

# **Bridge Committee Meeting Agenda**

Thursday, September 24, 2020 @ 2:00 PM

In accordance with Gov. Gretchen Whitmer and the Michigan Department of Health and Human Services' recommendations designed to help prevent the spread of Coronavirus Disease 2019 (COVID-19), this will be an online-conference call meeting.

Persons needing accommodations for participating in this meeting should contact Roger Belknap at least 24 hours prior to the start of this meeting: <u>belknapr@michigan.gov</u> Phone: (517) 230-8192

Meeting Telephone Conference Line: 1-248-509-0316 Access Code: 167 665 995#

Web Meeting Access Link: Join Microsoft Teams Meeting

- 1. Welcome Call to Order Introduction
- 2. Public Comments on Non-Agenda Items
- 3. Additions or Deletions of Agenda Items
- 4. Consent Agenda (Action Item)
  - 4.1. Approval of the August 27, 2020 Meeting Minutes (Attachment 1)
  - 4.2. TAMC Budget Update (Attachment 2)
- 5. Update Items
  - 5.1. 2020 Fall TAMC Virtual Asset Management Conference (Attachment 3)
  - 5.2. Local Agency Bridge Data Cleanup Efforts from IRT Esparza/Jennett
  - 5.3. Culvert Activities Belknap/Curtis/Gilbertson (Memo)
    - 5.3.1. Status of Integrating 2018 Pilot Data into TAMC Dashboards/IMAP
    - 5.3.2. DRAFT Report of 2020 Culvert Activities (Attachment 4)
    - 5.3.3. TAMC DRAFT Policy for the Collection of Culvert Data (Attachment 5)
    - 5.3.4. DRAFT FY21 Budget for Culvert Activities (Attachment 6)
  - 5.4. Bridge Committee Goals for TAMC 2021-2023 Work Program Belknap (Memo & Attachment 7)
- 6. Public Comments
- 7. Member Comments
- 8. Adjournment

Next meeting WEDNESDAY, November 25, 2020 at 2 PM

# TRANSPORTATION ASSET MANAGEMENT COUNCIL BRIDGE COMMITTEE MEETING MINUTES

August 27, 2020 at 2:00 p.m.

Meeting was held via Teleconference per Executive Order from Governor Gretchen Whitmer Discontinuing In-Person/Large Meetings Due to the Coronavirus 19 Pandemic

# \*\* Frequently Used Acronyms List attached.

# **Committee Members Present:**

Christopher Bolt, MAC Al Halbeisen, OHM Advisers Brad Wieferich, MDOT Keith Cooper, MDOT - Vice Chair Brian Vilmont, Prein & Newhof

# **Support Staff Present:**

Niles Annelin, MDOT Jesus Esparza, MDOT Cheryl Granger, DTMB/CSS Dave Jennett, MDOT Bill McEntee, CRA Jacob Armour, MDOT Roger Belknap, MDOT Chris Gilbertson, MTU Mark Holmes, DTMB/CSS Jeri Kaminski, DTMB/CSS Matt Moulton, MDOT Gloria Strong, MDOT

# **Public Present:**

Yuna Kim, Strategic Asset Management Consultant

# **Members Absent:**

Rebecca Curtis, MDOT Wayne Harrall, KCRC

# 1. Welcome - Call-To-Order - Introductions:

The meeting was called-to-order at 2:04 p.m. Everyone was introduced and welcomed to the meeting. G. Strong did a roll call to verify attendance.

# 2. Public Comments on Non-Agenda Items:

None

# 3. Additions or Deletions of Agenda Items:

None

# 4.\_Consent Agenda (Action Item):

# 4.1. - Approval of the July 23, 2020 Meeting Minutes (Attachment 1)

# **4.2.** – TAMC Budget Update (Memo and Attachment 2)

R. Belknap did a brief review and provided a copy of an updated budget report. There is still a substantial amount of funds showing for the planning regions in the TAMC budget because agencies are not able to collect federal aid data due of COVID-19 restrictions. The federal aid data collections contracts have been extended until June 31, 2021 in hopes that data collection can be done later once restrictions have been lifted. The balance that is shown is the final amount of unspent funds from the 2018 Culvert Pilot Project.

**Motion: A. Halbeisen** made a motion to approve the July 23, 2020 Meeting Minutes; B. Vilmont seconded the motion. The motion was approved by all members present.

# 5. Update Items:

# 5.1. – 2020 TAMC Fall Virtual Asset Management Conference

The TAMC Fall conference will be held October 28 and 29, 2020 virtually from 9:00 a.m. - 12:00p.m. No fee will be charged. The first day will focus on pavements, roads and asset management plans and the second day will focus on the environment, bridges, and culverts. Christopher Bolt will be presenting on the Jackson County Paving Program. G. Strong has placed the conference on TAMC members calendar. C. Gilbertson will check to see if a 2021 Bridge Conference will take place this year. They are thinking of doing a bridge week and the workshops will be after the conference. People will be able to choose which workshop they want to participate in.

# 5.2. – Culvert Activities – C. Gilbertson/R. Belknap (Memo and Attachment 3) 5.2.1. – Draft Report of 2020 Culvert Activities

MTU created and provided a copy of their Draft 2020 Culvert Activities Report. The report has been created with three (3) main parts. The first part was regarding culvert training, second part was locating culvert data, specifically having the culvert data from several sources placed in one location. And third, a look at the MDOT and TAMC rating systems and see how they compare. Some differences were critical and were placed in the report. C. Gilbertson put together a summary of the culvert survey results. The recommendations and conclusions can be used to create a TAMC culvert policy. If anyone has any questions or concern's they should provide them to C. Gilbertson within the next week or two. The final 2020 Culvert Activities Report will be completed within the next month. The executive summary in the report is a very rough draft and will be modified. It will then be available for TAMC to use in their creation of the culvert policy.

# 5.2.2. – Investigation of Data Exchange, Transfer, and Load (ETL) Process – R. Belknap/M. Holmes/C. Granger/D. Jennett

There has been much discussion on how to have culvert data uploaded into one centralized data base. There are many validation rules and data checks that need to be done to bring the data together through TAMC and other multiple data sources. There are many business rules that would need to be adhered to with various checks. Support staff did a brief demonstration for the Bridge Committee in the test environment of the interactive map showing how the ETL process would be needed. Currently, there is not a standardized data set for culverts. Some of the culvert data is in the IRT dashboard but not on the interactive map. In addition, some agencies have uploaded additional culvert data after the 2018 culvert pilot project and other agencies have uploaded culvert data that TAMC had not requested in the pilot. There was not guidance provided for this additional data. The data that should be shown is the data that was collected during the pilot project to keep things consistent. Additional elements can be added later, if necessary. Some agencies did not submit all of the requested elements. There needs to be some form of quality control for the data. Some agencies have done condition evaluations in the past. The intent of putting the culvert data on the dashboards and interactive maps was to use whatever culvert information was available that may be useful to everyone. The Bridge Committee and C. Gilbertson feel the only data that should show for now is the pilot data and the elements requested during the pilot for consistency. There were 12 items requested during the pilot.

After a policy is created then additional culvert data can be included and added. As long as the data is collected in the same manner, it is considered clean and valuable data. When it is known that the data is collected in the same manner and following the policy, we know that the data is good data. Specifically, in the policy it should show which fields must be entered. Of the data collected, the elements that should be provided that are most helpful are location and condition rating. Sixty-nine percent of the culvert pilot project data that was collected came with a condition rating. CSS has placed culverts and bridges together into one tab. These tabs will need to be separated. CSS has no way of pulling out just the culvert pilot project data and will need to get MTU's data set. They will need to remove the "unknown" field in the IRT. Some of the "unknown" data could have been rated 10 years ago. It is expected that agencies will submit in the IRT various dates and times that culvert data was rated. The date a culvert was rated is important. A "Date Data Rated" field should be added. It is important however, that all the culvert data that has been submitted be kept. This data is still needed data and can be noted as provisional data.

**Motion:** B. Wieferich made a motion that culverts and bridges be separated in the interactive map. All submitted culvert data will be used. However, just display the 2018 Culvert Pilot Project data and the data within the pilot time period with the unknown rating and use the term "provisional or unknown rating or location only." That way the "unknown rating" data is still displayed as far as location and other data elements; C. Bolt seconded the motion. The motion was approved by all members present.

# 5.2.3. – Status of Integrating 2018 Pilot Data into TAMC Dashboards and Interactive Maps

See agenda item 5.2.2.

**5.2.4.** – **TAMC Policy for the Collection of Culvert Data** – **R. Belknap/C. Gilbertson** For the Culvert Pilot Project MTU provided how to collect the culvert data by using Roadsoft, what to collect, condition evaluation training, and provided a guidebook to evaluate the culvert. Using this information and information discussed TAMC support staff will create and provide a draft policy at next month's Bridge Committee meeting.

**Action Item:** Support staff will provide a draft culvert policy at the September Bridge Committee Meeting.

## 5.2.5. – Draft FY 2021 Budget for Culvert Activities – R. Belknap

A draft culvert budget report was shown to the Bridge Committee. The 2018 Culvert Pilot Project was originally allocated \$2,000,000. The remaining balance is \$472,863.00. MTU and CSS trainings have been included in the draft budget. MTU will adapt their trainings towards the policy.

# 5.3-Local Agency Bridge Data Cleanup Efforts from IRT –J. Esparza/B. McEntee/D. Jennett

J. Esparza has been working on cleaning up contact information and cost for bridge projects that agencies have placed project costs of \$100 or less as placeholders in the IRT and never entered the actual costs after completion. J. Esparza contacted the remaining agencies by telephone and received updates and corrections from St. Clair, Montcalm, and Iosco Counties. In future, it was decided to exclude any projects with zero-dollar entries.

# 5.4.- Status of Bridge Committee Priorities in TAMC Work Program and 2020 TAMC Strategic Planning Session – R. Belknap (Memo and Attachment 4)

The Bridge Committee's tasks in the TAMC Work Program were discussed and updated at their last meeting however, R. Belknap will add a little more detail to the document based upon today's discussions. The work plan will provide a good snapshot of the Bridge Committee's goals and objectives at the September 9, 20200 Strategic Planning Session. The sessions will be held from 9:00 a.m. – 12:00 p.m.. Bridge Committee members are encouraged to participate.

## 6. Public Comments:

None

# 7. Member Comments:

None

# 8. Adjournment:

**Motion:** B. Wieferich made a motion to adjourn the meeting; A. Halbeisen seconded the motion. The motion was approved by all members present. The meeting adjourned at 3:54 p.m.. The next TAMC Bridge Committee meeting is scheduled for September 24, 2020, via Microsoft Teams Meeting.

TAMC F	REQUENTLY USED ACRONYMS:						
AASHTO	AMERICAN ASSOCIATION OF STATE HIGHWAY AND TRANSPORTATION OFFICIALS						
ACE	ADMINISTRATION, COMMUNICATION, AND EDUCATION (TAMC COMMITTEE)						
ACT-51	PUBLIC ACT 51 OF 1951-DEFINITION: A CLASSIFICATION SYTEM DESIGNED TO DISTRIBUTE						
	MICHIGAN'S ACT 51 FUNDS. A ROADWAY MUST BE CLASSIFIED ON THE ACT 51 LIST TO RECEIVE						
	STATE MONEY.						
ADA	AMERICANS WITH DISABILITIES ACT						
ADARS	ACT 51 DISTRIBUTION AND REPORTING SYSTEM						
ВТР	BUREAU OF TRANSPORTATION PLANNING (MDOT)						
CFM	COUNCIL ON FUTURE MOBILITY						
СРМ	CAPITAL PREVENTATIVE MAINTENANCE						
CRA	COUNTY ROAD ASSOCIATION (OF MICHIGAN)						
CSD	CONTRACT SERVICES DIVISION (MDOT)						
CSS	CENTER FOR SHARED SOLUTIONS						
DI	DISTRESS INDEX						
ESC	EXTENDED SERVICE CONTRACT						
ETL	EXCHANGE, TRANSFER, AND LOAD						
FAST	FIXING AMERICA'S SURFACE TRANSPORTATION ACT						
FHWA	FEDERAL HIGHWAY ADMINISTRATION						
FOD	FINANCIAL OPERATIONS DIVISION (MDOT)						
FY	FISCAL YEAR						
GLS	GENESEE-LAPEER-SHIAWASSEE REGION V PLANNING AND DEVELOPMENT COMMISSION						
REGION V							
GVMC	GRAND VALLEY METRO COUNCIL						
HPMS	HIGHWAY PERFORMANCE MONITORING SYSTEM						
IBR	INVENTORY BASED RATING						
IRI	INTERNATIONAL ROUGHNESS INDEX						
IRT	INVESTMENT REPORTING TOOL						
KATS	KALAMAZOO AREA TRANSPORTATION STUDY						
KCRC	KENT COUNTY ROAD COMMISSION						
LDC	LAPTOP DATA COLLECTORS						

LTAD	LOCAL TECHNICAL ACCISTANCE PROCESANA						
LTAP	LOCAL TECHNICAL ASSISTANCE PROGRAM						
MAC	MICHIGAN ASSOCIATION OF COUNTIES						
MAP-21	MOVING AHEAD FOR PROGRESS IN THE 21 <sup>ST</sup> CENTURY (ACT)						
MAR	MICHIGAN ASSOCIATION OF REGIONS						
MDOT	MICHIGAN DEPARTMENT OF TRANSPORTATION						
MDTMB	MICHIGAN DEPARTMENT OF TECHNOLOGY, MANAGEMENT AND BUDGET						
MIC	MICHIGAN INFRASTRUCTURE COMMISSION						
MITA	MICHIGAN INFRASTRUCTURE AND TRANSPORTATION ASSOCIATION						
MML	MICHIGAN MUNICIPAL LEAGUE						
МРО	METROPOLITAN PLANNING ORGANIZATION						
MTA	MICHIGAN TOWNSHIPS ASSOCIATION						
MTF	MICHIGAN TRANSPORTATION FUNDS						
MTPA	MICHIGAN TRANSPORTATION PLANNING ASSOCIATION						
MTU	MICHIGAN TECHNOLOGICAL UNIVERSITY						
NBI	NATIONAL BRIDGE INVENTORY						
NBIS	NATIONAL BRIDGE INSPECTION STANDARDS						
NFA	NON-FEDERAL AID						
NFC	NATIONAL FUNCTIONAL CLASSIFICATION						
NHS	NATIONAL HIGHWAY SYSTEM						
PASER	PAVEMENT SURFACE EVALUATION AND RATING						
PNFA	PAVED NON-FEDERAL AID						
PWA	PUBLIC WORKS ASSOCIATION						
QA/QC	QUALITY ASSURANCE/QUALITY CONTROL						
RBI	ROAD BASED INVENTORY						
RCKC	ROAD COMMISSION OF KALAMAZOO COUNTY						
ROW	RIGHT-OF-WAY						
RPA	REGIONAL PLANNING AGENCY						
RPO	REGIONAL PLANNING ORGANIZATION						
SEMCOG	SOUTHEAST MICHIGAN COUNCIL OF GOVERNMENTS						
STC	STATE TRANSPORTATION COMMISSION						
STP	STATE TRANSPORTATION PROGRAM						
TAMC	TRANSPORTATION ASSET MANAGEMENT COUNCIL						
TAMCSD	TRANSPORTATION ASSET MANAGEMENT COUNCIL SUPPORT DIVISION						
TAMP	TRANSPORTATION ASSET MANAGEMENT PLAN						
TPM	TRANSPORTATION PERFORMANCE MEASURES						
UWP	UNIFIED WORK PROGRAM						
S-/GLODIASTDONG	S/TAMC FREQUENTLY LISED ACRONYMS 09 09 2020 GMS						

