STATE OF MICHIGAN DEPARTMENT OF ATTORNEY GENERAL



MEMORANDUM

Warrant Denial Memorandum

[Rev. 02/11/2020]

September 15, 2021

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To: Danielle Hagaman-Clark
Division Chief
Criminal Trials and Appeals

APPROVED: Davide Hopea Clare 10/6/2021

☐ Check here when Division Chief has final approval

authority for the request.

FROM: Melissa Palepu

Assistant Attorney General Criminal Trials and Appeals

RE: Request for Authority to Deny Criminal Charges

Due Date for Response: September 29, 2021

People v. David Schmoldt AG# 2021-0318656-B

Attached: See attached exhibits.

Press release: Yes.

Dates

This matter was submitted for review via a Special Prosecuting Attorney request, made by Presque Isle County Prosecuting Attorney Kenneth Radzibon and the evidence was provided on or about May 17, 2021. It is this writer's belief that Deputy David Schmoldt has returned to his normal duties as a Presque Isle County Sheriff's Deputy and a School Resource Officer placed within the Onaway School District. Therefore, there are no dates or circumstances that would be further impacted by the review of this memorandum.

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Recommendation

Based upon a	thorough review of all available evidence, and given the facts and
circumstances	as they existed, Deputy David Schmoldt utilized reasonable force
against minor	on February 19, 2021. Therefore, no criminal charges
should be issu	ed against Deputy David Schmoldt.
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Items Reviewed

In reaching the above recommendation the following items were reviewed: video from the booking area of the Presque Isle County Jail during the time present; D/Sgt. Nathan Groya's investigator's report and supplemental reports; Trooper Joseph Duff's incident report and supplemental reports; Deputy David Schmoldt's incident report; Presque Isle County Proposition for School Resource Officers Millage – Certificate of Determination; witness timeline of timeline of events; David Schmoldt's medical records events; witness medical records from Munson from McLaren Northern Michigan ER; Healthcare - Otsego Memorial Hospital; medical records from Munson Healthcare - OMH Medical Group - Indian River; medical records from Munson Healthcare - Munson Medical Group; photographs of David Schmoldt's injuries; photographs of injuries; photographs of injuries; photographs of the classroom where the incident occurred depicting the video of an interview with items thrown by interview of independent research on Schools Educators Police Liaison Association (hereafter "SEPLA")²; a review of Deputy David Schmoldt's 2015, 2016, 2017, 2018, and 2019 SEPLA Training Certificates; and the Presque Isle County Sheriff's Office Road Patrol Policy & Procedure G.O. #004 – Use of Force.

Background Information

This matter arose from an incident that occurred on February 19, 2021, at the Onaway Public Schools. The parties involved were Deputy David Schmoldt (hereafter



² This research included learning about the organization, resources available through the organization, and conferences/trainings held by the organization.

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"Deputy Schmoldt"), the Sheriff's Deputy who was assigned to the public school as the School Resource Officer, and old special education student at the school.

The classroom contained students of all different grades, which meant there were much younger students in the classroom.

Facts

Brief Overview of Scene

On February 19, 2021, was in class with other class paraprofessional and social worker been acting out and was upset	
dependent of the continued of the contin	s part of his I.E.P. Normally is Nana, however, on this is Nana, however, on this ig profanities and throwing ghout the classroom. As a classroom cleared and she ile they were alone in the continued to throw with a pair of scissors.
Since was escalating and and texted and requested Deputy Schmot to the classroom. When Deputy Schmoldt arrived he was a	
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⁵ See Exhibit 4 for reference.

 $^{^{6}}$ The scissors were a pair of child's safety scissors.

