

1 MICHIGAN DEPARTMENT OF COMMUNITY HEALTH

2  
3 CERTIFICATE OF NEED (CON) REVIEW STANDARDS FOR HOSPITAL BEDS

4  
5 (By authority conferred on the CON Commission by sections 22215 and 22217 of Act No. 368 of the  
6 Public Acts of 1978, as amended, and sections 7 and 8 of Act No. 306 of the Public Acts of 1969, as  
7 amended, being sections 333.22215, 333.22217, 24.207, and 24.208 of the Michigan Compiled Laws.)  
8

9 **Section 1. Applicability**

10  
11 Sec. 1. (1) These standards are requirements for approval under Part 222 of the Code that involve (a)  
12 beginning operation of a new hospital or (b) replacing beds in a hospital or physically relocating hospital  
13 beds from one licensed site to another geographic location or (c) increasing licensed beds in a hospital  
14 licensed under Part 215 or (d) acquiring a hospital . Pursuant to Part 222 of the Code, a hospital licensed  
15 under Part 215 is a covered health facility. The Department shall use these standards in applying Section  
16 22225(1) of the Code, being Section 333.22225(1) of the Michigan Compiled Laws and Section  
17 22225(2)(c) of the Code, being Section 333.22225(2)(c) of the Michigan Compiled Laws.  
18

19 (2) An increase in licensed hospital beds is a change in bed capacity for purposes of Part 222 of the  
20 Code.  
21

22 (3) The physical relocation of hospital beds from a licensed site to another geographic location is a  
23 change in bed capacity for purposes of Part 222 of the Code.  
24

25 (4) An increase in hospital beds certified for long-term care is a change in bed capacity for purposes  
26 of Part 222 of the Code and shall be subject to and reviewed under the CON Review Standards for Long-  
27 Term-Care Services.  
28

29 **Section 2. Definitions**

30  
31 Sec. 2. (1) As used in these standards:

32 (a) "Acquiring a hospital" means the issuance of a new hospital license as the result of the acquisition  
33 (including purchase, lease, donation, or other comparable arrangements) of a licensed and operating  
34 hospital and which does not involve a change in bed capacity.

35 (b) "Adjusted patient days" means the number of patient days when calculated as follows:

36 (i) Combine all pediatric patient days of care and obstetrics patient days of care provided during the  
37 period of time under consideration and multiply that number by 1.1.

38 (ii) Add the number of non-pediatric and non-obstetric patient days of care, excluding psychiatric  
39 patient days, provided during the same period of time to the product obtained in (i) above. This is the  
40 number of adjusted patient days for the applicable period.

41 (c) "Alcohol and substance abuse hospital" means a licensed hospital within a long-term (acute) care  
42 (LTAC) hospital that exclusively provides inpatient medical detoxification and medical stabilization and  
43 related outpatient services for persons who have a primary diagnosis of substance dependence covered  
44 by DRGs 433 - 437.

45 (d) "Average adjusted occupancy rate" shall be calculated as follows:

46 (i) Calculate the number of adjusted patient days during the most recent, consecutive 36-month  
47 period, as of the date of the application, for which verifiable data are available to the Department.

48 (ii) Calculate the total licensed bed days for the same 36-month period as in (i) above by multiplying  
49 the total licensed beds by the number of days they were licensed.

50 (iii) Divide the number of adjusted patient days calculated in (i) above by the total licensed bed days  
51 calculated in (ii) above, then multiply the result by 100.

52 (d) "Base year" means the most recent year that final MIDB data is available to the Department

53 ~~unless a different year is determined to be more appropriate by the Commission.~~

54 (e) "Certificate of Need Commission" or "Commission" means the Commission created pursuant to  
55 Section 22211 of the code, being Section 333.22211 of the Michigan Compiled Laws.

56 (f) "Close a hospital" means an applicant will demonstrate to the satisfaction of the Department that a  
57 hospital licensed under Part 215, and whose licensed capacity for the most recent 24 months prior to  
58 submission of the application was at least 80 percent for acute care beds, will close and surrender its  
59 acute care hospital license upon completion of the proposed project.

60 (g) "Code" means Act No. 368 of the Public Acts of 1978, as amended, being Section 333.1101 et  
61 seq. of the Michigan Compiled Laws.

62 (h) "Common ownership or control" means a hospital that is owned by, is under common control of,  
63 or has a common parent as the applicant hospital.

64 (i) "Compare group" means the applications that have been grouped for the same type of project in  
65 the same hospital group and are being reviewed comparatively in accordance with the CON rules.

66 (j) "Department" means the Michigan Department of Community Health (MDCH).

67 (k) "Department inventory of beds" means the current list maintained for each hospital group on a  
68 continuing basis by the Department of (i) licensed hospital beds and (ii) hospital beds approved by a valid  
69 CON issued under either Part 221 or Part 222 of the Code that are not yet licensed. The term does not  
70 include hospital beds certified for long-term-care in hospital long-term care units.

71 (l) "Disproportionate share hospital payments" means the most recent payments to hospitals in the  
72 special pool for non-state government-owned or operated hospitals to assure funding for costs incurred by  
73 public facilities providing inpatient hospital services which serve a disproportionate number of low-income  
74 patients with special needs as calculated by the Medical Services Administration within the Department.

75 (m) "Excluded hospitals" means hospitals in the following categories:

76 (i) Critical access hospitals designated by CMS pursuant to 42 CFR 485.606

77 (ii) Hospitals located in rural or micropolitan statistical area counties

78 (iii) LTAC AND INPATIENT REHABILITATION FACILITY hospitals

79 (iv) Sole community hospitals designated by CMS pursuant to 42 CFR 412.92

80 (v) Hospitals with 25 or fewer licensed beds

81 (n) "Existing hospital beds" means, for a specific hospital group, the total of all of the following: (i)  
82 hospital beds licensed by the Department of Licensing and Regulatory Affairs or its successor; (ii) hospital  
83 beds with valid CON approval but not yet licensed; (iii) proposed hospital beds under appeal from a final  
84 decision of the Department; and (iv) proposed hospital beds that are part of a completed application under  
85 Part 222 (other than the application under review) for which a proposed decision has been issued and  
86 which is pending final Department decision.

87 (o) "Gross hospital revenues" means the hospital's revenues as stated on the most recent Medicare  
88 and Michigan Medicaid forms filed with the Medical Services Administration within the Department.

89 (p) "Health service area" OR "HSA" means the groups of counties listed in Appendix A.

90 (q) "Hospital bed" means a bed within the licensed bed complement at a licensed site of a hospital  
91 licensed under Part 215 of the Code, excluding (i) hospital beds certified for long-term care as defined in  
92 Section 20106(6) of the Code and (ii) unlicensed newborn bassinets.

93 (r) "Hospital" means a hospital as defined in Section 20106(5) of the Code being Section  
94 333.20106(5) of the Michigan Compiled Laws and licensed under Part 215 of the Code. The term does  
95 not include a hospital or hospital unit licensed or operated by the Department of Mental Health.

96 (s) "Hospital group" means a cluster or grouping of hospitals based on geographic proximity and  
97 hospital utilization patterns. The list of hospital groups and the hospitals assigned to each hospital group  
98 will be posted on the State OF Michigan CON web site and will be updated pursuant to Section 3.

99 (t) "Hospital long-term-care unit" or "HLTCU" means a nursing care unit, owned or operated by and  
100 as part of a hospital, licensed by the Department, and providing organized nursing care and medical  
101 treatment to 7 or more unrelated individuals suffering or recovering from illness, injury, or infirmity.

102 (u) "Host hospital" means a licensed and operating hospital, which delicenss hospital beds, and  
103 which leases patient care space and other space within the physical plant of the host hospital, to allow an  
104 LTAC hospital, INPATIENT REHABILITATION FACILITY HOSPITAL, or alcohol and substance abuse  
105 hospital, to begin operation.

106 (v) "INPATIENT REHABILITATION FACILITY HOSPITAL" OR "IRF HOSPITAL" MEANS A  
107 HOSPITAL THAT HAS BEEN APPROVED TO PARTICIPATE IN THE TITLE XVIII (MEDICARE)

108 | PROGRAM AS A PROSPECTIVE PAYMENT SYSTEM (PPS) EXEMPT INPATIENT REHABILITATION  
109 | HOSPITAL IN ACCORDANCE WITH 42 CFR PART 412 SUBPART P.

110 | (v) "Licensed site" means the location of the facility authorized by license and listed on that licensee's  
111 | certificate of licensure.

