

STATE OF MICHIGAN
MICHIGAN DEPARTMENT OF HEALTH AND HUMAN SERVICES
CERTIFICATE OF NEED COMMISSION

COMMISSION MEETING

BEFORE JAMES FALAHEE, CHAIRPERSON

333 South Grand Avenue, Lansing, Michigan

Thursday, December 6, 2018, 9:30 a.m.

COMMITTEE MEMBERS: THOMAS MITTELBRUN, VICE CHAIRPERSON
DENISE BROOKS-WILLIAMS
JOHN DOOD
DEBRA GUIDO-ALLEN, R.N.
ROBERT HUGHES
MELANIE LALONDE
AMY MCKENZIE, M.D.
MELISSA OCA
STEWART WANG, M.D., Ph.D.
MICHIGAN DEPARTMENT OF MR. CARL HAMMAKER (P81203)
ATTORNEY GENERAL: 525 West Ottawa Street, Floor 6
PO Box 30755
Lansing, Michigan 48909
(517) 373-1160

MICHIGAN DEPARTMENT OF
HEALTH AND HUMAN
SERVICES STAFF: TULIKA BHATTACHARYA
AMBER MYERS
BETH NAGEL
TANIA RODRIGUEZ
BRENDA ROGERS

RECORDED BY: Marcy A. Klingshirn, CER 6924
Certified Electronic Recorder
Network Reporting Corporation
Firm Registration Number 8151
1-800-632-2720

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

TABLE OF CONTENTS

PAGE

1

2

3 I. Call to Order & Introductions 4

4 II. Review of Agenda. 5

5 III. Declaration of Conflicts of Interests 6

6 IV. Review of Minutes of September 20, 2018 6

7 V. Psychiatric Beds and Services - Presentation
and Draft Language. 6

8

9 A. Public Comment 11

10 Ms. Lee Ann Odom 11

11 B. Commission Discussion 37

12 C. Commission Final Action 43

13 VI. Review Draft of CON Commission Biennial Report
to JLC. 44

14 VII. Megavoltage Radiation Therapy Services/Units
Standard Advisory Committee (MRTSAC) Interim
15 Report (written only) 46

16 VIII. Psychiatric Beds and Services Workgroup Interim
Report (written only) 47

17

18 IX. Legislative Report. 47

19 X. Administrative Update 47

20 A. Planning & Access to Care Section Update

21 B. CON Evaluation Section Update

22 1. Compliance Report (Written Report
& Compliance Update)

23 2. Quarterly Performance Measures
(Written Report)

24 XI. Legal Activity Report (written report). 49

25

1 XII. Future Meeting Dates - January 31, 2019 (Special
Commission Meeting); March 21, 2019; June 13, 2019;
2 September 19, 2019; December 5, 2019 50
3 XIII. Public Comment
4 1. Jay Dworkin, Ph.D. 50
5 XIV. Review of Commission Work Plan. 59
6 A. Commission Discussion --
7 B. Commission Action --
8 XV. Adjournment 60

9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

1 Lansing, Michigan

2 Thursday, December 6, 2018 - 9:32 a.m.

3 MR. FALAHEE: So let's call this meeting to order.
4 The first item is call to order and introductions. I think
5 we have one introduction. Melissa, welcome to the
6 Commission.

7 DR. OCA: Thank you.

8 MR. FALAHEE: You missed the -- the first one. We
9 introduced ourselves around the room then, but since you're
10 the newbie, if you could introduce yourself and what you do
11 in your real life? And make sure the microphone is drawn
12 close to you, and I will remind everybody because if I
13 don't, the people to my right will, we always need to
14 identify ourselves when we're speaking, especially when
15 we're onto the substantive part of the issues. Okay?

16 DR. OCA: Good morning, everyone. Thank you.
17 It's nice to be here. I go by Lisa and, yes, the last name
18 is Oca. I am a physician in Ann Arbor at St. Joe's. I
19 practice neonatology and I have done that for over 20 plus
20 years. I initially was at the University of Michigan. I
21 did my training and fellowship there and then went on to
22 Beaumont Hospital and worked there for a good 16 years. And
23 then as I was -- how do we say -- aging and normal retiring,
24 I came to St. Joe's in Ann Arbor and that's where we live
25 anyway. Commuting to Beaumont got a little old and long.

1 But I'm happy to be here and I look forward to working with
2 all of you.

3 MR. FALAHEE: Great. Glad to have you on board.
4 Thank you. Full disclosure, I have a brother who's a spine
5 surgeon there.

6 DR. OCA: I know your brother.

7 MR. FALAHEE: I know you do. My condolences, yes.
8 Okay. Let's move on to the review of the agenda. And as
9 always, Tania has made sure that a final-final agenda is in
10 front of us. For those of you in the audience, we all look
11 at the agenda as you do about a week ahead of time and then
12 the packets come out, and then about a day before the
13 meeting we get another packet, an updated packet, another
14 updated packet, and an updated agenda. So I think this one
15 is the final agenda which I'll turn to my people to the
16 right to make sure.

17 MS. NAGEL: Uh-huh (affirmative).

18 MR. FALAHEE: Okay. Thank you. So I would
19 entertain a motion to accept this as the final agenda for
20 today's meeting, please.

21 MS. BROOKS-WILLIAMS: So moved. Commissioner
22 Brooks-Williams.

23 MR. MITTELBRUN: Second. Mittelbrun.

24 MR. FALAHEE: Questions? All in favor, please say
25 "aye."

1 ALL: Aye.

2 MR. FALAHEE: Great.

3 (Whereupon motion passed at 9:35 a.m.)

4 MR. FALAHEE: Next is the declaration of conflicts
5 of interests. Does anyone have any conflicts of interest to
6 declare or potential conflicts of interest to declare given
7 the agenda in front of us? Okay. Thank you. I'd like to
8 move on then. When this agenda first came out about a week
9 ago, I looked and went "this is a very light agenda."

10 MS. ROGERS: Excuse me, Chip.

11 MR. FALAHEE: Yeah.

12 MS. ROGERS: We have the review of the minutes
13 from September.

14 MR. FALAHEE: Oops. I goofed. See, I was so
15 anxious to get this through. The minutes are in front of us
16 and any comments about the minutes, otherwise I'll entertain
17 a motion to accept the minutes as presented, please.

18 MR. MITTELBRUN: Motion to approve the minutes as
19 presented. Tom Mittelbrun.

20 MS. GUIDO-ALLEN: Second.

21 MR. FALAHEE: All in favor say "aye."

22 ALL: Aye.

23 MR. FALAHEE: Thank you. Thank you very much.

24 (Whereupon motion passed at 9:36 a.m.)

25 MR. FALAHEE: So the next agenda item is Psych

1 Beds and Services presentation and draft language. When the
2 agenda first came out, this was not on there but I had
3 received numerous phone calls and personal visits about this
4 issue in my role as chair, as the chair and vice chair will
5 often called. And we know when the Commission meeting was
6 coming up because about two weeks before the Commission
7 meeting we get called and detailed more often. So this came
8 up and I said, "Look, let's put it on the agenda."

9 As you all know that have been here for awhile and
10 for the new commissioners, we've looked at the psych bed
11 issues multiple times. One of the former commissioners is
12 Dr. Kathleen Cowling. Kathleen was the E.D. physician and
13 she saw it firsthand what happens when adults and child and
14 adolescent patients come in the E.D. and there's nowhere to
15 put them when they need psych beds. So we've looked at the
16 psych bed issue for multiple times and that's why I thought
17 it was appropriate to put this on the agenda for us to
18 listen to the proposal and ask any questions.

19 So before I introduce Lee Ann Odom from Beaumont,
20 who I understand is going to speak on behalf of Beaumont,
21 I'll turn this to the Department to see if they want to say
22 anything ahead of time and then to remind us, the witness,
23 any witness will have three minutes to make their remarks
24 and then we have as much time as is needed for us to ask
25 questions of the witness, of our friends from the

1 Department, you name it. So that's how we'll approach it.
2 But let me turn it over to Beth if she wants to explain
3 this. I will tell you that I had a discussion this morning
4 with Brenda Rogers and this (indicating) is my discussion
5 sheet with Brenda which looks like a football play. So
6 having seen that, I wanted the Department to sort of explain
7 what's going on here and then have our Beaumont
8 representative come up. So Beth or Brenda, do you want to
9 explain?

10 MS. NAGEL: Did you want the language explained
11 right now?

12 MR. FALAHEE: Yeah. I think it would help to
13 explain the language because then when we listen to the
14 presentation, at least for me, it will give you a better
15 understanding of what's being proposed.

