



JENNIFER M. GRANHOLM
GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF HUMAN SERVICES
LANSING



ISMAEL AHMED
DIRECTOR

November 5, 2009

The Honorable Bill Hardiman, Chair
Senate Appropriations Subcommittee on DHS
State Capitol Building
Lansing, MI 48909

The Honorable Dudley Spade, Chair
House Appropriations Subcommittee on DHS
State Capitol Building
Lansing, MI 48909

Dear Senator Hardiman and Representative Spade:

Section 1102 of Public Act 129 of 2009 (Enrolled Senate Bill No. 248) requires the Department of Human Services to develop a plan based on recommendations from the Department of Civil Rights and Native American organizations to assure that Community Services Block Grant (CSBG) funds are equitably distributed. In FY 2010, \$128,188 from Community Services Block Grant funds were set aside for tribal organizations.

Attached please find three documents. The Guidelines and Instructions for Submitting Proposals for Community Services Block Grant Funding were distributed to eligible tribal groups in June of 2009 to solicit proposals for use of the identified CSBG funds in FY 2010. The second document summarizes the agencies and programs that will receive funding in FY 2010. The third document is the Interagency Agreement between the Department of Civil Rights and The Department of Human Services.

If you have any questions, please contact Susan Kangas, chief financial officer, at (517) 373-7787.

Sincerely,

Stanley M. Stewart for
Ismael Ahmed

Enclosures

cc: Senate Appropriations Subcommittee on DHS
House Appropriations Subcommittee on DHS
Senate and House Fiscal Agencies
Republican and Democrat Policy Offices
State Budget Office



MEMORANDUM

DATE: June 17, 2009

TO: American Indian and Tribal Organizations

FROM: Harold Core, Director of Public Affairs

SUBJECT: Community Services Block Grants

The Community Services Block Grants (CSBG) is jointly administered by the Michigan Department of Human Services (DHS) and the Michigan Department of Civil Rights (MDCR). DHS has advised us that Block Grant funding will be available to grantees at the start of the fiscal year, October 1, 2009. Contracts will begin on that date or the date that the grantee's contract is signed by the director of DHS.

The deadline for grant proposals is **Wednesday, July 8, 2009, at 5:00 pm**. Faxes are acceptable but must be followed by the additional 8 hard copies, as required. Also, please email a copy of the grant and budget to coreh@michigan.gov; please do not email the attachments.

This year's total funding award is \$128,189. It was determined at a community meeting held on June 15, 2009, that the CSBG awards will be distributed as follows:

- Two grants in the amount of \$64,094 with a minimum score of 77 points out of 110 possible points.
- If only one applicant receives a minimum score of 77 points, that applicant will receive the total grant of \$128,189.
- **Inter-Tribal Council of Michigan, Inc. (ITC) has an application for direct funds from the Department of Health and Human Services (HHS) for Community Services Block Grant (CSBG) funding, if you are receiving funding through ITC, you will not be eligible through this RFP process.** Also, the income eligibility guidelines for CSBG services has increased from 125% of poverty to 200% of poverty.

Enclosed are the following documents:

- Request for Proposals (RFP)
- Application for Eligibility for State Funding and Services
- Eligibility Guidelines for State Funding and Services
- CSBG Proposal Scoring
- CSPM Item 402 - Financial Administration-Cost Categories/Budget Line Items for CSBG
- CSPM Item 402 Attachment A - CSBG Program Allowable and Unallowable Costs
- CSPM Item 402 Attachment B - HHS/OCS Information Memo #37
- Budget form CM-468-CSBG-D 05/2007
- Item 208 - Poverty Income Guidelines
- Item 502 - Income Eligibility Guidelines

If you have any questions, please do not hesitate to contact me at (517) 241-3986.

