijuana distillate without statewide monitoring system (Metrc) tags located in two cardboard boxes in an unlocked yellow storage trailer on the facility grounds. Williams indicated to staff that the yellow storage trailer belonged to Respondent. The mason jars found within the yellow storage trailer were marked with various dates and weights in grams. Williams was unable to provide Metrc information, manifests, or any other information to identify any of the contents within the jars. On October 10, 2022, Respondent averred that the mason jars contained leftover marijuana distillate produced in April 2022 that had not yet been destroyed.
- d. CRA staff also observed 5 tall, cylindrical glass jars with green lids each labeled with "Labyrinth Xtracts Ultra Fine Distillate Oil" and a "Hempire State Growers Hudson Valley New York" sticker inside the yellow storage trailer. CRA staff observed that the tall cylindrical jars were filled to the top with what appeared to be marijuana distillate and were without Metrc tags. On October 10, 2022, Respondent averred that the tall cylindrical jars contained CBD distillate used for cleaning and calibrating its extraction equipment. Respondent further explained that the distillate in the tall cylindrical jars was brought to Respondent's facility on or about June 23, 2022 and should have been destroyed prior to coming to the facility.

- e. CRA staff observed no video surveillance coverage inside the yellow storage trailer where the marijuana distillate was being stored, nor surveillance coverage to clearly record activity occurring within 20 feet of the point of entry and exit of the yellow storage trailer. CRA staff also reviewed Respondent's submitted floor plan for licensure and discovered that the yellow storage trailer was an addition to Respondent's medical marijuana processor facility, and that Respondent failed to have the yellow storage trailer inspected by the CRA or receive CRA approval prior to bringing it onto the facility grounds.
- f. During the October 6 visit, CRA staff also observed a large white storage trailer labeled "Freezer #1, Medical Only." The white storage trailer contained multiple stacked cardboard boxes, black and yellow totes, and large bags full of marijuana product. While some containers within the white storage trailer had Metrc tags affixed that matched Respondent's inventory listed in Metrc, some containers did not have Metrc tags at all. CRA staff were unable to verify whether the marijuana product within the untagged containers matched Respondent's inventory in Metrc.
- g. During the October 6 visit, CRA staff also observed multiple large white bags filled to the top with what appeared to be biomass located between two greenhouses on the facility grounds. Although some of the white bags had Metrc tags affixed with Metrc tag number 1A4050300029F19000000971 (tag number 0971), the remaining bags did not have Metrc tags. Williams subsequently explained that all of the white bags contained biomass associated with tag number 0971.
- h. During the October 6 visit, CRA staff also observed 2 large white bins with what appeared to be biomass near the white bags. No Metrc information was located on the white bins.

- i. During the October 6 visit, CRA staff also observed 5 barrels containing what appeared to be biomass outside a black and green trailer. No Metrc information was located on any of the 5 barrels.
- j. During the October 6 visit, CRA staff, accompanied by Williams, inspected Respondent's processing trailer. While inside the processing trailer, CRA staff observed 4 pots covered in plastic wrap containing what appeared to be marijuana crude and observed 9 tall cylindrical jars of what appeared to be marijuana distillate without Metrc tags. After questioning, Williams stated that the marijuana crude and distillate was produced on October 4, 2022 using biomass with Metrc tag number 0971. Williams also stated that the conversion from biomass to crude and then from crude to distillate was not recorded immediately in Metrc, as he only updated Metrc at the end of each week.
- k. On October 7, 2022, a CRA investigator requested that Respondent retain and provide the last 30 days of its video surveillance recordings. Respondent was unable to provide the last 30 days of video recordings, as requested, and only provided a few days of surveillance recordings.¹
- During a follow-up visit to Respondent's facility on October 10, 2022, CRA staff inquired about the untagged marijuana distillate and crude located in Respondent's processing trailer.
- m. Williams reiterated that the distillate and crude were produced on October 4, 2022; however, surveillance recordings from inside Respondent's processing trailer showed that the distillate and crude were in the processing trailer on September 29, 2022.
- n. During the October 10, 2022 visit, CRA staff inquired about the biomass with Metrc tag number 0971 allegedly used to create the untagged marijuana distillate and crude in the processing trailer. CRA staff observed

¹ Respondent's Compliance Manager emailed the CRA stating that its video surveillance system resets on the 10th of every month, so anything not downloaded prior to October 10, 2022 was not retained.

in Metrc that tag number 0971 was associated with 10,336 lbs. of bud, strain named crazy glue, and that the product was located in dry storage. However, Respondent failed to update Metrc to reflect that the untagged distillate and crude allegedly produced from biomass with tag number 0971 was physically located in the processing trailer. Additionally, CRA staff observed in Metrc that biomass associated with tag number 0971 was grown by adult use grower licensee Sugar Leaf Properties I LLC and transported to Respondent's adult use processor license on June 3, 2022.

