

**Michigan Department of Labor and Economic Opportunity  
Michigan Occupational Safety and Health Administration (MIOSHA)**

MIOSHA General Industry Safety & Health Division

530 West Allegan Street

P.O. Box 30644

Lansing, MI 48909

Phone: (517) 284-7750 Fax: (517) 284-7755



## Citation and Notification of Penalty

**To:**

MI DOC Gus Harrison Correctional Facility and its  
successors  
2727 E Beecher St  
Adrian, MI 49221

**Inspection Number:** 1482126  
**Inspection Date(s):** 07/04/2020 - 12/07/2020  
**Issuance Date:** 01/15/2021

**Inspection Site:**

2727 E Beecher St  
Adrian, MI 49221

**Reporting ID:** 0552652  
**CSHO ID:** Z8867  
**Optional Report Number:**

**SUMMARY:** An inspection at the site noted above has revealed conditions we believe do not comply with the provisions of the Michigan Occupational Safety and Health Act, Act 154, of the P.A. of 1974, as amended (MIOSH Act). The nature of such alleged violation(s) is described on the citation(s) with reference to the applicable standards, rules, regulations, orders and provisions of the Act. Following is a list of items the employer must consider carefully, to resolve the issues alleged in the citation(s). Following this numbered summary is a more detailed explanation of the requirements.

1. The violation(s) alleged in the citation(s) must be corrected on or before the date(s) shown in the line marked "Date By Which Violation Must Be Abated". If the line is marked "Immediately Upon Receipt," the violation must be corrected on or before the date that the citation is received by the employer. If the violation was corrected during the inspection, the line will be marked "Abated." or "Corrected during inspection." Correcting a violation does not eliminate the requirement to pay the penalty nor does payment of the penalty negate having to correct the violation.
2. A copy of the citation(s) must be posted at or near the location of the violation(s) for a minimum of 3 days or until the item(s) have been corrected, whichever is later.
3. Documentation of abatement must be provided to the issuing division. Failure to provide such documentation may result in a follow-up inspection.
4. The employer may enter into a Penalty Reduction Agreement (PRA) that can result in a 50% reduction in any assessed penalties. The employer should apply for a PRA online at [www.michigan.gov/mioshapra](http://www.michigan.gov/mioshapra) within 5 workdays upon receiving a citation(s) if interested. An employer without access to a computer may contact the issuing division to request a PRA.
5. The employer may file a first appeal for modification or dismissal of a citation item and/or any proposed penalty or request an extension of time for abatement. **The appeal must be in writing and be postmarked within 15 workdays of receipt (workday is defined below).** The first appeal can also result in a penalty reduction of up to 50%. If an appeal is untimely, the citation(s) become a Final Order of the Board of Health and Safety Compliance and Appeals (Board) and is no longer subject to review by the issuing division. An employee or employee representative may appeal abatement dates.
6. Except under a PRA monetary penalties must be paid within 15 workdays of a citation becoming a Final Order of the Board.
7. The employer may file a request for an extension of time to abate a citation(s) that has become a Final Order of the Board. Such a request must be in writing and received or post marked no later than 1 working day following the abatement date.
8. It is unlawful to discriminate against an employee for exercising any of their rights under MIOSHA.

Note: As defined in statutes, “workday” or “working day” means any day other than a Saturday, Sunday, or state legal holiday. The state legal holidays are:

January 1, New Year’s Day  
The third Monday in January, Martin Luther King, Jr. Day  
February 12, Lincoln’s birthday  
The third Monday of February, Washington’s birthday  
The last Monday of May, Memorial or Decoration Day  
July 4, Independence Day  
The first Monday in September, Labor Day  
The second Monday in October, Columbus Day  
November 11, Veterans’ Day  
The fourth Thursday of November, Thanksgiving Day  
December 25, Christmas Day

Please note whenever January 1; February 12; July 4; November 11; or December 25 fall on a Sunday, the next Monday following is deemed a public holiday (non-working day) for appeal purposes. However, there is no compensating day when one of the five dated holidays falls on a Saturday. Also, when computing the 15 working days, you do not count the date on which it is received; you start with the next working day. Additionally, the count is based on when the citation was received at the employer’s location, not when it got to any particular person or office at the employer’s location.

**I–CITATIONS:** The nature of the alleged violation(s) is described on the enclosed citation(s). These conditions must be corrected on or before the date(s) shown in the line marked “Date By Which Violation Must Be Abated.” The issuing division may be contacted by telephone at the number indicated on the front of the citation for the purpose of discussing any issues related to the inspection or citation(s).

