



RICK SNYDER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF ENVIRONMENTAL QUALITY  
LANSING



C. HEIDI GREETHER  
DIRECTOR

June 4, 2018

VIA E-MAIL and USPS (CERTIFIED MAIL)

The Honorable Karen Williams Weaver, Mayor  
City of Flint  
1101 South Saginaw Street  
Flint, Michigan 48502

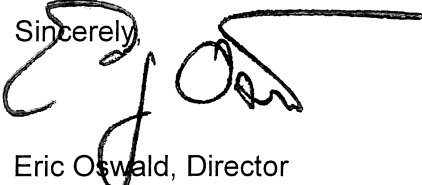
Dear Mayor Weaver:

SUBJECT: Proposed Administrative Consent Order (ACO) between the Michigan Department of Environmental Quality (MDEQ) and the City of Flint (City)

As indicated in my May 31, 2018, letter, enclosed please find two copies of an ACO between the City and the MDEQ to address deficiencies identified during a 2017 sanitary survey of the City's water system. The ACO contains dates for completion of actions to bring the City's water system back into compliance with the Michigan Safe Drinking Water Act, 1976 PA 399, as amended. Originals of the ACO will also be sent via USPS Certified Mail on June 4, 2018.

Please sign both copies of the ACO and **return both signed copies to me** at MDEQ, Drinking Water and Municipal Assistance Division, P.O. Box 30817, Lansing, Michigan 48909-8311. I will sign the ACO and return a fully-executed copy to you. The effective date of the ACO will be the date it is signed by me.

If you have any questions, please contact me at 517-284-6544; [oswalde1@michigan.gov](mailto:oswalde1@michigan.gov); or at the mailing address noted above.

Sincerely,  


Eric Oswald, Director  
Drinking Water and Municipal Assistance Division

Enclosures

cc: Mr. Mark Adas, City of Flint  
Mr. Rob Bincsik, City of Flint  
Mr. Hughey Newsome, City of Flint  
Mr. Christopher Korleski, Director, Water Division, Region 5, United States  
Environmental Protection Agency (USEPA)  
Mr. Tom Poy, USEPA  
Mr. Anthony Ross, USEPA  
Mr. Richard S. Kuhl, Michigan Department of Attorney General  
Ms. C. Heidi Grether, Director, MDEQ  
Ms. Amy Epkey, Administration Deputy Director, MDEQ  
Mr. Aaron Keatley, Chief Deputy Director, MDEQ

**STATE OF MICHIGAN  
DEPARTMENT OF ENVIRONMENTAL QUALITY  
DRINKING WATER AND MUNICIPAL ASSISTANCE DIVISION**

In the matter of:  
City of Flint  
1101 South Saginaw Street  
Flint, Michigan 48502

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DWMAD Order No. ACO-399- -2018

**ADMINISTRATIVE CONSENT ORDER**

This document results from allegations by the Department of Environmental Quality (DEQ), Drinking Water and Municipal Assistance Division (DWMAD). The DEQ alleges that the city of Flint (City) located at 1101 South Saginaw Street, Flint, Michigan, is in violation of the Michigan Safe Drinking Water Act, 1976 PA 399, as amended (Act 399), and the administrative rules promulgated thereunder, being 2009 ACS, R 325.10101 *et seq.* and Title XIV of the Public Health Service Act: Safety of Public Water Systems (Safe Drinking Water Act), Title 42 of the United States Code (USC), §300f *et seq.* (SDWA). The City is a supplier of water as defined under Act 399 and the SDWA through the City's ownership and operation of a Class D1 water treatment system and S1 water distribution system. The City and the DEQ agree to resolve the violations set forth herein through entry of this Administrative Consent Order (Consent Order).

**I. STIPULATIONS**

The City and the DEQ stipulate as follows:

- 1.1 The SDWA establishes national primary drinking water regulations that apply to each public water system in each State.
- 1.2 Section 1420 of the SDWA establishes that a State must develop a program to ensure that all new community water systems demonstrate technical, managerial, and financial capacity to comply with all national primary drinking water regulations in effect on the date of commencement of operations and that a State shall develop and implement a strategy to assist public water systems in acquiring and maintaining technical, managerial, and financial capacity. 42 USC, §300g-9.

1.3 Section 1452(a)(3) of the SDWA provides:

**(A) In General** - Except as provided in subparagraph (B), no assistance under this section shall be provided to a public water system that--  
(i) does not have the technical, managerial, and financial capability to ensure compliance with the requirements of this title; or  
(ii) is in significant noncompliance with any requirement of a national primary drinking water regulation or variance.  
**(B) Restructuring** - A public water system described in subparagraph (A) may receive assistance under this section if--  
(i) the use of the assistance will ensure compliance; and  
(ii) if subparagraph (A)(i) applies to the system, the owner or operator of the system agrees to undertake feasible and appropriate changes in operations (including ownership, management, accounting, rates, maintenance, consolidation, alternative water supply, or other procedures) if the State determines that the measures are necessary to ensure that the system has the technical, managerial, and financial capability to comply with the requirements of this title over the long term.  
42 USC, §300j-12(a)(3).

- 1.4 The DEQ has been delegated primary responsibility for the implementation and enforcement of the public water system program in Michigan by the United States Environmental Protection Agency (USEPA). The DEQ has regulatory power over public water supplies and suppliers of water under MCL 325.1003 and 42 USC, §300g-2.
- 1.5 Act 399 and its corresponding rules, along with the SDWA and its corresponding rules, are pertinent to providing safe and reliable public drinking water.
- 1.6 MCL 325.1003b and MCL 325.1004(2)(b) authorize the DEQ to conduct capacity assessments and determine if a water system has technical, financial, and managerial capacity to meet all the requirements of Act 399 and the SDWA.
- 1.7 MCL 325.1015(2) provides that the DEQ "may order a supplier of water to make alterations in the waterworks system or its method of operation as may be required or considered advisable by the [DEQ] to ensure the public water supply is adequate, healthful, and in conformance with state drinking water standards."
- 1.8 Section 1431(a) of the SDWA provides that the Administrator, upon receipt of information that a contaminant which is present in or is likely to enter a public water system or an underground source of drinking water, which may present an imminent and substantial endangerment to the health of persons, and that appropriate State and local authorities

have not acted to protect the health of such persons, may take such actions as he may deem necessary in order to protect the health of such persons. 42 USC, §300i(a).

- 1.9 Section 1419 of the SDWA requires States to implement a program for the certification of operators of community and nontransient noncommunity public water systems.  
42 USC, §300g-8.
- 1.10 In accordance with R 325.10504 and R 325.11905, a type I public water supply is required to obtain certified operators of treatment systems and distribution systems.
- 1.11 R 325.10504(c) provides that type I public water supplies shall "submit waterworks system operation reports and maintain records" and R 325.11111 provides "a public water supply shall maintain adequate records on the operation of the water distribution system, on the location and type of maintenance performed, and on the type of materials and appurtenances used."
- 1.12 Unless specifically waived by the DEQ, a type I public water supply shall prepare, or cause to be prepared, an emergency response plan. Michigan Administrative Code (MAC), R 325.12302(1); 42 USC, §300i-2.
- 1.13 In accordance with R 325.11404(1), a water utility shall develop a comprehensive control program for the elimination and prevention of all cross connections. The plan for the program shall be submitted to the DEQ for review and approval. Public water supplies may use the Cross Connections Rules Manual prepared by the DEQ, Water Bureau, under R 325.10113 as guidance when developing a cross connection control program. When the plan is approved, the water utility shall implement the program for removal of all existing cross connections and prevention of all future cross connections.
- 1.14 The City consents to the issuance and entry of this Consent Order and stipulates that entry of this Consent Order constitutes a final order of the DEQ pursuant to Michigan Compiled Laws (MCL) 325.1015(2), enforceable in accordance with MCL 325.1022, 42 USC, §300g-3, and 42 USC, §300j-8. The City waives its right to a public hearing on this matter as available under MCL 325.1015(2) and further agrees not to otherwise contest the issuance or challenge the contents of this Consent Order. The Parties agree

that the resolution of this matter by the entry of this Consent Order is appropriate and acceptable and that this Consent Order shall become effective on the date it is signed by the Director of the DWMAD.

- 1.15 The City and the DEQ agree that the signing of this Consent Order is for settlement purposes only and does not constitute an admission by the City that the law has been violated.
- 1.16 The signatory to this Consent Order on behalf of the City agrees and attests that he/she is fully authorized to ensure that the City will comply with all requirements of this Consent Order. The DWMAD Director signs this Consent Order under authority delegated by the Director of the DEQ.
- 1.17 The City shall achieve compliance with the aforementioned regulations in accordance with the requirements contained in Section III, Compliance Program, of this Consent Order.

## **II. FINDINGS**

- 2.1 On August 7, 2017, DWMAD staff conducted a sanitary survey of the City's drinking water system to evaluate the City water distribution, storage, pumping, and limited treatment systems with respect to the Michigan SDWA and federal Safe Drinking Water Act.
- 2.2 On August 11, 2017, the DWMAD issued a Significant Deficiency Violation Notice (SDVN) to the City, listing a summary of significant deficiencies, minor deficiencies, and recommendations applicable to the City's water system (attached). The SDVN directed the City to either complete corrective action or be in compliance with a corrective action plan and schedule within 120 days.
- 2.3 The City failed to correct the significant deficiencies identified in the SDVN within 120 days and did not enter into a corrective action plan.
- 2.4 The City provided a written response to the SDVN on September 8, 2017.

- 2.5 A follow-up letter dated March 21, 2018, was sent to the City by the DWMAD, summarizing corrective actions that had been completed and providing dates to complete other corrective actions (attached).
- 2.6 **Correction of the significant deficiencies and deficiencies listed in the SDVN and March 21, 2018, letter are necessary to ensure the public water supply in Flint is adequate, healthful, and in compliance with state and federal drinking water standards; to prevent contaminants from entering the water supply, and prevent imminent and substantial endangerment of public health.**

### III. **COMPLIANCE PROGRAM**

IT IS THEREFORE AGREED AND ORDERED THAT the City shall undertake the following actions to prevent further violations of the SDWA:

- 3.1 The City shall, not later than **June 30, 2018**, have in place a permanent or contractual cross connection manager dedicated to cross connection control program activities.
- 3.2 The City shall, not later than **December 31, 2018**, submit to the DEQ, for review and approval, an updated cross connection control program that has been approved by the City.
- 3.3 The City shall, not later than **December 31, 2018**, submit to the DEQ an updated list of water accounts classified as high hazard, low hazard, and other, as defined by the City's cross connection control program, and a schedule for conducting inspections at those accounts.
- 3.4 The City shall, not later than **June 30, 2019**, conduct and document at least 100 cross connection inspections required in 2019 at high-hazard accounts and at least 100 cross connection inspections required in 2019 at low-hazard accounts.
- 3.5 The City shall, within **30 days** of entry of this Consent Order, provide the DEQ with a signed, dated copy of each of the 14 Distribution System Standard Operating Procedures (SOPs) submitted to the DEQ by the Arcadis Group on January 31, 2018,

indicating the City's intent to implement each SOP as written, or a statement indicating that a revised SOP is necessary. If revised SOPs are necessary, signed, dated copies of the revised SOPs shall be submitted within 60 days of entry of this Consent Order, indicating the City's intent to implement the revised SOPs as written. A signed, dated SOP for galvanized service lines shall be submitted within **60 days** of the entry of this Consent Order.

- 3.6 Within **30 days** of the effective date of this Consent Order, the City shall notify the DEQ of its plan to implement a sufficient water rate structure, including the effective date and frequency of collection for any new rates. The new rate structure shall reflect costs of adequate staffing and laboratory facilities and conducting periodic updates of the General Plan, Asset Management Plan, and Capital Improvement Plan.
- 3.7 By no later than **September 28, 2018**, the City shall complete a distribution system storage analysis and an inspection of the Cedar Street Reservoir and submit to the DEQ, for review and approval, an inspection report and plan for completing any necessary improvements of the Cedar Street Reservoir.
- 3.8 By no later than **June 30, 2018**, the City shall hire a full-time operator-in-charge on a permanent or contractual basis and identify what staffing is currently in place and what additional staffing is needed on a permanent or contractual basis to conduct continuous treatment system operations of its water system. If additional staffing is needed, the City shall submit a schedule for filling all positions on June 30, 2018, and shall have all positions filled no later than September 30, 2018.
- 3.9 By no later than **June 30, 2018**, the City shall notify the DEQ it has completed an approvable updated Emergency Response Plan.
- 3.10 The City shall complete and submit the design of chemical feed system improvements by no later than **December 31, 2018**, for DEQ review and approval and complete construction of the chemical feed system improvements by no later than **December 31, 2019**.
- 3.11 By no later than **December 31, 2018**, the City shall purchase a generator or execute a

contract for emergency services at the Cedar Street Reservoir booster station and complete the necessary electrical system modifications to demonstrate the operation of the Cedar Street Reservoir pumps under emergency power.

