

## Michigan Department of State Police Report on School Safety

Sec. 407 of 2019 PA 53 (SB147) requires that not later than March 30, the MSP Office of School Safety provide a school safety report to the Legislature and the House and Senate fiscal agencies that must include the following:

**A. The status of school safety grants, if any, issued by the Grants and Community Division or the Office of School Safety, including grant amounts awarded to each school district for school safety improvements.**

In an effort to create safe and secure learning environments, the Michigan Legislature created the [Competitive School Safety Grant Program](#) (CSSGP), administered by the MSP Grants and Community Services Division, to provide competitive grants to public or nonpublic schools, school districts, and intermediate school districts (ISDs) to improve the safety and security of students, staff, and school buildings through the purchase of technology and equipment.

The FY2018 CSSGP was supported by a \$25 million GF/GP appropriation in [2018 PA 207](#) (Art. XX), with a performance period of November 1, 2018 through September 30, 2019. Extensions have been provided to grantees to allow for the successful completion of awarded projects. Progress on many projects was slowed due to the high demand for services and supplies from the limited number of vendors, manufacturers, and service providers available in the state and the school safety industry.

The FY2019 CSSGP was supported by a \$25 million GF/GP appropriation in 2018 PA 618. Grant awards were [announced](#) on March 27, 2019, and have an initial performance period through June 1, 2020.

For each year, boilerplate language created two separate grant programs. \$10 million was allocated for grants without a match requirement and \$15.0 million was allocated for grants requiring a 25% local match. Unmatched grant awards were limited to \$25,000 per school or \$250,000 per district, while match grant awards were limited to \$1.0 million per applicant.

### **FY 2018 CSSGP**

#### **Grantee Summary**

- 188 applicants were selected to receive awards from the 2018 CSSGP appropriation. This breaks down as follows:
  - 107 public schools were awarded \$22,275,816.
  - 43 nonpublic schools were awarded \$1,088,280.
  - 22 public charter schools were awarded \$315,874.
  - 16 ISD/RESAs were awarded \$2,396,062.
- Program Area One (PA1) (no match required).
  - Grantees requested \$14,479,243 for proposed projects.
  - \$10 million was [awarded](#).
- Program Area Two (PA2) (25 percent required cash match).
  - Grantees proposed projects that totaled \$32,700,582 in expenditures.
  - \$20 million was awarded (\$15 million [awarded](#), \$5 million required matching funds from grantees).

- Of the eligible project categories, the most requested projects were for access control systems and security film/glass.
- 55 counties had at least one award.
- Wayne (15), Oakland (13), Macomb (11), and Jackson (11) counties had the most awards.

### Progress Summary

- Financial and Project Status Reports are reported quarterly for the duration of the grant period, until the projects are completed.
- All 188 grantees have reported expenditures and received reimbursements.
- 175 grantees have completed their projects.

### Reported Expenditures for FY 2018 CSSGP Grantees (as of March 30, 2020)

Project Category	Program Area 1 (no match)		Program Area 2 (25% match)		All Grantees		
	Grantees	Expenditures	Grantees	Expenditures*	Grantees	Expenditures*	Total Reimbursements
Hardened access points	27	\$1,003,567	21	\$3,111,633	48	\$4,115,199	\$3,337,291
Access control systems	63	\$2,181,431	15	\$2,867,220	78	\$5,048,651	\$4,331,846
Security film/glass	48	\$2,021,948	10	\$730,467	58	\$2,752,415	\$2,569,798
Public address systems	36	\$1,123,594	22	\$2,399,072	58	\$3,522,666	\$2,922,898
Door barricade devices	28	\$1,370,947	9	\$1,093,978	37	\$2,464,925	\$2,191,430
Door locks	14	\$343,036	7	\$729,680	21	\$1,072,717	\$890,297
Mobile phone applications	5	\$38,550	3	\$50,529	8	\$89,079	\$76,447
Intercom with building access controls	18	\$214,099	3	\$167,628	21	\$381,726	\$339,820
Interoperable communications	15	\$342,915	6	\$624,483	21	\$967,398	\$811,278
Signage	7	\$54,233	3	\$90,148	10	\$144,381	\$121,844
Interior doors	3	\$262,488	1	\$26,841	4	\$289,329	\$282,618
Student and visitor screening systems/ equipment	11	\$146,252	2	\$200,115	13	\$346,367	\$296,338
Trauma supplies	19	\$103,922	5	\$58,205	24	\$162,127	\$147,576
Enhanced facility mapping	4	\$78,600	1	\$12,482	5	\$91,082	\$87,962
Phone enhancements (E-911 enabled) and classroom intercom phone systems	2	\$12,042	4	\$120,186	6	\$132,228	\$102,182
Exterior key control devices	1	\$1,148	1	\$768	2	\$1,916	\$1,724
<b>Total</b>		<b>\$9,298,771</b>		<b>\$12,283,435</b>		<b>\$21,582,206</b>	<b>\$18,511,348</b>

