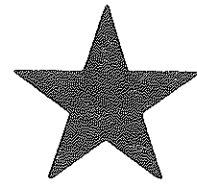


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# Transportation

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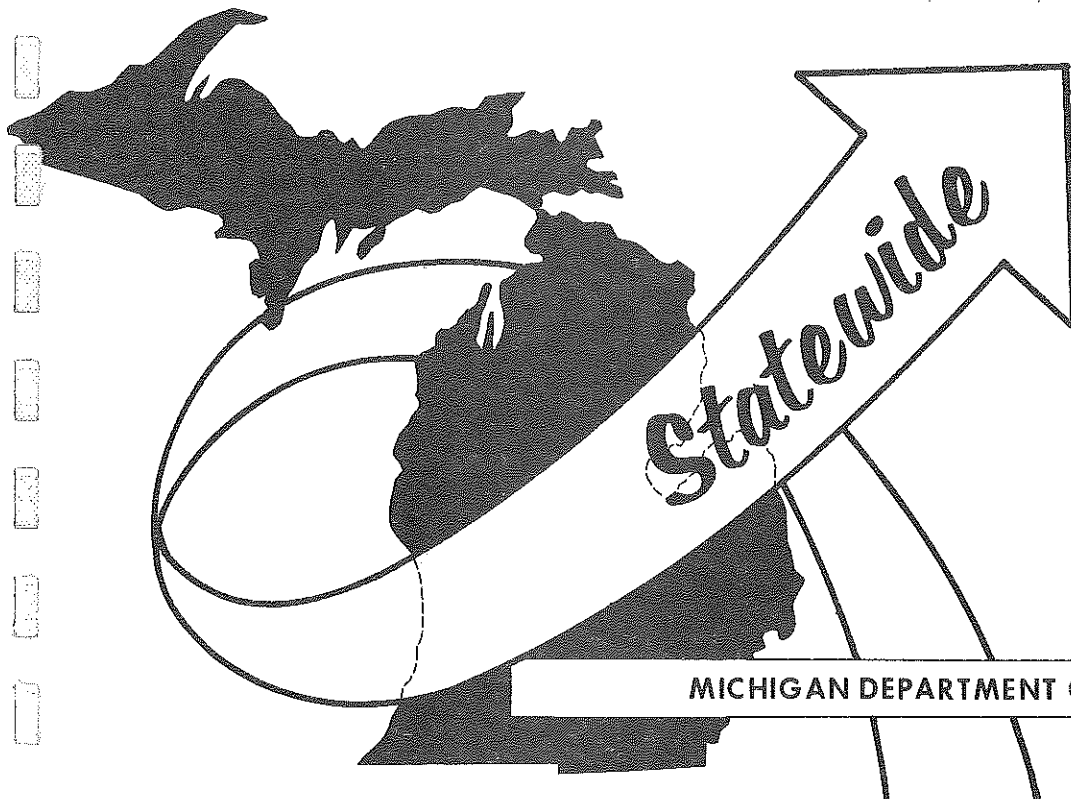
# Research

Michigan's Statewide  
Transportation Modeling System

PLANNING PRODUCTIVITY  
DEVELOPMENT OF MICHIGAN'S  
STATEWIDE STRATEGIC TRANSPORTATION  
MODELING SYSTEM

Vol. I (1)

Transportation Planning Procedures Section  
May 1982



MICHIGAN DEPARTMENT OF TRANSPORTATION

# MICHIGAN DEPARTMENT OF TRANSPORTATION

## BUREAU OF TRANSPORTATION PLANNING

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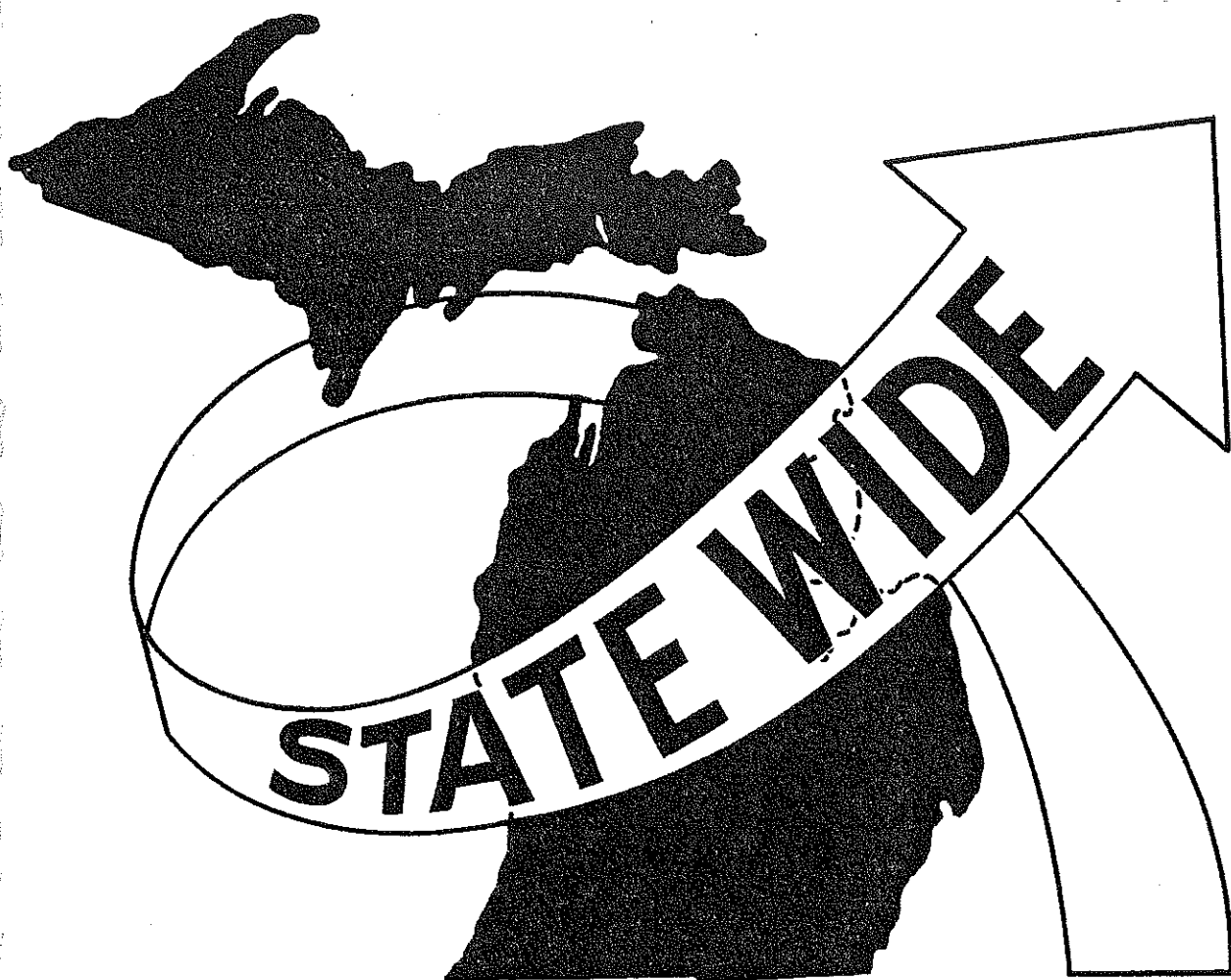
## Planning Productivity Development of Michigan's Statewide Strategic Transportation Modeling System

by

Richard E. Esch

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# INTRODUCTION



# INTRODUCTION

Early in the development of Michigan's Statewide Travel Forecasting Model, it was decided that a system such as this should be designed so that the applications could be extensive serving both detailed analytical and administrative needs. Because the transportation network is a dominant element in the functioning of the world around us and because this element was the prime responsibility of the Highway Department at that time, it was decided that the opportunity for successful application was possible.

