Proposed Draft Outline for Report on Rate Design for Distributed Energy Resources

Regulatory Assistance Project for the Michigan Public Service Commission

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- 1. Introduction/Executive Summary
- 2. Background and Regulatory Context in Michigan
  - a. Overview of electricity market structure and utility regulation in Michigan
  - b. History of rates and distributed generation (DG) compensation policies in Michigan
    - i. Full retail rate net metering with monthly netting and rollover starting in 2008 through phaseout in 2019-2020
    - ii. DG program tariff framework
    - iii. Rate case orders and DG program implementation
  - c. Brief survey and statistics on DER by technology type in Michigan, including which tariffs they are on
  - d. Future directions for the electric system and utility regulation
- 3. Ratemaking principles and perspectives on costs and benefits
  - a. Traditional ratemaking principles
  - b. Broader policy goals
  - c. Cost causation on the electric system
  - d. Cost-benefit tests
  - e. Cost of service frameworks
- 4. Overarching program parameters
  - a. Metering and billing frameworks
    - i. Monthly netting
    - ii. Buy all-credit all
    - iii. Inflow/outflow
    - iv. Time-of-use netting
    - v. Granular netting options using AMI
  - b. Other program/tariff design features
    - i. Program and tariff eligibility
    - ii. Customer class definitions and rate eligibility
    - iii. Treatment of renewable energy credits (RECs) for REC-eligible technologies
    - iv. Recovery of program costs and non-bypassable rate elements
  - c. Treatment of pre-existing net metering and DG program customers

- 5. Designing Rates and Credits
  - a. Designing retail rates
    - i. Fixed charges
      - 1. Monthly customer charges
      - 2. System access charges
      - 3. Minimum bills
    - ii. kWh charges
      - 1. Flat kWh rate
      - 2. Time-of-use rates
      - 3. Critical peak pricing and peak-time rebates
      - 4. Real-time pricing
      - 5. Bidirectional kWh rates
    - iii. Individual maximum kW charges (demand charges)
      - 1. Traditional billing period individual non-coincident peak (NCP) demand charge
      - 2. "Peak window" NCP demand charge
      - 3. Daily-as-used demand charge
      - 4. Standby charge
      - 5. Contract demand charge
  - b. Designing credits
    - i. Crediting mechanisms
      - 1. Volumetric defined in kWh units, but can be a % of kWhs
      - 2. Monetary defined in \$ terms
    - ii. Methods for setting export credits
      - 1. Linked to retail rates
        - a. Flat or time-varying
        - b. Which components to include?
      - 2. Valuation-based
        - a. Flat or time-varying
        - b. Which values to include?
      - 3. Policy-based credits
        - a. Market transition credit
        - b. Community credit
    - iii. Rollover Provisions/Restrictions
- 6. Evaluating Comprehensive Program Designs and Options to Consider
  - a. Key evaluation metrics
    - i. Fair cost allocation
    - ii. Efficient customer pricing signals
    - iii. Customer understanding and acceptance
    - iv. Equitable distribution of program benefits
    - v. Levels of DER buildout
  - b. Options to construct new rate designs for distributed energy resources
    - i. [To be determined]
- 7. Appendices with one-pagers on key state examples
  - a. [To be determined]