16 MS. NAGEL: Okay. So, Tania, if you want to go
17 the first highlight bar? I think it's Section 6. Okay.
18 Right there. If you scroll up a little bit? It's actually
19 Section 8, excuse me. This proposal is to relocate existing
20 child/adolescent beds to a facility that doesn't currently
21 have child/adolescent psychiatric beds and to start a new
22 program of child/adolescent inpatient psychiatry. And so
23 Section 8 is the relocating section and in CON, relocating
24 means beds that are in operation in one existing location
25 can be moved to another location. It's the physical moving

1 of beds. And you can see sub (6) says that, "The relocation
2 of beds under this section shall not result in initiation of
3 a new adult or child/adolescent service" and then the
4 amended language gives an exception for child/adolescent
5 beds that will be added under Section 9(11). And so
6 essentially this adds a specific exception for
7 child/adolescent beds that meet the criteria that -- Tania,
8 if you scroll down a little bit? -- meet specific criteria
9 in Section 9(11). And also that exception -- Brenda is
10 reminding me, I didn't read it -- but there is some criteria
11 in that language that you have to have an existing adult
12 program and be in an area that's over bedded with
13 child/adolescent beds, otherwise you wouldn't need this
14 language. You could just initiate because beds are
15 available.

16 So the very specific criteria in Section 9(11),
17 the heading there in (11) just explains that they don't,
18 that because it's an over bedded area, you don't need to be
19 in compliance with the bed need methodology which would
20 state that there is no beds available. So this is exempting
21 this specific program from that. And then under A, this is
22 an important part, it says that the approval of the -- these
23 new child/adolescent beds do not represent an increase in
24 beds in the planning area. It's a one-for-one switch.
25 There were 10 to 20 beds at this location, now there are 10

1 to 20 beds at this other location in that planning area so
2 there's isn't an increase.

3 The applicant has to meet the other -- under
4 (b) (4), (5) and (6), those are some requirements that all
5 applicants have to meet working with your local CMH and
6 other things. And then (c) adds a limit of the beds between
7 10 as the minimum number of beds, 20 would be the maximum
8 number of beds, and then sub part (d) has three specific
9 areas of criteria. The applicant has to have an emergency
10 room that treats child/adolescents with -- if you scroll
11 down a little bit? -- with psychiatric, though that sees
12 patients with psychiatric or developmental disability
13 diagnosis on at least 100 visits per year for the last three
14 years; sub (ii) states that the applicant has to have an
15 agreement that gives primary consideration from that
16 emergency room to their new psychiatric inpatient,
17 essentially meant to decrease the amount of psychiatric
18 boarding; and then (iii) is a collaborative agreement with
19 an existing child/adolescent psychiatric hospital just to
20 make sure that there's continuity of operations and that
21 there is the ability to get consultive or other supportive
22 services from someone who's already providing the service.
23 Sub (e) essentially in CON language says you can only do
24 this once. You can't do this multiple times. But the
25 applicant can only use this provision one time. And then

1 (f), again, states that this is a change in bed capacity for
2 that facility so they are adding new beds in that facility
3 which meets that definition in CON, in the CON standards.
4 And then (g) is another important piece for the CON program,
5 that these beds aren't subject to comparative review. So in
6 some other cases we compare applications against one another
7 and in this case that, if you're using these provisions, we
8 would not do that.

9 MR. FALAHEE: Great. Thank you very much, Beth.
10 Why don't we hold off any questions until we hear from our
11 speakers/witnesses. So I will invite Lee Ann Odom to come
12 up. Tania, we don't have a blue card here, but her name is
13 on the agenda so we're all set.

14 LEE ANN ODOM

15 MS. LEE ANN ODOM: Good morning and thank you for
16 the inclusion today. Again, my name is Lee Ann Odom. I am
17 the president of the Beaumont Taylor Hospital. And I've
18 actually worked at that campus which historically had been
19 called Oakwood Heritage Hospital, Oakwood Taylor Hospital,
20 and now since 2014 Beaumont Taylor Hospital. And having the
21 privilege of serving at that campus over more than 20 years,
22 I have personally seen how many patients and experienced the
23 dynamic of our patients that experience us through the
24 emergency room. So while we look at the entire landscape of
25 Beaumont Health, which is eight emergency rooms that are

1 hospital-based, we also have a freestanding one, and we're
2 an entity that does over 500,000 emergency room visits per
3 year serving those patients. At Beaumont Taylor, we
4 actually have the second highest mental health population in
5 our emergency department right under Royal Oak. So here you
6 have this smaller community hospital, under 200 beds, and
7 our daily routine is to care for mental health patients in
8 our emergency room. And while we don't pretend that we can
9 boil the ocean and solve all of those problems today, what
10 we do want to address is how we meet the needs of our child
11 and adolescent patients who often are with us. If we can
12 get kids placed in a day or two, that's -- that's a win.
13 The reality of the situation is it's typically multiple days
14 that go into weeks. We recently had a child at our Wayne
15 Hospital for 12 days and that's not uncommon. It's just the
16 reality of what it -- of what it is.

17 So just thinking about that, that's the ones in
18 our context. I know that everybody was sent pre-reading
19 context. We have been very open to say we've been working
20 on this, collaborating with colleagues, engaging the
21 Department since 2017. This is certainly a parallel track
22 with the workgroup, but something that we think that we have
23 really engaged the conversation at a high level and has been
24 open with speaking with our peers that we know we want to
25 and need to do something. And there's this entire issue of

1 physician and professional shortage as well. You know, so
2 this isn't just about beds, if you will.

3 We would -- Beaumont would like to commend Dr.
4 Laura Hirshbein in her thoughtful leadership of the current
5 Psychiatric Beds and Services workgroup. Participating in
6 that group has been wonderful and we did present this topic
7 at our last workgroup meeting and I know we had a lot of
8 great conversation about it. A lot of peers at that meeting
9 really dove into the conversation about, you know, what
10 happens in the emergency department and how do you get --
11 how do you -- how do you get to a place where systems can
12 offer the entire continuum of care for patients so that we
13 can work with patients and family members to place patients
14 expeditiously.

15 So I know that there's been a lot of speculation,
16 you know, like "why now" and, again, we have been working on
17 this since 2017. We would like to and have been very open
18 about setting up and opening a psychiatric residency
19 program. So we would like to make the commitment to attract
20 more providers to our state and hopefully retain them and we
21 know that we can do that through residency programs. When
22 you look at the runway and what it takes to CM up a
23 residency program, if we started right now recruiting our
24 program director, writing an application, we would have
25 residents in place by July 1 of 2021. So you can see where

1 it's a runway. We need the time to be able to plan and do
2 that.

3 So, again, we know that this issue is extremely
4 complex. It's multifaceted. It's really right or wrong.
5 Our patients and communities view the emergency rooms as an
6 access point. So this is really about how do we provide the
7 continuum of care for patients and families so they're not
8 languishing in our emergency rooms for days and oftentimes
9 weeks. So I'm not going to go over all of the information
10 that you had ahead of time around the need. We talk about
11 the National Alliance on Mental Health, the Michigan
12 Psychiatric Admission denial database as well stated about
13 the top reason for kids not making it to beds is the at
14 capacity citation, which in 2017. between July and December,
15 8.6 denials per denial event were stated as at capacity. I
16 think everybody in this room is very familiar with the CARES
17 task force notes which really talks about increasing the
18 number of psychiatric residencies head on. So that is one
19 of the CARES task force's recommendations around really
20 addressing this shortage.

21 So with the review of the language prior to this
22 context, I'll pause there. I welcome discussion and also
23 welcome our Beaumont colleagues and the experts to
24 participate as well.

25 MR. FALAHEE: Thank you very much. Questions?

1 MR. MITTELBRUN: Mittelbrun. Lee Ann, where would
2 the residency program be located?

3 MS. LEE ANN ODOM: So when we sponsor our
4 residency program and those multi-facets to academic medical
5 programs that are both inpatient/outpatient as well as in
6 psychiatry clinical liaison services, which involves
7 emergency rooms as well as psychiatrists doing consults on
8 medical floors, so it's multi-faceted. We review our
9 inpatient hub, if you will, to be the new center that we're
10 building. We would view the outpatient piece of that
11 residency program to be distributed across our service area
12 and we would envision the clinical liaison services
13 component to be our emergency departments as well as medical
14 floors. So it's a three-prong requirement in psychiatry.

15 MR. MITTELBRUN: Thank you.

16 MS. LEE ANN ODOM: You're welcome.

17 MR. FALAHEE: Commissioner Brooks-Williams?

18 MS. BROOKS-WILLIAMS: Brooks-Williams. Hi, Lee
19 Ann.

20 MS. LEE ANN ODOM: Hi.

21 MS. BROOKS-WILLIAMS: And we talked on the way in.
22 I think I was telling Chip because Lee Ann and I have the
23 benefit of serving in the same region and community and
24 often talk about --

25 MS. LEE ANN ODOM: Worked together for years, yes.

1 MS. BROOKS-WILLIAMS: -- the challenges, exactly.
2 So I just want to make sure from a proposal perspective I'm
3 clear because you don't need the Commission support, right,
4 for the residency piece of this.

5 MS. LEE ANN ODOM: Correct.

6 MS. BROOKS-WILLIAMS: But today is specifically
7 about creating access for the child/adolescent psych beds.
8 So can you just talk a little bit about specifically, right,
9 what that, I guess, contributes to the residency?