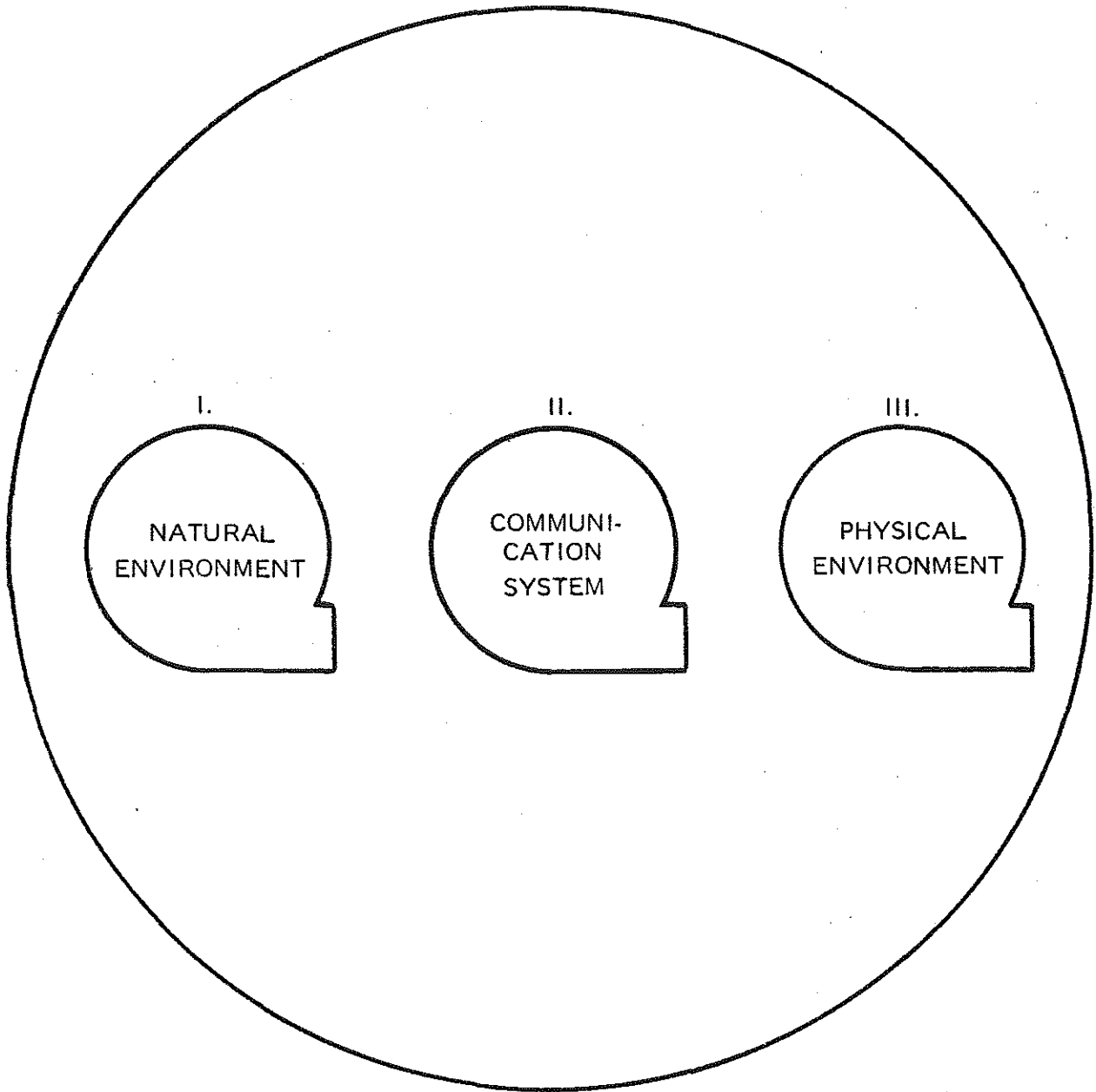
In order to serve many users and varied applications in the planning profession, the planning data base for this system would have to be extensive. Figure 1 is a simplified diagram of how that data base was divided into elements that represent the society.

Also in order to insure the success of the development of a statewide transportation modeling system, the utility would have to be extensive. The primary reason being the fact that in the time when this system was being developed, mathematical computer-oriented systems such as this were not too popular or successful.

With many applications and system productivity as the basic driving force behind the process, development of

Figure 1

# SOCIETY



I. STATEWIDE  
SOCIO-ECONOMIC  
DATA FILE

II. STATEWIDE  
TRANSPORTATION  
NETWORK

III. STATEWIDE  
PUBLIC & PRIVATE  
FACILITY FILE

Michigan's planning productivity process slowly emerged. This process is made up of four major elements identified below:

- 1. Planning Data Base**
- 2. XYZ Concept**
- 3. Maximum User Concept**
- 4. Dual Purpose Concept**

The productivity process is primarily built around the second element which uses the idea that each of the tasks within one level serve several purposes and that each of these purposes is integrated with and enhanced by the next level of development. This "XYZ Concept" has allowed the Bureau of Transportation Planning to complete well over 600 applications in the last three years. These applications cut across four divisions in the Bureau, three bureaus in the Department, and over 90 applications across 12 other state agencies.

