

The 2011 Recommendations Report of the Equine Trailways Subcommittee

for

The Michigan Snowmobile and Trails Advisory Council

June 2011

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Preface: Recommendation of the ETS to the MSTAC

In 2010, the Michigan Legislature passed and Governor Jennifer Granholm signed Michigan Public Act No. 45 and No. 46 of 2010, popularly known as the Right to Ride Act (Act), which amended Part 721 of the Natural Resources and Environmental Protection Act, 1994 PA 451, as amended, MCL 324.72101.

In passing the Act, the legislature found that:

[A] statewide system of trails, trailways, and pack and saddle trailways will provide for public enjoyment, health, and fitness; encourage constructive leisure-time activities; protect open space, cultural and historical resources, and habitat for wildlife and plants; enhance the local and state economies ... and preserve corridors for possible future use for other public purposes. Therefore, the planning, acquisition, development, operation, and maintenance of trails, trailways, and pack and saddle trailways are in the best interest of the state and are declared to be a public purpose. MCL 324.72102.

The Act codified an Executive Order, which had created the Michigan Snowmobile and Trail Advisory Council (MSTAC) to advise the Michigan Department of Natural Resources (DNR) and the Governor on the creation, development, operation, and maintenance of motorized and nonmotorized trails for multiple users throughout the state, and ordered that the trails should be linked wherever possible and advisable.

The Act also created the Equine Trailways Subcommittee (ETS), a subcommittee of MSTAC, which consists of a member from each of five defined regions of the state and a member representing Michigan's tourism industry. Under the Act, the ETS is charged with the following duties:

- Prepare and submit to the MSTAC a Recommended Plan for a statewide network of pack and saddle trailways.
- This Plan shall include:
 - All pack and saddle trailways on state owned land that have previously been open for use by pack and saddle animals and that the ETS determines are appropriate for pack and saddle trailways, and
 - All additional state lands that the ETS determines would be appropriate for pack and saddle animals and would contribute to a statewide network of pack and saddle trailways.

Members of the ETS were appointed in June 2010 by Michigan Department of Natural Resources and Environment Director Rebecca Humphries. They held their first meeting September 20, 2011, and have met periodically since then. Rebecca Behm, representing Michigan's tourism industry, resigned in January 2011 and has not been replaced as of yet, leaving the ETS short one member. Information regarding the ETS, including minutes and meeting schedules can be found at

http://www.michigan.gov/dnr/0,1607,7-153-39002_56382_56889---,00.html.

During the ETS's first year:

- It conducted an Equine Trails Survey (Survey) of equine recreationalists throughout the state to help the ETS determine the preferences and needs of trail users.
- In concert with the DNR and the Michigan Horse Council (MHC), the ETS has begun to inventory and map existing trailways throughout Michigan to help plan a statewide network of pack and saddle trailways.
- It has begun to network with horse groups to facilitate communication between horse users regarding existing and proposed trailways, to inform equine trail users about "Adopt-a-Trail" opportunities in their areas, and to promote cooperation and minimize conflict with other trailways users.
- It has worked to create communication between equine trail users and the DNR to help create an atmosphere of trust and cooperation between the DNR and the equine community, to gain an understanding of the DNR's responsibilities under the Pittman-Robertson (PR) and Dingell-Johnson (DJ) Acts, and to facilitate the creation of the statewide network of trailways.
- It has researched trail use plans and programs on public lands in other states to help it create recommendations which will lead to:
 - Opening more lands for pack and saddle use.
 - Minimizing impact on the environment and conflict with other motorized and nonmotorized users.
 - Enhancing and promoting the image of Michigan as a prime destination for equine recreationalists to enjoy their sport and, thereby, contribute to the development of the Michigan economy.

Equine access concerns at the Pigeon River Country State Forest (PRCSF) were a major catalyst for passage of the Act. Because of this history, and because similar equine issues are found elsewhere in Michigan, the ETS spent considerable time addressing PRCSF issues. At the request of the ETS, two meetings were held regarding equine issues in the PRCSF. The first meeting was held March 9, 2011, and was attended by DNR Director Rodney Stokes and many DNR managers; a representative of the U.S. Fish and Wildlife Service (USFWS); and three ETS members. The DNR and USFWS concerns regarding equine access to the PRCSF were identified and discussed. Director Stokes concluded the meeting by stating that the DNR would develop a new plan for equine access to the PRCSF.