112 | (w) "Limited access area" means those underserved areas with a patient day demand that meets or  
113 | exceeds the state-wide average of patient days used per 50,000 residents in the base year and as  
114 | identified in Appendix D. Limited access areas shall be redetermined when a new hospital has been  
115 | approved or an existing hospital closes.

116 | (x) "Long-term (acute) care hospital" or "LTAC hospital" means a hospital has been approved to  
117 | participate in the Title XVIII (Medicare) program as a prospective payment system (PPS) exempt hospital  
118 | in accordance with 42 CFR Part 412 SUBPART O.

119 | (y) "Medicaid" means title XIX of the social security act, chapter 531, 49 Stat. 620, 1396 to 1396g and  
120 | 1396i to 1396u.

121 | (z) "Medicaid volume" means the number of Medicaid recipients served at the hospital as stated on  
122 | the most recent Medicare and Michigan Medicaid forms filed with the Medical Services Administration  
123 | within the Department.

124 | (aa) "Michigan Inpatient Data Base" or "MIDB" means the data base compiled by the Michigan Health  
125 | and Hospital Association or successor organization. The data base consists of inpatient discharge  
126 | records from all Michigan hospitals and Michigan residents discharged from hospitals in border states for  
127 | a specific calendar year.

128 | (bb) "New beds in a hospital" means hospital beds that meet at least one of the following: (i) are not  
129 | currently licensed as hospital beds, (ii) are currently licensed hospital beds at a licensed site in one  
130 | hospital group which are proposed for relocation in a different hospital group as determined by the  
131 | Department pursuant to Section 3 of these standards, (iii) are currently licensed hospital beds at a  
132 | licensed site in one hospital group which are proposed for relocation to another geographic site which is in  
133 | the same hospital group as determined by the Department, but which are not in the replacement zone, or  
134 | (iv) are currently licensed hospital beds that are proposed to be licensed as part of a new hospital in  
135 | accordance with Section 6(2) of these standards.

136 | (cc) "New hospital" means one of the following: (i) the establishment of a new facility that shall be  
137 | issued a new hospital license, (ii) for currently licensed beds, the establishment of a new licensed site that  
138 | is not in the same hospital group as the currently licensed beds, (iii) currently licensed hospital beds at a  
139 | licensed site in one hospital group which are proposed for relocation to another geographic site which is in  
140 | the same hospital group as determined by the Department, but which are not in the replacement zone, or  
141 | (iv) currently licensed hospital beds that are proposed to be licensed as part of a new hospital in  
142 | accordance with section 6(2) of these standards.

143 | (dd) "Obstetrics patient days of care" means inpatient days of care for patients in the applicant's  
144 | Michigan Inpatient Data Base data ages 15 through 44 with ~~drugs-DRGs~~ 370 through 375 (obstetrical  
145 | discharges).

146 | (ee) "Overbedded hospital group" means a hospital group in which the total number of existing hospital  
147 | beds in that hospital group exceeds the hospital group needed hospital bed supply.

148 | (ff) "Pediatric patient days of care" means inpatient days of care for patients in the applicant's  
149 | Michigan Inpatient Data Base data ages 0 through 14 excluding normal newborns.

150 | (gg) "Planning year" means five years beyond the base year, ~~established by the CON Commission,~~ for  
151 | which hospital bed need is developed, ~~unless a different year is determined to be more appropriate by the~~  
152 | ~~Commission.~~

153 | (hh) "Qualifying project" means each application in a comparative group which has been reviewed  
154 | individually and has been determined by the Department to have satisfied all of the requirements of  
155 | Section 22225 of the code, being section 333.22225 of the Michigan Compiled Laws and all other  
156 | applicable requirements for approval in the Code or these Standards.

157 | (ii) "Relocate existing licensed hospital beds" for purposes of sections 6(3) and 8 of these standards,  
158 | means a change in the location of existing hospital beds from the existing licensed hospital site to a  
159 | different existing licensed hospital site within the same hospital group or HSA. This definition does not  
160 | apply to projects involving replacement beds in a hospital governed by Section 7 of these standards.

161 (jj) "Remaining patient days of care" means total inpatient days of care in the applicant's Michigan  
162 Inpatient Data Base data minus obstetrics patient days of care and pediatric patient days of care.  
163 (kk) "Replace beds" means a change in the location of the licensed hospital, ~~or~~ the replacement of a  
164 portion of the licensed beds at the same licensed site, OR THE ONE-TIME REPLACEMENT OF LESS  
165 THAN 50% OF THE LICENSED BEDS TO A NEW SITE WITHIN 250 YARDS OF THE BUILDING ON  
166 THE LICENSED SITE CONTAINING MORE THAN 50% OF THE LICENSED BEDS, WHICH MAY  
167 INCLUDE A NEW SITE ACROSS A HIGHWAY OR STREET AS DEFINED IN MCL 257.20 AND  
168 EXCLUDES A NEW SITE ACROSS A LIMITED ACCESS HIGHWAY AS DEFINED IN MCL 257.26. The  
169 hospital beds will be in new physical plant space being developed in new construction or in newly acquired  
170 space (purchase, lease, donation, etc.) within the replacement zone.  
171 (ll) "Replacement zone" means a proposed licensed site that is (i) in the same hospital group as the  
172 existing licensed site as determined by the Department in accord with Section 3 of these standards and (ii)  
173 on the same site, on a contiguous site, or on a site within 2 miles of the existing licensed site if the existing  
174 licensed site is located in a county with a population of 200,000 or more, or on a site within 5 miles of the  
175 existing licensed site if the existing licensed site is located in a county with a population of less than  
176 200,000.  
177 (mm) "Uncompensated care volume" means the hospital's uncompensated care volume as stated on  
178 the most recent Medicare and Michigan Medicaid forms filed with the Medical Services Administration  
179 within the Department.  
180 (nn) "Underserved area" means those geographic areas not within 30 minute drive time of an existing  
181 licensed acute care hospital with 24 hour/7 days a week emergency room services utilizing the most direct  
182 route using the lowest speed limits posted as defined by the Michigan Department of Transportation  
183 (MDOT).  
184 (oo) "Use rate" means the number of days of inpatient care per 1,000 population during a one-year  
185 period.

186  
187 (2) The definitions in Part 222 shall apply to these standards.  
188

### 189 **Section 3. Hospital groups**

190  
191 Sec. 3. Each existing hospital is assigned to a hospital group pursuant to subsection (1).  
192

193 (1) These hospital groups and the assignments of hospitals to hospital groups shall be updated by  
194 the Department every five years or at the direction of the Commission. The methodology described in  
195 "New Methodology for Defining Hospital Groups" by Paul I. Delamater, Ashton M. Shortridge, and Joseph  
196 P. Messina, 2011 shall be used as follows:

197 (a) For each hospital, calculate the patient day commitment index (%C – a mathematical computation  
198 where the numerator is the number of inpatient hospital days from a specific geographic area provided by  
199 a specified hospital and the denominator is the total number of patient days provided by the specified  
200 hospital using MIDB data) for all Michigan zip codes using the summed patient days from the most recent  
201 three years of MIDB data. Include only those zip codes found in each year of the most recent three years  
202 of MIDB data. Arrange observations in an origin-destination table such that each hospital is an origin  
203 (row) and each zip code is a destination (column) and include only hospitals with inpatient records in the  
204 MIDB.

205 (b) For each hospital, calculate the road distance to all other hospitals. Arrange observations in an  
206 origin-destination table such that each hospital is an origin (row) and each hospital is also a destination  
207 (column).

208 (c) Rescale the road distance origin-destination table by dividing every entry in the road distance  
209 origin-destination table by the maximum distance between any two hospitals.

210 (d) Append the road distance origin-destination table to the %C origin-destination table (by hospital)  
211 to create the input data matrix for the clustering algorithm.

212 (e) Group hospitals into clusters using the k-means clustering algorithm with initial cluster centers  
213 provided by a wards hierarchical clustering method. Iterate over all cluster solutions from 2 to the number  
214 of hospitals ( $n$ ) minus 1.

215 (i) For each cluster solution, record the group membership of each hospital, the cluster center  
216 location for each of the clusters, the  $r^2$  value for the overall cluster solution, the number of single hospital  
217 clusters, and the maximum number of hospitals in any cluster.