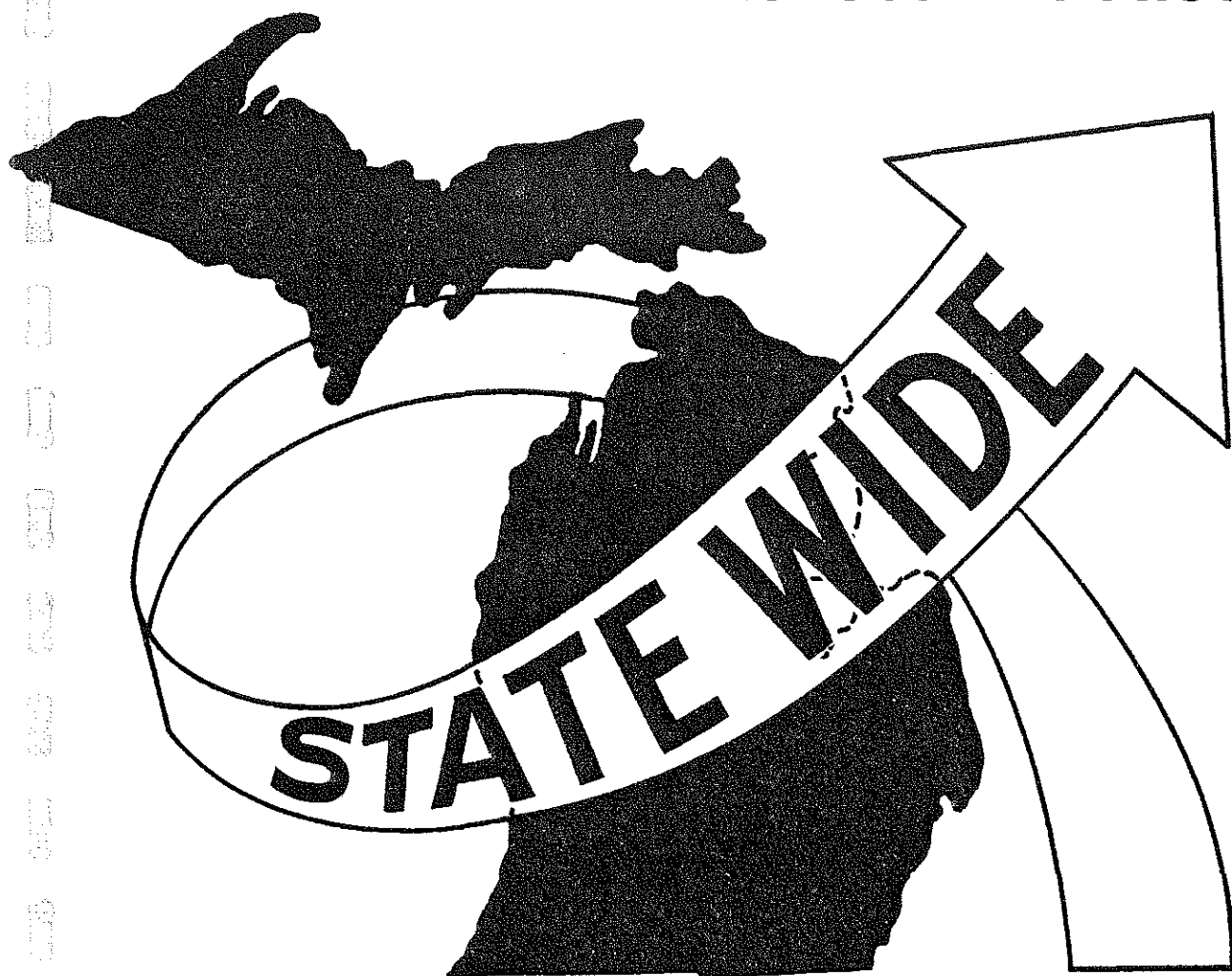
This system is now the core for the Strategic Planning System in the Bureau of Transportation Planning and also has laid the groundwork for the development of a State Transportation Plan. The transportation planning process in Michigan is beginning to take on a dramatically different

role by supplying timely analytical information for decision makers in the departmental, commission, and legislative area.

The following section will deal with a discussion of the four productivity process elements.



**MICHIGAN'S PLANNING  
PRODUCTIVITY PROCESS**



# MICHIGAN'S PLANNING PRODUCTIVITY PROCESS

The Michigan Department of Transportation has experienced an extensive increase in planning productivity as the result of the development of a Statewide Transportation Modeling System within the Bureau of Transportation Planning. This planning productivity process contains four basic elements. These elements are:

1. PLANNING DATA BASE
2. XYZ CONCEPT
3. MAXIMUM USER CONCEPT
4. DUAL PURPOSE CONCEPT

The increased productivity is the direct result of the development of the first element which is an extensive data base. The planning data base diagram appearing in Figure 1 is detailed further in Figure 2. This information is one element of Michigan's Planning Productivity Process and the foundation upon which the other three concepts operate.

The second element is the "XYZ Concept" outlined in Figure 3. This concept has three extremely simple operating levels. But in combination with the planning data base, this philosophy has generated well over 600 applications in three years. Even though the application projects have

