

2013–2014 EXTERNAL QUALITY REVIEW TECHNICAL REPORT for

Medicaid Health Plans

February 2015



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Purpose of Report

The Balanced Budget Act of 1997 (BBA), Public Law 105-33, requires states to prepare an annual technical report that describes the manner in which data from activities conducted in accordance with the Code of Federal Regulations (CFR), 42 CFR 438.358, were aggregated and analyzed. The report must describe how conclusions were drawn as to the quality and timeliness of, and access to, care furnished by the states' managed care organizations, called Medicaid Health Plans (MHPs) in Michigan. The report of results must also contain an assessment of the strengths and weaknesses of the plans regarding health care quality, timeliness, and access, and must make recommendations for improvement. Finally, the report must assess the degree to which the MHPs addressed any previous recommendations. To meet this requirement, the State of Michigan Department of Community Health (MDCH) contracted with Health Services Advisory Group, Inc. (HSAG), an external quality review organization (EQRO), to aggregate and analyze MHP data and prepare the annual technical report.

The State of Michigan contracted with the following MHPs represented in this report:

- Blue Cross Complete of Michigan (BCC)
- CoventryCares of Michigan, Inc. (COV)
- Harbor Health Plan (HAR)¹
- HealthPlus Partners (HPP)
- McLaren Health Plan (MCL)
- Meridian Health Plan of Michigan (MER)
- HAP Midwest Health Plan, Inc. (MID)²
- Molina Healthcare of Michigan (MOL)
- Physicians Health Plan—FamilyCare (PHP)
- Priority Health Choice, Inc. (PRI)³
- Total Health Care, Inc. (THC)
- UnitedHealthcare Community Plan (UNI)
- Upper Peninsula Health Plan (UPP)

¹ ProCare Health Plan became Harbor Health Plan effective January 1, 2014.

² Midwest Health Plan changed its name to HAP Midwest Health Plan, Inc. effective July 1, 2014.

³ Priority Health Government Programs, Inc. changed its name to Priority Health Choice, Inc. effective December 1, 2013.



Scope of External Quality Review (EQR) Activities Conducted

This EQR technical report analyzes and aggregates data from three mandatory EQR activities:

- **Compliance Monitoring**: MDCH evaluated the MHPs' compliance with federal Medicaid managed care regulations using a compliance review process. HSAG examined, compiled, and analyzed the results as presented in the MHP compliance review documentation provided by MDCH.
- Validation of Performance Measures: Each MHP underwent a National Committee for Quality Assurance (NCQA) Healthcare Effectiveness Data and Information Set (HEDIS) Compliance AuditTM conducted by an NCQA-licensed audit organization. HSAG performed an independent audit of the audit findings to determine the validity of each performance measure.
- Validation of Performance Improvement Projects (PIPs): HSAG reviewed one PIP for each MHP to ensure that the projects were designed, conducted, and reported in a methodologically sound manner, allowing real improvements in care and giving confidence in the reported improvements.



Summary of Findings

The following is a statewide summary of the conclusions drawn regarding the MHPs' general performance in 2013–2014. Appendices A–M contain detailed, MHP-specific findings, while Section 3 presents detailed statewide findings with year-to-year comparisons.

Compliance Review

MDCH completed its assessment of the MHPs' compliance with the requirements in the six standards shown in the table below through the 2013–2014 annual compliance review process. Table 1-1 shows the statewide results for each standard.

Table 1-1—Summary of Data From the Annual Compliance Reviews				
Standard	Range of MHP Scores	Number of MHPs With 100 Percent Compliance	Statewide Average Score	
Standard 1—Administrative	88%-100%	10	97%	
Standard 2—Providers	89%-100%	8	97%	
Standard 3—Members	92%-100%	7	96%	
Standard 4—Quality	83%-94%	0	93%	
Standard 5—MIS	67%-100%	10	95%	
Standard 6—Program Integrity	100%-100%	13	100%	
Overall Score	94%–99%	0	97%	

The statewide average across all standards and all 13 MHPs was 97 percent, reflecting continued strong performance. The Administrative standard was a statewide strength with an average score of 97 percent and ten of the 13 MHPs achieving 100 percent compliance. All MHPs had organizational charts that met contractual requirements as well as final, approved policies for the election of Board members that included the required provisions for vacancies, election procedures, and Board composition. Performance on the Providers and Members standards was also strong, with statewide average scores of 97 percent and 96 percent, respectively, but with fewer MHPs in full compliance with all requirements. All MHPs met the requirements for standard provider contract provisions, pharmacy contracts, agreements with the community mental health centers, and provider directories. On the *Members* standard, all MHPs demonstrated compliance with the requirements for the member handbook, member newsletter, and the resolution of member grievances and appeals. Ten MHPs had compliance scores of 100 percent on the MIS (Management Information System) standard, resulting in a statewide average score of 95 percent. None of the three criteria of this standard was met by all MHPs. The Quality standard continued to represent the largest opportunity for improvement with a statewide average score of 93 percent and none of the MHPs meeting all requirements. Twelve of the 13 MHPs failed to demonstrate full compliance with one criterion on this standard, which addressed meeting contractually required minimum standards for key performance measures. Statewide strengths on the *Quality* standard included HEDIS submissions and final audit reports as well as policies and procedures for practice guidelines,



quality improvement, and utilization management. Performance on the *Program Integrity* standard—while resulting in the highest statewide score of 100 percent—was not comparable to the other standards due to a modified review process as described in Section 2 of this report. Overall, the MHPs showed continued strong performance on the compliance monitoring reviews, demonstrating compliance with most of the contractual requirements across the standards.

Validation of Performance Measures

Table 1-2 displays the 2014 Michigan Medicaid statewide HEDIS averages and performance levels. The performance levels are a comparison of the 2014 Michigan Medicaid statewide average to the NCQA national HEDIS 2013 Medicaid percentiles. For all measures except those under *Utilization*, the Michigan Medicaid weighted average rate was used to represent Michigan Medicaid statewide performance. For measures in the *Utilization* dimension, an unweighted average rate was calculated for the statewide rate. For most measures, a display of $\star \star \star \star \star$ indicates performance at or above the 90th percentile. Performance levels displayed as $\star \star \star \star$ represent performance at or above the 75th percentile but below the 75th percentile. Performance levels displayed as $\star \star \star$ represent performance at or above the 25th percentile but below the 50th percentile. Finally, performance levels displayed as a \star indicate that the statewide performance was below the 25th percentile.

For inverse measures, such as *Comprehensive Diabetes Care—Poor HbA1c Control*, the 10th percentile (rather than the 90th percentile) represents excellent performance and the 75th percentile (rather than the 25th percentile) represents below-average performance. For *Ambulatory Care* measures, since high/low visit counts did not take into account the demographic and clinical conditions of an eligible population, higher or lower rates do not necessarily denote better or worse performance.

Statewide and plan-specific rate changes between HEDIS 2013 and HEDIS 2014 for two measures may not accurately reflect actual performance improvement or decline. For the *Breast Cancer Screening* measure, continuous enrollment requirement, age range requirement, and numerator time frame were revised in the HEDIS 2014 specifications. These revisions were likely to increase rates. Consequently, rate changes from HEDIS 2013 may reflect both the impact of these revisions and MHPs' improvement efforts. For the *Cervical Cancer Screening* measure, additional tests with a longer look-back period were included in the HEDIS 2014 specification as evidence of screening for women between 30 and 64 years of age. Although a performance star was displayed for this measure, please use caution when interpreting the star due to the significant differences in the measure specification between HEDIS 2013 and HEDIS 2014.

All 13 MHPs were fully compliant with the information system (IS) standards related to Medical Service Data (IS 1.0), Medical Record Review Process (IS 4.0), and Supplemental Data (IS 5.0). Although one MHP was not fully compliant with at least one of the remaining standards— Enrollment Data (IS 2.0), Practitioner Data (IS 3.0), and Data Integration (IS 7.0)—the issues identified by their auditors either did not apply to Medicaid reporting or would not pose a significant impact to their HEDIS reporting. The IS standard related to Member Call Center Data (IS 6.0) was not applicable to the measures required to be reported by the MHPs.



Performance Measure	2014 MI Medicaid	Performance Level for 2014
Child and Adolescent Care		
Childhood Immunization—Combination 2	80.90%	***
Childhood Immunization—Combination 3	77.21%	***
Childhood Immunization—Combination 4	70.61%	***
Childhood Immunization—Combination 5	61.42%	***
Childhood Immunization—Combination 6	42.17%	***
Childhood Immunization—Combination 7	57.33%	***
Childhood Immunization—Combination 8	40.22%	***
Childhood Immunization—Combination 9	35.18%	***
Childhood Immunization—Combination 10	33.87%	***
Immunizations for Adolescents—Combination 1	88.43%	****
Well-Child Visits in the First 15 Months of Life—Six or More Visits	73.09%	****
Well-Child Visits in the Third, Fourth, Fifth, and Sixth Years of Life	77.05%	***
Adolescent Well-Care Visits	57.80%	****
Lead Screening in Children	80.43%	***
Appropriate Treatment for Children With Upper Respiratory Infection (URI)	86.53%	***
Appropriate Testing for Children With Pharyngitis	59.19%	*
Follow-Up Care for Children Prescribed Attention Deficit/Hyperactivity Disorder (ADHD) Medication—Initiation Phase	40.24%	***
Follow-Up Care for Children Prescribed Attention Deficit/Hyperactivity Disorder (ADHD) Medication—Continuation and Maintenance Phase	47.04%	***
Women—Adult Care		
Breast Cancer Screening ¹	62.56%	****
Cervical Cancer Screening ²	71.34%	***
Chlamydia Screening in Women—16 to 20 Years	60.15%	****
Chlamydia Screening in Women—21 to 24 Years	69.44%	***
Chlamydia Screening in Women—Total	63.40%	***

¹ Changes made in the HEDIS 2014 specifications for this measure may have the potential to increase the HEDIS 2014 rates and consequently result in a higher percentile ranking when compared to the national HEDIS 2013 percentiles.