- 3.12 By no later than **December 31, 2018**, the City shall install pumps at Torrey Road and complete design of upgrades to the Cedar Street Reservoir pumps for DEQ review and approval. Upgrades to the Cedar Street Reservoir pumps shall be completed by **December 31, 2019**.
- 3.13 By no later than **December 31, 2018**, the City shall demonstrate to the DEQ that it has the technical, managerial, and financial capacity necessary to consistently operate the water system in accordance with Act 399 and the Safe Drinking Water Act after the current technical and training assistance contracts expire. In order to demonstrate technical, managerial, and financial capacity, the City shall submit a detailed plan containing an implementation schedule for the items listed in the plan previously provided to the City by Arcadis in the April 2018 Flint Drinking Water Distribution System Optimization Plan.
- 3.14 The City shall submit all reports, work plans, specifications, schedules, or any other writing required by this section to the DWMAD Director at DEQ, DWMAD, P.O. Box 30817, Lansing, Michigan 48909-8311. The cover letter with each submittal shall identify the specific paragraph and requirement of this Consent Order that the submittal is intended to satisfy.

#### **IV. DEQ APPROVAL OF SUBMITTALS**

- 4.1 For any work plan, proposal, or other document, excluding applications for permits or licenses, that are required by this Consent Order to be submitted to the DEQ by the City for DEQ review and approval, the following process and terms of approval shall apply.
- 4.2 All work plans, proposals, and other documents required to be submitted by this Consent Order shall include all of the information required by the applicable statute and/or rule, and all of the information required by the applicable paragraph(s) of this Consent Order.



- 4.3 In the event the DEQ disapproves a work plan, proposal, or other document, it will notify the City, in writing, specifying the reasons for such disapproval. The City shall submit, within 30 days of the date of such disapproval, a revised work plan, proposal, or other document that adequately addresses the reasons for the DEQ's disapproval. If the revised work plan, proposal, or other document is still not acceptable to the DEQ, the DEQ will notify the City of this disapproval.
- 4.4 In the event the DEQ approves with specific modifications, a work plan, proposal, or other document, it will notify the City, in writing, specifying the modifications required to be made to such work plan, proposal, or other document prior to its implementation and the specific reasons for such modifications. The DEQ may require the City to submit, prior to implementation and within 30 days of the date of such approval with specific modifications, a revised work plan, proposal, or other document that adequately addresses such modifications. If the revised work plan, proposal, or other document is still not acceptable to the DEQ, the DEQ will notify the City of this disapproval.
- 4.5 Upon DEQ approval, or approval with modifications, of a work plan, proposal, or other document, such work plan, proposal, or other document shall be incorporated by reference into this Consent Order and shall be enforceable in accordance with the provisions of this Consent Order.
- 4.6 Failure by the City to submit an approvable work plan, proposal, or other document, within the applicable time periods specified above, constitutes a violation of this Consent Order and shall subject the City to the enforcement provisions of this Consent Order.
- 4.7 Any delays caused by the City's failure to submit an approvable work plan, proposal, or other document when due shall in no way affect or alter the City's responsibility to comply with any other deadline(s) specified in this Consent Order.
- 4.8 No informal advice, guidance, suggestions, or comments by the DEQ regarding reports, work plans, plans, specifications, schedules, or any other writing submitted by the City will be construed as relieving the City of its obligation to obtain written approval, if and when required by this Consent Order.

## **V. EXTENSIONS**

- 5.1 The City and the DEQ agree that the DEQ may grant the City a reasonable extension of the specified deadlines set forth in this Consent Order. Any extension shall be preceded by a written request to the DWMAD Director at the address in Paragraph 3.11 no later than ten (10) business days prior to the pertinent deadline, and shall include:
- a. Identification of the specific deadline(s) of this Consent Order that will not be met.
  - b. A detailed description of the circumstances that will prevent the City from meeting the deadline(s).
  - c. A description of the measures the City has taken and/or intends to take to meet the required deadline(s).
  - d. The length of the extension requested and the specific date on which the obligation will be met.

The DWMAD Director shall respond in writing to such requests. No change or modification to this Consent Order shall be valid unless in writing from the DEQ and, if applicable, signed by both Parties.

## **VI. REPORTING**

- 6.1 The City shall verbally report any violation(s) of the terms and conditions of this Consent Order to the DWMAD Director by no later than the close of the next business day following detection of such violation(s) and shall send a written report to the DWMAD Director within five (5) business days following detection of such violation(s). The written report shall include a detailed description of the violation(s), as well as a description of any actions proposed or taken to correct the violation(s). The City shall report any anticipated violation(s) of this Consent Order to the DWMAD Director in advance of the relevant deadlines whenever possible.

## **VII. RETENTION OF RECORDS**

- 7.1 Upon request by an authorized representative of the DEQ, the City shall make available to the DEQ all records, plans, logs, and other documents required to be maintained

under this Consent Order or pursuant to Act 399, the SDWA, or their respective rules. All such documents shall be retained by the City for at least a period of three (3) years from the date of generation of the record unless a longer period of record retention is required by Act 399, the SDWA, or their respective rules.

#### **VIII. RIGHT OF ENTRY**

- 8.1 The City shall allow any authorized representative or contractor of the DEQ, upon presentation of proper credentials, to enter upon the premises of the facility at all reasonable times for the purpose of monitoring compliance with the provisions of this Consent Order. This paragraph in no way limits the authority of the DEQ to conduct tests and inspections pursuant to the SDWA or any other applicable statutory provision.

#### **IX. PENALTIES**

- 9.1 For each failure to comply with a provision of Sections III or IV of this Consent Order, the City shall pay stipulated penalties of **\$200** per violation per day for one (1) to seven (7) days of violation; **\$300** per violation per day for eight (8) to 14 days of violation; and **\$500** per violation per day for each day of violation thereafter.
- 9.2 To ensure timely payment of stipulated penalties, the City shall pay an interest penalty to the General Fund of the State of Michigan each time it fails to make a complete or timely payment. This interest penalty shall be based on the rate set forth at MCL 600.6013(8), using the full increment of amount due as principal, and calculated from the due date for the payment until the delinquent payment is finally made in full.
- 9.3 The City agrees to pay all funds due pursuant to this agreement by check made payable to the State of Michigan and delivered to the Accounting Services Division, Cashier's Office for the DEQ, P.O. Box 30657, Lansing, Michigan 48909-8157. To ensure proper credit, all payments made pursuant to this Consent Order must include the **Payment Identification No. RMD90037**.
- 9.4 The City agrees not to contest the legality of any stipulated penalties or interest penalties assessed pursuant to Paragraphs 9.1 through 9.3, above, but reserves the right to

dispute the factual basis upon which a demand by the DEQ for stipulated penalties or interest penalties is made.

## **X. FORCE MAJEURE**

- 10.1 The City shall perform the requirements of this Consent Order within the time limits established herein, unless performance is prevented or delayed by events that constitute a "Force Majeure." Any delay in the performance attributable to a "Force Majeure" shall not be deemed a violation of the City's obligations under this Consent Order in accordance with this Section.
- 10.2 For the purpose of this Consent Order, "Force Majeure" means an occurrence or nonoccurrence arising from causes not foreseeable, beyond the control of, and without the fault of the City, such as: an Act of God and acts or omissions of third parties that could not have been avoided or overcome by the City's diligence and that delay the performance of an obligation under this Consent Order. "Force Majeure" does not include, among other things, unanticipated or increased costs, changed financial circumstances, or failure to obtain a permit or license as a result of the City's actions or omissions.
- 10.3 The City shall notify the DEQ, by telephone, within 48 hours of discovering any event that causes a delay in its compliance with any provision of this Consent Order. Verbal notice shall be followed by written notice within ten (10) calendar days and shall describe, in detail, the anticipated length of delay, the precise cause or causes of delay, the measures taken by the City to prevent or minimize the delay, and the timetable by which those measures shall be implemented. The City shall adopt all reasonable measures to avoid or minimize any such delay.
- 10.4 Failure of the City to comply with the notice requirements and time provisions under Paragraph 10.3, above, shall render this Section X void and of no force and effect as to the particular incident involved. The DEQ may, at its sole discretion and in appropriate circumstances, waive in writing the notice requirements of Paragraph 10.3, above.

- 10.5 If the Parties agree that the delay or anticipated delay was beyond the control of the City, this may be so stipulated, and the Parties to this Consent Order may agree upon an appropriate modification of this Consent Order. However, the DEQ is the final decision-maker on whether or not the matter at issue constitutes a "Force Majeure." The Parties to this Consent Order understand and agree that the final decision by the DEQ regarding a "Force Majeure" claim is not subject to judicial review. The burden of proving that any delay was beyond the reasonable control of the City, and that all the requirements of this Section X have been met by the City, rests with the City.
- 10.6 An extension of one compliance date based upon a particular incident does not necessarily mean that the City qualifies for an extension of a subsequent compliance date without providing proof regarding each incremental step or other requirement for which an extension is sought.

#### **XI. GENERAL PROVISIONS**

- 11.1 With respect to any violations not specifically addressed and resolved by this Consent Order, the DEQ reserves the right to pursue any other remedies to which it is entitled for any failure on the part of the City to comply with the requirements of Act 399, the SDWA, and the rules promulgated thereunder.
- 11.2 The DEQ and the City consent to enforcement of this Consent Order in the same manner and by the same procedures for all final orders entered pursuant to Act 399 and the SDWA.
- 11.3 This Consent Order in no way affects the City's responsibility to comply with any other applicable local, state, or federal laws or regulations.
- 11.4 The DEQ reserves its right to pursue appropriate action, including injunctive relief to enforce the provisions of this Consent Order and, at its discretion, may also seek stipulated fines or statutory fines for any violation of this Consent Order. However, the DEQ is precluded from seeking both a stipulated fine under this Consent Order and a statutory fine for the same violation.

- 11.5 Nothing in this Consent Order is or shall be considered to affect any liability the City may have for natural resource damages caused by the City's ownership and/or operation of the facility. The State of Michigan does not waive any rights to bring an appropriate action to recover such damages to the natural resources.
- 11.6 In the event the City sells or transfers the facility, it shall advise any purchaser or transferee of the existence of this Consent Order in connection with such sale or transfer and condition the sale or transfer of the facility on the agreement of the purchaser or transferee to comply with this Consent Order. Within 30 calendar days, the City shall also notify the DWMAD Director, in writing, of such sale or transfer, the identity and address of any purchaser or transferee, and confirm the fact that notice of this Consent Order has been given to the purchaser and/or transferee. The purchaser and/or transferee of this Consent Order must agree, in writing, to assume all of the obligations of this Consent Order. A copy of that agreement shall be forwarded to the DWMAD Director within 30 days of assuming the obligations of this Consent Order.
- 11.7 The provisions of this Consent Order shall apply to and be binding upon the Parties to this action, and their successors and assigns.
- 11.8 This Consent Order does not resolve any criminal action that may result from the violations identified in this consent order.

## **XII. TERMINATION**

- 12.1 This Consent Order shall remain in full force and effect until terminated by a written Termination Notice (TN) issued by the DEQ. Prior to issuance of a written TN, the City shall submit a request consisting of a written certification that the City has fully complied with the requirements of this Consent Order and has made payment of any stipulated or interest penalties required in this Consent Order. Specifically, this certification shall include:
- a. The date of compliance with each provision of the compliance program in Section III, and the date any fines or penalties were paid.

- b. A statement that all required information has been reported to the DWMAD Director.
- c. Confirmation that all records required to be maintained pursuant to this Consent Order are being maintained at the facility.

The DEQ may request additional relevant information after receiving the City's certification and request but before issuing a TN. The DEQ shall not unreasonably withhold issuance of a TN.

### **Signatories**

The undersigned CERTIFY they are fully authorized by the party they represent to enter into this Consent Order to comply by consent and to EXECUTE and LEGALLY BIND that party to it.

#### **CITY OF FLINT**

\_\_\_\_\_  
By: Karen Weaver, Mayor

Date: \_\_\_\_\_

#### **DEPARTMENT OF ENVIRONMENTAL QUALITY**

\_\_\_\_\_  
By: Eric Oswald, Director  
Drinking Water and Municipal Assistance  
Division

\_\_\_\_\_  
Date

#### **APPROVED AS TO FORM:**

\_\_\_\_\_  
By: Richard S. Kuhl (P42042)  
Assistant Attorney General  
Environment, Natural Resources, and  
Agriculture Division  
Department of Attorney General  
P.O. Box 30755  
Lansing, Michigan 48909

\_\_\_\_\_  
Date



RICK SNYDER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF ENVIRONMENTAL QUALITY  
SAGINAW BAY DISTRICT OFFICE



C. HEIDI GRETHOR  
DIRECTOR

August 11, 2017

**SIGNIFICANT DEFICIENCY  
VIOLATION NOTICE**

Mr. Sylvester Jones, Administrator  
City of Flint  
1101 South Saginaw Street  
Flint, Michigan 48502

Dear Mr. Jones:

SUBJECT: Water System Sanitary Survey, WSSN: 2310  
Significant Deficiency Violation Notice

The Department of Environmental Quality (DEQ) has completed a sanitary survey of the city of Flint (City) drinking water system. The purpose of the survey is to evaluate the water system with respect to the requirements of the Michigan Safe Drinking Water Act, 1976 PA 399, as amended (Act 399). In addition, the enclosed sanitary survey form was updated to gather information on the City water distribution, storage, pumping, and limited treatment systems. The sanitary survey does not include an evaluation of the water filtration plant. A complete engineering evaluation of the water filtration plant was recently completed by CDM Smith and others, and would form the basis of any future recommendations if the City elects to operate the water filtration plant.