# STATEWIDE TRANSPORTATION MODELING SYSTEM'S INFORMATION

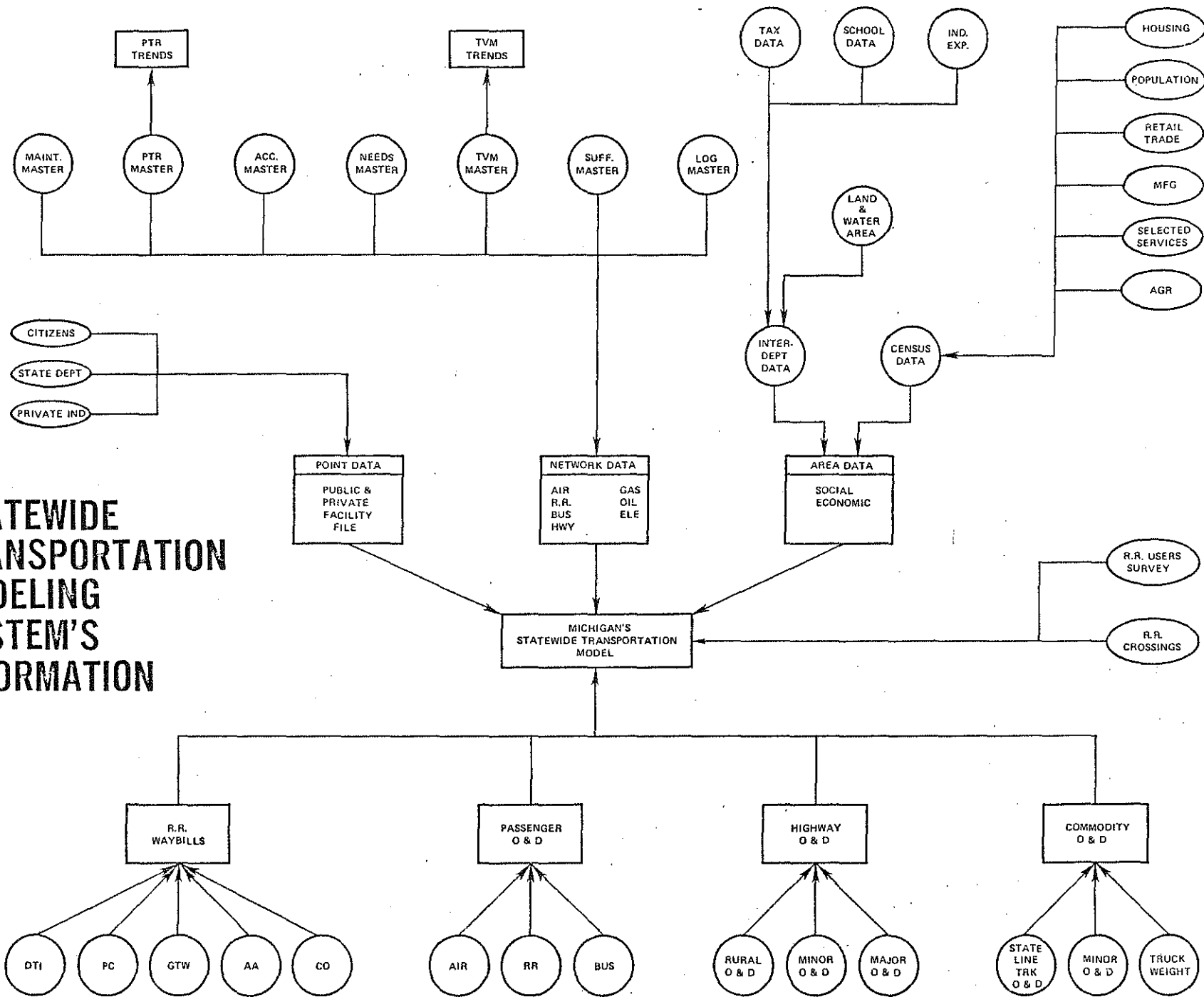


Figure 2

# Michigan's XYZ Productivity Concept

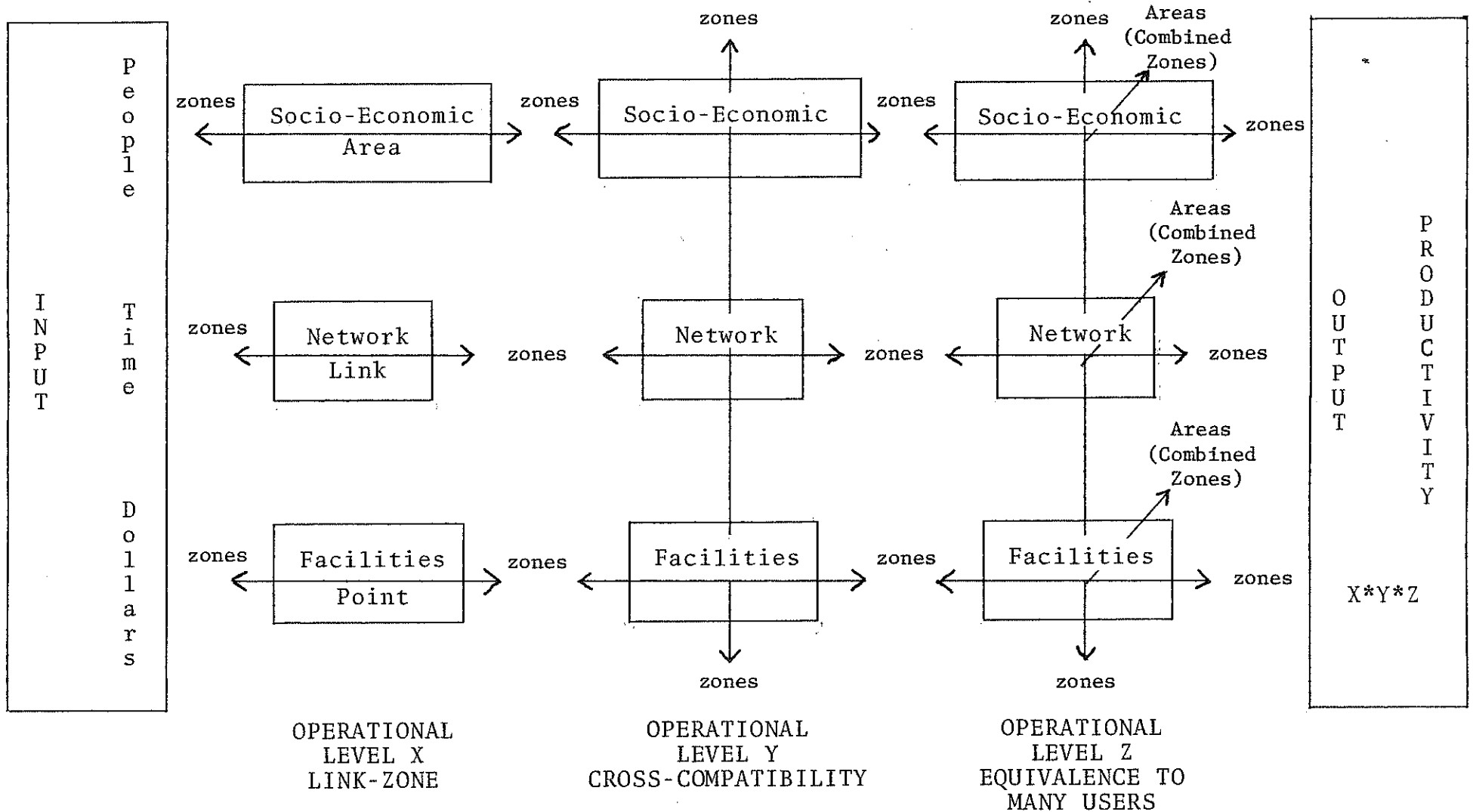


Figure 3

increased (20% to 40% per year) and development work still continued, the number of staff assigned this project has remained constant.

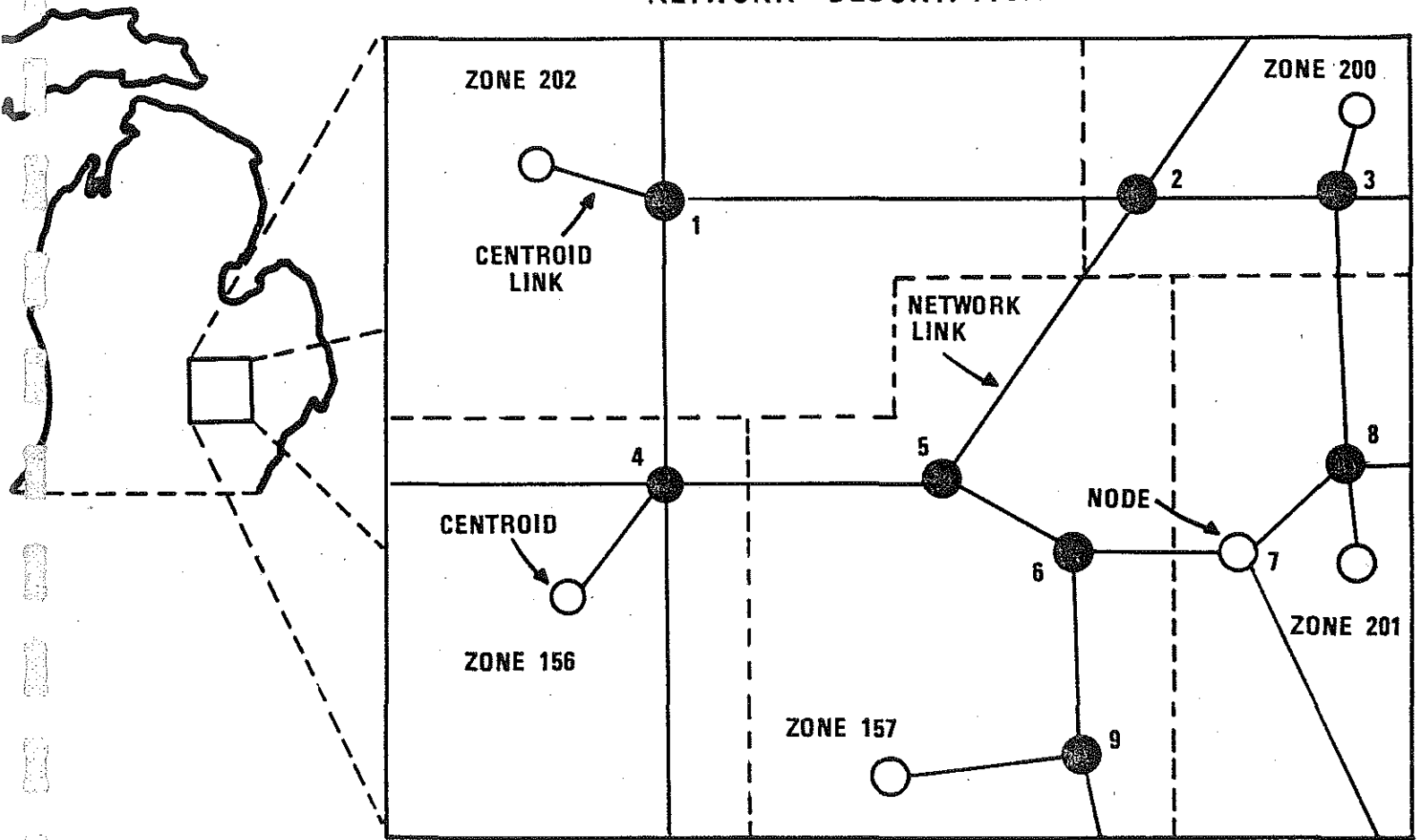
Operational Level X was defined so that any socio-economic information, any network information, or any facility file information would be uniform within each of these three areas by using the A-node/B-node link concept defined in Figure 4 for all networks and the zone concept defined in Figure 5 for the other two areas. Much productivity is generated at Level X because computer utility programs, system analysis programs, and most graphic display tools will operate on any network type file, socio-economic file, or facility file. Therefore, staff time spent in one mode or on one type of socio-economic data has additional utility in many other modes or several kinds of socio-economic and facility file data.

