

RICK SNYDER GOVERNOR

#### MICHIGAN STATE HOUSING DEVELOPMENT AUTHORITY

LANSING

GARY HEIDEL EXECUTIVE DIRECTOR

DATE:

October 5, 2011

TO:

Governor Rick Snyder

Representative Knollenberg & Representative Poleski

Senator Brandenburg & Senator Pappageorge

FROM:

Gary Heidel

Executive Dire

RE:

FY 2011 Housing Production Goals Report

Section 32(14) of P.A. 346 of 1966, as amended, requires the Michigan State Housing Development Authority (MSHDA) to provide the Governor and the appropriate legislative committees with an annual housing production goals report for housing projects financed with bonds and notes by the Authority. The following represents an assessment of FY 2011 production and the Authority's goals for FY 2012. The Authority's 2011 fiscal year runs from July 1, 2010 through June 30, 2011.

Section 32(16)(a) requires that the Authority report whether the production goals for the previous fiscal year have been met, and, if not, why. The Authority met its overall production goal in FY 2011, but did not reach all of its goals for specific programs, as conditions in the single-family market remained weak. Overall, the Authority's FY 2011 goal was to finance 3,296 new and rehabilitated units and make \$207 million in loans. In FY 2011, the Authority financed 4,272 new and rehabilitated units and made \$170.4 million in loans. The sections below provide production data for each program financed with bonds and notes and, for those programs that missed their goals, discuss the reasons why.

In FY 2011 the Authority distributed \$33.8 million in grants to local governments and nonprofit organizations. In addition, the Authority administers the Low Income Housing Tax Credit for the state, which helped to create or preserve 3,192 units of affordable rental housing in 39 developments statewide. The Authority also administers the federal Housing Choice Voucher Program (Section 8), and in FY 2011, an average of 24,987 families received housing assistance through this program.

In FY 2011, MSHDA also administered funds under the auspices of three federal stimulus packages. During the fiscal year, the Authority committed or allocated \$226.0 million from the Housing and Economic Recovery Act of 2008, the Emergency Economic Stabilization Act of 2008, and the American Recovery and Reinvestment Act of 2009. The specific programs for which the stimulus funds were allocated are described throughout this document under the general program category (multifamily, supportive housing, etc.) to which they pertain. The dollars allocated under the stimulus packages are summarized in Exhibit 2.

EXHIBIT I SUMMARIZES FY 2011 GOALS AND PRODUCTION AND FY 2012 GOALS. EXHIBIT 2 SUMMARIZES MSHDA'S FEDERAL STIMULUS FUNDS DURING FY 2011.

#### Multifamily Loan Programs

#### Taxable and Tax-Exempt Direct Lending Programs

These programs represent the Authority's response to localized housing and reinvestment needs by financing rental housing. Funding comes from the issuance of taxable and tax-exempt bonds to investors, the proceeds of which are then loaned for the acquisition, construction or rehabilitation, and long term financing of affordable rental housing units. Typically, at least 40% of the units in each development must be occupied by households with low incomes, defined as less than or equal to 60% of the Area Median Income. The tax-exempt lending programs operated in FY 2011 with a fixed interest rate of 6.75%, while the Taxable Bond lending programs operated with a fixed interest rate of 9%.

In FY 2011, the multifamily lending program financed \$79.9 million in loans, representing 23 developments containing a total of 2,622 housing units. We exceeded the FY 2011 goal to produce 1,200 units and \$70 million in lending activity due mainly to the assistance of the stimulus funding to fill funding gaps. The stimulus funding made more developments feasible under our Tax-Exempt and Taxable Bond programs, while the equity market pricing remained low.

#### Federal Stimulus Funding

During FY 2011, the Authority continued to use Treasury's Section 1602 Program and HUD's Tax Credit Assistance Program (TCAP) to help finance the construction and rehabilitation of affordable multifamily housing developments across the state. Both of these programs provide funding that enables otherwise infeasible multifamily developments to become financially viable.

In FY 2011, MSHDA's multifamily lending was aided by the availability of recovery act resources that provided additional soft financing. A total of \$91.5 million in 1602 funds and \$25.5 million in TCAP funds were used in conjunction with MSHDA dollars to help fund 21 of the 23 multifamily loans made in FY 2011.

In addition to using stimulus funds in conjunction with MSHDA loans, the Authority committed \$85.8 million in ARRA funds to assist multifamily rental development in other ways. An additional \$76.7 million in 1602 and \$9.1 million in TCAP was committed to properties that did not receive a MSHDA loan that otherwise would not have had sufficient funding to be built or rehabilitated.

#### Supportive Housing and Homeless Initiatives Programs

#### Homeless Housing Development Programs

In FY 2011 MSHDA provided \$8,118,128 in rental development HOME Loans which will provide 167 units of supportive housing for the families that are homeless or with special needs. This program represents the Authority's investments into new construction or acquisition/rehabilitation of projects for supportive housing. Funding comes from the HOME program and many of the developments have received Low Income Tax Credits. Units are made available to the tenants earning 30% or below of Area Median Income. Loans are structured as a zero percent and are non-amortizing repayable loans.

#### **Homeless Grants**

Under this category, \$5.0 million is allocated to match and supplement HUD's Emergency Shelter Grant (ESG) Program. The ESG program offers financial assistance to public and non-profit organizations that are responding to the needs of homeless populations through a Continuum of Care process. ESG funds can be used for shelter operation, essential services, prevention, rapid re-housing, or Continuum of Care coordination.

#### Tenant Based Rental Assistance Program

MSHDA uses a combination of MSHDA and federal HOME dollars to administer the Tenant Based Rental Assistance Program (TBRA). MSHDA awards funds to nonprofit agencies throughout the state to administer the program. TBRA provides a two-year rental assistance program to homeless families with children, chronically homeless, homeless youth, and survivors of domestic violence.

#### Federal Stimulus Funding

As part of the American Recovery and Reinvestment Act of 2009, the Homeless Prevention and Rapid Re-Housing Program (HPRP) was created to provide financial assistance and services to either prevent households from becoming homeless or to help those who are experiencing homelessness to be quickly re-housed and stabilized.

This program targets two populations: those who are currently in housing but are at risk of becoming homeless if not for this assistance, and those who are residing in shelters or on the street. Those meeting income and program eligibility requirements may be assisted with leasing, rental arrearages, security and utility deposits, utility arrearages and utility payments, and stabilization services/case management. During FY 2009, MSHDA had awarded 62 HPRP grants to nonprofit organizations and local governments across Michigan in the amount of \$23.5 million. HPRP grants are scheduled to end August 31, 2011.

#### Modified Pass-Through Program

This program permits the Authority to issue limited obligation bonds on behalf of developers. Sixty percent of the units must be for renters at 60% of area median income or below. The Authority's primary responsibility is to evaluate the degree to which the borrower's credit security is sufficient to ensure repayment of the bonds. No loans closed under this program in FY 2011, as the program was largely infeasible due to credit market conditions and the lack of Low Income Housing Tax Credit Equity. The Authority expects that no Modified Pass-Through loans will close in FY 2012 for the same reasons.

#### Single Family Mortgage Loan Program

This program allows the Authority to finance low and moderate-income mortgages for people meeting income and purchase price limits. The loans are fixed-rate, level payment, 30-year mortgages. Optionally, the borrower may elect to take a lower rate for the first three years, to be followed by a higher rate for the remaining term of the mortgage loan. Borrowers must have acceptable credit and the ability to repay the loan. In some areas, federal law permits MSHDA loans only for first-time homebuyers.

In FY 2011, this program financed 1,383 single-family units, representing a total investment of \$73.4 million. The average purchaser of an existing home was 32 years of age, with a household size of one and an average income of approximately \$39,827. The average loan amount was \$52,533. The FY 2010 goal was 1,396 units. The Authority did not meet its goal primarily due to the down turn in the economy. Individuals held off purchasing a single family home out of concern for job security, lower wages and instability in the credit market.

In addition to mortgage lending, the Homeownership Division provided counseling funded via Federal funds and general operating income. Counseling was provided in the following areas: Homebuyer Education, 2,574 households; Foreclosure Prevention, 9,040; Family Self-Sufficiency, 134; Key to Own, 68; and Specialty programs, 551.

#### Federal Stimulus Funding

Two loan programs funded with NSP 1 funds under HERA were administered through the Homeownership Division — NSP Acquisition Rehab and 80/20 Programs. These programs provided down payment assistance to low/moderate income households purchasing a foreclosed or abandoned property with a 20% second lien or a maximum of \$25,000 acquisition rehab subordinate lien for the payment of required down payment, borrower paid closing costs, prepaid expenses, and required repairs. During FY 2011, 80 loans were purchased and funded for a total of \$3,100,810.

MSHDA also expended \$207,100 in National Foreclosure Mitigation Counseling (NFMC) program funds and served 624 borrowers. The NFMC program, (sometimes called the "Neighborworks" program, as it is administered by NeighborWorks® America) is funded in part by the Housing and Economic Recovery Act of 2008, and uses a network of housing counselors to help families at risk of foreclosure via loss mitigation counseling.

#### Michigan Mortgage Credit Certificate Program

This program, authorized by Congress in 1984, reduces the amount of federal income tax a homebuyer pays, thus giving the person more available income to qualify for a conventional mortgage and make house payments. Potential homebuyers must meet income and purchase price limits. The lender sets loan terms. The Authority has to turn in a portion of its allocated mortgage revenue bond authority to the U.S. Treasury to utilize the Mortgage Credit Certificates.