10 MS. LEE ANN ODOM: How the two connect?

11 MS. BROOKS-WILLIAMS: Exactly.

12 MS. LEE ANN ODOM: Right. So in the academic
13 arena, which I know that you are very familiar with, when we
14 talk -- you know, when we sit down and we try to recruit
15 program directors and faculty to program -- and I think I
16 heard an example about an orthopedic surgeon here earlier
17 and we recently went through the process of combining one of
18 our -- two of our orthopedic surgery residencies and
19 continually working to engage additional faculty. When we
20 have engaged psychiatrists and we have spent time -- we went
21 to visit some sites in Boston. We also went to a couple
22 sites in Pennsylvania and talked with Penn Medicine quite
23 honestly because they were standing up a new hospital as
24 well.

25 Our challenge to date in really being able to get

1 a PIF over the table and to the ACGME, is candidates are
2 telling us we want to see that you can offer the continuum.
3 So, you know, the psychiatrists have been particularly
4 focused on what is your clinical package and what's that
5 runway? Because if I'm going to make a commitment to come
6 and lead your training program, I have to know that you have
7 all of those facets covered. And in psychiatry, it is a
8 multi-facet requirement. So that's the specific linkage.

9 MS. BROOKS-WILLIAMS: So just one follow-up. I'm
10 sorry. Brooks-Williams. So from a timing perspective help
11 us to understand, right, is it imminent? Is it -- because
12 one of the things I would I think ask as we get further into
13 a discussion is could this be woven into the workgroup
14 because if it is a true, you know, way I think for us to
15 find a path forward, maybe deeper information might be
16 helpful, but I don't know if there's a specific timing
17 crunch or reason to --

18 MS. LEE ANN ODOM: Yeah; yeah. I think that's a
19 great question because, again -- and I talked to Dr.
20 Hirshbein on the phone earlier this week and we've exchanged
21 some e-mails. Because, again, the context is really we've
22 been working on this since 2017. My intention to her as a
23 peer in that group -- or, you know, she obviously leads the
24 group -- is not to usurp that process. These are definitely
25 parallel paths and we did have great discussion at the last

1 meeting about this dynamic as well as the residency. From a
2 timing perspective in the academic world it's typically
3 ideal that you have secured a program director and some
4 faculty that write the PIF and put the application in. I
5 think that that' -- that's common practice.

6 Again, if we get that application in, thinking
7 about the ACGME cycle, this upcoming '19 between what -- so
8 that application would go in, I think the deadline is late
9 summer/early fall of '19, and then you think about what has
10 to be done after that and when the cycle is for the match.
11 So the application would go in '19, we would hear in '20 if
12 it was approved or not, the match process would play out in
13 '20, and the first class would start July 1, 2021. So in my
14 view it is very imminent because we have to be able to
15 articulate to psychiatrists as we build that academic
16 faculty that this is our plan and this is the complement we
17 have in our continuum and we really have to be able to
18 demonstrate we have a path for that. So it's the commitment
19 to the path.

20 MS. BROOKS-WILLIAMS: Okay. So can I -- I'm
21 sorry. Brooks-Williams with a question.

22 MS. LEE ANN ODOM: No, please.

23 MS. BROOKS-WILLIAMS: I'm looking at my fellow
24 commissioners like I'm hogging the mic. I'm sorry. My
25 other question was just going to be do you, then, have an

1 identified -- so the way the proposal is written, right, is
2 it's the potential to have the child/adolescent beds moved.
3 Is there a known entity? Because as I read the need, right,
4 and some, you know, I don't -- similarly, like you, was
5 frowning and just being mortified at, you know, how we are
6 not serving this population well. So I want to be clear
7 about that. But I also know that if this isn't
8 incrementally more beds and it's just redistributing the
9 beds that we have, even though I know it speaks in the
10 proposal to that not being the intent and that not being a
11 problem, I do worry that if we don't know exactly -- we, the
12 commissioners -- where the beds are coming from, how could
13 we assess that that's not going to be an access issue
14 someplace else? If the net -- net issue -- because we are
15 also saying here that CARES does tell us, right, that it's
16 lack of availability or we can't match them, and we know
17 sometimes that's the sex of the child and all these other
18 things that can complicate it.

19 MS. LEE ANN ODOM: Oh, yeah; yup; yup.

20 MS. BROOKS-WILLIAMS: But I don't know that
21 there's enough information here that, without knowing where
22 the beds are coming from and what the impact might be
23 wherever they're coming from to really be able to decide
24 today. But maybe there's more you could share that could
25 help us?

1 MS. LEE ANN ODOM: Yup. So we've explored a
2 couple of different paths again, you know, with the intent
3 of being able to demonstrate a clear path for the continuum.
4 We have in our working with Havenwyck because they do not
5 have any academic program today, but their psychiatrists are
6 interested in exploring that opportunity, and there are
7 other -- two other acute care hospital systems that we have
8 talked about, you know, how could we even potentially do a
9 training program together. So we feel that we have
10 identified one what I'll call specific option and we have
11 two other acute care hospitals that we're open to.

12 MS. NAGEL: Can I just add to that? I just wanted
13 to address one other thing in your question. Is that in the
14 language the beds have to come from the same planning area.
15 And just so, you know, you were concerned about where they
16 were coming from and as this language applies to all other
17 over bedded areas in the state as well, not just the one
18 that Lee Ann is from. And so the beds would have to come
19 from that planning area.

20 MS. BROOKS-WILLIAMS: So now I want to ask Beth a
21 question. Brooks-Williams. So the Department obviously is
22 aware because you guys, I'm sure, have helped in the framing
23 of this. So, again, my question is just so I understand
24 they have to be -- we say it's over bedded, but a large part
25 of this argument, right, is that we're not able to serve the

1 population with the beds that exist. So I think I'm just
2 trying to -- again, I don't know that I have the answer. I
3 think maybe something does need to be done, but I also feel
4 like I don't want -- and we'll get into the discussion of
5 what the other commissioners want to do -- but I don't want
6 to feel like we're forced into making the decision just on
7 the technical piece of it. So maybe the Department can shed
8 light on what you've seen about utilization maybe of those
9 beds that would suggest you don't create a -- you know, a
10 problem in another part of that same planning area by making
11 that redistribution because it's very nonspecific and so I
12 think that's what I'm struggling with a little bit.

13 MS. NAGEL: Sure. And I think that some -- I hate
14 to give you a non-answer.

15 MS. BROOKS-WILLIAMS: No, that's okay. It's okay.

16 MS. NAGEL: But I think that some of these
17 concerns that you're specifically talking about are being
18 addressed in the workgroup in different ways. So one of the
19 main focuses of the workgroup, and we've engaged some
20 national experts to help us, is to redo the entire
21 methodology. So, yes, you know, the Department's concern
22 has been so we have X number of beds. Is that enough? Is
23 that the right number? You know, it's based on, you know, a
24 1970's formula, does that still make sense? And so that, I
25 think, will be addressed through the workgroup. I think

1 this specific proposal doesn't impact that, which is one of
2 the reasons why, you know, the Department supported this
3 language is because this would happen outside of that
4 formula or redistribution because it's a one-for-one
5 exchange. If more beds became available through a
6 methodology change, this wouldn't impact. This wouldn't be
7 impacted or that change wouldn't be impacted by that
8 actually is what I mean to say.

9 MS. BROOKS-WILLIAMS: Okay. So one final question
10 and I'll let us move on to Lee Ann, that is. So if, in
11 fact -- let's say as we have our dialogue, right, we don't
12 get to a clear path to say a absolute "yes" today, right.
13 What -- what does that do to your time line if somehow it
14 was to move into the workgroup and it came back as a part of
15 the workgroup recommendations as opposed to being decided
16 today?

17 MS. LEE ANN ODOM: Well, I think as we are
18 diligently working to securing a program director to do that
19 very important work of writing a PIF to submit to the ACGME,
20 I would worry that it would put securing that person at
21 risk, although we've been very transparent with, you know,
22 we're at the state level where, you know, there's a
23 workgroup. We're working on a pathway. I think that we
24 would be at risk to push a starting class back -- back yet
25 another year if we couldn't get that in on time. So I think

1 it continues to proliferate or at least allow this shortage
2 to stay at a status quo which is pretty unacceptable.

3 DR. WANG: Stewart Wang. The question -- this is
4 for Beth or Lee Ann. The differentiation between the adult
5 and the pediatric beds, so it sounds like this is a new
6 unit, move to a new facility. You want some of the beds to
7 be tagged as pediatric or adolescent. Is that a hard thing
8 that you can't -- if you're at a single facility, that you
9 can't flex between adult and adolescents?

10 MS. NAGEL: If you don't have child/adolescent
11 beds today, you cannot flex between child/adolescent.

12 DR. WANG: But to get at the question of, you
13 know, there's a overall shortage of care, you know, but the
14 demands kind of fluctuate with time, when you go in there
15 and you say you're going to do seven beds but, you know, for
16 adolescents but, you know, at the time you don't have that
17 much need but you have a lot of adults, right, because
18 you're not allowing an overall increase in the beds, is
19 there ability to have some flexibility there in how the bed
20 is utilized is the question?