\* Expenditures include the required 25 percent cash match. Totals may not sum due to rounding.

### FY 2019 CSSGP

#### Grantee Summary

- 230 grantees were selected to receive funding.
  - 135 public schools were awarded \$17,016,625.
  - 66 non-public schools were awarded \$4,884,433.
  - 20 public charter schools were awarded \$1,935,751.
  - 9 ISDs/RESAs were awarded \$1,163,191.
  - All 230 grantees were first-time CSSGP recipients.

- PA1 (no match required).
  - 186 grantees were [awarded](#) \$15 million.
  - 104 public schools were awarded \$9,002,516.
  - 58 non-public schools were awarded \$4,074,789.
  - 18 public charter schools were awarded \$1,612,331.
  - 6 ISDs/RESAs were awarded \$310,364.
- PA2 (25 percent required cash match).
  - 44 grantees were [awarded](#) \$10 million.
  - 31 public schools were awarded \$8,014,109.
  - 8 non-public schools were awarded \$809,644.
  - 2 public charter schools were awarded \$323,420.
  - 3 ISDs/RESAs were awarded \$852,827.
- Schools or school districts serving 66 of the 79 counties that had applicants received awards.
- Oakland and Wayne counties had the most grantees with 24 each, followed by Kent (19) and Genesee (16).

### Progress Summary

- Financial and Project Status Reports are required quarterly, with reports due by July 30 and October 30, 2019; and January 30, April 30, and June 30, 2020.
- 173 grantees have reported expenditures and received reimbursements.
- 55 grantees have completed their projects.

### Reported Expenditures for FY 2019 CSSGP Grantees (as of March 30, 2020)

Project Category	Program Area 1 (no match)		Program Area 2 (25% match)		All Grantees		
	Grantees	Expenditures	Grantees	Expenditures*	Grantees	Expenditures*	Total Reimbursements
Access control system	48	\$956,950	7	\$1,786,301	55	\$2,743,251	\$2,296,675
Bollards	5	\$41,496	0	\$300,867	5	\$342,363	\$267,147
Exterior doorways/locks	14	\$291,394	2	\$309,313	16	\$600,707	\$523,379
Intercom system	23	\$355,288	6	\$235,527	29	\$590,815	\$531,933
Interior Doorways/locks	25	\$740,823	10	\$834,144	35	\$1,574,967	\$1,366,431
PA system	23	\$551,936	8	\$565,582	31	\$1,117,518	\$976,122
Panic alert system	14	\$376,132	2	\$385,439	16	\$761,571	\$665,211
Secure vestibule	11	\$239,033	2	\$421,470	13	\$660,503	\$555,135
Security camera system	37	\$1,471,276	3	\$432,022	40	\$1,903,298	\$1,795,293
Shatter resistant glass/film	40	\$1,005,657	5	\$808,767	45	\$1,814,424	\$1,612,233
Signage	7	\$47,343	5	\$12,201	12	\$59,543	\$56,493
Two-way radios	14	\$323,422	4	\$992,687	18	\$1,316,108	\$1,067,937
<b>Total</b>		<b>\$6,400,749</b>		<b>\$7,084,319</b>		<b>\$13,485,068</b>	<b>\$11,713,989</b>

\* Expenditures include the required 25 percent cash match. Totals may not sum due to rounding.

