

**MULTIJURISDICTIONAL TASK FORCES (MJTF)
BYRNE JUSTICE ASSISTANCE GRANT (BYRNE JAG)
FISCAL YEAR 2016
PROGRAM DESCRIPTION**

**(For Currently Funded Task Forces Only)
BE SURE TO READ ALL REQUIREMENTS LISTED BELOW.**

Applications that do not adhere to requirements listed below, will not be reviewed or awarded.

PROBLEM STATEMENT:

Michigan is located between major drug markets of Chicago and New York City, shares an international border with Canada, and has three of the 25 busiest commercial land ports in the United States. The Detroit and Port Huron border crossings are major trans-shipment points for large quantities of club drugs and high potency Canadian indoor-grown marijuana. The exploitation of the Michigan Medical Marijuana Act has become a major problem for law enforcement in the region.

Michigan is also currently experiencing a significant public health problem due to the rise in users of heroin. Overdose deaths increased from 271 during the four-year period of 1999-2002 to 728 in 2010-2012 (*Michigan Department of Community Health, 2013*). A major reason is the rise in costs of the harder to get prescription opiates and the availability/abuse of heroin are increasing, with a marked rise in heroin use by young adults.

Methamphetamine continues to be a problem in western and rural Michigan. Meth lab seizures increased from 299 in 2010 to 352 in 2015. Cocaine and crack cocaine continue to pose a significant threat in the region through major road transportation routes.

MJTFs are vital elements in the statewide effort to combine all available resources to reduce crime. The major emphasis for these task forces is the investigation of illegal substance abuse and associated criminal activity. Eligible applicants must have state and local law enforcement participation and a commitment from federal sources for joint criminal investigations. MJTFs must also have a board of directors that includes all participating agencies and must initiate or be members of a community coalition designed to bring all available resources together for crime-solving initiatives. Because most law enforcement authority is limited to specific jurisdictions but criminal activity is not, it is possible for large criminal enterprises to commit crimes beyond the scope of authority of a particular law enforcement agency. Addressing this problem requires cooperation among local, state, and federal law enforcement agencies, prosecutors, courts, corrections, service agencies, and the community. MJTFs should combine the talents and resources of a variety of organizations to eliminate jurisdictional/procedural barriers and enhance problem-solving initiatives.

Agencies receiving awards for MJTFs **MUST HAVE ON FILE:**

1. A written interagency agreement (between all participating agencies) defining activities and responsibilities.
2. A prosecutor statement demonstrating collaborative involvement with the team toward meeting the team's goals and objectives.
3. A plan of intelligence sharing, via computerized networking.
4. A plan for forfeiture sharing, including how funds will be used.

5. A commitment for staffing by all participating agencies.
6. A written commitment to use the Michigan High Intensity Drug Trafficking Areas' Deconfliction Center on all cases, when applicable.

NOTE: This is a competitive grant and will be awarded based on merit, demonstrated need, data-driven decision making, and performance measures.

APPLICATION REQUIREMENTS:

1. Board approval of the application must be received, in writing, within 60 days of the application submission date. Awards will not be made until this is on file with the Michigan State Police, Grants and Community Services Division (MSP/GCSD).
2. To the fullest extent possible, funded projects need to demonstrate evidence-based practices. Programs and practices are considered to be evidence-based when their effectiveness has been demonstrated by causal evidence (generally obtained through one or more outcome evaluations). Causal evidence documents a relationship between an activity or intervention and its intended outcome, including measuring the direction and size of a change and the extent to which a change may be attributed to the activity or intervention. Causal evidence depends on the use of scientific methods to rule out, to the extent possible, alternative explanations for the documented change.
3. Any vacated funded position must be filled within 30 days. Exceptions to this requirement must be approved in writing from the MSP/GCSD.

GOALS, OBJECTIVES, ACTIVITIES, AND PERFORMANCE MEASURES:

MJTFs are designed to act as a deterrent through arresting persons who violate statutes regulating the distribution of controlled substances. To evaluate the effectiveness of arrests, consideration must be given to the types of drugs that need to be prioritized at the state level.

Information on arrests will be collected by each MJTF. Arrest data will include the level of arrest for each drug offense, as well as the type of drug for each arrest. Teams will also report their total operating budget and the number of sworn law enforcement personnel assigned to the team.

Priority targeted drugs for 2016 will be:

1. Heroin
2. Prescription Opiates
3. Methamphetamine
4. Cocaine

Applications should contain goals, listed by priority for drug abuse issues in your target area.

Goal #1	Reduce deaths, serious injury, economic costs, criminal activity, and persons responsible for drug trafficking in MJTF areas.
Objectives	Reduce deaths and serious injury from drug overdoses. Reduce economic costs and threats to community safety caused by drug trafficking. Remove multijurisdictional drug offenders from the regional area. Reduce and solve drug-related criminal activity. Reduce community harm.