In FY 2011, the program assisted the financing of 173 single-family units. The total investment was \$16.0 million. The average age of a MCC recipient purchasing an existing home was 30; the average family size was 2. The Authority missed its FY 2011 goal of

producing 500 units and \$47.5 million in loans due to weakness in the economy and the resulting impact on the single-family home market.

#### Property Improvement Loan Program

This program helps preserve older, existing housing by offering loans to homeowners that meet income limits. In FY 2011, this program made 94 loans, totaling \$1.2 million. Of these loans, 39.4% were made to borrowers over 55 years of age. Approximately 73.4% of the loans went to improve homes that were 40 years of age or older.

The Authority missed its FY 2011 goal of providing at least 200 PIP loans totaling \$2.5 million, due to weakness in the housing market; many homeowners were "upside down" on their mortgages and therefore could not qualify for a PIP loan.

#### Social and Economic Benefits

Section 32(16)(b)(c)(d)(e) and (f) requires the Authority to report on the social and economic benefits of MSHDA's housing projects to the immediate neighborhoods and the cities in which they have been constructed, the extent of direct and indirect displacement of lower income persons, and the extent of additional reinvestment activities attributable to the Authority's financing of these projects.

The obvious short-term benefits are the increased availability of quality, affordable housing for low and moderate income people, increased construction contracts and sales for builders and realtors, and increased Community Reinvestment Act production for local lenders. Further, the multifamily developments financed by the Authority employ people who receive salaries and expend dollars for vendor services.

Developments also provide common space designed to enhance the community. Within these spaces many developments allow local senior citizen groups to provide meal service, medical examinations, and classes of various kinds. In other developments, there are police mini-stations, food cooperatives, book exchanges, craft shows, neighborhood watch programs, senior pal programs, and youth work programs.

The Authority requires, as part of the underwriting process, that relocation planning be performed and implemented in any situation where a MSHDA loan would result in the displacement of lower income people. As a matter of policy, the Authority avoids approval of loans where such displacement cannot be adequately addressed.

#### **Demographic Information**

Section 32(16)(g) requires the Authority to report on the age, race, family size, and average income of the tenants in housing projects.

EXHIBITS 3, 4, AND 5 DETAIL DEMOGRAPHIC INFORMATION FOR THE SINGLE FAMILY, MICHIGAN MORTGAGE CREDIT CERTIFICATE, AND PIP PROGRAMS.

The information for Multifamily projects closed in FY 2011 is unavailable because these developments are still under construction and not yet occupied.

#### Construction Jobs Created, Wages and Taxes Paid

Section 32(16)(h) requires the Authority to estimate economic impact of its development projects, including the number of construction jobs created, wages paid, and taxes and payments in lieu of taxes paid.

Authority-financed housing created approximately 1,141 jobs, paid approximately \$76.0 million in wages, and resulted in approximately \$26.2 million in federal and state taxes being collected.

EXHIBIT 6 ESTIMATES THE NUMBER OF CONSTRUCTION JOBS CREATED, WAGES PAID, AND TAXES PAID IN FY 2011.

#### Grants Made to Local Units of Government and Non-Profit Housing Service Providers

In FY 2011, 183 grants were made to local units of government and non-profit housing and service providers, for a total grant expenditure of \$33.8 million, including federal stimulus funding.

#### Federal Stimulus Funding

The American Recovery and Reinvestment Act of 2009 allocated funds for the Neighborhood Stabilization Program ("NSP 2") program. Under this program, funds are used for acquisition and rehabilitation of foreclosed or abandoned homes and structures. In FY 2011, MSHDA awarded \$6 million in NSP2 grant funds.

EXHIBIT 7 DETAILS THE GRANTS MADE TO LOCAL UNITS OF GOVERNMENT AND NON-PROFIT HOUSING AND SERVICE PROVIDERS.

#### Mobile Home Parks, Non-Profit Housing Projects, and Cooperative Programs

Section 32(16)(i) requires the Authority to report on the progress in developing mobile home parks and mobile home condominium projects, constructing or rehabilitating consumer housing cooperative projects, and in financing construction or rehabilitation of non-profit housing projects.

In FY 2011, no mobile home parks were financed under the Authority's Michigan Mortgage Credit Certificate Program or Single Family Program.

#### **Neighborhood Preservation Program**

Section 32(16)(j) requires the Authority to report on the progress in developing the Neighborhood Preservation Program.

The original Neighborhood Preservation Program began in 1989 and financed approximately 429 units of small-scale multi-family housing units. The program was evaluated, changed, and re-introduced in 1998. The goals of the program are to positively impact the image, physical conditions, and market and neighborhood management of the target neighborhoods. Since 1998, approximately \$32.9 million in grants/loans has been made in 33 counties across the state. A total of 121 grants were given across the state, 24 grants have been made to the City of Detroit, with an

additional 5 grants given in Wayne county; 48 to medium to large cities; 16 to UP communities, and the balance to 28 small towns.

Each NPP produces housing units either through new construction, rehabilitation of space for rental units (usually above businesses downtown), or purchase/rehab for resale. In addition, each project includes homeowner rehabilitation, beautification through banners, landscaping and/or neighborhood signs, and marketing activities to improve the image of the neighborhood.

#### Prepayment of Federally and Authority Assisted Loans

Section 32(16)(k) requires the Authority to report on the status of federal programs that assist low income tenants displaced as a result of prepayment of federally or Authority assisted loans.

The Authority has preservation lending parameters for federally assisted and MSHDA-financed rental housing. This housing stock, which currently serves Michigan's lowest income citizens and was typically built between 1974 and 1985, is in need of rehabilitation and preservation.

The Authority offers tax-exempt and taxable preservation lending to extend the affordability, viability, and livability of this existing rental housing for a minimum of 35 years. A Preservation Fund loan may be available as additional gap financing for eligible developments in the event the Authority determines the transaction will not adequately address unmet physical needs. No tenants are displaced as a result of these transactions.

#### Low Income Housing Tax Credit (LIHTC)

Section 32(16)(I) requires the Authority to report on the status of the Low Income Housing Tax Credit (LIHTC) allocated under the Qualified Allocation Plan (QAP), including the amount of tax credits allocated, projects that have received tax credits, reasons why projects were denied tax credit, a geographical description of the distribution of tax credits, and a description of any amendments to the allocation plan made during the year.

During FY 2011, the Authority allocated approximately \$27.0 million in tax credits to 39 developments helping create 3,192 units of affordable housing.

#### Federal Stimulus Funding

In FY 2011, MSHDA's LIHTC production was aided by the availability of recovery act resources that provided additional soft financing; a total of \$8.3 million in 1602 funds were used in conjunction with the LIHTC program to help finance 2 of the 39 properties that received 9% tax credits.

EXHIBITS 8 AND 9 PROVIDE A GEOGRAPHIC DESCRIPTION OF CREDITS ALLOCATED AND A LIST OF PROJECTS DENIED CREDIT, WITH REASONS FOR DENIAL. EXHIBIT 10 PROVIDES DETAILS ON REVISIONS TO THE AUTHORITY'S ALLOCATION PLAN.

**Education and Training Opportunities** 

Section 32(16)(m) requires the Authority to report on education and training opportunities provided by the Authority including the types of education and training and the amount of funding committed to these activities. Education and training opportunities provided by the Authority primarily include the Contractor's Assistance Program and our Technical Assistance efforts. The Contractors Assistance Program is no longer in operation. In FY 2011, the Authority provided Technical Assistance to nonprofit housing organizations throughout the state with 44 contracts made to 27 different Technical Assistance providers, at a total cost of \$903,590.

EXHIBIT 11 DETAILS GRANTS MADE TO TECHNICAL ASSISTANCE PROVIDERS FOR FY 2011.

#### **Housing Choice Voucher Program**

The Housing Choice Voucher (HCV) Program utilizes the private rental market to assist Michigan's extremely low income families to afford decent, safe, and sanitary housing. Residents live in single family or multifamily rental dwellings, paying between 30% and 40% of their gross income for rent. In FY 2011, a total of 24,987 families participated in this program; the average age for the head of household was 46.4 years, and the average adjusted household income was \$9,960.

MSHDA's HCV Program also has components for Family Self-Sufficiency (FSS) and for homeownership, called Key to Own. MSHDA administers the largest FSS program in the nation with 2,000 allocated slots. The FSS Program provides for coordination of local, community-based resources that promote economic independence for families living in assisted housing. The Key to Own Homeownership Program assists MSHDA HCV families with transferring their rental voucher into a homeownership voucher. Partnering with the FSS Program, the Key to Own Program provides pre/post purchase counseling and additional quidance throughout the homeownership process.

#### Housing and Community Development Fund

Section 58b(6) requires the Authority to issue an annual report to the Legislature summarizing the expenditure of the Fund for the prior fiscal year, including a description of the grant recipients, the number of housing units that were produced, the income levels of the households that were served, the number of homeless persons served, and the number of downtown areas and adjacent neighborhoods that received financing.

No funds were appropriated to or expended from the Housing and Community Development fund in FY 2011.

#### Michigan Broadband Development Authority

Section 32(17) of MSHDA's enabling legislation and Sec. 981 of PA 63 of 2011 requires the Authority to conduct an annual review of all loans and financial instruments that require repayment, or lines of credit with the Michigan Broadband Development Authority (MBDA). The review must contain an analysis of the MBDA's ability to repay all loans, financial

instruments that require repayment, and lines of credit with the Authority and the amount and payment schedule of all current loans, financial instruments that require repayment, and lines of credit with the Authority. The review shall also contain an analysis of the number of Authority assisted or financed developments and homes purchasing high-speed Internet connections at substantially reduced rates as a direct result of loans from the MBDA.