GUIDELINES AND INSTRUCTIONS
FOR
SUBMITTING PROPOSALS FOR COMMUNITY SERVICE BLOCK
GRANT FUNDING

Michigan Department of Civil Rights
American Indian Affairs
Community Service Block Grants

Fiscal Year 2009 - 2010

Administered by the
MICHIGAN DEPARTMENT OF HUMAN SERVICES
AND

MICHIGAN DEPARTMENT OF CIVIL RIGHTS

Lansing Executive Office
Capital Tower Building
110 W. Michigan Avenue, Suite 900
Lansing, MI 48913
PHONE: (517) 241-3986
FAX: (517) 335-6513

DEADLINE FOR SUBMITTING PROPOSALS:
Wednesday, July 8, 2009 by 5:00 PM

All proposals must be received by the Michigan Department of Civil Rights,
Lansing Executive Office
Capital Tower Building
110 W. Michigan Ave., Suite 900
Lansing, MI 48913
by 5:00 PM, Wednesday, July 8, 2009

I. CSBG PROGRAM DESCRIPTION:

The Community Services Block Grant (CSBG) program funding for American Indian activities is administered jointly by the Michigan Department of Human Services (DHS) and the Michigan Department of Civil Rights (MDCR). This Request for Proposal (RFP) solicits participation of American Indian tribal groups and organizations in the use of CSBG funding to provide services to assist in the reduction of poverty and in the empowerment of low-income families and individuals in rural and urban areas to become fully self-sufficient. The following program elements apply to this program:

A. ELIGIBILITY: Tribes and Indian organizations that meet the State Eligibility Requirements

B. PURPOSE: Projects should address the causes and effects of poverty in a specific community or region, or those areas of the community where poverty is a particularly acute problem. Projects having a long term impact, beyond the duration of the grant, will receive favorable consideration. Projects which maximize resources by generating access to other funding will also receive favorable consideration. The MDCR will pay particular attention to the population served by the grant and the potential for duplication of services.

C. CSBG FUNDING GUIDELINES: Funds must be used to:

1. Provide services and activities having a measurable and potentially major impact on the causes and effects of poverty in the community or those areas of the community where poverty is a particularly acute problem.
2. Provide activities designed to assist low-income participants to secure and retain meaningful employment; to attain an adequate education; to make better use of available income; to obtain and maintain adequate housing and a suitable living environment; to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need of health services, nutritious food, housing, and employment-related assistance; to remove obstacles and solve the problems which block the achievement of self-sufficiency; to achieve greater participation in the affairs of the community; and to make more effective use of other programs related to the purposes of the CSBG Act.
3. Funds cannot be used for:
 - a. Purchase or improvement of land or the purchase, construction, or permanent improvement of any building or other facility.
 - b. Leasing of space and/or buildings not associated with a CSBG-allowable activity.
 - c. Political activity such as:
 - 1) Any partisan or non-partisan activity or any political activity associated with a candidate or contending faction or group, in an election for public or party office;
 - 2) Any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with any such election; or
 - 3) Any voter registration activity.

D. Compliance: Proposals must comply with the regulations issued in the federal Community Services Block Grant Act, 42 U.S.C.9901 amended and the regulations by the U.S. Department of Health and Human Services, 45 CFR Subtitle A Department of Health and Human Services Block Grant Regulations.

E. POVERTY INCOME GUIDELINES APPLICABILITY: The population served must meet the poverty income eligibility guidelines for the SCBG program. The poverty income eligibility guideline for the CSBG program has increased to 200% percent of the most recent poverty income criterion published in the Federal Register by the federal Department of Health and Human Services. Documentation of poverty income eligibility must be maintained.

F. REPORTING REQUIREMENTS: Brief written quarterly reports will be required. These reports will be submitted to both the DHS and the MDCR. The quarterly reports, due fifteen days after the close of each calendar quarter, will describe project accomplishments to date, any possible concerns or problems, and project impact. The Michigan Department of Civil Rights will provide technical assistance concerning report format and content. In addition, an evaluation

of the entire project is due thirty days after the close of the grant. The evaluation will cover each goal area, describing the impact and successes of the project. The evaluation should include any supporting documents from other agencies.