The PRCSF equine access plan was developed by the DNR and presented at a second meeting on June 12 and 13, 2011, which was attended by representatives of the Pigeon River Advisory Council, two ETS members, DNR managers, and a representative of the USFWS.

The ETS members wholeheartedly thank all those who have helped us through this first year and with preparing this 2011 Recommendation Report, including, but not limited to staff of the:

Department of Natural Resources who have worked tirelessly to inform ETS of issues, legislation, legal constraints, and opportunities for reaching our goal of a statewide network of pack and saddle trails.

- Rodney A. Stokes, Director
- Mindy Koch, Deputy Director, Resource Management
- Lynne M. Boyd, Chief, Forest Management Division (FMD)
- James Radabaugh, State Trails Coordinator, FMD
- Scott Whitcomb, PRCSF Unit Manager, FMD
- Annamarie Bauer, Trails Planning Specialist, FMD
- Andrea N. Turner, Administrative Assistant, FMD
- Paul Curtis, Park Management Plan Administrator, Recreation Division
- Dan Eichinger, Assistant to the Chief, Wildlife Division (WD)
- Earl Flegler, Public Lands Specialist, WD
- Steve Beyer, Federal Aid Coordinator, WD
- Jason Urbach, Student Intern, FMD

United States Department of Agriculture

- Les Russell, District Ranger, Huron-Manistee National Forest

U.S. Fish & Wildlife Service

- Jim Hodgson, Chief, Wildlife & Sport Fish Restoration
- Jon Parker, Fish & Wildlife Biologist

Pigeon River Country Advisory Council, Alpena

- Peter Gustafson
- Kerry Mase

Michigan Horse Council and its trails subcommittee who have supported ETS with volunteers, funds for compiling the results of the survey, and who entered the survey data in Excel making analysis possible.

Michigan State University

- Sarah Nicholls, Associate Professor of Community, Agriculture, Recreation & Resource Studies and Geography, who analyzed and summarized survey data for the ETS Recommendation Report with assistance from her students.

The ETS submitted its 2011 Recommendation Report to the MSTAC at the MSTAC meeting of July 22, 2011, in accordance with its responsibilities under the Act. Because the Report was made available for public comment for 60 days, the Report was presented as a draft. Public comments were taken, but no substantial topical changes resulted. Thus the Report was finalized on February 29, 2012 and posted to the DNR website.

The ETS will continue to meet with the MSTAC during the period when the Recommendations Report is under MSTAC review to keep MSTAC informed of its progress toward its purpose under the Act, to continue to update and refine its mapping of existing trailways and recommendations for a statewide network of trailways, and to assist MSTAC in developing its recommendation to the DNR and to Governor Rick Snyder regarding the development of the statewide network of pack and saddle trailways.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Sandra S. Batie". The signature is fluid and cursive, with the first name "Sandra" being larger and more prominent than the last name "Batie".

Sandra S. Batie, Chairperson
Michigan Equine Trailways Subcommittee
February 29, 2012

Executive Summary of Recommendations

The Equine Trailways Subcommittee (ETS) has established four long-term goals, consistent with the Right to Ride Act (Act), which provide guidance for ETS recommendations and which, collectively, define the ETS' long-term mission. The four goals and accompanying recommendations are listed below, along with the related recommendations. In addition, the ETS recommendations for research for equine trail recreation and the 2011-2012 ETS agenda are included.

1. Goal #1

Identify and promote a statewide network of high quality pack and saddle trailways and related facilities/businesses in such a manner that Michigan becomes widely known as a state that both welcomes and promotes saddle and pack equine recreation.