The following table summarizes our findings from our survey of the water system:

Survey Element	Findings
Source	<b>Significant Deficiencies noted</b>
Treatment	Recommendations made
Distribution System	<b>Significant Deficiencies noted</b>
Finished Water Storage	<b>Deficiencies noted</b>
Pumps	Recommendations made
Monitoring & Reporting	Recommendations made
Management & Operations	<b>Significant Deficiencies noted</b>
Operator Compliance	<b>Deficiencies noted</b>
Security	<b>Deficiencies noted</b>
Financial	<b>Significant Deficiencies noted</b>
Other	---



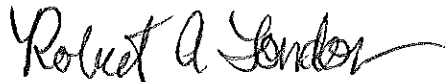
A summary of the significant deficiencies, minor deficiencies, and recommendations applicable to your water system is enclosed for your information.

Our investigation is considered complete. This significant deficiency begins as of the date of receipt of this letter and will continue until you complete corrective action. **You must complete corrective action within 120 days of receipt of this letter or be in compliance with a corrective action plan and schedule approved by this office. You are directed to contact us within 30 days of receipt of this letter to discuss appropriate corrective action.** You must also notify us in writing within 30 days of correcting the significant deficiency.

If you have any factual information you would like us to consider regarding the significant deficiencies identified in this Significant Deficiency Violation Notice please provide it in a written response by September 8, 2017.

If you have any questions or wish to discuss the sanitary survey or Significant Deficiency Violation Notice, please contact me at the phone number listed below or by email to [londonr@michigan.gov](mailto:londonr@michigan.gov).

Sincerely,



Robert A. London, P.E.  
Surface Water Treatment Engineer  
Engineering Unit  
Drinking Water and Municipal Assistance Division  
989-450-7834

bl/snh

Enclosures

cc/enc: Mr. Robert Jones, F&V Operations

Mr. Mark Adas, City of Flint

Mr. Rob Bincsik, City of Flint

cc: Mr. Eric Oswald, DEQ

Ms. Sue Maul, DEQ

Community Water Supply Section  
Engineering Unit  
Phone: 989-450-7834  
Fax: 989-891-9213

WSSN: 02310

## Drinking Water and Municipal Assistance Division

# Water System Sanitary Survey

## City of Flint Water System

(Distribution System, Limited Treatment, Storage, and Pumping)

August 7, 2017



# Sanitary Survey of Community Water Supply - Review Summary

Water Supply: City of Flint

County: Genesee

Evaluator: Bob London

WSSN: 02310

District: 92

Date: 8/7/2017

Category	Comment	N/A	NotEv	NoD/R	Rec	Def	SigDef
Source							X
Construction & Maintenance	No long-term decision on primary/backup sources						X
Standby Power	Appropriate level of standby power is dependent on source selection				X		
Isolation	No concerns with current GLWA or potential KWA/GCDC sources			X			
Source Water Protection	No formal source water protection program, but no concerns			X			
Capacity	Lack of decision on source affects planning, finances, staffing, etc.						X
Treatment	Survey does not include filtration facilities (use is to be determined)				X		
Disinfection	Permanent facilities and improved SCADA if GLWA water used				X		
Fluoride		X					
Phosphate Addition	Permanent facilities and improved SCADA if GLWA water used				X		
Softening		X					
Iron/Manganese Removal		X					
Arsenic Removal		X					
Pretreatment		X					
Filtration (gravity or membranes)		X					
C*T		X					
Other	Permanent facilities and improved SCADA if GLWA water used				X		
Distribution System							X
Interconnections w/ Other WS	A mutual aid agreement is recommended with nearby utilities				X		
Hydrants & Valves	Recent efforts very good, but formal long-term program needed						X
Service Lines & Metering	Programs for meter and galvanized service replacement are needed						X
General Plan	Prepared through State contract - City needs to assume responsibility				X		
Cross Connections	No inspections conducted, inadequate administration						X
Construction & Maintenance	Age of system, water accountability, number of breaks						X
Capacity	Water age is a concern due to oversized mains/reduced demands				X		
Finished Water Storage	Does not include Dort Reservoir and CWH4 (use is to be determined)					X	
Construction & Maintenance	Cedar St. needs inspection, West Side off line due to condition					X	
Controls				X			
Capacity	Backup Power rec. at Cedar Street; Arcadis evaluating volumes				X		
Pumps (All Pumping Facilities)	Does not include pumps at water plant site (use is to be determined)				X		
Construction & Maintenance	Torrey Road pump upgrade has been delayed				X		
Controls	Electrical gear/control upgrades recommended/VFDs recommended				X		
Capacity				X			
Monitoring & Reporting					X		
Bacteriological Monitoring				X			
Chemical Monitoring	Completed with State assistance - City needs to assume responsibility				X		
MOR or Annual Pumpage Report				X			
Consumer Confidence Report	Prepared with State assistance - City needs to assume responsibility				X		
Analytical Capabilities				X			
System Management & Operation							X
Owner Responsibility	Lack of decision on source affects planning, finances, staffing, etc.						X
Capacity Development	Concerns with long-term source, budget, staffing/cert., plans/studies					X	
Reliability Study	Prepared with State assistance - City needs to assume responsibility				X		
Operations Oversight	Treatment - contract w/F&V Operation; Distribution - in-house staff				X		
Permits				X			
Operator Compliance						X	
Operator Certification	Difficulty hiring/retaining certified operators					X	
Technical Knowledge & Training	Training				X		
Security						X	
Emergency Response Plan	Status of ERP is unknown					X	
Site Security (Fences, Alarms...)				X			
Financial							X
Rates	Raftelis Study predicts a revenue vs. expenses gap				X		
Budget & Capital Imp. Plan	Lack of decision on source affects budget, planning, financing						X
Other							

N/A - Not Applicable

Rec - Recommendations Made

NotEv - Not Evaluated

Def - Deficiencies Identified

NoD/R - No Deficiencies/Recommendations Made

SigDef - Significant Deficiencies Identified

# WATER SYSTEM SANITARY SURVEY

## GENERAL

Basic Information					
WSSN:	02310	Supply:	City of Flint	County:	Genesee
Date:	8/7/2017	Reviewed by:	Bob London	District:	RAL/North
Primary Contact:	Sylvester Jones		Copy To:	Mark Adas	
SDWIS Role:	AC, FC		SDWIS Role:		
Title:	City Administrator		Title:	City Engineer	
Telephone:	810-766-7346 x 2025		Telephone:		
Cell Phone:			Cell Phone:	810-610-7771	
Fax:			Fax:		
e-mail:	sjones@cityofflint.com		e-mail:	madas@cityofflint.com	
Address:	1101 S. Saginaw Street Flint, MI 48502		Address:	1101 S. Saginaw Street Flint, MI 48502	
Population:	98,310	Year:	2015	Basis:	Census update

Operator Training and Certification - Treatment				
Treatment Capacity:	18 MGD			
Treatment Classification:	D-1			
Operator in Charge:	Robert Jones (F&V Operations)	Certification	Op. #	Exp. Date
Backup Operators:	Catherine Garnham (F&V)	D-1, F-2, S-1	5026	7/15/2018
	Stewart Beach (F&V)	F-1, S-1	5194	7/15/2019
		F-1, S-1	2273	1/15/2019
Operations Supervisor:	Vacant			
Operations Foreman (4):	Scott Dungee	F-3, S-4	5550	7/15/2019
	Chris Wilcox	F-4	18586	1/15/2018
	Dominic Smoot	D-3	20034	1/15/2020
	Vacant			
Operator/Maintainer (4):	Scott Ball	F-4	18394	1/15/2018
	Jeff Maksymowski	None	20033	
	Josh Pickett	None		
	Robert Stinson	None		
Maintenance Supv. (2):	Mike Beckley	F-4, S-4	13782	7/15/2018
	Chris Koryciak	F-4, S-4	4653	1/15/2020
Maintainer/Operator (2):	Vacant			
	Vacant			
Instrument Technician:	Vacant			
Lab Supervisor:	Will Bradley	F-3	11941	7/15/2017
Lab Technicians:	Heather Kot	D-4	20031	1/15/2020
	Vacant			
Do the operators receive adequate technical training?	Yes			
If not, explain:				

### Comments on Training and Certification:

The City entered into a contractual agreement with Fleis and Vandenbrink Operations (F&V) for Operator-In-Charge and Certified Backup Operator services for the treatment system on June 22, 2017. F&V is responsible for providing training and certification of contract operations staff.

The City is investigating a contract service agreement with Hach for analytical equipment maintenance due to the vacant Instrument Technician position. The instrument technician at the wastewater plant may also be available to provide limited assistance.

The State of Michigan has entered into several agreements for training and technical assistance for City of Flint personnel, and has provided training on several occasions at the water treatment plant for City personnel. A comprehensive list of training is contained in Appendix A. The City is responsible for providing adequate training in the future to maintain a competent and properly-certified staff.

# WATER SYSTEM SANITARY SURVEY

## GENERAL

Operator Training and Certification - Distribution				
Distribution Classification:	S-1	Certification	Op. #	Exp. Date
Operator in Charge:	Robert Bincsik	F-4, S-1	13784	1/15/2020
Backup Operator:				
Water Dist. Foremen:	Howard Swickard	S-2	5091	1/15/2019
	Paul Simpson	S-2	4849	1/15/2018
	Jeff Church	S-3	12559	4/15/2020
	Curtis Brooks	None		
Senior Water Dist. Operators:	Jason Bradley	None		
	Dave Hurt	None	17277	
	Rich Johnson	None		
	Jeremy Keefer	None	16060	
	Chris Kennedy	None		
	Phil Kuczera	None		
	Brandon McNiel	None		
	Jon Mochty	None		
	Mark Pavwoski	None	13288	
	Keith Ross	None		
	Juan Sattiewhite	None		
	Don Thompson	None		
	Dan Wells	None	18922	
Water Dist. Operators:	Clarence Scott	None		
	Greg Sumner	None		
	Fabian Villareal	None		
	Nancy Prieur	None		
	Lester Muma	None	14567	
Water Dist. Op. Trainee:	Marc Arter	None		
	Jason Gutierrez	None		
	Ben Gutierrez	None	4366	
	Mark May	None		
	Vacant (8 positions)			
Do the operators receive adequate technical training?		Yes		
If not, explain:				

### Comments on Training and Certification:

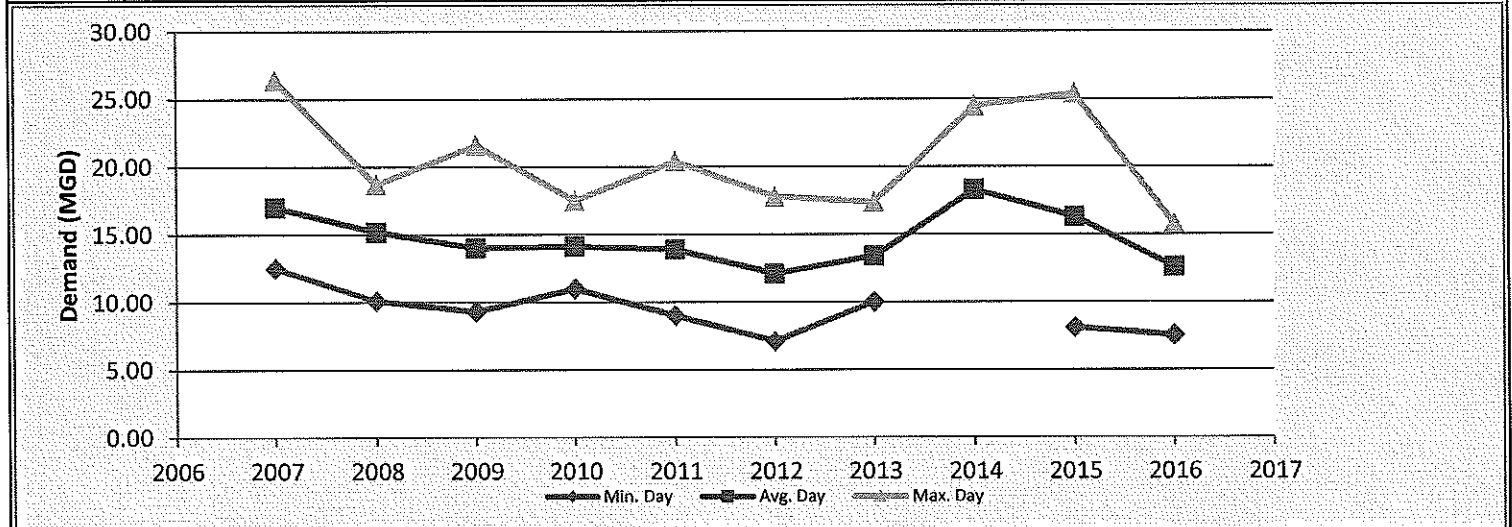
The State of Michigan has entered into several agreements for training and technical assistance for City of Flint personnel, and has provided training on several occasions at the water treatment plant for City personnel. A comprehensive list of training is contained in Appendix A. The City is responsible for providing adequate training in the future to maintain a competent and properly-certified staff.