S:/GLORIASTRONG/TAMC FREQUENTLY USED ACRONYMS.09.09.2020.GMS

# TAMC Budget and Financial Reporting: FY19-FY21

Michigan Transportation Asset Management Council		FY19 Budget		FY19 Yea	r to Date	1	FY20 Budget		FY20 Year	to I	Date	F	Y21 Budget		FY21 Yea	ar to	Date
(most re	cent invoice)	\$		Spent	Balance		\$		Spent		Balance		\$		Spent		Balance
I. Data Collection & Regional-Metro Planning Asset Manageme	_	1															
Battle Creek Area Transporation Study*	3QTR-20			15,619.52		1 '	20,500.00		8,873.99		11,626.01	\$	20,500.00		-	\$	20,500.00
Bay County Area Transportation Study*	3QTR-20				\$ -	\$		\$		\$	10,494.90	\$		\$	-	\$	19,900.00
Central Upper Peninsula Planning and Development*	3QTR-20	\$ 47,000.00		47,000.00		\$	50,000.00			\$	17,981.15	\$		\$	-	\$	50,000.00
East Michigan Council of Governments*	Aug	\$ 111,000.00			\$ 14,037.12					\$	23,117.20	\$		\$	-	\$	108,000.00
Eastern Upper Peninsula Regional Planning & Devel.*	3QTR-20	\$ 23,100.00			\$ -	\$	25,000.00	\$		\$	17,140.29	\$	•	\$	-	\$	25,000.00
Genesee Lapeer Shiawasse Region V Planning Com.*	July				\$ 304.11	1 '	46,000.00			\$	36,674.56	\$		\$	-	\$	46,000.00
Grand Valley Metropolitan Council*	3QTR-20				\$ 6,589.37	\$	24,000.00			\$	19,666.72	\$	•	\$	-	\$	24,000.00
Kalamazoo Area Transportation Study*	Aug	\$ 22,000.00			\$ 55.11	\$			,	\$	12,768.48	\$		\$	-	\$	22,000.00
Macatawa Area Coordinating Council*	3QTR-20	\$ 20,200.00	\$	7,271.32		1 '	19,000.00	\$		\$	16,890.46	\$		\$	-	\$	19,000.00
Midland Area Transportation Study*	3QTR-20	\$ 21,000.00		19,973.54	, , , , , ,	1 '		\$		\$	18,054.60	\$		\$	-	\$	21,000.00
Northeast Michigan Council of Governments*	Aug	\$ 46,000.00		46,000.00		\$				\$		\$		\$	-	\$	51,000.00
Networks Northwest*	3QTR-20	\$ 72,000.00		72,000.00		\$	75,000.00			\$	64,451.97	\$		\$	-	\$	75,000.00
Region 2 Planning Commission*	2QTR-20	\$ 42,000.00		34,881.00			40,000.00	\$		\$	32,710.00	\$		\$	-	\$	40,000.00
Saginaw County Metropolitan Plannning Commission*		\$ 22,200.00		21,012.84		\$	21,000.00			\$	21,000.00	\$		\$	-	\$	21,000.00
Southcentral Michigan Planning Commission*	3QTR-20	\$ 57,300.00		57,178.82		\$	55,000.00			\$	40,297.04	\$	55,000.00	\$	-	\$	55,000.00
Southeast Michigan Council of Governments*	July				\$ 39,452.95	1 '				\$	65,816.85	\$		\$	-	\$	174,000.00
Southwest Michigan Planning Commission*	3QTR-20	\$ 41,000.00			\$ 958.44	\$		\$		\$	35,582.06	\$	41,000.00	\$	-	\$	41,000.00
Tri-County Regional Planning Commission*	3QTR-20	\$ 40,000.00			\$ 17.00	\$				\$	21,656.91	\$		\$	-	\$	40,000.00
West Michigan Regional Planning Commission*	July	\$ 91,000.00		76,853.36		\$				\$	48,560.42	\$		\$	-	\$	88,000.00
West Michigan Shoreline Regional Development Com.*	Aug	\$ 54,000.00		53,996.04		1 '		\$		\$	29,354.13	\$		\$	-	\$	54,000.00
Western Upper Peninsula Regional Planning & Devel.*	3QTR-20	\$ 40,000.00		40,000.00		\$	42,000.00			\$	32,079.43	\$		\$	-	\$	42,000.00
MDOT Region Participation	7/31/20	\$ 41,440.00			\$ (12,174.23)	1 .				\$	22,436.89	\$		\$	-	\$	30,000.00
PASER Quality Review Contract*	8/25/20	\$ 50,000.00			\$ 8,316.61	\$	50,000.00	\$	-	\$	50,000.00	\$		\$	-	\$	50,000.00
Data Collection & Regional-Metro Progam Total		\$ 1,127,840.00	\$ :	1,028,869.96	\$ 98,970.04	\$	1,116,400.00	\$	468,039.93	\$	648,360.07	\$ :	1,116,400.00	\$	-	\$ 1	,116,400.00
III TANAC Control Data Account (BACCC)																	
III. TAMC Central Data Agency (MCSS)  Project Management	8/31/20	\$ 60,000.00	\$	76,242.50	\$ (16,242.50)	\$	64,200.00	\$	72,225.00	\$	(8,025.00)	\$	64.200.00	\$		\$	64.200.00
Data Support /Hardware / Software	8/31/20	\$ 55,000.00	\$		\$ 37,278.30	\$	37,000.00	\$	,	\$	11,950.00	\$	. ,	\$	-	\$	37,000.00
												1					
Application Development / Maintenance / Testing	8/31/20	\$ 135,000.00		109,927.04						\$	5,635.00	\$		\$		\$	166,000.00
Help Desk / Misc Support / Coordination	8/31/20	\$ 61,900.00		54,227.18			53,250.00			\$	14,515.00	\$		\$	-	\$	53,250.00
Training	8/31/20	\$ 28,660.00			\$ 6,588.23	\$	26,000.00	\$		\$	10,450.00	\$		\$	-	\$	26,000.00
Data Access / Reporting	8/31/20	\$ 38,000.00			\$ 7,558.67	\$		\$		\$	(8,000.00)	\$		\$	-	\$	28,500.00
TAMC Central Data Agency (MCSS) Total		\$ 378,560.00	Ş	310,631.52	\$ 67,928.48	\$	374,950.00	Ş	348,425.00	Ş	26,525.00	\$	374,950.00	\$	-	\$	374,950.00
IV. MTU Training & Education Program Contract	9/20/20	\$ 220,000.00	\$	219,311.14	\$ 688.86	\$	225,000.00	\$	131,813.77	\$	93,186.23	\$	225,000.00	\$	-	\$	225,000.00
V. MTU Activities Program Contract**	9/20/20	\$ 120,000.00	\$	113,588.36	\$ 6,411.64	\$	115,000.00	\$	68,556.62	\$	46,443.38	\$	115,000.00	\$	-	\$	115,000.00
VI. TAMC Expenses																	
Fall Conference Expenses	12/10/19	\$ 10,000.00				\$	10,000.00					\$	10,000.00	\$	-	\$	10,000.00
Fall Conf. Attendence Fees + sponsorship Fees	12/10/19		\$	6,755.00		١.		\$	6,890.00			\$	-	\$	-	\$	-
Net Fall Conference	12/10/19	\$ 16,755.00	\$	7,507.40	\$ 9,247.60	1 '	16,890.00	\$	6,781.90	\$	10,108.10	١.		\$	-	\$	-
Spring Conference Expenses	6/27/19	\$ 10,000.00				\$	10,000.00					\$	10,000.00	\$	-	\$	10,000.00
Spring Conf. Attendence Fees + sponsorship Fees	6/27/19		\$	9,790.00				\$	-			\$	-	\$	-	\$	-
Net Spring Conference	6/27/19	\$ 19,790.00	\$	8,562.18	\$ 11,227.82	1 '	-	\$		\$	10,000.00			\$	-	\$	-
Unallocated / Contingency						\$	10,000.00	\$	-	\$	10,000.00	\$	10,000.00	\$	-	\$	10,000.00
Other Council Expenses (Member Mileage Expenses/Printing/Etc.)	3/12/20	\$ 10,000.00	\$	5,073.95	\$ 4,926.05	\$	10,000.00	\$	2,046.24	\$	7,953.76	\$	10,000.00	\$	-	\$	10,000.00
TAMC Expenses Total				21,143.53	\$ 25,401.47		46,890.00	\$	8,828.14	\$	38,061.86	\$	30,000.00	\$	-	\$	30,000.00
Total Program		\$ 1,892,945.00	\$ :	1,693,544.51	\$ 199,400.49	\$	1,878,240.00	\$ 1	,025,663.46	\$	852,576.54	\$ :	1,861,350.00	\$	-	\$ 1	,861,350.00
Appropriation		\$ 1,876,400.00			10.53%	\$	1,876,400.00				45.39%	\$ :	1,876,400.00				100.00
VIII. Consider Duning to Land Consumble Duning to		EV10 Budget		FV40.	Natural		EV20 Budget		FV20 A	-4		_	V20 Budget		FY21	A =4	-1
VII. Special Projects with Separate Budgets		FY19 Budget		FY19 A	ıcıuai		FY20 Budget		FY20 A	ctua	21	'	Y20 Budget		FTZI	Actu	aı .
MI Local Agency Culvert Inventory Pilot (FY18 HB4320 S-3)***		\$		Spent	Balance		\$		Spent		Balance		\$		Spent		Balance
Central Data Agency (MCSS)	9/16/20	\$ -	\$	-	\$ -	\$	25,000.00	\$	17,000.00	\$	8,000.00	\$	-	\$	-	\$	-
MTU Culvert Project Activities & Training Program	9/20/20	\$ -	\$	-	\$ -	\$	55,011.46	\$	48,285.97	\$	6,725.49	\$	-	\$	-	\$	
	3/2/20	\$ -	\$	-	\$ -	\$	472,863.51	\$	-	\$	472,863.51	\$	-	\$	-	\$	-
TAMC Administration & Contingency (Unencumbered)			\$	_	\$ -	Ś	-	\$	-	\$	-	\$	-	\$	-	\$	
TAMC Administration & Contingency (Unencumbered) Central Upper Peninsula Planning and Development	3 QTR 18	\$ -												\$	-	\$	
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Central Upper Peninsula Planning and Development East Michigan Council of Governments	3 QTR 18		\$ \$	-	\$ - \$ -	1.	-	\$ \$		\$ \$	-	\$		\$		Ś	
Central Upper Peninsula Planning and Development East Michigan Council of Governments Eastern Upper Peninsula Regional Planning & Devel.	3 QTR 18 Sept '18	\$ -	Τ.	-	T	\$	-	Τ.	-	Τ.	-	-	-	\$ \$	-		
Central Upper Peninsula Planning and Development East Michigan Council of Governments	3 QTR 18 Sept '18 4 QTR 18	\$ - \$ -	\$	- - -	\$ -	\$	-	\$	-	\$	- - -	\$	-	\$ \$ \$	-	\$	
Central Upper Peninsula Planning and Development East Michigan Council of Governments Eastern Upper Peninsula Regional Planning & Devel. Genesee Lapeer Shiawasse Region V Planning Com. Grand Valley Metropolitan Council	3 QTR 18 Sept '18 4 QTR 18 Sept '18 4 QTR 18	\$ - \$ - \$ -	\$	- - - -	\$ - \$ -	\$	-	\$	-	\$	-	\$	-	7	-	-	
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<sup>\*</sup>TAMC voted on 8-5-20 to extend service dates of the FY20 contracts with Regional-Metro Planning to expire on 6-30-21; the contract for PASER Quality Review has been extended to 9-30-21

<sup>\*\*\*</sup> A formal FY21 Special Project Budget for the remaining unencumbered funds of the MI Local Agency Culvert Inventory Pilot is forthcoming pending TAMC action

# 2020

# Virtual Fall Transportation Asset Management Conference

# SAVE THE DATES

October 28

9:00 a.m. - 12:00 p.m.

October 29

9:00 a.m. - 12:00 p.m.

Registration information and full agenda coming soon!



Michigan Transportation Asset Management Council





# Memo

**To:** TAMC Bridge Committee Members

**From:** Roger Belknap, TAMC Coordinator

Date: September 21, 2020

**Re:** Culvert Activities Report, Policy and Draft Budget

# **Background**

- 1. Last month, MTU-CTT provided a draft report; committee members have been providing comments and feedback to provide a final version of this report. Staff is recommending the committee approve final edits to go to TAMC at the November 2020 meeting.
- The Bridge Committee will also continue discussion on development of a policy for culvert data collection. Staff has assembled a list of questions and topics for discussion purposes; there are also the next steps recommendations from the 2020 TAMC Culvert Condition Assessment DRAFT Final Report (page 40) that should be considered for policy development.
- 3. The Bridge Committee can also recommend a budget plan for the remainder of the 2018 Pilot Budget. This can include using fund balance towards training, technological improvements to TAMC applications to accommodate culvert data. It may also be best used to perform a second field data collection effort to test policy/procedural aspects as well as assist those agencies that were not able to fully complete their 2018 initial inventories and condition evaluations. It is assumed no "new" funding will be forthcoming to supplement the existing balance of the 2018 Pilot funding.

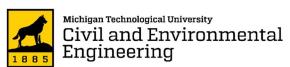
# **Attachments**

Attachment 4 is the Draft 2020 Culvert Activities Report from CTT, Attachment 5 is the first draft of a Policy for Culvert Data Collection and Attachment 6 is a reporting of balances from the 2018 Culvert Pilot Budget.

# 2020 TAMC Culvert Condition Assessment DRAFT Final Report







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# **ABSTRACT**

# Content to be added.

# **DISCLAIMER**

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# **ACKNOWLEDGEMENTS**

The Transportation Asset Management Council Bridge Committee and the Center for Technology & Training at Michigan Technological University wish to acknowledge the contribution of all those who contributed to the development of this report through sharing their experiences through surveys and interviews. Their input has been and will continue to be helpful in the development of guidance on the inventory and condition evaluation of culverts in the State of Michigan.

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# **LIST OF ACRONYMS**

AOP Aquatic Organism Passage
CMP Corrugated Metal Pipe
CRC County Road Commission
CSS Center for Shared Solutions

CTT Center for Technology & Training

DEQ Department of Environmental Quality

DNR Department of Natural Resources

DTMB Department of Technology, Management, and Budget

FAQ Frequently Asked Questions

FHWA Federal Highway Administration
GIS Geographical Information System

GPS Global Positioning System

GUID Globally Unique Identification

LDC Laptop Data Collector

MiBridge Michigan Web-based Structure Management System

MDOT Michigan Department of Transportation
MPO Metropolitan Planning Organizations

NBI National Bridge Inventory

NCHRP National Cooperative Highway Research Program

PA Public Act

TAMC Transportation Asset Management Council
TAMS Transportation Asset Management System

# **EXECUTIVE SUMMARY**

In 2018, the Transportation Asset Management Council (TAMC) Bridge Committee was tasked with managing a work plan for a pilot project for the collection of data and the evaluation of culverts owned by local transportation agencies within Michigan. The Center for Technology & Training (CTT) at Michigan Technological University (Michigan Tech) worked with the TAMC Bridge Committee to accomplish their goals for the pilot program and has continued to offer culvert inventory and condition evaluation training since. In 2020, the CTT submitted a work plan to the TAMC consisting of the following tasks:

- Task 1: Conduct Culvert Condition Assessment Training
- Task 2: Evaluate Culvert Data from Combined Sources
- Task 3: Culvert Condition Assessment System Translation

# Task 1: Conduct Culvert Condition Assessment Training

CTT staff provided webinar-based culvert data collection and condition evaluation training sessions in March and April, respectively. There are also future webinar-based training sessions scheduled for September, 2020.

