

RICK SNYDER GOVERNOR

# DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES OFFICE OF CREDIT UNIONS JOHN J. KOLHOFF

DIRECTOR

ANNETTE E. FLOOD

DATE:

April 10, 2014

LETTER NO.:

2014-CU-02

TO:

The Board of Directors and Management of Michigan State-Chartered

Credit Unions

SUBJECT:

Utilizing the Uniform Financial Institutions Rating System (UFIRS) to

Individually Assess Sensitivity or Market Risk Exposure.

The purpose of this letter is to explain changes in the Office of Credit Unions (OCU) examination process relating to the adoption of the UFIRS, otherwise known as the CAMELS rating system. Effective April 10, 2014 OCU will utilize the UFIRS system modified by the Federal Financial Institutions Examination Council (FFIEC) to include the "Sensitivity to Market Risk" or "S" component. Further background, as well as component and composite ratings definitions can be found in the attached reference document.

Despite adoption of the Sensitivity rating by the FFIEC in 1997, NCUA has not implemented the separate rating of this component. While all regulators specifically review interest rate risk exposure, those discussions and related reporting to credit union officials have been consolidated with the Liquidity Risk as part of the "L" or "Liquidity" rating.

OCU believes the implementation of the distinct "S" rating is prudent at this time. Changes in interest rates influence a credit union's earnings by altering interest-sensitive income and expenses and capital based on the economic value impact on a credit union's assets and liabilities. Current market conditions, combined with the need for profitability to support growth, require greater risk exposure to maintain earnings. Further, as funding sources and investments become more complex in nature, management of a credit union's interest rate risk becomes more critical and distinct from the liquidity management processes.

The Sensitivity component of the CAMELS rating system specifically addresses the degree to which interest rate changes can impact a credit union's earnings or net worth. This component also focuses on a credit union's ability to measure, monitor and manage its interest rate risk exposure.

OCU's utilization of the Sensitivity component for Michigan chartered credit unions recognizes the increasing balance sheet complexity within the industry and ensures improved assessment and supervisory communication regarding interest rate and liquidity risk exposure/management Letter 2014-CU-02 April 10, 2014 Page 2 of 2

systems. The evaluation will utilize standard FFIEC component rating guidance in conjunction with the five-tier risk assessment outlined in OCU Policy 10050 - CAMELS Rating Determinations (attached).

While the S rating will now be separately reported, supervisory expectations for the management of market risk remain unchanged. The quality of management systems and expertise of management must be commensurate with risk exposure. The separation of the Sensitivity component does not imply a requirement to develop enhanced management systems where market risk is already appropriately identified, measured, monitored, and controlled. Rather, the addition of the Sensitivity rating is meant to ensure an appropriate dialogue between examiners and credit union management relative to this increasingly important risk area.

Questions regarding this letter may be directed to the Office of Credit Unions at 517-373-6930.

Sincerely,

John J. Kolhoff

Director

Office of Credit Unions

DIFSO Office of Credit Unions	POLICY NUMBER 10050
DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	Revision Date 04/10/2014
SUBJECT	Page(s)
CAMELS Rating Determinations	Page 1 of 17

#### I. PURPOSE

FFIEC adopted the CAMELS system for rating financial institutions in 1997. OCU implemented the CAMELS Rating System to accurately and uniformly evaluate credit unions on safety and soundness of operations, compliance with regulations, financial condition, degree of risk to the National Credit Union Share Insurance Fund (NCUSIF), and amount of supervisory attention needed.

The Uniform Financial Institutions Rating System (UFIRS) was adopted by the Federal Financial Institutions Examination Council (FFIEC) on November 13, 1979. Over the years, the UFIRS has proven to be an effective internal supervisory tool for evaluating the soundness of financial institutions on a uniform basis and for identifying those institutions requiring special attention or concern. In 1997, the FFIEC revised UFIRS to include the addition of a sixth component addressing sensitivity to market risks, the explicit reference to the quality of risk management processes in the management component, and the identification of risk elements within the composite and component rating descriptions.