- G. FISCAL CONTROL AND AUDIT REQUIREMENTS:** Monthly statements of expenditure are required of all CSBG grantees/contractors. These statements of expenditure must be submitted by the 15th day following the end of the month for which the grantee is billing. The grantee must maintain an adequate accounting system to identify and support all expenditures billed. All grantees/contractors are required to submit audit reports according to the requirements of the Single Audit Act (OMB A-133 or A-128).
- H. OTHER AGENCY REQUIREMENTS:** Attachment A outlines contractor responsibilities, DHS responsibilities, and required general provisions of the CSBG contract. The Program Director may be required to attend training on reporting requirements.
- I. DEADLINE FOR SUBMISSION OF PROPOSALS:** Proposals must be in the MDCR's office by the close of business at 5:00 PM Wednesday, July 8, 2009. Mail one original and eight copies to the following address:

Michigan Department of Civil Rights
Attn: Harold Core, Director of Public Affairs
Lansing Executive Office
Capital Tower Building
110 W. Michigan Avenue, Suite 800
Lansing, MI 48913
Phone: (517) 241-3986 FAX (517) 335-6513

FAXING: *If faxing the original, the faxed copy must be immediately followed by a hard copy of the original and eight copies either sent by mail or hand-delivered, to the address listed above.*

PLEASE NOTE: ALL GRANT PROPOSALS MUST ALSO BE SENT BY E-MAIL TO coreh@michigan.gov. Please e-mail only the grant and budget and NOT all of the attachments.

- J. CONTRACT PERIOD:** The contract period is October 1, 2009 through September 30, 2010. Contracts will begin on the date of the signed contract (or October 1, 2009, if the contract is signed prior to October 1, 2009) and extend through September 30, 2010. Any services delivered before the start date of the contract are not reimbursable.
- K. AVAILABLE FUNDS FOR PROJECTS:** The amount of the Community Services Block grant for fiscal year 09/10 is \$128,189.
1. Two grants in the amount of \$ 64,094, with a minimum score of 77 points out of 110 possible points.
 2. If there are not enough minimally scored grants awarded, the grant funds will be provided to the remaining grantees.
 3. **Inter-Tribal Council of Michigan, Inc. (ITC) has an application for direct funds from the Department of Health and Human Services (HHS) for Community Services Block Grant (CSBG) funding, if you are receiving funding through ITC, you will not be eligible through this RFP process.**

II. CSBG PROPOSAL REQUIREMENTS

The following information must be included in the proposal package:

A. Required Information, as listed below:

1. Project Title
2. Legal name of the applicant
3. Mailing address and street address, if different from mailing address.
4. Telephone number of the applicant (and fax number if available).
5. Project Coordinator's name, title, address, phone and fax number. This is the person who is responsible for required block grant reports and correspondence for the applicant. This person will serve as the contact person for any matters related to the grant proposal and the grant (if awarded).
6. Name and title of the person authorized to sign the contract.
7. Federal I.D. number (FEIN)
8. Showing of compliance with the State Eligibility process and supporting documentation. If an organization is not currently a State Eligible Tribal or American Indian Organization, they need to submit an application by July 16, 2009 to be eligible for consideration in this CSBG funding cycle. Federally Recognized Tribes are exempt from this process.
9. Geographic area to be served, and address (es) of location where services will be provided.
10. List of additional funding sources, and amounts, received by the organization.

B. Demonstration of applicant's fiscal capacity, as detailed below:

1. Account structure used by your organization (chart of accounts/general ledger account).
2. Cost allocation plan.
3. Copy of your organization's most recent audit, including a management letter or that section of the audit that addresses internal controls.
4. Name of chief fiscal officer or individual responsible for the accounting functions of the agency.
5. Description of any plans to contract for accounting services, including the name and address of the accounting firm.
6. List identifying the applicant's financial institutions and separate bank accounts.

C. Narrative including executive summary, analysis of need, goals and objectives, evaluation design, and total project cost (described below, in III, A-F, H).