#### Task 2: Evaluate Culvert Data from Combined Sources

In addition to providing training, the CTT have also evaluated culvert data collected and stored from a variety of sources throughout the state. Data from the Michigan Department of Natural Resources (MDNR), the Michigan Department of Transportation (MDOT), and the Transportation Asset Management Council (TAMC) was reviewed and analyzed to determine if it could be easily combined to create a statewide culvert inventory. The most immediate concerns with combining data from different sources is identifying duplicate assets. Another concern included rectifying the different data fields used by each agency. The CTT used data from the Michigan Open GIS portal to gather existing culvert data from both the DNR and MDOT Transportation Asset Management System. They also used TAMC local agency culvert pilot data from the Center for Shared Solutions.

After reviewing sample of data from the three source, the CTT developed generalized process flows for both the DNR and MDOT data sets to assist in identifying duplicate culverts. Processing of the 2230 records in the DNR stream crossing data produced the following results when analyzed with MDOT culvert and bridge data:

- 130 stream crossings were in MDOT's sphere of influence (Step B),
  - Of these, 23 were rejected as ambiguous (step K)
  - 18 were identified as matches (Present in both data sets)

50 were identified as possible previously unidentified MDOT culverts

Processing of the 2230 records in the DNR stream crossing data produced the following results when analyzed with local agency culverts and bridge data:

- 401 stream crossings were within the sphere of influence of local roads (Step B),
  - Of these, 63 were rejected as ambiguous (step K)
  - 25 were identified as matches (present in both data sets)
  - o 275 were identified as possible previously unidentified local road culverts.

As part of this task, the CTT also conducted interviews with four non-transportation related agencies that were identified as having an interest in culvert data, as well as one county road commission that was interested in using data that had been collected by other agencies. These agencies included Huron Pines, the Conservation Resource Alliance, the Southeast Michigan Council of Governments, the Michigan State Hydrography Improvement Pilot, and the Wexford County Road Commission.

In general, the interview process indicated only mild interest in sharing culvert data. While it was expected that each agency would have specific data needs that they would want to collect according to their specifications it was thought that some data, like general inventory and location data, would be of common interest to all agencies. The general consensus was that the data each agency already has is of adequate quality to meet their needs. There was some interest in condition data that might help identify areas of potential partnership for replacement of culverts to the benefit of both local agency and environmental quality. Also some interest in data for areas of expanded interest, either geographically or informationally, where the agency would otherwise be starting from scratch to collect data.

# Task 3: Culvert Condition Assessment System Translation

There are currently two culvert condition assessment systems in use in Michigan. Most local agencies use the 2018 TAMC Pilot system which was modified from the 1986 FHWA Culvert Inspection System used in Roadsoft. The TAMC Pilot system added additional deterioration descriptions for specific culvert material types not included in the 1986 FHWA Culvert Inspection System. MDOT has its own condition assessment system used in the Transportation Asset Management System (TAMS). Both systems evaluate specific elements within a culvert system to determine the overall culvert condition. They appear to meet the need of the respective users and each group has a significant investment in historical data. Generally speaking, these systems have the same function, assess similar defects, and have a similar scale direction, however the systems are not identical and therefor pose a potential problem when data is displayed side-by-side or combined. The goal of Task 3 was to create a system for translating MDOT and TAMC culvert data for the purpose of creating dashboards that would

allow comparison between these two condition data sets while maintaining the integrity of each agency's detailed element level collection criteria.

While individual elements may rate differently between the two systems, particularly between fair and poor, it is expected that in general, the TAMC Pilot and MDOT TAMS data sets could be displayed side-by-side when reduced to a Good/Fair/Poor/Severe generalization of the overall controlling condition.

A survey was added to the project work plan as a follow-up to the 2018 pilot. Respondents were asked what data, a year after participating in the pilot, did they continue to find useful. Responses varied on individual data elements, however, none of the inventory or condition evaluation data that was collected as part of the pilot was clearly found to be of no use. Respondents were asked how they used the data they collected from the 2018 pilot. One common response was that the data was used for preparing estimates for road repair, prioritizing maintenance schedules, and developing asset management plans.

67% of respondents continued to collect culvert data after the pilot. Most agencies responding to this indicated they continue to add culverts to the database as new culverts are discovered that had been missed in the initial survey or when new culverts are installed.

Most agencies, 78%, said they would have no concerns sharing their basic culvert data in an open state-wide database. However, only 22% expressed an interest in importing data collected by others such as stream crossing surveys if it meant the data may not be complete and would have to be verified. Those agencies willing to share their data did express some concern over sharing free-form data that may be in memo fields and stressed that the information would need to be field verified by the user and could contain incorrect or missing data.

When asked what resources, if any, an agency would need to actively collect data on their culverts many responded that they would need time and people/funding. Most expressed that they already had all the equipment they would need but some said that investment in the right technology, such as a handheld GPS data collection device, would allow data collection to be more efficient.

The final response in the survey allowed participants to share any additional feedback with the TAMC. Several comments supported a simplified condition rating system consisting of elements related directly to the culvert. One said too much data was collected and they would make decisions based on a follow-up site visit. One responder stated they were glad to be having a state-wide discussion on asset management.

Next	Ste	ps
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Policy:

- A policy document needs to be created to establish the inspection frequency, condition evaluation system, database and information sharing procedures, and a QA/QC program.
- The AASHTO "Culvert & Storm Drain System Inspection Guide" became available on August 13, 2020. This document replaces the 1986 FHWA Culvert Inspection Manual that was modified for the TAMC Pilot to include modern materials and culvert types.
  - TAMC should decide on adoption of the AASHTO guide either in full or part and any modifications necessary for culvert inspections in Michigan
  - A study should be performed to evaluate if a culvert system translation is needed between AASHTO/TAMC Pilot/MDOT TAMS systems and determine a data handling process moving forward
  - A simplified rating system/guidance will need to be defined for culverts that may be rated using a Good/Fair/Poor/Serious assessment
- If data is to be compiled and used comparatively for culvert systems across the state a QA/QC system needs to be created to ensure an adequate training program is established to help assure that each inspector would assign the same rating to a culvert within an established tolerance.
- If condition data between the TAMC Pilot and MDOT TAMS systems are to be compared a field verification program should be used to verify uniformity between the two systems in their Good/Fair/Poor/Serious assessments due to inspector interpretation of generalized condition descriptions.
- TAMC should develop a data schema to summarize culvert data from the pilot and MDOT TAMS. This would include common denominator fields for materials, shapes, and physical measurements that would make combining data from multiple sources easier and consistent

# **Training:**

- Training should be updated to include the rating system as adopted by TAMC (option to do refresher training that highlights the changes in the updated system for those who already took the TAMC Pilot training)
- QA/QC program should feed back into training to help improve program

## **Revised Data Collection Pilot:**

• A pilot program could be initiated in an effort to 'test' the TAMC policy document while it is in a draft state and raise any issues or highlight changes that may be beneficial.

# Data:

• A culvert database should be finalized and if not publically available made accessible to those who own culverts so they can retrieve their data (local or centralized storage).

- Protocol should be established to define who has access to this data and how data is managed.
- Using the process identified in Task 2 identify previously un-inventoried MDOT and local agency culverts to better complete those data sets.

# **BACKGROUND**

# 2018 Pilot Study:

The TAMC Bridge Committee was tasked with managing a work plan for the collection of data and the evaluation of culverts located within Michigan. Culverts, for the purposes of the pilot, were defined as linear drainage conduits underneath a public roadway that were not considered "bridges" by the Federal Highway Administration (FHWA). FHWA's definition of brides includes any structure with a combined span over twenty feet. Culverts are differentiated from storm sewers in that they are straight-line conduits that are open at each end, and do not include intermediate drainage structures (manholes, catch basins etc.). Only culverts found within PA 51 Certified Roads were considered in the collection.

The goal of this pilot was to ensure the TAMC had a strategy that could be used across the state to further streamline and standardize the collection of culvert data and to develop best practices for the asset management of culverts in the state. Obtaining local culvert inventory and condition evaluation data in a representative group of local agencies helped determine the level of effort and cost to advance a similar effort statewide.

#### 2020 TAMC Culvert Initiative Overview:

With the pilot complete, the next steps for the Bridge Committee involved processing the data and lessons learned from the pilot to create a policy for the assessment and evaluation of culverts into the future. This report details CTT's work in four areas to assist in TAMC's culvert initiative.

The CTT was tasked with continuing to provide webinar-based training for local agency inventory and condition evaluation procedures, evaluating data handling procedures for combining data from several sources, and determining if a translation procedure would be needed to relate TAMC Pilot data to MDOT TAMS data.

Training was an important component as many local agencies indicated a strong desire to continue to collect culvert data for their own purposes beyond the pilot. The training helped provide and maintain consistency in that data and allowed new agencies to get involved in asset management of their culverts.

Culvert data is collected by numerous agencies and organizations around the state. Interest in creating a centralized, shared access database was expressed during the pilot. The 2020 work plan sought to identify and interview organizations who may be interested in sharing or using

culvert data. Combining data sets also requires having rules for how this data is combined and which data takes priority. A first step in establishing a data handling procedure was to identify a process for identifying duplicate culverts: those that were inventoried in multiple sources of data.

Culvert condition evaluation was conducted in the pilot, and an overall condition rating was established based on evaluation of individual elements. Condition data exists for both state and locally owned culverts. The ratings were determined using two unique rating systems. In order to display this data publically there needs to be a clear translation between the two data sets; either displaying data to the least common denominator, or noting key differences. This task looked at evaluating the two systems and provided recommendations on how data could be displayed for informational purposes.

Lastly, a survey of participants in the 2018 Culvert Pilot was conducted. The purpose of this survey was to learn what data collected during the pilot has been found useful for the local agencies and what they might do different in the future. This information will be used to help establish culvert inspection and condition evaluation policy for the asset management of culverts.

# **2020 WORK PLAN TASKS AND RESULTS**

# Task 1 - Culvert data collection and condition assessment training

This task included presentation of five webinar sessions of approximately two to three-hours each. The training modules provided detailed information on the three primary aspects of collecting culvert inventory and condition data: equipment, data collection, and data validation.

# **Culvert Data Collection using Roadsoft Webinar**

This two-hour webinar provided a visual walkthrough of Roadsoft's Culvert module, focusing on data collection and data handling. Topics for the training included: recommended equipment for culvert data collection; completing data collection with Roadsoft using visual walk-throughs of the software to explain the processes needed to collect each piece of information, and the overall process of data management and quality control.

# **Culvert Condition Evaluation Webinar**

This three-hour webinar provided information to participants on the technical points of assessing culvert condition using the TAMC Pilot condition evaluation system, which was a modification to the FHWA Culvert Inspection System to include additional material types. The training presented example culverts and allowed participants to rate them using the

condition assessment system. The training included at least one example of every major culvert material type along with a variety of culvert conditions. Instructors provided guidance on the correct use of the TAMC Pilot condition evaluation system and discussed each example with reference to the culvert rating table provided as a handout.

#### Task 1 - Results

# **Culvert Data Collection using Roadsoft**

- March 31<sup>st</sup> (48 registered attendees)
- September 17<sup>th</sup> (24 registered attendees)

#### **Culvert Condition Evaluation**

- April 7<sup>th</sup> (59 registered attendees)
- April 9<sup>th</sup> (18 registered attendees)
- September 24<sup>th</sup> (9 registered attendees)

Full details of these training events, including demographics of attendees, will be provided in CTT's yearend training report to TAMC.

# Task 2 - Evaluate culvert data from combined sources

Regional culvert data is collected and stored locally from a variety of sources throughout the state. Data is known to exist from the Michigan Department of Natural Resources (MDNR), the Michigan Department of Transportation (MDOT), and TAMC. The purpose of this task was to determine if there is a desire by the various parties collecting data to share this data for their combined interests, and if so, if there are any concerns with combining this data. For example, the existence of duplicate culverts – those existing in more than one dataset.

It is clear that culvert data provides important information for road owning agencies trying to manage their assets; however, the value of this data goes far beyond the asset owner, providing benefit to groups involved with stream conservation and habitat improvement activities which all rely on culvert data to determine the suitability of culverts to allow aquatic organism passage (AOP). Accurate culvert data is also valuable to groups involved in macro scale hydraulic and risk modeling. Each of these uses needs basic culvert inventory and location data, along with other more specific information which differs by use.

The MDNR facilitated the collection of culvert data from the perspective of gathering information on aquatic habitat in 2013. MDOT gathered culvert data as part of a pilot study in 2016 and 2017. In 2018 TAMC developed a pilot program for the inventory and condition evaluation of local agency culverts. Each of these studies produced data for very specific purposes: some of this data is potentially of use to other agencies and some may not be. This

task reviewed existing data from the three main sources; MDNR, MDOT, and TAMC, and looked at how this data could be combined to create a statewide culvert inventory.

The largest immediate concern with combining these data sets is the issue of the same (duplicate) culvert appearing in two or more of the datasets since the DNR dataset is not limited by jurisdictional boundaries. Duplicate culverts can be hard to identify simply on spatial information alone, since the error involved in geographical location data may be as much as 30 feet. Additionally, different standards in precision can also make identifying duplicates difficult.

Duplicate culverts may represent one of three real life scenarios which may or may not be relevant:

- A single culvert located two times respectively in each system where measurement error makes them appear as separate assets. In this case the duplicate should be removed.
- A single culvert that has been replaced and exists in one or more systems before and after replacement. In this case the older (removed culvert) data should be removed or marked as deprecated.
- 3) A multiple barrel culvert where each barrel is located separately. This case may need intervention or a case by case review to determine the appropriate action.

In most cases culvert data from transportation agencies can easily be attributed to the jurisdictional owner of the road or trail system where the culvert is present. It is uncommon for road owners to collect data on parts of the road network that they do not own, with the possible exception of roads on jurisdictional boundaries or intersections where jurisdictions meet, which further adds to the differentiation between these two data sets. The Michigan framework basemap provides an accurate map to easily distinguish local roads and their associated culverts, state owned roads, and the culverts managed by MDOT.

The MDNR owns a number of culverts and bridges that relate to state owned recreational facilities, such as trails, state parks, and state owned public land. In many cases these trail systems run parallel to state or local roads, which may make differentiation of their ownership difficult using purely location data. The DNR also has an interest in culverts that are owned by other entities as a source of stream crossing information for analysis of barriers to AOP and for regional hydraulic modeling activity. Culverts in particular are a concern as they can be significant barrier to AOP due to features such as high flow rates or perched outfalls. Michigan DNR routinely collects stream crossing data on culverts and bridges owned by state or local transportation agencies as part of a stream survey collection activity which may contain data from all infrastructure owners along a particular stream.

The DNR stream crossing data can be a useful source of data because it may include assets that have not been inventoried by road owning agencies. Similarly, the DNR may find value in using transportation agency data on culvert locations to augment the work they are doing: however,

combining the data sets provides some challenges. Figure 1 below illustrates some of these challenges. The culvert which has been highlighted by the yellow circle is spatially shown located half way between the recreation trail and the state owned road, so it is unclear if the stream survey data shown as a red dot and is representative of the same culvert shown as a blue line from MDOT's data set, or if there are actually two discrete culverts there, one for the MDOT road and one for the trail. Similarly, in Figure 1 the culvert highlighted in the purple circle may be located on the recreation trail or it may be located on a local agency owned road. Identifying culverts unique to one data set as well as identifying assets that are duplicated is complicated by the location accuracy of the data sets, which varies between sub-meter accuracy, and recreation grade GPS (within 30') for different data sets.