218 (ii) "k-means clustering algorithm" means a method for partitioning observations into a user-specified  
219 number of groups. It is a standard algorithm with a long history of use in academic and applied research.  
220 The approach identifies groups of observations such that the sum of squares from points to the assigned  
221 cluster centers is minimized, i.e., observations in a cluster are more similar to one another than they are  
222 to other clusters. Several k-means implementations have been proposed; the bed need methodology  
223 uses the widely-adopted Hartigan-Wong algorithm. Any clustering or data mining text will discuss k-  
224 means; one example is B.S. Everitt, S. Landau, M. Leese, & D. Stahl (2011) Cluster Analysis, 5th Edition.  
225 Wiley, 346 p.

226 (iii) "Wards hierarchical clustering method" means a method for clustering observations into groups.  
227 This method uses a binary tree structure to sequentially group data observations into clusters, seeking to  
228 minimize overall within-group variance. In the bed need methodology, this method is used to identify the  
229 starting cluster locations for k-means. Any clustering text will discuss hierarchical cluster analysis,  
230 including Ward's method; one example is: G. Gan, C. Ma, & J. Wu (2007) Data Clustering: Theory,  
231 Algorithms, and Applications (Asa-Siam Series on Statistics and Applied Probability). Society for Industrial  
232 and Applied Mathematics (Siam), 466 p.

233 (f) Calculate the incremental F score ( $F_{inc}$ ) for each cluster solution (i) between 3 and  $n-1$  letting:

234  $r_i^2 = r^2$  of solution i

235  $r_{i-1}^2 = r^2$  of solution i-1

236  $k_i =$  number of clusters in solution i

237  $k_{i-1} =$  number of clusters in solution i-1

238  $n =$  total number of hospitals

239 where: 
$$F_{inc,i} = \frac{\left( \frac{r_i^2 - r_{i-1}^2}{k_i - k_{i-1}} \right)}{\left( \frac{1 - r_i^2}{n - (k_i - 1)} \right)}$$

240 (g) Select candidate solutions by finding those with peak values in  $f_{inc}$  scores such that  $f_{inc,i}$  is greater  
241 than both  $f_{inc,i-1}$  and  $f_{inc,i+1}$ .

242 (h) Remove all candidate solutions in which the largest single cluster contains more than 20  
243 hospitals.

244 (i) Identify the minimum number of single hospital clusters from the remaining candidate solutions.  
245 Remove all candidate solutions containing a greater number of single hospital clusters than the identified  
246 minimum.

247 (j) From the remaining candidate solutions, choose the solution with the largest number of clusters

248 (k). This solution ( $k$  clusters) is the resulting number and configuration of the hospital groups.

249 (k) Rename hospital groups as follows:

250 (i) For each hospital group, identify the HSA in which the maximum number of hospitals are located.  
251 In case of a tie, use the HSA number that is lower.

252 (ii) For each hospital group, sum the number of current licensed hospital beds for all hospitals.

253 (iii) Order the groups from 1 to  $k$  by first sorting by HSA number, then sorting within each HSA by the  
254 sum of beds in each hospital group. The hospital group name is then created by appending number in  
255 which it is ordered to "hg" (e.g., hg1, hg2, ... hgk).

256 (iv) Hospitals that do not have patient records in the MIDB - identified in subsection (1)(a) - are  
257 designated as "ng" for non-groupable hospitals.

258  
259 (2) For an application involving a proposed new licensed site for a hospital (whether new or  
260 replacement), the proposed new licensed site shall be assigned to an existing hospital group utilizing the  
261 methodology described in "A Methodology for Defining Hospital Groups" by Paul L. Delamater, Ashton M.  
262 Shortridge, and Joseph P. Messina, 2011 as follows:

- 263 (a) Calculate the road distance from proposed new site (s) to all existing hospitals, resulting in a list of  
 264  $n$  observations ( $s_n$ ).
- 265 (b) Rescale  $s_n$  by dividing each observation by the maximum road distance between any two  
 266 hospitals identified in subsection (1)(c).
- 267 (c) For each hospital group, subset the cluster center location identified in subsection (1)(e)(i) to only  
 268 the entries corresponding to the road distance between hospitals. For each hospital group, the result is a  
 269 list of  $n$  observations that define each hospital group's central location in relative road distance.
- 270 (d) Calculate the distance ( $d_{k,s}$ ) between the proposed new site and each existing hospital group  
 271 where:  $d_{k,s} = \sqrt{(HG_{k,1} - s_1)^2 + (HG_{k,2} - s_2)^2 + (HG_{k,3} - s_3)^2 + \dots + (HG_{k,n} - s_n)^2}$
- 272 (e) Assign the proposed new site to the closest hospital group (HG $k$ ) by selecting the minimum value  
 273 of  $d_{k,s}$ .
- 274 (f) If there is only a single applicant, then the assignment procedure is complete. If there are  
 275 additional applicants, then steps (a) – (e) must be repeated until all applicants have been assigned to an  
 276 existing hospital group.
- 277
- 278 (3) The Department shall amend the hospital groups to reflect: (a) approved new licensed site(s)  
 279 assigned to a specific hospital group; (b) hospital closures; and (c) licensure action(s) as appropriate.  
 280
- 281 (4) As directed by the Commission, new hospital group assignments established according to  
 282 subsection (1) shall supersede the previous subarea/hospital group assignments and shall be posted on  
 283 the State of Michigan CON web site effective on the date determined by the Commission.  
 284

#### 285 **Section 4. Determination of the needed hospital bed supply**

- 286
- 287 Sec. 4. (1) The determination of the needed hospital bed supply for a hospital group for a planning  
 288 year shall be made using the MIDB and the methodology detailed in "New Methodology for Determining  
 289 Needed Hospital Bed Supply" by Paul L. Delamater, Ashton M. Shortridge, and Joseph P. Messina, 2011  
 290 as follows:
- 291 (a) All hospital discharges for normal newborns (DRG 391 prior to 2008, DRG 795 thereafter) and  
 292 psychiatric patients (ICD-9-CM codes 290 through 319, see Appendix E for ICD-10-CM Codes, as a  
 293 principal diagnosis) will be excluded.
- 294 (b) For each county, compile the monthly patient days used by county residents for the previous five  
 295 years (base year plus previous four years). Compile the monthly patient days used by non-Michigan  
 296 residents in Michigan hospitals for the previous five years as an "out-of-state" unit. The out-of-state  
 297 patient days unit is considered an additional county thereafter. Patient days are to be assigned to the  
 298 month in which the patient was discharged. For patient records with an unknown county of residence,  
 299 assign patient days to the county of the hospital where the patient received service.
- 300 (c) For each county, calculate the monthly patient days for all months in the planning year. For each  
 301 county, construct an ordinary least squares linear regression model using monthly patient days as the  
 302 dependent variable and months (1-60) as the independent variable. If the linear regression model is  
 303 significant at a 90% confidence level (F-score, two tailed  $p$  value  $\leq 0.1$ ), predict patient days for months  
 304 109-120 using the model coefficients. If the linear regression model is not significant at a 90% confidence  
 305 level (F-score, two tailed  $p$  value  $> 0.1$ ), calculate the predicted monthly patient day demand in the  
 306 planning year by finding the monthly average of the three previous years (months 25-60).
- 307 (d) For each county, calculate the predicted yearly patient day demand in the planning year. For  
 308 counties with a significant regression model, sum the monthly predicted patient days for the planning year.  
 309 For counties with a non-significant regression model, multiply the three year monthly average by 12.
- 310 (e) For each county, calculate the base year patient day commitment index (%c) to each hospital  
 311 group. Specifically, divide the base year patient days from each county to each hospital group by the total  
 312 number of base year patient days from each county.
- 313 (f) For each county, allocate the planning year patient days to the hospital groups by multiplying the  
 314 planning year patient days by the %c to each hospital group from subsection (e).
- 315 (g) For each hospital group, sum the planning year patient days allocated from each county.



316 (h) For each hospital group, calculate the average daily census (ADC) for the planning year by  
317 dividing the planning year patient days by 365. Round each ADC value up to the nearest whole number.  
318 (i) For each hospital group, select the appropriate occupancy rate from the occupancy table in  
319 Appendix C.  
320 (j) For each hospital group, calculate the planning year bed need by dividing the planning year ADC  
321 by the appropriate occupancy rate. Round each bed need value up to the nearest whole number.  
322

323 (2) The determination of the needed hospital bed supply for a limited access area shall be made  
324 using the MIDB and the methodology detailed in "A Methodology for Determining Needed Hospital Bed  
325 Supply" by Paul L. Delamater, Ashton M. Shortridge, And Joesph P. Messina, 2011 as follows:

326 (a) All hospital discharges for normal newborns (DRG 391 prior to 2008, DRG 795 thereafter) and  
327 psychiatric patients (ICD-9-CM codes 290 through 319, see Appendix E for ICD-10-CM Codes, as a  
328 principal diagnosis) will be excluded.