² Due to significant changes in the measure specification, NCQA indicates that the *Cervical Cancer Screening* rate is not publicly reported. Please also use caution when comparing the HEDIS 2014 rate with the HEDIS 2013 Medicaid percentile values.



	2014 MI	Performance
Performance Measure	Medicaid	Level for 2014
Access to Care		
Children's Access to Primary Care Practitioners—12 to 24 Months	96.73%	**
Children's Access to Primary Care Practitioners—25 Months to 6 Years	88.91%	**
Children's Access to Primary Care Practitioners—7 to 11 Years	91.68%	***
Adolescents' Access to Primary Care Practitioners—12 to 19 Years	90.48%	***
Adults' Access to Preventive/Ambulatory Health Services—20 to 44 Years	84.30%	***
Adults' Access to Preventive/Ambulatory Health Services—45 to 64 Years	90.93%	****
Adults' Access to Preventive/Ambulatory Health Services—65+ Years	90.29%	***
Adults' Access to Preventive/Ambulatory Health Services—Total	86.75%	****
Obesity	1	
Weight Assessment and Counseling for Nutrition and Physical Activity for Children/Adolescents, BMI Percentile—Ages 3 to 11 Years	68.76%	***
Weight Assessment and Counseling, BMI Percentile—Ages 12 to 17 Years	72.49%	****
Weight Assessment and Counseling, BMI Percentile—Total	70.07%	****
Weight Assessment and Counseling for Nutrition—Ages 3 to 11 Years	66.15%	***
Weight Assessment and Counseling for Nutrition—Ages 12 to 17 Years	62.09%	***
Weight Assessment and Counseling for Nutrition—Total	64.72%	***
Weight Assessment and Counseling for Physical Activity—Ages 3 to 11 Years	50.27%	***
Weight Assessment and Counseling for Physical Activity—Ages 12 to 17 Years	58.17%	***
Weight Assessment and Counseling for Physical Activity—Total	52.99%	***
Adult BMI Assessment	86.05%	****
Pregnancy Care		- !
Prenatal and Postpartum Care—Timeliness of Prenatal Care	88.92%	***
Prenatal and Postpartum Care—Postpartum Care	70.84%	****
Weeks of Pregnancy at Time of Enrollment— ≤ 0 Weeks	29.72%	
Weeks of Pregnancy at Time of Enrollment—1 to 12 Weeks	9.27%	
Weeks of Pregnancy at Time of Enrollment—13 to 27 Weeks	40.51%	
Weeks of Pregnancy at Time of Enrollment—28 or More Weeks	17.12%	
Weeks of Pregnancy at Time of Enrollment—Unknown	3.38%	
- = The national HEDIS 2013 Medicaid percentiles are not available.	I	
 ★★★★ = 90th percentile and above ★★★ = 75th to 89th percentile ★★★ = 50th to 74th percentile ★★ = 25th to 49th percentile 		



Table 1-2—Overall Statewide Averages for Performance Measures			
Performance Measure	2014 MI Medicaid	Performance Level for 2014	
Pregnancy Care (continued)			
Frequency of Ongoing Prenatal Care—< 21 Percent*	6.59%	NC	
Frequency of Ongoing Prenatal Care—21 to 40 Percent	6.28%	NC	
Frequency of Ongoing Prenatal Care—41 to 60 Percent	7.29%	NC	
Frequency of Ongoing Prenatal Care—61 to 80 Percent	13.49%	NC	
Frequency of Ongoing Prenatal Care— ≥ 81 Percent	66.36%	***	
Living With Illness			
Comprehensive Diabetes Care—HbA1c Testing	85.45%	***	
Comprehensive Diabetes Care—HbA1c Poor Control (>9.0%)*	37.23%	***	
Comprehensive Diabetes Care—HbA1c Control (<8.0%)	53.74%	***	
Comprehensive Diabetes Care—Eye Exam	63.01%	****	
Comprehensive Diabetes Care—LDL-C Screening	78.67%	***	
Comprehensive Diabetes Care—LDL-C Control (<100mg/dL)	40.83%	****	
Comprehensive Diabetes Care—Nephropathy	82.00%	***	
Comprehensive Diabetes Care—Blood Pressure Control (<140/80 mm Hg)	41.41%	***	
Comprehensive Diabetes Care—Blood Pressure Control (<140/90 mm Hg)	63.56%	***	
Use of Appropriate Medications for People With Asthma—5 to 11 Years	89.18%	**	
Use of Appropriate Medications for People With Asthma—12 to 18 Years	84.94%	**	
Use of Appropriate Medications for People With Asthma—19 to 50 Years	73.24%	**	
Use of Appropriate Medications for People With Asthma—51 to 64 Years	64.40%	*	
Use of Appropriate Medications for People With Asthma—Total	81.19%	**	
Controlling High Blood Pressure	63.58%	****	
Medical Assistance With Smoking and Tobacco Use Cessation—Advising Smokers to Quit	80.35%	_	
Medical Assistance With Smoking and Tobacco Use Cessation—Discussing Cessation Medications	53.75%	_	
Medical Assistance With Smoking and Tobacco Use Cessation—Discussing Cessation Strategies	46.12%	_	
Diabetes Screening for People With Schizophrenia or Bipolar Disorder Who Are Using Antipsychotic Medications	83.54%	****	
For this indicator, a lower rate indicates better performance. - = The national HEDIS 2013 Medicaid percentiles are not available.			
C = Not Comparable (i.e., measure not comparable to national percentiles)			
$ \Rightarrow \Rightarrow \Rightarrow = 50 \text{ th to 74 th percentile} $			
$\star \star = 25 \text{th to 49 th percentile}$			
\star = Below 25th percentile			



	Performance	
Performance Measure	Medicaid	Level for 2014
Living With Illness (continued)		
Diabetes Monitoring for People With Diabetes and Schizophrenia	72.60%	****
Cardiovascular Monitoring for People With Cardiovascular Disease and Schizophrenia	60.14%	*
Adherence to Antipsychotic Medications for Individuals With Schizophrenia	60.49%	**
Health Plan Diversity		
Race/Ethnicity Diversity of Membership—White	52.18%	NC
Race/Ethnicity Diversity of Membership—Black or African-American	29.18%	NC
Race/Ethnicity Diversity of Membership—American-Indian and Alaska Native	0.18%	NC
Race/Ethnicity Diversity of Membership—Asian	0.89%	NC
Race/Ethnicity Diversity of Membership—Native Hawaiian and Other Pacific Islanders	0.05%	NC
Race/Ethnicity Diversity of Membership—Some Other Race	0.44%	NC
Race/Ethnicity Diversity of Membership—Two or More Races	<0.01%	NC
Race/Ethnicity Diversity of Membership—Unknown	15.54%	NC
Race/Ethnicity Diversity of Membership—Declined	1.55%	NC
Race/Ethnicity Diversity of Membership—Hispanic [£]	5.52%	
Language Diversity of Membership: Spoken Language—English	90.43%	NC
Language Diversity of Membership: Spoken Language—Non-English	1.55%	NC
Language Diversity of Membership: Spoken Language—Unknown	8.01%	NC
Language Diversity of Membership: Spoken Language—Declined	<0.01%	NC
Language Diversity of Membership: Written Language—English	55.36%	NC
Language Diversity of Membership: Written Language—Non-English	0.77%	NC
Language Diversity of Membership: Written Language—Unknown	43.87%	NC
Language Diversity of Membership: Written Language—Declined	0.00%	NC
Language Diversity of Membership: Other Language Needs—English	45.84%	NC
Language Diversity of Membership: Other Language Needs—Non-English	0.75%	NC
Language Diversity of Membership: Other Language Needs—Unknown	53.40%	NC
Language Diversity of Membership: Other Language Needs—Declined	0.00%	NC
 £ The rate was calculated by HSAG; national benchmarks are not comparable. — = The national HEDIS 2013 Medicaid percentiles are not available. NC = Not Comparable (i.e., measure not comparable to national percentiles) 		



