POLICY STATEMENT:

Prisoner Benefit Funds (PBFs) may be used to fund services, equipment, and supplies which have a direct benefit to prisoners.

RELATED POLICIES:

04.01.150  Prisoner Housing Unit Representatives/Warden’s Forum

POLICY:

GENERAL INFORMATION

A. The PBF shall be used only for the purposes and conditions set forth in this policy.

PBF COMMITTEE

B. Each institution shall have a PBF and a PBF Committee comprised of two Warden’s Forum members selected by the Warden’s Forum and two staff members designated by the Warden. One of the staff members shall be the Business Manager or designee. The PBF Committee shall be responsible for recommending to the Warden which PBF expenditures should be approved, as authorized by this policy.

REVENUE

C. State appropriated funds shall not be used to fund the PBF. Funds may be derived only from the sources approved by the Deputy Director of Correctional Facilities Administration (CFA), which shall include the following:

1. Profits from the prisoner store;
2. Interest received from invested funds;
3. Contributions from legitimate organizations or individuals, subject to the approval of the Warden; however, contributions shall not be accepted from a prisoner or an individual known to be related to a prisoner;
4. Confiscated prisoner funds and postage;
5. Profits from vending machines, except those operated by employee clubs pursuant to PD 02.04.106 "Employee Clubs";
6. Deposit refunds for soft drink bottles and cans sold at the institution, except for those sold in areas accessible only to employees;
7. Employee club profits as set forth in PD 02.04.106;
8. Proceeds from hobbycraft sales, as set forth in PD 05.03.102 "Hobbycraft Program";
9. Profits from the sale of photo-tickets to visitors;
10. Profits from PBF-funded copy machines;

11. Fund raising activities approved pursuant to this policy.

FUND RAISING ACTIVITIES

D. A PBF may be permitted to conduct fundraising activities through which funds may be solicited and collected from other prisoners at that institution. To do so, the PBF must submit a written fundraising proposal to the Warden for review. The proposal must include the proposed use of the funds, a detailed description of the fundraising activity, and supporting documentation if the funds are to be used for a charitable donation. If the Warden supports the fundraising activity, s/he shall forward the proposal to the CFA Deputy Director or designee for final approval. The Warden shall be notified of the final decision and shall ensure the PBF is notified. If approved, the Warden shall designate a staff person to supervise the fundraising activity.

EXPENDITURES

E. A PBF shall be used to fund only those services, equipment, and supplies that provide a direct benefit to the prisoner population and are solely for prisoner use or to fund contributions to charitable organizations approved by the Warden or designee. The PBF shall not be used to fund an activity or program that is necessary to institutional operations. Expenditures may include, but are not limited to, the following:

1. Office supplies and materials for prisoner organizations approved pursuant to PD 05.03.100 "Prison Programs and Organizations" and religious groups approved pursuant to PD 05.03.150 "Religious Beliefs and Practices of Prisoners";

2. Approved self-help programs such as hobbycraft, Alcoholics Anonymous (AA), and religious activities;

3. Prisoner compensation for verified property losses where the prisoner was not negligent;

4. Escort costs for prisoner funeral or sick bed visits approved pursuant to PD 04.04.140 "Funeral and Sick Bed Visits";

5. Recreational equipment and supplies (e.g., athletic equipment);

6. Special maintenance and capital outlay projects;

7. Entertainment events in accordance with PD 05.03.104 "Leisure Time Activities".

F. The PBF shall be used to fund cable/satellite television services; however, premium movie channels (e.g., HBO, Showtime, Cinemax) are prohibited and shall not be funded. The PBF shall also be used to fund postage provided to indigent prisoners pursuant to PD 04.02.120 "Indigent Prisoners" and to fund loans to prisoners for notary services pursuant to PD 05.03.116 "Prisoners’ Access to the Courts" and for legal postage, carbon paper for litigation, and legal-sized envelopes pursuant to PD 05.03.118 "Prisoner Mail". In addition, the PBF shall be used to purchase plain envelopes used for the delivery of prisoner mail in accordance with PD 05.03.118. Loans for padlocks and other items as identified in PD 04.02.105 "Prisoner Funds" for prisoners who lack sufficient funds in their institutional account to purchase the items also shall be funded by the PBF. Funds collected to repay these loans shall be returned to the PBF which loaned the funds.

G. All expenditures from the PBF require approval of the Warden except for expenditures identified in Paragraph F. The Warden shall consider only those expenditures recommended by majority vote of the PBF Committee; however, expenditures shall be approved only if the PBF is financially sound and has sufficient funds to meet the PBF’s committed financial obligations. The Warden shall ensure that the PBF Committee is advised whether expenditures have been approved or denied. All of an institution’s PBF expenditures shall be reported in summary form to the prisoner population.

H. Accounting procedures for the PBF shall be consistent with generally accepted accounting principles.
PBF revenue and expense statements and balance sheet reports shall be prepared monthly by the appropriate business office. An annual advisory budget for the PBF shall be developed by the business office to be used as a guide for projected revenue and expenditures. A year-end financial report reflecting the financial status of the PBF also shall be prepared by the business office. A copy of the year-end report shall be submitted to the Administrator of the Bureau of Fiscal Management, Operations Support Administration (OSA).

I. The institution’s Business Office Manager shall ensure that purchasing and expenditure guidelines for appropriated funds established by the Department of Technology, Management and Budget are followed for all PBF purchases and expenditures at his/her respective institution, except that purchases shall be processed by the appropriate business office. The appropriate Regional Business Administrator shall ensure that a copy of applicable guidelines is available for review by the PBF Committee upon request.

PROCEDURES

J. Wardens shall ensure that procedures are developed as necessary to implement requirements set forth in this policy directive within 60 calendar days after the effective date.

AUDIT ELEMENTS

K. A Primary Audit Elements List has been developed and is available on the Department’s Document Access System to assist with self-audit of this policy pursuant to PD 01.05.100 “Self-Audits and Performance Audits.”

APPROVED: HEW 09/28/2017