329 (b) Calculate the average patient day use rate of Michigan residents. Sum total patient days of  
330 Michigan residents in the base year and divide by estimated base year population for the state (population  
331 data available from US Census Bureau).

332 (c) Calculate the minimum number of patient days for designation of a limited access area by  
333 multiplying the average patient day use rate by 50,000. Round up to the nearest whole number.

334 (d) Follow steps outlined in Section 4(1)(b) – (d) to predict planning year patient days for each  
335 underserved area. Round up to the nearest whole number. The patient days for each underserved area  
336 are defined as the sum of the zip codes corresponding to each underserved area.

337 (e) For each underserved area, compare the planning year patient days to the minimum number of  
338 patient days for designation of a limited access area calculated in (c). Any underserved area with a  
339 planning year patient day demand greater than or equal to the minimum is designated as a limited access  
340 area.

341 (f) For each limited access area, calculate the planning year bed need using the steps outlined in  
342 Section 4(1)(h) – (j). For these steps, use the planning year patient days for each limited access area.  
343

## 344 **Section 5. Bed Need**

345  
346 Sec. 5. (1) The bed-need numbers shall apply to projects subject to review under these standards,  
347 except where a specific CON review standard states otherwise.  
348

349 (2) The Department shall re-calculate the acute care bed need methodology in Section 4 every two  
350 years, or as directed by the Commission.  
351

352 (3) ~~The Commission shall designate the base year and the future planning year which shall be utilized~~  
353 ~~in applying the methodology pursuant to subsection (2).~~  
354

355 ~~(4)~~ The effective date of the bed-need numbers shall be established by the Commission.  
356

357 ~~(54)~~ New bed-need numbers established by subsections (2) and (3) shall supersede PREVIOUS bed-  
358 need numbers and shall be posted on the State Of Michigan CON web site as part of the hospital bed  
359 inventory.  
360

361 ~~(65)~~ Modifications made by the Commission pursuant to this section shall not require standard  
362 advisory committee action, a public hearing, or submittal of the standard to the legislature and the  
363 governor in order to become effective.  
364

## 365 **Section 6. Requirements for approval -- new beds in a hospital**

366  
367 Sec. 6. (1) An applicant proposing new beds in a hospital, except an applicant meeting the  
368 requirements of subsection 2, 3, 4, or 5 shall demonstrate that it meets all of the following:

369 (a) The new beds in a hospital shall result in a hospital of at least 200 beds in a metropolitan  
370 statistical area county or 25 beds in a rural or micropolitan statistical area county. This subsection may be  
371 waived by the Department if the Department determines, in its sole discretion, that a smaller hospital is  
372 necessary or appropriate to assure access to health-care services.

373 (b) The total number of existing hospital beds in the hospital group to which the new beds will be  
374 assigned does not currently exceed the needed hospital bed supply. The Department shall determine the  
375 hospital group to which the beds will be assigned in accord with Section 3 of these standards.

376 (c) Approval of the proposed new beds in a hospital shall not result in the total number of existing  
377 hospital beds, in the hospital group to which the new beds will be assigned, exceeding the needed hospital  
378 bed supply. The Department shall determine the hospital group to which the beds will be assigned in  
379 accord with Section 3 of these standards.

380  
381 (2) An applicant proposing to begin operation as a new LTAC hospital, IRF HOSPITAL or alcohol and  
382 substance abuse hospital within an existing licensed, host hospital shall demonstrate that it meets all of  
383 the requirements of this subsection:

384 (a) If the LTAC OR IRF hospital applicant described in this subsection does not meet the Title XVIII  
385 requirements of the Social Security Act for exemption from PPS as an LTAC OR IRF hospital within 12  
386 months after beginning operation, then it may apply for a six-month extension in accordance with  
387 R325.9403 of the CON rules. If the applicant fails to meet the Title XVIII requirements for PPS exemption  
388 as an LTAC OR IRF hospital within the 12 or 18-month period, then the CON granted pursuant to this  
389 section shall expire automatically.

390 (b) The patient care space and other space to establish the new hospital is being obtained through a  
391 lease arrangement and renewal of a lease between the applicant and the host hospital. The initial,  
392 renewed, or any subsequent lease shall specify at least all of the following:

393 (i) That the host hospital shall delicense the same number of hospital beds proposed by the  
394 applicant for licensure in the new hospital or any subsequent application to add additional beds.

395 (ii) That the proposed new beds shall be for use in space currently licensed as part of the host  
396 hospital.

397 (iii) That upon non-renewal and/or termination of the lease, upon termination of the license issued  
398 under Part 215 of the act to the applicant for the new hospital, or upon noncompliance with the project  
399 delivery requirements or any other applicable requirements of these standards, the beds licensed as part  
400 of the new hospital must be disposed of by one of the following means:

401 (A) Relicensure of the beds to the host hospital. The host hospital must obtain a CON to acquire the  
402 LTAC OR IRF hospital. In the event that the host hospital applies for a CON to acquire the LTAC OR IRF  
403 hospital [including the beds leased by the host hospital to the LTAC OR IRF hospital] within six months  
404 following the termination of the lease with the LTAC OR IRF hospital, it shall not be required to be in  
405 compliance with the hospital bed supply if the host hospital proposes to add the beds of the LTAC OR IRF  
406 hospital to the host hospital's medical/surgical licensed capacity and the application meets all other  
407 applicable project delivery requirements. The beds must be used for general medical/surgical purposes.  
408 Such an application shall not be subject to comparative review and shall be processed under the  
409 procedures for non-substantive review (as this will not be considered an increase in the number of beds  
410 originally licensed to the applicant at the host hospital);

411 (B) Delicensure of the hospital beds; or

412 (C) Acquisition by another entity that obtains a CON to acquire the new hospital in its entirety and that  
413 entity must meet and shall stipulate to the requirements specified in Section 6(2).

414 (c) The applicant or the current licensee of the new hospital shall not apply, initially or subsequently,  
415 for CON approval to initiate any other CON covered clinical services; provided, however, that this section  
416 is not intended, and shall not be construed in a manner which would prevent the licensee from contracting  
417 and/or billing for medically necessary covered clinical services required by its patients under arrangements  
418 with its host hospital or any other CON approved provider of covered clinical services.

419 (d) The new licensed hospital shall remain within the host hospital.

420 (e) The new hospital shall be assigned to the same hospital group as the host hospital.

421 (f) The proposed project to begin operation of a new hospital, under this subsection, shall constitute  
422 a change in bed capacity under Section 1(2) of these standards.



423 (g) The lease will not result in an increase in the number of licensed hospital beds in the hospital  
424 group.

425 (h) Applications proposing a new hospital under this subsection shall not be subject to comparative  
426 review.

427

428 (3) An applicant proposing to add new hospital beds, as the receiving licensed hospital under Section  
429 8, shall demonstrate that it meets all of the requirements of this subsection and shall not be required to be  
430 in compliance with the needed hospital bed supply if the application meets all other applicable CON review  
431 standards and agrees and assures to comply with all applicable project delivery requirements.

432 (a) The approval of the proposed new hospital beds shall not result in an increase in the number of  
433 licensed hospital beds as follows:

434 (i) In the hospital group pursuant to Section 8(2)(a), or  
435 (ii) in the HSA pursuant to Section 8(2)(b).

436 (b) Where the source hospital was subject to Section 8(3)(b), the receiving hospital shall have an  
437 average adjusted occupancy rate of 40 percent or above.

438 (c) Where the source hospital was subject to Section 8(3)(b), the addition of the proposed new  
439 hospital beds at the receiving hospital shall not exceed the number determined by the following  
440 calculation:

441 (i) As of the date of the application, calculate the adjusted patient days for the most recent,  
442 consecutive 36-month period where verifiable data is available to the Department, and divide by .40.  
443 (ii) Divide the result of subsection (i) by 1095 (or 1096, if the 36-month period includes a leap year)  
444 and round up to next whole number or 25, whichever is larger. This is the maximum number of beds that  
445 can be licensed at the receiving hospital.

446 (iii) Subtract the receiving hospital's total number of licensed beds and approved beds from the result  
447 of subsection (ii). This is the maximum number of beds that can be added to the receiving hospital.

448 (d) Where the source hospital was subject to Section 8(3)(b), the receiving hospital's average  
449 adjusted occupancy rate must not be less than 40 percent after the addition of the proposed new hospital  
450 beds.

451 (e) Subsection (3)(b), (c), and (d) shall not apply to excluded hospitals.