## Ownership

Ownership:	City
Consent Agreement:	NA
Escrow Account:	NA
Annual Fee:	Active
Comments:	

## SOURCE

Capacity							
Year	Demand (MGD)					Max/Avg	Population History
	Max. Day	Date	Avg. Day	Min. Day	Date		
2007	26.4		17.0	12.50		1.55	
2008	18.7		15.2	10.10		1.23	
2009	21.6		14.0	9.30		1.54	
2010	17.5		14.1	11.00		1.24	43%
2011	20.4		13.9	9.00		1.47	39%
2012	17.8		12.1	7.10		1.47	40%
2013	17.4		13.4	10.00		1.30	50%
2014	24.5		18.3			Data from 2014/2015 includes WTP operation. Do not use for capacity determination.	
2015	25.4		16.3	8.10			
2016	15.8		12.6	7.54		1.25	



Five Year Max. Day	17.8	(Excludes 2014 and 2015, which reflects WTP operation)
Ten year Max. Day	26.4	
Five Year Avg. Day	12.7	(Excludes 2014 and 2015, which reflects WTP operation)
Max Day for capacity requirements:	18.0	(Based on original raw water contract with KWA and anticipated reduction in lost water from DWRF project)

Purchase Contract		
Principal Parties of Contract:	GLWA, City of Flint	
Date of Contract:	10/16/2015	
Expiration Date:	9 months from execution, but extendable based on circumstances	
	The contract was officially extended July 11, 2016	
Annual Volume Available by Contract:	593,000	Mcf ( = 4.436 Bgal)
Maximum Day Available by Contract:	21.4	MGD
Maximum Hour Available by Contract:	22.4	MGD measured over one hour
Maximum Delivery Pressure Cited in Contract:	60	PSI
Minimum Delivery Pressure Cited in Contract:	40	PSI
<b>Comments on the Purchase Contract:</b> A short-term agreement was reached with the Great Lakes Water Authority (GLWA) in 2015 to allow the City of Flint to discontinue routine use of its water treatment plant. The agreement with GLWA was based on the previous agreement with the Detroit Water and Sewerage Department (DWSD). The agreement was set to expire within 9 months of execution, but included provisions to extend it as necessary based on local circumstances. A 30-year purchase agreement was proposed by GLWA, but Flint City Council has not approved it as of the date of this survey. The City was required to approve the proposed agreement or propose a reasonable alternative that was protective of public health by June 26, 2017, and failed to do so. The DEQ has determined that the City's failure to act presents an immediate threat to public health. The City does not have a secure, long-term source agreement at this time.		

## STORAGE

Ground Level Storage - Construction, Controls & Maintenance		
Identification	Dort Reservoir	Clearwell No. 4
Location	Water Treatment Plant	Water Treatment Plant
Function	Finished Water Storage (currently off line but is intended for routine use)	High Service Pump Suction
Type	Concrete, 2-cell	Concrete
Nominal Volume (Gallons)	20,000,000	3,000,000
Calculated Usable Volume (Gallons)		
Date Constructed	1952	1954
Date Inspected		
Buried/At Grade	At grade	Buried
Floor Slab, Elevation		
Floor Relief Valves-Float Prevention (Y/N)		
Sump Area (Y/N)		
Floor Slopes to Sump (Y/N)		
Sump Floor Elevation		
Sump Dimensions		
Date Painted/Coated Inside		
Paint/Coating System		
NSF Std 61 Compliant (Y/N)		
Cathodic Protection		
Leaks (Y/N)		
Reservoir Isolation Valve		
Basin Drain (Hydrant/Pumps)		
High Alarm		
Low Alarm		
Alarm Type		
Normal High Water Level		
Normal Low Water level		
Range of Operation		
Chart recorder		
Telemetry System	Wireless/SCADA	Wireless/SCADA
Vents Screened		
Overflow Screened		
Access Hatches Locked		
Hatches Watertight and Overlap		
Overflow Splash Pad		
Site Fenced/Locked	Locked - at WTP	Locked - at WTP
Usable Storage	0	0
<p>Comments on Ground Level Storage: At present, and as GLWA water is currently being received, the City is not capable of using the Dort Reservoir or Clearwell No. 4. A thorough inspection, and completion of any necessary maintenance/repairs, would be necessary before returning these reservoirs to service.</p>		

## STORAGE

Ground Level Storage - Construction, Controls & Maintenance		
Identification	Cedar Street Reservoir	West Side Reservoir
Location	Cedar St./Fenton Rd.	Dupont St./Jean Ave.
Function	Distribution Storage	Distribution Storage
Type	Concrete, 2-cell	Concrete, 2-cell
Nominal Volume (Gallons)	20,000,000	12,000,000
Calculated Usable Volume (Gallons)	14,000,000	0 (off line at this time)
Date Constructed	1948	1970
Date Inspected	~2000	2017
Buried/At Grade	At grade	At grade
Floor Slab, Elevation		
Floor Relief Valves-Float Prevention (Y/N)		
Sump Area (Y/N)		
Floor Slopes to Sump (Y/N)		
Sump Floor Elevation		
Sump Dimensions		
Date Painted/Coated Inside	N/A (concrete)	N/A (concrete)
Paint/Coating System	---	---
NSF Std 61 Compliant (Y/N)	---	---
Cathodic Protection	No	No
Leaks (Y/N)	No	Yes
Reservoir Isolation Valve	Yes	Yes
Basin Drain (Hydrant/Pumps)		
High Alarm	Yes	Yes
Low Alarm	Yes	Yes
Alarm Type	Noted on SCADA	Noted on SCADA
Normal High Water Level	20'	
Normal Low Water level	6'/16' (summer/winter)	
Range of Operation	Depends on season	Depends on season
Chart recorder	SCADA at WTP	SCADA at WTP
Telemetry System	Wireless/SCADA	Wireless/SCADA
Vents Screened	Yes	Yes
Overflow Screened		Yes
Access Hatches Locked		Yes
Hatches Watertight and Overlap	Yes	
Overflow Splash Pad	Storm drain w/air gap	Storm drain w/air gap
Site Fenced/Locked	Yes	Yes
Usable Storage	14,000,000	0

### Comments on Ground Level Storage:

The West Side Reservoir (WSR) was inspected in 2017. The reservoir was shut down several months ago due to a leaking link seal/coupling through the wall on the influent line. The inspection report recommends approximately \$90,000 of miscellaneous repairs such as brick work and tuck pointing, repainting of pipes and metal surfaces, replacement of downspouts, replacement of the influent line link seal, etc., to prevent the reservoir from deteriorating. There were no other major structural or sanitary concerns. The Arcadis Group will be providing a recommendation on the long-term need for the WSR. Until that recommendation is received, the City will not make a decision on whether to proceed with the repairs. The City has experienced a significant drop in the number of water main breaks since the West Side Reservoir was removed from service. Several sources have recommended that Soft Starts or VFDs be installed on the West Side booster pumps to reduce or eliminate pressure spikes within the distribution system, which may be related to main breaks.



## STORAGE

Elevated Storage - Construction, Controls & Maintenance				
Location	WTP (elevated)			
SDWIS Facility ID (Site Code)				
Volume	2,000,000			
Type	Elevated, multi-leg			
Material	Steel			
O.F. Elevation				
Date Constructed	1952			
Date Inspected	2009			
Date Painted Inside	2009			
Paint System				
NSF Std 61 Compliant (Y/N)	Yes			
Date Painted Outside				
Cathodic Protection	Yes			
Tank Isolation Valve	Yes			
Tank Drain (Hydrant)	Yes			
Altitude Valve	Yes			
Mud Valve	Yes			
High Alarm	Yes			
Low Alarm	Yes			
Alarms Received By	Operations center			
Total Head Range (Feet)				
Normal High Water Level				
Normal Low Water level				
Normal/Average Pressure	74			
Data Recording System	SCADA			
Control Signal Type	Wireless/SCADA			
Auxiliary Power for Controls?				
Control System Adequate?	Yes			
Vents Screened				
Overflow Screened				
Access Hatches Locked				
Expansion Collar Lubricated				
Mixing System	None			
Overflow Splash Pad				
Adequate Security?	Yes - at WTP			
Operator Visit Frequency	Daily - at WTP			
Comments:				

Total Usable Storage Capacity - Ground + Elevated)				
Usable Storage	2,000,000			
Total Usable Storage (gal)	16,000,000	16.0	Mgal	
Total Usable Storage/Max Day	61%			
Total Usable Storage/Avg. Day	126%			
Comments:				

## Pumping

Pumping Stations - Construction, Controls & Maintenance					
Location:	Pump Station 4 (Water Treatment Plant)				
Function:	Pumping water from the Dort Reservoir and the 3 MG reservoir to the Distribution System				
Pump Number	1	2	7	8	9
Year Installed					
Type	Horiz. Cent.	Horiz. Cent.	Horiz. Cent.	Horiz. Cent.	Horiz. Cent.
Current Capacity (MGD)	0	0	20	20	6
Current Capacity (GPM)	0	0			
Basis	Inoperable	Inoperable			
Current TDH (FT)					
HP	800	1000	800	800	
Original Name Plate GPM					
Corresponding MGD					
Original Name Plate TDH (FT)					
Pump NPSH (FT)					
Centerline of Pump Intake Elev.					
Floor Elevation					
Electrical Controls Elevation					
Pumps/Motors Subject to Flood?					
Pump Efficiency					
Motor Efficiency					
Min. Reservoir WL					
Cavitation Problems (Y/N)					
VFDs (Y/N)					
Maintenance History	Refer to next page for maintenance history of pumps and motors				
<p>Comments on Booster Pumping:</p> <p>A number of improvements would be required if the water plant is returned to operation or if the City elects to routinely use the Dort Reservoir. The improvements are included in the CDM Smith Engineering Report on the Water Treatment Plant.</p>					
AUXILIARY POWER					
Power Type	Dual primary feeds with auto-transfer				
Fuel Type	Starting Frequency				
Capacity (gpm)	Load Testing Frequency				
Total Pump Capacity (gpm)					mgd
Firm Pump Capacity (gpm)					mgd
Auxiliary Power Capacity (gpm)					mgd
Max Day Demand @ this location					mgd
Peak Hour @ this location					gpm (Hydropneumatic Stations)
Avg Day Demand @ this location					mgd
Firm Pump Capacity/Max Day					%
Peak Hour/Firm Pumping Capacity					% (Hydropneumatic Stations)
Aux. Power Capacity/Avg Day					%
<p>Comments:</p> <p>Dual primary electrical feeds are not truly independent. If routine use of Control Station 4 is desired, on-site auxiliary power is recommended.</p>					

**Pumping**

Pumping Stations - Construction, Controls & Maintenance				
Location:		Pump Station 4 (Water Treatment Plant)		
Function:		Pumping water from the Dort Reservoir and the 3 MG reservoir		
		to the Distribution System		
Pump Station 4 Pump 1	Pump Station 4 Pump 2	Pump Station 4 Pump 7	Pump Station 4 Pump 8	Pump Station 4 Pump 9

## Pumping

Pumping Stations - Construction, Controls & Maintenance						
Location:	Cedar Street Reservoir					
Function:	Pump from the Cedar Street Reservoir to supply the south and west areas of the City					
Pump Number	1	2	3			
Year Installed	1948	1948	1948			
Type	Horiz. Cent.	Horiz. Cent.	Horiz. Cent.			
Current Capacity (MGD)						
Current Capacity (GPM)	12	9	9			
Basis						
Current TDH (FT)	160'	160'	160'			
HP	500	350	350			
Original Name Plate GPM						
Corresponding MGD						
Original Name Plate TDH (FT)						
Pump NPSH (FT)						
Centerline of Pump Intake Elev.						
Floor Elevation						
Electrical Controls Elevation						
Pumps/Motors Subject to Flood?	No	No	No			
Pump Efficiency						
Motor Efficiency						
Min. Reservoir WL						
Cavitation Problems (Y/N)						
VFDs (Y/N)	No	No	No			
Maintenance History	Refer to next page for maintenance history of pumps and motors					
<p>Comments on Booster Pumping:</p> <p>Some electrical components are from the 1940's and an upgrade is needed. SCADA improvements and switchgear replacement were recently completed. A permit was issued in 2012 to upgrade the pumping station to accept a portable generator feed, but the work was not completed. The pumps are controlled remotely from the Operations Center at the water plant. Filling and emptying the Cedar Street and West Side Reservoirs is controlled by Operations staff to manage flow patterns, pressures, chlorine residuals, and water age.</p>						
<b>AUXILIARY POWER</b>						
Power Type	None					
Fuel Type	Starting Frequency _____					
Capacity (gpm)	Load Testing Frequency _____					
Total Pump Capacity (gpm)	_____ mgd					
Firm Pump Capacity (gpm)	_____ mgd					
Auxiliary Power Capacity (gpm)	_____ mgd					
Max Day Demand @ this location	_____ mgd					
Peak Hour @ this location	_____ gpm (Hydropneumatic Stations)					
Avg Day Demand @ this location	_____ mgd					
Firm Pump Capacity/Max Day	_____ %					
Peak Hour/Firm Pumping Capacity	_____ % (Hydropneumatic Stations)					
Aux. Power Capacity/Avg Day	_____ %					
<p>Comments:</p> <p>In case of interruption of the GLWA supply, the Cedar Street Reservoir and booster pumping station is currently the primary source of water. Auxiliary power or, as a minimum, portable generator compatibility is strongly recommended.</p>						

## Pumping

### **Pumping Stations - Construction, Controls & Maintenance**

Location: Cedar Street Reservoir  
 Function: Pump from the Cedar Street Reservoir to supply the south and west areas of the City

Pumps and motors are on a routine Preventive Maintenance (PM) schedule consisting of visual inspection, checking oil levels, and greasing bearings and fittings. On an as-needed basis, oil is changed, packing is adjusted, bearings are replaced, etc. Recent, non-routine work is shown below:

Cedar Street Station Pump 1	Cedar Street Station Pump 2	Cedar Street Station Pump 3
<b>10/30/13</b> - installed new pump bearings and packing, rebalanced impeller	<b>2/1/10</b> - rebuilt motor	
<b>12/5/16</b> - serviced discharge valve control cylinder	<b>1/26/16</b> - uncoupled pump and motor for motor testing	
	<b>11/16/16</b> - tested switchgear and recoupled pump and motor	
	<b>12/5/16</b> - serviced discharge valve control cylinder, placed pump back in service	

## TREATMENT

### Disinfection (sodium hypochlorite addition)

Point of Treatment	Cedar St. Booster Sta.		
Injection Point:	Reservoir inlet line		
SDWIS Facility ID (Site Code)			
Purpose:	See comments		
Year Initiated	2016		
Product:	Havasan LB-12		
Manufacturer:	Haviland		
Chemical Strength:	14-15% (12.5% nominal)		
Dilution:	N/A		
ANSI/NSF Standard 60 Approval? (Y/N)	Yes	NSF max dose:	84 mg/L
Normal Feed Rate/Dosage	See comments		
Avg Residual (Plant Tap) (mg/L)	free: 1.5		mg/L (goal)
Avg Distribution Residual (mg/L)	free:		
Frequency of Residual testing	Plant Tap: Continuous	Distribution:	Weekly
Analytical Method Used	Hach CL-17 (DPD)		

Any Overfeed Instances? (Y/N)	No	Date(s):	
Any Low Feed Instances? (Y/N)	No	Date(s):	

Pump Type:	Diaphragm	Model:	LMI C721-71FS
Number of Pumps:	1		
Pump Capacity	4 gph	gpd min:	
	psi: 100		
Chemical Storage Tank Type	55 gallon drums	Volume:	
Weight/Level Reading Method	None (relies on expected usage and visual inspection)		

### SAFETY

Separate Room	Yes	Cylinder Repair Kit	N/A
Exhaust fan		Extra Chlorinator or repair kit	N/A
Fresh Air Vent		Ammonia Bottle	N/A
Door Opens Out With Panic Bar		Self Contained Air Packs	N/A
More than 1500 # Cl <sub>2</sub> onsite	N/A	Training Programs	
Electrical Protected from Gas?	N/A	Shower/Eye Wash	

### Comments:

The free chlorine residual of water entering and leaving the Cedar Street Reservoir (CSR) is monitored continuously and is visible on the SCADA display in the Operations Center. Chlorine is added to the water when filling the CSR as appropriate to help meet the City's distribution system free chlorine residual goals. As of July 11, 2017, the chlorine feed system has flow-pacing capability, which will reduce the operational burden on City staff.

## Pumping

Pumping Stations - Construction, Controls & Maintenance					
Location:	West Side Reservoir				
Function:	Pump from the West Side Reservoir to supply areas on the west side of the City during peak demand periods				
Pump Number	1	2	3	4	
Year Installed	1970	1970	1970	1970	
Type	VT	VT	VT	VT	
Current Capacity (MGD)	4	4	8	8	
Current Capacity (GPM)					
Basis					
Current TDH (FT)					
HP	100	100	200	200	
Original Name Plate GPM					
Corresponding MGD					
Original Name Plate TDH (FT)	142'	142'	142'	142'	
Pump NPSH (FT)					
Centerline of Pump Intake Elev.					
Floor Elevation					
Electrical Controls Elevation					
Pumps/Motors Subject to Flood?					
Pump Efficiency					
Motor Efficiency					
Min. Reservoir WL					
Cavitation Problems (Y/N)					
VFDs (Y/N)					
Maintenance History	Refer to next page for maintenance history of pumps and motors				
<p>Comments on Booster Pumping: The City has experienced a significant significant drop in the number of water main breaks since the West Side Reservoir was removed from service. Several sources have suggested that Soft Starts or VFDs be installed on the West Side booster pumps to reduce or eliminate pressure spikes within the distribution system, which may be related to main breaks.</p>					
AUXILIARY POWER					
Power Type	None				
Fuel Type		Starting Frequency			
Capacity (gpm)		Load Testing Frequency			
Total Pump Capacity (gpm)			mgd		
Firm Pump Capacity (gpm)			mgd		
Auxiliary Power Capacity (gpm)			mgd		
Max Day Demand @ this location			mgd		
Peak Hour @ this location			gpm (Hydropneumatic Stations)		
Avg Day Demand @ this location			mgd		
Firm Pump Capacity/Max Day			%		
Peak Hour/Firm Pumping Capacity			% (Hydropneumatic Stations)		
Aux. Power Capacity/Avg Day			%		
Comments:					

## Pumping

### **Pumping Stations - Construction, Controls & Maintenance**

Location: West Side Reservoir  
 Function: Pump from the West Side reservoir to supply area of the west side of the City during peak demand periods

Pumps and motors are on a routine Preventive Maintenance (PM) schedule consisting of visual inspection, checking oil levels, and greasing bearings and fittings. On an as-needed basis, oil is changed, packing is adjusted, bearings are replaced, etc. Recent, non-routine work is shown below:

West Side Station Pump 1	West Side Station Pump 2	West Side Station Pump 3	West Side Station Pump 4
6/7/05 - replaced motor bearings	9/1/11 - replaced upper and lower motor bearings	4/28/15 - rebuilt discharge valve control cylinder	5/26/16 - replaced 4-way valve
	4/9/12 - rebuilt motor, installed new upper shaft and coupling		



## TREATMENT

### Disinfection (sodium hypochlorite addition)

Point of Treatment	West Side Booster Sta.		
Injection Point:			
SDWIS Facility ID (Site Code)			
Purpose:	See comments		
Year Initiated	2016		
Product:	NaOCl		
Manufacturer:	~14-15%		
Chemical Strength:			
Dilution:	NA		
ANSI/NSF Standard 60 Approval? (Y/N)	Yes	NSF max dose:	84 mg/L
Normal Feed Rate/Dosage		mg/L	
Avg Plant Tap Residual (mg/L)	total:	free:	
Avg Distribution Residual (mg/L)	total:	free:	
Frequency of Residual testing	Plant Tap:	Distribution:	
Analytical Method Used			
Instrument:			
Any Overfeed Instances? (Y/N)	No	Date(s):	
Any Low Feed Instances? (Y/N)	No	Date(s):	
Pump Type:		Model:	
Number of Pumps:			
Pump Capacity	gpd max:	gpd min:	
	psi:		
Chemical Storage Tank Type		Volume:	220 gallons
Weight/Level Reading Method			

### SAFETY

Separate Room	No	Cylinder Repair Kit	NA
Exhaust fan	No	Extra Chlorinator or repair kit	NA
Fresh Air Vent	No	Ammonia Bottle	NA
Door Opens Out With Panic Bar	Roll-up door	Self Contained Air Packs	NA
More than 1500 # Cl <sub>2</sub> onsite	NA	Training Programs	NA
Electrical Protected from Gas?	NA	Shower/Eye Wash	Eye wash

Comments:

## Pumping

Booster Pumping Stations - Construction, Controls & Maintenance						
Location:	Torrey Road Booster Station					
Function:	Boost pressure to the southwest portion of the City, including the Hospital area					
Pump Number	1	2				
Year Installed	1954	1954				
Type						
Current Capacity (MGD)						
Current Capacity (GPM)						
Basis						
Current TDH (FT)						
HP	40	125				
Original Name Plate GPM						
Corresponding MGD	2.8	4				
Original Name Plate TDH (FT)	65'	100'				
Pump NPSH (FT)						
Centerline of Pump Intake Elev.						
Floor Elevation						
Electrical Controls Elevation						
Pumps/Motors Subject to Flood?						
Pump Efficiency						
Motor Efficiency						
Min. Reservoir WL						
Cavitation Problems (Y/N)						
VFDs (Y/N)	No	No				
Maintenance History	Refer to next page for maintenance history of pumps and motors					
<p>Comments on Booster Pumping:</p> <p>Permit 120173 was issued in 2012 for significant upgrades to the Torrey Road Booster Station. Electrical upgrades have been completed. New pumps were purchased but were not installed as planned. The City will reportedly move forward with pump installation in the near future.</p>						
<b>AUXILIARY POWER</b>						
Power Type	None	Power Rating (kWh)				
Fuel Type		Starting Frequency				
Capacity (gpm)		Load Testing Frequency				
Total Pump Capacity (gpm)						mgd
Firm Pump Capacity (gpm)						mgd
Auxiliary Power Capacity (gpm)						mgd
Max Day Demand @ this location						mgd
Peak Hour @ this location						gpm (Hydropneumatic Stations)
Avg Day Demand @ this location						mgd
Firm Pump Capacity/Max Day						%
Peak Hour/Firm Pumping Capacity						% (Hydropneumatic Stations)
Aux. Power Capacity/Avg Day						%
Comments:						

## Pumping

### **Booster Pumping Stations - Construction, Controls & Maintenance**

Location: Torrey Road Booster Pumping Station

Function: Boost pressure to the southwest portion of the City, including the Hospital area

Pumps and motors are on a routine Preventive Maintenance (PM) schedule consisting of visual inspection, checking oil levels, and greasing bearings and fittings. On an as-needed basis, oil is changed, packing is adjusted, bearings are replaced, etc. Recent, non-routine work is shown below:

Torrey Road Station 2000 gpm pump	Torrey Road Station

## DISTRIBUTION

### Interconnections with Other Supplies

Is water purchased from other supplies? \_\_\_\_\_

If yes, list WSSN number (s): \_\_\_\_\_

No. of Emergency Connections: \_\_\_\_\_

Location	Main Size	Capacity	Metered?	Status (Regular/Emergency)	WSSN of Connection
----------	-----------	----------	----------	-------------------------------	-----------------------

Are valves at the interconnections exercised annually? \_\_\_\_\_

Are the interconnected mains routinely flushed? \_\_\_\_\_

Comments: Water is sold to the City of Flint by the Great Lakes Water Authority (GLWA). Flint is making a decision whether to continue purchasing water from GLWA or to upgrade the water treatment plant and treat raw water purchased from the Karegnondi Water Authority (KWA). Currently, water is transmitted from GLWA to the water plant site, and is master-metered through Control Station 2 (CS-2). At CS-2, the City adds NaOH, orthophosphate, and sodium hypochlorite.

### Distribution Piping

Mains by Material		Mains by Size		Mains by Date of Installation	
Cast Iron	96.64%	2"	0.11%	1900 to 1910	3.50%
Ductile Iron	2.64%	3"	0.26%	1911 to 1920	25.90%
Steel	0.46%	4"	4.47%	1921 to 1930	34.00%
Concrete	0.22%	6"	51.59%	1931 to 1940	6.30%
Other	0.03%	8"	23.74%	1941 to 1950	1.20%
Galvanized	0.01%	10"	0.59%	1951 to 1960	25.00%
		12"	8.11%	1961 to 1970	2.10%
		14"	0.81%	1971 to 1980	0.30%
		16"	3.52%	1981 to 1990	1.70%
		18"	1.90%	1991 to 2000	0.20%
		20"	0.00%	2001 to Present	10.80%
		24"	3.88%		
		30"	0.58%		
		36"	0.35%		
		42"	0.06%		
		48"	0.01%		
		72"	0.02%		

Estimated percent of piping with coal tar lining \_\_\_\_\_ %

Comments:

Distribution piping data is taken from the 6/28/16 draft Asset Management Report by Rowe PSC and is based on 3,079,442 feet (583.2 miles) of water main.

## DISTRIBUTION

### Operational Concerns & Maintenance

Are there areas where water main breaks are frequent? Yes  
If yes, identify locations: See comments

**Comments:**

From 2010 - 2013, the City averaged about 155 breaks per year. In 2014 - 2015, which includes the period when the water plant was in full-time operation, the City averaged about 300 breaks per year. There has been a significant reduction in the number of breaks in 2017, which may be related to taking the West Side Reservoir and pumping station off line for inspection (it is believed that surges associated with operation of pumps and valves at West Side are a significant factor in water main breaks).

<u>Year</u>	<u>Number of Breaks</u>
2012	159
2013	153
2014	316
2015	277
2016	138

The City is working toward the Partnership for Safe Water goal of not more than 15 breaks per year per 100 miles of main, which equates to 85-90 breaks per year.

**Leak Detection and Condition Assessment:**

The City contracted with Echologics LLC in 2015 and 2016 to conduct a leak assessment of the majority of water main in the distribution system and a condition assessment on 24 miles of critical mains (road, railroad, and waterway crossings). A water audit was also completed, GIS data points were collected, and GIS training was provided.

The leak assessment work was divided into standard "listening" at most locations and "correlation" on 15 miles of critical mains. The "listening" portion of the leak assessment identified 82 leaks with an estimated total loss of 327 gpm. The "correlation" portion of the assessment found no confirmed leaks, but identified four "Points of Interest (potential leak sites)" that require further investigation.

The condition assessment found that, of the critical pipes tested, 31% appeared to be in good condition, 15% were in moderate condition, 8% were in poor condition, and 46% did not return a result.

Are there areas where aesthetic water quality complaints are frequent?  
If yes, identify locations: \_\_\_\_\_

**Comments:**

Operators are currently doing a good job of meeting treatment goals, and there is a significant amount of flushing and other distribution maintenance practices taking place in an attempt to meet distribution system water quality goals; therefore, distribution system water quality is improving. Many members of the public have not regained confidence in the water system, however.