Table 1-2—Overall Statewide Averages for Performan Performance Measure	2014 MI Medicaid	Performance Level for 2014
Utilization		
Ambulatory Care—Total (Visits per 1,000 Member Months): Outpatient—Total	325.25	**
Ambulatory Care—Total (Visits per 1,000 Member Months): ED—Total*	73.41	**
Inpatient Utilization—General Hospital/Acute Care: Total (Visits per 1,000 Member Months): Total Inpatient—Total	8.38	NC
Inpatient Utilization—General Hospital/Acute Care: Discharges, Medicine—Total	4.03	NC
Inpatient Utilization—General Hospital/Acute Care: Discharges, Surgery—Total	1.45	NC
Inpatient Utilization—General Hospital/Acute Care: Discharges, Maternity—Total	4.80	NC
Inpatient Utilization—General Hospital/Acute Care: Total (Average Length of Stay), Total Inpatient—Total	3.89	NC
Inpatient Utilization—General Hospital/Acute Care: Total (Average Length of Stay), Medicine—Total	3.87	NC
Inpatient Utilization—General Hospital/Acute Care: Total (Average Length of Stay), Surgery—Total	6.51	NC
Inpatient Utilization—General Hospital/Acute Care: Total (Average Length of Stay), Maternity—Total	2.57	NC
* For this indicator, a lower rate indicates better performance. NC = Not Comparable (i.e., measure not comparable to national percentiles)		
$\star \star \star \star = 90$ th percentile and above		
$\star \star \star \star = 75$ th to 89th percentile		
$\star \star \star = 50$ th to 74th percentile		
$\star\star$ = 25th to 49th percentile		
★ = Below 25th percentile		

Of the 65 performance measures that had national results available and were appropriate for comparison, two rates (*Immunizations for Adolescents—Combination 1* and *Adult BMI Assessment*) indicated statewide strength by ranking at or above the national HEDIS 2013 Medicaid 90th percentile. Fourteen rates (21.5 percent) fell between the 75th and 89th percentile and an additional 37 rates (56.9 percent) were at or above the 50th percentile but below the 75th percentile. Twelve measures (18.5 percent) had rates that fell below the 50th percentile, three of which were below the 25th percentile. These three indicators (*Appropriate Testing for Children With Pharyngitis, Use of Appropriate Medications for People With Asthma—51 to 64 Years*, and *Cardiovascular Monitoring for People With Cardiovascular Disease and Schizophrenia*) presented opportunities for improvement.



Performance Improvement Projects (PIPs)

For the 2013–2014 validation cycle, MDCH directed the MHPs to select a new study topic that focused on a special group or unique subpopulation of enrollees. All 13 MHPs received a validation status of *Met* for their PIPs, as shown in Table 1-3.

Table 1-3—MHPs' 2013–2014 PIP Validation Status		
Validation Status Number of MHPs		
Met	13	
Partially Met	0	
Not Met	0	

Table 1-4 presents a summary of the statewide 2013–2014 results for the activities of the protocol for validating PIPs.

Table 1-4—Summary of Results From the 2013–2014 Validation of PIPs				
	Review Activities	Number of PIPs Meeting All Evaluation Elements/ Number Reviewed	Number of PIPs Meeting All Critical Elements/ Number Reviewed	
I.	Select the Study Topic	13/13	13/13	
II.	Define the Study Question(s)	13/13	13/13	
III.	Use a Representative and Generalizable Study Population	13/13	13/13	
IV.	Select the Study Indicator(s)	13/13	13/13	
V.	Use Sound Sampling Techniques*	13/13	13/13	
VI.	Reliably Collect Data	11/13	13/13	
VII.	Analyze Data and Interpret Study Results	13/13	13/13	
VIII.	Implement Interventions and Improvement Strategies	5/7	7/7	
IX.	Assess for Real Improvement	Not Assessed		
X.	Assess for Sustained Improvement	Not Assessed		
* This activity is assessed only for PIPs that conduct sampling.				

The MHPs demonstrated both strong performance related to the quality of their PIPs and a thorough application of the requirements for Activities I through VIII of the Centers for Medicare & Medicaid Services (CMS) protocol for conducting PIPs.

HSAG validated all 13 PIPs for Activities I through VII. All 13 PIPs completed the design phase of the study, and 11 PIPs demonstrated compliance with all evaluation elements, including critical elements, for Activities I–VI. All 13 PIPs advanced to the implementation and evaluation phase of the study and completed Activity VII, demonstrating compliance with all evaluation elements. Seven MHPs progressed to Activity VIII—Implement Interventions and Improvement Strategies, and HSAG identified opportunities for improvement for two of the PIPs. All 13 MHPs reported



baseline data, but only seven of them progressed to the point of developing and implementing interventions.

The PIPs submitted for the 2013–2014 validation were a statewide strength. Each MHP selected an appropriate topic and designed a scientifically sound project supported by the use of key research principles. The technical design of the PIPs was sufficient to measure outcomes and advance to the subsequent stages of the studies. As the PIPs progress, the MHPs should evaluate the effectiveness of each implemented intervention to make decisions regarding continuing, revising, or abandoning interventions; use quality improvement tools (e.g., key driver diagrams or Failure Mode Analysis) to determine barriers and weaknesses in processes that may prevent the MHP from achieving its desired outcomes; and use quality improvement science techniques such as the plan-do-study-act (PDSA) cycle as part of their improvement strategies.

Quality, Timeliness, and Access

The annual compliance review of the MHPs showed strong performance across the domains of **quality**, **timeliness**, and **access**. Combined, the areas with the highest level of compliance—the *Providers*, *Administrative*, and *MIS* standards—addressed the **quality** and **timeliness** of, as well as **access** to, services provided to beneficiaries. The compliance reviews identified opportunities for improvement primarily the **quality** and **access** domains.

Results for the validated performance measures reflected statewide strengths across the domains of **quality**, **timeliness**, and **access**. Statewide rates for 65 of the 107 performance indicators were compared with the available national HEDIS 2013 Medicaid percentiles. Fifty-three indicators demonstrated average to above-average performance and ranked above the 50th percentile, with 16 of these indicators ranking above the 75th percentile. The 12 indicators with rates below the 50th percentile represented opportunities for improvement.

The validation of the MHPs' PIPs reflected strong performance in the studies that addressed the **quality**, **timeliness**, and **access** domains. All projects were designed in a methodologically sound manner with a foundation on which to progress to subsequent PIP stages.



Table 1-5 shows HSAG's assignment of the compliance review standards, performance measures, and PIPs into the domains of **quality**, **timeliness**, and **access**.

Table 1-5—Assignment of Activities to Performance Domains			
Compliance Review Standards	Quality	Timeliness	Access
Standard 1—Administrative	✓		
Standard 2—Providers	✓	✓	✓
Standard 3—Members	✓	✓	✓
Standard 4—Quality	✓		✓
Standard 5—MIS	✓	✓	
Standard 6—Program Integrity	✓	✓	✓
Performance Measures	Quality	Timeliness	Access
Childhood Immunization Status	✓	✓	
Immunizations for Adolescents	✓	✓	
Well-Child Visits in the First 15 Months of Life—Six or More Visits	✓		
Well-Child Visits in the Third, Fourth, Fifth, and Sixth Years of Life	✓		
Adolescent Well-Care Visits	✓		
Lead Screening in Children	✓	4	
Appropriate Treatment for Children With Upper Respiratory Infection (URI)	✓		
Appropriate Testing for Children With Pharyngitis	✓		
Follow-Up Care for Children Prescribed ADHD Medication	✓	4	✓
Breast Cancer Screening	✓		
Cervical Cancer Screening	✓		
Chlamydia Screening in Women	✓		
Children and Adolescents' Access to Primary Care Practitioners			✓
Adults' Access to Preventive/Ambulatory Health Services			✓
Weight Assessment and Counseling for Nutrition and Physical Activity for Children/Adolescents	✓		
Adult BMI Assessment	✓		
Prenatal and Postpartum Care		1	✓
Frequency of Ongoing Prenatal Care	✓		✓
Comprehensive Diabetes Care	✓		
Use of Appropriate Medications for People With Asthma	✓		
Controlling High Blood Pressure	✓		
Medical Assistance With Smoking and Tobacco Use Cessation	✓		



Table 1-5—Assignment of Activities to Performance Domains				
Performance Measures (continued) ¹⁻⁴	Quality	Timeliness	Access	
Diabetes Screening for People With Schizophrenia or Bipolar Disorder Who Are Using Antipsychotic Medications	✓			
Diabetes Monitoring for People With Diabetes and Schizophrenia	✓			
Cardiovascular Monitoring for People With Cardiovascular Disease and Schizophrenia	~			
Adherence to Antipsychotic Medications for Individuals With Schizophrenia	✓			
Ambulatory Care			✓	
PIPs	Quality	Timeliness	Access	
One PIP for each MHP	✓	~	1	

¹⁻⁴ Race/Ethnicity Diversity of Membership, Language Diversity of Membership, Weeks of Pregnancy at Time of Enrollment, and Inpatient Utilization were not included in Table 1-5 since they cannot be categorized into either domain. Please see Section 2 of this report for additional information.



2. External Quality Review Activities

Introduction

This section of the report describes the manner in which data from the activities conducted in accordance with 42 CFR 438.358 were aggregated and analyzed.

Compliance Monitoring

Objectives

According to 42 CFR 438.358, a state or its EQRO must conduct a review within a three-year period to determine the Medicaid managed care organizations' compliance with standards established by the state for access to care, structure and operations, and quality measurement and improvement. To meet this requirement, MDCH performed compliance reviews of its MHPs.

The objectives of evaluating contractual compliance with federal Medicaid managed care regulations were to identify any areas of noncompliance and to assist the MHPs in developing corrective actions to achieve compliance with the contractual requirements.