D. Proposed Project Budget (described below, in III, G, and in attached form).

E. Statement of Intent (format described in III, J, below).

III. SEQUENCE OF PAGES AND NARRATIVES

- A. **Title Page:** Provide the name of the organization, the Executive Director, the Project Director, and the corresponding address, phone and fax numbers; the amount of funds requested; date the proposal is submitted; and the exact period of time covered by the proposal.
- B. **Required Information:** See II, A, preceding page, for required information.
- C. **One Page Executive Summary of Project:** Provide a one page summary of key information about the project, including a short statement about the primary use of the funds and the need for the project. Indicate the main goal and objectives, the geographic area served, characteristics of the target population, duration of the project, and the total of any in-kind contribution.
- D. **Analysis of Need:** Describe the target area, population served, and nature and extent of the problem which you are addressing. Describe the number of low-income people potentially eligible to participate in the program activity and how you will determine that the people you serve meet the required income eligibility guidelines. Describe any priority system used for serving the clients. The narrative should include documentation to support the need assessment, including statistics and other pertinent indicators to clearly define the scope of the proposed project. Use the most current data available. The use of another agency's needs assessment which may support your proposal is acceptable, providing it has been conducted in the past twelve months.
- E. **Goals and Objectives:** Clearly describe the goals and objectives of the proposed project and state them in measurable terms.

- F. Evaluation Design for the Project:** Describe how the applicant, both during and after project implementation, will monitor the project to determine that objectives are being attained and the desired impact achieved. Describe how income eligibility will be documented. Describe the data that will be gathered, how it will be gathered, and who will gather it. State the person who will be doing the evaluation and describe the criteria for success.
- G. The Proposed Project Budget:** Please complete the attached Budget form CM-468-CSBG-D 05/2007. The actual cost method of reimbursement will be used for these contracts. Please note the description of allowable costs for each of the following budget line items: salaries, fringe benefits, occupancy, communication, supplies, equipment, transportation, contracted services, specific assistance to individuals and miscellaneous costs. Grant funding may only be used for allowable costs. Allowable costs include the following categories (see budget packet for more detail):
1. Personnel Costs:
 - Salaries and Wages
 - Fringe Benefits (employer's share)
 - Consultant and contract services including a description of the service and fee rate
 2. Non-Personnel Costs:
 - Travel, including number of miles, cost per mile and conference costs
 - Space costs and rental (including square footage and cost per square foot)
 - Supplies
 - Rental or lease of any equipment including the manufacturer, model and description of items more than \$5000.
 - No purchase of equipment to exceed \$4,999.
 - Audit costs related to services provided under the contract
 - Other costs.
- H. Total Project Costs:**
1. Amount of Funding Request from CSBG
 2. Amount of in-kind contribution, where available
 3. Other funding used for the project, and source
 4. Total Project costs
- I. Demonstration of Organization's Fiscal Capacity:** See II, B, for items required to demonstrate fiscal capacity.
- J. Statement of Intent:** Please type, sign and date the following statement, and include in the proposal package:

The bidder hereby assures that the Request for Proposal has been reviewed by the organization's governing body and the body has authorized submission of a proposal; that the person identified as "bidder's representative who is the authorized negotiator" has been authorized by the governing body to represent the organization for the purposes of the submission of a proposal and contract negotiation; and that the organization intends to provide services according to the information contained in this Request for Proposal, if selected and funded to do so.

Further, the bidder acknowledges that the General Provisions have been read.

Signature of Organization President or Director

Date:

Typed Name of Organization President or Director

IV. CSBG PROPOSAL SCORING:

A. SCORING CRITERIA: The Michigan Department of Civil Rights uses the following criteria when reviewing and scoring the block grant proposals. The criteria listed are necessary to fulfill federal, state, and department requirements.