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to sit down and talk for a moment. However, again became agitated, stood up, threw a pencil box at Deputy Schmoldt (hitting him), and continued to shout profanities. also began to advance on Deputy Schmoldt. Deputy Schmoldt then attempted to physically gain control over and continued to tell him to calm down. When he was unable to control they both fell to the ground. Deputy Schmoldt attempted to gain control by laying on top of but continued to fight. Deputy Schmoldt attempted to handcuff only able to get one handcuff on wrist, as continued to pull and fight. was also using his fingernails to physically assault Deputy Schmoldt at this time. Additionally, during the struggle attempted to grab Deputy Schmoldt's taser and handgun, while at the same time threatening to shoot and kill Deputy Schmoldt. When Deputy Schmoldt used his hands to hold onto his weapons, tried to pry Deputy Schmoldt's hands off the handgun.

After a few moments of struggle, Deputy Schmoldt was able to fully handcuff and was finally able to gain control over him. Deputy Schmoldt helped up and sat him in a chair while apologized for what happened. As a result of the incident Deputy Schmoldt suffered several scratch/gouge marks and was bleeding (see Exhibit 2). also suffered some minor scratches and marks as well (see Exhibit 3) but did not appear to be bleeding. mother was then contacted by and was placed under arrested and transported to the Presque Isle County Jail for processing.

Video Evidence

The only video evidence related this incident came from the Presque Isle County Jail booking area. This video did not contain any audio. The video showed being escorted into the jail, while handcuffed. While in the booking area handcuffs were removed and he was seated in a chair in what appeared to be a waiting/office area. There was nothing out of the ordinary with the scene depicted in the video and there did not appear to be any hostility between any individuals. The video did not provide any additional information.

A request was made for any body-worn cameras, in-car video, or classroom surveillance video. There were no classroom surveillance cameras and there was no

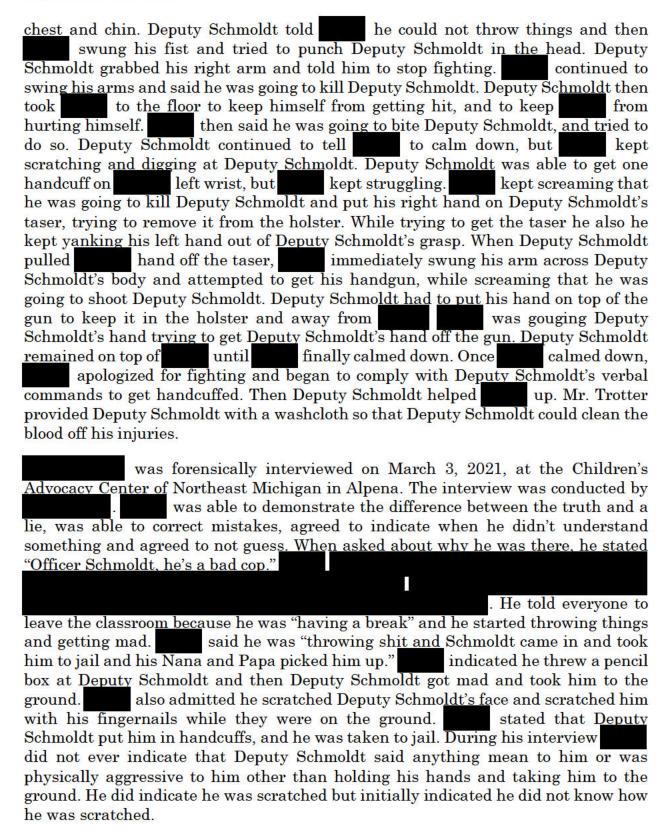
did have blood on him after the struggle, but it was determined that the blood came from Deputy Schmoldt and was not associated to any injuries sustained by