The revisions to UFIRS are not intended to add to the regulatory burden of institutions or require additional policies or processes. The revisions are intended to promote and complement efficient examination and communication processes. The revisions have been made to update the rating system, while retaining the basic framework of the original rating system.

The UFIRS takes into consideration certain financial, managerial and compliance factors that are common to all institutions. Under this system, the supervisory agencies endeavor to ensure financial institutions are evaluated in a comprehensive and uniform manner, and supervisory attention is appropriately focused on financial institutions exhibiting weaknesses or adverse trends.

The UFIRS serves to identify problematic or deteriorating financial institutions, as well as categorizing institutions with deficiencies in particular component areas. Further, the rating system assists analysis of safety and soundness trends and in assessing the aggregate strength and soundness of the financial industry. As such, the UFIRS assists the fulfillment of OCU's mission of maintaining stability and public confidence in the Michigan chartered credit union system.

DIFSO office of Credit Unions	POLICY NUMBER 10050
DIFSO Office of Credit Unions  OFFICE OF CREDIT UNIONS	<b>EFFECTIVE DATE</b> 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	PAGE(S)
CAMELS Rating Determinations	Page 2 of 17

#### II. DEFINITIONS

Under the UFIRS, each financial institution is assigned a composite rating based on an evaluation of six essential components of an institution's financial condition and operations. These component factors address the adequacy of capital, the quality of assets, the capability of management, the quality and level of earnings, the adequacy of liquidity, and the sensitivity to market risk. Evaluations of the components take into consideration the institution's size and sophistication, the nature and complexity of its activities, and its risk profile.

Composite and component ratings are assigned based on a 1 to 5 numerical scale. A 1 indicates the highest rating, strongest performance and risk management practices, and least degree of supervisory concern, while a 5 indicates the lowest rating, weakest performance, inadequate risk management practices and, therefore, the highest degree of supervisory concern.

The composite rating generally bears a close relationship to the component ratings assigned. However, the composite rating is not derived by computing an arithmetic average of the component ratings. Each component rating is based on a qualitative analysis of the factors comprising that component and its interrelationship with the other components. When assigning a composite rating, some components may be given more weight than others depending on the situation at the institution. In general, assignment of a composite rating may incorporate any factor that significantly impacts the overall condition and soundness of the financial institution. Assigned composite and component ratings are disclosed to the institution's board of directors and senior management.

The ability of management to respond to changing circumstances and to address the risks that may arise from changing business conditions, or the initiation of new activities or products, is an important factor in evaluating a financial institution's overall risk profile and the level of supervisory attention warranted. For this reason, the management component is given special consideration when assigning a composite rating.

The ability of management to identify, measure, monitor, and control the risks of its operations is also taken into account when assigning each component rating. It is recognized, however, that appropriate management practices vary considerably among financial institutions, depending on their size, complexity,

and risk profile. For less complex institutions engaged solely in traditional activities and whose directors and senior managers, in their respective roles, are actively involved in the oversight and management of day-to-day operations, relatively basic management systems and controls may be adequate. At more complex institutions, on the other hand, detailed and formal management systems and controls are needed to address their broader range of financial activities and to provide senior managers and directors, in their respective roles, with the information they need to monitor and direct day-to-day activities. All institutions are expected to properly manage their risks. For less complex institutions engaging in less sophisticated risk taking activities, detailed or highly formalized management systems and controls are not required to receive strong or satisfactory component or composite ratings.

Specialty examination findings and the ratings assigned to those areas are taken into consideration, as appropriate, when assigning component and composite ratings under UFIRS. The specialty examination areas include: Compliance, Information Technology and related subsidiary/affiliate/vendor reviews.

The following two sections contain the composite rating definitions, and the descriptions and definitions for the six component ratings.