**B. Reports of incidents of school violence or threats reported to the State Police by local law enforcement or local school districts, or received through the Michigan Incident Crime Report (MICR).**

The following data provides the number of incidents reported by school districts to the MSP Office of School Safety via an online reporting tool in accordance with 2018 PA 551 ([MCL 380.1308a](#)).

CY2019 SCHOOL SAFETY INCIDENT REPORTING		
<b>Number of incidents</b>	Number of incidents of Physical Assault or Other Crime Involving Physical Violence	163
	Number of incidents of Criminal Sexual Conduct	28
	Number of Illegal Possession of Controlled Substances or Alcohol	241
	Number of incidents of Trespassing	12
	Number of incidents of Vandalism	43
	Number of incidents of Arson	1
	Number of incidents of Larceny (Theft)	96
	Number of incidents of Armed Robbery	1
	Number of incidents of Gang-Related Activity	2
	Number of incidents of Other Crimes	89
<b>Number of incidents, involving the attempted commission of a crime</b>	Number of incidents of Physical Assault or Other Crime Involving Physical Violence	50
	Number of incidents of Criminal Sexual Conduct	7
	Number of Illegal Possession of Controlled Substances or Alcohol	35
	Number of incidents of Trespassing	2
	Number of incidents of Vandalism	5
	Number of incidents of Larceny (Theft)	14
	Number of incidents of Unarmed Robbery	1
	Number of incidents of Other Crimes	28

**Note:** Schools were not required to begin reporting until March 28, 2019.

The following provides Michigan Incident Crime Reporting (MICR) incident-based data for elementary and secondary school locations during the 2019 calendar year. Statistics are collected from law enforcement agency reports using the location code in MICR assigned to an elementary or secondary school:

Offense Code	Offense Description	Total
3000	Immigration	1
9001	Murder/Nonnegligent Manslaughter (Voluntary)	2
10001	Kidnapping/Abduction	10
10002	Parental Kidnapping	9
11001	Sexual Penetration Penis/Vagina CSC 1st	60
11002	Sexual Penetration Penis/Vagina CSC 3rd	37
11003	Sexual Penetration Oral/Anal CSC 1st	28
11004	Sexual Penetration Oral/Anal CSC 3rd	31
11005	Sexual Penetration Object CSC 1st	12
11006	Sexual Penetration Object CSC 3rd	11
11007	Sexual Contact Forcible CSC 2nd	89
11008	Sexual Contact Forcible CSC 4th	312
12000	Robbery	23

Offense Code	Offense Description	Total
12001	Carjacking	1
13001	Non-Aggravated Assault	2,921
13002	Aggravated/Felonious Assault	315
13003	Intimidation/Stalking	984
20000	Arson	42
21000	Extortion	12
22001	Burglary Forced Entry	189
22002	Burglary Entry Without Force (Intent)	47
22003	Burglary Entry W/Out Auth. W/Or W/Out Force	50
22004	Possession Of Burglary Tools	1
23001	Larceny Pocket picking	9
23002	Larceny Purse-snatching	2
23003	Larceny Theft From Building	675
23004	Larceny Theft From Coin Operated Machine/Dev.	1
23005	Larceny Theft From Motor Vehicle	66
23006	Larceny Theft Of Motor Veh Parts/Accessories	30
23007	Larceny Other	535
24001	Motor Vehicle Theft	23
24002	Motor Vehicle As Stolen Property	6
25000	Forgery/Counterfeiting	39
26001	Fraud False Pretense/Swindle/Confidence Game	38
26002	Fraud Credit Card/Atm	22
26003	Fraud Impersonation	12
26005	Fraud Wire	2
26006	Fraud Bad Checks	5
26007	Fraud Identity Theft	10
26008	Fraud Hacking/Computer Invasion	9
27000	Embezzlement	21
28000	Stolen Property	17
29000	Damage To Property	735
30001	Retail Fraud Misrepresentation	1
30002	Retail Fraud Theft	11
35001	Violation Of Controlled Substance	955
35002	Narcotic Equipment Violations	81
36002	Sexual Penetration Nonforcible Other	12
36003	Peeping Tom	3
36004	Sex Offense Other	188
37000	Obscenity	162
38001	Family Abuse/Neglect Nonviolent	151
38002	Family Nonsupport	3
38003	Family Other	130
40001	Commercialized Sex Prostitution	1
41002	Liquor Violations Other	125
42000	Drunkenness	2
48000	Obstructing Police	149
49000	Escape/Flight	1