- R-1. The Department of Natural Resources (DNR) should work in collaboration with the Michigan Department of Agriculture (MDA), the ETS, the Michigan Horse Council (MHC), other equine trail associations and users groups, other Michigan governmental units (e.g. counties), and the U.S. Department of Agriculture Forest Service (USDA-FS) to:
 - Identify, compile, and publish (as an interim step) by June 2012, currently available information on equestrian trails, campgrounds, and services.
 - Identify what other services which should be compiled for the local and visiting equestrian such as farriers, veterinarians, hay and grain sales, tack stores, fair grounds, boarding stables, riding and/or horse for lease or rent stables.
 - Identify, improve, update, expand, publish, and communicate¹ the inventory (with related updated and accurate electronic maps) of equine related trailways, facilities, services, and private businesses on a regular and scheduled basis. The intent would be to provide a real and/or a virtual guidebook that includes GPS-compatible information. Updates and additions to an inventory of pack and saddle trailways and related facilities should occur on a regular basis.
 - Once the interim inventory is available, the DNR, working in collaboration with the ETS, should identify possible connectors and opportunities to share trails to create a better network of existing equine trails so that these connectors are reflected in the ETS June 2013 Report or earlier.
 - The DNR should develop a memorandum of understanding with USDA-FS to facilitate cooperation with respect to the creation of a pack and saddle trailways network, and to implement related recommendations in this Report.
- R-2. There should no cumulative net-loss of designated equine trail opportunities (e.g. trails, trailways, and campgrounds) on state lands from the 2011-2012 status quo. All

¹ For example, the DNR and the ETS could request an equine resources button on the Select Michigan website similar to that found in Tennessee (www.picktnproducts.com).

existing state lands' equine trails, trailways, and campgrounds should be maintained and kept open. If the DNR is unable to keep these trails, trailways and campgrounds available for equine trail recreation in the future, the trails, trailways and campgrounds should either be offered for lease to recognized equine riding associations or other governmental units such as counties, and/or the DNR should provide replacement opportunities that provide similar equine trail recreation opportunities in close proximity to the closed equine trails, trailways or campgrounds.

- R-3. In 2011-2012, the ETS will work with the DNR and others to continue to identify where equine trails can be expanded and/or improved as part of a statewide trailways network. This identification will include specific attention to regional distribution of a pack and saddle trailways network.
- R-4. In those state lands where equine trail use has historically occurred and where now the DNR has decided that such equine recreation was either never permitted and/or now needed to be curtailed (e.g. due to Pittman-Robertson or Dingell-Johnson issues), the ETS recommends that the DNR either reopen the lands for equine recreation or develop similar equine trail opportunities in close proximity to the closed trails, campgrounds or trailheads.
- R-5. The ETS recommends that the DNR should, when substituting one equine trail or campground to compensate for the prohibition of equine use of another equine trail or campground, consult with the ETS and other equine trail users to identify what attributes would be the most valued by equestrians on the substitute equine recreational trail. The ETS further recommends that the substituted trail should be located and developed so as to provide as high a quality riding and packing experience as possible in close proximity to the "lost" equine recreation trail or campground.
- R-6. The ETS recommends that the DNR, in collaboration with the ETS, the MSTAC, and the USFWS, should, in cases where there are not other ways to accommodate equine trail recreation within or nearby a wildlife management area (WMA), investigate the possibility of implementing a permit-to-use state lands that have been purchased and managed with federal PR or DJ Funds. The ETS recommends that this permit, should it be implemented, be similar to the New Mexico GAIN permitting system for all nonmotorized users of the WMA of interest.
- R-7. The ETS recommends that the DNR pursue implementation of the DNR PRCSF Equine Access Plan (Plan) and that the DNR keep in close communication with the ETS as to any changes in the Plan as it is vetted with the USFWS and other stakeholders (e.g. the Pigeon River Country Advisory Council (PRCAC)). The ETS further recommends that this Plan be pursued with urgency such that improved access to equine trails and Elk Hill camping is available by May 1, 2012, and that significant progress be made on the design, location, and funding of the proposed modern campground facility by May 1, 2013.
- R-8. The ETS recommends that there be more miles of equine recreation trails associated with each of the state park's equine campgrounds, preferably a minimum of 20 miles per park. Where such expansion of trail plans have been already prepared in collaboration with the DNR by local riding associations, such as is the case at Sleepy Hollow State Park, the ETS recommends expediting the development of these trails so that they can be available for equine use by May 1, 2012.

