STATE OF MICHIGAN DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES

Before the Director of the Department of Insurance and Financial Services

In the matter of:

Celena Clester Ballestero Unlicensed

Enforcement Case No. 20-16004

Respondent.

Issued and entered On July 10, 2020 by Randall S. Gregg Senior Deputy Director

FINAL ORDER TO CEASE AND DESIST

- 1. On April 29, 2020, the Chief Deputy Director issued an Order to Cease and Desist (Order) pursuant to Section 251 of the Michigan Insurance Code (Code), MCL 500.251, against Celena Clester Ballestero (Respondent). The copy of the Order is attached to this Final Order to Cease and Desist.
- The Order contained allegations that Respondent violated MCL 500.1201a(1) and MCL 500.4503(g)(i) of the Code. The Order alleged that Respondent solicited insurance as an unlicensed producer and attempted to divert funds from the public in exchange for fraudulent insurance policies.
- 3. On May 1, 2020, the Order was mailed to Respondent via first class and certified mail to the last known address of record with the Secretary of State. No mail was returned as undeliverable.
- 4. The Order advised the Respondent of the opportunity to request a hearing on the Order, as provided in Section 251 of the Code, MCL 500.251, not later than 30 days after the Order was delivered or mailed to the Respondent.
- 5. Respondent failed to timely request a hearing, therefore the Order is **FINAL and, as ordered**:
 - 1. The Respondent shall immediately CEASE AND DESIST from all activities in violation of the Code as described in the Statement of Findings.
 - 2. A copy of this Order shall be immediately served upon Respondent. As to any Respondent, this Order shall be effective upon the date of service.

- a. The facts set forth in the Statement of Findings.
- b. The continuation of the Order to Cease and Desist.
- c. Restitution to be paid by the Respondent.
- 5. If a hearing is requested, an administrative law judge from the Michigan Office of Administrative Hearings and Rules shall preside over any such hearing.
- 6. The Director retains jurisdiction of the matters contained herein and the authority to issue such further Orders as shall be deemed just, necessary, and appropriate.
- 7. Pursuant to Section 251(6) of the Code, MCL 500.251(6), a person who violates or otherwise fails to comply with an Order to Cease and Desist is subject to one or more of the following:
 - a. Payment of a civil fine of not more than \$1,000 for each violation not to exceed an aggregate civil fine of \$30,000. However, if the person knew or reasonably should have known the conduct was in violation of the cease and desist order, the person shall be subject to a civil fine of not more than \$25,000 for each violation not to exceed an aggregate civil fine of \$250,000.
 - b. Suspension or revocation of the person's license or certificate of authority.
 - c. Complete restitution, in the form, amount, and within the period determined by the Director, to all persons in Michigan damaged by the violation or failure to comply.

Randall S. Gregg Senior Deputy Director

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Respondent.

Issued and entered on April 29, 2020 by Randall S. Gregg Senior Deputy Director

ORDER TO CEASE AND DESIST WITH STATEMENT OF FINDINGS AND NOTICE OF OPPORTUNITY FOR HEARING

Pursuant to Section 251 of the Michigan Insurance Code (Code), MCL 500.251, and after reviewing evidence of the conduct described in the attached Statement of Findings, and

WHEREAS, the Director of the Department of Insurance and Financial Services finds that immediate action is necessary and appropriate in the public interest for the protection of the public health, safety, and welfare, and consistent with the purposes fairly intended by public policy and provisions of the Code,

IT IS THEREFORE ORDERED THAT:

- 1. The Respondent shall immediately **CEASE AND DESIST** from all activities in violation of the Code as described in the Statement of Findings.
- 2. A copy of this Order shall be immediately served upon Respondent. As to any Respondent, this Order shall be effective upon the date of service.
- 3. Respondent will have 30 calendar days after the service of this Order to contest it by requesting a hearing. Within 10 calendar days after receiving the request, the hearing process shall commence. This Order shall remain in effect until further order of the Director. Any request for a hearing should be addressed to the Department of Insurance and Financial Services, Attention: Christy Capelin, Hearings Coordinator, P.O. Box 30220, Lansing, MI 48909-7720 or faxed to 517-284-8843.
- 4. Any such hearing held shall address the following issues:

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STATEMENT OF FINDINGS

1. Pursuant to Section 251(1) of the Code, MCL 500.251(1), the Director is empowered to issue a cease and desist order if the Director finds any of the following:

(a) A person is conducting transactions of insurance for which a certificate of authority is required by this act without having obtained a certificate of authority.

