

**REPORT TO THE LEGISLATURE**  
**Pursuant to P.A. 200 of 2012**  
**Section 611**  
**Electronic Tether / Monitoring Program**

*Section 611 of 2012 P.A. 200* requires that the Department of Corrections provide individual reports for the community reentry program, the electronic tether program, and the special alternative to incarceration program, including information on:

- Monthly new participants by type of offender. Community reentry program participants shall be categorized by reason for placement. For technical rule violators, the report shall sort offenders by length of time since release from prison, by the most recent violation, and by number of violations occurring since release from prison.
- Monthly participant unsuccessful terminations, including cause.
- Number of successful terminations.
- End month population by facility/program.
- Average length of placement.
- Return to prison statistics.
- Description of each program location or locations, capacity, and staffing.
- Sentencing guideline scores and actual sentence statistics for participants, if applicable.
- Comparison with prior year statistics.
- Analysis of the impact on prison admissions and jail utilization and the cost effectiveness of the program.

This report will focus on the offenders on radio frequency (RF) electronic tether / monitoring. There are three broad offender types on RF electronic monitoring: probationers, parolees, and contractual. Probationers and parolees may be further divided by whether they participated in the Special Alternative Incarceration (SAI) program or not. RF electronic monitoring may have been imposed as an initial condition of sentencing or release; alternatively, RF electronic monitoring may have been imposed as a sanction for violation behavior. As of 2010, Community Residential Program prisoners are no longer serving sentences on RF electronic monitoring and, therefore, have been removed from this report. Global Positioning System (GPS) electronic monitoring is excluded from this report as a separate report is required for GPS monitoring.

The Electronic Monitoring Center is staffed 24 hours a day, 7 days a week, 365 days a year. Monitored probationers and parolees are assigned to and supervised by field agents throughout the State, but all monitoring of the equipment, alert processing and notification, and inventory control is managed through the Monitoring Center. The Center handles all Law Enforcement Information Network (LEIN) notification activity in the Department, due to their alert processing and notification responsibilities. The Center also contracts to provide monitoring services for Community Electronic Monitoring (CEM) and for the Regional Detention Services System (RDSS). The Center currently has sufficient equipment to handle approximately 2,800 offenders on RF monitoring.

The offender counts in this report come from the monitoring vendor's database. A June 2011 policy change resulted in greater RF electronic monitoring of parolees as evidenced by the 2011

Parole increases in Tables 1 through 3. In July 2012 a conversion to a new electronic monitoring software platform required the deactivation and reactivation of all cases, rendering it impossible to calculate new participants and terminations for that month. Therefore, no numbers are available for July 2012 in Tables 1 and 2. Table 1 breaks down the new RF electronic monitoring participants by month and type of offender.

**Table 1 - New RF Electronic Monitoring Participants Monthly By Offender Type**

	Parole		Parole SAI		Probation		Probation SAI		CEM		RDSS		Total	
	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012
Jan	147	244	92	112	146	155	24	19	12	16	21	37	442	583
Feb	136	250	72	136	137	140	20	32	3	9	28	35	396	602
Mar	183	298	89	133	176	133	31	29	14	12	29	25	522	630
Apr	184	262	105	135	139	128	22	24	13	10	32	36	495	595
May	220	276	95	145	141	129	32	23	23	9	39	29	550	611
Jun	769	232	112	133	157	124	20	20	13	14	35	37	1,106	560
Jul	361	*	102	*	126	*	17	*	23	*	46	*	675	*
Aug	352	264	144	150	156	133	26	19	12	19	47	32	737	617
Sep	266	188	111	104	136	99	12	19	11	15	35	32	571	457
Oct	271	218	88	106	142	118	12	24	11	11	40	30	564	507
Nov	275	195	111	93	130	136	20	19	14	9	38	18	588	470
Dec	287	145	113	103	119	107	20	16	12	17	23	25	574	413
<b>Total</b>	<b>3,451</b>	<b>2,572</b>	<b>1,234</b>	<b>1,350</b>	<b>1,705</b>	<b>1,402</b>	<b>256</b>	<b>244</b>	<b>161</b>	<b>141</b>	<b>413</b>	<b>336</b>	<b>7,220</b>	<b>6,045</b>
<b>Avg</b>	<b>287.6</b>	<b>233.8</b>	<b>102.8</b>	<b>122.7</b>	<b>142.1</b>	<b>127.5</b>	<b>21.3</b>	<b>22.2</b>	<b>13.4</b>	<b>12.8</b>	<b>34.4</b>	<b>30.5</b>	<b>601.7</b>	<b>549.5</b>