Offense Code	Offense Description	Total
50000	Obstructing Justice	264
51000	Bribery	1
52001	Weapons Offense Concealed	170
52002	Weapons Offense Explosives	11
52003	Weapons Offense Other	161
53001	Disorderly Conduct	884
53002	Public Peace Other	317
54001	Hit And Run Motor Vehicle Accident	18
54002	OUIL or OUID	12
55000	Health And Safety	917
56000	Civil Rights	4
57001	Trespass	287
57002	Invasion of Privacy Other	15
62000	Conservation	10
63000	Vagrancy	6
70000	Juvenile Runaway	221
72000	Animal Cruelty	1
73000	Miscellaneous Criminal Offense	209
75000	Solicitation (All Crimes Except Prostitution)	1
77000	Conspiracy (All Crimes)	2

**C. Reports of OK2SAY-based incidents and activities, as provided to the department of attorney general.**

**Activities** are single tips sent into the OK2SAY tip line. Generally, when a tip is submitted it may involve multiple communications between the individual and the OK2SAY technician. Often, these communications are counted as a single tip. An **incident** is a specific, singular event. Many individual activities can make up one incident.

For calendar year 2019, OK2SAY reported:

Activities: 5,742

Incidents: 4,645

Additional incident detail is captured in the [OK2Say annual reports](#) from the Department of the Attorney General. Section 8 of the Student Safety Act ([MCL 752.918](#)) requires these reports to be provided to the Governor and Legislature by July 31.

**D. Based upon an evaluation of incidents of school safety and analysis of school safety grants, recommendations on best practices and other safety measures to ensure school safety in this state.**

Michigan has long been at the forefront of school safety efforts. However, more can be done to promote the continued safety of Michigan's schools. In November 2018, the [School Safety Task Force](#) developed a list of [29 recommended actions](#) to ensure a safe and stable learning environment for students and school personnel.

## **Appendix**

### **Competitive School Safety Grant Program (CSSGP)**

#### **Eligible Applicants**

Applications were accepted directly from individual public or nonpublic schools, school districts, and ISDs. School district and ISD applications must have been for buildings that had any combination of pre-K to 12 classrooms and students (e.g., not administration buildings). There was a limit of one application per eligible applicant. Individual schools could submit their own application; however, if they submitted an individual application, the building could not also be included in a school district or ISD application. Applicants were required to provide proof that a school had an Emergency Operations Plan (EOP) that had been updated after August 1, 2017 and aligns with the state of Michigan EOP guidance and school safety information policy developed under MCL 380.1308.

#### **Fiscal Year 2018**

#### **Program Areas**

Based on requirements within the funding appropriation, the MSP GCSD created two program areas for the FY 2018 CSSGP. Applicants could only apply for one of the two areas.

Program Area One (PA1): \$10 million was allocated to PA1 which was limited to \$25,000 per application for individual schools, and \$250,000 for school districts or ISDs with more than one eligible school building. There was no match requirement for PA1.

Program Area Two (PA2): \$15 million was allocated to PA2 which was made available with a 25 percent local matching fund requirement. Applicants to PA2 were limited to \$1 million per application, not inclusive of the match.