1. **Statewide Impact:** Are the geographic area and population to be impacted by the special project clearly indicated? Are eligibility requirements, if applicable, clearly stated? What is the scope (in area and population) of the project? Is there a duplication of services with other projects in the same area?
2. **Clearly Stated Goals:** Are the goals and objectives of the project clearly stated? Are the goals and objectives measurable? Are the goals identifiable and achievable? Do the goals and objectives match the funding guidelines?
3. **Analysis of Need:** Is the target area, population served, and nature and extent of the problem clearly described? Does the target population meet income eligibility guidelines? Is the need clearly demonstrated? Does the evidence support the need? Is the evidence current?
4. **Reduction in Poverty:** Will the services and activities of the project have a measurable impact on the causes and effects of poverty? How will the project determine eligibility for services? Are the funds being used for direct services vs. administrative costs?
5. **Fostering Self-Sufficiency:** Do the stated goals and objectives help develop individual/group competency in providing adequate skills to maintain a life style with little or no dependency on other individuals or governmental agencies?
6. **Justifiable Budget:** Is the budget adequate to carry out the proposed work? Are all costs allowable? Special attention will be focused on administrative cost related to the project. Care should be taken to provide a maximum of service with a minimum of overhead. The use of volunteers is encouraged.
7. **Quarterly Reporting:** Has the applicant developed a method to ensure that timely reports are submitted? Future funding may be jeopardized if contract reporting is not adequately met.
8. **Evaluation:** Are the evaluation procedures described sufficient to monitor the project to determine that the objectives are being attained and the desired impact achieved? Does the evaluation specify the criteria for success? How will evaluation data be used to implement change?

B. CSBG PROPOSAL SCORING SYSTEM: The department will read and score the respective sections of the proposals for points in each category. A total of 110 points may be awarded. A proposal must score points in every area.

1. Statewide impact.....	20 Points
2. Clearly Stated Goals.....	10
3. Analysis of Need.....	10
4. Reducing Poverty.....	20
5. Fostering Self-Sufficiency.....	20
6. Justifiable Budget.....	15
7. Quarterly Reporting.....	05
8. Evaluation.....	10
Possible Point Total	
110	

V. CSBG Grant Award Process

Representatives of the MDCR and the American Indian community will review and score the proposals submitted by the July 8, 2009 deadline. This group will determine the grantees whose proposals, as to price and other factors, show them to be qualified, responsible, and capable of performing the proposed work. The MDCR will then make written funding recommendations to the DHS, based on the scoring criteria. The DHS will contact the grantees and initiate the contract process.

Prior to the time the contract is issued, the bidder must provide proof of public liability insurance. A copy of the policy or a letter from your insurance company (on letterhead) must be provided. If you currently do not have liability insurance, a letter from an insurance company (on letterhead) indicating the application for this insurance has been made may be submitted. However, proof of insurance must be provided prior to any contract being signed. If liability insurance cannot be obtained, you will be required to submit justification. All proposals are subject to disclosure under the Michigan Freedom of Information Act (P.A. 1976, No. 442).

**For further information and technical assistance contact:
Harold Core, Director of Public Affairs- MDCR, (517) 241-3986**

Summary of Community Services Block Grant Discretionary Contracts FY2010 Native American Projects

Michigan Indian Employment & Training Services, Inc.**Amount: \$64,094**

The grant funds will provide support services to people who are seeking or who have attained employment and need a hand up to maintain employment and raise themselves and their families up from poverty. This support provides low-income Native Americans with relief by removing barriers to employment such as child care, auto repairs, work clothing, job related tools, housing, medical/dental/vision, and transportation.

Michigan Indian Legal Services, Inc.**Amount: \$64,094**

Funding will be used to support staff attorneys and administrative support while providing legal representation to individual clients and tribes in various legal situations. Most of the work/caseload will likely be family law cases. Funds will be used to help children and families involved with the Indian Child Welfare Act (ICWA), and with education, discrimination and other cases. While representing families in ICWA cases and educating social workers and judges about proper application of the ICWA, MILS will help keep a greater number of children in school while promoting education, future employment and young adults raising themselves out of the cycle of poverty.

**COMMUNITY SERVICES BLOCK GRANT AGREEMENT
BETWEEN
MICHIGAN DEPARTMENT OF HUMAN SERVICES
and
MICHIGAN DEPARTMENT OF CIVIL RIGHTS**

Purpose

This nonfinancial agreement is made by and between the Michigan Department of Human Services, (hereinafter referred to as the “DHS”), having an address of 235 S. Grand Avenue, P.O. Box 30037, Lansing, Michigan 48909 and the Michigan Department of Civil Rights (hereinafter referred to as “MDCR”), having an address of 110 W. Michigan Avenue, Capital Tower Building, Lansing, Michigan 48913 to provide parameters for the development of Community Services Block Grant (CSBG) funding recommendations for Native American organizations and tribal groups.