Technical Methods of Data Collection

MDCH was responsible for the activities that assessed MHP compliance with federal Medicaid managed care regulations. This technical report presents the results of the 2013–2014 compliance reviews. MDCH completed a review of all criteria in the six standards listed below:

- 1. Administrative (4 criteria)
- 2. Providers (9 criteria)
- 3. Members (6 criteria)
- 4. *Quality* (9 criteria)
- 5. *MIS* (3 criteria)
- 6. Program Integrity (16 criteria)

Description of Data Obtained

To assess the MHPs' compliance with federal and State requirements, MDCH obtained information from a wide range of written documents produced by the MHPs, including the following:

- Policies and procedures
- Current quality assessment and performance improvement (QAPI) programs



- Minutes of meetings of the governing body, quality improvement (QI) committee, compliance committee, utilization management (UM) committee, credentialing committee, and peer review committee
- QI work plans, utilization reports, provider and member profiling reports, QI effectiveness reports
- Internal auditing/monitoring plans, auditing/monitoring findings
- Claims review reports, prior-authorization reports, complaint logs, grievance logs, telephone contact logs, disenrollment logs, MDCH hearing requests, medical record review reports
- Provider service and delegation agreements and contracts
- Provider files, disclosure statements, current sanctioned/suspended provider lists
- Organizational charts
- Program integrity forms and reports
- Employee handbooks, fliers, employee newsletters, provider manuals, provider newsletters, Web sites, educational/training materials, and sign-in sheets
- Member materials, including welcome letters, member handbooks, member newsletters, provider directories, and certificates of coverage
- Provider manuals

For the 2013–2014 compliance reviews, MDCH continued to use the review tool and process from the previous review cycle. Standards, criteria, and number of MHPs remained unchanged from the 2012-2013 review cycle. Due to the MHPs experiencing continued difficulties with submissions of documentation for Standard 6-Program Integrity, MDCH provided technical assistance through conference calls with MHP representatives, updated the submission template, and created a guidance document and list of frequently asked questions to assist the MHPs in properly completing the submission template. Throughout the fiscal year, MHPs submitted documentation of their compliance with a specified subset of the criteria in the review tool. The assessment of compliance with each standard was spread over multiple months or repeated at multiple points during the fiscal year. Following each month's submissions, MDCH determined the MHPs' levels of compliance with the criteria assessed and provided feedback to the MHPs about their performance. For criteria with less than complete compliance, MDCH also specified its findings and requirements for a corrective action plan. MHPs then detailed the proposed corrective action, which was reviewed and—when acceptable—approved by MDCH prior to implementation. MDCH conducted an annual site visit with each MHP to perform a detailed review of the 2013-2014 focus study topic-Children's Special Health Care Services (CSHCS).



Data Aggregation, Analysis, and How Conclusions Were Drawn

MDCH reviewers used the compliance review tool for each MHP to document their findings and to identify, when applicable, specific action(s) required of the plan to address any areas of noncompliance with contractual requirements.

For each criterion reviewed, MDCH assigned one of the following scores:

- *Pass*—The MHP demonstrated full compliance with the requirement(s).
- *Incomplete*—The MHP demonstrated partial compliance with the requirement(s).
- *Fail*—The MHP failed to demonstrate compliance with the requirement(s).
- *Not Applicable (N/A)*—The requirement was not applicable to the MHP

HSAG calculated a total compliance score for each standard, reflecting the degree of compliance with contractual requirements related to that area, and an overall score for each MHP across all six standards. The total compliance scores were obtained by adding the weighted number of criteria that received a score of *Pass* (value: 1 point) to the weighted number of criteria that received a score of *Incomplete* (0.5 points), *Fail* (0 points), or *N*/A (0 points), then dividing this total by the total number of applicable criteria reviewed. Statewide averages were calculated by summing the individual MHP scores, then dividing that sum by the total number of applicable criteria reviewed across all MHPs.

This report presents some comparisons to prior-year performance. Results of the 2013–2014 compliance reviews for Standard 6—*Program Integrity* and the overall compliance scores across all standards are not fully comparable to previous review cycles because of changes in the review methodology. Due to continued difficulties with submissions of required documentation for Standard 6—*Program Integrity*, MDCH allowed MHPs to provide additional or corrected documentation to support compliance with any requirements that received a score of less than "Pass" before assigning a percentage score to the standard. Scores of less than 100 percent on this standard would not necessary reflect lack of compliance with the requirements but rather indicate a lack of understanding of how to submit the expected information. Final corrective action plan submissions reflected full compliance with the requirements of Standard 6—*Program Integrity*¹. For all other standards, the scores reflect the MHPs' performance on the original submission per MDCH's established practice.

To draw conclusions and make overall assessments about the **quality** and **timeliness** of and **access** to care provided by the MHPs using findings from the compliance reviews, the standards were categorized to evaluate each of these three domains. Using this framework, Table 1-5 (page 1-12) shows HSAG's assignment of standards to the three domains of performance.

¹ At the time of this report, one final corrective action plan was still pending.



Validation of Performance Measures

Objectives

As set forth in 42 CFR 438.358, validation of performance measures is one of the mandatory EQR activities. The primary objectives of the performance measure validation process are to:

- Evaluate the accuracy of the performance measure data collected by the MHP.
- Determine the extent to which the specific performance measures calculated by the MHP (or on behalf of the MHP) followed the specifications established for each performance measure.

To meet the two primary objectives of the validation activity, a measure-specific review of all reported measures was performed, as well as a thorough information system evaluation, to assess each MHP's support system available to report accurate HEDIS measures.

Technical Methods of Data Collection and Analysis

MDCH required each MHP to collect and report a set of Medicaid HEDIS measures. Developed and maintained by NCQA, HEDIS is a set of performance measures broadly accepted in the managed care environment as an industry standard.

Each MHP underwent an NCQA HEDIS Compliance Audit conducted by an NCQA-licensed audit organization. The NCQA HEDIS Compliance Audit followed NCQA audit methodology as set out in NCQA's 2014 *HEDIS Compliance Audit: Standards, Policies, and Procedures.* The NCQA HEDIS Compliance Audit encompasses an in-depth examination of the health plans' processes consistent with CMS' protocols for validation of performance measures. To complete the validation of performance measures process according to the CMS protocols, HSAG performed an independent evaluation of the audit results and findings to determine the validity of each performance measure.

Each HEDIS Compliance Audit was conducted by a licensed audit organization and included the following activities:

Pre-review Activities: Each MHP was required to complete the NCQA Record of Administration, Data Management, and Processes (Roadmap), which is comparable to the Information Systems Capabilities Assessment Tool, Appendix V of the CMS protocols. Pre-on-site conference calls were held to follow up on any outstanding questions. The audit team conducted a thorough review of the Roadmap and supporting documentation, including an evaluation of processes used for collecting, storing, validating, and reporting the performance measure data.

On-site Review: The on-site reviews, which typically lasted one to two day(s), included:

- An evaluation of system compliance, focusing on the processing of claims and encounters.
- An overview of data integration and control procedures, including discussion and observation.
- A review of how all data sources were combined and the method used to produce the performance measures.



- Interviews with MHP staff members involved with any aspect of performance measure reporting.
- A closing conference at which the audit team summarized preliminary findings and recommendations.

Post-on-site Review Activities: For each performance measure calculated and reported by the MHPs, the audit teams aggregated the findings from the pre-on-site and on-site activities to determine whether the reported measures were valid, based on an allowable bias. The audit teams assigned each measure one of four audit findings: (1) *Report* (the rate was valid and below the allowable threshold for bias), (2) *Not Applicable* (the MHP followed the specifications but the denominator was too small to report a valid rate), (3) *No Benefit* (the MHP did not offer the health benefits required by the measure), or (4) *Not Report* (the measure was significantly biased or the plan chose not to report the measure).

Description of Data Obtained

As identified in the CMS protocol, the following key types of data were obtained and reviewed as part of the validation of performance measures. Table 2-1 shows the data sources used in the validation of performance measures and the time period to which the data applied.

Table 2-1—Description of Data Sources			
Data Obtained	Time Period to Which the Data Applied		
HEDIS Compliance Audit reports were obtained for each MHP, which included a description of the audit process, the results of the information systems findings, and the final audit designations for each performance measure.	Calendar Year (CY) 2013 (HEDIS 2014)		
Performance measure reports, submitted by the MHPs using NCQA's Interactive Data Submission System (IDSS), were analyzed and subsequently validated by the HSAG validation team.	CY 2013 (HEDIS 2014)		
Previous performance measure reports were reviewed to assess trending patterns and the reasonability of rates.	CY 2012 (HEDIS 2013)		

Data Aggregation, Analysis, and How Conclusions Were Drawn

HSAG performed a comprehensive review and analysis of the MHPs' IDSS results, data submission tools, and MHP-specific HEDIS Compliance Audit reports and performance measure reports.

HSAG ensured that the following criteria were met prior to accepting any validation results:

- An NCQA-licensed audit organization completed the audit.
- An NCQA-certified HEDIS compliance auditor led the audit.
- The audit scope included all MDCH-selected HEDIS measures.
- The audit scope focused on the Medicaid product line.
- Data were submitted via an auditor-locked NCQA IDSS.