- o. During the October 10 follow-up visit, CRA staff asked to see the large white bags of biomass between the 2 greenhouses that were also associated with Metrc tag number 0971. CRA staff, accompanied by Williams, observed approximately 37 large, white, open bags filled with wet biomass outside between the 2 greenhouses.
- p. During the October 10 follow-up visit, Williams explained that biomass from Metrc tag number ending 0971 was carried via extraction sock from the white bags into the processing trailer to produce the untagged distillate and crude; however, Respondent was unable to provide surveillance recordings to show that biomass was ever brought into the processing trailer.
- q. On October 12, 2022, a sampling event was conducted while the CRA was onsite to determine whether Respondent had untagged marijuana product located at the licensed facility. A total of 10 samples were collected for testing. The samples included the alleged CBD distillate and marijuana distillate found in the yellow storage trailer.
- r. The following table shows that 10 of the 10 samples tested on October 12 were confirmed to be marijuana, with a total THC concentration greater than 0.3%:

Sample Name	Package Test Tag (Last 5 digits)	Delta-9THC Percentage	CBD Percentage	Marijuana y/r >0.3% d9THC? Yes	
untagged distillate 10112020	[-00635]	1.90%	85.10%		
untagged distillate 11182020	[-00636]	2.50%	88.40%	Yes	
untagged distillate 10022020	[-00637]	1.60%	89.27%	Yes	
untagged distillate b-bg 2	[-00638]	86.80%	2.05%	Yes	
untagged distilalte gold lid	[-00639]	73.30%	5.56%	Yes	
untagged distillate white lid 1	[-00640]	78.90%	0.26%	Yes	
untagged distillate 4232022	[-00641]	73.80%	4.85%	Yes	
untagged distillate 4272022	[-00642]	76.60%	2.65%	Yes	
untagged distillate 2282022	[-00643]	81.50%	2.82%	Yes	
untagged distillate 4282022	[-00644]	79.10%	2.87%	Yes	

 Table 1. Layer Cake Sampling Event Summary. This table provides a summary all untagged products which were tested from Layer Cake. All samples tested were identified as marijuana.

s. On November 8, 2022, CRA staff conducted a second sampling event, which included samples of biomass associated with tag number 0971, the crude, and the distillate found in the processing trailer. The results of the second sampling event revealed the following chemical profiles of the biomass, crude, and distillate:

Table 1. Potency Results for Audited Product

Package Tag	Sample Tag	Total THC %	Total CBD	CBN %	CBG %
			%		
1A4050300029F19000000646 (distillate)	1A4050300029F19000000630	871.372	0.362	7.729	0.422
1A4050300029F19000000647 (crude)	1A4050300029F19000000629	76.657	4.032	14.436	1.703
1A4050300029F19000000971 (biomass)	1A4050300029F19000000628	1.081	ND	0.161	ND

ND= Not detected

Based on these results, the CRA determined that the distillate and crude were not produced from biomass associated with Metrc tag number 0971. The CRA further determined that the distillate was not produced from the crude.

t. On January 19, 2023, following CRA inquiry, Respondent could not provide a credible explanation for this discrepancy.

Count I

Respondent's actions as described in paragraph e demonstrate a violation of Mich Admin Code, R 420.18(1), which states any material change or modification to the

marihuana business must be approved by the agency before the change or modification is made.

Count II

Respondent's actions as described in paragraphs c, d, f, j, and n demonstrate a violation of Mich Admin Code, R 420.109(4), which states a processor shall enter all transactions, current inventory, and other information into the statewide monitoring system as required in the MMFLA, these rules, and the marihuana tracking act.

Count III

Respondent's actions as described in paragraph c demonstrate a violation of Mich Admin Code, R 420.209(3), which states a licensee shall securely lock the marihuana business, including interior rooms as required by the agency, windows, and points of entry and exits, with commercial-grade, nonresidential door locks or other electronic or keypad access. Locks on doors that are required for egress must meet the requirements of NFPA 1, local fire codes, and the Michigan building code, R 408.30401 to R 408.30499.

Count IV

Respondent's actions as described in paragraph e demonstrate a violation of Mich Admin Code, R 420.209(6)(a)(i), and (ii), which states a licensee shall ensure the video surveillance system does all the following: (a) records, at a minimum, the following areas: (i) any areas where marihuana products are weighed, packed, stored, loaded, and unloaded for transportation, prepared, or moved within the marihuana business. (ii) limited access areas and security rooms.

Count V

Respondent's actions as described in paragraph e demonstrate a violation of Mich Admin Code, R 420.209(7), which states each camera must be placed in a location that allows the camera to clearly record activity occurring within 20 feet of all points

of entry and exit on the marihuana business and allows for the clear and certain identification of any person, including facial features, and activities, including sales or transfers, in all areas required to be recorded under these rules.