As of June 30, 2011 the Broadband portfolio had 3 outstanding loans, with a total outstanding principal balance of \$6,252,325. All outstanding commitment amounts were either drawn down, or forfeited by the borrowers, so there are no longer any commitments outstanding. Executive Order No. 2008-20, approved in October of 2008, abolishes the Broadband Authority and transfers any remaining functions to MSHDA.

#### State Historic Preservation Office

In 1966, in response to growing public interest in historic preservation, Congress passed the National Historic Preservation Act (NHPA of 1996, amended 1980, 1992 [USC Sec. 470-470t]). The act required that each state establish a State Historic Preservation Office (SHPO) and that the governor of each state appoint an officer to oversee the preservation activities. Each year Michigan receives a Historic Preservation Fund grant from the National Park Service to operate its programs. The Michigan SHPO identifies, evaluates, registers, protects and encourages the reinvestment in the state's historic buildings, neighborhoods and archaeological resources. Executive Order 2007-53 codified the role of the SHPO in Michigan.

Michigan's SHPO manages a number of state and federal programs including the National Register of Historic Places, Section 106 of the NHPA (review of federal undertakings for their impact on historic and archaeological resources), the State Register of Historic Sites, and Michigan's Local Historic District Act. The SHPO also administers incentives programs to encourage the reinvestment in historic buildings and neighborhoods that includes state and federal tax credits, pass-through grants available to Certified Local Governments, and a lighthouse assistance grant program funded through the sale of specialty license plates. The SHPO absorbed the responsibilities of the former Office of the State Archaeologist on January 1, 2011.

# EXHIBIT 1 FY 2011 and FY 2012 Goals

Program	FY 2011 G	oal	FY 2011 Production		FY 2012 Goal	
Multifamily Direct Loans	\$70,000,000	1,200	\$79,909,212	2,622	\$66,500,000	2,200
Modified Pass Through Loans	\$0	0	\$0	0	\$0	0
Single Family Loans	\$87,000,000	1,396	\$73,389,703	1,383	\$78,000,000	1,167
Michigan Credit Certificate Program	\$47,500,000	500	\$15,957,401	173	\$15,000,000	163
Property Improvement Program (PIP)	\$2,500,000	200	\$1,160,669	94	\$1,500,000	120
TOTAL	\$207,000,000	3,296	\$170,416,985	4,272	\$160,500,000	2,383

The Modified Pass-Through program is not expected to produce any loans in FY 2012 due to unfavorable conditions in the financial and Low-Income Housing Tax Credit equity markets.

## EXHIBIT 2 FY 2011 Commitments/Allocations of Federal Stimulus Funds

Program/Activity Type	Federal Act	Funding Source	Purpose	Amount
Multifamily Rental Housing	ARRA	Tax Credit Assistance Program ("TCAP")	Construction and rehabilitation of multifamily housing	\$42,928,149
Multifamily Rental Housing	ARRA	Tax Credit Exchange Program ("1602")	Construction and rehabilitation of multifamily housing	\$168,146,533
Multifamily Rental Housing	HERA	NSP 1	Construction and rehabilitation of multifamily housing	\$5,737,989
Help for Hardest Hit Programs	EESA	Troubled Assets Relief Program (TARP)	Foreclosure prevention programs	\$2,885,826
NSP Acquisition Rehab and 80/20 Programs	HERA	NSP 1	Foreclosure mitigation/prevention	\$55,480
Neighborworks	HERA	National Foreclosure Mitigation Counseling Funds	Foreclosure mitigation/prevention	\$207,100
Neighborhood Stabilization Program 2	ARRA	NSP 2	Blight prevention/redevelopmen t	\$6,000,000
Total				\$225,961,077

#### NOTES:

"HERA" = Housing and Economic Recovery Act of 2008.

"EESA" = Emergency Economic Stabilization Act of 2008.

"ARRA" = American Recovery and Reinvestment Act of 2009".

"NSP 2" - Neighborhood Stabilization Program implemented under ARRA.

EXHIBIT 3 FY 2011 Single Family Loans							
New Homes Existing Ho							
# Loans	16	1,367					
\$ Volume	\$1,577,644	\$71,812,059					
Average Loan	\$98,603	\$52,533					
Average Home Sale Price	\$120,286	\$69,137					
Average Income of Borrower	\$49,907	\$39,827					
Average Age of Borrower	33	32					
Average Family Size	1						
% Minority Buyers	13%	17%					
% Female Headed Household	38%	48%					
% Below 55% of Median Income	31%	51%					
NOTE: The Average Family Size reflects t	the average for all loans.						

#### **EXHIBIT 4** FY 2011 Michigan Mortgage Credit Certificate **Existing Homes New Homes** 7 166 # Loans \$1,029,045 \$14,928,356 \$ Volume \$147,006 \$89,930 Average Loan Average Home Sale Price \$147,491 \$90,887 \$35,281 \$40,732 Average Income of Borrower 30 Average Age of Borrower 24 2 2 Average Family Size 0% 10% % Minority Buyers % Female Headed Household 29% 44% 43% 52% % Below 55% of Median Income 86% 98% % First Time Homebuyer

EXHIBIT 5 FY 2011 Property Improvement Loans			
# Loans	94		
\$ Volume	\$1,160,669		
Average Loan Amount	\$12,348		
Average Income Of Borrower	\$37,204		
Average Interest Rate	6.4947		
Average Age Of Borrower	50		
Average Family Size	2.2		
% Female Borrowers	58.51%		
% Borrowers Over Age 55	39.36%		
% Minority Borrowers	9.57%		
% Homes 40+ Years Old	73.4%		
Average Age Of Home	58		

EXHIBIT 6						
FY 2011 Construction Jobs, Wages, Taxes						
	Jobs	Wages	Taxes			
Multifamily Direct Loans	30	\$2,002,743	\$711,274			
Across The Park Apts	4	\$272,860	\$92,540			
Alpine Haus	19	\$1,261,179	\$427,729			
Barnett Station	28	\$1,892,779	\$672,221			
Beacon Hill	17	\$1,144,609	\$406,508			
Birchwood Meadows	2	\$123,130	\$43,730			
Butternut Creek	19	\$1,279,688	\$454,481			
Country Place Family & Senior Apts	9	\$583,266	\$207,147			
Edge of the Woods Apts	78	\$5,176,484	\$1,838,428			
Freedom Place	4	\$249,221	\$88,511			
Gladeshire	19	\$1,244,048	\$441,824			
Grandview Tower Apts	2	\$116,250	\$41,286			
Hattie Beverly/Madison Square	22	\$1,492,938	\$530,217			
Hearthside	1	\$85,746	\$30,453			
Medical Center Village Family	8	\$526,100	\$186,844			
Medical Center Village-Senior	2	\$103,889	\$35,234			
Midtown Village	23	\$1,500,000	\$532,725			
Patterson Crossing	21	\$1,418,708	\$503,854			
Phoenix Place Apts	8	\$541,384	\$183,610			
Southside II Apts	48	\$3,214,599	\$1,141,665			
Spring Lake Village	38	\$2,531,380	\$899,020			
St. Paul Townhomes	46	\$3,075,000	\$1,092,086			
The Rickman House	14	\$899,714	\$305,138			
Windsong	30	\$2,002,743	\$711,274			
Multifamily Loans Subtotal	462	\$30,735,711	\$10,866,523			
Single Family Loans	551	\$36,694,852	\$12,445,059			
Mich. Mortgage Credit Cert.	120	\$7,978,701	\$2,705,976			
Property Improvement Loans	9	\$580,335	\$213,070			
TOTAL	1,141	75,989,597	26,230,628			

# EXHIBIT 7 FY 2011 Grants to Non-Profit Organizations and Local Governments

### **GRANTS TO PREVENT HOMELESSNESS**

Emergency Solutions Grants (ESG)			
Grantee Name	City	County	Grant Amount
Barry County United Way	Hastings	Barry	38,913
Bay Area Women's Center	Bay City	Bay	68,601
Blue Water Center for Independent Living	Port Huron	St. Clair	118,798
Channel Housing Ministries, Inc./D.B.A. Oceana's Home Partnership	Hart	Oceana	67,920
Child and Family Services of Upper Peninsula, Inc.	Marquette	Marquette	73,552
Child and Family Services of Upper Peninsula, Inc.	Marquette	Marquette	55,679
Child and Family Services of Upper Peninsula, Inc.	Marquette	Marquette	84,312
Choices of Manistee County Inc	Manistee	Manistee	98,747
City of Grand Rapids	Grand Rapids	Kent	316,109
City of Grand Rapids	Grand Rapids	Kent	10,803
Community Action Agency	Jackson	Jackson	72,746
Community Action Agency	Jackson	Jackson	14,400
Community Action Agency	Jackson	Jackson	152,238
Community Foundation for Northeast Michigan	Alpena	Alpena	192,006
Eightcap, Incorporated	Greenville	Montcalm	115,298
Eightcap, Incorporated	Greenville	Montcalm	13,325
Eightcap, Incorporated	Greenville	Montcalm	53,138
Emergency Shelter Services, Inc.	Benton Harbor	Berrien	7,500
Emergency Shelter Services, Inc.	Benton Harbor	Berrien	133,644
Gogebic Ontonagon Community Action Agency	Bessemer	Gogebic	51,032
Goodwill Industries of Northern Michigan, Inc	Traverse City	Grand Traverse	86,721
HAVEN House	East Lansing	Ingham	264,791
Homeless Action Network of Detroit	Highland Park	Wayne	466,038
Housing Resource Center of Allegan County	Allegan	Allegan	192,045
Housing Resources, Inc.	Kalamazoo	Kalamazoo	315,655