Figure 1: DNR Trail located adjacent to MDOT owned highway and crossing local roads. MDOT culverts shown in blue, DNR Stream crossings (culverts) shown in in red.

This task will attempt to identify duplicate culverts in each of the datasets based on a comparison of other fields in the inventory, collection date, location data, and any other information present. It is expected that this task will help take the first steps at establishing a protocol for sharing culvert data amongst multiple agencies while maintaining individual agency needs, each agency's standards for data collection, and the ability of an agency to update and manage their data with respect to shared data.

# Task 2 – Results

# Evaluation of culvert data

# Objective

This task details a process that will allow state and local road agencies the ability to use data sets from the Michigan DNR stream crossing surveys to identify new culverts which may not be in their inventory. This task will provide a process for combining multi-jurisdictional data sources like MDNR's stream crossing data with data sets maintained by MDOT and local agencies without producing duplicate records for culverts which have been inventoried in multiple data set.

# **Data Sources Used in Analysis**

All data used for the analysis in this task were collected from the Michigan Open GIS portal with the exception of the local agency culvert pilot data, which was received directly from the Center for Shared Solutions (CSS). Data sets from the Michigan Open GIS portal were chosen because they represent an outward facing, reproducible product that is already being distributed. Figure 2 illustrates an example of the range of culvert and bridge data available for this analysis in Houghton County.



Figure 2: Example bridge and culvert data. Local culverts shown as orange circles, transportation bridges shown as light blue diamonds, DNR owned culverts and bridges shown as green diamonds, DNR stream crossing surveys shown as red circles, MDOT culverts shown as dark blue lines.

# **MDOT Culvert Data**

MDOT has been aggressively collecting network-wide culvert data for the last several years, and is embarking on an active asset management process to manage ancillary structures such as culverts. Currently, culvert data from MDOT is stored in two separate databases, dependent on the span of the structure. Culverts that are less than ten feet in span (width) are stored in the Transportation Asset Management System (TAMS), while culverts ten feet and over in span are stored in the MI Bridge system, which is the system that stores the federally defined bridge data for all public roads in Michigan. This business process manages culverts relative to the risk and cost to the public by grouping large culverts with bridges. The current culvert data set that is publically available on the State of Michigan Open GIS portal contains data on 47,699 MDOT culverts under ten feet in span. The State of Michigan Open GIS portal Bridge File contains 4,501 MDOT owned bridges and 6,672 local bridges. The MI Bridge data set contains approximately 1,103 MDOT owned culverts that are 10' spans or larger. This data set was not used in the analysis; however, it could easily be integrated into the process by joining it with MDOT's TAMS culvert data set. It is assumed that location data from these files were collected using at least sub meter accurate survey equipment.

# **Local Agency Culvert Data**

Local agency practice for collecting culvert data varies greatly across the state. Some local agencies collect condition and inventory data on a routine cycle while others have not started the process. The largest unified collection effort occurred in 2018 when TAMC completed a local agency culvert collection pilot which collected information on 49,664 local agency owned culverts which are located on local agency owned roads. The primary tool for collecting local agency culvert data is Roadsoft, which provides a unified data schema and process for collection. The data set used for this task was received from CSS and included 43,202 local agency culverts that were collected using Roadsoft during the pilot. It was assumed that all local agency culvert data was located using recreational grade GPS data with an accuracy of +/-30 feet.

# **DNR Culvert and Stream Crossing Data**

The DNR-managed culvert database available on the State of Michigan Open GIS portal contains information on 1201 culverts and bridges managed by the DNR which are primarily located on recreation trails and state park facilities. For the purposes of this task it was assumed that the culverts and bridges in this database were correctly identified as owned by the DNR, and as such were not considered in the evaluation for comparison against the MDOT or Local Agency culvert data sets.

The Michigan DNR maintains a database of stream crossing surveys which have been compiled on culverts and bridges. These stream crossings can be completed by DNR staff, hired consultants, and conservation groups, like Huron Pines Association or Trout Unlimited. Stream crossing surveys are usually collected on a watershed basis so they are likely to collect data on culverts from multiple owners. Stream crossing data can be a valuable source of data for detecting new culverts which may not be in an infrastructure owner's database; however, they also pose a problem since they do not fit into a discrete sphere of influence. The stream crossing data available on Michigan's Open GIS Portal contains stream crossing data representing 2,230 bridges and culverts.

# Methods

During the development of the data handling process, DNR stream crossing data sets were compared to the MDOT culvert and bridge data and the Local Agency culvert and bridge data separately. Separating these analysis processes allows the stream crossing data to be matched up with both the MDOT and Local data set without interference between sets, which removes bias in the matching process.

During the development of the process, the project team used the following guiding principles to make decisions on processing data.

a) Each asset owner (MDOT, DNR, Local Agency) has a sphere of influence where their data will have primacy over other users. This ensures that the owner's data will in all cases

- remain intact as they have presented it in cases where joining sets is the intent. The sphere of influence varies with the expected width of the road right of way and the total assumed error in location measurement between data sets.
- b) Data which occurs at areas where spheres of influence overlap such as parallel right of ways or intersecting roads and trails, will be tested to eliminate duplicates and identify new assets that the road owning agency may have missed. Testing includes finding agreement on critical inventory fields including: length, shape, material, height, and width.
- c) Critical inventory fields may be interpreted differently between data sets, so exact matches are not likely and a reasonable buffer or conversion must be provided around the recorded inventory fields to determine a match. For example, some stream crossing data might appear with inventory data such as width or height which were measured literally vs providing the nominal pipe size that culverts are usually classed in. i.e. recorded at 31.4" pipe rather than 30" pipe.
- d) Culvert shape and material data needs to be reduced down to the lowest common denominator removing some of the specificity before matches can be determined. For example, "reinforced concrete pipe" and "precast concrete pipe" would be reduced down to "concrete", and "3 sided box", "rectangle" and "box" would be reduced to "rectangle".
- e) The goal of the process should be to identify a limited number of locations that can be field verified if data is not present or if a match is not clear, while separating data that is clearly discrete within a set.

A generalized process flow was developed that can be used for analysis of DNR stream crossing data with MDOT and local agency data, with only slight modifications to the two process. Figure 3 below illustrates the process for analyzing DNR Stream crossing data with MDOT culvert data. Both the local agency and MDOT process flow charts, along with GIS process notes, are included in the Appendix.

Process flow for intake of DNR stream crossing data and rectification with MDOT culvert data A. Start C. Is there a B. Is there a MDOT MDOT culvert or bridge <30' from the stream crossing? or locally owned Road < 100' from D. Is there a DNR trail < 100° from the crossing have data for 4 of the 5 critical fields? K Reject as G. Do 4 of the 5 critical fields?<sup>1</sup> match its MDOT crossing field

"CrossinUs" =
"Trail" or "Federal Yes Tag as duplicate, match
 MDOT location and append
 AOP data H. Flag as possible new MDOT culvert for field verification

J. Accept as new DNR

Figure 3: Process flow chart for matching DNR stream crossing data with MDOT culvert data.

<sup>1</sup>Critical stream crossing fields are: "StructureLength" "StructureWidth" "StructureHeight" "StructureShape" "StructueMaterial"

<sup>2</sup>Matching is defined as within the following tolerances: StructureLength is within 25% of MDOT length, StructureWidth is within 15% if MDOT width or span, StructureHeight is within 15% of MDOT height or rise, StructureSshape matches MDOT shape after being transformed, StructureMaterial matches MDOT material after being transformed

# **Process Narrative:**

The first step in the process (Step B) is to separate stream crossings that are outside of MDOT's sphere of influence, which in this case was set at 100 feet from either side of the MDOT centerline as shown on the framework base map. Stream crossings under 100 feet from an

MDOT road are considered for further analysis in Step C to determine if there is a known MDOT bridge or culvert within 30 feet of their location. Thirty feet was chosen to represent the possible inaccuracy of using recreational grade GPS for determining the location of stream crossing data.

Stream crossings that are found to be within 30 feet of an existing MDOT culvert or bridge are evaluated to determine if they are matches with known MDOT culverts or bridges by comparing the critical inventory fields of shape, material, length, height and width in Step E, J, K and I. Stream Crossings that do not have sufficient data in critical fields are marked as ambiguous in Step K, since there is not sufficient data to determine if a match exists. These locations will need to be field verified to determine their ownership and inventory information.

Stream crossings that are in MDOT's sphere of influence but are not within 30 feet of a known bridge or culvert are checked to see if they are located near the crossing point of a DNR trail in Step D. Stream crossings that are not within 100 feet of a DNR trail are considered for possible new MDOT culvert locations which need to be field checked before being included in MDOT's database (Step H). Stream crossings that are not near a trail are evaluated to determine if they have information describing the crossing type. In many cases the crossing type filed is blank; however, when it is listed as "trail" or "federal" the incidence of it being a MDOT owned crossing is low, so the crossing will be processed to Step J where it is added back into the DNR's culvert set.

The process for local agency culvert data is identical to the MDOT process with the exception that the sphere of influence threshold for Step C is increased to 100 feet to account for the presumed lower location accuracy.

Processing of the 2230 records in the DNR stream crossing data produced the following results when analyzed with MDOT culvert and bridge data:

- 130 stream crossings were in MDOT's sphere of influence (Step B),
  - o Of these, 23 were rejected as ambiguous (step K)
  - o 18 were identified as matches (Present in both data sets)
  - o 50 were identified as possible previously unidentified MDOT culverts.

The 23 stream crossings that were marked as ambiguous because they lack critical inventory data are still worth field verification.

The 50 stream crossing that were identified by the process as potential new culverts produced several false positives that can quickly be identified and dismissed by visual inspection of the GIS data. Most of the false positives are located at bridges and are a result of how bridge data is collected using one data point, which is usually located at the abutment. Longer bridges will create false positives since the stream crossing point in many cases will be located at the center

of the creek, which may be over 30 feet from the bridge abutment. These false positives are easy to identify and are relatively few in number, so it does not warrant a change in the collection protocol. Figure 3 and Figure 4 below illustrate these types of false positives.



Figure 3: False positive new MDOT culvert shown by red star icon. MDOT bridge shown as blue diamond, MDOT culverts shown as dark blue lines



Figure 4: False positive new MDOT culvert shown by red star icon. MDOT bridge shown as blue diamond, MDOT culverts shown as dark blue lines.



Figure 5: Potential new MDOT culvert shown as red star. Known MDOT culverts shown as dark blue lines, other stream crossing surveys shown as red circles



Figure 6 Potential new MDOT culverts shown as red stars. Known MDOT culverts shown as dark blue lines, other stream crossing surveys shown as red circles



Figure 7 Possible New MDOT culverts shown as red stars. Existing MDOT culverts shown as dark blue lines, DNR bridges and culverts shown as green diamonds and other stream crossing surveys shown as red circles.



Figure 8: Potential new local agency culverts shown as orange stars, other stream crossings shown as red circles, known local agency culverts shown as orange circles, transportation bridges shown as blue diamonds.

Processing of the 2230 records in the DNR stream crossing data produced the following results when analyzed with local agency culverts and bridge data:

- 401 stream crossings were within the sphere of influence of local roads (Step B),
  - Of these, 63 were rejected as ambiguous (step K)
  - 25 were identified as matches (present in both data sets)
  - 275 were identified as possible previously unidentified local road culverts.

Figure 8 illustrates examples of new local agency culverts identified by the process.

# Case Study Interviews

The CTT conducted interviews with agencies identified as having an interest in culvert data outside of the transportation area to determine potential case studies whereby the TAMC Local Agency Pilot data may be of benefit. One local transportation agency was added to the interviews as they had very little self-generated culvert data and desired to reach out to non-transportation agencies who had data in their jurisdiction with the hope of using that data as a start for their collection efforts.

Specific details for each agency interview is presented below. In general, the interview process indicated that there was only a mild interest in sharing culvert data. While it was expected that each agency would have specific data needs that they would want to collect, according to their specifications it was thought that some data, like general inventory and location data, would be of common interest to all agencies. The general consensus was that the data each agency already has is of adequate quality to meet their needs. There was some interest in condition data that might help identify areas of potential partnership for replacement of culverts to the benefit of both the agency and to improve environmental quality. Also, there was some interest in data for areas of expanded interest, either geographically or informationally, where the agency would otherwise be starting from scratch to collect data.

# **Huron Pines – Gaylord and Alpena**

Huron Pines is an organization with a mission to conserve and enhance Northern Michigan's natural resources to ensure healthy water, protected habitat, and vibrant communities. Through strategic partnerships at the federal, state, and local level, Huron Pines influences strategy and vision for the future conservation in Michigan while also executing on-the-ground projects with immediate impacts on environmental quality.

Their main objective is to replace or rehabilitate culverts and dams for the benefit of fish passage. Typically, they are involved with 6 to 10 culverts per year. They generally work with local agencies to achieve this, where Huron Pines works to secure funding for material and then engages a local agency to help provide equipment and labor for the duel benefit of having new culvert that improves on fish passage.

Huron Pines feels they have the data that is most important to them, which includes severity ranking based on stream condition, location, material, and size.

Good/Fair/Poor/Severe condition data may be helpful for them to prioritize projects that may be mutually beneficial to their interests and those of the local agencies they work with.

# **Conservation Resource Alliance – Traverse City**

The Conservation Resource Alliance (CRA) is a private, not for profit corporation committed to "sensible stewardship of the land." Their main objective is optimizing stream flow and fish habitat with focus on achieving their goals across an entire watershed while being able to take advantage of opportunities to optimize stream crossings being replaced for other reasons.

They work with local agencies on culvert replacements by securing project funding and then partnering with local agencies to provide equipment and labor. Their interest in culvert data would be to the extent that they could keep an eye on opportunities to improve or replace culverts that would align with their objectives. Culvert cost data would be helpful as they

would like to focus on a cost data-driven approach to culvert replacement – cost of prevention vs cost of emergency response and the value of enhanced habitat.

#### SEMCOG

The Southeast Michigan Council of Governments (SEMCOG) is working on a project to take a wide approach to infrastructure asset management that includes environmental, flooding, and transportation needs. Their goal is to provide flood consideration input into projects considered for funding. The data SEMCOG is interested in includes location, material, and size as they have found this data to be somewhat lacking. Culvert data related to flood risk, including condition, would be highly valued.

#### Michigan State Hydrography Improvement Pilot

Michigan State University's work on the Hydrography Improvement Pilot is to develop models, scripts, and procedures for realigning hydrology features and flow lines to create a realignment of the National hydrography dataset (NHD) in the state of Michigan. The NHD represents the water drainage network of the United States with features such as rivers, streams, canals, lakes, ponds, coastlines, dams, and stream gages. Their Hydrography Improvement Pilot V2 features the Kalamazoo watershed.

Culverts are an important part of getting these flow lines correct. One of the most important culvert attributes for creating flow lines is location data. The culvert points are collected, then models are created that turn culvert points into channels through barriers. Other useful attributes include skew, length, and diameter of the culverts.

Data was collected from TAMC, MDOT, and counties for the pilot. Several problems arose while processing this data. Those included eliminating duplicates of culverts from different entities, and inaccurate GPS data. Those issues were solved by using spatial selection and a manual review of the culverts. A proposed way to solve the inaccurate GPS data in the future would be to create a standard for GPS collecting units.