A copy of the citation(s) must be posted at or near the location of the violation for a minimum of 3 days or until the items have been corrected, whichever is later. The MIOSH Act provides for civil penalties of up to \$7,000 for each violation for failure to comply with posting requirements.

When compliance is achieved, a copy of the citation must be signed and returned to the issuing division along with documentation of abatement.

Documentation of abatement for citation items originally classified as “serious,” “repeat,” “fail-to-abate,” “willful,” or “instance-by-instance,” require documentation as deemed appropriate by the issuing division. Examples of documentation for these violation classifications are:

- (a) A detailed description of how the violation was abated.
- (b) Work orders or an invoice indicating the corrective work that has been done.
- (c) Photographs of the abated conditions.
- (d) Other forms of conclusive evidence that your employees are no longer exposed to the hazard.

For citation items classified as “other,” submitting to the issuing division a signed copy of the citation item indicating the item has been abated is acceptable documentation of abatement. Submitting a document in writing, certifying abatement of the particular citation item is also acceptable for citation items classified as “other.”

If the employer does not provide adequate documentation of abatement, a re-inspection may be conducted. Failure to correct an alleged violation within the abatement period may result in new or additional proposed penalties.

Correcting a violation prior to the expiration of the abatement date does not eliminate the requirement to pay the penalty. Payment of the penalty does not eliminate the requirement of correcting the violation.

**II–PENALTY REDUCTION:** In addition to the appeal rights afforded by the MIOSH Act, the Michigan Occupational Safety and Health Administration has implemented a program for negotiating an expedited settlement of penalties with the employers known as a Penalty Reduction Agreement (PRA). This is a program designed to reach abatement of the hazard at the earliest possible opportunity and reduce the need for formal appeals. The penalty reduction (PRA) can result in a penalty reduction of 50% provided the issuing division and the employer agree to a number of specified conditions. These conditions include an agreement by the employer to accept all of the citations issued and to:

- (a) Not appeal further.
- (b) Abate all items within the abatement period.
- (c) Provide proof of abatement.
- (d) Pay all agreed upon penalties as required (within 15 working days of approval of the PRA.)

(e) Abide by any other mutually agreed upon actions.

Inspections involving a fatality, the Severe Violator Enforcement Program (SVEP), or willful citations are not eligible for the program. Construction citations must be confirmed as corrected by the issuing division before a penalty reduction agreement can be approved.

If you are interested in pursuing a PRA, you should apply online at [www.michigan.gov/mioshapra](http://www.michigan.gov/mioshapra) **within 5 workdays upon receipt of the citation(s)**, but no later than the 15th workday beyond receipt of the citation(s). If you do not have access to a computer, you should contact the issuing division within the same timeframe to request a PRA. If the employer wishes to accept the conditions stated above and the process can be completed within 15 workdays from receipt, then no appeal need be filed.

**III–CITATION APPEAL:** An employer may file a first appeal to the issuing division in writing for modification or dismissal of a citation item and/or any proposed penalty or an extension of time for abatement. The first appeal can also result in a penalty reduction of up to 50% providing the issuing division and the employer agree to the conditions (a) through (e) as stated in Section II, PENALTY REDUCTION (above).

An employee or employee representative may appeal in writing the reasonableness of the abatement date(s). The envelope containing an appeal must be postmarked no later than the 15th workday following receipt of the citation.

If a citation is not appealed within 15 workdays of receipt, then the citation becomes a Final Order of the Board of Health and Safety Compliance and Appeals (Board). Final Order citations are not subject to review by the issuing division unless the Bureau of Hearings establishes good cause for the late appeal.

An appeal must specify the item(s) appealed and that portion of the item (e.g., violation, abatement date, penalty) which is being appealed and include a certification that the appeal has been posted or given to affected employees or their representatives. If the issuing division meets with the employer to discuss an appeal, the issuing division will notify the employee representative and allow attendance at the meeting.

The issuing division will notify an employer of its decision within 15 workdays of the receipt of the employer's written appeal. The decision must be posted at the location of the subject citation.

If an employer, employee or employee representative is not satisfied with this decision then they may file a second appeal. The appeal must be in writing and the envelope containing the second appeal must be postmarked within 15 workdays of the receipt of the issuing division's decision on the first appeal. If the issuing division's decision is not appealed then the citation becomes a Final Order of the Board.

**IV–PAYMENT OF MONETARY PENALTIES:** Unless subject to a PRA, payment must be made within 15 workdays of the date a proposed penalty of a citation becomes a Final Order of the Board. This would be the 30th workday after receipt of each citation item that is not appealed. For payment of a penalty, make a check or money order payable to the "State of Michigan" and remit to the issuing division at the address shown on the citation. Please record the inspection number, citation and item number on the check, money order or transmittal letter.