• A final audit opinion, signed by the lead auditor and responsible officer within the licensed organization, was produced.

While national benchmarks were available for the following measures, they were not included in the report as it was not appropriate to use them for benchmarking the MHPs' performance: *Frequency of Ongoing Prenatal Care* (for the <21 Percent, 21 to 40 Percent, 41 to 60 Percent, and 61 to 80 Percent indicators), Race/Ethnicity Diversity of Membership, Language Diversity of Membership, and Inpatient Utilization. However, for Frequency of Ongoing Prenatal Care, benchmarking is appropriate for the ≥ 81 Percent category (i.e., higher rates suggesting better performance). The Diversity indicators are demographic descriptors only and do not reflect health plan performance. The Inpatient Utilization measures without the context of the MHP's population characteristics are not reflective of the quality of the health plan's performance. HEDIS benchmarks were not available for the Medical Assistance With Smoking and Tobacco Use Cessation and Weeks of Pregnancy at Time of Enrollment measures.

To draw conclusions and make overall assessments about the **quality** and **timeliness** of and **access** to care provided by the MHPs using findings from the validation of performance measures, measures were categorized to evaluate one or more of the three domains. Table 1-5 (page 1-12) shows HSAG's assignment of performance measures to these domains of performance.

Several measures do not fit into these domains since they are collected and reported as health plan descriptive measures or because the measure results cannot be tied to any of the domains. These measures include *Race/Ethnicity Diversity of Membership, Language Diversity of Membership, Weeks of Pregnancy at Time of Enrollment,* and *Inpatient Utilization*. The first three measures are considered health plan descriptive measures. These measures do not have associated benchmarks, and performance cannot be directly impacted by improvement efforts. The last measure does not fit into the domains due to the inability to directly correlate performance to **quality, timeliness**, or **access** to care. For these reasons, these measures were not included in Table 1-5.



Validation of Performance Improvement Projects (PIPs)

Objectives

As part of its QAPI program, each MHP is required by MDCH to conduct PIPs in accordance with 42 CFR 438.240. The purpose of the PIPs is to achieve, through ongoing measurements and interventions, significant improvement sustained over time in clinical and nonclinical areas. As one of the mandatory EQR activities under the BBA, a state is required to validate the PIPs conducted by its contracted Medicaid managed care organizations. To meet this validation requirement for the MHPs, MDCH contracted with HSAG.

The primary objective of PIP validation was to determine each MHP's compliance with requirements set forth in 42 CFR 438.240(b)(1), including:

- Measurement of performance using objective quality indicators.
- Implementation of systematic interventions to achieve improvement in quality.
- Evaluation of the effectiveness of the interventions.
- Planning and initiation of activities for increasing or sustaining improvement.

MDCH required that each MHP conduct one PIP subject to validation by HSAG. For the 2013–2014 validation cycle, MDCH directed the MHPs to select a new study topic that focused on a special group or unique subpopulation of enrollees.

Technical Methods of Data Collection and Analysis

The HSAG PIP Review Team consisted of, at a minimum, an analyst with expertise in statistics and study design and a clinician with expertise in performance improvement processes. The methodology used to validate PIPs was based on guidelines outlined in the CMS guidelines as outlined in *EQR Protocol 3: Validating Performance Improvement Projects (PIPs): A Mandatory Protocol for External Quality Review (EQR)*, Version 2.0, September 2012.²⁻² Using this protocol, HSAG, in collaboration with MDCH, developed the PIP Summary Form. Each MHP completed this form and submitted it to HSAG for review. The PIP Summary Form standardized the process for submitting information regarding the PIPs and ensured that all CMS PIP protocol requirements were addressed.

HSAG, with MDCH's input and approval, developed a PIP Validation Tool to ensure uniform validation of PIPs. Using this tool, HSAG evaluated each of the PIPs according to the CMS protocols. The CMS protocols identify ten activities that should be validated for each PIP, although in some cases the PIP may not have progressed to the point at which all of the activities can be validated.

²⁻² Department of Health and Human Services, Centers for Medicare & Medicaid Services. EQR Protocol 3: Validating Performance Improvement Projects (PIPs): A Mandatory Protocol for External Quality Review (EQR), Version 2.0, September 2012. Available at: http://www.medicaid.gov/Medicaid-CHIP-Program-Information/By-Topics/Quality-of-Care/Quality-of-Care-External-Quality-Review.html. Accessed on: Feb 19, 2013.



These activities are:

- Activity I. Select the Study Topic(s)
- Activity II. Define the Study Question(s)
- Activity III. Use a Representative and Generalizable Study Population
- Activity IV. Select the Study Indicator(s)
- Activity V. Use Sound Sampling Techniques
- Activity VI. Reliably Collect Data
- Activity VII. Analyze Data and Interpret Study Results
- Activity VIII. Implement Intervention and Improvement Strategies
- Activity IX. Assess for Real Improvement
- Activity X. Assess for Sustained Improvement

Description of Data Obtained

HSAG obtained the data needed to conduct the PIP validations from the MHPs' PIP Summary Form. This form provided detailed information about each MHP's PIP as it related to the ten activities reviewed and evaluated for the 2013–2014 validation cycle.

Data Aggregation, Analysis, and How Conclusions Were Drawn

HSAG used the following methodology to evaluate PIPs conducted by the MHPs to determine if a PIP is valid and to rate the percentage of compliance with CMS' protocol for conducting PIPs.

Each PIP activity consisted of critical and noncritical evaluation elements necessary for successful completion of a valid PIP. Each evaluation element was scored as *Met* (*M*), *Partially Met* (*PM*), *Not Met* (*NM*), *Not Applicable* (*NA*), or *Not Assessed*.

The percentage score for all evaluation elements was calculated by dividing the number of elements (including critical elements) *Met* by the sum of evaluation elements *Met*, *Partially Met*, and *Not Met*. The percentage score for critical elements *Met* was calculated by dividing the number of critical elements *Met* by the sum of critical elements *Met*, *Partially Met*, and *Not Met*. The scoring methodology also included the *Not Applicable* designation for situations in which the evaluation element did not apply to the PIP. For example, in Activity V, if the PIP did not use sampling techniques, HSAG would score the evaluation elements in Activity V as *Not Applicable*. HSAG used the *Not Assessed* scoring designation when the PIP had not progressed to the remaining activities in the CMS protocol. HSAG used a *Point of Clarification* when documentation for an evaluation element included the basic components to meet requirements for the evaluation element (as described in the narrative of the PIP), but enhanced documentation would demonstrate a stronger understanding of CMS protocols.

The validation status score was based on the percentage score and whether or not critical elements were *Met*, *Partially Met*, or *Not Met*. Due to the importance of critical elements, any critical element scored as *Not Met* would invalidate a PIP. Critical elements that were *Partially Met* and noncritical elements that were *Partially Met* or *Not Met* would not invalidate the PIP, but they would affect the



overall percentage score (which indicates the percentage of the PIP's compliance with CMS' protocol for conducting PIPs).

HSAG assessed the implications of the study's findings on the likely validity and reliability of the results as follows:

- *Met*: Confidence/high confidence in the reported PIP results.
- *Partially Met*: Low confidence in the reported PIP results.
- *Not Met*: Reported PIP results that were not credible.

The MHPs had an opportunity to resubmit revised PIP Summary Forms and additional information in response to any *Partially Met* or *Not Met* evaluation scores, regardless of whether the evaluation element was critical or noncritical. HSAG re-reviewed the resubmitted documents and rescored the PIPs before determining a final validationscore and status. With MDCH's approval, HSAG offered technical guidance to any MHP that requested an opportunity to review the scoring of the evaluation elements prior to a resubmission. Four of the 13 MHPs requested and received technical assistance from HSAG. HSAG conducted conference calls or responded to e-mails to answer questions regarding the plans' PIPs or to discuss areas of deficiency. HSAG encouraged the MHPs to use the PIP Summary Form Completion Instructions as they completed their PIPs. These instructions outlined each evaluation element and provided documentation resources to support CMS PIP protocol requirements.

HSAG followed the above methodology for validating the PIPs for all MHPs to assess the degree to which the MHPs designed, conducted, and reported their projects in a methodologically sound manner.

After completing the validation review, HSAG prepared a report of its findings and recommendations for each validated PIP. These reports, which complied with 42 CFR 438.364, were forwarded to MDCH and the appropriate MHP.

The EQR activities related to PIPs were designed to evaluate the validity and reliability of the MHP's processes in conducting the PIPs and to draw conclusions about the MHP's performance in the domains of quality, timeliness, and access to care and services. With the new MDCH requirement that each MHP's new PIP topic be targeted to a special group or unique subpopulation of enrollees, the topics varied across the MHPs, covering all three domains of **quality** and **timeliness** of—and **access** to—care, as illustrated in Table 1-5 (page 1-12).



The following section presents findings from the annual compliance reviews and the EQR activities of validation of performance measures and validation of PIPs for the two reporting periods of 2012–2013 and 2013–2014. Appendices A–M present additional details about the 2013–2014 plan-specific results of the activities.