	A CONTRACTOR OF THE CONTRACTOR		
Housing Services for Eaton Co.	Charlotte	Eaton	117,591
KeyStone Place, inc.	Centreville	St. Joseph	115,577
Lenawee Emergency and Affordable Housing Corp.	Adrian	Lenawee	107,586
Lighthouse of Oakland Co., Inc	Pontiac	Oakland	7,500
Lighthouse of Oakland Co., Inc	Pontiac	Oakland	264,699
Lutheran Social Services of Wisconsin and Upper Michigan	Milwaukee	Marquette	55,160
Macomb Homeless Coalition	Clinton Township	Macomb	123,454
Manistique Housing Commission	Manistique	Schoolcraft	28,030
Metro Community Development Inc.	Flint	Genesee	274,513
Mid Michigan Community Action Agency, Inc.	Farwell	Clare	78,894
Midland Area Homes, Inc	Midland	Midland	41,662
Monroe County Opportunity Program	Monroe	Monroe	151,140
Newaygo County Community Services	Fremont	Newaygo	145,406
Newaygo County Community Services	Fremont	Newaygo	49,767
Northeast Michigan Community Service Agency, Inc.	Alpena	Alpena	37,980
Northwest Michigan Community Action Agency	Traverse City	Grand Traverse	103,836
Northwest Michigan Community Action Agency	Traverse City	Grand Traverse	84,097
Northwest Michigan Community Action Agency	Traverse City	Grand Traverse	53,300
Northwest Michigan Community Action Agency	Traverse City	Grand Traverse	262,864
Oakland Livingston Human Service Agency	Howell	Oakland	131,687
Ottawa County	Holland	Ottawa	197,079
Pines Behavioral Health	Coldwater	Branch	143,210
Pines Behavioral Health	Coldwater	Branch	10,002
Relief After Violent Encounter (R.A.V.E.)	St. Johns	Clinton	71,029
Relief After Violent Encounter (R.A.V.E.)	St. Johns	Clinton	77,073
River House, Inc.	Grayling	Crawford	83,963
Safe Horizons	Port Huron	St. Clair	144,005
Sault Ste. Marie Housing Commission	Sault Ste. Marie	Chippewa	109,316
Sault Ste. Marie Housing Commission	Sault Ste. Marie	Chippewa	6,100
Southwest Michigan Community Action Agency	Benton Harbor	Berrien	70,481
Southwest Michigan Community Action Agency	Benton Harbor	Berrien	67,447
Summit Pointe	Battle Creek	Calhoun	85,368

The Salvation Army	Alma	Gratiot	39,695
U.P. Community Services	Iron Mountain	Dickinson	134,220
United Way of Bay County	Bay City	Bay	100,620
United Way of Lapeer County	Lapeer	Lapeer	107,777
United Way of Mason County	Ludington	Mason	46,123
United Way of Saginaw County	Saginaw	Saginaw	206,263
Washtenaw County	Ann Arbor	Washtenaw	286,509
Wayne Metropolitan Community Action Agency	Wyandotte	Wayne	161,610
West Michigan Therapy, Inc.	Muskegon	Muskegon	78,614
Women's Information Service	Big Rapids	Mecosta	82,196
Total ESG Grants	777		\$7,607,454

Homeless Assistance Special Grant	Construction Const		
Grantee Name	City	County	Grant Amount
Corporation for Supportive Housing	Brighton	Livingston	75,000
Corporation for Supportive Housing	Brighton	Livingston	175,000
Department of Human Services	Lansing	Ingham	78,700
Michigan Coalition Against Homelessness	Lansing	Ingham	640,500
Michigan Coalition Against Homelessness	Lansing	Ingham	162,000
Michigan Coalition Against Homelessness	Lansing	Ingham	98,000
Michigan Coalition Against Homelessness	Lansing	Ingham	640,500
Total Homeless Assistance Special Grants			\$1,869,700
TOTAL HOMELESS GRANTS			\$9,477,154

COMMUNI	TY DEVELOPMEN	T (CD) GRANTS			
Community Development Block Grants (CDBG)					
Grantee Name	City	County	Grant Amount		
Bay County	Bay City	Bay	\$300,000		
Benzie County	Beulah	Benzie	\$150,000		

Berrien County	St. Joseph	Berrien	\$300,000
Berrien County	St. Joseph	Berrien	\$294,390
Calhoun County	Marshall	Calhoun	\$300,000
Calumet, Village of	Calumet	Houghton	\$194,500
City of Alma	Alma	Gratiot	\$157,000
City of Eaton Rapids	Eaton Rapids	Eaton	\$77,800
City of Fremont	Fremont	Newaygo	\$158,700
City of Owosso	Owosso	Shiawassee	\$116,700
City of Owosso	Owosso	Shiawassee	\$155,600
Crawford County	Grayling	Crawford	\$150,000
Eaton County	Charlotte	Eaton	\$300,000
Gladwin County	Gladwin	Gladwin	\$175,000
Gogebic County	Bessemer	Gogebic	\$150,000
Grand Traverse County	Traverse City	Grand Traverse	\$300,000
Gratiot County	Ithaca	Gratiot	\$225,000
Hillsdale County	Hillsdale	Hillsdale	\$225,000
Huron County	Bad Axe	Huron	\$200,000
Ingham County	Mason	Ingham	\$283,300
losco County	Tawas City	losco	\$175,000
Iron County	Crystal Falls	Iron	\$150,000
Isabella County	Mt. Pleasant	Isabella	\$275,000
Jackson County	Jackson	Jackson	\$300,000
Kalkaska County	Kalkaska	Kalkaska	\$150,000
Kalkaska County	Kalkaska	Kalkaska	\$140,575
Lake County	Baldwin	Lake	\$150,000
Lenawee County	Adrian	Lenawee	\$300,000
Luce County	Newberry	Luce	\$125,000
Manistee County	Manistee	Manistee	\$175,000
Manistee County	Manistee	Manistee	\$175,000
Marine City, City of	Marine City	St. Clair	\$116,700
Marine City, City of	Marine City	St. Clair	\$203,500
Mason County	Ludington	Mason	\$175,000
Mason County	Ludington	Mason	\$175,000
Missaukee County	Lake City	Missaukee	\$150,000
Montcalm County	Stanton	Montcalm	\$275,000
Montmorency County	Atlanta	Montmorency	\$150,000

Newaygo County	White Cloud	Newaygo	\$246,362
Ogemaw County	West Branch	Ogemaw	\$143,500
Ogemaw County	West Branch	Ogemaw	\$175,000
Ogemaw County	West Branch	Ogemaw	\$175,000
Ottawa County	Holland	Ottawa	\$300,000
Saginaw County	Saginaw	Saginaw	\$270,000
Saginaw County	Saginaw	Saginaw	\$270,000
Sanilac County	Sandusky	Sanilac	\$225,000
Schoolcraft County	Manistique	Schoolcraft	\$125,000
Schoolcraft County	Manistique	Schoolcraft	\$125,000
Tuscola County	Caro	Tuscola	\$250,000
Van Buren County	Paw Paw	Van Buren	\$300,000
Van Buren County	Paw Paw	Van Buren	\$300,000
Wexford County	Cadillac	Wexford	\$200,000
TOTAL CDBG Grants			\$10,678,627

HOME Funds			
Grantee Name	City	County	Grant Amount
Arenac County	Standish	Arenac	\$126,300
Barry County	Hastings	Barry	\$150,000
Bay Area Housing, Inc.	Bay City	Bay	\$30,000
Bay Area Housing, Inc.	Bay City	Bay	\$360,800
Bethany Housing Ministries, Inc.	Muskegon	Muskegon	\$5,000
Bethany Housing Ministries, Inc.	Muskegon	Muskegon	\$161,539
Bethany Housing Ministries, Inc.	Muskegon	Muskegon	\$161,539
Bethany Housing Ministries, Inc.	Muskegon	Muskegon	\$161,539
Channel Housing Ministries, Inc./D.B.A. Oceana's Home Partnership	Hart	Oceana	\$30,000
Chippewa-Luce-Mackinac Community Action Agency	Sault Ste. Marie	Chippewa	\$165,000
City of Belding	Belding	Ionia	\$75,000
City of Grand Haven	Grand Haven	Ottawa	\$112,000
City of Lapeer	Lapeer	Lapeer	\$221,500
City of Portage	Portage	Kalamazoo	\$135,000
City of Portage	Portage	Kalamazoo	\$170,000
Community Action Agency	Jackson	Jackson	\$30,000