452 (f) The proposed project to add new hospital beds, under this subsection, shall constitute a change in  
453 bed capacity under Section 1(2) of these standards.

454 (g) Applicants proposing to add new hospital beds under this subsection shall not be subject to  
455 comparative review.

456

457 (4) An applicant may apply for the addition of new beds if all of the following subsections are met.  
458 Further, an applicant proposing new beds at an existing licensed hospital site shall not be required to be in  
459 compliance with the needed hospital bed supply if the application meets all other applicable CON review  
460 standards and agrees and assures to comply with all applicable project delivery requirements.

461 (a) The beds are being added at the existing licensed hospital site.

462 (b) The hospital at the existing licensed hospital site has operated at an adjusted occupancy rate of  
463 80 percent or above for the previous, consecutive 24 months based on its licensed and approved hospital  
464 bed capacity. The adjusted occupancy rate shall be calculated as follows:

465 (i) Calculate the number of adjusted patient days during the most recent, consecutive 24-month  
466 period for which verifiable data are available to the Department.

467 (ii) Divide the number calculated in (i) above by the total possible patient days [licensed and approved  
468 hospital beds multiplied by 730 (or 731 if including a leap year)]. This is the adjusted occupancy rate.

469 (c) The number of beds that may be approved pursuant to this subsection shall be the number of  
470 beds necessary to reduce the adjusted occupancy rate for the hospital to 75 percent. The number of beds  
471 shall be calculated as follows:

472 (i) Divide the number of adjusted patient days calculated in subsection (b)(i) by .75 to determine  
473 licensed bed days at 75 percent occupancy.

474 (ii) Divide the result of step (i) by 730 (or 731 if including a leap year) and round the result up to the  
475 next whole number.

476 (iii) Subtract the number of licensed and approved hospital beds as documented on the "Department  
477 Inventory of Beds" from the result of step (ii) and round the result up to the next whole number to  
478 determine the maximum number of beds that may be approved pursuant to this subsection.

479 (d) A licensed acute care hospital that has relocated its beds, after the effective date of these  
480 standards, shall not be approved for hospital beds under this subsection for five years from the effective  
481 date of the relocation of beds.

482 (e) Applicants proposing to add new hospital beds under this subsection shall not be subject to  
483 comparative review.

484 (f) Applicants proposing to add new hospital beds under this subsection shall demonstrate to the  
485 Department that they have pursued a good faith effort to relocate acute care beds from other licensed  
486 acute care hospitals within the HSA. At the time an application is submitted to the Department, the  
487 applicant shall demonstrate that contact was made by one certified mail return receipt for each  
488 organization contacted.

489  
490 (5) An applicant proposing a new hospital in a limited access area shall not be required to be in  
491 compliance with the needed hospital bed supply if the application meets all other applicable CON review  
492 standards, agrees and assures to comply with all applicable project delivery requirements, and all of the  
493 following subsections are met.

494 (a) The proposed new hospital, unless a critical access hospital, shall have 24 hour/7 days a week  
495 emergency services, obstetrical services, surgical services, and licensed acute care beds.

496 (b) The Department shall assign the proposed new hospital to an existing hospital group based on  
497 the current market use patterns of existing hospital groups.

498 (c) Approval of the proposed new beds in a hospital in a limited access area shall not exceed the bed  
499 need for the limited access area as determined by the bed need methodology in Section 4 and as set forth  
500 in Appendix D.

501 (d) The new beds in a hospital in a limited access area shall result in a hospital of at least 100 beds in  
502 a metropolitan statistical area county or 50 beds in a rural or micropolitan statistical area county. If the  
503 bed need for a limited access area, as shown in Appendix D, is less, then that will be the minimum  
504 number of beds for a new hospital under this provision. If an applicant for new beds in a hospital under  
505 this provision simultaneously applies for status as a critical access hospital, the minimum hospital size  
506 shall be that number allowed under state/federal critical access hospital designation.

507 (e) Applicants proposing to create a new hospital under this subsection shall not be approved, for a  
508 period of five years after beginning operation of the facility, of the following covered clinical services: (i)  
509 open heart surgery, (ii) therapeutic cardiac catheterization, (iii) fixed positron emission tomography (PET)  
510 services, (iv) all transplant services, (v) neonatal intensive care services/beds, and (vi) fixed urinary  
511 extracorporeal shock wave lithotripsy (UESWL) services.

512 (f) Applicants proposing to add new hospital beds under this subsection shall be prohibited from  
513 relocating the new hospital beds for a period of 10 years after beginning operation of the facility.

514 (g) An applicant proposing to add a new hospital pursuant to this subsection shall locate the new  
515 hospital as follows:

516 (i) In a metropolitan statistical area county, an applicant proposing to add a new hospital pursuant to  
517 this subsection shall locate the new hospital within the limited access area and serve a population of  
518 50,000 or more inside the limited access area and within 30 minutes drive time from the proposed new  
519 hospital.

520 (ii) In a rural or micropolitan statistical area county, an applicant proposing to add a new hospital  
521 pursuant to this subsection shall locate the new hospital within the limited access area and serve a  
522 population of 50,000 or more inside the limited access area and within 60 minutes drive time from the  
523 proposed new hospital.

## 524 **Section 7. Requirements for approval to replace beds**

525  
526  
527 Sec. 7. (1) If the application involves the development of a new licensed site, an applicant proposing  
528 to replace beds in a hospital within the replacement zone shall demonstrate that the new beds in a  
529 hospital shall result in a hospital of at least 200 beds in a metropolitan statistical area county or 25 beds in

530 a rural or micropolitan statistical area county. This subsection may be waived by the Department if the  
531 Department determines, in its sole discretion, that a smaller hospital is necessary or appropriate to assure  
532 access to health-care services.

534 (2) The applicant shall specify whether the proposed project is to replace the licensed hospital to a  
535 new site, ~~or~~ to replace a portion of the licensed beds at the existing licensed site, OR THE ONE-TIME  
536 REPLACEMENT OF LESS THAN 50% OF THE LICENSED BEDS TO A NEW SITE WITHIN 250 YARDS  
537 OF THE BUILDING ON THE LICENSED SITE CONTAINING MORE THAN 50% OF THE LICENSED  
538 BEDS, WHICH MAY INCLUDE A NEW SITE ACROSS A HIGHWAY OR STREET AS DEFINED IN MCL  
539 257.20 AND EXCLUDES A NEW SITE ACROSS A LIMITED ACCESS HIGHWAY AS DEFINED IN MCL  
540 257.26

541 (3) The applicant shall demonstrate that the new licensed site is in the replacement zone.

542 (4) The applicant shall comply with the following requirements, as applicable:

543 (a) The applicant's hospital shall have an average adjusted occupancy rate of 40 percent or above.

544 (b) If the applicant hospital does not have an average adjusted occupancy rate of 40 percent or  
545 above, then the applicant hospital shall reduce the appropriate number of licensed beds to achieve an  
546 average adjusted occupancy rate of 60 percent or above. The applicant hospital shall not exceed the  
547 number of beds calculated as follows:

548 (i) As of the date of the application, calculate the number of adjusted patient days during the most  
549 recent, consecutive 36-month period where verifiable data is available to the Department, and divide by  
550 .60.

551 (ii) Divide the result of subsection (i) above by 1095 (or 1096 if the 36-month period includes a leap  
552 year) and round up to the next whole number or 25, whichever is larger. This is the maximum number of  
553 beds that can be licensed at the licensed hospital site after the replacement.

554 (c) Subsection (4)(a) and (b) shall not apply to excluded hospitals.

555 (5) An applicant proposing replacement beds in the replacement zone shall not be required to be in  
556 compliance with the needed hospital bed supply if the application meets all other applicable CON review  
557 standards and agrees and assures to comply with all applicable project delivery requirements.

## 558 **Section 8. Requirements for approval of an applicant proposing to relocate existing licensed** 559 **hospital beds**

560 Sec 8. (1) The proposed project to relocate beds, under this section, shall constitute a change in bed  
561 capacity under Section 1(3) of these standards.

562 (2) Any existing licensed acute care hospital (source hospital) may relocate all or a portion of its beds  
563 to another existing licensed acute care hospital as follows:

564 (a) The licensed acute care hospitals are located within the same hospital group, or

565 (b) the licensed acute care hospitals are located within the same HSA if the receiving hospital meets  
566 the requirements of Section 6(4)(b) of these standards.

567 (3) The applicant shall comply with the following requirements, as applicable:

568 (a) The source hospital shall have an average adjusted occupancy rate of 40 percent or above.