Annual Compliance Review

MDCH conducted annual compliance reviews of the MHPs, assessing their compliance with contractual requirements on six standards: *Administrative*, *Providers*, *Members*, *Quality*, *MIS*, and *Program Integrity*. MDCH completed the full review of all standards over the course of the 2013–2014 State fiscal year. Due to a modified compliance monitoring process as described in Section 2 of this report, results from the 2013–2014 review cycle are not fully comparable to previous results.

In addition to the range of compliance scores and the statewide averages for each of the six standards and overall, Table 3-1 presents the number of corrective actions required and the number and percentage of MHPs that achieved 100 percent compliance for each standard, including a total across all standards.

	Table 3-1—Comparison of Results From the Compliance Reviews: Previous Results for 2012–2013 (P) and Current Results for 2013–2014 (C)									
			ompliance Sco nge	State	ewide rage	Number of Corrective Actions Required		rective MHPs tions in Full Compliance		
		P	C	P	C	P	C	P	C	
1	Administrative	75%-100%	88%-100%	96%	97%	4	3	10/77%	10/77%	
2	Providers	89%-100%	89%-100%	97%	97%	7	6	8/62%	8/62%	
3	Members	75%-100%	92%-100%	95%	96%	8	6	8/62%	7/54%	
4	Quality	83%-100%	83%–94%	93%	93%	17	17	1/8%	0/0%	
5	MIS	83%-100%	67%-100%	96%	95%	3	4	10/77%	10/77%	
6	Program Integrity	100%-100%	100%-100%	100%	100%	0	0	13/100%	13/100%	
	Overall Score/Total	93%-100%	94%-99%	97%	97%	39	36	0/0%	0/0%	

Overall, the MHPs demonstrated continued strong performance related to their compliance with contractual requirements assessed in the compliance reviews. The statewide overall compliance score across all standards and MHPs remained at 97 percent. The number of corrective actions required decreased for the *Administrative*, *Providers*, and *Members* standards as well as overall, but increased for the *MIS* standard. The number of MHPs with a compliance score of 100 percent decreased for the *Members* and *Quality* standards.



Performance on the *Administrative* standard remained strong, with ten of the 13 MHPs demonstrating full compliance with all requirements in this area.

The *Providers* and *Members* standards continued to represent statewide strengths, with average scores of 97 percent and 96 percent, respectively. For the *Providers* standard, the number of MHPs in full compliance with all requirements remained at eight, while the *Members* standard had a slight decrease from eight MHPs in 2012–2013 to seven MHPs in the current review cycle. On the *Members* standard, several MHPs received recommendations related to timely mailing of member materials. Recommendations on the *Providers* standard addressed various requirements, including provider subcontract requirements and accessibility of covered services. Performance on the *MIS* standard was lower than in the previous cycle, as the number of corrective actions increased and the statewide average score declined. The number of MHPs in full compliance with all MIS requirements remained unchanged at ten.

For the *Quality* standard, the statewide average score remained unchanged at 93 percent. The number of MHPs that demonstrated full compliance on this standard remained the lowest among all standards, with no MHP achieving a score of 100 percent. The criterion for which all but one of the MHPs failed to demonstrate full compliance addressed performance monitoring measures. Compliance with MDCH-specified minimum performance standards remains the only statewide opportunity for improvement.



Performance Measures

As set forth in 42 CFR 438.358, the primary objectives of the performance measure validation process were to evaluate the accuracy of the performance measure data collected by the MHPs and determine the extent to which the specific performance measures calculated by the MHPs (or on behalf of the MHPs) followed the specifications established for each performance measure. To meet the two primary objectives of the validation activity, a thorough information system evaluation was performed to assess the ability of each MHP's support system to report accurate HEDIS measures, as well as a measure-specific review of all reported measures.

Results from the validation of performance measures activities showed that all 13 MHPs received a finding of *Report* (i.e., appropriate processes, procedures, and corresponding documentation) for all assessed performance measures. The performance measure data were collected accurately from a wide variety of sources statewide. All of the MHPs demonstrated the ability to calculate and accurately report performance measures that complied with HEDIS specifications. This finding suggested that the information systems for reporting HEDIS measures were a statewide strength.

Table 3-2 displays the Michigan Medicaid 2014 HEDIS weighted averages and performance levels. The performance levels are a comparison of the 2014 Michigan Medicaid weighted average and the NCQA national HEDIS 2013 Medicaid percentiles. For most measures, a display of $\star\star\star\star\star$ indicates performance at or above the 90th percentile. Performance levels displayed as $\star\star\star\star$ represent performance at or above the 75th percentile but below the 90th percentile. A $\star\star\star\star$ performance level indicates performance at or above the 50th percentile but below the 75th percentile but below the 50th percentile. Performance at or above the 25th percentile but below the 50th percentile. Finally, performance levels displayed as a \star indicate that the weighted average performance was below the 25th percentile.

For inverse measures, such as *Comprehensive Diabetes Care—Poor HbA1c Control*, the 10th percentile (rather than the 90th percentile) represents excellent performance and the 75th percentile (rather than the 25th percentile) represents below-average performance.

For *Ambulatory Care* measures, since high/low visit counts reported did not take into account the demographic and clinical conditions of an eligible population, performance levels do not necessarily denote better or worse performance. Nonetheless, percentile ranking is provided for information only.



	2013 MI	2014 MI	Performance Level for	2013–2014
Performance Measure	Medicaid	Medicaid	2014	Comparison
Child and Adolescent Care				
Childhood Immunization—Combination 2	81.48%	80.90%	***	-0.58
Childhood Immunization—Combination 3	77.16%	77.21%	***	+0.05
Childhood Immunization—Combination 4	56.14%	70.61%	***	+14.47
Childhood Immunization—Combination 5	57.57%	61.42%	***	+3.85
Childhood Immunization—Combination 6	37.77%	42.17%	***	+4.40
Childhood Immunization—Combination 7	42.85%	57.33%	***	+14.48
Childhood Immunization—Combination 8	30.16%	40.22%	***	+10.06
Childhood Immunization—Combination 9	30.61%	35.18%	***	+4.57
Childhood Immunization—Combination 10	24.79%	33.87%	***	+9.08
Immunizations for Adolescents—Combination 1	88.85%	88.43%	****	-0.42
Well-Child Visits, First 15 Months—6 or More Visits	77.83%	73.09%	****	-4.74
Well-Child Visits, Third Through Sixth Years of Life	78.03%	77.05%	***	-0.98
Adolescent Well-Care Visits	61.46%	57.80%	****	-3.66
Lead Screening in Children	82.40%	80.43%	***	-1.97
Appropriate Treatment for Children With URI	85.53%	86.53%	***	+1.00
Appropriate Testing for Children With Pharyngitis	61.28%	59.19%	*	-2.09
Follow-Up Care for Children Prescribed ADHD Meds—Initiation Phase	39.09%	40.24%	***	+1.15
Follow-Up Care for Children Prescribed ADHD Meds—Continuation and Maintenance Phase	46.93%	47.04%	***	+0.11
Women—Adult Care				
Breast Cancer Screening ¹	57.41%	62.56%	****	+5.15
Cervical Cancer Screening ²	72.60%	71.34%	***	-1.26

2013–2014 Comparison Note: Rates shaded in green with a green font indicate a statistically significant improvement from the prior year. Rates shaded in red with a red font indicate a statistically significant decline from the prior year.

¹ There were several changes in the HEDIS 2014 specifications for this measure, including updated age ranges from 40–69 years to 50–74 years and an extended numerator time frame from 24 months to 27 months. These changes have the potential to increase the HEDIS 2014 rates. Consequently, the observed significant increase in the statewide rate may be due to both measure specification changes and the MHPs' efforts to improve breast cancer screening. Additionally, when compared to the national HEDIS 2013 percentiles, the statewide average may achieve a higher percentile ranking due not solely to the MHPs' intervention efforts.

² It should be noted that, due to significant measure specification changes, any rate change for the *Cervical Cancer Screening* measure may not accurately reflect performance improvement or decline. HSAG suggests that the HEDIS 2014 rates be treated as baseline rates for future trending. Performance ranking based on HEDIS 2013 percentiles should be used for information only.