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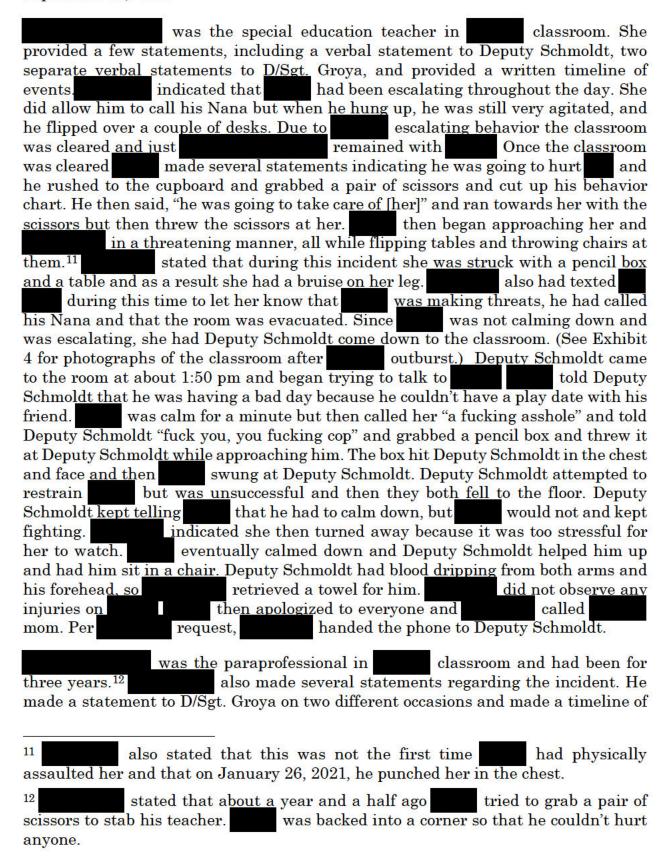
in-car video. Also, Deputy Schmoldt's body-worn camera was malfunctioning and thus there was no video of the incident.⁸

Statements

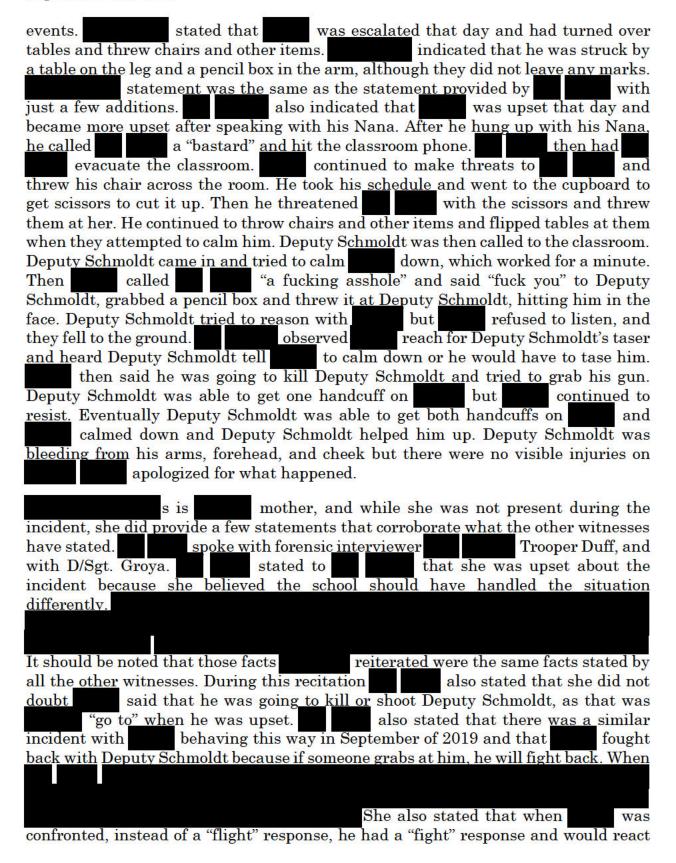
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to a situation the way a 2-year-old would, but with the strength of his age. When asked whether should have just been left alone until he calmed down, responded no, and stated that cannot be left to destroy things and that she and her husband have also had to physically remove him from their home so he wouldn't destroy things. It also did not deny behavior during the incident, but she did state that Deputy Schmoldt should not have utilized as much force as he did during the situation.
Medical Evidence
Both Deputy Schmoldt and sought medical treatment after the incident.