## **Composite Ratings**

Composite ratings are based on a careful evaluation of an institution's managerial, operational, financial, and compliance performance. The six key components used to assess an institution's financial condition and operations are: capital adequacy, asset quality, management capability, earnings quantity and quality, the adequacy of liquidity, and sensitivity to market risk. The rating scale ranges from 1 to 5, with a rating of 1 indicating: the strongest performance and risk management practices relative to the institution's size, complexity, and risk profile; and the level of least supervisory concern. A 5 rating indicates: the most critically deficient level of performance; inadequate risk management practices relative to the institution's size, complexity, and risk profile; and the greatest supervisory concern. The composite ratings are defined as follows:

# Composite 1

Financial institutions in this group are sound in every respect and generally have components rated 1 or 2. Any weaknesses are minor and can be handled in a routine manner by the board of directors and management. These financial institutions are the most capable of withstanding the vagaries of business conditions and are resistant to outside influences such as economic instability in their trade area. These financial institutions are in substantial compliance with laws and regulations. As a result, these financial institutions exhibit the strongest performance and risk management practices relative to the institution's size, complexity, and risk profile, and give no cause for supervisory concern.

# Composite 2

Financial institutions in this group are fundamentally sound. For a financial institution to receive this rating, generally no component rating should be more severe than 3. Only moderate weaknesses are present and are well within the board of directors' and management's capabilities and willingness to correct. These financial institutions are stable and are capable of withstanding business fluctuations. These financial institutions are in substantial compliance with laws and regulations. Overall risk management practices are satisfactory relative to the institution's size, complexity, and risk profile. There are no material supervisory concerns and, as a result, the supervisory response is informal and limited.

## Composite 3

Financial institutions in this group exhibit some degree of supervisory concern in one or more of the component areas. These financial institutions exhibit a combination of weaknesses that may range from moderate to severe; however, the magnitude of the deficiencies generally will not cause a component to be rated more severely than 4. Management may lack the ability or willingness to effectively address weaknesses within appropriate time frames. Financial institutions in this group generally are less capable of withstanding business fluctuations and are more vulnerable to outside influences than those institutions rated a composite 1 or 2.

Additionally, these financial institutions may be in significant noncompliance with laws and regulations. Risk management practices may be less than satisfactory

DIFSO Office of Credit Unions  DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	POLICY NUMBER 10050
	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	Revision Date 04/10/2014
SUBJECT	Page(s)
CAMELS Rating Determinations	Page 5 of 17

relative to the institution's size, complexity, and risk profile. These financial institutions require more than normal supervision, which may include formal or informal enforcement actions. Failure appears unlikely, however, given the overall strength and financial capacity of these institutions.

# Composite 4

Financial institutions in this group generally exhibit unsafe and unsound practices or conditions. There are serious financial or managerial deficiencies that result in unsatisfactory performance. The problems range from severe to critically deficient. The weaknesses and problems are not being satisfactorily addressed or resolved by the board of directors and management. Financial institutions in this group generally are not capable of withstanding business fluctuations. There may be significant noncompliance with laws and regulations. Risk management practices are generally unacceptable relative to the institution's size, complexity, and risk profile. Close supervisory attention is required, which means, in most cases, formal enforcement action is necessary to address the problems. Institutions in this group pose a risk to the deposit insurance fund. Failure is a distinct possibility if the problems and weaknesses are not satisfactorily addressed and resolved.

## Composite 5

Financial institutions in this group exhibit extremely unsafe and unsound practices or conditions; exhibit a critically deficient performance; often contain inadequate risk management practices relative to the institution's size, complexity, and risk profile; and are of the greatest supervisory concern. The volume and severity of problems are beyond management's ability or willingness to control or correct. Immediate outside financial or other assistance is needed in order for the financial institution to be viable. Ongoing supervisory attention is necessary. Institutions in this group pose a significant risk to the deposit insurance fund and failure is highly probable.

#### Component Ratings

Each of the component rating descriptions is divided into three sections: an introductory paragraph; a list of the principal evaluation factors that relate to that component; and a brief description of each numerical rating for that component. Some of the evaluation factors are reiterated under one or more of the other

DIESO Office of Credit Unions	Policy Number 10050
DIFSO Office of Credit Unions  OFFICE OF CREDIT Unions  OFFICE OF CREDIT UNIONS	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	PAGE(S)
CAMELS Rating Determinations	Page 6 of 17

components to reinforce the interrelationship between components. The listing of evaluation factors for each rating is in no particular order of importance.