#### **Eligible Project Categories**

- Hardened access points
- Access control systems
- Security film/glass
- Public address systems
- Interior doors / door barricade devices / door locks
- Mobile phone applications
- Intercom systems with building access controls
- Interoperable communications
- Signage
- Student and visitor screening systems/equipment
- Trauma supplies
- Enhanced facility mapping for responders
- Phone system enhancements (E-911 enabled) and classroom intercom phone systems
- Exterior key control systems.

**Applicant Summary**

407 applications were submitted by the deadline and considered for funding.

- 238 applications were submitted by public schools.
- 96 applications were submitted by nonpublic schools.
- 49 applications were submitted by public charter schools.
- 24 applications were submitted by ISD/RESA applicants.

Schools or school districts serving 70 of Michigan's 83 counties applied for funding.

Kent (40), Wayne (38), Oakland (33), and Macomb (22) counties had the most applicants.

- 16 counties had one applicant.
- 9 of these counties received funding.

14 counties had two applicants.

- 11 of these counties received funding.

\$69,336,343 in project proposals were submitted for the \$25 million appropriation.

\$42,538,518 of proposed expenditures were within the eligible project categories.

**Selection Process**

Applications were reviewed by a committee that included representatives from the MSP, the Michigan Association of Chiefs of Police, the Michigan Sheriffs' Association, the Michigan Department of Education, the Michigan Association of Nonpublic Schools, school safety professionals, and the Executive Office of the Governor.

Selection for funding was based on whether the request was for an eligible expense, the project description, the budget, the budget narrative, project goals, objectives, and performance measures.

Priority was given to projects that secured exterior access points of school buildings, secured interior doors, enabled interoperable communications and public address systems, and provided for building and classroom trauma supplies.

**Fiscal Year 2019****Program Areas**

Based on requirements within the funding appropriation, the MSP GCSD created two program areas for the FY 2019 CSSGP. Applicants could only apply for one of the two areas.

Program Area One (PA1): \$15 million was allocated to PA1 which was limited to \$50,000 for any one eligible school building, up to a maximum of \$250,000 per school district or ISD. To be eligible for the maximum award of \$250,000, school districts or ISDs must have applied for funding to be utilized at five or more qualifying school buildings (e.g., a school district proposing projects at three eligible school buildings may apply for not more than \$150,000). There was no match requirement for PA1.

Program Area Two (PA2): \$10 million was allocated to PA2 which was made available with a 25 percent local matching fund requirement. Applicants to PA2 were limited to an award of \$500,000 (note that a project total must be at least \$666,667 in order to have received a \$500,000 grant award). For this program area, there was no minimum number of buildings required to be eligible for the maximum award.

**Requirements**

Applicants had to demonstrate proof that a school had an EOP that had been updated after August 1, 2017 and aligns with the state of Michigan EOP guidance and school safety information policy developed under MCL 380.1308. An updated EOP is a requirement of the FY 2019 CSSGP, not a requirement of state law.

**Eligible Expenditures**

2018 PA 618: Eligible expenses shall be consistent with the recommendations released by the School Safety Task Force in November 2018. The task force was created by Executive Order No. 2018-5. Eligible expenditures for the FY 2019 CSSGP are limited to the following project categories and include any hardware, labor, or other costs deemed necessary:

**Eligible categories**

1. Access control systems
  - Systems that allow access by card/fob, biometric, smart phone, etc.
  - Includes enhancement of current systems to include lockdown function (i.e., simultaneous locking of all exterior and/or classroom doors).
2. Bollards or other barriers
  - Impact rated for vehicles and installed for the protection of entrances and areas of mass gatherings (e.g., bus loading and unloading zones; courtyards adjacent to parking lots, drives, or streets; etc.).
3. Classroom/interior doorways
  - Elimination, replacement, or enhancement of sidelights.
  - Modifications to create outward opening doors.
  - Replacement doors must be solid core and/or metal doors that meet or exceed the Steel Door Institute's (SDI's) standards for educational facilities.
  - Replacement door frames must meet or exceed the SDI's standards for educational facilities.
  - Replacement glass/window must meet the standards identified in category D.
  - Replacement door locks must be commercial-grade, ANSI/BHMA Grade 1 certified.
  - Must be able to lock from inside of classroom without use of a key and must clearly indicate locked/unlocked status (visible to inside of classroom).
  - Enhance/strengthen interior and exterior windows, sidelights, etc.
  - Must be shatter-resistant material (e.g., laminated glass or similar synthetic material) or be designed with other security enhancements (e.g., internal wire).
  - Modifications to existing glass, including security film, grating, etc.
  - Installation must be in such a manner as to resist separation from the door or frame (e.g., high strength adhesive caulking for security film, material extending further into frame with additional hardware securing in place, etc.).
4. Exterior doorways
  - Replacement doors must meet or exceed the SDI's standards for educational facilities.
  - Replacement door frames must meet or exceed the SDI's standards for educational facilities.
  - Replacement glass/windows must meet the standards identified in category D. Replacement door locks must be commercial-grade, ANSI/BHMA Grade 1 certified.
5. Intercom systems
  - Voice or video systems allowing two-way communication with office personnel.
  - Modification of entryways to create secure vestibules.
  - Shall be designed to allow for the identification of individuals before permitting further access to the building.

- Must meet the standards identified in categories D and E (as applicable). May include video intercom system and access control as necessary.
6. Panic button/alert system
    - Designed to initiate lockdown and/or notify law enforcement/emergency dispatch.
    - Systems with remote or wireless activation devices must include location capabilities.
  7. Public address systems
    - Including visual notification enhancements (e.g., colored or strobe lights) to alert students/staff of dangerous situations.
  8. Signage
    - Interior and exterior identification for rooms, windows, exits, hallways, and stairwells.
  9. Security camera systems and components
    - Permitted only if the system is constantly monitored by dedicated security personnel (i.e., not a secondary responsibility for any position) while the building is occupied.
    - The system shall be constantly monitored by dedicated security personnel during normal school hours.
    - Security personnel shall be those staff members trained to recognize unauthorized facility access and potential indicators of suspicious behavior or activity, with the sole purpose to watch, monitor, and coordinate a response while assigned that duty.

### **Applicant Summary**

366 applications were submitted by the deadline and considered for funding.

112 applicants had received previous CSSGP funding.

254 applicants had not received CSSGP funding.

79 of Michigan's 83 counties were covered in the applications.

\$46,642,009 in project proposals were submitted for the \$25 million appropriation.

- 226 public schools requested \$38,231,965.
- 98 non-public schools requested \$4,680,925.
- 27 public charter schools requested \$1,541,460.
- 15 ISDs/RESAs requested \$2,187,659.

### **Review Process**

Applications were reviewed by a committee that included representatives from the MSP, the Michigan Association of Chiefs of Police, the Michigan Sheriffs' Association, the Michigan Department of Education, the Michigan Association of Nonpublic Schools, and school safety professionals.

Selection for funding was based on eligibility, completeness of the application, and previous CSSGP funding (i.e., as per the legislative language, preference was given to applicants that did not previously receive a school safety grant from the MSP. However, previous CSSGP recipients were permitted to apply.)

### **Funding Adjustments**

To fund projects for all grantees that had not previously received a school safety grant award, funding amounts were reduced in both project areas.

PA1 (no match) – Awards were reduced by 2.46% of the eligible total.

PA2 (match) – Awards were reduced by 11.45% of the eligible total.

**Post-Award Changes**

- Whiteford Agricultural School District of Lenawee and Monroe Counties requested \$99,710 and received an award of \$48,770 (maximum for one building). The district was determined to have two buildings and the award was adjusted to \$97,257.
- Sparta Area Schools were awarded \$183,976. It was discovered that the district had received a CSSGP award in 2015, despite not indicating so on their application. The current superintendent was not in this position at the time and was not aware of the previous award. The FY 2019 award was rescinded.
- Northville Public Schools received an award of \$442,773, later adjusted to \$145,575.