(b) A person is acting as an insurance agent, solicitor, adjuster, or counselor without a license as required by this act.

(c) A person is engaged in an act or practice in the business of insurance for which authority from or notification to the commissioner is required by this act and the person has not received authority or given notification.

(d) A person authorized to engage in the business of insurance under this act is engaged in conduct that presents an immediate danger to public health, safety, or welfare. MCL 500.251(1).

- 2. Under Section 1201a(1) of the Code, it is a violation for a person to sell, solicit, or negotiate insurance in this state for any line of insurance without first obtaining a license or qualification for that line. MCL 500.1201a(1).
 - a. "Negotiate" means the act of conferring directly with or offering advice directly to a purchaser or prospective purchaser of a particular contract of insurance concerning any of the substantive benefits, terms, or conditions of the contract, provided that the person engaged in that act either sells insurance or obtains insurance from insurers for purchasers. MCL 500.1201(m).
 - b. "Sell" means to exchange a contract of insurance by any means, for money or its equivalent, on behalf of an insurance company. MCL 500.1201(n).

- c. "Solicit" means attempting to sell insurance or asking or urging a person to apply for a particular kind of insurance from a particular company. MCL 500.1201(o).
- 3. Under Section 1208a of the Code, an insurance producer shall not act as an agent of an insurer unless the insurance producer becomes an appointed agent of that insurer. MCL 500.1208a(1).
- 4. DIFS Staff received information about possible unlicensed activity by Celena Clester Ballestero (Respondent Celena Ballestero). A review of DIFS' records revealed that Respondent Celena Ballestero is not licensed under the Code.
- 5. After an investigation, DIFS Staff concluded that Respondent Celena Ballestero has engaged in activities regulated by the Code, without the requisite license, and has violated the insurance laws of this state.
- 6. Respondent Celena Ballestero maintains a Facebook profile under her legal first and last name "Celena Ballestero". The photographs posted on the "Celena Ballestero" Facebook profile appear to match the photograph of Respondent Celena Ballestero's state issued ID.
- 7. Respondent Celena Ballestero posts advertisements for fraudulent automobile insurance to various Facebook community groups using her Facebook profile. The advertisements include the following rates and marketing pitches:
 - a. "Tired of getting fake insurance come to AAA", "summer special", "The best deals in DETROIT", "Available to Use at any s.o.s.", "Pay after or before you get your tags for your peace of mind", "Comes with RodeSide assistance", and "Call 313-656-8715 or inbox me".
 - b. "\$150 6months no fault", "\$175 12 no fault", "6months full coverage \$250", and "12months full coverage \$275".
- 8. By soliciting insurance as an unlicensed producer, Respondent Celena Ballestero violated Section 1201a(1) of the Code, MCL 500.1201a(1).
- 9. By attempting to divert funds from the public in exchange for fraudulent insurance policies, Respondent Celena Ballestero violated Section 4503(g)(i) of the Code, MCL 500.4503(g)(i).
- 10. Based on the aforementioned findings, Respondent Celena Ballestero is acting as an insurance producer, solicitor, adjuster, or counselor without a license as required by the Code.
- 11. Based on the aforementioned findings, Respondent Celena Ballestero is engaged in an act or practice in the business of insurance for which authority from or notification to the Director is required by the Code, and Respondent Celena Ballestero has not received authority or given notification.
- 12. Respondent Celena Ballestero is subject to sanctions under Sections 150, 1239(1)(b), and 1244 of the Code, MCL 500.150, 500.1239(1)(b), and 500.1244. Furthermore, if the above facts are found to be true, Respondent's violation of Section 4503(g)(i) of the Code may also be considered a felony under Section 4511 of the Code, MCL 500.4511.

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- 3. The Director retains jurisdiction of the matters contained herein and the authority to issue such further Orders as shall be deemed just, necessary, and appropriate.
- 4. Pursuant to Section 251(6) of the Code, MCL 500.251(6), a person who violates or otherwise fails to comply with an Order to Cease and Desist is subject to one or more of the following:
 - a. Payment of a civil fine of not more than \$1,000 for each violation not to exceed an aggregate civil fine of \$30,000. However, if the person knew or reasonably should have known the conduct was in violation of the cease and desist order, the person shall be subject to a civil fine of not more than \$25,000 for each violation not to exceed an aggregate civil fine of \$250,000.
 - b. Suspension or revocation of the person's license or certificate of authority.
- 5. Complete restitution, in the form, amount, and within the period determined by the Director, to all persons in Michigan damaged by the violation or failure to comply.

Randall S. Gregg Senior Deputy Director Department of Insurance and Financial Services