# Capital Adequacy

A financial institution is expected to maintain capital commensurate with the nature and extent of risks to the institution and the ability of management to identify, measure, monitor, and control these risks. The effect of credit, market, and other risks on the institution's financial condition should be considered when evaluating the adequacy of capital. The types and quantity of risk inherent in an institution's activities will determine the extent to which it may be necessary to maintain capital at levels above required regulatory minimums to properly reflect the potentially adverse consequences that these risks may have on the institution's capital.

The capital adequacy of an institution is rated based upon, but not limited to, an assessment of the following evaluation factors:

- The level and quality of capital and the overall financial condition of the institution.
- The ability of management to address emerging needs for additional capital.
- The nature, trend, and volume of problem assets, and the adequacy of allowances for loan and lease losses and other valuation reserves.
- Balance sheet composition, including the nature and amount of intangible assets, market risk, concentration risk, and risks associated with nontraditional activities.
- Risk exposure represented by off-balance sheet activities.
- The quality and strength of earnings, and the reasonableness of dividends.
- Prospects and plans for growth, as well as past experience in managing growth.
- Access to capital markets and other sources of capital, including support provided by a parent holding company.

## Ratings

A rating of 1 indicates a strong capital level relative to the institution's risk profile.

DIESO Office of Credit Unions	POLICY NUMBER
DIFSO Office of Credit Unions  PERALTMENT OF INSURANCE AND FINANCIAL SERVICES	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	Page(s)
CAMELS Rating Determinations	Page 7 of 17

A rating of 2 indicates a satisfactory capital level relative to the financial institution's risk profile.

A rating of 3 indicates a less than satisfactory level of capital that does not fully support the institution's risk profile. The rating indicates a need for improvement, even if the institution's capital level exceeds minimum regulatory and statutory requirements.

A rating of 4 indicates a deficient level of capital. In light of the institution's risk profile, viability of the institution may be threatened. Assistance from shareholders or other external sources of financial support may be required.

A rating of 5 indicates a critically deficient level of capital such that the institution's viability is threatened. Immediate assistance from shareholders or other external sources of financial support is required.

# Asset Quality

The asset quality rating reflects the quantity of existing and potential credit risk associated with the loan and investment portfolios, other real estate owned, and other assets, as well as off-balance sheet transactions. The ability of management to identify, measure, monitor, and control credit risk is also reflected here. The evaluation of asset quality should consider the adequacy of the allowance for loan and lease losses and weigh the exposure to counterparty, issuer, or borrower default under actual or implied contractual agreements. All other risks that may affect the value or marketability of an institution's assets, including, but not limited to, operating, market, reputation, strategic, or compliance risks, should also be considered.

The asset quality of a financial institution is rated based upon, but not limited to, an assessment of the following evaluation factors:

- The adequacy of underwriting standards, soundness of credit administration practices, and appropriateness of risk identification practices.
- The level, distribution, severity, and trend of problem, classified, nonaccrual, restructured, delinquent, and nonperforming assets for both on- and off-balance sheet transactions.

DIFSO Office of Credit Unions FINANCIAL SERVICES	POLICY NUMBER 10050
	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	Page(s)
CAMELS Rating Determinations	Page 8 of 17

- The adequacy of the allowance for loan and lease losses and other asset valuation reserves.
- The credit risk arising from or reduced by off-balance sheet transactions, such as unfunded commitments, credit derivatives, commercial and standby letters of credit, and lines of credit.
- The diversification and quality of the loan and investment portfolios.
- The extent of securities underwriting activities and exposure to counterparties in trading activities.
- The existence of asset concentrations.
- The adequacy of loan and investment policies, procedures, and practices.
- The ability of management to properly administer its assets, including the timely identification and collection of problem assets.
- The adequacy of internal controls and management information systems.
- The volume and nature of credit documentation exceptions.

A rating of 1 indicates strong asset quality and credit administration practices. Identified weaknesses are minor in nature and risk exposure is modest in relation to capital protection and management's abilities. Asset quality in such institutions is of minimal supervisory concern.

A rating of 2 indicates satisfactory asset quality and credit administration practices. The level and severity of classifications and other weaknesses warrant a limited level of supervisory attention. Risk exposure is commensurate with capital protection and management's abilities.