\* Unavailable due to electronic monitoring software platform conversion.

Table 2 shows the monthly RF electronic monitoring terminations by offender type.

**Table 2 - Monthly RF Electronic Monitoring Terminations by Offender Type**

	Parole		Parole SAI		Probation		Probation SAI		CEM		RDSS		Total	
	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012
Jan	145	325	66	104	144	127	23	16	10	12	22	28	410	612
Feb	112	298	45	79	131	121	19	7	8	13	18	24	333	542
Mar	120	277	96	111	164	134	28	21	9	11	16	36	433	590
Apr	172	292	58	108	126	108	22	22	6	10	10	18	394	558
May	148	303	89	101	157	135	23	16	21	10	27	36	465	601
Jun	214	282	78	119	158	126	21	25	17	8	33	17	521	577
Jul	214	*	77	*	142	*	19	*	18	*	21	*	491	*
Aug	244	304	110	128	137	137	26	21	12	16	35	41	564	647
Sep	241	244	73	126	137	111	17	9	11	12	26	34	505	536
Oct	257	301	101	123	142	138	10	18	12	22	18	26	540	628
Nov	250	222	82	140	130	128	22	24	14	5	37	30	535	549
Dec	305	203	127	118	157	117	12	19	12	8	28	25	641	490
<b>Total</b>	<b>2,422</b>	<b>3,051</b>	<b>1,002</b>	<b>1,257</b>	<b>1,725</b>	<b>1,382</b>	<b>242</b>	<b>198</b>	<b>150</b>	<b>127</b>	<b>291</b>	<b>315</b>	<b>5,832</b>	<b>6,330</b>
<b>Avg</b>	<b>201.8</b>	<b>277.4</b>	<b>83.5</b>	<b>114.3</b>	<b>143.8</b>	<b>125.6</b>	<b>20.2</b>	<b>18.0</b>	<b>12.5</b>	<b>11.5</b>	<b>24.3</b>	<b>28.6</b>	<b>486.0</b>	<b>575.5</b>

\* Unavailable due to electronic monitoring software platform conversion.

Below are typical reasons for unsuccessful terminations on RF electronic monitoring:

- Administrative terminations occur when the offender is unable to continue for reasons beyond their control, such as, loss of home placement, hospitalized, or commitment to a treatment program.
- Substance abuse violations
- Curfew violations
- Tampering with tether device
- Abscond violation
- New felony

The monthly new monitoring participants, monthly RF monitoring terminations, and average lengths of stay resulted in the end of month RF electronic monitoring populations shown in Table 3.