Operational Level Y was defined so that each of the three master files has cross compatibility by virtue of the zone number in all records. (Even link data is associated with the zone within which it lies.) Although this concept is simple, it is extremely productive for two reasons.

First, any combination of items in any of the three master files can easily be summarized and displayed as well

Figure 4

### NETWORK DESCRIPTION



### LINK DESCRIPTION

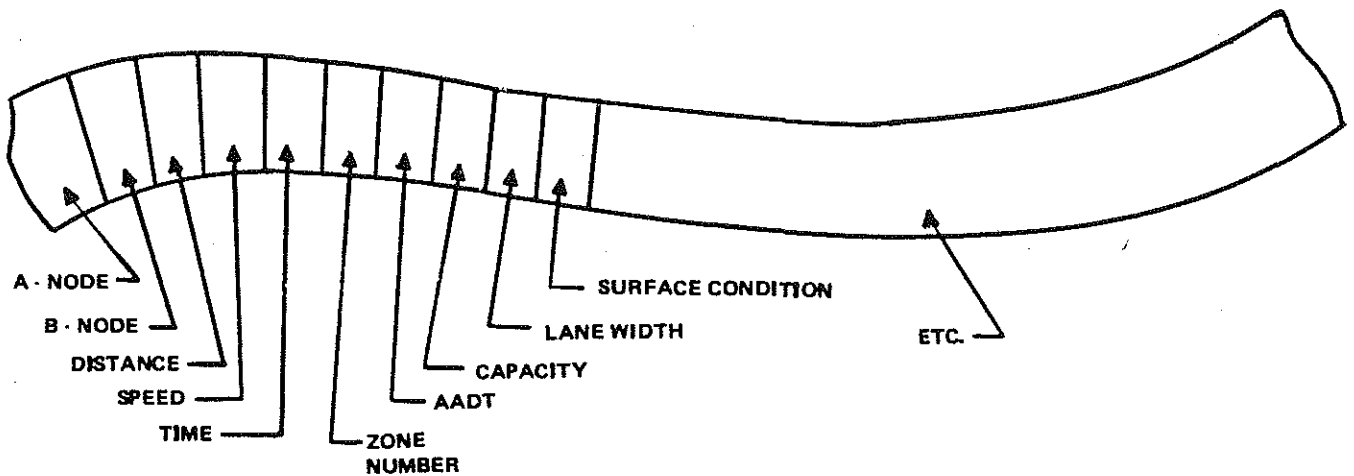


Figure 5



**547 ZONE**  
**STATEWIDE TRANSPORTATION**  
**MODELING SYSTEM**  
**INSTATE ZONE MAP**  
**MAY 1974**

as any combination of items across the three master types of files. One of the major pitfalls of many planning studies is the collection and summarization of base data. Michigan's common tie to all data elements avoids many problems.

Secondly, because all files have a zone number in each record, any of the staff time spent on the development of analytical or graphic programs automatically have multi-benefits not only on individual files in Level X, but also cross-referenced files in Level Y.

Operational Level Z was defined around Levels X and Y by the addition of equivalency lists whereby the zones were equated to economic areas, health system areas, state police posts, community college districts, etc. A complete list of equivalency files appears in Figure 6. Using this concept, the same planning information used by the Department of Transportation has multiple utility throughout many other state agencies. These departments now receive the benefits generated at both Levels X and Y; plus staff system development time in the Department of Transportation has multi-departmental productivity.

Up to this point, the discussion has centered around the concept of increased productivity per person and the



# ZONE EQUIVALENT FILES

## COMMUNITY COLLEGE DISTRICTS

- MICHIGAN COMMUNITY COLLEGE ASSOCIATION - 2
- STATE BOARD OF EDUCATION - 3

## COUNTIES - 4

## ECONOMIC AREAS - 5

## HEALTH SYSTEM AREAS - 6

## HIGHWAY DISTRICTS - 7

## PLANNING TEAM REGIONS - 8

## STATE HOUSE OF REPRESENTATIVES DISTRICTS - 9

## STATE PLANNING REGIONS - 10

## STATE POLICE DISTRICTS - 11

## STATE SENATE DISTRICTS - 12

## WATER SHED REGIONS - 13

## ZONE SYSTEM 2300 TO 547 - 14

## ZONE SYSTEM 2300 TO 1500 - 15

fact that with the development of a statewide transportation modeling system which utilizes the concept just discussed, the productivity per person is constantly increasing.

There is now the third element of Michigan's Planning Productivity Process referred to as the "Maximum User Concept" that works in conjunction with the "XYZ Concept". This not only allows the increased productivity to continue, but does this with decreasing unit costs. The "Maximum User Concept" is graphically defined in Figure 7. The implication in this diagram is the fact that as users and applications increase, the people, time, and dollar costs decrease.

There are two different types of usage that generate the decreasing costs. A given user can apply many different parts of the system thereby generating many products per user. On the other hand, parts of the system such as census information can serve many different types of users.

In either case or both, the increasing usage means an ever decreasing development cost per project. The data collection process is greatly simplified and duplication of effort can be eliminated. Therefore, time is spent on more productive tasks.