Crawford County	Grayling	Crawford	\$200,000
Detroit Catholic Pastoral Alliance	Detroit	Wayne - City of Detroit	\$10,000
Gogebic Ontonagon Community Action Agency	Bessemer	Gogebic	\$30,000
Grandmont/Rosedale Development Corporation	Detroit	Wayne - City of Detroit	\$300,000
Grandmont/Rosedale Development Corporation	Detroit	Wayne - City of Detroit	\$330,000
Grandmont/Rosedale Development Corporation	Detroit	Wayne - City of Detroit	\$368,500
Greater Lansing Housing Coalition	Lansing	Ingham	\$15,000
Greater Lansing Housing Coalition	Lansing	Ingham	\$162,600
Habitat for Humanity Detroit	Detroit	Wayne - City of Detroit	\$500,000
Highland Park Homeownership Collaborative	Highland Park	Wayne - Outside City	\$70,000
HOME of Mackinac County	St. Ignace	Mackinac	\$30,000
HomeStretch	Traverse City	Grand Traverse	\$30,000
Houghton County	Houghton	Houghton	\$150,000
Human Development Commission	Caro	Tuscola	\$30,000
ICCF Non-Profit Housing Corporation	Grand Rapids	Kent	\$135,300
ICCF Non-Profit Housing Corporation	Grand Rapids	Kent	\$135,300
ICCF Non-Profit Housing Corporation	Grand Rapids	Kent	\$135,300
ICCF Non-Profit Housing Corporation	Grand Rapids	Kent	\$192,081
Ingham County	Mason	Ingham	\$319,000
Ionia County	lonia	Ionia	\$150,000
Jackson Affordable Hsg. Corp.	Jackson	Jackson	\$15,000
Jackson Affordable Hsg. Corp.	Jackson	Jackson	\$70,000
Kalamazoo Neighborhood Housing Services, Inc.	Kalamazoo	Kalamazoo	\$30,000
LINC Community Revitalization Inc. (fka Lighthouse Communities Inc.)	Grand Rapids	Kent	\$30,000
Marine City, City of	Marine City	St. Clair	\$190,600
Monroe County Opportunity Program	Monroe	Monroe	\$30,000
NCCS Center for Nonprofit Housing	Fremont	Newaygo	\$30,000
NCCS Center for Nonprofit Housing	Fremont	Newaygo	\$300,000
NCCS Center for Nonprofit Housing	Fremont	Newaygo	\$360,000
Northeast Michigan Affordable Housing	Cheboygan	Cheboygan	\$30,000
Northwest Michigan Community Action Agency	Traverse City	Grand Traverse	\$30,000
Roscommon County	Roscommon	Roscommon	\$324,000

Total HOME Fund Grants			\$7,202,898
Wayne Metropolitan Community Action Agency	Wyandotte	Wayne - Outside City	\$300,000
U-SNAP-BAC Non-Profit Housing Corporation	Detroit	Wayne - City of Detroit	\$15,000
Sturgis Neighborhood Program	Sturgis	St. Joseph	\$30,000
Rural Michigan CDC	Hillman	Montmorency	\$30,000

MSHDA-Funded Grants			
Grantee Name	City	County	Grant Amount
Habitat for Humanity of Michigan	Lansing	Ingham	\$155,000
Habitat for Humanity of Michigan	Lansing.	Ingham	\$155,000
Habitat for Humanity of Michigan	Lansing	Ingham	\$155,000
Total MSHDA-Funded Grants			\$465,000

Neighborhood Stabilization Program 2 (NSP2)				
Grantee Name	City	County	Grant Amount	
Center for Community Progress	Flint	Genesee	\$6,000,000	
TOTAL NSP 2 Grants		, 1	\$6,000,000	
TOTAL CD GRANTS			\$24,346,525	
TOTAL, ALL FY 2011 GRANTS			\$33,823,679	

EXHIBIT 8 FY 2011 Low Income Housing Tax Credits Allocated				
Project Name	Location	Type	Units	Credit
Allegan Senior Residence	Allegan	Elderly	20	\$452,362
Alpine Haus	Gaylord	Elderly	230	\$716,570
Bishop Moore Apartments	Highland Park	Elderly	103	\$40,556
Bridgeview Greene	St. Ignace	Family	40	\$415,573
Charters Cove	St. Ignace	Elderly	24	\$279,037
Cheboygan Shores	Cheboygan	Elderly	24	\$244,972
Clare Castle Senior Housing	Clare	Elderly	24	\$16,668
Clemens Court	Clinton Township	Family	160	\$788,754
Cornerstone Estates III	Detroit	Family	62	\$997,436
Coronado Apartments	Detroit	Family	24	\$472,895
Crooked River	Alanson	Family	16	\$156,067
Dickerson Manor	Detroit	Elderly	66	\$899,206
Division Park Avenue Apts.	Grand Rapids	Family	30	\$725,792
East Jefferson Affordable AL	Detroit	Elderly	75	\$1,500,000
Friendship Place Apartments	Adrian	Elderly	58	\$390,799
Gardenview Estates IIIA	Detroit	Family	38	\$1,020,703
Gardenview Estates IIIB	Detroit	Family	36	\$942,210
Ginger Square Apartments	Owosso	Family	108	\$16,056
Koehler Crossing	Plainwell	Elderly	28	\$316,804
Livingston Greene	Fowlerville	Elderly	32	\$358,401
Madison Square Senior Apts.	Grand Rapids	Elderly	60	\$1,244,904
Medical Center Village–Fam.	Detroit	Family	194	\$1,109,368
Near North Apartments	Ann Arbor	SN/Family	39	\$1,270,424
Newport Apartments	Clinton Township	Family	168	\$1,127,347
Northfield Center Apartments	Saginaw	Family/Elderly	120	\$909,562
Northwind/Hilltop Apartments	Kalamazoo	Family/Elderly	160	\$1,004,819
NSO Bell Housing	Detroit	SN/Family	155	\$1,500,000
Olde Mill	Saugatuck	Family	24	\$271,898
Palmer Park Square	Detroit	Family	161	\$1,500,000
Parkview Apartments	Ypsilanti	Family	74	\$988,201
Pineshores Apartments	Mt. Morris Twp	Family	120	\$453,364
Rickman House Redev.	Kalamazoo	SN/Family	49	\$1,179,805
River Village Apartments	Flint	Family/Elderly	340	\$1,500,000
Rolling Brook Apartments	Algonac	Elderly	74	\$494,551
Serrano Lofts	Grand Rapids	Family	15	\$455,123
Tamarack Apartments	Holt	Elderly	100	\$689,007
Windjammer Greene	Munising	Family	24	\$231,190
Wood Creek	Sault Ste. Marie	Elderly	32	\$259,683
Woodside Square Apts.	Romulus	Family	85	\$24,043
Total: 39 Developments			3,192	\$26,964,150

Tax Exempt Projects Not Funded From Tax Credit Cap:				
Project Name	Location	Туре	Units	Credit
Across the Park	Detroit	Elderly	200	\$441,128
Barnett Station	Shelby	Family/Elderly	32	\$122,995
Birchwood Meadows Apts	Alpena	Elderly	]111	\$215,847
Country Place Apt & Sr Cit Apts	Big Rapids	Family/Elderly	68	\$217,884
Edge of the Woods	Sault Ste Marie	Family	80	\$213,964
Freedom Place Apts	Detroit	Family/Elderly	350	\$1,180,105
Gladeshire Apts	Kalamazoo	Family	40	\$185,275
Grandview Tower Apts	Port Huron	Elderly	111	\$245,350
Hearthside	Portage	Elderly	128	\$383,045
Midtown Village	Holland	Elderly	30	\$232,845
Patterson Crossing	Frankfort	Family	56	\$267,199
Phoenix Place	Pontiac	Elderly	200	\$544,955
Spring Lake Village	Pontiac	Family	250	\$545,419
St. Paul Townhomes	Saginaw	Family	230	\$619,241
Windsong Apartments	Ann Arbor	Family	31	\$208,437
Total: 15 Developments			1,917	\$5,623,689

EXHIBIT 9				
Project	Income Housing Tax Credits City	S Denied Reason		
Armory Arts Commons II	Jackson	Low Score		
Boldenaire Housing	Detroit	Did Not Meet Threshold		
Brush Estates Senior Village	Detroit	Did Not Meet Threshold		
Cass Apartments	Detroit	Did Not Meet Threshold		
Copper Hills Apartments	Lake Linden/Houghton	Low Score		
Coronado Square	Detroit	Did Not Meet Threshold		
Courtyard Place	South Haven	Did Not Meet Threshold		
Lincoln Park Apartments	Lincoln Park	Low Score		
Main Street Apartments	Berrien Springs	Low Score		
Maplewoods I	Ypsilanti Twp.	Low Score		
Maplewoods II	Ypsilanti Twp.	Low Score		
New Center Square	Detroit	Low Score		
Pinebluff Apartments	Kingsford	Did Not Meet Threshold		
Saks Park Senior Village	Detroit	Did Not Meet Threshold		
Sandy Pines Apartments	Kalkaska	Low Score		
Scotten Park	Detroit	Did Not Meet Threshold		
Southtown Square	Grand Rapids	Low Score		
Tappan Park	Detroit	Did Not Meet Threshold		
Tappan Senior Village	Detroit	Did Not Meet Threshold		
Total: 19 Developments				

### Exhibit 10 Changes to Qualified Action Plan made During FY 2011 (QAP)

The text below is taken from the Staff Report to the revised 2012 QAP. It discusses the major changes to the QAP from the FY 2010 version.

#### MSHDA 2012 Qualified Allocation Plan: Staff Report

#### Introduction

A QAP being a device whereby the state seeks to make best use of the LIHTC resource for benefit of the citizens of Michigan, it is incumbent upon MSHDA to change the QAP to reflect shifting policy priorities as these are influenced by events, including experience with the previous QAP, macroeconomic developments in the state of Michigan, and economic and policy changes throughout the nation as a whole. We begin with a review of the past year's events relating to housing policy, as a basis for identifying what areas MSHDA elected to change, and which the Authority sought to continue.