- R-9. The ETS recommends that the DNR continue to partner with equine riding, packing, and driving associations and other agencies and businesses, to stretch the available financial and labor resources so as better implement the ETS equine campground and trail recommendations.
- R-10. The ETS recommends that equine users participate in the DNR “Adopt-a Trail” program as a way to assist in the maintenance of equine trails.
- R-11. The ETS recommends that, in the UP, DNR collaborate with the USDA-FS to add more campground facilities and associated looped equine trails which have unique identifying “confidence” and directional markers.
- R-12. The ETS recommends that the DNR investigate, in collaboration with the USDA-FS, the ETS, and equine riding associations, the feasibility of providing a Cross-The-UP (east-west) destination equine trail with equine campgrounds every 22 to 25 miles as part of a state trailways network.
- R-13. The ETS recommends that the DNR work with the ETS and other equine trail recreation associations to plan for and ultimately fund two modern equestrian facilities that include equine camping and access to electricity, showers, flush toilets, running water stands, and related camping amenities. The ETS recommends that one such facility be located in the southern region of the state; the other should be in either the northern portion of the Lower Peninsula (e.g. near the PRCFS) or in the Upper Peninsula.
- R-14. In 2011-2012, the ETS will work with the DNR and others to continue to identify where equine campgrounds can be reopened, expanded and how they can be improved as part of a pack and saddle statewide trailways network, and will provide specific recommendations in the ETS 2012 annual report.
- R-15. The ETS in collaboration with the DNR will develop, in 2011-2012, a promotion and marketing strategy that includes the development of equine user-friendly materials about existing equine recreational opportunities.

2. Goal #2

Establish effective collaborations and partnerships to identify, develop, and maintain a generous set of safe, financially sustainable and ecologically sound equine trail recreational opportunities on public and leased private lands spatially distributed across the state.

- R-16. The ETS recommends that the DNR work in concert with the ETS and riding and packing associations to develop and publish criteria for describing the condition of equine trails, trailways, and campgrounds. Furthermore, the ETS recommends that these criteria be used to identify where maintenance, repair, relocation, and/or restoration are desirable and work with riding and packing associations to address these identified needs.
 - These criteria should include the equine issues of proper brushing, signs, grading, stream and lake watering, and stream crossings. Signs should not only clearly and uniquely mark equine trails as to direction, but also should inform equine users of agency rules and regulations (such as not washing horses in streams), as well as

- provide emergency locator information and emergency telephone contacts. In equine campground kiosks, nearest emergency first aid care for both humans and equines should be listed.
- As part of this process, and as part of the DNR proposed Equine Access to the PRCSF Plan, the ETS recommends that the DNR invite an expert such as Dr. Gene Woods, Clemson University Professor Emeritus, and author of *Recreational Horse Trails in Rural and Wildlife Areas: Design, Construction and Maintenance* (Woods, 2007) to Michigan in the 2012 to give a seminar on this topic, and assist in identifying these criteria.
 - The ETS recommends that the DNR, working with riding and packing associations, develop criteria for rails-to-trails, particularly those which may require parallel trails for non-motorized users with different needs.
 - The ETS recommends that the DNR, in collaboration with the equine recreation community, secure adequate funding and volunteer assistance to implement this recommendation.
- R-17. The ETS recommends that the number of equine accessible trails and equine campgrounds available on public lands (state, county, and local) should be expanded by a minimum of 15 percent by 2022, from a base inventory established by the ETS in collaboration with the DNR in the 2011-2012 ETS Report.
 - R-18. The ETS recommends that, should the Port Oneida plans ultimately include equine trails within the Sleeping Bear National Lakeshore, the DNR should explore the possibility of connecting trails to state-owned lands and existing or potential equine trails.
 - R-19. The ETS recommends that in 2011-2013, the DNR, in collaboration with the ETS and other riding and packing associations, county and township leaders, and the private sector, identify opportunities for providing more equine trail recreation and work to make them a reality. Particular attention should be given to the Southern Lower Peninsula, including the possibility of a destination Shore-to-Shore south of Clare.
 - R-20. The ETS recommends that during 2011-2013, a structured process be developed - that includes equine trail users - to identify what comprises a generous set of safe equine trail recreational opportunities. This structured process could be developed by the ETS in collaboration with the MSTAC, the DNR, and riding and packing associations. As part of this structured process.
 - Equine trail users, in collaboration with local land managers, should identify possible connectors between existing trails and trailways, as well as additional riding and camping opportunities. Particular attention should be paid to the Southern Lower Peninsula.
 - The DNR, in collaboration with the ETS and riding and packing associations, should better communicate the process by which trails can be nominated by citizens. The form for such nominations can be found at http://www.michigan.gov/documents/dnr/TrailDevelopment_250781_7.pdf or it can be obtained from a local state land/unit manager.

