

**REPORT TO THE LEGISLATURE**  
**Pursuant to P.A. 188 of 2010**  
**Section 611**  
**Electronic Tether / Monitoring Program**

*Section 611 of 2010 P.A. 188* requires that the Department of Corrections provide individual reports for the community reentry program, the electronic tether program, and the special alternative to incarceration program, including information on:

- Monthly new participants by type of offender. Community reentry program participants shall be categorized by reason for placement. For technical rule violators, the report shall sort offenders by length of time since release from prison, by the most recent violation, and by number of violations occurring since release from prison.
- Monthly participant unsuccessful terminations, including cause.
- Number of successful terminations.
- End month population by facility/program.
- Average length of placement.
- Return to prison statistics.
- Description of each program location or locations, capacity, and staffing.
- Sentencing guideline scores and actual sentence statistics for participants, if applicable.
- Comparison with prior year statistics.
- Analysis of the impact on prison admissions and jail utilization and the cost effectiveness of the program.

This report will focus on the offenders on radio frequency (RF) electronic tether / monitoring. There are three broad offender types on RF electronic monitoring: probationers, parolees, and contractual. Probationers and parolees may be further divided by whether they participated in the Special Alternative Incarceration (SAI) program or not. RF electronic monitoring may have been imposed as an initial condition of sentencing or release; alternatively, RF electronic monitoring may have been imposed as a sanction for violation behavior. As of 2010, Community Residential Program prisoners are no longer serving sentences on RF electronic monitoring and, therefore, have been removed from this report. Global Positioning System (GPS) electronic monitoring is excluded from this report as a separate report is required for GPS monitoring.

The Electronic Monitoring Center is staffed 24 hours a day, 7 days a week, 365 days a year. Monitored probationers and parolees are assigned to and supervised by field agents throughout the State, but all monitoring of the equipment, alert processing and notification, and inventory control is managed through the Monitoring Center. The Center handles all Law Enforcement Information Network (LEIN) notification activity in the Department, due to their alert processing and notification responsibilities. The Center also contracts to provide monitoring services for Community Electronic Monitoring (CEM) and for the Regional Detention Services System (RDSS). The Center currently has sufficient equipment to handle approximately 3,100 offenders on RF monitoring.

The offender counts in this report come from the monitoring vendor's database. Table 1 breaks down the new RF electronic monitoring participants by month and type of offender.

Report to the Legislature  
 Sec. 611 of 2010 P.A. 188 - Electronic Tether / Monitoring Program  
 March 2011

**Table 1 - New RF Electronic Monitoring Participants Monthly By Offender Type**

	Parole		Parole SAI		Probation		Probation SAI		CEM		RDSS		Total	
	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010
Jan	195	167	81	97	251	199	33	20	41	7	37	24	638	514
Feb	163	149	51	26	249	155	36	21	31	13	45	34	575	398
Mar	182	187	55	63	257	208	23	29	34	12	46	28	597	527
Apr	171	163	60	57	265	172	21	15	52	13	37	23	606	443
May	174	152	60	49	216	178	19	12	44	23	51	38	564	452
Jun	154	182	81	62	231	190	18	32	40	23	62	35	586	524
Jul	140	177	75	67	245	172	26	19	43	17	45	47	574	499
Aug	130	153	73	70	215	195	12	21	41	20	43	38	514	497
Sep	129	181	95	85	233	161	16	37	37	18	66	38	576	520
Oct	156	158	69	41	251	158	17	18	35	19	65	27	593	421
Nov	136	153	68	97	205	144	17	31	33	12	51	15	510	452
Dec	182	128	95	76	180	168	17	30	31	13	52	23	557	438
<b>Total</b>	<b>1,912</b>	<b>1,950</b>	<b>863</b>	<b>790</b>	<b>2,798</b>	<b>2,100</b>	<b>255</b>	<b>285</b>	<b>462</b>	<b>190</b>	<b>600</b>	<b>370</b>	<b>6,890</b>	<b>5,685</b>
<b>Avg</b>	<b>159.3</b>	<b>162.5</b>	<b>71.9</b>	<b>65.8</b>	<b>233.2</b>	<b>175.0</b>	<b>21.3</b>	<b>23.8</b>	<b>38.5</b>	<b>15.8</b>	<b>50.0</b>	<b>30.8</b>	<b>574.2</b>	<b>473.8</b>

Table 2 shows the monthly RF electronic monitoring terminations by offender type.

**Table 2 - Monthly RF Electronic Monitoring Terminations by Offender Type**

	Parole		Parole SAI		Probation		Probation SAI		CEM		RDSS		Total	
	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010
Jan	179	112	30	62	272	185	14	17	37	8	37	30	569	414
Feb	154	117	34	54	217	170	17	17	45	5	30	30	497	393
Mar	202	185	71	74	243	179	31	17	40	16	51	33	638	504
Apr	184	164	72	63	232	191	33	16	31	16	47	30	599	480
May	158	143	57	40	244	149	32	16	38	16	38	22	567	386
Jun	166	172	57	31	258	183	21	16	52	16	63	29	617	447
Jul	176	148	55	41	261	174	21	18	43	22	50	40	606	443
Aug	142	168	68	44	218	176	13	19	42	10	47	30	530	447
Sep	121	159	72	59	216	176	14	15	33	23	45	28	501	460
Oct	135	156	65	43	201	134	24	28	37	17	37	15	499	393
Nov	130	136	70	54	206	142	16	26	37	17	60	23	519	398
Dec	131	141	86	65	207	129	12	27	45	17	33	20	514	399
<b>Total</b>	<b>1,878</b>	<b>1,801</b>	<b>737</b>	<b>630</b>	<b>2,775</b>	<b>1,988</b>	<b>248</b>	<b>232</b>	<b>480</b>	<b>183</b>	<b>538</b>	<b>330</b>	<b>6,656</b>	<b>5,164</b>
<b>Avg</b>	<b>156.5</b>	<b>150.1</b>	<b>61.4</b>	<b>52.5</b>	<b>231.3</b>	<b>165.7</b>	<b>20.7</b>	<b>19.3</b>	<b>40.0</b>	<b>15.3</b>	<b>44.8</b>	<b>27.5</b>	<b>554.7</b>	<b>430.3</b>