Neither was conveyed via ambulance. Deputy Schmoldt sought treatment at McLaren Northern Michigan in Petoskey on February 19, 2021. In the medical records it is reported Deputy Schmoldt stated that he suffered scratches to the right side of his face and to both of his arms. Deputy Schmoldt cleaned his wounds with soap and water prior to coming to the emergency room. The doctor observed multiple superficial gouge marks on Deputy Schmoldt's right forearm and left upper arm, as well as abrasions and scratches to the right side of his face. The doctor noted these marks appeared to be from fingernails. Deputy Schmoldt's injuries may be viewed in Exhibit 2.

also suffered multiple superficial scratches and abrasions as a result of the had a small abrasion on the left side of his head and several bruises and scratches on his head, neck, arms and back. He also had some redness on his left wrist as a result of his pulling while handcuffed. initially went to OMH Medical Group in Indian River on February 19, 2021. It was noted he had a contusion to his wrist and forearm and an abrasion on his face. The records also indicated that had dried blood and smears in areas where there were no injuries and that he had dried blood under his fingernails. These smears of blood likely came from Deputy Schmoldt's injuries, as they were in very close proximity during the incident and the dried blood is evidence of attack on Deputy Schmoldt. While at OMH Medical Group, complain of any pain, other than to his wrist. An x-ray was completed on his wrist and there was no evidence of any fracture. later went to Otsego Memorial Hospital on complaints of pain to his head. He was then transported to Munson Medical Center in Traverse City where he remained overnight so that a CT scan and MRI could be performed. Both examinations should no injuries, neck pain and was discharged. injuries may be viewed in $\overline{\text{Exhibit}}$ 3. teacher, was also injured during outburst. suffered from a bruise to her leg as a result of an object that threw at her. It is unclear whether it was a chair, table or pencil box that left the mark. injury may be viewed in Exhibit 1.

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Presque Isle County Sheriff's Policy – Use of Force

The Presque Isle County Sheriff's Office implemented a Use of Force policy in 2019. The policy states in Section V that sheriff's deputies may utilize non-lethal force to prevent injury or to stop assaultive behavior "[i]f a person is acting on an assaultive or threatening manner and [a]lternatives to the use of force have failed or are unavailable to an officer." Additionally, "[i]f a person is physically resisting a lawful arrest and alternatives to the use of force have failed or are unavailable to an officer, an officer may use non-lethal force to prevent injury and to stop the assaultive behavior."

Deputy David Schmoldt Training

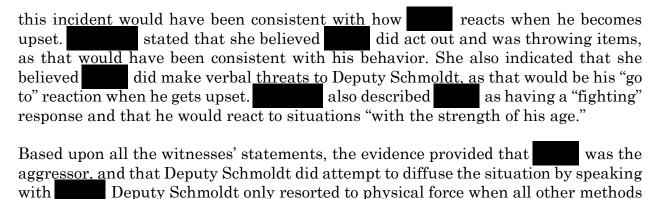
Deputy Schmoldt had been the school resource officer for seven years at the time of the incident on February 19, 2021. Apart from his on-the-job experience, Deputy Schmoldt also attended the SEPLA conferences in 2015, 2016, 2017, 2018, and 2019. These conferences consist of three days of trainings for school resource officers and others who are also working with law enforcement and the school systems.

Legal Analysis

Consistency of Witnesses

All the witnesses to the incident involving Deputy Schmoldt and
consistent statements regarding what occurred in the classroom. They all indicated,
including himself, that was agitated that day and began being both
physically and verbally assaultive to . The classroom, which housed
numerous kids of various ages, including younger children, had to be evacuated due
to aggression. threatened to harm and began throwing items
such as chairs and school supplies at and was flipping tables over.
and were both hit by multiple objects. Deputy Schmoldt had to be
called into the classroom as all other attempts to calm
Schmoldt arrived, he attempted to calm by speaking with him, however, those
efforts failed, and became physically aggressive towards Deputy Schmoldt.
threw items at Deputy Schmoldt, made verbal threats to Deputy Schmoldt,
and physically resisted him. also attempted to take control of Deputy
Schmoldt's taser and handgun during the struggle and continuously refused to
comply with Deputy Schmoldt's orders/requests to calm down and stop fighting.
Eventually Deputy Schmoldt was able to fully handcuff and get him to calm
down. Deputy Schmoldt had several deep scratches that were bleeding as a result of
his encounter with and several superficial scratches and marks.
Apart from the witnesses to the altercation, the mother of
provided a statement that indicated that the depiction of

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from hurting others, or himself, had failed.