#### **Wexford County Road Commission**

Wexford County Road Commission would like to create a culvert asset management plan and inventory. Their desire is to be more proactive with budgeting and planning for culvert maintenance activities. They also feel the increased knowledge of their culvert assets would allow for more efficient partnering with resource agencies for mutual benefit. They are currently working with the US Forest Service, DNR, Trout Unlimited, and CTT to gather existing data and import it into Roadsoft. They have found some of the data they received to be helpful – GPS coordinates, length, and diameter; however, other data would be useful but is generally not present from these sources. Examples of other useful data would include condition ratings and pictures of the inlet & outlet.

They would be interested in participating in partner agency training and assist with data collection while on site for other purposes to the extent that the additional time spent would be no more than 5-10 additional minutes per culvert.

They noted some difficulty in gaining access to data from other agencies and expressed concern with importing this data. They also noted the need to have a process to ensure that data considered by the county to be accurate was not potentially overwritten by incoming data from other sources.

#### Michigan DNR Online Reporting Tool and Knowledge Base

The CTT worked with the Michigan DNR to register for access to their Great Lakes Stream Crossing Inventory data hub. <a href="https://great-lakes-stream-crossing-inventory-michigan.hub.arcgis.com/">https://great-lakes-stream-crossing-inventory-michigan.hub.arcgis.com/</a> Site users are encouraged to become involved through training and volunteer opportunities, as well as to contribute data. There is a sign-up for access to the Stream Crossing Collector.

Interactive maps provide crossing locations and information such as the number of crossings, estimated annual erosion tonnage, aquatic passability, stream crossing condition, crossing type, and additional information.

# Task 3 - Culvert condition assessment system translation

Two culvert condition assessment systems are currently in use in Michigan; the TAMC Pilot and the MDOT TAMS systems. Both systems evaluate specific elements within a culvert system to determine the overall culvert condition. They appear to meet the need of the respective users and each group has a significant investment in historical data. Generally speaking, these systems have the same function, assess similar defects, and have a similar scale direction; however, the systems are not identical and therefor pose a potential problem when data is displayed side-by-side or combined. The goal of Task 3 was to create a system for translating MDOT and TAMC culvert data for the purpose of creating dashboards that would allow comparison between these two condition data sets while maintaining the integrity of each agency's detailed element level collection criteria.

The FHWA Culvert Inspection System had been incorporated into Roadsoft and has been used by local agencies. The TAMC Pilot system added additional deterioration descriptions for specific culvert types not included in the 1986 FHWA Culvert Inspection System. The TAMC Pilot system allows a numerical ranking from 10 to 1 with 10 being a culvert in excellent condition. The numerical values are divided into the general condition categories of Good (10-8), Fair (7-6), Poor (5-4), and Serious (3-1). A detailed description for each condition state is provided for each numeric rating value specifically intended to address common forms of distress seen in each of the culvert types included in the inspection system; corrugated metal pipe (CMP), concrete pipe, plastic pipe, masonry, slab & abutment, and timber. The TAMC pilot used a

lowest-rating method within Roadsoft to determine the overall culvert condition from individual inspection element ratings.

MDOT has a condition assessment system used in the Transportation Asset Management System (TAMS). This system assigns a numeric rating from 9 to 1 with 9 considered good. The numeric values are summarized as Good (9-8), Fair (7-6), Poor (5-4), and Critical (3-1). A general description of distress associated with the four general categories; good, fair, poor, and critical is provided for each element under consideration. General descriptions for some elements (invert deterioration and corrosion) contain specific descriptions for metal and concrete distress. The MDOT TAMS Asset Collection & Condition Assessment Guide for 1'-<10' Span Culverts (revised June 2018) states that the overall condition rating is based on the lowest rating for the critical attributes (elements).

Figure 9 shows a sample of the rating values, general conditions, and detailed descriptions associated with section deformation for a CMP culvert with a round cross section. Note: the TAMC Pilot system provides a different set of descriptions specific to eight different cross-sectional shapes of CMP and one set of descriptions for plastic pipes. The MDOT TAMS system describes section deformation for all pipes with one set of descriptions, but those descriptions are not broken down into individual numeric rating values. They are instead broken down into the general conditions of good, fair, poor, and critical. Essentially creating a good/fair/poor/serious rating system with the inspector able to indicate better or worse within each bin through their numeric selection.

TAMC Pilot	Excellent	Very Good	Good	Satisfactory	Fair	Poor	Serious	Critical	Imminent Failure	Imminent Failure	
(Modifed FHWA)	10	9	8	7	6	5	4	3	2	1	
Section Deformation (CMP - Round)	New Condition	curvature in barrel. Horizontal diameter (span) dimension within 10% of original design.	of bottom. Horizontal diameter (span) dimension within 10% of original design.	smooth curvature but bottom half has flattened	isolated locations in top half and extreme flattening of the invert. Horizontal diameter	may be kinked. Horizontal diameter (span) dimension 10% to 15% greater than original design.	deflection at isolated locations, flattening of the crown, crown radius 20 to 30 feet. Horizontal diameter (span) dimension in excess of 15% greater than original design.	crown, crown radius over 30 feet.		Structure collapsed	
Section Deformation		None		Slight, perceptible de buckling	eformation or local			Excessive deformation with roadway/emba			
MDOT TAMS		Go	ood	Fair		Poor		Critical			
WIDOT TAIVIS		9	8	7	6	5	4	3	2	1	

Figure 9: Example rating values, general conditions, and detailed descriptions for CMP as used in the TAMC Culvert Pilot

A detailed breakdown between each of the rating systems is discussed in the results section of this report. While both rating systems produce numeric values representative of the overall culvert condition the broad descriptions applied to general conditions within the MDOT TAMS system does not allow for a direct comparison between the two rating systems at a detailed numeric scale level. At the general condition level, all of the associated condition descriptions between the two systems can be compared for general agreement. However, since there is no difference in the description between numeric ratings within a general condition category in the MDOT TAMS system there is not sufficient information to compare at the numeric level.

References are made within this report to numeric values within both systems. These are made for the purpose of discussion and not in suggestion of a direct translation between the two systems.

#### **Results:**

## **Reported Controlling Rating Value:**

A summary and comparison of the elements involved in the overall condition rating of each system is shown in Table 1. Elements that appeared to be directly comparable are identified at the top of the table. Because of the difference in element organization some elements were considered to be similar but not necessarily identical between the two systems. For example, Invert Deterioration is defined by the TAMC Pilot system for both closed and open bottom culverts as well as for each of the material types under consideration. The MDOT TAMS system only provided descriptions for metal and concrete invert deterioration. While these are generally comparable there would be some missing guidance specific to other culvert types, plastic or open bottom for example, in the MDOT system. Each system also contained some elements not considered by the other, these were identified as disassociated elements in the table.

TAMC Pilot (Modified FHWA)	MDOT TAMS						
Directly Compara	l ble Element Types						
Section Deformation	Section Deformation						
Joints/Seams	Joints						
Blockage	Sediment						
Similar I	Elements						
Structural Deterioration	Corrosion (metal)						
	Corrosion (concrete)						
Invert Deterioration	Invert Deterioration (metal)						
	Invert Deterioration (concrete)						
Disassociat	ed Elements						
Scour							
	Road Over						
	Embankment						
* Note – Category names have been displayed for the TAMC Pilot elements. Individual descriptions of distress are provided for each common culvert type and/or shape.							

Table 1: Summary and comparison of elements involved condition rating between TAMC Pilot and MDOT TAMS

#### **Rating Elements:**

Each rating system consists of individual elements within the culvert system that are rated based on a description of what distress could reasonably be expected to be found associated with that element. The approach and level of detail applied to the TAMC Pilot and MDOT TAMS systems differ. The TAMC Pilot organized the condition evaluation guidance first by culvert type, then by detailed condition descriptions associated with typical distress at each element under consideration for that culvert type. The MDOT TAMS system looked at elements and descriptions more universally where most elements are applicable to all culvert types with some specific elements having been broken down into descriptions based on metal or concrete material type. These differences result in the need for an element by element comparison of distress descriptions in order to determine how closely related the two systems are.

#### **Section Deformation:**

TAMC Pilot	Excellent	Very Good	Good	Satisfactory	Fair	Poor	Serious	Critical	Imminent Failure	Imminent Failure
(Modifed FHWA)	10	9	8	7	6	5	4	3	2	1
Section Deformation (CMP - Round)	New Condition	curvature in barrel. Horizontal diameter (span) dimension within 10% of original design.	Horizontal diameter (span) dimension within 10% of original design.	smooth curvature but bottom half has flattened significantly. Horizontal diameter (span) dimension within 10% of original design.	isolated locations in top half and extreme flattening of the invert.	throughout length of pipe, lower third may be kinked. Horizontal diameter (span) dimension 10% to 15% greater than original design.	deflection at isolated locations, flattening of the crown, crown radius 20 to 30 feet. Horizontal diameter (span) dimension in excess of 15% greater than original design.	crown, crown radius over 30 feet.		Structure collapsed
Section Deformation		None		Slight, perceptible de buckling	eformation or local		tion with longitudinal cracking. Excessive deformation resulting in extensive infing in crown, invert, or spring with roadway/embankment damage.			
MDOT TAMS		Go	ood	Fa	air	Poor		Critical		
WIDOT TAWS		9	8	7	6	5	4	3	2	1

Figure 10: Section deformation comparison between the TAMC Culvert Pilot and MDOT TAMS

Section deformation in the TAMC Pilot system contains detailed descriptions for CMP and plastic pipe with CMP further broken down into eight different cross-sectional shapes. Detailed descriptions for round pipe was used for a comparison with the generalized MDOT TAMS description of section deformation. Overall, the general G/F/P/S descriptions appear to be aligned between the two systems with the exception of the TAMC Pilot system ratings of 9 and 8. These rating values allow some cross sectional deformation, though to a small degree. For lack of an apparent allowance in the MDOT TAMS system for slight discrepancies, culverts with those ratings would likely be rated in the fair category (7 or 6) in the MDOT TAMS system.

#### Joints or Seams:

TAMC Pilot	Excellent	Very Good	Good	Satisfactory	Fair	Poor	Serious	Critical	Imminent Failure	Imminent Failure
(Modifed FHWA)	10	9	8	7	6	5	4	3	2	1
	Straight line between sections.	misalignment. Tight with no defects apparent.	settlement. Distress to pipe material	joints but no infiltration. Settlement. Dislocated end section. Extensive areas of shallow	Joint open and allowing backfill to infiltrate. Significant cracking or buckling of pipe material. Joint offset less than 3 inches. End sections dislocated and about to drop off from main portion of the structure. Infiltration staining apparent.	separation of joints. Significant infiltration or exfiltration at joints. Joint offset less than 4 inches. Voids seen in fill through offset joints. End sections	several locations exposing fill	alignment problems throughout. Large voids seen in fill through offset joints.	Pipe partially collapsed or collapsed or collapse is imminent.	Total failure of pipe.
Joints		No gaps		Open with minor infi and/or soil	il/exfil of water	Open or displaced with significant Open or displaced vinfil/exfil of soil and water. Voids visible accompanying road			ith significant infiltra vay damage	tion of soil with
MDOT TAMS		Go	od	Fa	air	Poor		Critical		
INDOT TAMS		9	8	7	6	5	4	3	2	1

Figure 11: Joins & Seams rating comparison between the TAMC Culvert Pilot and the MDOT TAMS

The TAMC Pilot system provides a greater level of detail in what to look for in the joints or seams of a culvert and contains additional descriptions for concrete pipes, masonry, and CMP multi-plate systems. Descriptions for CMP or plastic pipes were compared with the MDOT TAMS descriptions and it was determined that ratings could expect to fall within the same G/F/P/S categories for the two systems.

## **Blockage:**

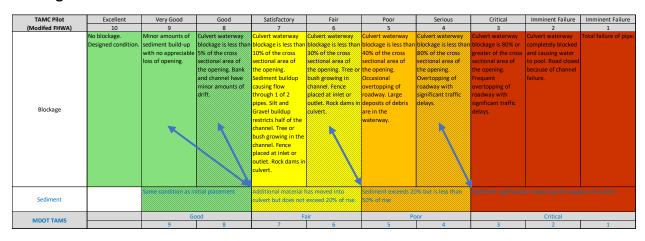


Figure 12: Blockage rating comparison between the TAMC Culvert Pilot and the MDOT TAMS

When considering blockage or sediment in the pipe, the TAMC Pilot system is likely to have higher G/F/P/S ratings than the MDOT TAMS rating system. For each general condition category, the allowable percent of culvert blocked is lower using the MDOT TAMS system. Culverts rated as 9 or 8 (good) with the TAMC Pilot would be considered 7 (fair) using the MDOT TAMS system. Likewise, 6 and 4 (fair and poor) using the TAMC Pilot system would be considered 5 and 3 (poor and severe) respectively in the MDOT TAMS system. Some good ratings in the TAMC Pilot system would translate to fair in the MDOT TAMS system.

#### **Invert Deterioration (CMP):**

TAMC Pilot	Excellent	Very Good	Good	Satisfactory	Fair	Poor	Serious	Critical	Imminent Failure	Imminent Failure	
(Modifed FHWA)	10	9	8	7	6	5	4	3	2	1	
	galvanizing intact;	Discoloration of surface. Galvanizing partially gone along invert. No layers of rust.	surface. Galvanizing gone along invert but no layers of rust. Minor section loss at ends of pipe not located beneath roadway.	Galvanizing gone along invert with layers of rust. Moderate section loss at ends of pipe not located beneath roadway. Moderate section loss: Less than 4% of invert area.	under the roadway.	and scaling throughout. Perforations throughout invert with an area less than 20% of invert		Perforations throughout invert with an area greater than 25% of invert area.	Pipe partially collapsed.	Total failure of pipe.	
Invert Deterioration (Metal)		Little prinoisurface r	ustion positing loss	General corrosion, so significant remaining	555555555555555555555555555555	Perforations visible on hammer test strike	or easily made by	Significant section loss in invert beyond perforations resulting in voids beneath invert and/or roadway/embankment			
		Go	od	Fair		Poor		Critical			
MDOT TAMS		9	8	7	6	5	4	3	2	1	

Figure 13: Invert Deterioration for CMP rating comparison between the TAMC Culvert Pilot and the MDOT TAMS

Invert deterioration for closed bottom CMP pipe descriptions for the TAMC Pilot ratings were compared against the invert deterioration (metal) description in the MDOT TAMS guide. The TAMC Pilot includes detailed descriptions for plastic and masonry inverts. It is not clear how these materials would be addressed in the MDOT TAMS rating system. A rating of 8 (good) in the TAMC Pilot system could reasonably expect to see a rating of 7 (fair) in the MDOT TAMS system since the description for the TAMC pilot allows minor section loss and the MDOT TAMS description for a general condition of good allows "little or no surface rust or coating loss". Similarly, due to the allowance for perforations in each system a rating of 6 (fair) in the TAMC Pilot system would rate at 5 (poor) in the MDOT TAMS system.