Performance Measure	2013 MI Medicaid	2014 MI Medicaid	Performance Level for 2014	2013–2014 Comparisor
Women—Adult Care (continued)				
Chlamydia Screening in Women—16 to 20 Years	62.50%	60.15%	****	-2.35
Chlamydia Screening in Women—21 to 24 Years	71.67%	69.44%	***	-2.23
Chlamydia Screening in Women—Total	65.84%	63.40%	***	-2.44
Access to Care			1	
Children's Access to Primary Care Practitioners—12 to 24 Months	97.30%	96.73%	**	-0.57
Children's Access to Primary Care Practitioners—25 Months to 6 Years	90.14%	88.91%	**	-1.23
Children's Access to Primary Care Practitioners—7 to 11 Years	92.15%	91.68%	***	-0.47
Adolescents' Access to Primary Care Practitioners—12 to 19 Years	90.89%	90.48%	***	-0.41
Adults' Access to Preventive/Ambulatory Health Services—20 to 44 Years	84.53%	84.30%	***	-0.23
Adults' Access to Preventive/Ambulatory Health Services—45 to 64 Years	90.77%	90.93%	****	+0.16
Adults' Access to Preventive/Ambulatory Health Services—65+ Years	92.12%	90.29%	***	-1.83
Adults' Access to Preventive/Ambulatory Health Services—Total	86.68%	86.75%	****	+0.07
Obesity			·	
Children/Adolescents—BMI Assessment—Total	69.62%	70.07%	****	+0.45
Children/Adolescents—Counseling for Nutrition—Total	59.39%	64.72%	***	+5.33
Children/Adolescents—Counseling for Physical Activity—Total	48.98%	52.99%	***	+4.01
Adult BMI Assessment	80.39%	86.05%	****	+5.66
Pregnancy Care				
Prenatal and Postpartum Care—Timeliness of Prenatal Care	89.61%	88.92%	***	-0.69
Prenatal and Postpartum Care—Postpartum Care	70.56%	70.84%	****	+0.28
Frequency of Ongoing Prenatal Care— ≥ 81 Percent	68.74%	66.36%	***	-2.38
Living With Illness	-		•	1
Comprehensive Diabetes Care—HbA1c Testing	85.21%	85.45%	***	+0.24
Comprehensive Diabetes Care—HbA1c Poor Control (>9.0%)*	36.06%	37.23%	***	+1.17
Comprehensive Diabetes Care—HbA1c Control (<8.0%)	54.57%	53.74%	***	-0.83
Comprehensive Diabetes Care—Eye Exam	59.42%	63.01%	****	+3.59
Comprehensive Diabetes Care—LDL-C Screening	79.91%	78.67%	***	-1.24

2013–2014 Comparison Note: Rates shaded in green with a green font indicate a statistically significant improvement from the prior year. Rates shaded in red with a red font indicate a statistically significant decline from the prior year.

* For this indicator, a lower rate indicates better performance.



Table 3-2—Overall Statewide Averages for	or Performa	nce Measu	res				
Performance Measure	2013 MI Medicaid	2014 MI Medicaid	Performance Level for 2014	2013–2014 Comparison			
Living With Illness (continued)							
Comprehensive Diabetes Care—LDL-C Control (<100mg/dL)	39.16%	40.83%	****	+1.67			
Comprehensive Diabetes Care—Medical Attention for Diabetic Nephropathy	82.41%	82.00%	***	-0.41			
Comprehensive Diabetes Care—Blood Pressure Control (<140/80 mm Hg)	43.73%	41.41%	***	-2.32			
Comprehensive Diabetes Care—Blood Pressure Control (<140/90 mm Hg)	66.22%	63.56%	***	-2.66			
Use of Appropriate Medications for People With Asthma—Total	82.13%	81.19%	**	-0.94			
Controlling High Blood Pressure	65.71%	63.58%	****	-2.13			
Smoking and Tobacco Use Cessation—Advising Smokers to Quit	79.97%	80.35%	_	+0.38			
Smoking and Tobacco Use Cessation—Discussing Cessation Medications	52.38%	53.75%	_	+1.37			
Smoking and Tobacco Use Cessation—Discussing Cessation Strategies	45.07%	46.12%	_	+1.05			
Diabetes Screening for People With Schizophrenia or Bipolar Disorder Who Are Using Antipsychotic Medications	83.47%	83.54%	****	+0.07			
Diabetes Monitoring for People With Diabetes and Schizophrenia	64.27%	72.60%	****	+8.33			
Cardiovascular Monitoring for People With Cardiovascular Disease and Schizophrenia	70.96%	60.14%	*	-10.82			
Adherence to Antipsychotic Medications for Individuals With Schizophrenia	52.71%	60.49%	**	+7.78			
Utilization							
Ambulatory Care—Outpatient Visits per 1,000 Member Months	344.16	325.25	**	-18.91†			
Ambulatory Care—ED Visits per 1,000 Member Months*	74.85	73.41	**	-1.44†			

2013–2014 Comparison Note: Rates shaded in green with a green font indicate a statistically significant improvement from the prior year. Rates shaded in red with a red font indicate a statistically significant decline from the prior year.

* For this indicator, a lower rate indicates better performance.

— = The national HEDIS 2013 Medicaid percentiles are not available.

[†] Statistical tests across years were not performed for this indicator. Additionally, values displayed are number of visits, not percentage points as with other measures.

****	=	90th percentile and above
****	=	75th to 89th percentile
***	=	50th to 74th percentile
**	=	25th to 49th percentile
*	=	Below 25th percentile

The HEDIS 2014 average rates for 29 of the 58 measures showed an increase from the prior year, with 15 of these rate increases reaching statistical significance. Rates for 29 measures declined from the HEDIS 2013 results, 12 of which were statistically significant declines. Three rates, all under *Childhood Immunization Status*, had a significant increase of more than 10 percentage points. The *Cardiovascular Monitoring for People With Cardiovascular Disease and Schizophrenia* measure showed a significant rate decline of close to 11 percentage points from 2013.

Measure rate changes from 2013 to 2014 within three of the seven dimensions (Pregnancy Care, Living With Illness, and Utilization) were minimal. Most of the significant rate changes (increases and declines) were in the Child and Adolescent Care dimension (eight of 15 significant increases



and three of the 12 significant declines). In terms of the magnitude of significant increases, Child and Adolescent Care also had the largest improvement. The second largest performance improvement was in the Obesity dimension, where all but one measure had a significant increase from 2013, with the magnitude of increases between 4 and 5 percentage points. Both Women— Adult Care and Access to Care dimensions showed more measures with significant declines than improvements. For Women—Adult Care, three of the five rates reported significant declines close to 2.5 percentage points, although it had one rate showing significant increase of slightly over 5 percentage points. In the Access to Care dimension, five of the eight rates reported significant declines, though none of them exceeded 2 percentage points.

Table 3-3 presents, by measure, the number of MHPs that performed at each performance level. The counts include only measures with a valid, reportable rate that could be benchmarked to national standards.

	Number of Stars				
Performance Measure		**	***	****	****
Child and Adolescent Care					
Childhood Immunization—Combination 2	2	3	5	1	2
Childhood Immunization—Combination 3	2	4	3	2	2
Childhood Immunization—Combination 4	1	1	8	2	1
Childhood Immunization—Combination 5	1	3	5	3	1
Childhood Immunization—Combination 6	3	4	5	0	1
Childhood Immunization—Combination 7	1	2	6	3	1
Childhood Immunization—Combination 8	3	4	3	2	1
Childhood Immunization—Combination 9	3	3	4	2	1
Childhood Immunization—Combination 10	3	3	3	3	1
Immunizations for Adolescents—Combination 1	0	0	0	1	11
Well-Child Visits, First 15 Months—6 or More Visits		4	0	3	3
,	2 2	3		1	1
Well-Child Visits, Third Through Sixth Years of Life			6		
Adolescent Well-Care Visits	1	1	6	4	1
Lead Screening in Children	0	2	5	6	0
Appropriate Treatment for Children With URI	1	3	6	0	3
Appropriate Testing for Children With Pharyngitis	7	2	3	0	0
Follow-Up Care for Children Prescribed ADHD Meds—Initiation Phase	1	5	4	0	0
Follow-Up Care for Children Prescribed ADHD Meds— Continuation and Maintenance Phase	2	2	5	0	0
					·



Table 3-3—Count of MHPs by Performance Level							
		N	umber of	Stars			
Performance Measure	*	**	***	****	****		
Women—Adult Care							
Breast Cancer Screening ¹	1	1	2	4	5		
Cervical Cancer Screening ²	1	2	6	2	2		
Chlamydia Screening in Women—16 to 20 Years	1	2	2	5	2		
Chlamydia Screening in Women—21 to 24 Years	1	1	5	3	2		
Chlamydia Screening in Women—Total	1	1	4	4	2		
Access to Care							
Children's Access—12 to 24 Months	4	3	5	1	0		
Children's Access—25 Months to 6 Years	7	2	3	1	0		
Children's Access—7 to 11 Years	2	5	4	2	0		
Adolescents' Access—12 to 19 Years	3	4	2	4	0		
Adults' Access—20 to 44 Years	1	6	2	4	0		
Adults' Access—45 to 64 Years	1	2	4	1	5		
Adults' Access—65+ Years	1	3	0	5	1		
Adults' Access—Total	1	6	0	6	0		
Obesity							
Children/Adolescents—BMI Percentile, 3 to 11 years	0	0	5	6	2		
Children/Adolescents—BMI Percentile, 12 to 17 years	0	0	2	5	5		
Children/Adolescents—BMI Percentile, Total	0	0	5	6	2		
Children/Adolescents—Nutrition, 3 to 11 years	0	2	9	1	1		
Children/Adolescents—Nutrition, 12 to 17 years	0	3	3	4	2		
Children/Adolescents—Nutrition, Total	0	2	9	1	1		
Children/Adolescents—Physical Activity, 3 to 11 years	0	1	8	3	1		
Children/Adolescents—Physical Activity, 12 to 17 years	0	2	4	4	2		
Children/Adolescents—Physical Activity, Total	0	1	6	5	1		
Adult BMI Assessment	0	0	0	3	10		

¹ Changes in the HEDIS 2014 specifications for this measure may have the potential to increase the HEDIS 2014 plan rates. Consequently, when compared to the national HEDIS 2013 percentiles, each MHP may also achieve a higher percentile ranking due not solely to its intervention efforts.