- This process of equine recreation trail nomination will be reviewed by the ETS in 2011-2012, and recommendations for improvements in the process will be part of the 2012 annual report.
 - The ETS, equine trail users, and the DNR should work with local units of government and private landowners to secure equine trail easements that make such additional riding and camping opportunities possible.
 - The ETS, equine trail users, and the DNR should identify where there can be more equine use of rails-to-trails and strive to remove barriers to such use. Immediate attention should be focused on the 41 miles of Clinton-Ionia-Shiawassee (CIS) rails-to-trails.
 - The ETS and the DNR, in collaboration with riding and packing associations, should periodically survey equine trail users as to their needs, shifts in use, perceived, economic and environmental impacts, and rider and packer satisfaction as to existing trail, trailways, and campground management and opportunities.
- R-21. The ETS will investigate, in 2012-2013, in collaboration with the MSTAC, the DNR, the Forest Management Advisory Committee, and the Timber Advisory Council, inclusion of equine trail users' preferences regarding timber harvesting practices and contracts, including the possibility of providing forested buffers along equine trails that transect clear cuts or Jack Pine areas.
 - R-22. The ETS will, as part of its work in 2012-2013 and in collaboration with the MSTAC, the DNR, the Forest Management Advisory Committee, and the Timber Advisory Council, investigate how best to include the interests of equine and other trail users in the forest management decisions of where, when, and how to harvest timber.
 - R-23. The ETS recommends that the ETS, the DNR, and the Michigan Trails Riders Association (MTRA), work together to develop a long range plan for the Michigan Shore-to-Shore (MSTS) Trail, also known as the Michigan Riding and Hiking Trail, that reroutes the trail away from vehicular-paved-road traffic, that protects viewscapes and that maintains, protects, and improves the MSTS Trail and group trail campgrounds. The ETS further recommends that the long-range MSTS Trail plan be developed and implemented on a mutually agreed to schedule.
 - R-24. The ETS recommends that the ETS, DNR, and MTRA formally collaborate on the future management of the Goose Creek Trail Campground with respect to equine use. The ETS offers its assistance to the DNR to resolve any issues that are involved in that management. The ETS also recommends that more directional-marked looped equine trails be provided near the Goose Creek Trail Campground.
 - R-25. The ETS will work with the DNR, MSTAC, and equine riding associations to identify and obtain sustainable sources of funding, including endowments, for equine trail recreation as outlined in this and subsequent ETS reports.
 - R-26. The ETS recommends continued use of the Michigan Natural Resources Trust Fund (MNRTF) for support of the nonmotorized trail objectives of the ETS and the MSTAC.

- R-27. ETS will work with the DNR and the MHC to compile and publish a list of grants and grant criteria for the funding of the development and maintenance of equine trails and facilities.

3. Goal #3

Develop an informed group of equine trail users who share a common interest with the DNR, with other land managers and other trail users in assuring the availability of and access to high quality pack and saddle trailways and related facilities.

- R-28. The ETS recommends that in order to improve the understanding of DNR land managers of the preferences of equine users, the ETS will develop a list of equestrians and other knowledgeable individuals (along with their contact information) who have specialized knowledge about various equine trail issues. The intent of this recommendation is to make consultation between equestrians and the DNR and others easier. The objective would be to assure that equine trail users have an effective voice in articulating goals and objectives that guide state land management.
- R-29. The ETS recommends that all equine restrictions related to the mission of the DNR be explained in writing in a transparent and accountable way so that the typical equine user can understand the legal and/or scientific basis of such restrictions.
- R-30. The ETS, in 2011-2013, will work with the DNR, riding and packing associations, and the MSTAC to develop an improved communication strategy and communication network which will provide timely and accurate information on equine trail recreation issues. This communication will include identifying the process by which to recommend new trails, report trail damage and litter, as well as illegal activities.
- R-31. The ETS will work with riding associations and the DNR to establish a “Riding and Packing” Code of Good Conduct and distribute it widely. This effort will include encouragement of equine user seminars on “Leave No Trace” camping and riding/packing by various equine riding associations.
- R-32. The ETS recommends that the DNR work to assure that all DNR employees understand that equine users are deserving of the same respect given other state land users, and that a welcoming and equine-friendly attitude should be the norm.
- R-33. The ETS will work in collaboration with equine riding associations, to assure that equine users understand and respect the mission and responsibilities of the DNR as well as the need of the DNR to balance many uses of the state lands. Specific attention will be given to the implications to equine use that accompany the state’s acceptance of PR and the DJ funds.