#### The changing housing-finance environment since 2010

During 2010, the LIHTC equity market rebounded strongly. Despite the permanent absence of Fannie Mae and Freddie Mac as potential LIHTC buyers, buyers returned to LIHTC equity, some motivated by continuing CRA interest, others as purely economic investors. As a result, and unlike the fraught conditions of 2008 and 2009, virtually all 2010 LIHTC equity was successfully placed, although with a wide range of nationally reported prices.

Meanwhile, the temporary ARRA-related pipeline-protection measures, the soft debt TCAP program, and the Exchange – have expired, which eliminates that distraction and thus serves also to concentrate sponsor, lender, and investor attention on the LIHTC.

If there is a consensus of investor opinion, it is that 2011 and 2012 will be a continuation of the solid LIHTC demand and that the disruption of 2008 and 2009 is now, thankfully, behind us. However, as a result of the economic challenges of recent prior years, strengthening communities and creating jobs must be a priority of Michigan's housing policy.

As state governments are generally under financial stress and resources are constrained (even more so after the expiration of ARRA-funded support for state and local governments) policy demands even greater accountability and efficiency in use of taxpayer money.

#### Key principles of this 2012 QAP

The 2011 QAP, which modified the 2009 QAP, was generally well received by participants, with applications strong: activity during the 2010 allocation cycle was well oversubscribed, with applications representing 260% of the total LIHTC MSHDA had available to award. Given the state of the current economic and housing market as well experience gained from recent prior QAPs, the 2012 QAP is guided by several key principles that are reflected throughout the OAP:

• Continue to make Michigan LIHTC an attractive investment, for sponsors, lenders, and investors. This includes streamlining processes, encouraging new and capable sponsors/partnerships, and maintaining a portfolio approach to the allocation.

- Strengthen Michigan's economies and jobs base, so as to build the economic base that can support quality housing in quality communities. This includes emphasis on central cities and their economic redevelopment, focus on preservation as an anchor to neighborhoods, and emphasizing communities.
- Make MSHDA's money go further, with emphasis on cost containment and cost effectiveness, encouraging
  appropriate planning among sponsors through competitive scoring rules, and rewarding lower-cost
  development.
- Build on what works, by making Permanent Supportive Housing continue as a viable tenure configuration; using Target Percentages (and a new Category approach as well) to assure diversity of location, property types, and tenancies; and pursuing sensible green improvements.

These are expanded upon below, and this Staff Report also includes a section highlighting areas of evolving practice, to encourage stakeholders to provide insights that may help MSHDA shape future policy.

#### Continue to make Michigan LIHTC an attractive investment

While Michigan developers have shown commendable loyalty to the state's priorities, without an equity investor properties cannot proceed, and LIHTC equity investment is a national phenomenon. MSHDA therefore seeks to make Michigan LIHTC attractive to equity investors by providing an allocation process that is rational, transparent, fair, efficient, sequential, and straightforward to navigate.

#### Streamline processes wherever possible

1. Equity investor commitments and closing. In 2009, when the LIHTC markets were disrupted, MSHDA required a 'hard letter' from a LIHTC equity investor, and gave substantial points to properties that were ready to close. Now that the markets have recovered, MSHDA has followed stakeholder recommendations and eliminated the hard equity letter requirements and replaced it with an easier-to-satisfy equity investor letter. See Section VII.A.17 of the QAP.

MSHDA's goal remains that of receiving applications for projects that are highly likely to receive equity investment, and of weeding out those that are not, while minimizing the additional effort required to demonstrate that likelihood. MSHDA now requires an equity investor letter by an investor/syndicator, with sufficient detail of price and terms to demonstrate that the capital provider has performed a level of review and due diligence that shows serious interest in a property. This level of review is higher than an 'expression of interest' but less than a binding commitment. MSHDA has also eased related requirements, setting a 180-day deadline for properties to close on equity and all other sources of financing, and eliminating the requirement that the 6% fee be submitted with the application.

2. Elimination of rolling round. Eliminating the requirement for hard equity eliminates the need for a rolling allocation round, especially as in MSHDA's experience, the rolling-round was fully subscribed the first day it was open.

Accordingly, the proposal for the 2012 QAP is to have two separate competitive rounds, each for 50% of the 2012 credit ceiling. The dates for these rounds are August 15, 2011 and February 15, 2012.

3. Not impose MSHDA underwriting standards if they are redundant and MSHDA is not at risk. Stakeholders observed that in some cases, MSHDA is merely allocating LIHTC, not debt or other resources, and that third parties are providing hard debt, soft debt, and equity, using underwriting standards that those parties think suitable for placing their money at risk. While MSHDA remains every bit as concerned about property viability as if MSHDA had a lending role in the property, MSHDA has no wish to constrain market innovation. Hence MSHDA will accept a debt and/or equity provider's underwriting standards if the applicant submits acceptable written

documentation from both the lender and equity provider, indicating what the alternative standards are and how they are being used. See Section IX.G of the QAP.

4. Allow 'anticipatory funding' to be considered available if it has a later funding cycle than MSHDA's. Stakeholders rightly observed that many properties capture other resources – leverage that MSHDA seeks to encourage – but that these other entities have funding rounds that do not coincide with MSHDA's. Examples of such funds include City of Detroit HOME funding and Federal Home Loan Bank funding, both of which are awarded on their own competitive cycles.

MSHDA strongly encourages use of such resources, and accordingly, has modified the QAP to give projects the flexibility to pursue other sources of funding which are also awarded on a funding round basis. Specifically, applicants may indicate that they are *potential* recipients of such funds, and MSHDA will consider that potential provided that the applicant has submitted, and currently has pending, a valid application for the identified funding source prior to making an award of credit. Naturally the applicant will then be required, after award, to maintain the application and secure a funding commitment within 90-days of the LIHTC award or MSHDA may reclaim the award. See Section VII.A.7 of the QAP and Section B.2 of the Scoring Summary.

5. Use external green standards chosen by the applicant. Greening MSHDA properties remains a priority that stakeholders largely endorsed, while raising many practical concerns about achieving green certification. Green standards are continuously changing and national construction methods and specifications are constantly improving. Criteria that have been in place for years may be out of step with more current, recognizable standards, a changing landscape that is difficult for MSHDA staff to monitor.

Accordingly, MSHDA has elected to adopt recognized national standards of LEED and Enterprise Green Communities as its basis for its Green Policy. Applicants can receive points for implementing either of these methods, or simply incorporate the new MSHDA green affordable housing criteria, depending on what works best for their specific deal type.

The MSHDA criteria seek to set a common-sense baseline approach which is reasonable and advisable for projects to incorporate – both for the environment and the bottom line. MSHDA's criteria consist of items which are generally less costly and easier to incorporate.

For 2012, applicants will be required to incorporate one of the green criteria – MSHDA, LEED, or Enterprise Green Communities – into their development. Incorporation of either the LEED or Green Communities will earn a project points, while incorporation of the basic MSHDA criteria will not. See Section VII.A.18 of the QAP and the Green Policy.

6. Post-award followup and interim closing milestones. With the deadline for a project to close on its equity and financing set at 180 days, it is important to have an interim step after the Reservation is issued for projects to demonstrate they are making progress toward closing. This allows projects that have secured the appropriate financing commitments to move forward, while also giving MSHDA the ability to reclaim credit from projects that are not able to secure these commitments and allocate it to another project. MSHDA has therefore established a 90-day progress update, by which time awardees will be required to show substantive progress on funding, namely (a) a term sheet for each debt source, including evidence of the ability to close within 90 further days; (b) a Letter of Intent for all equity sources, which confirms the existence of a committed investor, again with a demonstration of ability to close within 90 further days; and (c) certification that a site visit has been conducted by the investor or syndicator.

In addition, language in the administrative guidance memo issued early in 2011 describing MSHDA's project review at various stages will be incorporated into the QAP. While MSHDA will underwrite a property at initial

award to determine whether or not an award of credit will be made, MSHDA will review the project underwriting again at the 10% Certification and when the project is placed in service, but these interim underwriting reviews will not be used to hold up progress or Form 8609 issuance. MSHDA's primary objective at the two latter stages will be to ensure that we are not allocating more credit to the project than is necessary for financial feasibility. See Sections XI and XII of the QAP.

#### Encourage new and capable sponsors

Though MSHDA awards LIHTC to properties, properties are developed by sponsors, so MSHDA has a continuing interest in maintaining within and for the State of Michigan a large and robust population of sponsors that are diversified by scale, mission orientation, expertise, geography, and property specialties. A robust sponsor population also assures healthy competition for MSHDA's LIHTC and a continuing improvement of LIHTC development. For this, therefore, MSHDA has a policy interest in seeing new sponsors enter the LIHTC business, compete for and win awards, and develop successful properties.

At the same time that it is encouraging innovation, however, MSHDA has a duty to pick the strongest properties, many of which are delivered by the strongest sponsors, many of whom are also the most experienced. As a result MSHDA has to balance between encouraging newcomers without lowering its standards to do so, while not penalizing experienced developers simply because they are successful.