**V–EXTENSION OF TIME TO ABATE:** An employer may file a petition for modification of abatement date(s) (PMA) on an item of a citation, which has become a Final Order of the Board. The PMA must be submitted to the issuing division in writing by personal delivery or postmarked no later than one day following the abatement date, and a copy posted near the place the citation was posted. An employer must have made a good faith effort to correct the violation by the abatement date, and has or will not be successful because of factors beyond the employer's reasonable control. A PMA must include:

- (a) Steps taken to achieve compliance.
- (b) The specific additional abatement time necessary.
- (c) The reasons the additional time is needed.
- (d) Available interim steps being taken to safeguard the employees against the cited hazard during the abatement period.
- (e) A certification that a copy of the PMA has been posted for employees at the location of the subject citation.

The posted copy must remain posted for a minimum of 10 workdays.

If the issuing division or affected employees file an objection to the PMA within 10 workdays of the employer's filing date, the Board will schedule a hearing and advise the employer of the date, time, and place of the hearing.

**VI–EMPLOYEE DISCRIMINATION:** Section 65 of the MIOSH Act, prohibits discrimination by an employer against an employee for filing a complaint or exercising any rights under the MIOSH Act, as amended. If an employee believes that he or she was discharged or otherwise discriminated against as a result of filing a complaint, they may file a

complaint with the MIOSHA Employee Discrimination Section within 30 days after the violation occurs.

**VII-STATE CONSULTATION EDUCATION AND TRAINING SERVICES:** The MIOSHA Consultation Education and Training (CET) Division offers a wide range of services to help businesses with their health and safety practices. CET services include: helping employers create a Safety and Health Management System, seminars and workshops, onsite consultations, hazard surveys, an equipment loan program and information material. The majority of CET services are provided free of charge to Michigan employers and employees. For information on these services, contact the CET Division at (517) 284-7720 or visit their web site at [www.mi.gov/miosha](http://www.mi.gov/miosha).

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**Inspection Site:** 2727 E Beecher St, Adrian, MI 49221

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**Citation 1 Item 1**

Type of Violation: **Serious**

408.1011(a): ACT 154, MICHIGAN OCCUPATIONAL SAFETY AND HEALTH ACT

An employer shall furnish to each employee, employment and a place of employment that is free from recognized hazards that are causing, or are likely to cause, death or serious physical harm to the employee.

(The employer did not furnish employment and a place of employment which were free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were not protected from the hazard of contracting the virus, SARS-CoV-2 (severe acute respiratory syndrome coronavirus 2), the cause of coronavirus disease 2019 (COVID-19):

- a. On July 7, 2020, and at times prior to, the employer did not develop an adequate infectious disease preparedness and response plan that can help guide protective actions against COVID-19. Specifically, Michigan Department of Corrections (MDOC) Gus Harrison Correctional Facility's policies/procedures concerning COVID-19 did not consider and address the level(s) of risk associated with various job tasks workers performed at the facility to help determine appropriate precautions necessary to reduce risk of occupational exposure to SARS-CoV-2.
- b. On July 7, 2020, and at times prior to, the employer did not identify all close contacts for employees who had received a positive result from a COVID-19 laboratory test, with or without symptoms to prevent further transmission of the SARS-CoV-2 virus. Contact tracing did not include identifying all close contacts including coworkers who ate lunch together in worksite breakrooms or lunch areas. Corrections Officer A (tested positive for COVID-19 4/17/2020); Corrections Officer B (tested positive for COVID-19 4/23/2020); Corrections Officer C (tested positive for COVID-19 4/28/2020); Corrections Officer D (tested positive for COVID-19 4/30/2020); and Corrections Officer E (tested positive for COVID-19 5/6/2020). On April 20, 2020, Corrections Officer A informed a member of the MDOCs contact tracing team of a positive test result for COVID-19. No interview was done with Corrections Officer A to identify close contacts. These five employees (and two others) ate lunch together daily, south side break room. None of these employees were identified as close contacts after Corrections Officer A reported a positive test result for COVID-19. Since they were not identified as close contacts, they were not required to self-quarantine at home for 14 days, thus potentially exposing employees to SARS-CoV-2 virus.
- c. On July 7, 2020, and at times prior to, the employer did not provide training for contact tracers on COVID-19 case investigation including basic steps of contact tracing such as case investigation and prioritization, notification of positive test results, interview, and follow-up and next steps. The contact tracing team for MDOC's Gus Harrison Correctional Facility did not receive formalized training in COVID-19 case investigation. Contact tracers only received a list of questions to ask employees who had tested positive for