569 (b) If the source hospital does not have an average adjusted occupancy rate of 40 percent or above,  
570 then the source hospital shall reduce the appropriate number of licensed beds to achieve an average  
571 adjusted occupancy rate of 60 percent or above upon completion of the relocation(s). The source hospital  
572 shall not exceed the number of beds calculated as follows:

573 (i) As of the date of the application, calculate the number of adjusted patient days during the most  
574 recent, consecutive 36-month period where verifiable data is available to the Department, and divide by  
575 .60.

583 (ii) Divide the result of subsection (i) by 1095 (or 1096 if the 36-month period includes a leap year)  
584 and round up to the next whole number or 25, whichever is larger. This is the maximum number of beds  
585 that can be licensed at the source hospital site after the relocation.

586 (c) Subsections (3)(a) and (b) shall not apply to excluded hospitals.

587  
588 (4) A source hospital shall apply for multiple relocations on the same application date, and the  
589 applications can be combined to meet the criteria of (3)(b) above. A separate application shall be  
590 submitted for each proposed relocation.

591  
592 (5) The hospital from which the beds are being relocated, and the hospital receiving the beds, shall  
593 not require any ownership relationship.

594  
595 (6) The relocated beds shall be licensed to the receiving hospital and will be counted in the inventory  
596 for the applicable hospital group.

597  
598 (7) The relocation of beds under this section shall not be subject to a mileage limitation.

### 600 **Section 9. Project delivery requirements terms of approval for all applicants**

601  
602 Sec. 9. An applicant shall agree that, if approved, the project shall be delivered in compliance with the  
603 following terms of CON approval:

604  
605 (1) Compliance with these standards.

606  
607 (2) Compliance with the following quality assurance standards:

608 (a) The applicant shall assure compliance with Section 20201 of the Code, being Section 333.20201  
609 of the Michigan Compiled Laws.

610  
611 (3) Compliance with the following access to care requirements:

612 (a) An applicant shall participate in Medicaid at least 12 consecutive months within the first two years  
613 of operation and continue to participate annually thereafter.

614 (b) The applicant, to assure appropriate utilization by all segments of the Michigan population, shall:

615 (i) Not deny services to any individual based on ability to pay or source of payment.

616 (ii) Maintain information by source of payment to indicate the volume of care from each payor and  
617 non-payor source provided annually.

618 (iii) Provide services to any individual based on clinical indications of need for the services.

619  
620 (4) Compliance with the following monitoring and reporting requirements:

621 (a) An applicant approved pursuant to Section 6(4) must achieve a minimum occupancy of 75  
622 percent over the last 12-month period in the three years after the new beds are put into operation, and for  
623 each subsequent calendar year, or the number of new licensed beds shall be reduced to achieve a  
624 minimum of 75 percent average annual occupancy for the revised licensed bed complement.

625 (b) The applicant must submit documentation acceptable and reasonable to the Department, within  
626 30 days after the completion of the 3-year period, to substantiate the occupancy rate for the last 12-month  
627 period after the new beds are put into operation and for each subsequent calendar year, within 30 days  
628 after the end of the year.

629 (c) The applicant shall participate in a data collection system established and administered by the  
630 Department or its designee. The data may include, but is not limited to, annual budget and cost  
631 information, operating schedules, through-put schedules, and demographic, morbidity, and mortality  
632 information, as well as the volume of care provided to patients from all payor sources. The applicant shall  
633 provide the required data on a separate basis for each licensed site; in a format established by the  
634 Department, and in a mutually agreed upon media. The Department may elect to verify the data through  
635 on-site review of appropriate records.

636 (d) The applicant shall participate and submit data to the Michigan Inpatient Data Base (MIDB). The  
637 data shall be submitted to the Department or its designee.

638 (e) The applicant shall provide the Department with timely notice of the proposed project  
639 implementation consistent with applicable statute and promulgated rules.

640  
641 (5) The agreements and assurances required by this section shall be in the form of a certification  
642 agreed to by the applicant or its authorized agent.

643  
644 **Section 10. Rural, micropolitan statistical area, and metropolitan statistical area Michigan**  
645 **counties**

646  
647 ~~—Sec. 10. Rural, micropolitan statistical area, and metropolitan statistical area Michigan counties, for~~  
648 ~~purposes of these standards, are incorporated as part of these standards as Appendix B. The~~  
649 ~~Department may amend Appendix B as appropriate to reflect changes by the statistical policy office of the~~  
650 ~~office of information and regulatory affairs of the United States office of management and budget.~~

651  
652



653 | **Section 4110. Department inventory of beds**

654  
655 | Sec. 4110. The Department shall maintain and provide on request a listing of the Department  
656 inventory of beds for each hospital group.

657  
658 | **Section 4211. Effect on prior planning policies; comparative reviews**

659  
660 | Sec. 4211. (1) These CON review standards supersede and replace the CON standards for hospital  
661 beds approved by the CON Commission on ~~June 14, 2012~~MARCH 18, 2014 and effective ~~September 28,~~  
662 2012JUNE 2, 2014.

663  
664 (2) Projects reviewed under these standards shall be subject to comparative review except those  
665 projects meeting the requirements of Section 7 involving the replacement of beds in a hospital within the  
666 replacement zone and projects involving acquisition (including purchase, lease, donation or comparable  
667 arrangements) of a hospital.

668  
669 | **Section 4312. Additional requirements for applications included in comparative reviews**

670  
671 | Sec. 4312. (1) Except for those applications for limited access areas, any application for hospital  
672 beds, that is subject to comparative review under Section 22229 of the Code, being Section 333.22229 of  
673 the Michigan Compiled Laws, or under these standards shall be grouped and reviewed comparatively with  
674 other applications in accordance with the CON rules.

675  
676 (2) Each application in a comparative review group shall be individually reviewed to determine  
677 whether the application is a qualifying project. If the Department determines that two or more competing  
678 applications are qualifying projects, it shall conduct a comparative review. The Department shall approve  
679 those qualifying projects which, when taken together, do not exceed the need, as defined in Section  
680 22225(1) of the Code, and which have the highest number of points when the results of subsection (3) are  
681 totaled. If two or more qualifying projects are determined to have an identical number of points, then the  
682 Department shall approve those qualifying projects that, when taken together, do not exceed the need in  
683 the order in which the applications were received by the Department based on the date and time stamp  
684 placed on the applications by the department in accordance with rule 325.9123.

685  
686 (3)(a) A qualifying project will be awarded points based on the percentile ranking of the applicant's  
687 uncompensated care volume and as measured by percentage of gross hospital revenues as set forth in  
688 the following table. The applicant's uncompensated care volume will be the cumulative of all currently  
689 licensed Michigan hospitals under common ownership or control with the applicant that are located in the  
690 same health service area as the proposed hospital beds. If a hospital under common ownership or control  
691 with the applicant has not filed a Cost Report, then the related applicant shall receive a score of zero. The  
692 source document for the calculation shall be the most recent Cost Report filed with the Department for  
693 purposes of calculating disproportionate share hospital payments.

	<u>Percentile Ranking</u>	<u>Points Awarded</u>
695	90.0 – 100	25 pts
696	80.0 – 89.9	20 pts
697	70.0 – 79.9	15 pts
698	60.0 – 69.9	10 pts
699	50.0 – 59.9	5 pts

700  
701  
702 | Where an applicant proposes to close a hospital(s) as part of its application, data from the hospital(s) to  
703 be closed shall be excluded from this calculation.

704 (b) A qualifying project will be awarded points based on the health service area percentile rank of the  
705 applicant's Medicaid volume as measured by percentage of gross hospital revenues as set forth in the

706 following table. For purposes of scoring, the applicant's Medicaid volume will be the cumulative of all  
 707 currently licensed Michigan hospitals under common ownership or control with the applicant that are  
 708 located in the same health service area as the proposed hospital beds. If a hospital under common  
 709 ownership or control with the applicant has not filed a Cost Report, then the related applicant shall receive  
 710 a score of zero. The source document for the calculation shall be the most recent Cost Report filed with  
 711 the department for purposes of calculating disproportionate share hospital payments.  
 712

	<u>percentile rank</u>	<u>points awarded</u>
713	87.5 – 100	20 pts
714	75.0 – 87.4	15 pts
715	62.5 – 74.9	10 pts
716	50.0 – 61.9	5 pts
717	less than 50.0	0 pts

719  
 720 Where an applicant proposes to close a hospital(s) as part of its application, data from the hospital(s) to  
 721 be closed shall be excluded from this calculation.