Do you receive complaints alleging illness due to the water? Yes  
If yes, identify locations: \_\_\_\_\_

**Comments:**

There have been complaints of lead-related and Legionella-related illnesses during and since the water crisis began.

## **DISTRIBUTION**

### **Operational Concerns & Maintenance**

Are there areas where customers complain of low pressure? No

If yes, identify locations: \_\_\_\_\_

Comments: \_\_\_\_\_

What is the procedure to respond to and track these complaints?

Comments: \_\_\_\_\_

There are a number of personal and online resources available to track and address complaints.

### **Distribution System Capacity**

Are there areas where peak flows (including fire flow) cannot be maintained? No

If yes, identify locations: \_\_\_\_\_

Comments: \_\_\_\_\_

Last ISO report date? \_\_\_\_\_ Rating \_\_\_\_\_

Proposed distribution system improvements (Location and Estimated Completion Date):

Several neighborhoods were identified for water main replacement in a 2016 DWRF Project Plan. Proposed work areas were prioritized based on several factors including occupancy, service line material, and break history. The project is in the DWRF Fundable Range, but the City must demonstrate a long-term, secure water source to qualify for funding. If funded, work would begin in 2017 or 2018.

### **Distribution System Optimization**

An *Assessment of Current Practices and Gap Analysis Technical Memorandum* is being completed by Arcadis Group. The document compares existing conditions and practices to industry best practices, identifies "gaps" where best practices are not being achieved, and recommends improvements. The evaluation includes water quality integrity, physical integrity, and hydraulic integrity. The completed analysis is expected to provide valuable operational advice.

## DISTRIBUTION

### Hydrants

Number of Hydrants	3605	(from 2013 Rowe Reliability Study)
Number Without Auxiliary Shut-Off Valves		
Number that are Self-Draining		
Number of Inoperable Hydrants	See comments	
Frequency of Hydrant inspection:		
Inspection Staff:		
Are there areas where additional hydrants are needed?		
If yes, list locations:		
Hydrant location system		Accurate? _____
Are hydrants color coded for capacity?	No	
Has this information been provided to the fire department?		
Frequency and seasons of hydrant flushing	Annual (fall)	
Purpose of flushing	Maintain water quality	
Is the public notified prior to flushing?	No	
Does flushing follow a specific format?	No, but a UDF program is being developed	
Is the volume of water used during flushing estimated?	No	
Do hydrants receive maintenance painting?	No	
Is a record maintained of hydrant activities?	No	
<p><i>Hydrant records should include: Hydrant number, location of the hydrant, type of hydrant, size of barrel, size of bottom valve, size of lead, direction of turn, operable or inoperable, auxiliary valve type and size, weep holes plugged or unplugged, condition of hydrant (caps, chains, valve operation, operating nut, leakage &amp; etc.), color coded capacity, flow data (gpm &amp; psi) flushing dates, inspection dates.</i></p> <p>Comments:</p> <p>The City reported approximately 35% of hydrants being inoperable or needing repair. Recent hydrant upgrades are as follows: 2013 - 30 replaced, 11 repaired; 2014 - 12 replaced, 7 repaired; 2015 - 53 replaced, 19 repaired. Recent efforts are very good, but a high percentage still require repair or replacement.</p>		

### Valves

Number of Valves	8228	(From 2016 Rowe Reliability Study)
Number of inoperable valves	100	(See comments)
Are there areas where additional valves are needed?		
If yes, list locations:		
Valve location system	Map	Accurate? _____
Valve Turning Frequencies	Primary: _____ Others: _____	
Records Maintained?		
<p><i>Valve records should include: valve number, location of valve(with witness points), type of valve, size of valve, normal operating status (open or closed), condition of valve (operable or inoperable), direction of turn, number of turns, and dates of operation.</i></p> <p>Comments:</p> <p>The City has been aggressively identifying and repairing or replacing inaccessible and inoperable valves. The City has reported that 57 valves were replaced in 2015, 85 were replaced in 2016, and 27 were replaced through March 2017. Valve boxes have been located and cleaned out. According to the Distribution System manager, a 2015 valve study identified 900 inaccessible/inoperable/problem valves, and the City is reporting that it has addressed 800 of those, leaving about 100 in need of maintenance/repair/replacement. The City has applied for DWRF funding to replace a significant amount of water main, which would result in additional valve replacement. Recent efforts are very good; however, continued progress and a long-term plan are still needed.</p>		

## DISTRIBUTION

Customer Service Information		
Number of service connections	56,038	(number of parcels in City)
Occupied parcels	43,406	(estimated number currently occupied)
Number of metered service connections		
Percentage of service line materials (all parcels):	Ownership of Service (CWS/Customer)	
Copper 48.0%	From Corp Stop to Curb Stop	City
Galvanized or lead 52.0%	From Curb Stop to Property Line	City
Unknown	From Property Line to Meter	Customer
Other ---	Meter	City
Comments: The City's FAST Start Program conservatively estimates there are 29,100 lead/galvanized service lines needing replacement. Sites with suspected lead/galvanized lines are investigated, and non-copper portions of the lines are replaced. From July 1, 2016 to June 30, 2017, the City replaced 2150 service lines. This represents slightly over 7 percent of all targeted service lines, which meets the EPA's requirement of at least 7 percent replacement each year after a lead action level exceedance.		

### CUSTOMER METERS

Types of meters Used		<div>Detailed information regarding the city's water meters and replacment program was not available at the time of the survey, and therefore the meter program could not be evaluated.</div>	
Number of Meters with Remote Reading Devices			
Residential Meter Sizes			
Industrial/Commercial Meter Sizes			
Meter Testing/Maintenance Program			
Average Age of Meter in System			
Criteria for Changeout			
Number or Percent Changeout per Year			
Master Meter Locations			
Calibration of Master Meters			
Meter Reading Staff/Contract:			
Percent of Usage by Customer Type		Large Users - % of Use	
% Residential	80%	McLaren Regional Medical Center	1%
% Other	20%	Genesee County Jail	<1%
		Hurley Medical Center (6th and Begole)	<1%
		Hurley Medical Center (One Hurley Place)	<1%

Comments:  
General Motors was a former customer that is now purchasing water from Genesee County, but may reconnect to the City's water system. The City is concentrating on the replacement of lead service lines. Approximately 1200 lead lines have been replaced in the last few years.

### Water System Activity

Year	# of Construction Permits Issued	Permitted Amount of WM Feet	A detailed breakdown of water main permits by purpose (new vs. replacement) was not available at the time of the survey. A review of records indicates that the majority of these permitted mains are for the replacement of existing mains. Most new main is associated with transmission of raw water. Some permits included here are for pumps, controls, storage, and other improvements.
2007	6	16,556	
2008	4	2698	
2009	4	35,273	
2010	3	10,355	
2011	1	13,854	
2012	2	0	
2013	1	31,418	
2014	2	0	
2015	4	18,100	
2016	3	10,300	

Comments:  
Some of the above-permitted main was not constructed.



## **DISTRIBUTION**

### **Water Rates**

What is your current rate schedule?	See comments
Are current rates adequate to support O&M and CIPS?	See comments
When was last time rates were adjusted?	2015
Has a water rate study been performed? When?	
Is there a meter charge or ready to serve charge?	Yes
Is a copy of the water rate schedule and ordinance available?	

**Comments:**

A rate analysis was completed in 2016 by Raftelis Financial Consultants, which indicated a "typical" monthly water bill of \$53.84 for 5 ccf of water consumption. The bill includes commodity charges, operating costs, capital costs, personnel costs, etc. The Raftelis survey identifies the commodity charge portion of a typical bill as \$15.89/month, or \$3.18/ccf (\$4.25/1000 gallons). The Raftelis survey further indicates that the current rate structure is not sufficient to meet future expenses due to a number of factors. The actual future gap between revenue and expenses is dependent on the City's final Source Selection and associated costs. The current rate was established in 2015 through a court decision.

### **Repair Parts Inventory**

Extra Mains (Sections for Each Size in Service)	
Repair Clamps (2 or more for each size)	
Tees, Crosses & Elbows	
Hydrants	
Valves	
Services (Corp & Curb Stops, Clamps and Lines)	
Other	

**Comments:**

Information about repair parts and equipment was not available at the time of the survey.

### **Safety Programs**

Confined Space Entry Program	
Trench Safety Program	

**Comments:**

Information about the city's safety program was not available at the time of the survey.

## PROGRAM COMPLIANCE

### Cross Connection Program

Ordinance No.	Ch. 46, Art. II, Div. 4	Date:	Various
Approved Program (Y/N)?		Date:	
Staff Assigned to Program, (No., Dept and/or who)			
Is Annual Cross Connection report required (Y/N)?	Yes		
Was previous year's annual report received (Y/N)?	No	Date:	
Was previous year's annual report acceptable (Y/N)?	No		
Inspection Status:	Inactive		
Assembly Testing Frequency		High Hazard:	Low Hazard:
Assembly Testing Performance			
Recordkeeping:			
Private Well Isolation/Abandonment Procedure:			
Comments:	Annual Cross Connection Report forms have not been received for 2015 or 2016. The Cross Connection Inspector has been working primarily on plumbing permits, and inspections are not being completed.		

### Annual Pumpage Report

Is Annual Pumpage Report required (Y/N)?	No	Date:	
Was previous year's annual report received (Y/N)?		Date:	
Comments:			

### Monthly Operation Reports

Are Monthly Operation Reports required (Y/N)?	Yes	Timely?	Yes
Were all previous year's reports received (Y/N)?	Yes		
Are previous year's reports acceptable (Y/N)?	Yes		
If no, describe problems:			
Comments:	The monthly operation report includes water purchased from GLWA, chemicals added at CS-II, water quality data at the water plant tap, and water quality data from the distribution system. Chemical treatment at the Cedar Street and West Side Reservoirs is reported on daily summary reports. Chemical feed data from the reservoirs should be included on the monthly operation reports once it is determined that daily summary reports are no longer required.		

### Consumer Confidence Report

Is the annual CCR required? (Y/N)	Yes	Date:	6/13/2017
Was the previous year's report received? (Y/N)	Yes		
Was the previous year's acceptable? (Y/N)	Yes		
Was the previous year's certification form received? (Y/N)	Due 10/1/17	Date:	
Comments:			

### Emergency Response Plan

Date of ERP	2013	Acceptable?	
Filed where?			
Comments:	The most recent Emergency Response Plan on record with the DEQ is from 2013. The 2013 Sanitary Survey recommended an update Emergency Response Plan due to changes in operations. Since then, significant changes to city and DEQ staffing and operational practices have occurred, and an updated plan is now required. If an updated plan exists, the DEQ should be notified of its availability.		

## PROGRAM COMPLIANCE

### General Plan

Date of Most Recent Plan:	Various, up to 2016	
Filed Where?	Part of Rel. Study/Asset Mgt.	Acceptable?
	General Layout	Yes
	Facility locations & capacities	See comments
	Water Main Inventory	Yes
	Identification of Service Areas	In Contract w/GLWA
	Hydraulic Analysis	See comments
	Capital Improvement Plan	In DWRF Project Plan

#### Comments:

There is an existing hydraulic model of the distribution system, but fire flow contours or similar data were not provided. The U.S. EPA is in the process of developing and calibrating a new model. A draft Asset Management report was completed in 2016, which focused on the distribution system only, pending a selection of water source. Facility locations and storage and pumping capacities are included in the Reliability Study. Treatment capacities are available in this Sanitary Survey. A limited Capital Improvement Plan was also completed by Imagine Flint in 2105.

### Reliability Study

Date of Most Recent Study:	2016	
Filed Where?	City, MDEQ	Acceptable?
Contents:	5 & 20 Year Demand Projections	Yes
	Source Production Totals (Monthly)	
	Customer Supply Usage (Annual)	
	Res/Comm/Ind Usage (Annual)	Residential vs.other
	Water Shortage Response Plan	See comments
	Recommended Improvements	

#### Comments:

The Reliability Study projects a 20 percent population loss between 2015 and 2040, which would further affect the City's ability to raise adequate revenue through water rates. The study includes a detailed water shortage response plan, and water shortage is also addressed in Chapter 46, Article 1 of the City Ordinances. The water shortage response plan may need modification once the long-term and backup supply selection is made.

### Permits

Applies for and obtains permits prior to construction (Y/N):	Yes	
Reviews plans prior to submittal to DEQ (Y/N):	Yes	
Standard specifications on file at CWS (Y/N):		
If applicable, adheres to contract with supplier regarding plan submittal (Y/N):	See comments	Date: _____
Follows master plan for any construction (Y/N):		
Develops as-built plans (Y/N):		
Updates general plans (Y/N):		

#### Comments:

The water contract with GLWA allows for review and approval of projects related to: new metering facilities, water mains sized 24 inches or larger, pump stations, reservoirs, water towers, and projects in proximity to GLWA facilities. It is not known whether GLWA routinely exercises its right to do so.

## PROGRAM COMPLIANCE

### Capacity Development

Comments on Capacity Development: The EPA has required (in its Administrative Order) that the City must demonstrate adequate Technical, Financial, and Managerial capacity (TMF) prior to switching to another water source (i.e., other than treated water purchased from the Great Lakes Water Authority (GLWA)). The decision whether to continue to purchase water from GLWA, begin treating raw water from the KWA, or select another source has not been finalized. Because the City's source water selection decision is not finalized, it is not known whether a formal TMF demonstration will be required. However, certain aspects of a TMF demonstration are necessary regardless of source selection.