21 MS. NAGEL: Yeah. So in the standards there is a
22 concept of a flex bed between an adult and a child, and a
23 child/adolescent bed, but that's for a program that's been
24 approved for both adult and child/adolescent. And I think
25 the issue here is that we're trying to create new access

1 points for facilities that haven't been approved for both
2 child/adolescent and adult.

3 MS. LEE ANN ODOM: So what you're asking is the
4 exact discussion we had at the workgroup last time so I
5 appreciate you getting it to a real concise. Our complete
6 predicament here is that in current state at Beaumont we
7 have adult only beds. We have no way of accessing child
8 beds, yet we see over 500,000 emergency department visits.
9 We have this huge, huge responsibility of caring for
10 patients in the mental health space in our emergency room,
11 yet no access to a key component of the continuum of care
12 for mental health. So therein lies the very issue.

13 MS. BROOKS-WILLIAMS: So this is Commissioner
14 Brooks-Williams. So I -- so I -- and this isn't probably
15 directed at Lee Ann per se. But I guess I would just say --
16 and it's why I started with what was the compelling ti- --
17 because I think that issue, right, of not having the
18 continuum for care delivery is maybe different than the
19 issue of needing it from a completeness for the residency
20 program because I just get back to timing.

21 MS. LEE ANN ODOM: Uh-huh (affirmative).

22 MS. BROOKS-WILLIAMS: And I have hopefulness that
23 if the workgroup is thinking this through, so just as -- and
24 I think the question was asked. I would think if the
25 workgroup came back and challenged the Department and maybe

1 even the Commission to figure out is it our standard then
2 around reapportioning the adult beds to child and adolescent
3 beds because of the, you know, demand that you have, is that
4 a path that's clearer than saying move them from a facility
5 to the other, you know, facility. And so I just want to --
6 I just always am anxious, right, about making a kind of
7 almost one off -- and I don't mean that disrespectfully
8 whatsoever -- decision that don't -- you know, you don't
9 know the full implications of what it will mean someplace
10 else. I'm not suggesting that this is a high threshold of
11 risk per se, but I do have issues reconciling why we have
12 this kind of constant we can't place them anywhere. I mean,
13 if, in fact, it is that they're going to Havenwyck currently
14 today, then the beds to place them are there. But if the
15 redistribution of the beds is more about the residency
16 program or the incompleteness of the Beaumont network to
17 have those beds, and I think that's legitimate to discuss, I
18 don't hear that though coming through as the reason in the
19 proposal. And so that's why maybe it's easier to work it
20 all out in the workgroup and maybe you get where you want to
21 get through that process, but then everybody is doing it
22 together.

23 MS. LEE ANN ODOM: And if I could -- was that
24 directed to me to respond or just a statement?

25 MS. BROOKS-WILLIAMS: No; no. It's not a

1 question. It's not a question.

2 MS. LEE ANN ODOM: You know, if I could, though,
3 respond, is that appropriate from a statement perspective?

4 MS. BROOKS-WILLIAMS: Yeah.

5 MS. LEE ANN ODOM: I do think -- and, again, which
6 has been a really collegial discussion at the workgroup
7 level -- when you're the operator of the emergency room, why
8 should you not have acc- -- why should you have to depend on
9 another entity to take those kids? So in this example it's
10 not that all of our kids go to Havenwyck. Quite honestly we
11 try to get our kids wherever and it takes days. So there's
12 many programs out there today that have kids programs that
13 are not necessarily linked to the -- to health care systems
14 that run emergency rooms. So their ability or willingness
15 to accept might be less than perhaps and a lot of those
16 programs do not have the underpinnings of an academic
17 program that I think really speak to having multiple
18 subspecialties. So it is about the continuum of care. And,
19 again, standing up a residency program is largely dependent
20 on your ability to demonstrate the continuum of care. So I
21 do view those issues as very directly linked.

22 MR. FALAHEE: Other questions?

23 DR. OCA: Lisa Oca. At Beaumont currently in that
24 system there is no psychiatric residency program?

25 MS. LEE ANN ODOM: There is not. So that's why

1 we're trying to -- we have been since 2017 trying to stand
2 one up, engage a program director, you know, all of those
3 things, and making national visits and, like I said, most
4 recently collaborating with Penn Medicine to talk more about
5 programmatic attributes to stand, you know, to be attractive
6 to a program director as well as faculty candidates.

7 DR. OCA: Do you have any idea how many
8 psychiatric residency positions are available every year in
9 the country?

10 MS. LEE ANN ODOM: I don't have that total number.
11 I apologize.

12 DR. OCA: That's okay. And, you know, and then
13 obviously the need I think is great. I can just speak for
14 being in the health care system and seeing pediatric
15 patients being stuck in the ER. I think the child, if these
16 are clearly just for child/adolescent because you have adult
17 psychiatric --

18 MS. LEE ANN ODOM: We have adult today.

19 MS. OCA: Right. And you have that; correct?

20 MS. LEE ANN ODOM: Uh-huh (affirmative).

21 DR. OCA: And the comment about flexing, again, as
22 a pediatrician, I always caution and try to advocate for our
23 young patients. It is very different treating a child and
24 adolescent than it is an adult. And if there is a center
25 that is just focused on the child and adolescent with the

1 appropriate fellowship trained physicians overseeing the
2 program, with appropriate nurses also that are -- you know,
3 I can't stress enough the importance of making that
4 distinction and the concern we have in just trying to find a
5 bed and putting them in an adult situation that is not --
6 that is not appropriate. So, just my comment. And, again,
7 sometimes difficulty in Michigan and we can certainly -- we
8 have a lot of residency programs throughout our health
9 systems and we train many, many, many residents, but we
10 can't retain them. They don't stay in the state. So that's
11 always the big dilemma that we have as health systems in
12 trying to keep our young minds here.

13 MS. LEE ANN ODOM: Uh-huh (affirmative). And the
14 feedback we've gotten is if you have a continuum package, it
15 becomes more attractive to stay. And we've been
16 successfully seeing that in other programs like our physical
17 medicine and rehab program where we do have the continuum.
18 We have now been able to retain our residents much better
19 than we have in the past. So we have small demonstration of
20 success in that logic and we believe standing this program
21 up with the continuum will be key.

22 MR. FALAHEE: Don't leave yet. I think there's
23 more.

24 MS. GUIDO-ALLEN: I just wanted to make a
25 statement to support what Lisa said because from a nursing

1 perspective, our ECs, our emergency centers, our emergency
2 departments are not set up to handle the adolescents and the
3 kids and we see them every single day. It's heartbreaking.
4 And their parents look to us to care for these kids and we
5 are not -- that is not our expertise and it's day in and day
6 out, and we can't find beds for them. And it is
7 heartbreaking to be at their bedside. So I support your
8 statement.

9 MR. DOOD: Lindsey Dood. A question for you. I'm
10 not sure who's best to answer. But it seems like there's a
11 shortage of beds for pediatric patients and the workers
12 working on them and hasn't got that done and it's something
13 left over from the 70's. So there's a difference between
14 our standards for bed need and reality and that should be
15 solved, I think. This seems like a way around solving that
16 problem. Usually I'm not in favor of workarounds. Is there
17 a reason we just can't get that done and fix the bed need
18 methodology so we wouldn't have to do this?

19 MS. NAGEL: That's a great question. The
20 workgroup started I think in August and as I said, we have a
21 Ph.D. in health care geography that's helping us to write
22 that methodology and it is -- we agree it's badly needed and
23 the workgroup all agrees that it's badly needed. It is a
24 complex process and it will take more time to bring that
25 back to the Commission to make sure that it is complete and

1 it doesn't cause any unintended problems and that it is
2 correct because these things, once they're in the standard,
3 they tend to stay there for awhile so we want to make sure
4 that it's right and that it'll work not only now but in the
5 future as far as we can see as well. And so I think the
6 answer to your question is, yes, the workgroup is working on
7 that and you will see it in 2019 and, you know, I think that
8 they're looking to solve the problems that were articulated.

9 MR. FALAHEE: Commissioner Brooks-Williams?

10 MS. BROOKS-WILLIAMS: I know I'm renegeing on my --

11 MR. FALAHEE: You're only allowed 25 more.

12 MS. BROOKS-WILLIAMS: I know. I'm renegeing on my
13 comments. But I think great, great question and I want to
14 make sure I'm understanding correctly. So, but the standard
15 says over bedded but it has not been over bedded
16 specifically for a child and adolescent. So the rule that
17 would allow this to happen says that we have to be in an
18 over bedded situation. It's not a short -- because we're
19 kind of saying both. We're saying there's a shortage of the
20 beds, but we're saying the reason that we're able to do this
21 is because it's over bedded. So I just want to get
22 clarification on that from the Department. It's my first
23 part of my question.

24 MS. NAGEL: Yes. It says that it has to be in an
25 area that's over bedded with child/adolescent beds. So

1 there's no --

2 MS. BROOKS-WILLIAMS: So specifically --

3 MS. NAGEL: Specifically child/adolescent beds.

4 And the meaning there is there's no way to initiate, there's
5 no path to initiate new beds for child/adolescent.

6 MS. BROOKS-WILLIAMS: So it doesn't mean -- it's
7 not a utilization definition of over bedded. It's just
8 saying by our outdated calculation we would say we're over
9 bedded?