Below are typical reasons for unsuccessful terminations on RF electronic monitoring:

- Administrative terminations occur when the offender is unable to continue for reasons beyond their control, such as, loss of home placement, hospitalized, or commitment to a treatment program.
- Substance abuse violations
- Curfew violations
- Tampering with tether device
- Abscond violation
- New felony

The monthly new monitoring participants, monthly RF monitoring terminations, and average lengths of stay resulted in the end of month RF electronic monitoring populations shown in Table 3.

**Table 3 - End of Month RF Electronic Monitoring Populations by Offender Type**

	Parole		Parole SAI		Probation		Probation SAI		CEM		RDSS		Total	
	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010	2009	2010
Jan	544	633	172	226	848	711	78	49	77	40	106	125	1,825	1,784
Feb	539	678	187	194	870	680	86	48	63	54	117	133	1,862	1,787
Mar	512	679	171	157	881	698	79	59	56	51	112	119	1,811	1,763
Apr	488	712	158	129	878	679	64	48	73	43	100	110	1,761	1,721
May	491	706	158	141	839	694	50	43	80	53	113	126	1,731	1,763
Jun	466	693	175	163	789	672	49	62	64	59	107	107	1,650	1,756
Jul	421	701	196	170	742	657	53	62	62	43	95	111	1,569	1,744
Aug	392	643	201	188	733	664	50	66	64	62	91	111	1,531	1,734
Sep	404	625	209	200	734	620	53	90	67	51	113	118	1,580	1,704
Oct	510	623	218	197	765	645	43	84	66	51	133	116	1,735	1,716
Nov	516	622	210	239	757	637	47	86	59	47	121	109	1,710	1,740
Dec	597	600	208	240	714	656	49	85	47	42	136	91	1,751	1,714
<b>Avg</b>	<b>490.0</b>	<b>659.6</b>	<b>188.6</b>	<b>187.0</b>	<b>795.8</b>	<b>667.8</b>	<b>58.4</b>	<b>65.2</b>	<b>64.8</b>	<b>49.7</b>	<b>112.0</b>	<b>114.7</b>	<b>1,709.7</b>	<b>1,743.8</b>

Return to prison statistics measure a parolee's outcome at the conclusion of a standard follow-up period, however, this is not a relevant measure for most RF electronic monitoring participants as return to prison is only relevant for parolees and parolees from SAI. Table 4 replicates a portion of the **Three-Year Follow-Up Outcomes of Offenders Who Paroled in 1998 to 2006 by Year** table reported in the Department's 2009 Statistical Report (the most recent available). The table shows that offenders paroled in 2006 had a Total Failure Rate of 45.8% (Absconds 9.4%, Technical Violators 15.6%, and New Sentence Violators 20.8%) after a full three-year follow up period. New RF electronic monitoring participants (parolees and parolees from SAI) for 2006 are the most recent participants that can have a three year follow-up period, however, they would have paroled from a mixture of years from 2006 and earlier. Thus, these new participants for 2006 will have a failure rate that averages the recidivism rates for paroles in 2006 and earlier.

**Table 4 - (portion of) Three-Year Follow-Up Outcomes of Offenders Who Paroled in 1998 to 2006 by Year**

Year Paroled	Total Cases	Success Total	Failure Total	Absconds	Technical Violators	New Sentence
2002	10,254	51.7%	48.3%	9.0%	21.1%	18.2%
2003	11,207	51.6%	48.4%	9.2%	20.4%	18.7%
2004	10,818	50.6%	49.4%	8.7%	20.9%	19.9%
2005	9,800	49.4%	50.6%	10.1%	19.8%	20.7%
2006	9,694	54.2%	45.8%	9.4%	15.6%	20.8%

See 2009 Statistical Report at  
[http://www.michigan.gov/documents/corrections/2009\\_MDOC\\_STATISTICAL\\_REPORT\\_319907\\_7.pdf](http://www.michigan.gov/documents/corrections/2009_MDOC_STATISTICAL_REPORT_319907_7.pdf)

RF electronic monitoring of offenders impacts jail utilization by preserving jail beds for offenders that pose a more serious risk to the public. RF electronic monitoring provides the Courts with an option that falls between probation and jail and additionally provides a sanction for noncompliant probationers. RF electronic monitoring impacts prison admissions by diverting eligible parole violators who would otherwise be returned to prison as technical violators.

**Electronic Monitoring Center**

<b>2009 Staffing</b>		<b>2010 Staffing</b>
1.0	Parole Probation Manager 3	1.0
1.0	Parole Probation Manager 4	1.0
3.0	Departmental Supervisor-2	4.0
0.0	Parole Probation Officer-A	4.0
1.0	Departmental Analyst-A	1.0
6.0	Departmental Technician-A	6.0
26.0	Departmental Technician-E	42.0
1.0	General Office Assistant 8	1.0
1.0	Secretary-A	1.0
<b>40.0</b>	<b>Total Electronic Monitoring Center Staff</b>	<b>61.0</b>