Activities	<p>Establishment of criteria to identify, select, and prioritize narcotic investigations with emphasis on community harm. Coordination and monitoring of cases to ensure effective management and supervision of shared investigation and prosecutorial resources and activities.</p> <p>Each project shall have a board of directors, which is comprised of a representative from each state, county, and local agency participating in the project. The board will establish policies consistent with:</p> <ol style="list-style-type: none"> 1. Purpose area goals and objectives. 2. Allocating, focusing, and managing project resources. 3. Providing oversight of project investigations. 4. The board will determine if the grant funds provided produced evidence-based outcomes. 5. Members of the board will have an equal vote on all matters.
Performance Measures	<p>Reduced overdose deaths; reduced drug overdoses; reduced drug-related crime; and, decreased number of persons requiring treatment. Increased arrests, narcotics, and cash seizures for priority drugs.</p>
Goal #2	<p>Work with citizen groups, schools, community, and substance abuse prevention/treatment agencies to reduce crime and improve quality of life.</p>
Objectives	<p>Cooperation and interaction with schools, community agencies, and citizen groups (including participation on boards and committees) to develop crime-solving and prevention strategies.</p>
Activities	<p>Activities are the result of board of directors and community-based committees' problem-solving initiatives. Teams will participate in the development and implementation of crime prevention strategies. Problem-solving initiatives will be defined in the application and reported quarterly. The board of directors will submit a final report with an evaluation component at the conclusion of the grant year.</p>
Performance Measures	<p>Number of crime prevention/problem-solving strategies initiated. The extent of task force involvement with service agencies, local community/business groups, and school personnel in the regional area.</p>

APPLICATION ASSISTANCE:

1. Before initiating your grant--be prepared! Locate data to assist with your problem statement and performance measures (e.g., Uniform Crime Report (UCR), Crime and Crime Clearance Data; federal and state Threat Assessment Reports; hospital and treatment admission data; intelligence and informant data; prosecutor, probation, and parole data; National Survey on Drug Use and Health; and, National Institute on Drug Abuse Monitoring the Future surveys). The key is to truly analyze the crime problems in your policing area and determine how your grant activities will impact goals and objectives.

Think about your costs! If it was between your team or another team receiving an additional \$50,000--what is needed within your application to show the additional money is deserved, based on data-driven decisions and results?

2. The most important part of your application is the problem statement. *"We have seen an increase in heroin in the target area over the past year."* does not confirm a problem. Instead, *"We have increased the seizure of heroin in the target area by 1,000 grams over the same period last year. Informants and users now report having as many as five sources to purchase from compared to an average of two over the past year."* identifies a problem. Problem statements must be data-driven. Goals and objectives must be specific to the problems identified within the problem statement.
3. Examples of numerical performance measures:
 - a. Increase burglary clearances in the target area by 20 percent. For example, if the 2014 UCR reported that burglary clearances were 65, $65 \times .20 = 13 + 65 = 78$. Thus, 78 is the new target number for burglary clearances.
 - b. In the problem statement you have determined by the number of emergency room admissions, treatment admissions, informant information and arrests that prescription drugs are a problem in area B. Your data reveals that 30 percent of the drugs are being supplied by burglaries (home and business); 40 percent are from doctor shoppers; 10 percent are stolen from relatives' medicine cabinets; and, 10 percent are illegally prescribed or prescription filled. Based on your previous year's statistics, provide a numerical measurement for improvement of the problem.
 - c. Additional numerical performance measures may include: number of persons in the target area on probation or parole; wanted fugitives who are arrested for new crimes each year; number of multiple registrants purchasing pseudoephedrine; and/or, number of persons suspected of abusing the prescription system for your target area listed in the Michigan Automated Prescription System.

PREVIOUS GRANT COMPLIANCE:

Application reviews will include scoring on the applicant's previous compliance with Byrne JAG federal and state requirements for timeliness, accuracy, and completeness of reports.

UNIFORM CRIME REPORTING COMPLIANCE:

Applicants must comply with Michigan Public Act 319 of 1968, as amended. This law requires county sheriff's departments, as well as city, village, and township police departments to submit monthly UCR data to the Michigan Department of State Police.

MATCH REQUIREMENT:

There is no match requirement for this program area.

UNIFORM CRIME REPORTING COMPLIANCE:

Applicants and all subcontractors must comply with Michigan Public Act 319 of 1968, as amended. This law requires county sheriff's departments, as well as city, village, and township police departments, to submit monthly UCR data to the Michigan State Police.

LOCAL BYRNE JAG APPLICATION REQUIREMENT:

Applicants and any subcontractors which appear on the federal fiscal year 2015 JAG Allocations List are required to have submitted a Byrne JAG application to the Department of Justice. Applicants who are eligible for direct Byrne JAG awards and fail to apply for those awards will

not be considered for funding under this program, including as a subgrantee. The fiscal year 2015 Byrne JAG Allocations List is available online at: www.bja.gov/programs/jag/15jagallocations.html.