Proper Use of Force Per Policy

and attempts to calm and prevent

Deputy Schmoldt's use of force was reviewed for excessiveness by two separate law enforcement officers, D/Sgt. Nate Groya with the Michigan State Police and Sheriff Joe Brewbaker with the Presque Isle County Sheriff's Office. D/Sgt. Grova, who investigated the incident and reviewed all the available evidence, stated that he believed Deputy Schmoldt utilized reasonable force. Sheriff Brewbaker, who implemented and enforces the Office's Use of Force Policy, stated that Deputy Schmoldt's actions were not in violation of any policy and that Deputy Schmoldt did not use excessive force in his interaction with on February 19, 2021. In fact, Sheriff Brewbaker did not remove Deputy Schmoldt and still has him assigned as the school resource officer. The policy at the Presque Isle County Sheriff's Office states that an officer may utilize non-lethal force to prevent injury and to stop assaultive behavior if an individual is acting in an assaultive or threatening manner and alternatives to use of force have failed or are unavailable. Deputy Schmoldt attempted to calm down by talking to him and again tried to calm him when he became agitated again by putting his hands on hands and telling him to behavior continued to escalate until Deputy Schmoldt calm down. However, utilized force. Even when Deputy Schmoldt used force continued to escalate. even attempted to gain access to Deputy Schmoldt's weapons. Once down the use of force ceased. Deputy Schmoldt only utilized as much force as he needed to gain control over the situation and as a result of Deputy Schmoldt's restraint, only received minor scratches and bruises.

Assaulting, Resisting, or Obstructing a Police Office

Pursuant to M.C.L. 750.81d, "an individual who assaults, batters, wounds, resists, obstructs, opposes, or endangers a person who the individual knows or has reason to know is performing his or her duties is guilty of a felony punishable by imprisonment for not more than 2 years or a fine of not more than \$2,000.00, or both." M.C.L. 750.81d(1). Under this statute the term "obstruct" means "the use or threatened use

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of physical interference or force or a knowing failure to comply with a lawful command." M.C.L. 750.81d(7)(a).

The crime of resisting and obstructing a police officer is a general intent crime. People v. Gleisner, 115 Mich. App. 196, 200 (1982). In People v. Little, the Michigan Supreme Court stated that the language in M.C.L 750.81d includes all ordinary police functions of keeping the peace, even those "that do not directly involve placing a person under arrest" and therefore, an individual may be guilty of obstructing an officer even if they are not being arrested. People v. Little, 434 Mich. 752, 759 (1990). Additionally, in People v. Corr, the Michigan Court of Appeals further acknowledged that obstruction can be "a knowing failure to comply with a lawful command." People v. Corr, 287 Mich. App. 499, 503 (2010); see also People v. Toger, 2018 Mich. App. LEXIS 293, *4 (Mich. Ct. of App., February 20, 2018).

Based upon the evidence, at the time Deputy Schmoldt was physically engaging with he was actively resisting and obstructing Deputy Schmoldt. Deputy Schmoldt was performing his lawful duties and was attempting to ensure the safety of everyone inside and outside of the classroom by handling aggressive outbursts. Deputy Schmoldt made numerous commands to to stop fighting and calm down. failed to comply with his lawful commands and continued to fight and even attempted to disarm Deputy Schmoldt.