#### **Invert Deterioration (Concrete):**

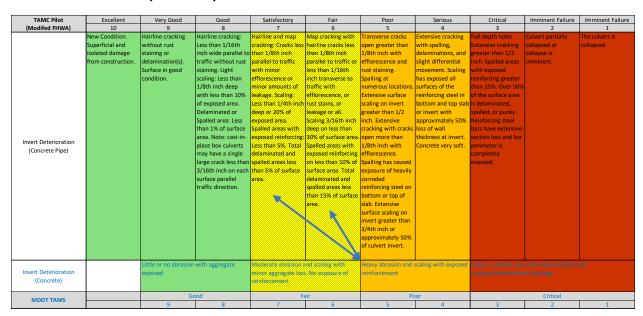


Figure 14: Invert deterioration of concrete pipe rating comparison between the TAMC Culvert Pilot and the MDOT

When considering the invert deterioration of concrete pipes, culverts rated as Fair using the TAMC Pilot approach would likely rate as Poor using MDOT TAMS rating system if the culvert

had exposed rebar. The TAMC Pilot rating system allows exposure of rebar but limits the total surface area exhibiting exposed steel. The MDOT TAMS system suggests any exposed reinforcement would drop rating from Fair to Poor. TAMC Pilot includes detailed descriptions for plastic and masonry inverts. It is not clear how these materials would be addressed in the MDOT TAMS rating system.

#### **Structural Deterioration (CMP):**

TAMC Pilot	Excellent	Very Good	Good	Satisfactory	Fair	Poor	Serious	Critical	Imminent Failure	Imminent Failure
(Modifed FHWA)	10	9	8	7	6	5	4	3	2	1
	Galvanizing intact. No corrosion.	surface. Galvanizing partially gone. No	surface. Galvanizing, gone along invert but no layers of rust. Minor section loss at ends of pipe not located beneath	Moderate section loss at ends of pipe not located beneath roadway. Moderate section loss: Less than 6 in <sup>3</sup> /ft <sup>2</sup> .	with perforations not located under the roadway. Heavy section loss: Up to 15 in <sup>2</sup> /ft <sup>2</sup>	throughout. Perforations throughout with an	and scaling throughout. Perforations throughout with an area less than 36	throughout with an area greater than 36 in²/ft² .	Pipe partially collapsed.	Total failure of pipe.
Corrosion (Metal)		uttle pr en surface ri	istion coalting loss	Minor surface rest a	nd:limited:pitting	Perforations visible c conection hardware		Significant section low		
MDOT TAMS		Go	od	Fa	air	Po	or		Critical	
IVIDOT TAIVIS		9	8	7	6	5	4	3	2	1

Figure 15: Structural deterioration of CMP rating comparison between the TAMC Culvert Pilot and the MDOT TAMS

Structural deterioration (corrosion) of CMPs in the TAMC Pilot rating compares with corrosion (metal) in the MDOT TAMS system. A rating of 8 (good) in the TAMC Pilot system could reasonably expect to see a rating of 7 (fair) in the MDOT TAMS system since the description for the TAMC pilot allows minor section loss and the MDOT TAMS description for a general condition of good allows "little or no surface rust or coating loss". Similarly, due to the allowance for perforations in each system a rating of 6 (fair) in the TAMC Pilot system would rate at 5 (poor) in the MDOT TAMS system.

The TAMC Pilot contains detailed descriptions of structural deterioration in plastic, masonry, and stub & abutment culverts. It is not clear how corrosion of these culverts are addressed within the MDOT TAMS system.

#### **Structural Deterioration (Concrete Pipe):**

TAMC Pilot	Excellent	Very Good	Good	Satisfactory	Fair	Poor	Serious	Critical	Imminent Failure	Imminent Failure	
(Modifed FHWA)	10	9	8	7	6	5	4	3	2	1	
	New Condition. Superficial and isolated damage from construction.	Hairline cracking without rust staining or delamination(s). Surface in good condition.	Hairline cracking: Less than 1/16th inch wide parallel to traffic without rust staining. Light scaling: Less than 1/8th inch deep with less than 10% of exposed area. Delaminated or Spalled area: Less than 1% of surface area. Note: cast-in- place box culverts may have a single large crack less than 3/16th inch on each surface parallel traffic direction.	parallel to traffic with minor efforescence or minor amounts of leakage. Scaling: Less than 1/4th inch deep or 20% of exposed area. Spalled areas with exposed reinforcing: Less than 5%. Total delaminated and spalled areas less.	than 1/8th inch parallel to traffic or less than 1/16th inch transverse to traffic with efflorescence, or rust stains, or leakage or all.	1/8th inch with efflorescence. Spalling has caused exposure of heavily corroded reinforcing steel on	slight differential movement. Scaling has exposed all surfaces of the reinforcing steel in bottom and top slab or invert with approximately 50% loss of wall thickness at invert.	Full depth holes. Extensive cracking greater than 1/2 inch. Spalled areas with exposed reinforcing greater than 25%. Over 50%. Over 50%. Over 50%. Spalled, or punky. Reinforcing steel bars have extensive section loss and bar perimeter is completely exposed.	Culvert partially collapsed or collapse is imminent.	The culvert is collapsed.	
Corrosion (Concrete)		Little to no effloreso	ence	Minor gracking, and s	spalling	Exposed reinforceme	ent	Significant section loss of steel reinforcement that causes p deformation, holes, and embankment/roadway damage.			
MDOT TAMS			od	Fi	air		or	Critical			
		9	8	7	6	5	4	3	2	1	

Figure 16: Structural deterioration of concrete pipe rating comparison between the TAMC Culvert Pilot and the MDOT TAMS

Considering the structural deterioration of concrete pipe, culverts rated as Fair using the TAMC Pilot approach would likely rate as Poor using MDOT TAMS rating system if the culvert had exposed rebar. The TAMC Pilot rating system allows exposure of rebar but limits the total surface area exhibiting exposed steel. The MDOT TAMS system suggests any exposed reinforcement would drop rating from Fair to Poor.

#### **Summary:**

The two culvert rating systems in use within the state of Michigan, TAMC Pilot and MDOT TAMS, differ in their organizational approach and the level of detail provided in the element level descriptions of distress.

Differences in the organizational structure means the TAMC Pilot system contains culvert-type specific distress descriptions because element level descriptions are specific to a culvert type and in some cases culvert shape. The MDOT TAMS system is more generalized, leaving culvert-type and culvert shape specific considerations to an inspector's interpretation which may be influenced by experience or training. For example, plastic pipes are specifically described in the TAMC Pilot system but an inspector following the MDOT TAMS system would have to conduct their evaluation based on the guidance available for either metal or concrete culverts.

The level of detail provided in the element level descriptions of distress has resulted in the need to make comparisons between the two systems at the level of general conditions; good, fair, poor, serious. In many cases the description provided in the TAMC Pilot system could reasonably fall within the general description of the MDOT TAMS system. Where discrepancies

occurred it was generally in areas where specific measures were made in the MDOT TAMS system. For example, fixed percentages used to describe culvert blockage/sediment or an allowance for a diminutive amount of deterioration or an acceptable range versus an absolute statement on the presence of distress.

For the purposes of comparison between the two systems an absolute adherence to the descriptions provided for element deterioration between the two systems was assumed. In reality an inspector may stray from this, either through experience and personal bias or as a result of clarification provided through training. Without field verification and a comparative study on how inspectors apply the guidance from each system it is impossible to know to what extent an inspector would allow a diminutive amount of deterioration or if they would apply a "representative of the whole" approach to their rating.

A general comparison between the two systems was made using only the descriptions provided for each of the above elements and assuming any amount of distress (when no acceptable range was provided) triggered placement within a respective general category. Under these conditions, it would be reasonable to say that the two systems are generally aligned; however, in some situations the MDOT TAMS system will indicate a lower rating than the TAMC Pilot system. Relationships were established for each of the comparable elements which indicated situations in which a distress described in one category within the TAMC Pilot would fall within a lower category of the MDOT TAMS system. This does not allow for a direct translation to be established, however, as many indicators of distress may be indicated for each rating description and just because one crosses between the general condition categories doesn't mean it would always be present or take priority over the other descriptions.

## **CONCLUSIONS & GENERAL RECOMENDATIONS**

This section provides key points from this study and provides a framework to assist the TAMC with the development and implementation of a strategy that can be used across the state to further streamline and standardize the collection of culvert data assets owned by local agencies throughout Michigan.

## **Inspection Frequency**

Inspection frequency should be established to ensure an agency's data is up-to-date. The follow-up survey was used to gauge participant's thoughts on this subject based on their experience with changes in a culvert's condition over time. Too frequent of an inspection interval results in little to no change between data sets and an inefficient work plan. Too much time between intervals and significant changes could have occurred resulting in missed opportunities for maintenance and potential risk of failure. The survey looked at three variables that may affect the inspection frequency; culvert size, material, and condition. A culvert's size affects the relative risk associated with failure, each material type has a different deterioration profile which would affect the period between inspections, and as a culvert reaches poorer condition states the need to inspect more frequently may increase as well.

**Size:** The survey indicated, in general, that responders would be comfortable with an inspection frequency of more than six years for culverts 24 inches and smaller and four years for culverts greater than 48 inches. The responses were uniformly distributed for culvert sizes between these two diameters. This would provide between eight and twelve inspections over a typical fifty year culvert service life. Culverts over 48 inches in poor or lower condition should be inspected yearly.

**Material:** Most survey participants identified a four-year inspection frequency for most of the material types with a potential to inspect concrete culverts at an interval greater than six-years and plastic culverts at a six-year interval.

**Condition Rating:** The survey responses regarding inspection frequency were fairly clear in identifying a four-six-year frequency on culverts rated good but then lowering the frequency to 4-years when the culvert is rated at fair, two-years at poor, and every year at severe.

The 2018 pilot study conducted a literature review to see what other agencies around the country use for inspection frequency. This varied widely by agency, ranging from annual inspections up to a six-year interval. Size and condition were two factors affecting recommended frequencies. The National Cooperative Highway Research Program (NCHRP) Report 14-26, *Culvert and Storm Drain System Inspection Manual*, recommends establishing an inspection frequency based on both the condition and size of the culvert, but leaves the frequency decision to the agency. Under the recommended system, culverts that span greater

than 10 feet should be inspected every two years regardless of condition, and culverts less than 10 feet should be inspected at intervals depending on their size and last reported condition.

Based on the literature review and survey findings, the CTT would recommend allowing agencies to determine an inspection frequency that best meets their needs, but also set basic parameters to provide consistency across the state. We would recommend allowing up to six-years between inspections for small culverts\* and four years for culverts up to 10 feet, and two years for culverts greater than 10 ft. Inspection frequencies should be lowered when the condition reaches poor or severe. Further policy related to material type may create a more complicated system, the committee could leave the decision to alter frequency based on material to an individual agency or provide guidance to allow an exemption for concrete or plastic in good condition.

A data analysis program could be established to monitor changes in condition state over time in an effort to create a more efficient inspection frequency schematic. Rating too often would result in little to no change between inspections, too long and maintenance opportunities will be lost and risk of failure will increase.

\* The CTT feels it would be best to be uniform in this specific break-point and establish what constitutes a small culvert by aligning any size related inspection frequency break-point with any change from a detailed condition rating system and a simplified system.

## **Condition Evaluation**

The follow-up survey revealed a mixed reaction to offering a simplified Good/Fair/Poor/Serious rating system for culverts. Approximately 50% of respondents preferred a detailed system and 50% preferred a simplified system.

In a related question, responders were asked to identify a culvert size threshold where they would be most comfortable switching from a simplified system to a detailed one. Most people said 36 inch or smaller could be rated using a simplified approach. Approximately 75% of the respondents indicated a specific size equal to or less than 48 inches.

The literature review from the 2018 pilot study revealed some information regarding changes in the procedures used for culvert inspection by local agencies based on culvert size, but there was no general consensus as to what was practical. Some county road agencies were found to separate culverts by size into categories 2 to 5 feet and below, and 5 to 20 feet. Tuscola County Road Commission (CRC) indicated this was due to different funding sources for maintaining different sized culverts, and Kent CRC indicated this was for inspection frequency: giving priority to the larger culverts. Bay CRC separated culverts into less than 10 feet and 10 to 20 feet. Branch CRC separated culverts into 3 feet and below, 3 to 6 feet, 6 to 10 feet, and 10 to 20 feet. MDOT separated culverts into categories of 1 to <10 feet and 10 to <20 feet.

Subdivision of culverts by size was primarily due to establishing maintenance priorities linked to the condition rating of the culvert for the purpose of asset management practices. Agencies also subdivided culverts by material type to assist with evaluating culvert deterioration and to effectively plan maintenance projects.

The CTT would recommend the TAMC allow (but not require) a simplified rating system for culverts less than or equal to 36 inches. Where the simplified rating system (Good/Fair/Poor/Serious) is based on the detailed approach developed for the 2018 Culvert Pilot so that the general condition states can be compared between the two systems. Since there is no established standard for the size in which condition evaluations may change, the CTT is recommending 36 inches or less because this is reasonably supported by the survey results and, most importantly, culverts of this size and smaller would be difficult to impossible to visually inspect at arms-length without specialized equipment. Therefore, a detailed rating system would not necessarily yield more accurate information than a simplified approach.

#### **Database**

The 2018 TAMC Pilot discussed the creation of a centralized database for the storage of culvert inventory and condition evaluation on a statewide basis. The vision for this was to have shared access so that data from a variety of sources beyond transportation agencies could be combined to create a single database with the purpose of avoiding duplicative effort and allowing agencies to focus on collecting only that data relevant to their needs which isn't already in the database. The follow-up survey indicated that only 22% of respondents said it would be beneficial to import stream crossing survey data into a transportation agency database. Interviews with non-transportation agencies with a potential interest in culvert data revealed similar findings indicating that they had the data they needed and could request data exports if the need presented its self. As a result, non-transportation agencies didn't place a great value on creating a single centralize data source. This is not to say a centralized transportation database would not have value for TAMC, or that there would be no value in periodically checking other data sources to augment its counterpart.

# **Culvert Matching**

The processes shown in Task 2 illustrate methods for utilizing the DNR stream crossing database as a detection method for previously unidentified MDOT and local agency culverts to better complete those data sets. The process can be run using standard GIS tools in a reasonable amount of time. These process can also be used to form a general rule set for software that the CSS has procured (One Spatial) to automate the combination of data sets from numerous sources.

## QA/QC & Field Verification

A QA/QC program should be defined if data is made available for public interpretation. The pilot provided a means for local agencies to get involved with inventory and condition assessment of their culverts. A training program was created in an effort to help establish consistency amongst raters, however, there were no QA/QC programs in place to test if two raters would consistently rate the same culvert. The ability to provide a relative ranking to a single agency's culverts can be achieved by having a single inspector and this will meet their asset management needs. However, if data between agencies is to be combined or compared for a larger purpose an appropriate program should exist to ensure the data is consistent between collecting organizations. Feedback between the QA/QC program and training helps ensure, overtime, that consistency is narrowed and maintained.

A QA/QC program is a good way to ensure consistent ratings within a rating system. However, if two separate systems are compared or data is combined or shown together, field verification would help identify the relationship between the two systems. Task 3 showed general agreement between the two systems when compared at a general condition level and assuming absolute adherence to the rating descriptions. Each rating category contains descriptions of multiple kinds of distress associated with that rating. The specific types of distress very between the two systems. Therefore, a translation process could be created, but only if the controlling distress were identified. This would require additional data to be collected. Another option would be to conduct field verification of inspectors using the two systems. This would help identify, statistically, the difference between the two systems. This could allow dashboard-level translation between the two data sets but would not allow a person to translate a rating between the two systems for an individual culvert.

## Reporting & Dashboards

A note should be added to dashboards and any other publically available condition rating data that states the two condition ratings systems used within the state are similar in their outcomes when considering the general condition (good, fair, poor, serious) but not identical, some differences in condition rating outcome can be expected, and the current data has not undergone a QA/QC procedure.