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COVID-19; the questions did not identify the close contacts of the affected employee, thus potentially exposing employees to SARS-CoV-2 virus.

d. On July 7, 2020, and at times prior to, the employer did not apply social distancing strategies on an operational level for the south side breakroom (i.e., break or lunchtimes were not staggered, or other means provided in the south side breakroom to limit the capacity inside requiring employees to maintain social distance), thus potentially exposing employees to SARS-CoV-2 virus.

e. On July 7, 2020, and at times prior to, the employer did not take adequate steps to limit spread of the respiratory secretions of a person who may have COVID-19, including providing face masks, if feasible and available, and asking the person to wear it, if tolerated. On April 8, 2020, the employer provided and required employees to wear face coverings. However, during contact tracing for a positive case, which included review of video from cameras in the facility (April 27, 2020), the employer discovered that employees were not wearing face coverings and not practicing social distancing. After identifying this deficiency, the employer did not take adequate measures to assure employees wore face coverings and practiced social distancing, thus potentially exposing employees to SARS-CoV-2 virus.

f. On July 7, 2020, and at times prior to, the employer did not thoroughly clean and disinfect all areas where the confirmed or suspected COVID-19 cases spent time. The employer did not clean and disinfect all areas (e.g., cells, bathrooms, and common areas) used by the infected individuals, focusing especially on frequently touched surfaces, thus potentially exposing employees to SARS-CoV-2 virus.

Among other methods, feasible and acceptable abatement methods to correct this hazard are to:

a. Develop and implement an adequate infectious disease preparedness and response plan that can help guide protective actions against COVID-19. The plan must include and address the level(s) of risk associated with various job tasks workers perform.

b. Identify all close contacts for confirmed cases that have received a positive result from a COVID-19 laboratory test, with or without symptoms to prevent further transmission of the SARS-CoV-2 virus.

c. Provide contact tracers training on COVID-19 case investigation including basic steps of contact tracing such as case investigation and prioritization, notification of positive test results, case interview, and follow-up and next steps.

d. Apply social distancing strategies to the individual space in the facility and the needs of the population and staff. Apply social distancing strategies on an individual level (e.g., avoiding physical contact), a group level



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(e.g., canceling group activities where individuals will be in close contact), and an operational level (e.g., stagger meals, rearrange seating in the dining hall so that there is more space between individuals, etc.).

e. Take steps to limit the spread of the respiratory secretions of a person who have COVID-19 including providing face masks, if feasible and available, and asking the person to wear it, if tolerated. Require all prisoners and staff to always wear a mask at a minimum in accordance with the April 8, 2020 Memorandum issued by MDOC's Director.

f. Thoroughly clean and disinfect all areas where the confirmed or suspected COVID-19 case spent time. Close off areas used by the infected individual. If possible, open outside doors and windows to increase air circulation in the area. Wait as long as practical, up to 24 hours under the poorest air exchange conditions before beginning to clean and disinfect, to minimize potential for exposure to respiratory droplets. Clean and disinfect all areas (e.g., cells, bathrooms, and common areas) used by the infected individual, focusing especially on frequently touched surfaces.)

**Date By Which Violation Must be Abated:**

**January 29, 2021**

**Proposed Penalty:**

**\$6,300.00**

*Sundari Murthy*  
**Authorized Signature**

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## PROPOSED PENALTY INVOICE

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**Company Name:** MI DOC Gus Harrison Correctional Facility and its successors  
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Adrian, MI 49221

### Summary of Penalties for Inspection Number: 1482126

Citation 1 Item 1, Serious \$6,300.00

**TOTAL PROPOSED PENALTIES:** **\$6,300.00**

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Correcting a violation prior to the expiration of the abatement date does not eliminate the requirement to pay the penalty.  
Payment of the penalty does not eliminate the requirement of correcting the violation.

The state does not agree to any restrictions or conditions or endorsements put on any check or money order for less than full amount due, and will cash the check or money order as if these restrictions, conditions, or endorsements do not exist.

Payment must be made within 15 working days of the date a proposed penalty of a citation item becomes a final order of the board. This would be the thirtieth (30<sup>th</sup>) working day after receipt of each citation item which is not appealed. For the payment of any penalty, make a check or money order payable to the "State of Michigan" and remit to the Department of Labor and Economic Opportunity at the address shown on the citation. **PLEASE RECORD THE APPLICABLE INSPECTION NUMBER, CITATION NUMBER(S) AND ITEM NUMBER(S) ON THE CHECK, MONEY ORDER OR YOUR TRANSMITTAL LETTER.**

**Enclose this invoice page (or a copy thereof) with your payment.**

Sundari Murthy  
Authorized Signature