- 1. Experience bonus points reduced from 30 to 20. Total points available for both the general partner and the management agent have been decreased from 30 to 20. Those with more experience will still receive more points, but not as much as before, which is part of an effort to balance this scoring criterion with the total points available overall. See Section D.1 of the Scoring Summary.
- 2. Performance period to qualify for experience points reduced from 5 years to 3. In discussions over the last several years, stakeholders have returned several times to the principle that some developers have done fewer properties of high quality and should not be permanently disadvantaged vis-à-vis those whose experience goes back decades. Stakeholders suggested that 3 years is sufficient to cover the period including initial lease-up and stabilization. MSHDA concurs, and has reduced from 5 years down to 3 years the period that a property, to be counted as positive experience, must be in service (or, in the case of a management company, under that company's management). See Section D.2 of the Scoring Summary.
- 3. Points are scored not for any experience, but solely for positive experience. Stakeholders expressed general endorsement of MSHDA's emphasis on development team experience but raised logical and valid concerns about the specifics, and in particular the difference between any experience and positive experience. While this should be self-evident, the principle is worth memorializing in the QAP text. Thus, when listing the properties that comprise their experience, applicants must now indicate for those properties any negative events, which include whether a property has materially defaulted on any obligation (including foreclosure or bankruptcy) or has any uncorrected 8823's outstanding more than 6 months. Properties so flagged will not count toward the applicant's experience points. See Section VII.A.22 of the QAP and Sections D.1 and D.2 of the Scoring Summary.
- 4. Sponsors must disclose all negative experience, including non-MSHDA affordable properties. While MSHDA is a distinct entity, other affordable housing programs (such as those run by HUD, RHS, or other states) draw on the same core skills and corporate values as those MSHDA supports, and as a result performance in those properties is relevant to evaluating a sponsor's capacity. Thus, similar to the previous point, MSHDA has added a certification to the application materials, requiring applicants to disclose their prior participation in any affordable programs, not just MSHDA's. The certification encompasses removal from an ownership entity, HUD Previous Participation (Form 2530) violations, violations or citations by the Rural Housing Service (RHS) which operates the §515 program, HOME program violations, and regulatory or mortgage defaults.

In addition, as a courtesy to applicants, MSHDA will offer to give any applicant a pre-application Previous Participation review. Applicants that contact MSHDA staff at least 30 days before a funding round will be advised in advance of any outstanding issues, which could lead to a potential negative point assessment in a LIHTC funding round, and hence have an opportunity to take action. See Section VII.C of the QAP, and Sections D.3 and D.4 of the Scoring Summary.

5. All sponsors, including non-profits, must provide financial statements. Stakeholders suggested generally that non-profit developers should be held to the same financial-capacity standards as for-profits. Upon consideration, MSHDA agrees, and has added conforming language to the requirements in Policy Bulletin #7 relating to the financial capacity of nonprofit entities designed to align them with the requirements which apply to for-profit entities. See Section VII.A.11 of the QAP, Section D.5 of the Scoring Summary, and Policy Bulletin #7.

#### Maintain a 'portfolio' approach to the allocation

MSHDA is interested not only in individual properties, but also in a portfolio approach to the state as a whole. Encouraging diversity of location, tenancy and use, configuration, and other attributes not only assures that the state serves different aspects of affordable housing demand, but also provides MSHDA and sponsors with a continuing rich source of examples that can serve as innovation models for other properties and pilots for potential future QAP priorities. Stakeholders, particularly sponsors, likewise develop specialties and quite understandably seek encouragement that properties suitable for their areas of expertise will capture some portion of the state's overall LIHTC resources. Thus, Michigan's LIHTC has set-aside mandates (established in both the §42 statute itself and the MSHDA Act) and MSHDA has adopted Target Percentages (which are not mandatory but represent allocation priorities apart from strict total score). In an effort to improve this, MSHDA is adding another attribute, the Categories, that operates similarly to target percentages, but address a different dimension of diversity, configuration.

1. The Category approach: Preservation, PSH, and Open. For many years, Michigan has made Preservation (which helps stabilize communities) and Permanent Supportive Housing (which assists one of the state's most vulnerable populations) priorities within the QAP. To encourage diversity among property types, the QAP adds a Category applicable to each property. Under the proposed QAP, all properties must self-identify as one and only one of Preservation (first test), PSH (second test), or Open (all other properties). A property that is both Preservation and PSH will be assigned to the PSH category. Then MSHDA has added a category allocation to assure that all three categories are represented in the allocations. All properties will be scored and ranked relative to others in the same category. In a manner similar to Target Percentages, MSHDA will select properties, based on scores, so a minimum of 25% of credits will go to Preservation properties, 25% to PSH, and 25% to Open properties. Because these category percentages total only 75% of the credits, the final distribution could be 25-50% Preservation, 25-50% PSH, and 25-50% Open properties, unless there is a shortage of projects applying in any one category.

Although MSHDA will be using three screens – set-asides, target percentages, and categories – there is minimal risk of failing to fill the requirements, because (a) only the set-asides are mandatory, and (b) every property has a tenancy, a location, and a configuration, so some properties will satisfy all three dimensions, some two or one or zero. This is summarized schematically below.

	<u>Set-asides</u>	Target Percentages	<u>Categories</u>
Where specified	§42 statute/MSHDA Act	MSHDA QAP	MSHDA QAP
Are they mandatory?	Yes	No	No
Principal attribute	Tenancy and use	Location type	Configuration type

See Section VI of the QAP.

#### Strengthen Michigan's economy and jobs base

Affordable housing is where lower-income wage-earners reside, so it is only natural that MSHDA's affordable housing policy must be cognizant of the state's economic challenges. In view of these evolving state priorities, the QAP includes these large-scale changes:

- Strengthen the jobs base, via the Central Cities Target Percentage (Section VI of the QAP).
- Modification of preservation priorities, (Section VII.B.1 of the QAP and Section F of the Scoring Summary).

#### Create a "Central Cities" Target Percentage

Stakeholders observed that Target Percentages did not include an emphasis on Michigan's downtowns and urban core areas, where economic development and job creation are important state priorities. Accordingly, MSHDA has created a new Target Percentage, 20% for "Central Cities." A "Central City" location is defined as being located within a traditional downtown or commercial center with a block group employee to resident ratio of 1.0 or more. MSHDA developed this method, so as to provide an objective and measurable standard on which stakeholders can make decisions with confidence. MSHDA Marketing Staff will be available to assist applicants in determining whether or not they qualify for this Target Percentage. Alternatively, applicants may also use an online web application MSHDA is developing to determine if they are eligible for this Target Percentage or the points available to projects in these locations by using their project's address. See Section VI of the QAP.

In addition to the Central Cities Target Percentage, properties in locations of this type can earn up to 10 additional scoring points determined on a sliding scale using the project's Walk Score which applicants can find at www.walkscore.com. See Section A.5 of the Scoring Summary.

#### Refine and sharpen the Preservation category

- 1. Preservation points have been lowered. MSHDA has carefully reviewed all categories and levels of points available, and has made point-scaling adjustments (reflected in Section F of the Scoring Summary) whose aggregate effect is to reduce the potential advantages of Preservation properties. While they are still preferred, the proposed new scoring system does not weigh this category as heavily as was done previously.
- 2. Points added for a Preservation sub-priority very old Section 236 properties. As an active leader in affordable housing during the early 1970's, the State of Michigan developed a portfolio of properties under HUD's Section 236 interest reduction subsidy program (IRP). These assets have aged significantly, require major rehabilitation, and have almost fully amortized their original loans. Should the properties complete full loan repayment without a transaction, then under current Federal law their residents would lose eligibility for 'enhanced vouchers'. Aside from the potential loss of affordable housing stock, this could result in the loss of approximately 5,000 vouchers otherwise available to the State of Michigan, and would have a devastating impact on the ability of these people to live in quality housing. Thus, these assets are a rising priority for MSHDA.

Accordingly, up to 9 additional preservation points spread across three different categories have been added for the rehab of a Section 236 property nearing its original mortgage maturity. Owners that can secure an award of project-based rental assistance from a local PHA will receive additional points, which make up 3 of the 9 available points for these projects. MSHDA has also awarded more points to properties closer to their full loan amortization, since

these are the projects that must be prioritized first. See Section F of the Scoring Summary.

#### Focus on communities

Like the updated Green Policy referenced above, site criteria are an important objective for MSHDA to achieve but in a manner that allows flexibility to developers in meeting the goals. The 2012 QAP utilizes the Walk Score methodology found at <a href="https://www.walkscore.com">www.walkscore.com</a> to determine the walkability and proximity of site amenities and other positive attributes to the proposed project. All projects will then have the opportunity to earn up to 10 points determined on a sliding scale using the project Walk Score.

Similarly, MSHDA has renewed the points for Michigan business, so as to keep development and construction jobs at home. See Section C. 6 and D.1 – D.3 of the Scoring Summary.

#### Make MSHDA's money go further

For the state and for MSHDA, money is tight and will get tighter. MSDHA and all its stakeholders must demonstrate, not just to ourselves but to Michigan's leadership and taxpayers, that we are making best uses of resources entrusted to us. The 2012 QAP thus includes several new cost-containment measures.

#### Cost containment scoring

MSHDA has heard stakeholder concerns that total development costs (TDCs) for properties may be rising above levels that are sound policy as being necessary to create quality developments. MSHDA shares that view. Accordingly, MSHDA has added bonus points for properties that achieve their objectives at a lower TDC, which should ultimately mean the use of less credit per project. As construction types vary, MSHDA will rank all submissions on credit usage per affordable square foot by construction type (Historic and Adaptive Re-use, New Construction, Preservation), and then award bonus points only to the highest-ranked properties within each construction type.