² Due to significant measure specification changes, NCQA indicates that the *Cervical Cancer Screening* rate is not publicly reported. Since the stars are generated based on a comparison of each MHP's rate against the HEDIS 2013 Medicaid percentile values, please use caution when interpreting these results.

*****	=	90th percentile and above
****	=	75th to 89th percentile
***	=	50th to 74th percentile
**	=	25th to 49th percentile
*	=	Below 25th percentile



Performance Measure		N			
renormance measure		**	umber of	Stars ★★★★	****
Pregnancy Care					
	3	2	2	4	2
Prenatal and Postpartum Care—Timeliness of Prenatal Care					
Prenatal and Postpartum Care—Postpartum Care	2	1	4	3	3
Frequency of Ongoing Prenatal Care— ≥ 81 Percent	5	2	2	2	2
Living With Illness			1	1	1
Comprehensive Diabetes Care—HbA1c Testing	0	3	6	3	1
Comprehensive Diabetes Care—HbA1c Poor Control (>9.0%)*	1	2	5	1	4
Comprehensive Diabetes Care—HbA1c Control (<8.0%)	1	3	3	2	4
Comprehensive Diabetes Care—Eye Exam	2	0	3	7	1
Comprehensive Diabetes Care—LDL-C Screening	0	2	10	0	1
Comprehensive Diabetes Care—LDL-C Control (<100mg/dL)	2	0	3	5	3
Comprehensive Diabetes Care—Nephropathy	0	1	5	5	2
Comprehensive Diabetes Care—Blood Pressure Control (<140/80)	2	2	4	3	2
Comprehensive Diabetes Care—Blood Pressure Control (<140/90)	3	2	4	3	1
Use of Appropriate Medications for People With Asthma— 5 to 11 Years	4	2	2	3	1
Use of Appropriate Medications for People With Asthma— 12 to 18 Years	3	2	5	0	2
Use of Appropriate Medications for People With Asthma— 19 to 50 Years	3	2	5	1	1
Use of Appropriate Medications for People With Asthma— 51 to 64 Years	5	4	1	0	0
Use of Appropriate Medications for People With Asthma—Total	4	4	2	1	1
Controlling High Blood Pressure	2	2	3	3	3
Diabetes Screening for People With Schizophrenia or Bipolar Disorder Who Are Using Antipsychotic Medications	0	1	1	5	1
Diabetes Monitoring for People With Diabetes and Schizophrenia	3	2	1	0	2
Cardiovascular Monitoring for People With Cardiovascular Disease and Schizophrenia	1	0	1	1	0
Adherence to Antipsychotic Medications for Individuals With Schizophrenia	1	1	2	4	0
$\star \star \star \star \star = 90$ th percentile and above					
$\star \star \star \star = 75$ th to 89th percentile					



Table 3-3—Count of MHPs by Performance Level							
			Number of Stars				
Performance Measure				**	***	****	****
Utilization							
Ambulatory Ca Outpatient—To		-Total (Visits per 1,000 Member Months):	5	4	4	0	0
Ambulatory Care—Total (Visits per 1,000 Member Months): ED—Total*		6	3	4	0	0	
		Total	118	145	249	169	113
were reversed to 25th percentile	o ali	a lower rate indicates better performance (i.e., low rate or gn with performance (e.g., if the <i>ED</i> — <i>Total</i> rate was about a one-star performance displayed).			,	,	•
****		90th percentile and above					
****	=	75th to 89th percentile					
***	=	50th to 74th percentile					
**	=	25th to 49th percentile					
*	=	Below 25th percentile					

Table 3-3 shows that 31.4 percent of all performance measure rates (249 of 794) reported by all MHPs fell into the average ($\star \star \star$) range relative to national Medicaid results. While 14.2 percent of all performance measure rates ranked in the 90th percentile and above ($\star \star \star \star$), 33.1 percent of all performance measure rates fell below the national HEDIS 2013 Medicaid 50th percentile, providing opportunities for improvement.



Performance Improvement Projects (PIPs)

Table 3-4 presents a summary of the MHPs' PIP validation status results. All PIPs submitted for the 2012–2013 validation continued with the third year of the State-mandated topic, *Childhood Obesity*. For the 2013–2014 validation, the MHPs provided their first-year submissions on a new PIP topic they selected to address a specific targeted subpopulation. All PIPs received a validation status of *Met*, reflecting continued strong performance.

Table 3-4—MHPs' PIP Validation Status							
	Percentage of PIPs						
Validation Status	2012–2013	2013–2014					
Met	100%	100%					
Partially Met	0%	0%					
Not Met	0%	0%					

The following presents a summary of the validation results for the MHPs for the activities from the CMS PIP protocol. For the 2013–2014 cycle, HSAG validated all first-year PIP submissions for Activity I—Select the Study Topic through Activity VII—Analyze Data and Interpret Study Results. Seven PIPs progressed to Activity VIII—Implement Interventions and Improvement Strategies.

Table 3-5 shows the percentage of MHPs that met all of the applicable evaluation or critical elements within each of the ten activities.

	Table 3-5—Summary of Data From Validation of Performance Improvement Projects							
		Percentage Meeting All Elements/						
		Percentage Meeting All Critical Elements						
	Review Activities	2012–2013	2013–2014					
I.	Select the Study Topic	100%/100%	100%/100%					
II.	Define the Study Question(s)	100%/100%	100%/100%					
III.	Use a Representative and Generalizable Study Population	100%/100%	100%/100%					
IV.	Select the Study Indicator(s)	100%/100%	100%/100%					
V.	Use Sound Sampling Techniques*	100%/100%	100%/100%					
VI.	Reliably Collect Data	100%/100%	85%/100%					
VII.	Analyze Data and Interpret Study Results	69%/100%	100%/100%					
VIII.	Implement Interventions and Improvement Strategies	92%/100%	71%/100%					
IX.	Assess for Real Improvement	62%/NCE	Not Assessed					
X.	Assess for Sustained Improvement	92%/NCE	Not Assessed					
NCE =	No Critical Elements * This activity is assessed only for PIPs that co	nduct sampling.	·					



The results from the 2013–2014 validation continued to reflect strong performance. The PIP validation evaluated the technical methods of the PIP (i.e., the study design and implementation/evaluation) associated with the baseline data reported. Based on its technical review, HSAG determined the overall methodological validity of the PIPs, all of which received a validation status of *Met*. All 13 MHPs received scores of *Met* for each applicable evaluation element in Activities I through V as well as for each applicable critical elements across all activities completed. The remaining MHPs received scores of less than *Met* for one element in Activity VI—Reliably Collect Data or Activity VIII—Implement Interventions and Improvement Strategies. The recommendations addressed the needs to outline the MHP's process to determine the percentage of its administrative data completeness, to present consistent and accurate documentation regarding the data collection process, and to have an independent process to evaluate the effectiveness of each intervention. HSAG did not identify any statewide opportunities for improvement.

The new PIP topics selected by the MHPs targeted specific groups of enrollees defined by age, race, county of residence, or diagnosis. Several PIPs were designed to improve timeliness of prenatal and/or postpartum care, rates of well-care visits or immunizations for children, access to care for adults and adolescents, and prevention or management of chronic health conditions. Among the MHPs that progressed to Activity VIII—Implement Interventions and Improvement Strategies, several MHPs identified barriers to performance. Barriers included lack of parental knowledge about the importance of well-child visits, lack of current data or tracking processes for noncompliant enrollees, and lack of incentives both for providers to get members in for an appointment and for enrollees to obtain tests and screenings. To overcome these barriers, MHPs implemented interventions including educational and reminder messages, materials tailored to the targeted population, provider education and dissemination of practice guidelines, and incentive programs for enrollees and providers. As the PIPs progress, the MHPs should evaluate the effectiveness of each implemented intervention to determine which interventions to continue, revise, or abandon.

Conclusions/Summary

The review of the MHPs showed both strengths and opportunities for improvement statewide.

Results of the 2013–2014 annual compliance reviews reflected continued strong performance by the MHPs, demonstrating high levels of compliance with contractual requirements in all areas assessed. The *Administrative*, *Providers*, *Members*, and *MIS* standards continued to represent statewide strengths. Compliance with MDCH-specified minimum performance standards—assessed in the *Quality* standard—remained a statewide opportunity for improvement.

Michigan's statewide HEDIS 2014 performance showed both strengths and opportunities for improvement. Fifty percent of the 58 comparable measures reflected improved performance from 2012–2013, with 15 indicators having statistically significant increases. Significant improvements were concentrated in the Child and Adolescent Care and Obesity dimensions. Three rates—all in the Child and Adolescent Care dimension—showed significant improvement of more than 10 percentage points. Despite these strengths, more rates experienced declines than last year. Overall, 29 rates showed a decline from the prior year, 12 of which were statistically significant declines.



Most significant declines concentrated in the Women—Adult Care and Access to Care dimensions. Nonetheless, only one measure had a significant decline of more than 10 percentage points.

The 2013–2014 validation of the PIPs reflected high levels of compliance with the requirements for Activities I–VIII of the CMS PIP protocol. All 13 PIPs received a validation status of *Met* for their first-year submission of a PIP on improving quality outcomes—specifically, the quality, timeliness, and accessibility of care and services for a selected subpopulation of enrollees. The MHPs designed methodologically sound studies with a foundation on which to progress to subsequent PIP stages.