4. Goal #4

Develop partnerships and collaborations with the DNR, with other land managers, and with other trail users for support of, expansion of, and maintenance of Michigan trails and related facilities as well as minimization of user conflicts and illegal use.

- R-34. The ETS will work, in 2011-2012, with the MSTAC and the DNR to develop a process and communication strategy to address recreation trail user conflicts through “better messaging, better messages, and better messengers” so as to defuse current and potential user conflicts wherever possible.
- R-35. The ETS recommends that the DNR accurately record all complaints of trail user harassment and that equine riding associations provide education to their members on how to deal with harassment, including physical attacks, when such is encountered on the trail.
- R-36. The ETS recommends that when equine trail user volunteers have been mainly or entirely responsible for the development and maintenance of equine trails and campgrounds, there should be a presumption of priority of use for the equine trail users when there is a serious conflict with nonequine trail users. If despite such a presumption the equine facilities and trails are nevertheless “given” to another trail user, then compensation should be paid for past contributions by the new user group or by the DNR to the equine trail user volunteers.
- R-37. The ETS recommends strict enforcement of DNR rules and regulations. Such rules and regulations need to be effectively communicated to recreation trail users through communication networks and trail signs. In addition,
 - There needs to be clear communication of how observed illegal activities should be reported (such as a 1-800 toll free number for reporting illegal activities).
 - The DNR should communicate to equine trail users what legal and safe steps can be taken by an individual to record and report such illegal activities (e.g. cell phone photo of a license plate).
- R-38. The ETS recommends that the DNR should expand the use of conservation officer patrols to increase enforcement of the agency rules and regulations with particular attention to those priority violations that have significant negative impacts on natural resources such as wetlands, streams, and lakes or on other user groups.
- R-39. The ETS recommends that the DNR investigate whether the size of the enforcement penalties are set at a significant level such that they are a deterrent to illegal activities.
- R-40. The ETS recommends that the equine riding community should convey to prosecuting attorneys and judges, as well as to the legislature, their support of strict enforcement of all equine-related agency rules and regulations.
- R-41. The ETS recommends that the DNR explore partnerships with mounted units of law enforcement agencies as well as the potential to use civilian volunteers to expand the DNR equine recreation trail and campground patrol and enforcement resources. This partnership can address, in addition to enforcement for resource protection and equine trail riding compliance, the inclusion of mounted units at trail riding events for public relations and education.

5. Research Agenda: Equine Trail Recreation

- R-42. The ETS recommends that in 2011-2012, and as included in the proposed DNR Equine Access Plan for the PRCFS, the DNR support and fund University research to

assess the equine trail user (equine and rider/packer) impacts on wildlife, particularly elk. This research should include an existing literature review.

- R-43. The ETS recommends that the DNR work with the ETS and the MSTAC in collaboration with other stakeholders to develop and prioritize a list of, and secure funding for, researchable topics that would improve the management of equine trail recreation and reduce conflicts with other state land users. This research listing and prioritization should be updated annually, and should include monitoring and evaluation research associated with equine trail recreation.
- R-44. The ETS recommends that University research be funded for a demand analysis of the placement of a modern campground with running water, showers, concrete pads, and flush toilets. This analysis should include potential impacts on tourism revenue and on local businesses. The ETS recommends that the researchers investigate other states' experiences as part of their research.

6. ETS 2011-2012 Agenda

- R-45. The ETS will work with the DNR and riding associations such as the MHC in 2011-2012 in preparing a grant request and seeking adequate funding for the ETS to commission professional assistance to finalize this June 2011 ETS Recommendations Report, and to assist in preparation of the ETS June 2012 Report.
 - This grant request will focus on preparation of a complete recommendation for a statewide pack and saddle trailways.
 - This grant request will include a request for funds to prepare and publish maps and GPS locators of existing equine trail recreational trails and facilities, as well as funds for surveys addressing other equine trail recreational concerns.
 - This grant request will include the preparation of a guidebook and video for trail and campground codes-of-good conduct designed for equine trail recreationist education.
- R-46. The ETS will address the issues associated with equine trail packing and camping, as well as carriage driving, carriage trailways, and related equine facilities in the 2011-2012 Report.