10 MS. NAGEL: Yes, by the bed need methodology there
11 are no beds available to initiate, to initiate a
12 child/adolescent program.

13 MS. BROOKS-WILLIAMS: So then this is -- for our
14 new commissioners this might not be fair, but it may not be
15 fair to the Department either. But didn't we approve --
16 didn't we have a special hold for psych beds maybe two years
17 ago, year and a half ago?

18 MS. NAGEL: Yes; yes.

19 MS. BROOKS-WILLIAMS: Okay. So --

20 MS. NAGEL: And it was three specific populations.

21 MS. BROOKS-WILLIAMS: Right. Was child and
22 adolescent one? Help me to remember.

23 MS. NAGEL: It was geriatric and then --

24 MS. BROOKS-WILLIAMS: Uh-huh (affirmative). I
25 remember that.

1 MS. NAGEL: -- adult and child/adolescent that
2 have medical needs as well.

3 MS. BROOKS-WILLIAMS: So it was the subpopulation
4 of medical needs? Okay.

5 MS. NAGEL: Yup. And then the third one was
6 developmental disabilities and that was adult and
7 child/adolescent as well.

8 MS. BROOKS-WILLIAMS: Okay. So it could be within
9 the purview of the workgroup to come back and suggest that
10 child/adolescent beds be in a special pool to be allocated?
11 So that could be a path.

12 MS. NAGEL: Yeah.

13 MS. BROOKS-WILLIAMS: And I only say that, right,
14 and I'm speaking kind of in support, not in opposition. But
15 conceptually as a organization that I manage a hospital as
16 well that has the same crisis and challenges there and we
17 actually have child and adolescent beds in our system. So
18 I'm simply challenging that I don't know that this single
19 action fixes that and I think our conversation is kind of
20 multi-factorial. Part of it is residency-based and then
21 part of it is practically, how is it going to advance the
22 care? And so if that over bedded statement isn't literal,
23 and so that we really are saying we have a need and we move
24 those beds out of a community, how do we know -- and I'm
25 not -- how do we know that we're not creating an access

1 issue somewhere else if we're all having the problem today
2 with the same number of beds available? We're just going to
3 move them from one place to someplace else. Incrementally,
4 how is that helpful? That's the simple question I'm hoping
5 we would answer before we would say that it's just
6 formulitically (sic) possible to do it because it's not that
7 we really have too many beds I think is what I'm clarifying.

8 MS. NAGEL: Yeah. So it --

9 MS. BROOKS-WILLIAMS: Because our utilization
10 would say that we don't have enough because we aren't able
11 to place the child and adolescent patients in a timely
12 manner.

13 MS. NAGEL: Right; yup.

14 MS. BROOKS-WILLIAMS: Okay.

15 DR. MCKENZIE: So Amy McKenzie. When is the
16 workgroup plan being completed, their recommendation? I
17 know that's a difficult question, but do you have any
18 insight into that time line?

19 MS. NAGEL: That is a difficult question. With
20 our Standard Advisory Committees there's a deadline in
21 statute of six months, but with workgroups there is no
22 deadline. And so as I said they've had three meetings.
23 Their next meeting, their fourth meeting is next week. I
24 anticipate that it'll be several -- just using my crystal
25 ball, I don't think they're going to wrap up in December.

1 MS. LEE ANN ODOM: If I could? The methodology is
2 so complex that sitting in the workgroup as you have, I
3 mean, we've really looked at a ton of data. And, again, the
4 context about this, this is just a very narrow piece of what
5 the workgroup is working on. So it's not like we've been
6 meeting regularly just focused on child and adolescent. So
7 there's a lot of priorities on the board.

8 MR. FALAHEE: Other questions of Lee Ann? Some of
9 these same questions may come up when we're just
10 deliberating amongst ourselves but well said. Thank you
11 very much.

12 MS. LEE ANN ODOM: Thank you. I appreciate your
13 time and consideration and inclusion today.

14 MR. FALAHEE: You have one. Go ahead.

15 DR. MCKENZIE: If I could just ask one more
16 question? If to Denise Brooks-Williams' point we were to
17 add in those additional beds into those three categories,
18 would that help the situation with the residency ramp that
19 Beaumont needs or do you need to have this part of moving
20 the beds? Would they be able to tap into that is what I'm
21 saying, if we were to add the ability to flex additional
22 beds as described?

23 MS. NAGEL: Yeah. If the workgroup comes back
24 with a recommendation that increases the availability of
25 child/adolescent beds, anybody would be able to take

1 advantage of that. The issue, it could depending on how
2 many, you know, there's application and then if there are
3 some competing for those same beds, it would be a
4 comparative review process. And so just making the beds
5 available doesn't necessarily mean that any entity can
6 guarantee that they can take advantage of those.

7 MR. FALAHEE: And I've run into -- I've talked
8 with another health care system when we opened up one of
9 those pools. The system got together and said, okay, who
10 would like to take advantage? Five or six hands went up.
11 Then they came back about three months, four months later
12 and went, "Eh, on second thought, no." So you can open it
13 up and then somebody would, like -- this is Falahee -- would
14 glob onto it, but later on. Other questions? Thank you
15 very much.

16 MS. LEE ANN ODOM: Again, thank you.

17 MR. FALAHEE: We may have more later, so don't
18 leave. Thank you. I've got a couple other cards. I know
19 Mr. Gehle presented a card. Sean, I didn't know if you
20 wanted to speak in response to all of this or not?

21 MR. SEAN GEHLE: No. We support.

22 MR. FALAHEE: Okay. Sean is with Ascension of
23 Michigan for those that don't know Sean. And I had one
24 other card, another veteran of the group, Melissa Cupp.

25 MS. MELISSA CUPP: I'm here. I actually no longer

1 need to speak. I apologize.

2 MR. FALAHEE: Okay.

3 MS. MELISSA CUPP: Thank you.

4 MR. FALAHEE: Okay. Thank you. All right. No
5 further cards. So for the newer commissioners, at this
6 point what we -- we can ask questions amongst ourselves, we
7 can ask the Department for assistance, and then potentially
8 come up with a decision. I will -- this is Falahee. I'll
9 start off. The questions that all of you asked were some of
10 the same ones that I had because I, too, don't like what
11 Commissioner Dood called a "workaround." All right. And I
12 think what's going on here, I, too, have been responsible
13 for setting up residency programs. Some things may move
14 even slower than CON. That would be a residency program.
15 So I get it when we want to move something as fast as
16 possible. We don't want to rush to judgment, though. And I
17 think that the questions that came out were good ones. I
18 wouldn't want to usurp the work of a workgroup, but we have
19 a long way to go in my opinion before that workgroup is
20 finished given the methodology. And knowing the professor
21 that we've retained, he's spoken to us before as a
22 Commission, he will be very thorough and that takes time.
23 So can I anticipate that the workgroup would be finished by
24 our March meeting? I don't know. June meeting? I don't
25 know. So I think in the meantime, at least in my opinion,

1 this proposal makes sense to meet the desperate need out
2 there in a limited function that's not tied just to one
3 hospital system; it's available for others. That's where
4 I'm coming from and I'd welcome other questions, comments,
5 whatever. Commissioner McKenzie?

6 DR. MCKENZIE: So listening to all of this I do
7 agree, you know, it doesn't fix the issue I think is really
8 the big part, but we have a long -- potentially a long way
9 to go until we have that recommendation. If we're going to
10 get beyond where we're at currently as a state, we do need
11 residents in the state to be able to help with this. We see
12 it at the plant. We're seeing access issues. We're hearing
13 from our PCPs, "We're being burdened." When I was in
14 practice I was taking care of developmentally delayed
15 children who I had to deal with their parents who couldn't
16 get them beds. It's a very, very difficult and potentially
17 dangerous situations for families to be dealing with. So I
18 think that this is the right -- personally I think this is
19 the right thing to do to be able to help get the ramp period
20 for the residency so that we can start to look long term and
21 solve that problem understanding that we're not creating new
22 beds. We're moving beds to be able to facilitate that
23 situation.

24 MR. HUGHES: I would just add as an editorial that
25 there is -- nobody will be able to deny there's a big access

1 issue and that's not unique to Michigan and it's not the
2 same situation when you have an acute child at a hospital
3 that needs immediate help. But this whole psychiatric
4 issue, telemedicine is providing access to people to try to
5 get them before that happens, and in Michigan we have some
6 laws that make telemedicine from out of state difficult. So
7 my editorial is to push the legislature to address those
8 laws to make it easier for telemedicine across border lines
9 to be more effective.

10 MR. FALAHEE: We'll add that to their lame duck
11 agenda. Other comments? Commissioner Dood?

12 MR. DOOD: Thanks. The language that would allow
13 these beds requires it to be in an area that's over bedded
14 which is the case now. When we fix the bed need, the
15 methodology, whether it is March or June -- hopefully it
16 could be sooner than that, it seems like a very urgent,
17 pressing issue -- does this language still make sense, then,
18 in six months or are we going to have to change this so we
19 don't end up with more beds in an over bedded area?