Because the ranking is comparative, not absolute, applicants will therefore not know whether they will receive the points or not when they apply. This seeks to encourage applicants to consider all possible credit/cost containment approaches. Additionally, by having like projects compete against one another for these points, MSHDA intends to account for variances in inherent construction costs. Using per-square-foot accounts for different bedroom sizes (and discourages targeting smaller units for containment measures). Market-rate apartments and non-residential space will be eliminated from the psf calculation. See Section I of the Scoring Summary.

MSDHA expects this component to continue evolving in future QAPs as we gain more experience.

#### Acquisition cost points

As a further encouragement to cost containment, MSHDA will award 3 points for acquisition-rehab Preservation properties where the acquisition cost is less than 40% of the Total Development Cost (TDC). See Section F.3 of the Scoring Summary.

#### Eliminate additional credit option

In the 2011 QAP, MSHDA gave priority, in new LIHTC allocations, to properties that had received previous LIHTC allocations and were returning for additional credits. This was intended as a safety valve for properties experiencing cost increases due to circumstances entirely beyond their control. Nevertheless, MSHDA's experience with the

additional-credit has been insufficiently positive to warrant its continuation, particularly in view of the perverse incentives that could be created by awarding points for cost containment in one year, then allowing those that had previously won awards to return later for a higher LIHTC (and hence higher TDC). Accordingly, MSHDA has eliminated the additional-credit option.

#### Build on what works

Two areas that had attracted attention in previous QAPs, Permanent Supportive Housing and green improvements, have proven successful in practice and are being kept largely unchanged.

#### Continue current Permanent Supportive Housing rules

Ever since 2008, Permanent Supportive Housing has been featured prominently in the QAPs, both as a concentrated use category of properties, and in the requirement that 10% of every non-elderly property be available for PSH residents. During the QAP comment process, stakeholders commented extensively about both aspects. Significantly, none of the commenters offered demonstrable evidence that either PSH requirement was leading to property infeasibility. MSHDA's experience is likewise that PSH, although a more complicated form of tenure than a normal rental, is viable in both purpose-built and deconcentrated properties.

MSHDA has concluded that the 10% PSH requirement is feasible and does not impair property operational viability, and hence is making no change in the requirement's substance. However, to facilitate successful implementation and operation, MSHDA has simplified and clarified the requirements, focusing on four key areas: 1) the safety valve provision; 2) what is expected when a funding shortfall for service provision occurs; 3) voucher availability for PSH units in a project; and 4) the MOU/Inclusion Plan deadlines and expectations. These changes should simplify this requirement for applicants and their investors, thereby alleviating many stakeholder concerns expressed. See Section VII.A.1 of the QAP for the PSH threshold, Section VI of the QAP for the PSH category, and Addendum VI for the 10% PSH requirements.

#### Keep green requirements but streamline them where possible

Green Policy and walkability have been retained, not as administrative requirements but instead as attributes that can earn points. See Section VII.A.18 of the QAP and (Sections A.4 and A.5 of the Scoring Summary.

#### Areas of future consideration

In several areas, MSHDA elected to make no change despite conducting extensive review. We flag these for stakeholder awareness, as they may be changed in the future.

#### Continuing to refine Permanent Supportive Housing

As described in Section 5.A above, Permanent Supportive Housing remains a priority for the state and for MSHDA, and is substantively unchanged in this QAP. Nevertheless, there are continuing practical challenges to making PSH work, both as stand-alone properties and as a portion of normal rental properties. MSHDA appreciates the lively commentary its stakeholders have provided regarding PSH, and expects to receive further insights and suggestions that will help us improve our allocations to PSH properties and their success as homes and investments. Additionally, one of MSHDA's priorities includes having a working group that is focused on determining how well this process works, which should provide factual evidence that will help inform future policy direction. See Sections VI and VII.A.1 of the QAP.

#### Housing as part of economic revitalization

Although affordable housing is a community asset in its own right, recent economic challenges in Michigan have demonstrated that its development or renovation can stimulate the local economy and strengthen local communities. MSHDA must always consider the economic and community impact of properties financed using LIHTC resources, and invites continuing stakeholder input as to how these objectives can be better aligned.

EXHIBIT 11					
<b>FY</b>	FY 2011 Technical Assistance Provision  Organization Receiving Contract				
Consultant	TA	Type of TA	Amount		
Abraham & Gaffney	Greater Lansing Housing Coalition	Financial Management	\$11,750		
Abraham & Gaffney	Greater Lansing Housing Coalition	CHDO Capacity Bldg/Direct TA	\$5,000		
Ask Development Solutions	MSHDA (COP- Pontiac)	HOME - Cap. Building/In-direct TA	\$10,943		
Beckett & Raeder	City of Muskegon Heights	Cities of Promise	\$2,000		
Brickley DeLong	MSHDA (Neighborhoods Inc. Exit Audit)	HOME ADMIN - Financial Mgmt.	\$3,590		
Capital Access, Inc.	MSHDA (NSP2)	NSP Admin - Capacity Bldg/In- direct TA	\$178,560		
Capital Fundraising	MSHDA (COP - Hamtramck Historical Mus).	Cities of Promise	\$24,883		
Capital Fundraising	MSHDA (COP - Highland Park McGregor Library)	Cities of Promise	\$26,000		
Capital Fundraising Associates	MSHDA (COP - Highland Park-McGregor Library)	Cities of Promise	\$9,000		
CoC Strategic Support, LLC	MSHDA (Rental Dev & Spec. Housing AAL)	Supportive Housing	\$9,000		
CoC Strategic Support, LLC	MSHDA (Continuum of Care Workshops)	Supportive Housing	\$57,529		
Community Legal Resources	MSHDA (NSP2)	NSP Admin - Capacity Bldg/In- direct TA	\$11,760		
Corporate F.A.C.T.S.	Lighthouse CDC	Financial Management	\$4,995		
Corporate F.A.C.T.S.	Lighthouse Community Development	Financial Management	\$4,995		
Corporate F.A.C.T.S.	MSHDA (COP - Detroit Partnership)	Cities of Promise	\$2,000		
Corporate F.A.C.T.S.	MSHDA (COP Detroit Partnership)	Cities of Promise	\$14,000		

EXHIBIT 11 FY 2011 Technical Assistance Provision			
Consultant	Organization Receiving TA	Type of TA	Contract Amount
Coulter Consulting	MSHDA (HPR)	Capacity Building/In- direct TA	\$1,500
Coulter Consulting	Northwest MI Comm. Action Agency	CHDO Capacity Bldg/Direct TA	\$2,380
Cursor Control	MSHDA (CDM Software Training)	Capacity Building/In- direct TA	\$5,000
Franke Consulting Group	MSHDA (HOME,CDBG, Stimulus)	Capacity Building/In- direct TA	\$10,000
Hager Consulting	City of Grand Haven	Capacity Building/In- direct TA	\$6,150
Hager Consulting	City of Benton Harbor	HOME - Cap. Building/In-direct TA	\$6,391
Hager Consulting	Jubilee Ministries, Inc.	CHDO Capacity Bldg/Direct TA	\$6,978
Hager Consulting	MSHDA (NSP1)	NSP Admin - Capacity Bldg/In-direct TA	\$30,895
Harold Mast Consulting	MSHDA (FHLB Awards)	Capacity Building/In- direct TA	\$14,425
JRT Consulting, LLC	City of Detroit	Cities of Promise	\$12,000
JRT Consulting, LLC	Yates Township	CDBG - Capacity Bldg./Direct TA	\$6,050
Kadushin Assoc. Architects Planning	MSHDA (COP - Highland Park)	Cities of Promise	\$29,155
Mi Association of Planning	MSHDA (COP - Det, Flint, Muskegon, Highland Park)	Cities of Promise	\$52,504
Nonprofit Enterprise at Work	Gateway Community Services	Supportive Housing	\$17,333
Organizational Services, Inc.	MSHDA (Affordable Housing Conf. Planning)	HOME ADMIN - Cap. Bldg/In-direct TA	\$110,000
Pro Housing Consultant	Manistee County	CDBG - Capacity Bldg./Direct TA	\$5,119
Revitalize, LLC	MSHDA (HO & RR Trainings)	CDBG - Capacity Bldg./Direct TA	\$12,236
Shouldice Home Inspections	MSHDA (HQS Trainings)	Construction Management	\$10,845
Shouldice Home Inspections	MSHDA (HQS Trainings)	Construction Management	\$1,300
St. Clair Rental Assistance	MSHDA (HCV Agent Training)	Housing Voucher Programs	\$7,900

EXHIBIT 11 FY 2011 Technical Assistance Provision				
Consultant	Organization Receiving TA	Type of TA	Contract Amount	
Strategic Planning Services	MSHDA (HOME & NSP Marketing Webinar)	Capacity Building/In- direct TA	\$20,000	
Strategic Planning Services	MSHDA (COP - Hamtramck/Highland Park)	Cities of Promise	\$16,900	
Strategic Planning Services	MSHDA (COP- Flint)	Cities of Promise	\$6,175	
Strategic Planning Services	MSHDA (COP - Pontiac)	Cities of Promise	\$6,900	
Strategic Planning Services	City of Highland Park (NSP1)	NSP Admin - Capacity Bldg/ln-direct TA	\$7,935	
The Michigan Association of Planning	MSHDA (COP)	Cities of Promise	\$11,853	
Tim McIntyre	MSHDA (Rental Dev & Spec. Housing AAL)	Supportive Housing	\$93,912	
Wade Trim	City of Highland Park	Cities of Promise	\$15,750	
TOTAL		The state of the s	\$903,590	