A rating of 3 is assigned when asset quality or credit administration practices are less than satisfactory. Trends may be stable or indicate deterioration in asset quality or an increase in risk exposure. The level and severity of classified assets, other weaknesses, and risks require an elevated level of supervisory concern. There is generally a need to improve credit administration and risk management practices.

A rating of 4 is assigned to financial institutions with deficient asset quality or credit administration practices. The levels of risk and problem assets are significant, inadequately controlled, and subject the financial institution to potential losses that, if left unchecked, may threaten its viability.

DIFSO Office of Credit Unions  DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	POLICY NUMBER
	<b>EFFECTIVE DATE</b> 04/21/2010
POLICIES AND PROCEDURES MANUAL	Revision Date 04/10/2014
SUBJECT/	PAGE(S)
CAMELS Rating Determinations	Page 9 of 17

A rating of 5 represents critically deficient asset quality or credit administration practices that present an imminent threat to the institution's viability.

# Management

The capability of the board of directors and management, in their respective roles, to identify, measure, monitor, and control the risks of an institution's activities and to ensure a financial institution's safe, sound, and efficient operation in compliance with applicable laws and regulations is reflected in this rating. Generally, directors need not be actively involved in day-to-day operations; however, they must provide clear guidance regarding acceptable risk exposure levels and ensure that appropriate policies, procedures, and practices have been established. Senior management is responsible for developing and implementing policies, procedures, and practices that translate the board's goals, objectives, and risk limits into prudent operating standards.

Depending on the nature and scope of an institution's activities, management practices may need to address some or all of the following risks: credit, market, operating or transaction, reputation, strategic, compliance, legal, liquidity, and other risks. Sound management practices are demonstrated by: active oversight by the board of directors and management; competent personnel; adequate policies, processes, and controls taking into consideration the size and sophistication of the institution; maintenance of an appropriate audit program and internal control environment; and effective risk monitoring and management information systems. This rating should reflect the board's and management's ability as it applies to all aspects of operations as well as other financial service activities in which the institution is involved.

The capability and performance of management and the board of directors is rated based upon, but not limited to, an assessment of the following evaluation factors:

- The level and quality of oversight and support of all institution activities by the board of directors and management.
- The ability of the board of directors and management, in their respective roles, to plan for, and respond to, risks that may arise from changing business conditions or the initiation of new activities or products.
- The adequacy of, and conformance with, appropriate internal policies and controls addressing the operations and risks of significant activities.

DIFS Office of Credit Unions	POLICY NUMBER 10050
DEPARTMENT OF UTILICE OF CREATE UNIONS INSURANCE AND FINANCIAL SERVICES	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	PAGE(S)
CAMELS Rating Determinations	Page 10 of 17

- The accuracy, timeliness, and effectiveness of management information and risk monitoring systems appropriate for the institution's size, complexity, and risk profile.
- The adequacy of audits and internal controls to: promote effective operations and reliable financial and regulatory reporting; safeguard assets; and ensure compliance with laws, regulations, and internal policies.
- Compliance with laws and regulations.
- Responsiveness to recommendations from auditors and supervisory authorities.
- Management depth and succession.
- The extent that the board of directors and management is affected by, or susceptible to, dominant influence or concentration of authority.
- · Reasonableness of compensation policies and avoidance of self-dealing.
- Demonstrated willingness to serve the legitimate membership needs of the community.
- The overall performance of the institution and its risk profile.

A rating of 1 indicates strong performance by management and the board of directors and strong risk management practices relative to the institution's size, complexity, and risk profile. All significant risks are consistently and effectively identified, measured, monitored, and controlled. Management and the board have demonstrated the ability to promptly and successfully address existing and potential problems and risks.

A rating of 2 indicates satisfactory management and board performance and risk management practices relative to the institution's size, complexity, and risk profile. Minor weaknesses may exist, but are not material to the safety and soundness of the institution and are being addressed. In general, significant risks and problems are effectively identified, measured, monitored, and controlled.