20 MS. NAGEL: That's a great question and it is
21 possible that this language would then need to change based
22 on whatever changes the workgroup makes.

23 MR. FALAHEE: And this is Falahee. I can't
24 guarantee a March or June, and even if it comes to us then
25 and we deliberate, then it goes back out for public comment

1 for another three months, so not a quick fix. A needed fix,
2 but not necessarily a quick fix. Commissioner
3 Brooks-Williams?

4 MS. BROOKS-WILLIAMS: Yeah. Brooks-Williams. I'm
5 just curious. So kind of -- I think when Lee Ann was here
6 kind of the questions that I was asking about, what are our
7 options, right? So I guess one option is to approve it as
8 presented. The other option is we go to the workgroup which
9 I think we're all expressing a little bit of lack of
10 confidence at the timeliness that that would happen. So my
11 thought is, is there any other option? So, again, my
12 questions were just to say I'd like a little bit more
13 detail. So would it be acceptable, right, that we still say
14 it'd be discussed in the workgroup, but that we also have
15 some information that comes back just to have a little bit
16 more information about no harm in this reallocation or
17 whatever, or maybe the Department assures that as they, you
18 know, partner with the entities to make it happen. Because
19 what I don't know is just approving this without the actual
20 action of moving the beds, does that clear the deck for the
21 residency process to begin? If I'm making sense; right? So
22 this action is -- is very broadly framed, but we're told
23 that it does allow the residency activity to move forward.
24 What I don't know is do the transfer of beds have to
25 actually happen? Do they have to be operational? Because

1 that may allow us more time to get information.

2 MS. NAGEL: Does the transfer of beds have to --
3 do the beds have to be operational to start the residency
4 program, is that your question?

5 MS. BROOKS-WILLIAMS: So the application process I
6 think is what we were told, not the residency program
7 itself; right? So this is a pre-step to being able to
8 actually recruit the medical, or the program directors,
9 excuse me, to start the program is kind of how it was
10 described. So I think I'm saying I have additional
11 questions so I'm asking for a third option. One is just to
12 approve it like it is. I personally would like a little
13 more information. The workgroup goes too far out, I'm okay
14 with that. So I'm asking on a third level do we have time
15 to maybe have a little bit more detail brought back to the
16 Commission before we approve the request?

17 MR. FALAHEE: Well, recall that even if we approve
18 it today, it's only preliminary. It goes out to public
19 comment.

20 MS. BROOKS-WILLIAMS: That's what you were
21 stating. Okay.

22 MR. FALAHEE: Right. Because then --

23 MS. BROOKS-WILLIAMS: Okay.

24 MR. FALAHEE: -- so even if -- let's say we say
25 this makes sense, we approve, it'll go out to public comment

1 so we're back here in March.

2 MS. BROOKS-WILLIAMS: So it still would be March?

3 MR. FALAHEE: Correct. Which would then, since
4 everybody was listening to what you would like to hear on
5 that issue, you will hear answers to those questions come
6 March, assuming we do something today.

7 MS. BROOKS-WILLIAMS: Okay. Thank you.

8 MR. FALAHEE: Other questions? Anything else the
9 Department would like to add, Brenda or Beth or -- Tulika
10 has been very quiet because she's got a standard --

11 MS. BHATTACHARYA: Since Chip put me on the spot.
12 This is Tulika. I manage the CON evaluation section and we
13 review all of the applications that the Department reviews
14 and approves or denies. Some of the questions that were
15 discussed and specifically asked by Commissioner
16 Brooks-Williams, please understand that the planning area is
17 a cluster of counties. It's a big area and that is already
18 defined in the standard, number one. Number two, right now
19 in the standards even if you don't approve this language,
20 there are provisions for beds, adult and child/adolescent,
21 to be relocated from one existing site to another existing
22 site. So that is already happening right now. So all this
23 is doing is allowing a little more flexibility to move the
24 child/adolescent beds from one existing child/adolescent
25 site to another site that does not have child beds but does

1 have adult psych beds. That's the only difference. So when
2 you think about the big change, but when you compare what is
3 happening right now, that's the only difference because
4 relocation of beds is already happening in the planning area
5 because we are not able to break down the planning area into
6 more smaller clusters like cities or counties. It's the
7 whole planning area. So even if you approve more beds, we
8 don't know where it will go in that big geographic area. So
9 it's not for a particular city or community, it's, you know,
10 wherever we get applications for and they can demonstrate
11 they meet the need and the requirements in the standard.

12 And like Beth was saying, this concept of allowing
13 a little more flexibility of who can manage the beds more
14 than the existing providers that currently has the beds are
15 allowed in nursing home standards within the planning area,
16 in hospital bed standards within the hospital groups. It's
17 all about, you know, allowing a little more flexibility to
18 solve an access problem without, you know, undermining the
19 bed need and the community's access to those beds. It's
20 about who can better manage the beds and giving that
21 provider an opportunity to do so.

22 MR. FALAHEE: Tulika, thank you very much. Now
23 you know when I have a CON question, there's the person I
24 call. Commissioner Brooks-Williams, did you have another
25 question in response to that?

1 MS. BROOKS-WILLIAMS: Never to Tulika, no. It's
2 been clarified.

3 MR. MITTELBRUN: Well, I guess I do. Mittelbrun.
4 So from what I hear, I don't hear the Department having any
5 concerns with anything that's going on and I'm going to go
6 back. The chairman referenced former Commissioner Cowling
7 and all the things that she explained and this has been
8 going on a long time and the problems that everyone has
9 talked about has been going on a long time. So I don't see
10 any negatives unless somebody is going to tell me one, and
11 we've still got the process with the workgroup, and we're
12 going to get more information. I don't see the harm in
13 moving the ball forward. So I guess I'll -- and if you
14 don't mind, I'll go to commission action and make a motion
15 that this take its normal course and begin the process.

16 MR. FALAHEE: Is there support for that motion?

17 DR. MCKENZIE: I'll support.

18 MR. FALAHEE: And that's Commissioner McKenzie
19 supporting. And what they're saying in shorthand, in CON
20 speak, means this will go out for public comment and I
21 believe it also goes to the JLC?

22 MS. ROGERS: This is Brenda. That is correct.

23 MR. FALAHEE: Did I miss anything else?

24 MS. ROGERS: No.

25 MR. FALAHEE: Okay. So there's the motion on the

1 floor. Any discussion? Hearing none, all in favor say
2 "aye."

3 ALL: Aye.

4 MR. FALAHEE: Opposed? That carries.

5 (Whereupon motion passes at 10:32 a.m.)

6 MR. FALAHEE: Thank you very much for the
7 presentation, for addressing the issue. Thank you for this
8 discussion on a very, very tough situation out there in the
9 acute care field. Thanks to the physicians here as well
10 because you've seen it firsthand and, like when Commissioner
11 Cowling was here, that was invaluable to those of us that
12 don't see it firsthand from a patient care perspective. So
13 thank you.

14 So let's move on then. The next agenda item is a
15 review of the draft of the biennial report which is in here
16 and you'll see it in our packet. And Brenda, do you want to
17 describe this at all? Obviously, it has Commissioner
18 Mittelbrun and my name on it. Suffice to say all we do is
19 review it and sign it. The folks to my right do a great job
20 of putting it together and summarizing anything. So Brenda
21 or Beth, any comments?

22 MS. ROGERS: This is Brenda. No. The only change
23 from the September Commission meeting was there's a
24 paragraph at the end of the memo that talks about some of
25 the issues with psychiatric beds. And in working with Chip

1 on that, or Commissioner Falahee, we've added some language
2 per your discussion in September. And, I'm sorry, I was not
3 at that meeting, so I don't recall the details. But if you
4 have questions on that particular language, I guess just
5 feel free to ask.

6 MR. FALAHEE: And what Brenda's referring to is I
7 think it was Commissioner Hughes that raised the issue. We
8 have a scope of practice issue in Michigan and what's the
9 scope of practice, how can we get more people who have been
10 practicing to the top that are licensed. So that's why in
11 that long paragraph at the very last page we talk about the
12 scope of practice is defined by the Mental Health Code.
13 That's not under the CON Commission purview. But we
14 recommend that this be reviewed as legislatively as a
15 solution to increasing access to psychiatric care to let
16 more people be able to practice, whether it's advanced
17 practitioners, nurse practitioners, whatever, to be able to
18 take care of this large need out there. So that'd be the
19 one change that we saw based on the September discussion.
20 And, Brenda, we need a motion to accept; correct?

21 MS. ROGERS: This is Brenda. That is correct.

22 MR. FALAHEE: Any other, any questions or
23 comments? I'd entertain a motion to accept the biennial
24 report, please. Commissioner Dood?

25 MR. DOOD: In terms of the -- who's carbon copied

1 on it? Carl, should you be on there as Mr. Potchen?