The fourth element which is referred to as the "Dual Purpose Concept" has contributed extensively to system

# Maximum Usage Concept

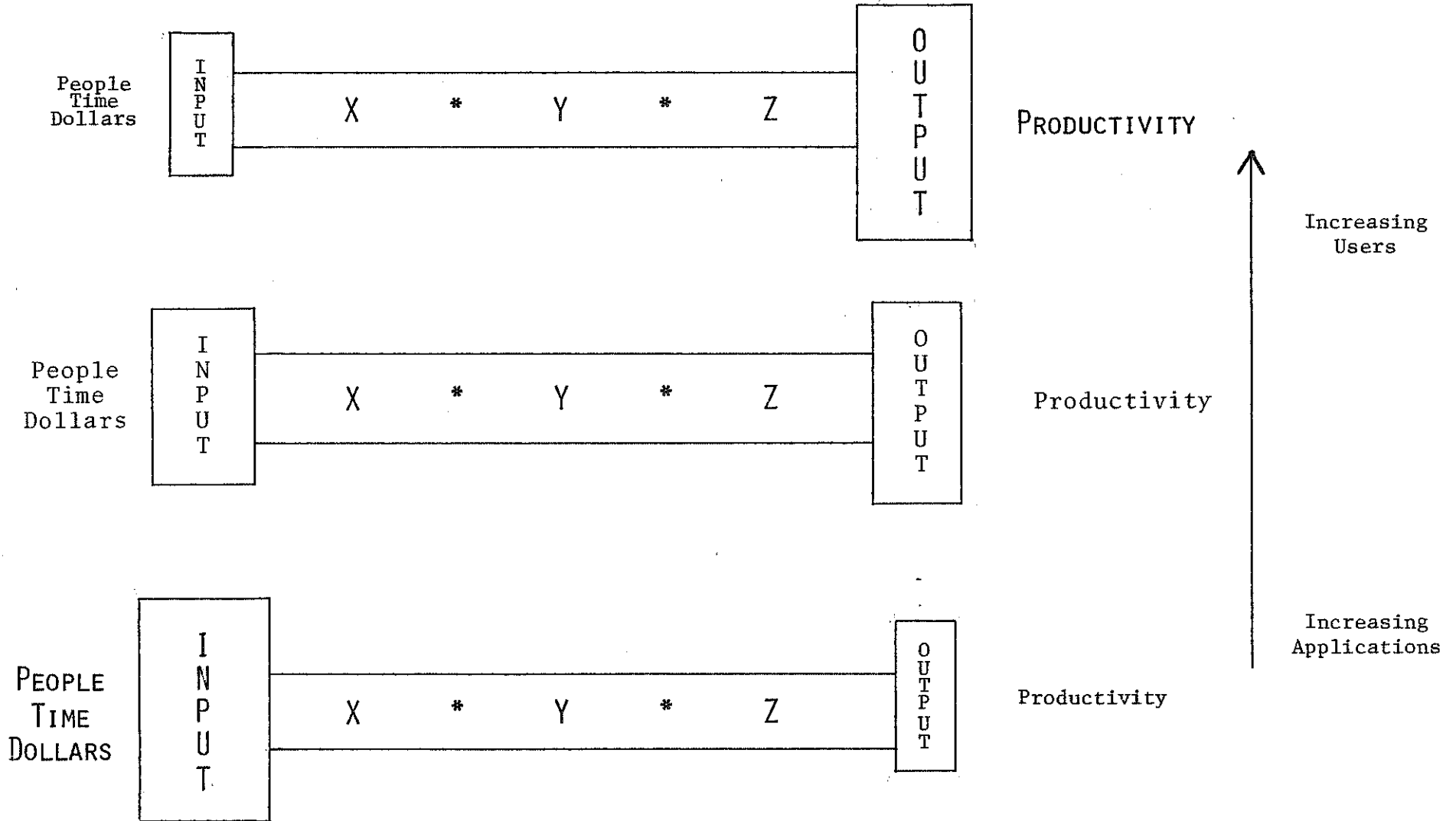


Figure 7

productivity for two reasons. The Statewide Transportation Modeling System was designed so the informational and analytical processes will generate very detailed answers that can be used by the technical staff within a department to solve daily problems. At the same time, it can generate simple graphic summaries (Figures 8 and 9) that can be used at the administrative level for decision making. Additionally, this concept has also been a major factor in the acceptance of the total process since all levels within a department can utilize the same system.

In conclusion, it is the data base that is the foundation on which the productivity of Michigan's Statewide Transportation Modeling System has been developed. But the fact that staff efforts utilizing the "XYZ Concept", the "Maximum User Concept", and the "Dual Purpose Concept" generate an extremely productive analytical transportation planning analysis process are the real key to success. A brief list of some of the applications appears in Figures 10, 11, 12, and 13.

The real proof of the productivity of the system is the fact that in many instances, the Bureau has taken on staff reductions and still continued to increase planning productivity. The nature of the planning function is also beginning to change directly as the result of the ability