A rating of 3 indicates management and board performance that need improvement or risk management practices that are less than satisfactory given the nature of the institution's activities. The capabilities of management or the board of directors may be insufficient for the type, size, or condition of the institution. Problems and significant risks may be inadequately identified, measured, monitored, or controlled.

DIFSO Office of Cuadit Unions	POLICY NUMBER 10050
DIFSO Office of Credit Unions  PEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	Effective Date 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	Page(s)
CAMELS Rating Determinations	Page 11 of 17

A rating of 4 indicates deficient management and board performance or risk management practices that are inadequate considering the nature of an institution's activities. The level of problems and risk exposure is excessive. Problems and significant risks are inadequately identified, measured, monitored, or controlled and require immediate action by the board and management to preserve the soundness of the institution. Replacing or strengthening management or the board may be necessary.

A rating of 5 indicates critically deficient management and board performance or risk management practices. Management and the board of directors have not demonstrated the ability to correct problems and implement appropriate risk management practices. Problems and significant risks are inadequately identified, measured, monitored, or controlled and now threaten the continued viability of the institution. Replacing or strengthening management or the board of directors is necessary.

# Earnings

This rating reflects not only the quantity and trend of earnings, but also factors that may affect the sustainability or quality of earnings. The quantity as well as the quality of earnings can be affected by excessive or inadequately managed credit risk that may result in loan losses and require additions to the allowance for loan and lease losses, or by high levels of market risk that may unduly expose an institution's earnings to volatility in interest rates. The quality of earnings may also be diminished by undue reliance on extraordinary gains or nonrecurring events. Future earnings may be adversely affected by an inability to forecast or control funding and operating expenses, improperly executed or ill-advised business strategies, or poorly managed or uncontrolled exposure to other risks.

The rating of an institution's earnings is based upon, but not limited to, an assessment of the following evaluation factors:

- The level of earnings, including trends and stability.
- The ability to provide for adequate capital through retained earnings.
- · The quality and sources of earnings.
- The level of expenses in relation to operations.

DIFS Office of Credit Unions  DEPARTMENT OF INSURANCE AND	Policy Number 10050
DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	Revision Date 04/10/2014
Subject	Page(s)
CAMELS Rating Determinations	Page 12 of 17

- The adequacy of the budgeting systems, forecasting processes, and management information systems in general.
- The adequacy of provisions to maintain the allowances for loan and lease losses and other valuation allowance accounts.
- The earnings exposure to market risk such as interest rate, foreign exchange, and price risks.

A rating of 1 indicates earnings that are strong. Earnings are more than sufficient to support operations and maintain adequate capital and allowance levels after consideration is given to asset quality, growth, and other factors affecting the quality, quantity, and trend of earnings.

A rating of 2 indicates earnings that are satisfactory. Earnings are sufficient to support operations and maintain adequate capital and allowance levels after consideration is given to asset quality, growth, and other factors affecting the quality, quantity, and trend of earnings. Earnings that are relatively static, or even experiencing a slight decline, may receive a 2 rating provided the institution's level of earnings is adequate in view of the assessment factors listed above.

A rating of 3 indicates earnings that need to be improved. Earnings may not fully support operations and provide for the accretion of capital and allowance levels in relation to the institution's overall condition, growth, and other factors affecting the quality, quantity, and trend of earnings.

A rating of 4 indicates earnings that are deficient. Earnings are insufficient to support operations and maintain appropriate capital and allowance levels. Institutions so rated may be characterized by erratic fluctuations in net income or net interest margin, the development of significant negative trends, nominal or unsustainable earnings, intermittent losses, or a substantive drop in earnings from the previous years.

A rating of 5 indicates earnings that are critically deficient. A financial institution with earnings rated 5 is experiencing losses that represent a distinct threat to its viability through the erosion of capital.