**Table 3 - End of Month RF Electronic Monitoring Populations by Offender Type**

	Parole		Parole SAI		Probation		Probation SAI		CEM		RDSS		Total	
	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012	2011	2012
Jan	591	1,324	268	298	644	481	76	47	38	30	78	99	1,695	2,279
Feb	601	1,238	284	333	627	476	80	69	26	34	83	92	1,701	2,242
Mar	650	1,225	259	340	621	469	77	73	28	16	90	70	1,725	2,193
Apr	651	1,207	290	344	616	488	73	74	30	18	96	76	1,756	2,207
May	712	1,142	279	361	576	473	75	69	30	11	103	65	1,775	2,121
Jun	1,249	1,081	311	374	560	469	71	60	26	17	86	76	2,303	2,077
Jul	1,378	1,050	321	354	536	442	63	53	31	15	95	71	2,424	1,985
Aug	1,439	1,075	339	381	547	433	60	51	30	18	100	70	2,515	2,028
Sep	1,452	1,038	364	360	527	424	55	59	32	22	94	71	2,524	1,974
Oct	1,445	951	340	346	519	403	53	67	31	11	111	74	2,499	1,852
Nov	1,447	920	341	296	511	414	47	64	30	15	102	68	2,478	1,777
Dec	1,431	853	310	282	459	412	50	59	27	24	98	69	2,375	1,699
<b>Avg</b>	<b>1,087.2</b>	<b>1,092.0</b>	<b>308.8</b>	<b>339.1</b>	<b>561.9</b>	<b>448.7</b>	<b>65.0</b>	<b>62.1</b>	<b>29.9</b>	<b>19.3</b>	<b>94.7</b>	<b>75.1</b>	<b>2,147.5</b>	<b>2,036.2</b>

Return to prison statistics measure an offender's outcome at the conclusion of a standard follow-up period, however, this is not a relevant measure for most RF electronic monitoring participants as return to prison is only relevant for parolees and parolees from SAI. Table 4 replicates a portion of the **Three-Year Follow-Up Outcomes of Offenders Who Paroled in 1998 to 2008 by Year** table reported in the Department's 2011 Statistical Report (the most recent available). The table shows that offenders paroled in 2008 had a Return to Prison Rate of 31.5% (Technical Violators 13.6% and New Sentence Violators 17.9%) after a full three-year follow up period. New RF electronic monitoring participants (parolees and parolees from SAI) for 2008 are the most recent participants that can have a three year follow-up period, however, they would have paroled from a mixture of years from 2008 and earlier. Thus, these new participants for 2008 will have a failure rate that averages the recidivism rates for paroles in 2008 and earlier.

**Table 4 - (portion of) Three-Year Follow-Up Outcomes of Offenders Who Paroled in 1998 to 2008 by Year**

Year Paroled	Total Cases	Success Total	Failure Total	Absconds	Technical Violators	New Sentence	Return to Prison
2004	10,818	50.6%	49.4%	8.7%	20.9%	19.9%	40.8%
2005	9,800	49.4%	50.6%	10.1%	19.8%	20.7%	40.6%
2006	9,694	54.2%	45.8%	9.4%	15.6%	20.8%	36.5%
2007	11,805	63.9%	36.1%	2.8%	13.6%	19.7%	33.2%
2008	11,044	66.2%	33.8%	2.2%	13.6%	17.9%	31.5%

See 2011 Statistical Report, Table D3 at  
<http://www.michigan.gov/corrections/0,4551,7-119-1441---,00.html>

RF electronic monitoring of offenders impacts jail utilization by preserving jail beds for offenders that pose a more serious risk to the public. RF electronic monitoring provides the Courts with an option that falls between probation and jail and additionally provides a sanction for noncompliant probationers. RF electronic monitoring impacts prison admissions by diverting eligible parole violators who would otherwise be returned to prison as technical violators.

**Electronic Monitoring Center**

<b>2011 Staffing</b>		<b>2012 Staffing</b>
1.0	Parole Probation Manager 3	1.0
1.0	Parole Probation Manager 4	1.0
4.0	Departmental Supervisor-2	3.0
4.0	Parole Probation Officer-A	4.0
1.0	Departmental Analyst-A	1.0
6.0	Departmental Technician-A	6.0
42.0	Departmental Technician-E	37.0
1.0	General Office Assistant 8	2.0
1.0	Secretary-A	1.0
<b>61.0</b>	<b>Total Electronic Monitoring Center Staff</b>	<b>56.0</b>