722 (c) A qualifying project shall be awarded points as set forth in the following table in accordance with  
 723 its impact on inpatient capacity. If an applicant proposes to close a hospital(s), points shall only be  
 724 awarded if (i) closure of that hospital(s) does not create a bed need in any hospital group as a result of its  
 725 closing; (ii) the applicant stipulates that the hospital beds to be closed shall not be transferred to another  
 726 location or facility; and (iii) the utilization (as defined by the average daily census over the previous 24-  
 727 month period prior to the date that the application is submitted) of the hospital to be closed is at least  
 728 equal to 50 percent of the size of the proposed hospital (as defined by the number of proposed new  
 729 licensed beds).

	<u>Impact on Capacity</u>	<u>Points Awarded</u>
730	Closure of hospital(s)	25 pts
731	Closure of hospital(s)	
732	which creates a bed need	-15 pts

733  
 734  
 735 (d) A qualifying project will be awarded points based on the percentage of the applicant's historical  
 736 market share of inpatient discharges of the population in an area which will be defined as that area  
 737 circumscribed by the proposed hospital locations defined by all of the applicants in the comparative review  
 738 process under consideration. This area will include any zip code completely within the area as well as any  
 739 zip code which touches, or is touched by, the lines that define the area included within the figure that is  
 740 defined by the geometric area resulting from connecting the proposed locations. In the case of two  
 741 locations or one location or if the exercise in geometric definition does not include at least ten zip codes,  
 742 the market area will be defined by the zip codes within the county (or counties) that includes the proposed  
 743 site (or sites). Market share used for the calculation shall be the cumulative market share of the  
 744 population residing in the set of above-defined zip codes of all currently licensed Michigan hospitals under  
 745 common ownership or control with the applicant, which are in the same health service area.  
 746

	<u>Percent</u>	<u>Points Awarded</u>
747	% of market share	% of market share served x 30
748		(total pts. awarded)

749  
 750  
 751  
 752 The source for calculations under this criterion is the MIDB.  
 753  
 754

755 | **Section 4413. Review standards for comparative review of a limited access area**

756

757 | Sec. 4413. (1) Any application subject to comparative review, under Section 22229 of the Code,  
758 being Section 333.22229 of the Michigan Compiled Laws, or under these standards, shall be grouped and  
759 reviewed comparatively with other applications in accordance with the CON rules.

760

761 (2) Each application in a comparative group shall be individually reviewed to determine whether the  
762 application has satisfied all the requirements of Section 22225 of the Code, being Section 333.22225 of  
763 the Michigan Compiled Laws and all other applicable requirements for approval in the Code and these  
764 standards. If the Department determines that two or more competing applications satisfy all of the  
765 requirements for approval, these projects shall be considered qualifying projects. The Department shall  
766 approve those qualifying projects which, when taken together, do not exceed the need, as defined in  
767 Section 22225(1) of the Code, being Section 333.22225(1) of the Michigan Compiled Laws, and which  
768 have the highest number of points when the results of subsection (3) are totaled. If two or more qualifying  
769 projects are determined to have an identical number of points, then the Department shall approve those  
770 qualifying projects, when taken together, that do not exceed the need, as defined in Section 22225(1) in  
771 the order in which the applications were received by the Department based on the date and time stamp  
772 placed on the application by the Department when the application is filed.

773

774 (3)(a) A qualifying project will be awarded points based on the percentile ranking of the applicant's  
775 uncompensated care volume as measured by percentage of gross hospital revenues as set forth in the  
776 following table. For purposes of scoring, the applicant's uncompensated care will be the cumulative of all  
777 currently licensed Michigan hospitals under common ownership or control with the applicant. The source  
778 document for the calculation shall be the most recent Cost Report submitted to MDCH for purposes of  
779 calculating disproportionate share hospital payments. If a hospital under common ownership or control  
780 with the applicant has not filed a Cost Report, then the related applicant shall receive a score of zero.

781

782	<u>Percentile Ranking</u>	<u>Points Awarded</u>
783	90.0 – 100	25 pts
784	80.0 – 89.9	20 pts
785	70.0 – 79.9	15 pts
786	60.0 – 69.9	10 pts
787	50.0 – 59.9	5 pts

788

789 Where an applicant proposes to close a hospital as part of its application, data from the closed hospital  
790 shall be excluded from this calculation.

791

(b) A qualifying project will be awarded points based on the statewide percentile rank of the  
792 applicant's Medicaid volume as measured by percentage of gross hospital revenues as set forth in the  
793 following table. For purposes of scoring, the applicant's Medicaid volume will be the cumulative of all  
794 currently licensed Michigan hospitals under common ownership or control with the applicant. The source  
795 documents for the calculation shall be the Cost Report submitted to MDCH for purposes of calculating  
796 disproportionate share hospital payments. If a hospital under common ownership or control with the  
797 applicant has not filed a Cost Report, then the related applicant shall receive a score of zero.

798

799	<u>Percentile Rank</u>	<u>Points Awarded</u>
800	87.5 – 100	20 pts
801	75.0 – 87.4	15 pts
802	62.5 – 74.9	10 pts
803	50.0 – 61.9	5 pts
804	Less than 50.0	0 pts

805

806 Where an applicant proposes to close a hospital as part of its application, data from the closed hospital  
807 shall be excluded from this calculation.

808 (c) A qualifying project shall be awarded points as set forth in the following table in accordance with  
809 its impact on inpatient capacity in the health service area of the proposed hospital site.

<u>Impact on Capacity</u>	<u>Points Awarded</u>
Closure of hospital(s)	15 pts
Move beds	0 pts
Adds beds (net)	-15 pts
or	
Closure of hospital(s) or delicensure of beds which creates a bed need	
or	
Closure of a hospital which creates a new Limited Access Area	

822 (d) A qualifying project will be awarded points based on the percentage of the applicant's market  
823 share of inpatient discharges of the population in the limited access area as set forth in the following table.  
824 Market share used for the calculation shall be the cumulative market share of Michigan hospitals under  
825 common ownership or control with the applicant.

<u>Percent</u>	<u>Points Awarded</u>
% of market share	% of market share served x 15 (total pts awarded)

831 The source for calculations under this criterion is the MIDB.

832 (e) A qualifying project will be awarded points based on the percentage of the limited access area's  
833 population within a 30 minute travel time of the proposed hospital site if in a metropolitan statistical area  
834 county, or within 60 minutes travel time if in a rural or micropolitan statistical area county as set forth in the  
835 following table.

<u>Percent</u>	<u>Points Awarded</u>
% of population within 30 (or 60) minute travel time of proposed site	% of population covered x 15 (total pts awarded)

842 (f) All applicants will be ranked in order according to their total project costs as stated in the CON  
843 application divided by its proposed number of beds in accordance with the following table.

<u>Cost Per Bed</u>	<u>Points Awarded</u>
Lowest cost	10 pts
2nd Lowest cost	5 pts
All other applicants	0 pts

850 | **Section 4514. Requirements for approval -- acquisition of a hospital**

851 |  
852 | Sec. 4514. (1) An applicant proposing to acquire a hospital shall not be required to be in compliance  
853 with the needed hospital bed supply for the hospital group in which the hospital subject to the proposed  
854 acquisition is assigned if the applicant demonstrates that all of the following are met:

- 855 (a) the acquisition will not result in a change in bed capacity,
- 856 (b) the licensed site does not change as a result of the acquisition,
- 857 (c) the project is limited solely to the acquisition of a hospital with a valid license, and
- 858 (d) if the application is to acquire a hospital, which was proposed in a prior application to be  
859 | established as an LTAC OR IRF hospital and which received CON approval, the applicant also must meet

860 the requirements of Section 6(2). Those hospitals that received such prior approval are so identified on  
861 the Department inventory of beds.

862 (2) The applicant shall comply with the following requirements, as applicable:

863 (a) The existing licensed hospital shall have an average adjusted occupancy rate of 40 percent or  
864 above.

865 (b) If the existing licensed hospital does not have an average adjusted occupancy rate of 40 percent  
866 or above, the applicant shall agree to all of the following:

867 (i) The hospital to be acquired will achieve an annual adjusted occupancy of at least 40% during any  
868 consecutive 12-month period by the end of the third year of operation after completion of the acquisition.  
869 Annual adjusted occupancy shall be calculated as follows:

870 (a) Calculate the number of adjusted patient days during the most recent, consecutive 12-month  
871 period for which verifiable data is available to the Department.

872 (b) Divide the number of adjusted patient days calculated in (a) above by 365 (or 366 if a leap year).