Count VI

Respondent's actions as described in paragraph k demonstrate a violation of Mich Admin Code, R 420.209(11), which states a licensee shall keep surveillance recordings for a minimum of 30 calendar days.

Count VII

Respondent's actions as described in paragraph k demonstrate a violation of Mich Admin Code, R 420.209(12), which states surveillance recordings of the licensee are subject to inspection by the agency and must be kept in a manner that allows the agency to view and obtain copies of the recordings at the marihuana business immediately upon request. The licensee shall also send or otherwise provide copies of the recordings to the agency upon request within the time specified by the agency.

Count VIII

Respondent's actions as described in paragraphs c, d, f, and j demonstrate a violation of Mich Admin Code, R 420.210(1), which states except for designated consumption establishments or temporary marihuana events licensed under the MRTMA, a marihuana business must not have marihuana products that are not identified and recorded in the statewide monitoring system pursuant to these rules.

Count IX

Respondent's actions as described in paragraphs c, d, f, and j demonstrate a violation of Mich Admin Code, R 420.210(2), which states except for a designated consumption establishment or temporary marihuana event licensed under the MRTMA, a marihuana business must not have any marihuana product without a batch number or identification tag or label pursuant to these rules. A licensee shall

immediately tag, identify, or record as part of a batch in the statewide monitoring system any marihuana product as provided in these rules.

Count X

Respondent's actions as described in paragraphs c and d demonstrate a violation of Mich Admin Code, R 420.211(1), which states a marihuana product that is to be destroyed or is considered waste must be rendered into an unusable and unrecognizable form through grinding or another method as determined by the agency that incorporates the marihuana product waste with 1 or more of the following types of non-consumable solid waste so that the resulting mixture is not less than 50% non-marihuana product waste: (a) paper waste. (b) plastic waste. (c) cardboard waste. (d) food waste. (e) grease or other compostable oil waste. (f) fermented organic matter or other compost activators. (g) soil. (h) other waste approved in writing by the agency.

Count XI

Respondent's actions as described in paragraphs c, d, f, j, and n demonstrate a violation of Mich Admin Code, R 420.212(1), which states all marihuana products must be stored at a marihuana business in a secured limited access area or restricted access area and must be identified and tracked consistently in the statewide monitoring system under these rules.

Count XII

Respondent's actions as described in paragraph j demonstrates a violation of Mich Admin Code, R 420.303a(1), which states that a producer shall give a marihuana product a new package tag anytime the marihuana product changes form or is incorporated into a different product.

Count XIII

Respondent's actions as described in paragraph e demonstrate a violation of Mich Admin Code, R 420.802(3)(f), which states licensees shall report to the agency

any proposed material changes to the marihuana business before making a material change. A proposed material change is any action that would result in alterations or changes being made to the marihuana business to effectuate the desired outcome of a material change. Material changes, include, but are not limited to, the following: (f) any change or modification to the marihuana business before or after licensure that was not preinspected, inspected, or part of the marihuana business location plan or final inspection.

THEREFORE, based on the above, the CRA gives notice of its intent to impose fines and/or other sanctions against Respondent's license, which may include the suspension, revocation, restriction, and/or refusal to renew Respondent's license.

Under MCL 333.27407(4) and Mich Admin Code, R 420.704(2), any party aggrieved by an action of the CRA suspending, revoking, restricting, or refusing to renew a license, or imposing a fine, shall be given a hearing upon request. A request for a hearing must be submitted to the CRA in writing within 21 days after service of this complaint. Notice served by certified mail is considered complete on the business day following the date of the mailing.

Respondent also has the right to request a compliance conference under Mich Admin Code, R 420.704(1) A compliance conference is an informal meeting at which Respondent has the opportunity to discuss the allegations in this complaint and demonstrate compliance under the MMFLA and/or the administrative rules. A compliance conference request must be submitted to the CRA in writing.

Hearing and compliance conference requests must be submitted in writing by one of the following methods:

By Mail: Department of Licensing & Regulatory Affairs Cannabis Regulatory Agency P.O. Box 30205 Lansing, Michigan 48909

In Person: Department of Licensing & Regulatory Affairs Cannabis Regulatory Agency 2407 North Grand River Lansing, Michigan 48906

By Email: <u>CRA-LegalHearings@michigan.gov</u>

If Respondent fails to timely respond to this formal complaint, a contested case hearing will be scheduled to resolve this matter.

Questions about this complaint should be directed to the Cannabis Regulatory Agency at (517) 284-8599 or <u>CRA-LegalHearings@michigan.gov.</u>

Dated: 2/3/23

Alyssa A. By: Grissom

> Alyssa A. Grissom Legal Section Manager Cannabis Regulatory Agency