Any direct comparison between TAMC Pilot and MDOT TAMS data should also remove any data that is not consistent between the two data sets. For example, the overall controlling condition rating using the TAMC Pilot system does not include ratings based on the condition of the road over the culvert or of the embankment. Likewise, the overall rating from the MDOT TAMS dataset does not include any ratings due to scour. These three condition elements are in one but not both datasets and if they controlled in one system that data should be removed from the comparative dataset.

Inspection frequency must also be considered when making data publically available. There is currently no policy in place that would require condition evaluation or set the inspection frequency. If this information is to be voluntarily submitted at a frequency determined by individual culvert owners, it would be difficult to maintain a condition dashboard unless displayed data is limited to submittals over a relative period of time.

## **NEXT STEPS**

#### **Policy:**

- A policy document needs to be created to establish the inspection frequency, condition evaluation system, database and information sharing procedures, and a QA/QC program.
- The AASHTO "Culvert & Storm Drain System Inspection Guide" became available on August 13, 2020. This document replaces the 1986 FHWA Culvert Inspection Manual that was modified for the TAMC Pilot to include modern materials and culvert types.
  - TAMC should decide on adoption of the AASHTO guide either in full or part and any modifications necessary for culvert inspections in Michigan
  - A study should be performed to evaluate if a culvert system translation is needed between AASHTO/TAMC Pilot/MDOT TAMS systems and determine a data handling process moving forward
  - A simplified rating system/guidance will need to be defined for culverts that may be rated using a Good/Fair/Poor/Serious assessment
- If data is to be compiled and used comparatively for culvert systems across the state a QA/QC system needs to be created to ensure an adequate training program is established to help assure that each inspector would assign the same rating to a culvert within an established tolerance.
- If condition data between the TAMC Pilot and MDOT TAMS systems are to be compared a field verification program should be used to verify uniformity between the two systems in their Good/Fair/Poor/Serious assessments due to inspector interpretation of generalized condition descriptions.
- TAMC should develop a data schema to summarize culvert data from the pilot and MDOT TAMS. This would include common denominator fields for materials, shapes, and physical measurements that would make combining data from multiple sources easier and consistent

#### **Training:**

- Training should be updated to include the rating system as adopted by TAMC (option to do refresher training that highlights the changes in the updated system for those who already took the TAMC Pilot training)
- QA/QC program should feed back into training to help improve program

#### **Revised Data Collection Pilot:**

• A pilot program could be initiated in an effort to 'test' the TAMC policy document while it is in a draft state and raise any issues or highlight changes that may be beneficial.

#### Data:

- A culvert database should be finalized and if not publically available made accessible to those who own culverts so they can retrieve their data (local or centralized storage).
   Protocol should be established to define who has access to this data and how data is managed.
- Using the process identified in Task 2 identify previously un-inventoried MDOT and local agency culverts to better complete those data sets.

## **REFERENCES**

- Arnoult, JD. 1986. Culvert Inspection Manual. Federal Highway Administration (FHWA). IP-86-2. [Available from:
  - https://www.fhwa.dot.gov/engineering/hydraulics/library\_arc.cfm?pub\_number=31&id =57]
- TAMC. 2018. Michigan Local Agency Culvert Inventory Pilot Evaluation Report. [Available from: <a href="https://www.michigan.gov/documents/tamc/TAMC">https://www.michigan.gov/documents/tamc/TAMC</a> 2018 Culvert Pilot Report Complete 634795 7.pd f]
- MDOT. 2018. Asset Collection & Condition Assessment Guide for 1' <10' Span Culverts.

  Michigan Department of Transportation (MDOT). [Available from:

  https://www.michigan.gov/documents/mdot/MDOT\_RFP\_SS\_REQ2435\_Tams\_Culvert\_
  Colection\_616748\_7.pdf]

#### **APPENDIX**

# Follow-up Survey

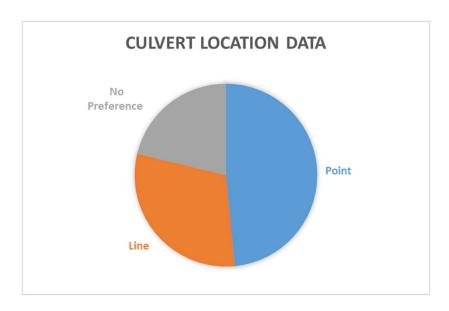
Added to project work plan as a follow-up to the 2018 pilot because CTT had contact list and resources to conduct survey and results would be beneficial to TAMC Bridge Committee for their effort in creating a culvert inspection and condition evaluation policy document.

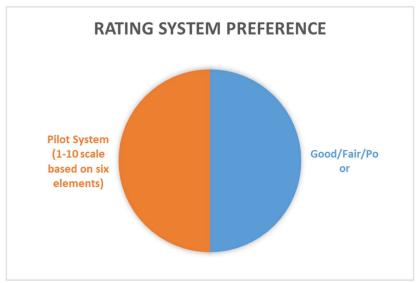
## Percent of respondents who found pilot data useful one-year after pilot:

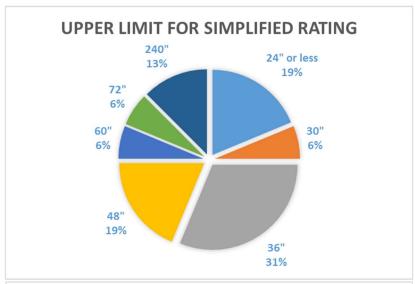
- Inventory ID (65%)
- GPS coordinates (85%)
- Material type (100%)
- Asset collection date (77%)
- Shape (100%)
- Skew angle (74%)
- o Length (100%)
- Span (width) (100%)
- o Rise (height or diameter) (97%)
- o Depth of cover (90%)
- Roadway surface type (81%)
- Culvert Condition (97%)
- Photographs (optional) (78%)
- Additional comments:
  - Additional notes specific to culvert or location
  - Depth of cover doesn't matter until it is about 5 ft (trench protection) and 10 ft and deeper (larger excavator)

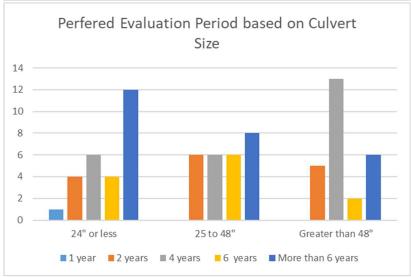
#### Percent of respondents who found pilot condition evaluation data useful:

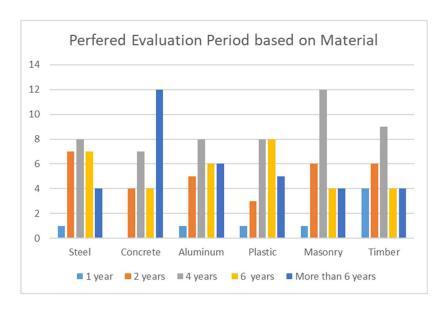
- Invert deterioration (79%)
- Structural deterioration (93%)
- Section deformation (79%)
- Joint/seam condition (90%)
- Channel blockage (90%)
- Scour (86%)
- Additional comments:
  - These are only useful when it is bad. Still think that a single rating for the pipe and a single rating for the channel & stream would be fine. We are not doing different fixes for all the individual ratings, but basically replace it or not.

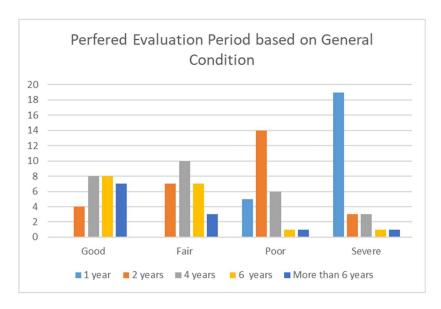












### • How have you used the culvert data that you collected in the 2018 pilot?

- Helps when preparing estimates for road repair for identifying before field measuring and for rough estimates of cost
- Look up culvert info from the desk to at least get a good idea of what is there
- Culvert Asset Management program for the county and township
- The City did not have data on all the culverts prior to this pilot program. Since then, all culvert data has been uploaded to GIS for employee use.
- o Marked the locations so the crew can locate them
- We provided the township where the pilot was completed data to help with planning of sanitary sewer projects.
- Inventory data and updating database as additional culverts are found and culverts are replaced.
- We used the information to prioritize our maintenance schedule.
- Helps us with estimates on road projects knowing how many culverts are on a segment of road before going into the field to verify.
- Plan maintenance projects
- Incorporated it into Cityworks
- We have used the condition data for our 5 year replacement plan.
- The data has been helpful when we rebuild a roadway corridor to really think carefully about examining the culverts carefully to see if they require attention.
- Used to prioritize replacements, scope resurfacing projects to see if culvert replacements are needed
- Determining culvert replacements and culvert lining on future projects
- To find the location of culverts to replace prior to road construction/maintenance.

 Haven't. Shared the "bad ones" with maintenance foremen, but we don't have the time or money to be proactive. Just fix replace when it fails.

### • 67% of respondents have continued collection after the pilot

- Not on a routine cycle. Catching culverts that were missed in initial survey and updating when repairs or replacements are made.
- New culverts have continually been added
- Collecting locations and rating culverts as they are replaced, and as discovered because some were missed during the pilot. Also, rating culverts at known problem areas, and as time allows.
- Any time our foreman or working foreman come across a new culvert, it gets added by engineering. Every road project we scope and evaluate all culverts in that stretch to make sure that none need to be replaced prior to HMA work occurring. All culverts that get replaced during the year are updated in Roadsoft that following winter/spring, to make sure the data is accurate. We have a close working relationship with the drain commissioner, and have shared the culvert layer data with them in ArcGIS. This has been way easier to view and use then in Roadsoft.
- When possible we are collecting the same data that was collected with the pilot program.
- We filtered out our current database and have been inspecting local road culverts, 4' span and larger. All the primary road culverts have been inspected and our database has been updated.
- Same as in the pilot, currently finishing the initial collection of all culverts with in the county
- We have continued on project by project basis. When we work on a project culverts are reviewed and rated.
- We will still try to evaluate a culvert with the full number of condition categories.
- o Every time we replace a culvert we update that info in RoadSoft.
- We have set a 5 year inspection cycle. We have approximately 3200 culverts and ideally would like to inspection 650 per year. In 2019 we fell short of that goal inspecting around 300. So far this year we are at around 800 inspections. The inspectors are verifying the data input from 2018 as well as updating the condition rating. They are also finding a few culverts that were missed during the culvert pilot.
- First, we have completed a draft of our asset management document and often discuss "scope" in terms of the number of culverts we think we own and the overall condition. This data has been helpful in budgetary discussions and formulating plans to manage our risk. The data has slightly shifted the discussion

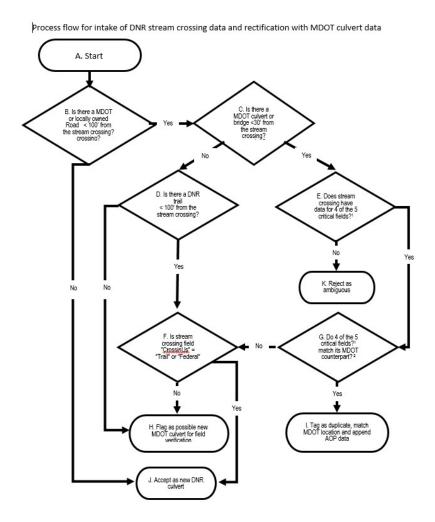
- from "oh this can wait a few more years, to "we better do this now, because there will be other culvert problems waiting, and we must pace ourselves".
- Continue to use the method developed for the pilot project
- Length, width, height, diameter, material type, depth of cover, rating, entrance structure, exit structure, number of culverts, span, rise, waterway sometimes, as well as the memo on the rating.
- o Length, depth, material, shape, size, and the pipe condition
  - 22% said it would be beneficial to import stream crossing survey data
  - 78% said they have no concerns sharing their basic culvert data in an open, statewide database
- Everything we share with the state seems to be used against us eventually. But we would do it.
- Yes and no. Any data is subjective, but now you have the fact that in memo fields any data can be entered and then anyone state wide can see it. We had one culvert point that said in the memo best Chinese food in the county. To proof thousands of points would be extremely cumbersome, in addition to the numerous duplicate points that were in the system prior to the TAMC.
- Data could be incorrect or missing pieces.
- Culverts can be in terrible condition visually but with the right amount of cover and supporting soil around it, can last a long time. Sharing data will likely lead to mandated inspections instead of voluntary. Resources are slim so inspections are completed when time permits.
- o Could be a liability if a failure occurs prior to repair
- The only concern is that the user needs to field verify all data.
- But must qualify my answer; as long as the state and federal agencies "work with us" cooperatively.
  - What Resources, if any, do you need to actively collect data on your culverts?
- Time (7 responses)
- People/funding (9 responses)
- The City has all resources needed such as survey/GPS equipment, measuring tape, camera, etc.
- Technology that would allow the data collection to be more efficient.
- o I would like a handheld GPS data collector device. The windows tablet is too awkward for field use. Its just as well to use a laptop as the ergonomics of the tablet are not suitable for this activity, when doing solo work.
- GIS support
- Roadsoft, Laptop & GPS

- We have the equipment needed.
- The use of our smarter "summer kids" who where science-based degree seekers, was a good resource in 2018 and I would not hesitate to do that again. With Covid 19, we had a period where we wanted our construction assistants "out of the office" before construction season started. We gave them a tablet and told them "To hit the road" with culvert inspections. This has been successful to date.
- Challenging to do when vegetation gets too high in summer.
- Tape measure, 125' tape, something with a gps is extremely helpful, and a poker to test the bottom of the tubes to get a better idea on what on what to rate the culvert condition itself.
- It would be nice to know which ones are close to failure so maintenance crews can fix before failure.

## • Other feedback for TAMC related to culvert inventory and data collection:

- Too much data was collected, which isn't needed. Decisions are based on follow up site visit, not based on some inventory years before.
- Work orders. Need a field originated work order process with customizable drop down choices for typical repairs associated with culverts.
- I am glad we are having this state-wide discussion on asset management. It is just the right thing to do fiscally.
- Rating on the condition of the culvert is more important then waterway, channel rating. it should almost be the only rating in all honesty.
- For small culverts, just 1 rating for the culvert in a good fair poor is more than enough. If you want to rate the channel, not opposed, but nothing will happen until the culvert is replaced

# **Data Process Flowcharts**



**Step 1:** Do Nearest Neighbor Join (NN Join)with DNR Stream Crossing GIS file and MDOT Roads (framework) as Target

**Step 2:** In joined layer from Step 1, select stream crossing based on join distance from MDOT roads, and save into two layers with join fields removed with the exception of join distance

Select join distance >100 (30.4 M) = Flow Chart Item J

Select join distance <100 (30.4M) = Flow Chart Item C

Step 3: Do NN Join with Flow Chart Item C and MDOT Culverts as target

**Step 4:** Do NN Join with result of Step 3 and MDOT Bridges as target

**Step 5:** Select stream crossings from Step 4 based on join distance from MDOT culver and MDOT bridge and save into two layers with join fields, keep all join fields

Select culver or bridge distance >100 (30.4 M) = Flow Chart Item D

Select culver and bridge distance <100 (30.4 M) = Flow Chart Item E

**Step 6**; Select stream crossings from Flow Chart Item E based on the presence of data in the critical stream crossing fields are: "StructureLength" "StructureShape" "StructueMaterial" and "StructureWidth" or "StructureHeight" and the related fields in the MDOT database

Select does not have data in all 4 fields = Flow Chart Item K

Select does have data in all 4 fields = Flow Chart Item G

**Step 7:** Do NN Join with Flow Chart Item D and DNR trail layer. May need to add a step to do NN Join with output of this step and USFS roads within national forest boundaries.