Right to Self Defense

The Michigan Model Criminal Jury Instructions state in M Crim JI 7.22 (Use of Nondeadly Force in Self-Defense or Defense of Others) that "a person has the right to use force to defend [himself] under certain circumstances. If a person acts in lawful self-defense, his actions are justified, and he is not guilty of [a crime]. M. Crim. JI 7.22. In making this determination one "should consider all the evidence" and should consider the following three rules, judging the individual's actions according to how the circumstances appeared to that individual at the time they acted. The first rule provides that the individual must "have honestly and reasonably believed that [he] had to use force to protect [himself] from the imminent unlawful use of force by

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another." *Id.* The individual need not be correct in their evaluation of the danger presented, so long as their belief was honest and reasonable. Second, a person may only use the degree of force that seems necessary at the time, and the individual must have used appropriate force under the circumstances as [he] saw them. In making this determination, one must consider whether the individual knew of another means of protecting himself, but one must also consider "how the excitement of the moment affected the choice [he] made." *Id.* Third, "the right to defend [oneself] only lasts as long as it seems necessary for the purpose of protection." *Id.* Fourth, the individual claiming self-defense must not have acted wrongfully or instigated the assault. *Id. See also, People v. Deason,* 148 Mich. App. 27 (1985) and *Brownell v. People,* 38 Mich. 732 (1878).

The U.S. Supreme Court has analyzed and ruled on the issue of police use of force in *Graham v. Connor*, 490 US 386 (1989). In *Graham v. Connor*, the Court held that claims alleging police officers have used excessive force must be analyzed under the Fourth Amendment "reasonableness standard" and not under a "substantive due process" approach. *Id.* at 395. Additionally, "[t]he 'reasonableness' of a particular use of force must be judged from the perspective of a reasonable officer on the scene, rather than with the 20/20 vision of hindsight." *Id.* at 396. In determining whether an officer's actions were reasonable, there must be "allowance for the fact that police officers are often forced to make split-second judgments – in circumstances that are tense, uncertain, and rapidly evolving..." *Id.* at 396-97.

Michigan courts have also spoken on the issue of police utilizing force. In *Delude v. Raasakka*, the Michigan Supreme Court found that police can use "force reasonable under the circumstances to effect [sic] an arrest" and "may take what action is reasonable to protect themselves in the course of an arrest or an attempted arrest." *Delude v. Raasakka*, 391 Mich. 296, 303 (1974). Further, in *People v. Doss*, the Court discussed what constituted reasonable force and in the Court's reasoning they looked to *American Jurisprudence 2d*, where it is stated:

What amounts to reasonable force on the part of an officer making an arrest usually depends on the facts in the particular case, and hence the question is for the jury. The reasonableness of the force used must be judged in the light of the circumstances as they appeared to the officer at the time he acted, and the measure is generally considered to be that which an ordinarily prudent and intelligent person, with the knowledge and in the situation of the arresting officer, would have deemed necessary under the circumstances. The officer has discretion, within reasonable limits, to determine the amount of force which the circumstances require, and his is not guilty of wrong unless he arbitrarily abuses the power confided in him. 5 Am Jur 2d, Arrest, § 81, p 768. Doss, 406 Mich. 90, 102 (1979).

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The court in *Doss* further stated, "police officers making a lawful arrest may use that force which is reasonable under the circumstances... and ... is not required to retreat before a display of force by his adversary." *Doss*, 406 Mich. at 102.

Here, Deputy Schmoldt was lawfully carrying out his duties as a sheriff deputy and was attempting to de-escalate a situation in a special needs classroom in order to ensure the safety of all the students and staff, as well as the safety of the aggressor. was given numerous opportunities to comply with the deputies' lawful commands to calm down and stop fighting but instead ignored all commands. continued to aggressively fight Deputy Schmoldt by throwing a pencil box at him, attempting to strike Deputy Schmoldt in the head with his fist, attempting to bite him, digging at Deputy Schmoldt's face, hands, and arms with his nails, and attempting to gain control of Deputy Schmoldt's taser and handgun. At the conclusion of the altercation, Deputy Schmoldt suffered numerous scratch and gouge marks to his face, hands and arms that were bleeding.