2 MR. HAMMAKER: Yeah. That should have been
3 updated.

4 MR. DOOD: With that change, I make a motion that
5 we approve the report.

6 MR. FALAHEE: Thank you. Commissioner Dood makes
7 the motion. Support?

8 MR. HUGHES: Support, second, Hughes.

9 MR. FALAHEE: Commissioner Hughes supported.
10 Thank you. Any discussion? All in favor say "aye."

11 ALL: Aye.

12 MR. FALAHEE: All opposed? That carries.

13 (Whereupon motion passes at 10:35 a.m.)

14 MR. FALAHEE: I think that was giving Carl
15 plausible deniability, but that was just taken away from
16 him. So, there. So, all right. Moving on then. Next we
17 have a written report from Dr. Kastner on the MRT SAC and
18 that's in our packet. I don't think we need to read it, but
19 it's there for your review. If you have any questions, now
20 is the time to ask those. If not, we'll just accept that
21 report as submitted. Brenda or Beth, anything to add on
22 that?

23 MS. ROGERS: This is Brenda. No.

24 MR. FALAHEE: Thank you. You will note that in
25 that report in response to our questions at the September

1 meeting, I believe, some additional language was added as to
2 why the minimum volume in their opinion should be reduced
3 and that explanation is in the report. So you can see that
4 for your reading pleasure.

5 Next item is another written report. This is on
6 the Psych Bed workgroup. And, again, this is a workgroup
7 and they've submitted this written report. So any questions
8 about that workgroup report? Okay. Hearing none, we'll
9 accept that as well. Let me -- I've got one other -- I want
10 an update on a -- I'll give an update later on a SAC that
11 we're putting together that we started back in March of this
12 year, so I'll give an update on that later.

13 So let's move on then to the legislative report.
14 And I know Matt's not here. Anybody to --

15 MS. NAGEL: This is Beth. There's no report.

16 MR. FALAHEE: Okay. Thank you. All right.

17 Moving on then to the administrative update. We'll start
18 with Beth, planning and access.

19 MS. NAGEL: My update was going to be about the
20 SAC that I believe you were referring to, so --

21 MR. FALAHEE: Oh, go ahead. I'm sorry. Go ahead.

22 MS. NAGEL: We are close to finalizing the Bone
23 Marrow Transplantation Standard Advisory Committee. The
24 nominations are into the chair at this time. And once
25 that's done, we are hoping to start meetings in early 2019.

1 MR. FALAHEE: And to that, I have the list of the
2 folks that have applied and it's a very good list of the
3 qualified experts on both sides of the issue and an even
4 number of experts on both sides of the issue which the chair
5 and the vice chair like to have because then we can engender
6 a very good discussion on the issue. And for those that
7 weren't here or those that need a recollection, this back in
8 March was the CAR-T issue. And I've sent out to the
9 commissioners some articles about CAR-T for us lay people
10 that go, "What's CAR-T?" So that's what this is about. But
11 the role of the chair and the vice chair will go through the
12 list, make sure everyone is appropriate, doesn't have a
13 conflict of interest, and then we go ahead and appoint.
14 What I think I'll do here is appoint two co-chairs of this
15 SAC, and then let them begin deliberating this issue. So,
16 Beth, thank you for teeing that up. Anything else, Beth, on
17 that section?

18 MS. NAGEL: No.

19 MR. FALAHEE: Okay. Thank you very much. And
20 then we turn it to Tulika for the CON evaluation section
21 update, please.

22 MS. BHATTACHARYA: So there are two reports in the
23 packet; one is on the compliance activities and the other
24 one are the performance measures on the timeliness of all of
25 the decisions and things like that. And if you have any

1 questions, I'm happy to answer.

2 MR. FALAHEE: Any questions of Tulika? I want to
3 back up a little bit. It's not so much a legislative
4 report, but some of you may have seen that HHS in DC issued
5 their -- I'll call it "wish list." And on their wish list
6 they talk about doing away with some or all of CON. So
7 obviously CON is a state program and -- but it's always
8 interesting to see where HHS is coming from. So stay tuned
9 for what happens in the state. So if no questions of
10 Tulika, we'll then move on to the next agenda item which is
11 the legal activity report.

12 MR. HAMMAKER: Yes. This is Carl Hammaker from
13 the Attorney General's office. I included a written legal
14 activity report in the packet. I'd be happy to answer any
15 questions that the commissioners may have.

16 MS. GUIDO-ALLEN: Just one. Guido-Allen. The
17 first statement, July 10th, CON 13-, is it going to the
18 administrative law judge on January 29th, '19?

19 MR. HAMMAKER: Yes. That's a typo. Apologize.

20 MR. FALAHEE: And for those of you fairly new to
21 the Commission, we work very closely with the Attorney
22 General's office not just the day of the meeting, but in
23 between meetings to the extent we've got questions or Carl
24 has questions. They'll work with the chair and the vice
25 chair and the Department to get those resolved before we

1 show up here. So it's a great relationship. Glad you're
2 here.

3 MR. HAMMAKER: Thank you.

4 MR. FALAHEE: Next, we have the future meeting
5 dates. We've announced those, but just so those in the
6 audience want to make sure we've got -- January 31, which is
7 a special commission meeting like we do every year in
8 January; then March 21; June 13; September 19; and December
9 5th. That's the slate for 2019.

10 Next, I open it up for public comment and I have a
11 blue card from -- I may pronounce the last name badly, I
12 apologize -- Jay Dworkin. Step up to the podium please and
13 you may know the rules, but three minutes and the alarm goes
14 off and then we can ask questions.

15 JAY DWORKIN, PH.D.

16 DR. JAY DWORKIN: Thank you all very much. I hope
17 you've gotten the handouts that were supposed to be there.

18 MR. FALAHEE: Yeah. This was in our packets
19 everybody.

20 DR. JAY DWORKIN: Electronically also, but I
21 handed them out today. Now, as the CV that you have in
22 front of you indicates, my name is Jay Dworkin. You
23 pronounced that right, Chairman Falahee. I am a physicist
24 who after earning my Ph.D. in experimental elementary
25 particle physics at the University of Michigan Ann Arbor --

1 I hope you won't hold that against me given our location --
2 has spent 30 years working in the MRI industry at a company
3 called Fonar Corporation in New York.

4 And the reason that I'm here is to introduce you
5 to a different type of MRI unit which, as you can see in the
6 handout you received, is named the Upright Weight-Bearing
7 Multi-Position MRI. You may notice in the first slide that
8 it's a little different. The patient can be upright. The
9 bed rotates from upright to recumbent. There's a removable
10 seat. There's also nothing in front of the patient's face,
11 so you can do flexion and extension which is a very good
12 test of biomechanical issues. We've installed about 140
13 machines worldwide with about two dozen overseas.

14 Now, as the top slide on page 2 reports, there is
15 plenty of published evidence that the upright MRI provides
16 medical benefits that are not duplicated by any other MRI.
17 So I'll show you some of these in a moment, but the question
18 I'd like to pose to you in terms of the serious charge you
19 have is what should you do when there's an unmet diagnostic
20 need? The handout illustrates how this MRI solves problems
21 that occur when traditional MRIs fail. And an example of
22 that would be something that happens to me frequently when I
23 meet folks, surgeons, radiologists, pain management
24 neurologists. They'll say, "I send my patient out for a
25 scan, the scan comes back. Tell the patient there's nothing

1 wrong and they say, 'yeah, but it doesn't hurt when I'm
2 lying down.'" Typical example: Positive EMG, negative MRI.

3 So on the fourth page -- and this is really the
4 key since I only have three minutes -- there's a description
5 of a study that was done where 25 patients who all had a
6 negative MRI, and these were all patients with chronic pain
7 and sciatica, were told "have an MRI." They had an MRI.
8 They were told, "We don't see anything. There's nothing we
9 can get out of this from you, for you." They all went to
10 the MRI, upright MRI at the University of Aberdeen in the UK
11 and they were scanned upright and recumbent the same day,
12 because this machine does both, and just over half, 13 of
13 them, 52 percent, had abnormalities on one or more of the
14 upright images and nothing on the recumbent, which is not
15 unexpected. And those patients all had surgery and six
16 months post-op they were symptom free. So this an issue of
17 a good outcome for folks that were having problems.

18 The other example I'd give you is people in your
19 family or you've seen people with back pain. What do a lot
20 of people who have back pain do to get rid of it? They lie
21 down. So why scan them that way? So that's kind of an
22 interesting look at things.

23 The next thing I wanted to do is explain the
24 little weird looking diagram on the bottom under that slide.
25 I attached an article from the New York Times magazine last

1 May which is written by a physician named Lisa Sanders who
2 often writes their "Diagnosis" column. Oh, my, look at you
3 guys. You're so -- that's wonderful. Thank you. This
4 diagram was about the New York Times article, so you may
5 want to go back up. She's a very prolific writer and a
6 physician. She writes about interesting cases.