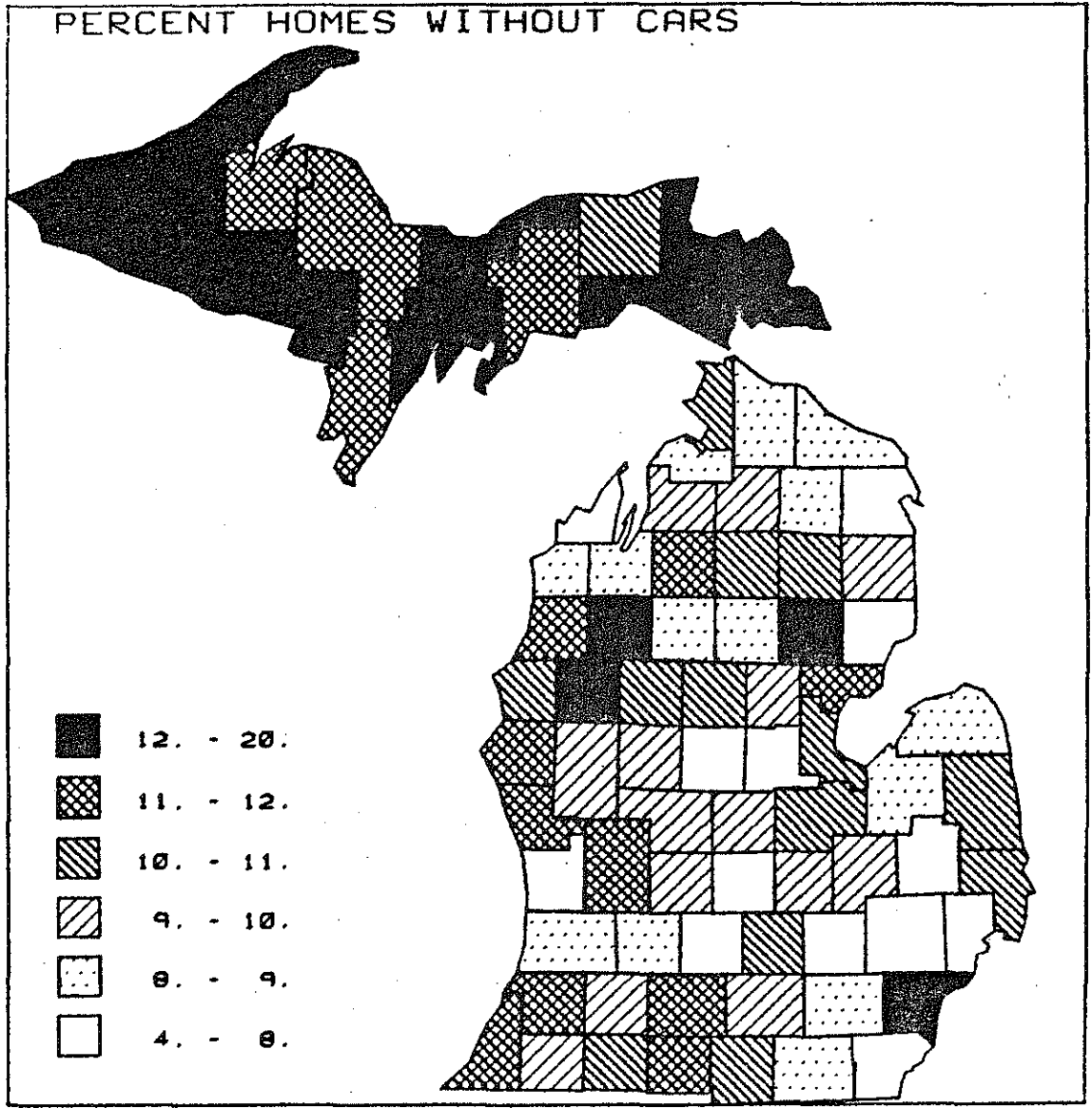


Figure 8

Figure 9

# ACCIDENT RATES

1975



EACH LINE - 200 ACCIDENTS PER HUNDRED MILLION VEHICLE MILES

of the Bureau to supply timely analytical information to decision-makers in the State of Michigan. Figure 13 is an example of that change since all of these applications occurred during 1981-82. People, time, and dollars have become extremely precious resources and the development of a Statewide Transportation Modeling System using the productivity concepts applied in Michigan will allow the Department to efficiently utilize these three resources.

APPLICATION AND DEVELOPMENT

MODELING SYSTEM - STATE OF MICHIGAN  
MICHIGAN STATEWIDE TRANSPORTATION  
(SEE DETAILS)