Based upon a thorough review of the evidence, including photographs of the injuries sustained by Deputy Schmoldt, there was a reasonable and honest belief by Deputy Schmoldt that he needed to utilize force against in order to prevent injury and to stop the attack. Under Michigan and Federal laws and court rulings, Deputy Schmoldt acted within his rights in utilizing force against Ethan.

Misconduct in Office

Misconduct in Office is defined as "corrupt behavior by an officer in the exercise of the duties of his office or while acting under color of his office." People v. Waterstone, 296 Mich. App. 121,133 (2012) citing People v. Coutu, 459 Mich. 348, 354 (1999). The criminal charge of Misconduct in Office is found in either M.C.L. 750.478 or M.C.L. 750.505, depending on the type of misconduct. With misconduct charges, there are three potential theories of liability: (1) malfeasance (committing an act which itself is wrongful), (2) misfeasance (committing a lawful act in a wrongful manner), or (3) nonfeasance (failing to perform any act that the duties of the office require). People v. Waterstone, 296 Mich. App. 121 (2012) citing Perkins & Boyce, Criminal Law (3d ed) p. 540. To charge under the malfeasance or misfeasance theories, prosecution must utilize M.C.L. 750.505, which provides the statutory authority to criminally charge any indictable common law offense when there is no specific statute under which to charge. M.C.L. 750.505 provides that any Misconduct in Office charge under the malfeasance or misfeasance theories would be a felony punishable by up to 5 years in prison and/or a fine or a fine of not more than \$10,000. M.C.L. 750.505. The elements of common-law Misconduct in Office are "(1) the person must be a public officer, (2) the conduct must be in the exercise of the duties of the office or done under the color

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of the office, (3) the acts were malfeasance or misfeasance, and (4) the acts must be corrupt behavior." *People v. Carlin*, 239 Mich. App. 49, 64 (1999).

In order to sustain a charge of Misconduct in Office, there must be a finding that the actor was a "public officer", as contemplated in the charge of Misconduct in Office and "there must be established a 'breach of a positive statutory duty' or 'the performance of a discretionary act with an improper or corrupt motive." *Carlin*, 239 Mich. App. at 66 *citing* 63C Am Jur 2d, Public Officers and Employees, §373, p. 814. The Michigan Supreme Court found that police officers were public officials for the purposes of the common-law offense of misconduct in office. The Michigan Supreme Court reasoned that officer's powers are created by the Legislature, officers exercise sovereign power while engaged in the discretionary discharge of their duties, and officers take an oath before entering their duties as officers. *Coutu*, 459 Mich. at 354-55 (1999) *citing People v. Freeland*, 308 Mich. 449 (1944). Further, the Michigan Court of Appeals in *People v. Milton* found police officers to be public officials and subject to charges under the common-law Misconduct in Office. *Milton*, 257 Mich. App. 467 (2003).

While Deputy Schmoldt is a public officer, as contemplated under the law, and his actions occurred during the exercise of his duties, his actions did not constitute malfeasance or misfeasance and his actions were not corrupt in nature. Evidence demonstrates that Deputy Schmoldt did not violate any Presque Isle County Sheriff's policies or procedures, other law enforcement officers evaluated his use of force and found no wrongdoing, and the evidence demonstrates Deputy Schmoldt was being physically attacked when he utilized force. Therefore, criminal charges for Misconduct in Office could not be sustained.

Burden of Proof

In order to charge an individual with a crime, the prosecution must be able to prove each element of the charged crime beyond a reasonable doubt. This burden of proof has long been established in both Michigan and Federal law. For example, in Michigan Rules of Evidence 302, when discussing potential presumptions found in law, it states, "the prosecution [sic] bears the burden of proof beyond a reasonable doubt of all the elements of the offense." MRE 302. Additionally, many Michigan Supreme Court cases and United States Supreme Court cases acknowledge the burden of proof required in criminal proceedings, including in *People v. Kayne*, 286 Mich. 571 (1938), where the Michigan Supreme Court stated, "[i]n any criminal case, the burden of proof is upon the State to prove the guilt of the defendant beyond a reasonable doubt..." *Id.* at 578.