873 (c) If the hospital to be acquired does not achieve an annual adjusted occupancy of at least 40  
874 percent, as calculated in (b) above, during any consecutive 12-month period by the end of the third year of  
875 operation after completion of the acquisition, the applicant shall relinquish sufficient beds at the existing  
876 hospital to raise its adjusted occupancy to 60 percent. The revised number of licensed beds at the  
877 hospital shall be calculated as follows:

878 (i) Calculate the number of adjusted patient days during the most recent, consecutive 12-month  
879 period where verifiable data is available to the Department, and divide by .60.

880 (ii) Divide the result of subsection (i) above by 365 (or 366 if the 12-month period includes a leap  
881 year) and round up to the next whole number or 25, whichever is larger. This is the maximum number of  
882 beds that can be licensed at the existing licensed hospital site after acquisition.

883 (d) Subsection (2) shall not apply to excluded hospitals.

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886 | **Section 4615. Requirements for approval – all applicants**

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888 | Sec. 4615. (1) An applicant shall provide verification of Medicaid participation. An applicant that is a  
889 new provider not currently enrolled in Medicaid shall certify that proof of Medicaid participation will be  
890 provided to the Department within six (6) months from the offering of services if a CON is approved.

891  
892 (2) The applicant certifies all outstanding debt obligations owed to the State of Michigan for Quality  
893 Assurance Assessment Program (QAAP) or Civil Monetary Penalties (CMP) have been paid in full.

894  
895 (3) The applicant certifies that the health facility for the proposed project has not been cited for a state  
896 or federal code deficiency within the 12 months prior to the submission of the application. If a state code  
897 deficiency has been issued, the applicant shall certify that a plan of correction for cited state deficiencies  
898 at the health facility has been submitted and approved by the Bureau of Health Systems within the  
899 Department of Licensing and Regulatory Affairs. If a federal code deficiency has been issued, the  
900 applicant shall certify that a plan of correction for cited federal deficiencies at the health facility has been  
901 submitted and approved by the Centers for Medicare and Medicaid Services. If code deficiencies include  
902 any unresolved deficiencies still outstanding with the Department of Licensing and Regulatory Affairs or  
903 the Centers for Medicare and Medicaid Services that are the basis for the denial, suspension, or  
904 revocation of an applicant's health facility license, poses an immediate jeopardy to the health and safety of  
905 patients, or meets a federal conditional deficiency level, the proposed project cannot be approved without  
906 approval from the Bureau of Health Systems or, if applicable, the Centers for Medicare and Medicaid  
907 Services.



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Counties assigned to each health service area are as follows:

<b>HSA</b>	<b>COUNTIES</b>		
1 - Southeast	Livingston	Monroe	St. Clair
	Macomb	Oakland	Washtenaw
	Wayne		
2 - Mid-Southern	Clinton	Hillsdale	Jackson
	Eaton	Ingham	Lenawee
3 - Southwest	Barry	Calhoun	St. Joseph
	Berrien	Cass	Van Buren
	Branch	Kalamazoo	
4 - West	Allegan	Mason	Newaygo
	Ionia	Mecosta	Oceana
	Kent	Montcalm	Osceola
	Lake	Muskegon	Ottawa
5 - GLS	Genesee	Lapeer	Shiawassee
6 - East	Arenac	Huron	Roscommon
	Bay	Iosco	Saginaw
	Clare	Isabella	Sanilac
	Gladwin	Midland	Tuscola
	Gratiot	Ogemaw	
7 - Northern Lower	Alcona	Crawford	Missaukee
	Alpena	Emmet	Montmorency
	Antrim	Gd Traverse	Oscoda
	Benzie	Kalkaska	Otsego
	Charlevoix	Leelanau	Presque Isle
	Cheboygan	Manistee	Wexford
8 - Upper Peninsula	Alger	Gogebic	Mackinac
	Baraga	Houghton	Marquette
	Chippewa	Iron	Menominee
	Delta	Keweenaw	Ontonagon
	Dickinson	Luce	Schoolcraft

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Rural Michigan counties are as follows:

Alcona	<del>Hillsdale</del>	Oceana
Alger	Huron	Ogemaw
Antrim	Iosco	Ontonagon
Arenac	Iron	Osceola
Baraga	Lake	Oscoda
Charlevoix	Luce	Otsego
Cheboygan	Mackinac	Presque Isle
Clare	Manistee	Roscommon
Crawford	<del>Mason</del>	Sanilac
Emmet	<del>Montcalm</del>	Schoolcraft
Gladwin	Montmorency	Tuscola
Gogebic	<u>NEWAYGO</u>	

Micropolitan statistical area Michigan counties are as follows:

Allegan	<u>HILLSDALE</u>	<u>MASON</u>
Alpena	Houghton	Mecosta
<u>Benzie</u>	<u>IONIA</u>	Menominee
Branch	Isabella	<del>Midland</del>
<u>Chippewa</u>	Kalkaska	Missaukee
Delta	Keweenaw	St. Joseph
Dickinson	Leelanau	Shiawassee
Grand Traverse	Lenawee	Wexford
Graiot	Marquette	

Metropolitan statistical area Michigan counties are as follows:

Barry	<del>onia</del>	<u>MONTCALM</u> <del>Newaygo</del>
Bay	Jackson	Muskegon
Berrien	Kalamazoo	Oakland
Calhoun	Kent	Ottawa
Cass	Lapeer	Saginaw
Clinton	Livingston	St. Clair
Eaton	Macomb	Van Buren
Genesee	<u>MIDLAND</u>	Washtenaw
Ingham	Monroe	Wayne

Source:

65-75 F.R., p. 82238-37245 (December 27, 2000)  
JUNE 28, 2010  
 Statistical Policy Office  
 Office of Information and Regulatory Affairs  
 United States Office of Management and Budget

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**OCCUPANCY RATE TABLE**

<b>HOSPITAL GROUP PROJECTED BED ADC</b>		<b>OCCUPANCY RATE</b>	<b>ADJUSTED BED RANGE</b>	
<b>ADC_LOW</b>	<b>ADC_HIGH</b>		<b>BEDS_LOW</b>	<b>BED S_HIGH</b>
30	31	60%	50	52
32	35	61%	53	58
36	39	62%	59	53
40	45	63%	64	72
46	50	64%	72	79
51	58	65%	79	90
59	67	66%	90	102
68	77	67%	102	115
78	88	68%	115	130
89	101	69%	129	147
102	117	70%	146	168
118	134	71%	167	189
135	154	72%	188	214
155	176	73%	213	242
177	204	74%	240	276
205	258	75%	274	344
259	327	76%	341	431
328	424	77%	426	551
425	561	78%	545	720
562	760	79%	712	963
761	895	80%	952	1119

**LIMITED ACCESS AREAS**

Limited access areas and the hospital bed need, effective ~~September 28, 2012~~ (insert new effective date), for each of those areas are identified below. The hospital bed need for limited access areas shall be changed by the Department in accordance with section 2(1)(w) of these standards, and this appendix shall be updated accordingly.

LIMITED ACCESS AREA	BED NEED	PREDICTED PATIENT DAYS
1 Upper Peninsula	<u>255,196</u>	<u>68,554,511,102</u>
2 <del>West Northern Lower Peninsula</del> <u>East/Central Northern Lower Peninsula</u>	<del>35,754</del> <u>84,639</u>	<u>143,310</u>
3 <del>West Northern Lower Peninsula</del> <u>East/Central Northern Lower Peninsula</u>	<del>106,135</del> <u>31,383</u>	<u>383,127</u>
4 <del>East Southern Lower Peninsula</del>	<del>131</del>	<del>32,720</del>

Sources:

- 1) Michigan State University  
Department of Geography  
~~2012 REPORT: Hospital Groups, Determination of Needed Hospital Bed Supply, ACUTE CARE HOSPITAL BED NEED~~ and Limited Access Areas – 2014 UPDATE  
August ~~226, 2012~~ 2014
- 2) Section 4 of these standards

**ICD-9-CM TO ICD-10-CM Code Translation**

<b>ICD-9 CODE</b>	<b>Description</b>	<b>ICD-10 Code</b>	<b>Description</b>
290 through 319	Psychiatric Patients	F01.50-F99	Mental, Behavioral, and Neurodevelopmental Disorders

"ICD-9-CM Code" means the disease codes and nomenclature found in the International Classification of Diseases - 9th Revision - Clinical Modification, prepared by the Commission on Professional and Hospital Activities for the U.S. National Center for Health Statistics.

"ICD-10-CM Code" means the disease codes and nomenclature found in the International Classification of Diseases - 10th Revision - Clinical Modification, National Center for Health Statistics.