DATE: April 25, 2008

TO: Senate Judiciary Committee Members
    House Judiciary Committee Members
    Senate Judiciary and Corrections Appropriations Subcommittee Members
    House Corrections Appropriations Subcommittee Members

FROM: Heidi Washington
       Administrative Assistant

SUBJECT: Report on Parolees Returned for Violations Involving Alcohol or Controlled Substances

Pursuant to the requirements of MCL 791.240(3) (Public Act 487 of 2006), the Department of Corrections submits the attached report on parolees returned to prison for violations involving alcohol or controlled substances. This report can be viewed at www.michigan.gov/corrections.

c: John Rubitschun, FOA
    Jacques McNeely, DMB
    Lindsay Hollander, SFA
    Marilyn Peterson, HFA
REPORT TO THE LEGISLATURE
Pursuant to P.A. 487 of 2006 Section 40 (3)
Parolees Returned for Violations Involving Alcohol or Controlled Substances
March, 2008

Section 40 (3) of Public Act 487 of 2006:

“Not later than April 1 of each year, the department shall report to the legislature on the number of parolees who are returned to state correctional facilities for a violation of parole involving the use of alcohol or a controlled substance during the preceding calendar year. The report shall specify the number of parolees who are returned to a state correctional facility after 1 such violation, 2 such violations, 3 such violations, 4 such violations, and 5 or more violations.”

Methodology

The following reported data is limited to parolees returned to prison for Parole Violators with Technical Violations for alcohol or substance abuse use or New Sentences for crimes involving alcohol or controlled substance use, e.g. OUIL. Parolees returned for one of these offenses were included, even if they had sentence(s) for other crimes as well.

Technical Violations of alcohol or controlled substance use were limited to Special Condition 2.0 and Standard Condition 4.0 of parole. Special Condition 2.0 prohibits alcohol use, so violations of this condition code were consequently included in the count without review. Standard Condition 4.0 prohibits several types of conduct including committing new crimes and use of controlled substances. Thus, for Standard Condition 4.0 violations, case notes were reviewed to select violations that indicate use of alcohol or controlled substances. It should be noted that Parole Violators were included in this selection if they had violated conditions of parole which indicated alcohol or substance use even if they also had other types of technical violations or a new crime. Technical violation charges for possession of controlled substances or possession of drug paraphernalia and violations that indicated that controlled substances were in the “area of control” of the parolee were not included in this count. It is important to note that, since the previous report was issued, significant improvements have been made to data reporting and data capture capabilities, which enhanced our ability to discriminate between use violations and other violations involving alcohol or controlled substances.

Results

As shown in Table 1, a total of 4,095 Parole Violators returned to prison for a Technical Violation or with a New Sentence from January through December 2007. Of those returns, 848 (20.7%) fit the criteria for use of alcohol or controlled substances.

<table>
<thead>
<tr>
<th>Total Technical and New Sentence Returns</th>
<th>Technical and New Sentence Returns with Alcohol/Drug Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number</td>
<td>Number</td>
</tr>
<tr>
<td>2007 Total</td>
<td>4,095</td>
</tr>
</tbody>
</table>
Table 2 shows the actual numbers and percents of prior positive substance abuse tests for cases returned to prison for alcohol or substance use in 2007. These figures include the event(s) that resulted in return to prison. For example, if a parolee had two prior positive tests and was returned following the next positive, they would be in the “Three” column of Table 2. Table 2 shows that 33.8% of the Parole Violators who returned to prison for use of alcohol or drugs had no prior positive substance abuse tests. However, 66.2% of the Parole Violators who returned for use had at least one positive substance abuse test prior to their return. Almost one in seven (13.9%) had five or more positive tests before being returned to prison.

Table 2: Number of Positive Substance Abuse Tests for Parolees Returned to Prison for Alcohol or Controlled Substance Use.

<table>
<thead>
<tr>
<th></th>
<th>None</th>
<th>One</th>
<th>Two</th>
<th>Three</th>
<th>Four</th>
<th>Five or More</th>
<th>Total with One or More</th>
</tr>
</thead>
<tbody>
<tr>
<td>N</td>
<td>287</td>
<td>185</td>
<td>129</td>
<td>66</td>
<td>63</td>
<td>118</td>
<td>561</td>
</tr>
<tr>
<td>%</td>
<td>33.8%</td>
<td>21.9%</td>
<td>15.2%</td>
<td>7.8%</td>
<td>7.4%</td>
<td>13.9%</td>
<td>66.2%</td>
</tr>
</tbody>
</table>

In many cases, the alcohol or drug use is part of a larger “package” of violations or crimes that led to the return to prison. In such cases, it is not surprising that there is not an extensive history of positive test results prior to the return.