Liquidity

DIFSO Office of Credit Unions  DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	Policy Number 10050
	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT CAMELS Rating Determinations	Page(s) Page 13 of 17

In evaluating the adequacy of a financial institution's liquidity position, consideration should be given to the current level and prospective sources of liquidity compared to funding needs, as well as to the adequacy of funds management practices relative to the institution's size, complexity, and risk profile. In general, funds management practices should ensure that an institution is able to maintain a level of liquidity sufficient to meet its financial obligations in a timely manner and to fulfill the legitimate membership needs of its community. Practices should reflect the ability of the institution to manage unplanned changes in funding sources, as well as react to changes in market conditions that affect the ability to quickly liquidate assets with minimal loss. In addition, funds management practices should ensure that liquidity is not maintained at a high cost, or through undue reliance on funding sources that may not be available in times of financial stress or adverse changes in market conditions.

Liquidity is rated based upon, but not limited to, an assessment of the following evaluation factors:

- The adequacy of liquidity sources compared to present and future needs and the ability of the institution to meet liquidity needs without adversely affecting its operations or condition.
- The availability of assets readily convertible to cash without undue loss.
- Access to money markets and other sources of funding.
- The level of diversification of funding sources, both on-and off-balance sheet.
- The degree of reliance on short-term, volatile sources of funds, including borrowings and brokered deposits, to fund longer term assets.
- The trend and stability of deposits.
- The ability to securitize and sell certain pools of assets.
- The capability of management to properly identify, measure, monitor, and control the institution's liquidity position, including the effectiveness of funds management strategies, liquidity policies, management information systems, and contingency funding plans.

## Ratings

A rating of 1 indicates strong liquidity levels and well-developed funds management practices. The institution has reliable access to sufficient sources of funds on favorable terms to meet present and anticipated liquidity needs.

DIFSO Office of Credit Unions  DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	POLICY NUMBER
	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	Revision Date 04/10/2014
SUBJECT	PAGE(S)
CAMELS Rating Determinations	Page 14 of 17

A rating of 2 indicates satisfactory liquidity levels and funds management practices. The institution has access to sufficient sources of funds on acceptable terms to meet present and anticipated liquidity needs. Modest weaknesses may be evident in funds management practices.

A rating of 3 indicates liquidity levels or funds management practices in need of improvement. Institutions rated 3 may lack ready access to funds on reasonable terms or may evidence significant weaknesses in funds management practices.

A rating of 4 indicates deficient liquidity levels or inadequate funds management practices. Institutions rated 4 may not have or be able to obtain a sufficient volume of funds on reasonable terms to meet liquidity needs.

A rating of 5 indicates liquidity levels or funds management practices so critically deficient that the continued viability of the institution is threatened. Institutions rated 5 require immediate external financial assistance to meet maturing obligations or other liquidity needs.

## Sensitivity to Market Risk

The sensitivity to market risk component reflects the degree to which changes in interest rates, foreign exchange rates, commodity prices, or equity prices can adversely affect a financial institution's earnings or economic capital. When evaluating this component, consideration should be given to: management's ability to identify, measure, monitor, and control market risk; the institution's size; the nature and complexity of its activities; and the adequacy of its capital and earnings in relation to its level of market risk exposure.

For many institutions, the primary source of market risk arises from nontrading positions and their sensitivity to changes in interest rates. In some larger institutions, foreign operations can be a significant source of market risk. For some institutions, trading activities are a major source of market risk.

Market risk is rated based upon, but not limited to, an assessment of the following evaluation factors:

 The sensitivity of the financial institution's earnings or the economic value of its capital to adverse changes in interest rates, foreign exchange rates, commodity prices, or equity prices.

DIFS Office of Credit Unions	POLICY NUMBER 10050
DEPARTMENT OF OFFICE OF CREAT UNIONS INSURANCE AND FINANCIAL SERVICES	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
Subject CAMELS Rating Determinations	Page(s) Page 15 of 17

- The ability of management to identify, measure, monitor, and control exposure to market risk given the institution's size, complexity, and risk profile.
- The nature and complexity of interest rate risk exposure arising from nontrading positions.
- Where appropriate, the nature and complexity of market risk exposure arising from trading and foreign operations.

A rating of 1 indicates that market risk sensitivity is well controlled and that there is minimal potential that the earnings performance or capital position will be adversely affected. Risk management practices are strong for the size, sophistication, and market risk accepted by the institution. The level of earnings and capital provide substantial support for the degree of market risk taken by the institution.