The following components of a TMF capacity assessment warrant further discussion:

#### Technical Capacity:

**1. Source** - a water system must have an adequate quantity of water available to meet demands, either through its own production facilities or secured through contract and capable of delivery from another water system. At this time, the City only has a short-term agreement with GLWA for the purchase of treated water. The DEQ had instructed the City to either approve the long-term agreement with GLWA that was negotiated by Mayor Karen Weaver, or offer a reasonable alternative proposal to provide drinking water from another source, by June 26, 2017. The City has not done so, and therefore does not have satisfactory Technical Capacity with regard to its source.

#### Financial Capacity:

**1. Budget** - a water system must have adequate revenue to operate its water system, including operational costs, personnel costs, capital improvements, and debt retirement. As stated in the Flint Water Rate Analysis by Raffetis, operational costs and staffing levels are highly dependent on the City's final selection of a water source. Raffetis projects a future gap between revenue and expenses, although the analysis was based on routine operation of the City's water plant and other conservative assumptions. The actual future gap, if any, is dependent on source selection, the terms of any water service agreements, efforts to improve water accountability (currently around 50 percent unaccounted), availability of grants and alternative funding sources, relative levels of automation and staffing, water rates, etc. Once the source determination is made, water rates should be reviewed and, if necessary, adjusted to ensure adequate financial capacity with regard to budget. It should be noted that, in addition to other duties, water treatment/operations staff are responsible for operation of five dams on the Flint River. The time and resources needed to manage the dams must be accounted for when developing staffing and budget plans for water treatment/pumping. Also, it has been mentioned that a low pay scale is reportedly contributing to the City's difficulty in recruiting, hiring, and retaining staff.

#### Managerial Capacity:

**1. Maintaining Certified Operators** - a water system must place its treatment and distribution systems under the supervision of properly-certified operators. Operations staff may either be City employees or contractors. The operator currently supervising the distribution system is a City of Flint permanent employee. The operator in charge of the treatment system is a contractor with Fleis & Vandenbrink Operations. The City may attempt to recruit an internal or external candidate to supervise the treatment system.

**2. Sampling Plans** - a water system must prepare sampling plans, and follow the plans when conducting compliance monitoring under the Safe Drinking Water Act. The City's Total Coliform Rule sampling plan must be revised to include an additional five (5) routine sites, with associated repeat sites. The Disinfection Byproducts sampling plan is satisfactory, but may need future revisions based on the Arcadis Group distribution system optimization study. The lead and copper sampling plan is revised as necessary as additional information is obtained regarding service line materials.

**3. Cross Connection Control** - a water system must implement a program for the elimination of cross connections within its distribution system. It appears that due to personnel shortages, adequate time is not being devoted to cross connection control, and inspections and program administration are lacking.

**4. Other Plans and Studies** - a water system must complete other plans and studies as required by the Safe Drinking Water Act. The City completed a draft Reliability Study and a draft Asset Management Plan in 2016. These studies should be finalized. Their contents are used to justify the City's Drinking Water Revolving Fund (DWRF) Project Plan and funding application. Also, an Asset Management Plan, and a 5-year and 20-year Capital Improvement Plan are required components of a Water System General Plan.

## MONITORING

### Bacteriological

Date of Approved Site Sampling Plan :	2/21/2017		
Number of samples required each month:	100	Basis:	Population
Certified Lab Used:	City of Flint water plant		
MCL, Monitoring or Reporting Violation(s) in past 3 years? (Y/N)	Yes	Date:	2014
	Number & Type of Violations 3 MCL violations in 2014		
Public Notice Issued according to regulations? (Y/N)	Yes	Date:	Various

Comments:

The RTCR sampling plan was approved on 3/2/17 based on 20 routine sampling sites. Five more potential routine sites, with associated repeat sites, have been identified. The suitability of the sites will be confirmed, and the sampling plan will be expanded to 25 routine sites in the near future.

### Chemical

Date of Monitoring Schedule:	5/12/2017
MCL, Monitoring or Reporting Violations(s)? (Y/N)	No
Public Notice Issued according to regulations? (Y/N)	NA
Detects for inorganics > 50% of MCL? (Y/N)	No
Detects for VOCs (Y/N)	No
Detects for SOCs (Y/N)	No
DBP Sampling Done According to Approved Plan? (Y/N/Waived)	Yes
Date of Approved Disinfection Byproduct Monitoring Plan:	7/12/2016

Comments:

The DBP Monitoring Plan may need to be updated based on the distribution system optimization study (in progress).

### Lead and Copper Monitoring

No. of Samples Required:	60			
Frequency (Semi Annual/Annual/Triennial)	See comments			
Exceedance of lead or copper action level (Y/N)	See comments			
	If yes, was public education issued? (Y/N)	See comments	Date:	
Next Monitoring Period:	1/1/17 - 6/30/17	(final reporting in progress)		
Corrosion Control Program Status, if applicable	See comments			
Lead service line replacement status, if applicable	Active - see Customer Service Information page of this sanitary survey for details			

Comments:

The city has collected two consecutive, 6-month rounds of samples (in 2016 and 2017) meeting the lead and copper action levels. The last monitoring period that exceeded the lead action level was January-June 2016. All required responses were completed in response to exceeding the action level. Samples are collected by the City, sentinel teams, and the public, and all valid tier 1 site results are used to calculate the 90th percentile lead and copper concentrations and determine compliance. The city is practicing corrosion control treatment for the incoming water from the GLWA. A corrosion control study is currently being conducted by Cornwell Engineering Group to evaluate current conditions and evaluate future possible situations (continued purchase of finished water from GLWA, purchase of water from Genesee County, treatment of KWA raw water at the Flint Water Plant, and combinations/mixing of those sources).

### Radiological Monitoring

Date of Monitoring Schedule	Not Required		
	Alpha, beta, radium, uranium		Date:
	Radon		Date:
	Tritium		Date:
Detects for Rads > 50% of MCL? (Y/N)			
	If yes, list		Date:

Comments:

Radiological monitoring is the responsibility of the wholesale supplier (Great Lakes Water Authority)

Analytical Capabilities

Parameter	Analytical Method(s)	Calibration Frequency	Instruments Used	Method of Data Recording	Frequency of Measurements	Sampling Location	Location for Water Source	Analysis Run by
Alkalinity	SM 2320B Titration	Per batch of titrant	Standard burettes	Manual	Weekly Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Total Hardness	SM 2340C	Per batch of titrant	Standard burettes	Manual	Weekly Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Calcium Hardness	SM 3500 Ca D	Per batch of titrant	Standard burettes	Manual	Weekly Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
pH	SM 4500 H+B Electrometric	Daily	Hach HQ440d	Manual	Daily Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
			Hach SL1000 Hach HQ440d		Every 2 Hours Every 2 Hours	CS-II Mini Lab Tap	GLWA Supply Main In-Plant Piping	Operations staff
Conductivity	SM 2510B	Monthly	Mettler Toledo Hach SL1000	Manual	Daily Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Temperature	SM 2550B	Annually	Grade 1 Thermometer	Manual	Daily Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Fluoride	SM 4500 F-C ISE	Daily	Hach HQ440d	Manual	Daily Daily	CS-II Lab Tap	GLWA Supply Main In-Plant Piping	Lab staff
Chlorine Residual		Daily	Hach SL1000	Manual	Twice per day Twice per day Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
		Periodic Checks by Lab Manager	Hach Pocket Colorimeter II	Manual	Every 4 Hours Every 2 Hours	CS-II Mini Lab Tap	GLWA Supply Main In-Plant Piping	Operations staff
			Hach CL-17	Manual Manual	Continuous Continuous	CS-II WTP Basement	GLWA Supply Main In-Plant Piping	Operations staff
Chloride	SM 4500 Cl-B Argentometric	Per batch of titrant	Standard burettes	Manual	Weekly Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Turbidity	SM 2130B Nephelometric	Monthly - primary Daily - secondary	Hach 2100 N	Manual	Twice per day Twice per day Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Total Coliform	SM 9223 B-04 Colilert	Biannual PE		Manual	Twice per day Twice per day Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
HPC	SM 9215 B IDEXX Simplate	Annual PE		Manual	Weekly Weekly Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff
Iron			Hach DR 3900	M	Daily Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTCR Sampling Plan	Lab staff

**Analytical Capabilities**

Parameter	Analytical Method(s)	Calibration Frequency	Instruments Used	Method of Data Recording	Frequency of Measurements	Sampling Location	Location for Water Source	Analysis Run by
Sulfate			Hach DR 3900	Manual	Daily	Lab Tap	In-Plant Piping	Lab Staff
Phosphate			Hach DR 3900	Manual	Daily Daily Weekly	CS-II Lab Tap Distribution	GLWA Supply Main In-Plant Piping Per RTRC Sampling Plan	Lab Staff

**Other Notes/Observations on Laboratory Practices/Capabilities**

1. The lab is certified for Total Coliform, E. Coli, HPC, and fluoride.
2. Based on inspections and conversations between lab staff and DEQ field personnel, lab practices are generally satisfactory. Minor issues brought to the attention of the Lab Manager are addressed promptly.
3. Lab QA/QC appears to be greatly improved under the current Lab Manager, who is working on plans for further improvement.
4. The laboratory balance was last calibrated in December 2016. Scale accuracy is checked monthly using certified weights..
5. The laboratory is successfully running extra performance evaluation/proficiency testing samples each quarter for all parameters being reported to the DEQ/EPA.

## TREATMENT

### Disinfection (sodium hypochlorite addition)

Point of Treatment	Control Station 2		
Injection Point:	42-inch supply main		
SDWIS Facility ID (Site Code)			
Purpose:	See comments		
Year Initiated	2016		
Product:	Havasan LB-12		
Manufacturer:	Haviland		
Chemical Strength:	12%		
Dilution:	NA		
ANSI/NSF Standard 60 Approval? (Y/N)	Yes	NSF max dose:	84 mg/L
Target Feed Rate/Dosage	1.0 - 1.3	mg/L	
Basis for Target Feed Rate	See comments		
Range of Incoming (GLWA) Residual	0.6 - 1.4	mg/L	
Range of Plant Tap Free Residual	0.8 - 2.0	mg/L	
Range of Distribution System Free Residual	0.2 - 2.0	mg/L	
Frequency of residual testing	Incoming: Continuous plus 2 confirmation grabs/day		
	Plant Tap: Continuous plus 2 confirmation grabs/day		
	Distribution: Several per week		
Analytical Method Used:	DPD		
Instrument:	Hach CL-17, Hach SL1000, Hach Pocket Colorimeter		
Any Overfeed Instances? (Y/N)	No	Date(s):	
Any Low Feed Instances? (Y/N)	No	Date(s):	
Feed Pumps:			
Type:	Diaphragm	Model:	Milton Roy SD46-88P
Number of Pumps:	2		
Capacity:	10 gph each	Discharge Head:	150 psi
Type:	Diaphragm	Model:	LMI C721-71FS
Number of Pumps:	1		
Capacity:	4 gph	Discharge Head:	100 psi
(Note: this model is no longer manufactured, but repair parts are believed to be readily available)			
Chemical Storage Tank Type	Totes (from supplier)	Volume:	220 gallons
Weight/Level Reading Method	Staff gage on tank wall		

Comments on Sodium Hypochlorite Feed: The City purchases treated water from the GLWA, and adds sodium hypochlorite, phosphoric acid, and sodium hydroxide to meet the plant tap free chlorine residual (1.7 mg/l), orthophosphate residual (3.6 mg/l), and pH (7.5 units) goals established by the U.S. EPA's technical team. The incoming, Plant Tap, and Distribution pH ranges shown above are for the period of time when sodium hypochlorite has been fed. The feed pumps now have flow-paced controls to help maintain consistent feed rates.

The existing treatment system was designed and installed as a temporary measure while long-term treatment decisions are being made. Chemical scales may be installed at a later date. An SOP for chemical feed has been developed for both existing (temporary) and future (permanent) treatment at CS-II. Because the City has not selected a long-term water source, final decisions have not been made regarding the future treatment layout at CS-II.

Safety: The sodium hydroxide tote and sodium hypochlorite tote are stored together in a garage structure with air conditioning, a portable eye wash station, and face shield/gloves/PPE.



## TREATMENT

### Corrosion Inhibitor (phosphoric acid addition)

Point of Treatment	Control Station 2		
Injection Point:	42-inch supply main		
SDWIS Facility ID (Site Code)			
Purpose:	See comments		
Year Initiated	2015 (December)		
Product	Phosphoric Acid		
Manufacturer:	Brenntag		
Chemical Strength	75%		
Dilution:	None		
ANSI/NSF Standard 60 Approval? (Y/N)	Yes (NSF)	NSF max dose:	13 mg/L
Target Feed Rate/Dosage	2.4 - 2.7		mg/L
Basis for Target Feed Rate	See comments		
Range of Incoming (GLWA) PO4	1.0 - 2.2		mg/L
Range of Plant Tap PO4	3.5 - 3.9		mg/L
Range of Distribution System PO4	2.9 - 3.9		
Frequency of residual testing	Incoming:	Daily	
	Plant Tap:	Daily	
	Distribution:	Several per week	
Analytical Method Used:	Spectrophotometry		
Instrument:	Hach DR3900		
Any Overfeed Instances? (Y/N)	No	Date(s):	
Any Low Feed Instances? (Y/N)	No	Date(s):	
Feed Pumps:	Type:	Diaphragm	Model: LMI C921-362SI
	Number of Pumps:	2	
	Capacity:	4 gph each	Discharge Head: 100
Chemical Storage Tank Type	PE Shipping Totes	Volume:	220 gallons
Weight/Level Reading Method	Scale markings on tote		

Comments on Phosphoric Acid Feed: The City began feeding phosphoric acid in December 2015 to improve lead corrosion control by re-establishing an orthophosphate scale on lead surfaces within the distribution system/individual plumbing systems. The EPA has established a distribution system orthophosphate residual goal of 3.5 mg/l, and the City appears to be meeting the goal more consistently since May 2017. The incoming, Plant Tap, and Distribution PO4 residual ranges shown above are for the 12-month period covering June 1, 2016 to May 31, 2017.