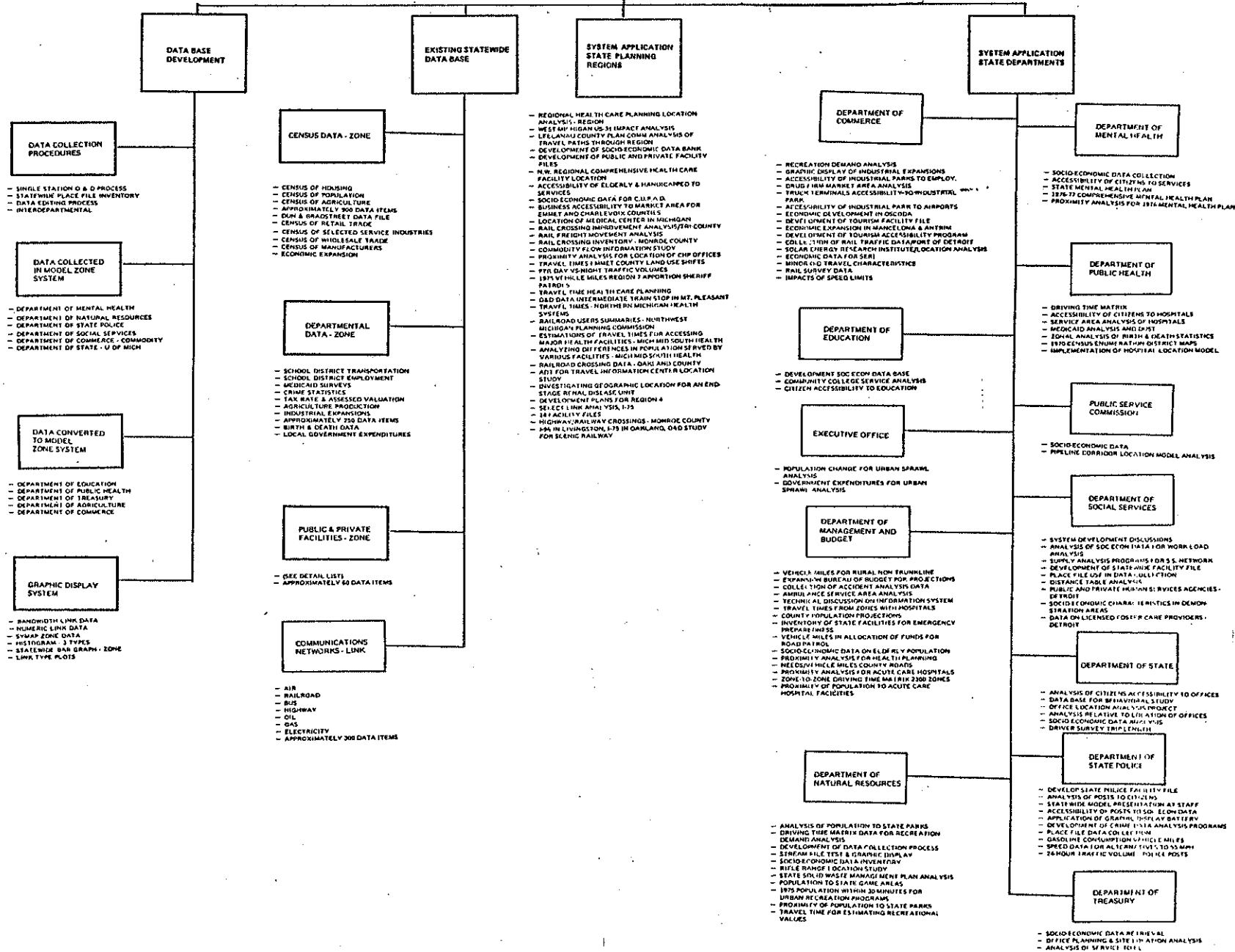


Figure 10



**STATEWIDE TRANSPORTATION MODELING SYSTEM  
APPLICATION DEVELOPMENT  
WITHIN DEPARTMENT**

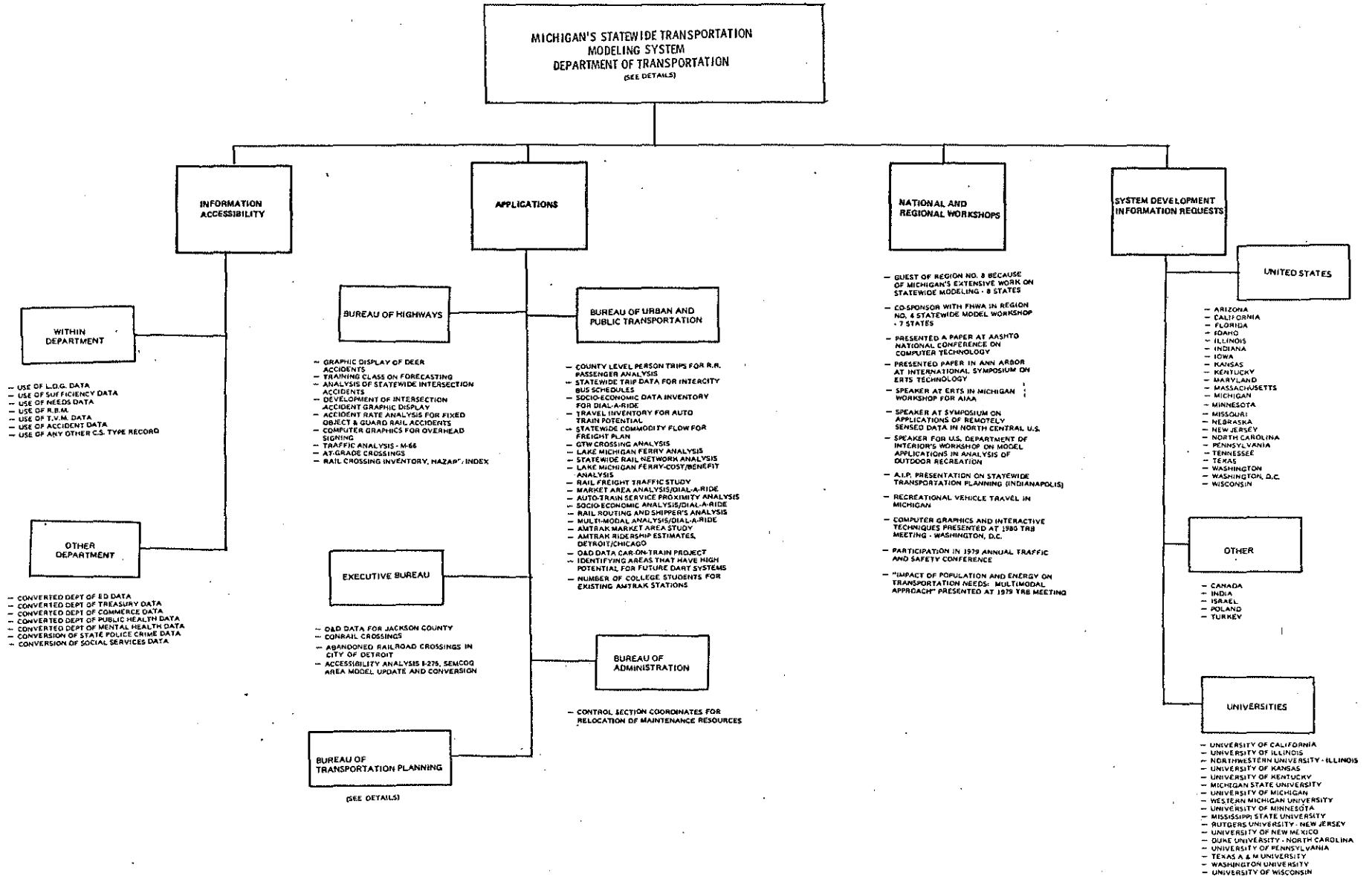


Figure 11

# STATEWIDE TRANSPORTATION MODELING SYSTEM APPLICATIONS WITHIN BUREAU

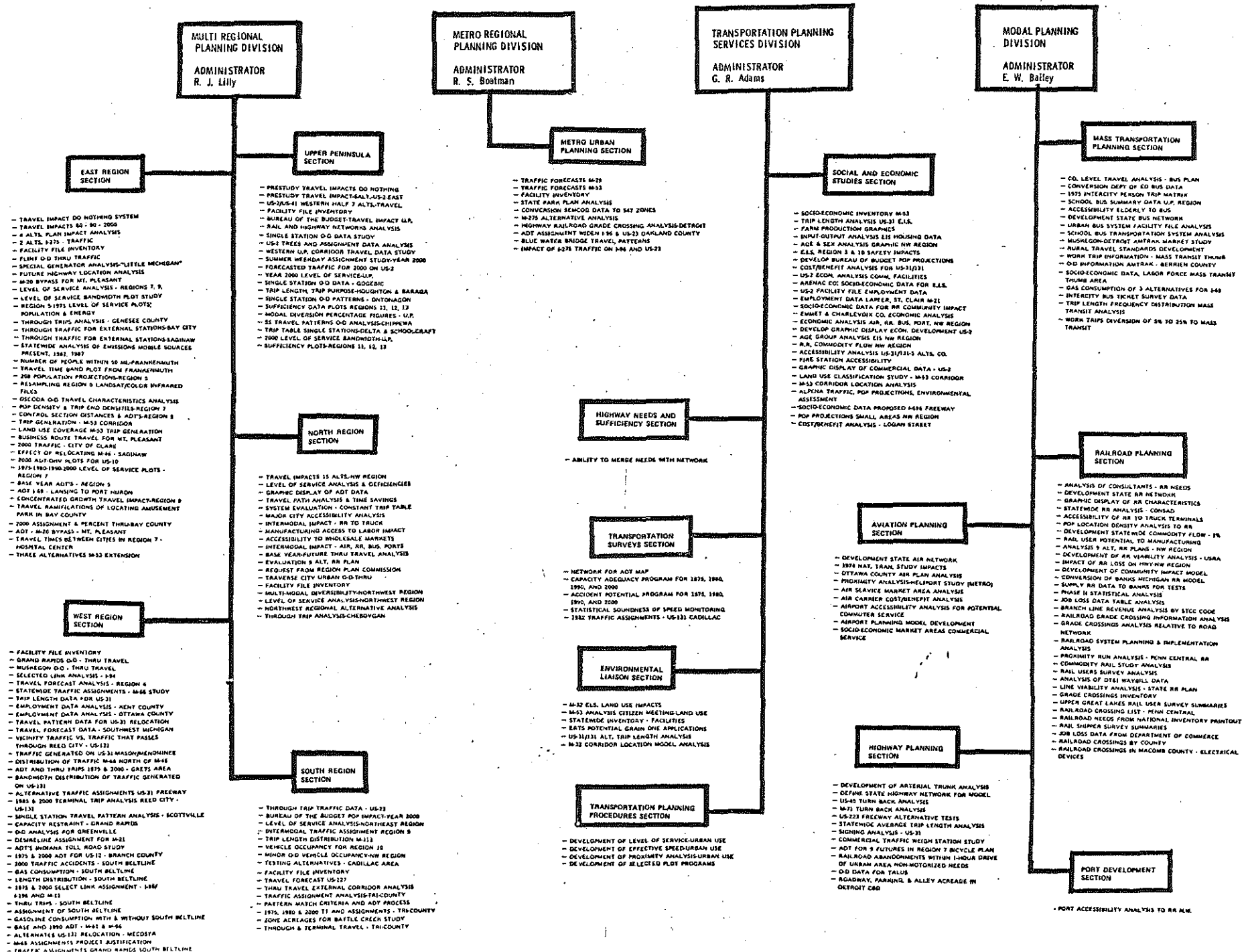


Figure 12

MICHIGAN'S STATEWIDE TRANSPORTATION MODELING SYSTEM  
DEPARTMENT OF TRANSPORTATION

BUREAU OF FINANCE

- Revenue forecasts - 40 alternates leading up to original "Brown" bills
- Comparison of gasoline taxes to price of regular gasoline
- Methodology for quick estimation of fuel tax revenues
- Evaluation of three "Brown" amendments
- Evaluation of final "Brown" bills

DIRECTOR

- I4R Fund reallocation proposal
- Present and future deficiency patterns
- State of existing highway system
- Analysis of fixed cents per gallon vs. ad-valorem fuel taxes

LEGISLATURE

- Evaluation of effects of Governor's tax proposal on highways.
- Comparison of Michigan's tax burden with that of other states.

COMMISSION

- M-275 Travel Impacts
- Rail rationalization - support
- Region 10 analysis: taxes paid vs. returned