The Michigan Criminal Jury Instructions includes an instruction on the subject, which must be read in every criminal trial. M Crim JI 1.9, *Presumption of Innocence, Burden of Proof, and Reasonable Doubt* reads, "[a] person accused of a crime is

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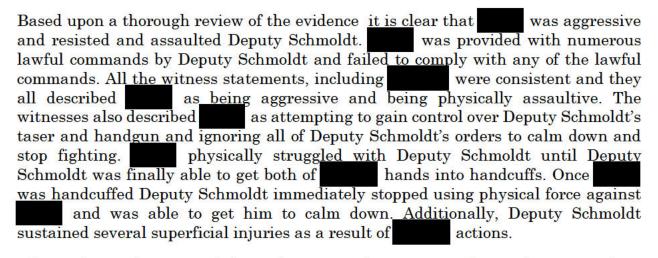
presumed to be innocent...This presumption continues throughout the trial and entitles the defendant to a verdict of not guilty unless you are satisfied beyond a reasonable doubt that [he] is guilty." *Id*. Additionally, "the prosecutor must proof each element of the crime beyond a reasonable doubt." *Id*. The instruction goes on to define reasonable doubt as, "a fair, honest doubt growing out of the evidence or lack of evidence. It is not merely an imaginary or possible doubt, but a doubt based on reason and common sense. A reasonable doubt is just that a doubt that is reasonable, after a careful and considered examination of the facts and circumstances of this case." *Id*.

Given the present facts and available evidence, the State of Michigan would not be able to sustain its burden of proof if it were to criminally charge Deputy Schmoldt with a crime for his use of force against Given the opinions of other law enforcement officials, the witness statements, the photographic evidence, Deputy Schmoldt's statement, the Presque Isle County Sheriff's Office Use of Force Policy and the self-defense laws in the State of Michigan, the State could not prove Deputy Schmoldt acted unlawfully or in bad faith in his dealings with Ethan.

Media Relationship

This case may have had some media attention but would likely garner media attention.

Conclusion



After a thorough review of the evidence, case law, common law and statutory law, Deputy Schmoldt's use of force was not excessive, nor in violation of the law. Therefore, Deputy Schmoldt committed no criminal offense in his interactions with

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EXHIBIT 1
Photograph of Injury



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 $\frac{\text{EXHIBIT 2}}{Photographs\ of\ Deputy\ Schmoldt\ Injuries}$





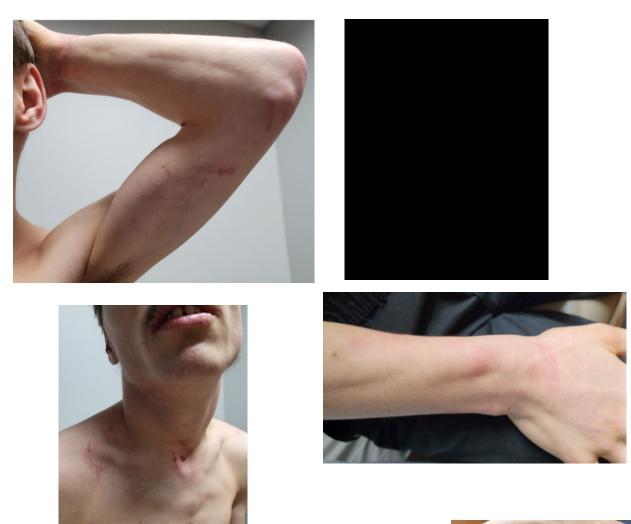






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EXHIBIT 3
Photographs of Injuries







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 $\frac{\text{EXHIBIT 4}}{Photographs\ of\ Classroom}$