The existing treatment system was designed and installed as a temporary measure while long-term treatment decisions are being made. Chemical scales may be installed at a later date. An SOP for chemical feed has been developed for both existing (temporary) and future (permanent) treatment at CS-II. Because the City has not selected a long-term water source, final decisions have not been made regarding the future treatment layout at CS-II.

Safety: The phosphoric acid tote is stored in a different bay from the sodium hydroxide and sodium hypochlorite storage/feed area in a garage structure with a portable eye wash station.

## TREATMENT

### pH Adjustment (sodium hydroxide addition)

Point of Treatment	Control Station 2		
Injection Point:	42-inch supply main		
SDWIS Facility ID (Site Code)			
Purpose:	pH adjustment		
Year Initiated	2017 (February)		
Product	Sodium hydroxide		
Manufacturer:	Brenntag		
Chemical Strength	25%		
Dilution:	None		
ANSI/NSF Standard 60 Approval? (Y/N)	Yes (NSF)	NSF max dose:	200 mg/L
Target Feed Rate/Dosage	2.6	mg/L	
Basis for Target Feed Rate	To meet the point-of-entry pH minimum goal of 7.5 units, and the distribution system goal of 7.5 +/- 0.3 units		
Range of Incoming (GLWA) pH	7.18 - 7.47		
Range of Plant Tap pH	7.17 - 7.50		
Range of Distribution System pH	7.14 - 7.59		
Frequency of pH testing	Incoming: Every 2 hours plus daily confirmation grab by lab staff		
	Plant Tap: Every 2 hours plus daily confirmation grab by lab staff		
	Distribution: Several per week		
Analytical Method Used:	Electrode		
Instrument:	Hach HQ440d, Hach SL1000		
Any Overfeed Instances? (Y/N)	No	Date(s):	
Any Low Feed Instances? (Y/N)	No	Date(s):	
Feed Pumps:			
Type:	Diaphragm	Model:	Milton Roy SD46-88P
Number of Pumps:	2		
Capacity:	10 gph each	Discharge Head:	150 psi
Type:	Diaphragm	Model:	LMI C721-71FS
Number of Pumps:	1		
Capacity:	4 gph	Discharge Head:	100 psi
(Note: this model is no longer manufactured, but repair parts are believed to be readily available)			
Chemical Storage Tank Type	PE Shipping Totes	Volume:	220 gallons
Weight/Level Reading Method	Scale markings on tote		

Comments on Sodium Hydroxide Feed: The City began feeding sodium hydroxide in February 2017 to stabilize pH levels in the distribution system. Beginning in June 2017, the sodium hydroxide dosage was gradually increased to meet the EPA's recommended distribution system pH goal of approximately 7.5 units. The incoming, Plant Tap, and Distribution pH ranges shown above are for the period of time when sodium hydroxide has been fed. The feed pumps now have flow-paced controls to help maintain consistent feed rates.

The existing treatment system was designed and installed as a temporary measure while long-term treatment decisions are being made. Chemical scales may be installed at a later date. An SOP for chemical feed has been developed for both existing (temporary) and future (permanent) treatment at CS-II. Because the City has not selected a long-term water source, final decisions have not been made regarding the future treatment layout at CS-II.

Safety: The sodium hydroxide tote and sodium hypochlorite tote are stored together in a garage structure with air conditioning, a portable eye wash station, and face shield/gloves/PPE.

## TREATMENT

### **Corrosion Control Treatment - General Comments**

As part of the U.S. EPA's Emergency Administrative Order, the City's Optimal Corrosion Control plan must be reviewed and, if necessary, revised. To accomplish this, a contract was awarded to Arcadis Group to complete a Water Distribution System Optimization study, including a Corrosion Control Plan (CCP). The CCP is being completed by Cornwell Engineering Group as a subcontractor to Arcadis Group.

The proposed scope of the CCP (dated 12/19/16) included:

- An evaluation of the existing Flint system (purchase of treated water from Great Lakes Water Authority)
- The potential conversion to Genesee County as water supplier
- A plan for treating KWA raw water at the Flint Water Treatment Plant
- An evaluation of the interface (blending) between two sources of treated water

The DEQ recommended that the scope be flexible enough to consider other scenarios

The final CCP has not been finalized, in part due to delays caused by the City failing to select a permanent water source.

# Appendix A

## **Classes offered at the Flint Water Treatment Plant, 2016-2017:**

Safe Drinking Water Act Overview: September 27, 28, and 29, 2016 (2 hours each day) – Bryce Feighner (DEQ)

Basic Math and Hydraulics (condensed course): October 18, 19, and 20 (2 hours each day)

– Bob London and Jon Bloemker (DEQ)

Filtration: November 29, 30, and December 1, 2016 (2 hours each day) – Nick Pizzi

Rapid Mix, Flocculation, and Sedimentation: January 10 and 11, 2017 (2 hours each day) – Nick Pizzi

Jar Test Calculations: March 14, 2017 (2 Hours) – Nick Pizzi

Hands-on Jar Testing: March 15, 2017 (2 Hours) – Nick Pizzi

Chemical Feed: April 18, 2017 (2 Hours) – Nick Pizzi

Distribution Math: April 19, 2017 (2 Hours) – Nick Pizzi

Lime Softening Practice Math: April 19, 2017 (2 Hours) – Nick Pizzi

Ion Exchange Practice Math: April 20, 2017 (2 Hours) – Nick Pizzi

Basic Math: July 17, 2017 (2 Hours) – Nick Pizzi

Chemical Feed: July 18, 2017 (2 Hours) – Nick Pizzi



RICK SNYDER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF ENVIRONMENTAL QUALITY  
SAGINAW BAY DISTRICT OFFICE



C. HEIDI GRETHUR  
DIRECTOR

March 21, 2018

The Honorable Karen W. Weaver, Mayor  
City of Flint  
1101 South Saginaw Street  
Flint, Michigan 48502

Dear Mayor Weaver:

SUBJECT: Water System Sanitary Survey, WSSN: 2310

The Department of Environmental Quality (DEQ) has reviewed the city of Flint's (City) efforts to resolve the Significant Deficiencies and Deficiencies identified in our 2017 sanitary survey of the City water system. The City, the DEQ, and the U.S. Environmental Protection Agency (EPA) have been working closely to address these issues.

The Significant Deficiencies, Deficiencies, and Recommendations listed below were identified in our sanitary survey, and the City provided a response in your September 8, 2017 letter. Based on your response, and several discussions with City staff and contractors, we have the following comments.

**Significant Deficiencies**

**1. Source – The City has failed to select a long-term water supply source.**

This issue is resolved. The City executed a 30-year water supply agreement with the Great Lakes Water Authority (GLWA), with an effective date of December 1, 2017. Selection of a long-term water source allows the City to move forward with addressing other water system issues.

**2. Distribution System – The City's cross connection control program is not being implemented in a satisfactory manner.**

This issue is unresolved. The City has stated its intent to fill the vacant cross connection manager position and resume cross connection control activities but has been unable to hire a permanent employee for the manager position. It is our understanding that the City is negotiating for temporary, contractual assistance to oversee its cross connection control program. The use of contractual services to implement the program is acceptable to DEQ. A permanent or contractual cross connection manager must be in place, and routine cross connection control program activities must resume, by June 20, 2018. Implementation of the cross connection program will be evaluated under item 4 (System Management and Operation) below.

**3. Distribution System – the City has not provided details about maintenance and replacement programs and/or Standard Operating Procedures (SOPs) for hydrants, valves, meters, and galvanized service lines.**

This issue is unresolved. Several SOPs were prepared for the City by the Arcadis Group as part of the City's Distribution System Optimization Plan, but the City has not indicated its formal approval of the SOPs. For each Distribution System SOP, the City must provide the following to the DEQ by April 20, 2018: a signed, dated copy of the SOP (if the City intends to implement the SOP as written), or a statement indicating that a revised SOP is necessary. If revised SOPs are necessary, signed, dated copies of the revised SOPs must be submitted to us by May 21, 2018. Also, an SOP for galvanized service lines was not submitted and a signed, dated copy must be provided by May 21, 2018. The City's implementation of the approved SOPs will be evaluated under item 4 (System Management and Operation) below.

**4. System Management and Operation – The DEQ does not have confidence that the City can continue to demonstrate the Technical, Managerial, and Financial (TMF) capacity necessary to consistently operate the water system in accordance with Act 399 after the current technical and training assistance contracts expire.**

The overall issue of demonstrating adequate TMF capacity remains unresolved until the other Significant Deficiencies and Deficiencies identified in this letter are appropriately addressed. The DEQ will continue to work with the City and with EPA to ensure TMF capacity is maintained.

**5. Financial – The City should adopt an appropriate rate structure and administrative policies for the water system.**

This issue is unresolved. Selection of a long-term water source has allowed the City to begin financial planning; however, a water rate structure must be implemented that allows the City to properly operate and maintain the water system. The City must notify us by May 21, 2018, of your plan to implement a sufficient rate structure, including an effective date for any new rates.

**Deficiencies**

**6. Storage – The Cedar Street Reservoir requires an inspection.**

This issue is unresolved; however, the DEQ agrees the distribution system storage analysis should be completed before an inspection plan and schedule are developed for the Cedar Street Reservoir. The City projects the analysis will be completed and the reservoir inspection will take place in 2018. The inspection must be completed, and an inspection report and plan for completing any necessary improvements must be submitted to us, by September 28, 2018.

- 7. Operator Compliance – The City has been unable to recruit and retain a properly-certified operator-in-charge, and is also having difficulty reaching desired staffing levels.**

This issue is unresolved. The City has been unsuccessful in its attempts to recruit and hire critical water system staff. The City must supply a full-time operator-in-charge on a permanent or contractual basis and sufficient staffing on a permanent or contractual basis to conduct continuous treatment system operations by June 30, 2018.

- 8. Security – The City has not provided an updated Emergency Response Plan for DEQ review.**

This issue is unresolved; however, the City has committed to completing the Emergency Response Plan by June 2018. We interpret this to mean an updated plan will be submitted to DEQ by June 30, 2018. This schedule is acceptable to the DEQ.

### **Recommendations**

- 9. Source – An evaluation of the reliability of utility power and the need for an on-site emergency generator should be completed.**

This issue is resolved. The selection of a long-term water source has made an evaluation of the power supply to the water treatment plant unnecessary. Power needs may be considered during the design of permanent chemical feed facilities (item 10 below).

- 10. Treatment – Additional features should be added to the treatment system currently in operation at CS-II to enhance treatment reliability and consistency, as well as operator safety.**

Design of chemical feed system improvements must be completed by December 31, 2018, and construction must be completed by December 31, 2019.

- 11. Distribution System – The City should plan financially for periodic updates of the General Plan, Asset Management Plan and Capital Improvement Plan.**

The City indicated its intent to budget for periodic updates or develop in-house capability to complete these tasks. The cost of completing this task must be reflected in your water rates/budget.

- 12. Distribution System – The design of future water main replacement projects should strongly consider water age/water main sizing.**

The City indicated its intent to use the recently-developed hydraulic model of the distribution system during the design of water system improvements. This is acceptable to the DEQ.

**13. Storage – A back-up power supply should be provided for the Cedar Street Reservoir booster station.**

The City indicated its intent to either purchase or arrange for the use of a properly-sized portable generator at the Cedar Street Reservoir. The generator should be purchased, or the emergency services contract should be executed, by December 31, 2018.

**14. Pumps – Upgrades to the Torrey Road and Cedar Street booster pumps should be completed.**

The City indicated the Torrey Road pumps will be installed in 2018, and upgrades to the Cedar Street pumps will be designed in 2018 and completed in 2019. This schedule for completing the work is acceptable to the DEQ.

**15. Monitoring and Reporting – The City should begin planning financially for staff to complete all monitoring and reporting requirements.**

The City indicated its intent to have adequate staffing and laboratory facilities to complete these tasks. The cost of completing this task must be reflected in your water rates/budget.

If you have any questions, please contact me at the phone number listed below or by email to [londonr@michigan.gov](mailto:londonr@michigan.gov).

Sincerely,



Robert A. London, P.E.  
Surface Water Treatment Engineer  
Engineering Unit  
Drinking Water and Municipal Assistance Division  
989-450-7834

bl/ajl

cc: Mr. Mark Adas, City of Flint  
Mr. Rob Bincsik, City of Flint  
Mr. Robert Jones, F&V Operations  
✓Mr. Eric Oswald, DEQ  
Ms. Sue Maul, DEQ