7 And the diagram is about a young lady who went
8 through the system, had a very complicated journey and it
9 shows the kind of thing that, you know, we all struggle with
10 is how do you get things -- get the decisive diagnosis? She
11 saw several eye doctors when she was young. They didn't
12 understand why she had these black spots, eventually they
13 went away. They said maybe it's something called emotional
14 blindness. All of a sudden she's a teenager. She can't
15 see. The screen is jumping around. She went to a neuro-
16 ophthalmologist who proposed it might be a nystagmus where,
17 you know, the coordination isn't right. Sometimes that's
18 from the inner ear, sometimes it's from the cerebellum. She
19 had an MRI scan to see if there was a clot or a mass which
20 is often the case. There wasn't. But there was an odd
21 thing where there was something called a Chiari malformation
22 where just a sliver of the cerebellum, a sliver of the brain
23 tissue kind of fell down in the spinal canal about five
24 millimeters, which according to standard fare is not
25 something to worry about because about one in 200 people

1 have these things, they're incidental findings. So she was
2 told "we don't think that's the problem." Went to a
3 neurosurgeon. He said, "you know, that's really too small,
4 not related." To the fact, she also had something called
5 Ehlers-Danlos Syndrome where you have heightened mobility of
6 the joints because the connective tissue is lax. She went
7 to a neurologist, still don't know. Doesn't seem to be the
8 problem.

9 And then her parents went online and found --
10 wanting to know if there was a connection between this
11 Ehlers-Danlos Syndrome and the Chiari malformation -- found
12 a surgeon at UCLA named Ulrich Batzdorf who really did think
13 there was a relationship. They went to try to get an
14 appointment with him, they didn't get the appointment. He
15 recommended a pediatric neurosurgeon. The pediatric
16 neurosurgeon says, "Well, you know, it's only 5 millimeters.
17 I really don't know if it's a problem. But let's maybe get
18 you an appointment with, you know, the guru." And he said,
19 "Why don't you go to one of those upright MRIs where you can
20 kind of stand up and, you know, have weightbearing issues."
21 And she did. And what they found was the bottom of the
22 cerebellum extended nine millimeters down, another
23 positional dependent effect. And as a result, she had
24 surgery -- and if you can go to the top of the slide for
25 the -- it's a little bit higher, or on your handout -- what

1 was in the article as, again, this is written by Lisa
2 Sanders, the M.D. You know, not to be dramatic, but the
3 fact is she was fine and it was all because a sliver of her
4 brain was falling down and it only happened because she was
5 upright.

6 Parts of our body move around. It happens. If
7 you look at the top of page 3, the first slide, there are
8 four examples of the kinds of things that we see frequently.
9 In the spine, in the case on the right, that is actually a
10 case of a uterine prolapse which gets worse when your
11 patient is -- yup, there you go. Just go down a little bit.
12 Boy, this is like when my -- in the old days when I would
13 give slide projections and my kids would, you know, do it
14 for me. I'd say "next," "next." That's a case of uterine
15 prolapse where the patient was recumbent, the patient was
16 upright and you see that, again, the upright scan sees this
17 problem. This is an example of what happened to this young
18 lady where in this sideways brain image, the cerebellum is
19 falling down into the spine a little bit when the patient is
20 lying down.

21 MR. FALAHEE: How are we doing on the time limit,
22 Tania?

23 DR. JAY DWORKIN: We're done. We're done. So
24 here are the questions.

25 MR. FALAHEE: Okay.

1 DR. JAY DWORKIN: The question is what's the right
2 way to get an upright MRI into Michigan? My understanding
3 from some folks that we've talked to is that the standards
4 would really preclude having this machine, you know, being
5 able to be granted a CON and the thing I wanted to emphasize
6 is this is a machine that is kind of a secondary machine.
7 So go ahead.

8 MR. FALAHEE: Thank you.

9 DR. JAY DWORKIN: Yeah.

10 MR. FALAHEE: So your question is can this be
11 approved in Michigan?

12 DR. JAY DWORKIN: Yes.

13 MR. FALAHEE: Thank you. Any questions of our
14 witness?

15 MR. HUGHES: Commissioner Hughes. Can you give me
16 the price difference in this machine versus a typical MRI
17 machine and the facility requirements to have it versus
18 typical facility requirements?

19 DR. JAY DWORKIN: Well, that's a -- I guess the
20 answer to that question is it's similar depending on which
21 machine you have. Right now there are high field machines,
22 1.5 Tesla, 3 Tesla. There are things called classic open
23 machines, they're a different field strength. So it's in
24 the same neighborhood, you know. It requires --

25 MR. HUGHES: Well, some neighborhoods have really

1 expensive houses and there's houses that are more like
2 everyone else's. So in an apples-to-apples comparison can
3 you give me a ballpark?

4 DR. JAY DWORKIN: I think it's pretty similar. I
5 mean, in fact, a lot of people are -- because of the
6 economic constraints, a lot of people are purchasing
7 refurbished machines in which, I mean, in which case, you
8 know, they're similar.

9 MR. MITTELBRUN: Mittelbrun. I'm just curious.
10 You've made the comment that this type of machine would be
11 precluded, right, I think was the term you used.

12 DR. JAY DWORKIN: Would what?

13 MR. MITTELBRUN: Precluded, not allowed under our
14 standard?

15 DR. JAY DWORKIN: Well, it isn't that it isn't
16 allowed, but my impression is that, number one, it can't be
17 used in a mobile room because it's a heavy machine. Number
18 two, my understanding, if I may be incorrect, is that
19 generally the fixed machines go into the hospitals, and the
20 other thing is that it serves a portion of the population
21 that is hard to diagnose. So it really isn't competing with
22 what I would say is a standard situation. It's kind of a --
23 it does things that are special which help people and right
24 now those people can't get help with the standard machines.
25 Maybe that's a good way to say it.

1 MR. FALAHEE: So this is Commissioner Falahee.

2 I'll turn to the Department in a second. But we don't

3 enforce the standards. We develop the standards.

4 DR. JAY DWORKIN: Right.

5 MR. FALAHEE: I would welcome what the Department

6 has to say about whether it has even looked at this issue or

7 has an opinion on whether this format, I'll call it, meets,

8 doesn't meet, or is silent as to the current standards that

9 we have in place in Michigan. So I'll turn it over to

10 Tulika or Beth or Brenda?

11 MS. BHATTACHARYA: This is Tulika. I'll start.

12 So in the current review standards for MRI, if we don't

13 restrict what type of MRI unit provider is going to

14 purchase, 1.5, 3, open MRI, there are no restrictions. It's

15 up to the provider. They will have to meet the requirements

16 in the standards for initiation, expansion, in terms of

17 volume projection because that's how we assess need in a

18 community. So I don't under- -- well, I do understand, but

19 so what you're saying that it will preclude you, that's not

20 true. You just have to meet the standards for any

21 diagnostic MRI scanners in the state. And there are

22 freestanding fixed MRIs, dozens of them in Michigan if you

23 look at our utilization report on the left side. They're

24 not just hospital-based. There are many, many freestanding

25 fixed MRIs.

1 DR. JAY DWORKIN: Okay. And they've been approved
2 recently?

3 MS. BHATTACHARYA: For over decades.

4 DR. JAY DWORKIN: Well, I guess the only thing
5 that I can say is that the people that we've spoken to that
6 are enthusiastic about this have said that they didn't think
7 that it was worth the trouble to try to apply and the only
8 thing I said was, "Well, the fact is that if someone needs
9 that kind of a test, then they'll have to go out of state."

10 MR. FALAHEE: Any other comments from anyone else?
11 I would recommend you seek different advice.

12 DR. JAY DWORKIN: Okay.

13 MR. FALAHEE: I will leave it at that.

14 DR. JAY DWORKIN: Well, thank you for your time.
15 And I really appreciate the fact you were scrolling through
16 this. Too bad I wasn't looking at the screen.

17 MR. FALAHEE: Thanks for being here. Any other
18 public comment? I don't have any other cards. Just making
19 sure. Okay. Brenda, I'll turn it over to you for review of
20 the Commission work plan, please.

21 MS. ROGERS: This is Brenda. You do have the
22 draft work plan in front of you. The only change as of
23 today's action that you took, you took proposed action on
24 Psych Beds, so we will update the work plan to reflect that.
25 We will schedule the public hearing and then bring that

1 language back to you for final action in March. Thank you.

2 MR. FALAHEE: Thank you very much. We need a
3 motion to accept the work plan as presented by Brenda just
4 now.

5 MS. BROOKS-WILLIAMS: So moved. Commissioner
6 Brooks-Williams.

7 MR. FALAHEE: Thank you.

8 MR. HUGHES: Second.

9 MR. FALAHEE: All in favor say "aye."

10 ALL: Aye.

11 MR. FALAHEE: Great.

12 (Whereupon motion passes at 10:55 a.m.)

13 MR. FALAHEE: Next, adjournment. I would like to
14 thank everyone as I do every year for all your work on the
15 Commission and those of you in the audience that have the
16 opportunity to deal with us a few times a year. Thank you
17 very much. Seasons greetings to everybody, safe travels,
18 have a wonderful time with family and friends. Thank you.
19 Motion to adjourn?

20 DR. OCA: Motion.

21 MR. FALAHEE: Support?

22 MS. GUIDO-ALLEN: Support.

23 (Whereupon motion passes at 10:56 a.m.)

24 MR. FALAHEE: We are adjourned. Thank you.

25 (Proceedings concluded at 10:56 a.m.)

-0-0-0-

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25