BUDGET DEVIATION ALLOWANCES:

Budget deviation allowances will no longer be accepted. All budget and programmatic changes will require a formal amendment on the Michigan Automatic Grant Information Connection Plus (MAGIC+) system. (Discussion topic)

UNALLOWABLE EXPENSES AND ACTIVITIES:

- Costs in applying for this grant (e.g., consultants, grant writers, etc.).
- Any expenses incurred prior to the date of the contract.
- Any administrative costs not directly related to the administration of this grant award.
- Indirect costs rates or indirect administrative expenses (only direct costs permitted).
- Personnel, including law enforcement officers, not connected to the project for which you are applying.
- Lobbying or advocacy for particular legislative or administrative reform.
- Fund raising and any salaries or expenses associated with it.
- Legal fees.
- All travel including first class or out-of-state travel (except preauthorized under certain program areas).
- Promotional items (except preauthorized under certain program areas).
- One-time events, prizes, entertainment (e.g., tours, excursions, amusement parks, sporting events) (except preauthorized under certain program areas).
- Honorariums.
- Contributions and donations.
- Management or administrative training, conferences (only pre-approved project related training).
- Management studies or research and development (costs related to evaluation are permitted).
- Fines and penalties.
- Losses from uncollectible bad debts.
- Purchase of land.
- Memberships and agency dues, unless a specific requirement of the project (prior approval required).
- Compensation to federal employees for travel or consulting fees.
- Military type equipment such as armored vehicles, explosive devices, and other items typically associated with the military arsenal.
- Purchase vehicles, vessels or aircraft.
- Construction costs and/or renovation (including remodeling).
- Service contracts and training beyond the expiration of the grant award.
- Informant fees, rewards or buy money.
- Expert witness fees.
- K9 dogs and horses (including any food and/or supplies relating to the upkeep of law enforcement animals).
- Livescan devices for applicant prints, including any related supplies.

- Weapons, including tasers.
- Food, refreshments, snacks.
 - Note: No funding can be used to purchase food and/or beverages for any meeting, conference, training, or other event. Exceptions to this restriction may be made only in cases where such sustenance is not otherwise available (e.g., extremely remote areas), or where a special presentation at a conference requires a plenary address where there is no other time for sustenance to be attained. Such an exception would require prior approval from the Department and the U.S. Department of Justice. This restriction does not apply to water provided at no cost, but does apply to any and all other refreshments, regardless of the size or nature of the meeting. Additionally, this restriction does not impact direct payment of per diem amounts to individuals in a travel status under your organization's travel policy.

INITIATION OF PROJECT:

All projects must be initiated within 60 days of the date the grant is awarded.

REPORTING REQUIREMENTS:

If this application is selected for a Byrne JAG award, the requirements below must be met throughout the grant period. Failure to do so may cause your award to be suspended or revoked.

PERFORMANCE/PROGRESS/PERFORMANCE MEASUREMENT TOOL (PMT) REPORTS:

Progress reporting will take place no later than 20 days after the end of each quarter through the federal PMT system located at: <http://www.bjaperformancetools.org>. If applicable, another report (also due no later than 20 days after the end of each quarter) must be submitted and will include performance on implementation, activity, goals and objectives as well as metrics specific to the program area.

Quarterly due dates are outlined below:

- January 20, 2016
- April 20, 2016
- July 20, 2016
- October 20, 2016

All Performance/Progress/PMT Reports must be completed through MAGIC+ by the 20th day after the end of each quarter. It is the grantee's responsibility to become familiarized with the requirements of the Performance/Progress/PMT Reports, which are contained within the awarded contract.

FINANCIAL STATUS REPORTS (FSR) (REQUEST FOR REIMBURSEMENT):

FSRs must be submitted on a monthly basis, no later than 30 days after the close of each calendar month. Requests for reimbursement must be submitted for the month in which payment by your agency was made. Dates are outlined below:

Report Period	Report Due Date
10/1/14 - 10/31/15	11/30/15
11/1/14 - 11/30/15	12/30/15
12/1/14 - 12/31/15	1/30/16
1/1/15 - 1/31/16	2/28/16
2/1/15 - 2/28/16	3/30/16
3/1/15 - 3/31/16	4/30/16
4/1/15 - 4/30/16	5/30/16
5/1/15 - 5/31/16	6/30/16
6/1/15 - 6/30/16	7/30/16
7/1/15 - 7/31/16	8/30/16
8/1/15 - 8/31/16	9/30/16
9/1/15 - 9/30/16	10/30/16

The FSR form and instructions for completing the FSR form are contained within MAGIC+. It is the grantee's responsibility to become familiarized with the requirements of the FSR, which are contained within the awarded contract.