A rating of 2 indicates that market risk sensitivity is adequately controlled and that there is only moderate potential that the earnings performance or capital position will be adversely affected. Risk management practices are satisfactory for the size, sophistication, and market risk accepted by the institution. The level of earnings and capital provide adequate support for the degree of market risk taken by the institution.

A rating of 3 indicates that control of market risk sensitivity needs improvement or that there is significant potential that the earnings performance or capital position will be adversely affected. Risk management practices need to be improved given the size, sophistication, and level of market risk accepted by the institution. The level of earnings and capital may not adequately support the degree of market risk taken by the institution.

A rating of 4 indicates that control of market risk sensitivity is unacceptable or that there is high potential that the earnings performance or capital position will be adversely affected. Risk management practices are deficient for the size, sophistication, and level of market risk accepted by the institution. The level of earnings and capital provide inadequate support for the degree of market risk taken by the institution.

DIFSO Office of Credit Unions  PEPARTMENT OF INSURANCE AND FINANCIAL SERVICES	Policy Number 10050
	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	REVISION DATE 04/10/2014
SUBJECT	PAGE(S)
CAMELS Rating Determinations	Page 16 of 17

A rating of 5 indicates that control of market risk sensitivity is unacceptable or that the level of market risk taken by the institution is an imminent threat to its viability. Risk management practices are wholly inadequate for the size, sophistication, and level of market risk accepted by the institution.

## III. PRIMARY REFERENCES / RELATED REGULATIONS

- 1. NCUA Letter to Credit Unions 07-CU-12 CAMEL Rating System with Appendix A: NCUA's CAMEL Rating System
- 2. NCUA Letter to Federal Credit Unions 02-FCU-09 Risk Focused Examination
- Michigan Credit Union Letter 2005-CU-06 "Disclosure of CAMEL ratings and Examination Findings" and 2012-CU-01 "Disclosure of CAMEL and Risk Analysis Matrix During Onsite Examination
- 4. AIRES.xls, Scope Workbook and the CAMEL tab
- 5. Michigan Office of Credit Unions Policies 10040 and 10060

## IV. MINIMUM PROCEDURES

- 1. Review key ratios and financial performance reports, which provide lagging indicators of credit union risk.
- Look behind the numbers to determine significance of ratios, trends, projections, operations, market forces, environmental factors, and management using the seven risk categories (credit risk, interest rate risk, liquidity risk, strategic risk compliance risk, reputation risk and transaction risk).
- 3. Evaluate the amount of risk in each of the seven risk categories as high, moderate, or low, reflecting current and prospective risk to the credit union; and enter the evaluation into the AIRES Scope Workbook.
- Assess directionality of risk in each of the seven risk categories as increasing, decreasing, or unchanging; and enter the assessment into the AIRES Scope Workbook.
- 5. Focus examination time on the activities and areas posing the greatest risk.
- Determine the interrelationship and impact of the seven risk categories on the safety and soundness of the credit union's six critical areas of operations (Capital, Asset Quality, Management, Earnings, Liquidity, Sensitivity to Market Risk).
- 7. Assign OCU CAMELS Ratings as outlined with this policy Manual.

DIFS Office of Credit Unions	POLICY NUMBER 10050
DEPARTMENT OF OFFICE OF CREAT UNIONS INSURANCE AND FINANCIAL SERVICES	EFFECTIVE DATE 04/21/2010
POLICIES AND PROCEDURES MANUAL	Revision Date 04/10/2014
SUBJECT CAMELS Rating Determinations	Page 17 of 17

- 8. Complete OCU Risk Matrix and OCU CAMELS Evaluation and provide to management as outlined in Policies 10040 and 10060.
- 9. Review NCUA Letter to Credit Unions 07-CU-12 and its Appendix when assigning CAMEL ratings to ensure appropriateness of NCUA ratings within AIRES.
- 10.Enter CAMEL ratings and justification in AIRES.xls, CAMEL tab, and a thorough explanation of examination conclusions and support for each rating assigned in the Examination Overview.
- 11. Disclose CAMEL composite and component ratings only to credit union officials, as outlined in Letters 2005-CU-06 and 2012-CU-01.