Period of Agreement

This Interagency Agreement between the DHS, and the MDCR is effective from October 1, 2009, through September 30, 2010.

Work Statement of Each Party

DHS SHALL:

- A. Notify MDCR of the funding available for tribal organizations.
- B. Notify MDCR of the Community Services Block Grant (CSBG) eligibility guidelines.
- C. Notify MDCR of any state legislative changes affecting this agreement.
- D. Review the Request for Proposals (RFP) developed by MDCR to ensure consistency with CSBG guidelines.
- E. Work with the MDCR to ensure that plans submitted by tribal groups and organizations meet CSBG guidelines, before developing a contract.
- F. Develop contracts with tribal groups and organizations from RFP responses approved by MDCR and DHS.
- G. Provide the MDCR the following information related to the Community Services Block Grant Program:
 1. All changes in federal regulations affecting this agreement.

2. All changes in DHS policy affecting this agreement.
3. Copies of all contracts developed under this agreement.
4. Monitoring reports on contracts developed under this agreement.

MDCR SHALL:

- A. Assure that funds are used for services to individuals whose annual family income is at or below 200 percent of the poverty guidelines as established by the Office of Management and Budget and issued by the Secretary of Health and Human Services (HHS), pursuant to Section 673(2) of the CSBG act.
- B. Develop an RFP for funds to be distributed to eligible tribal groups and organizations in FY 2011, by March 1, 2010.
- C. Review responses to RFP and all proposals recommended to be funded to ensure they are consistent with CSBG guidelines, as follows:
 1. Funds must be used to:
 - a. Provide services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas where poverty is a particularly acute problem.
 - b. Provide activities designed to assist low-income participants, including homeless individuals and families, migrants, and the elderly poor:
 - To secure and retain meaningful employment.
 - To attain an adequate education.
 - To make better use of available income.
 - To obtain and maintain adequate housing and a suitable living environment.
 - To obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need of health services, nutritious food, housing, and employment-related assistance.
 - To remove obstacles and solve problems which block the achievement of self-sufficiency.

To achieve greater participation in the affairs of the community.

To make more effective use of other programs related to the purposes of the CSBG Act.

- c. Provide on an emergency basis such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor.
- d. Coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals.

2. Funds cannot be used for:

- a. Purchase or improvement of land or the purchase, construction, or permanent improvement of any building or other facility.
- b. Leasing of space and/or buildings not associated with a CSBG allowable activity.
- c. Political activity such as:
 - 1) Any partisan or non-partisan activity or any political activity associated with a candidate or contending faction or group, in an election for public or party office;
 - 2) Any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with any such election; or
 - 3) Any voter registration activity.

D. Review and score responses to the RFP.

E. Provide DHS with recommendations based on the scored responses to the RFP prior to notifying applicants of scoring results.

F. Provide DHS with information sufficient to develop FY 2011 contracts by June 1, 2010.

G. Assist DHS in resolving problems, including receipt of needed information, with the SUBGRANTEES.

Amount & Source of Financing

This is a nonfinancial agreement.

Method of Payment & Financial Reporting

Not applicable.

Termination & Amendments

Either party may terminate this IA at anytime by giving thirty (30) days prior written notice to the other party. This IA may be amended upon written approval of the parties at any time.

This Agreement contains all the terms and conditions agreed upon by the parties. No other understanding, oral or otherwise, regarding the subject matter of this Agreement shall be deemed or exist to bind any of the parties.

Termination for Lack of Funds

Not applicable. The termination for lack of funds clause will be in the contracts between DHS and the Native American organizations.

Dated at _____, Michigan this
____ day, of _____, 2009.

Michigan Department of Human Services

Witness: _____

By: _____

Dated at _____, Michigan this
____ day, of _____, 2009.

Michigan Department of Civil Rights

Witness: _____

By: _____