**Step 8:** Select stream crossings from Step 7 based on join distance from DNR trail layer and save into two layers with join fields removed with the exception of join distance

Select join distance >100 (30.4 M) = Flow Chart Item H

Select join distance <100 (30.4M) = Flow Chart Item F

**Step 9:** Create CSV from Flow Chart Item G stream crossings and check to see if 4 of 5 critical fields match, which is defined as within the following tolerances: StructureL is within 25% of MDOT length, StructureW is within 15% of MDOT width, StructureH is within 15% of MDOT height, StructureS matches MDOT shape (after transformed) StructureM matched MDOT material.

If >= 4 fields are in tolerances = Flow Chart Item J

If < 4 field are in tolerances = Flow Chart Item H

**Step 10:** Join records from Step 8 and Step 9 to create a single set representing Flow Chart Item F

**Step 11:** Select stream crossings from Step 10 based on "CrossingUse" field and save into two layers with all join fields

Select CrossingUse = Trail or Federal = Flow Chart Item J

Select CrossingUse not = Trail or Federal = Flow Chart Item H

**Step 12:** Join components of Flow Chart Item H into unified layer and Join components of Flow Chart Item J in unified layer

Results from test run:

**Start (**Flow Chart Item A and B)

MDOT Culverts = 47,699 records

DNR Stream Crossings = 2,230 records

Flow Chart Item C

130 Stream Crossings

Flow Chart Item D

79 Stream Crossings

Flow Chart Item E

51

Flow Chart Item F

44+10 = 54

Flow Chart Item G

28

Flow Chart Item H

35 +15=50

Flow Chart Item I

18

Flow Chart Item J

2100+39

Flow Chart Item K 23

A. Start B. Is there a locally road <100 from the C. Is there a local culvert or bridge <100' from the stream crossing? stream crossing? D. Is there a DNR trail <100' from the stream E. Does stream crossing have data for 4 of the 5 critical fields? crossing? No Yes Yes K. Reject as ambiguous F. Is stream G. Do 4 of the 5 critical fields?1 crossing field "CrossinUse" = "Trail" or "Federal" match its local counterpart?3 No Yes Yes I. Tag as duplicate, match local location and append AOP data H. Flag as possible new local culvert for field verification J. Accept as new DNR \*Critical stream crossing fields are: "StructureLength" "StructureWidth" "StructureHeight" "StructureShape" "StructueMaterial"

Process flow for intake of DNR stream crossing data and rectification with Local Agency culvert data

**Step 1:** Do Nearest Neighbor Join (NN Join) with DNR Stream Crossing GIS file and Local Roads (framework) as Target

**Step 2:** In joined layer from Step 1, select stream crossing based on join distance from local roads, and save into two layers with join fields removed with the exception of join distance

Select join distance >100 (30.4 M) = Flow Chart Item J

Select join distance <100 (30.4M) = Flow Chart Item C

Step 3: Do NN Join with Flow Chart Item C and Local Agency Culverts as target

**Step 4:** Do NN Join with result of Step 3 and Local Agency Bridges as target

**Step 5:** Select stream crossings from Step 4 based on join distance from Local Agency culver and MDOT bridge and save into two layers with join fields, keep all join fields

Select culver or bridge distance >100 (30.4 M) = Flow Chart Item D

Select culver and bridge distance <100 (30.4 M) = Flow Chart Item E

**Step 6:** Select stream crossings from Flow Chart Item E based on the presence of data in the critical stream crossing fields are: "StructureLength" "StructureShape" "StructueMaterial" and "StructureWidth" or "StructureHeight" and the related fields in the local database

Select does not have data in all 4 fields = Flow Chart Item K

Select does have data in all 4 fields = Flow Chart Item G

**Step 7:** Do NN Join with Flow Chart Item D and DNR trail layer. May need to add a step to do NN Join with output of this step and USFS roads within national forest boundaries.

**Step 8:** Select stream crossings from Step 7 based on join distance from DNR trail layer and save into two layers with join fields removed with the exception of join distance

Select join distance >100 (30.4 M) = Flow Chart Item H

Select join distance <100 (30.4M) = Flow Chart Item F

**Step 9:** Create CSV from Flow Chart Item G stream crossings and check to see if 4 of 5 critical fields match, which is defined as within the following tolerances: StructureLength is within 25% of Local length, StructureWidth is within 15% of Local width (unit conversions needed), StructureHeight is within 15% of Local height (unit conversions sometime needed), StructureShape matches Local shape (after transformed) StructureMaterial matched Local material. Note: Materials and shapes will need to be transformed to the lowest common denominator, for example: "precast concrete pipe", "Reinforced concrete pipe" would be transformed to "concrete"; for pipe shape "Box", "Square open bottom" and "Rectangle" would be transformed to "Rectangle"

If >= 4 fields are in tolerances = Flow Chart Item I

If < 4 field are in tolerances = Flow Chart Item F

Step 10: Join records from Step 8 and Step 9 to create a single set representing Flow Chart Item F

Step 11: Select stream crossings from Step 10 based on "CrossingUse" field and save into two layers with all join fields

Select CrossingUse = Trail or Federal = Flow Chart Item J

Select CrossingUse not = Trail or Federal = Flow Chart Item H

**Step 12:** Join components of Flow Chart Item H into unified layer, then join components of Flow Chart Item J in unified layer

Results from test run:

Start (Flow Chart Item A and B)

Local Culverts = XXXXX records

DNR Stream Crossings = 4,460 records

Flow Chart Item C

**401 DNR Stream Crossings** 

Flow Chart Item D

258 DNR Stream Crossings

Flow Chart Item E

143 DNR Stream Crossings

Flow Chart Item F

1681 (117+54) DNR Stream Crossings

Flow Chart Item G

76 DNR Stream Crossings

Flow Chart Item H

275 (141+83+51) DNR Stream Crossings

Flow Chart Item I

25 DNR Stream Crossings

Flow Chart Item J

4093 (4059+34) DNR Stream Crossings

Flow Chart Item K

**67 DNR Stream Crossings** 

# Policy for Collection of Culvert Inventory and Condition Data

The Trans	portation Asset	Management	Council ado	pted this	policy on	

#### **Introduction:**

The Transportation Asset Management Council (TAMC) was established to expand the practice of asset management statewide to enhance the productivity of investing in Michigan's roads and bridges. Part of the TAMC's mission is to collect physical inventory and condition data on all roads, bridges, traffic signals and culverts in Michigan. This document describes the policy and procedures for collecting the physical inventory and condition data of culverts owned by Public Act 51 agencies within Michigan.

According to Act 51 (P.A. 499 2002, P.A. 325 of 2018); each Act 51 road agency and the Michigan Department of Transportation (MDOT) shall annually report to the TAMC the mileage and condition of the road, bridge, culvert and traffic signal system under their jurisdiction. Additionally, procedures and requirements developed and presented by the TAMC shall, at a minimum, include the areas of training, data storage and collection, reporting, development of a multiyear program, budgeting and funding, and other issues related to asset management. All quality control standards and protocols shall, at a minimum, be consistent with existing federal requirements and regulations and existing government accounting standards. TAMC therefore requires reporting of culvert inventory and condition data consistent with the American Association of State Highway and Transportation Officials (AASHTO) methodology prescribed in the *Culvert and Storm Drain System Inspection Guide*.

## This policy applies to the collection of inventory and condition on:

- Culverts located within State Trunkline rights-of-way,
- Culverts located within County, City and Village public roadway rights-of-way.

Does TAMC want to establish training & qualification standards for culvert data collection similar to PASER? TAMC needs a confirmation that participants have been trained to do these inventories and condition assessments, simply a list.

Are there concerns about data quality and qualification of participants?

Will TAMC advocate for more funding for culvert data collection in the future?

TAMC would need some level of transparency if reimbursement for data collection is a part of the budget.

#### **Culvert Data Collection Training Requirements**

Training:

• Any participant who collects culvert data and influences the condition assessment MUST attend culvert data collection training.

Does TAMC want to establish coordination and data upload standards for culvert data collection as we have with PASER? Seems like this would be the best mechanism for data sharing and CSS reporting. Is the idea to maintain the data sharing framework we have with roadway data, ie. local agency ownerdata collector then to Region for sharing and upload to IRT?

## **RPO/MPO Regional Coordinator Responsibilities**

Coordination:

- Each RPO/MPO must designate a RPO/MPO Regional Coordinator to be a contact source for the TAMC.
- The RPO/MPO Regional Coordinator sends file exports from local agencies to the Center for Shared Solutions (CSS); ensuring that the completed culvert data export file is the correct file

type and submitting the culvert data export file to the CSS (see the Data Submission/Standards section of this policy for more information).

#### **Data Collection Detail**

- It is generally <u>recommended</u> that culvert data collection be completed over a five- year to tenyear cycle for an Act 51 road agency's entire network. Factors that can influence this cycle of collection may be determined by severity of condition and culvert size (INSERT SPECIFICS).
- It is recommended that each data collection effort is documented; daily data collection logs that contain participants names and agency, collection dates and time are accurately completed for each day of field data collection.
- Data collection of culvert inventory information and condition assessment must be consistent with the current training manual and procedures.
- The use of the Roadsoft Laptop Data Collector (LDC) is required.

Does this policy need to provide detail as to inventory elements, condition evaluation system or simply refer to the guidance documents as mentioned earlier (FHWA & AASHTO); are there others that TAMC would accept?

TAMC, at a minimum, should suggest those elements that would be included in Culvert Dashboards and the TAMC Interactive Map application.

If you have any questions relating to this policy, please contact:

TAMC Asset Management Coordinator
Michigan Department of Transportation
P.O. Box 30050,
425 W. Ottawa Street Lansing, MI 48909
(517) 230-8192
<a href="http://www.Michigan.gov/TAMC">http://www.Michigan.gov/TAMC</a>

		# of Culverts Recorded	Approximate Road Network Size	Assumed Completed Culvert Network from				
Region-RPA/MPO	Agency	in Pilot Analysis	(Miles)	Report	2018 Budget	Spent	Balance	% Balance
12-CUPPAD	City of Munising	28	19	Yes	\$ 5,576.60 \$	2,321.90 \$	3,254.70	58.4%
	Dickinson County Road Commission	821	525		\$ 25,471.60 \$	479.52 \$	24,992.08	98.1%
	Marquette County Road Commission	1,923	1245		\$ 48,232.60 \$	43,674.33 \$	4,558.27	9.5%
	Village of Daggett	10	5	Yes	\$ 5,139.20 \$	1,212.89 \$	3,926.31	76.4%
7-EMCOG	Bay County Road Commission	1,883	1061	Yes	\$ 41,061.40 \$	41,045.80 \$	15.60	0.0%
	City of East Tawas	28	27		\$ 5,825.60 \$	5,825.60 \$	-	0.0%
	City of St. Louis	0			\$ 5,731.10 \$	- \$	5,731.10	100.0%
	City of West Branch	14	14	Yes	\$ 5,442.80 \$	3,935.60 \$	1,507.20	27.7%
	Huron County Road Commission	961	1635		\$ 58,669.00 \$	50,157.18 \$	8,511.82	14.5%
	Midland County Road Commission	2,594	901	Yes	\$ 36,189.40 \$	36,189.00 \$	0.40	0.0%
	Roscommon County Road Commission	253	867		\$ 36,033.40 \$	14,375.48 \$	21,657.92	60.1%
	Saginaw County Road Commission	2,401	1882		\$ 65,497.90 \$	46,027.56 \$	19,470.34	29.7%
	Tuscola County Road Commission	4,329	1655	Yes	\$ 58,508.80 \$	58,508.80 \$	-	0.0%
11-EUP	Village of Newberry	5	14	Yes	\$ 5,417.60 \$	379.97 \$	5,037.63	93.0%
5-GLS	City of Fenton	32	53	Yes	\$ 6,612.20 \$	- \$	6,612.20	100.0%
	Genesee County Road Commission	0			\$ 57,950.50 \$	- \$	57,950.50	100.0%
	Lapeer County Road Commission	305	1339		\$ 49,284.40 \$	49,284.00 \$	0.40	0.0%
	Village of Lennon	12	4	Yes	\$ 5,114.00 \$	4,982.60 \$	131.40	2.6%
8-GVMC	Kent County Road Commission	2,399	1996	Yes	\$ 68,852.80 \$	65,804.25 \$	3,048.55	4.4%
	Village of Caledonia	10	8	Yes	\$ 5,225.00 \$	225.00 \$	5,000.00	95.7%
3-KATS	Road Commission of Kalamazoo County	1,620	1278	Yes	\$ 48,001.60 \$	14,059.00 \$	33,942.60	70.7%
9-NEMCOG	Oscoda County Road Commission	579	733		\$ 31,910.00 \$	20,186.46 \$	11,723.54	36.7%
10-NetworksNW	Antrim County Road Commission	1,317	874		\$ 36,201.40 \$	35,244.00 \$	957.40	2.6%
	Benzie County Road Commission	563	632		\$ 28,788.70 \$	23,565.79 \$	5,222.91	18.1%
	City of Cadillac	29	63	Yes	\$ 6,898.10 \$	6,898.00 \$	0.10	0.0%
	Grand Traverse County Road Commission	922	1022		\$ 40,528.60 \$	40,528.30 \$	0.30	0.0%
	Kalkaska County Road Commission	399	857	Yes	\$ 35,530.00 \$	34,004.48 \$	1,525.52	4.3%
	Leelanau County Road Commission	231	587		\$ 27,779.80 \$	14,614.48 \$	13,165.32	47.4%
2-Reg2PC	City of Tecumseh	10	46	Yes	\$ 6,356.60 \$	1,455.00 \$	4,901.60	77.1%
	Hillsdale County Road Commission	1,497	1205		\$ 45,929.20 \$	19,009.80 \$	26,919.40	58.6%
3-SCMPC	Barry County Road Commission	970	1095	Yes	\$ 41,997.70 \$	34,543.31 \$	7,454.39	17.7%
	Branch County Road Commission	0			\$ 40,270.00 \$	- \$	40,270.00	100.0%
	City of Coldwater	12	58		\$ 6,737.90 \$	641.00 \$	6,096.90	90.5%
1-SEMCOG	City of Farmington Hills	468	305	Yes	\$ 14,142.20 \$	14,142.00 \$	0.20	0.0%
	City of Rochester Hills	260	260	Yes	\$ 12,746.60 \$	12,747.00 \$	(0.40)	0.0%
	St Clair County Road Commission	292	1552		\$ 56,581.30 \$	16,269.88 \$	40,311.42	71.2%
4-SWMPC	Cass County Road Comission	1,506	1024		\$ 40,432.30 \$	12,505.68 \$	27,926.62	69.1%
	City of Benton Harbor	3	57	Yes	\$ 6,713.90 \$	6,714.00 \$	(0.10)	0.0%
	Van Buren County Road Commission	1,968	1354		\$ 49,853.20 \$	47,918.49 \$	1,934.71	3.9%
6-TCRPC	Clinton County Road Commission	2,202	1200		\$ 45,321.00 \$	5,485.17 \$	39,835.83	87.9%
8-WMRPC	Allegan County Road Commission	2,303	1813		\$ 63,965.80 \$	45,324.28 \$	18,641.52	29.1%
	City of Big Rapids	10	38	Yes	\$ 6,137.00 \$	- \$	6,137.00	100.0%
	Mecosta County Road Commission	2,805	1138		\$ 44,008.00 \$	36,079.88 \$	7,928.12	18.0%
	Montcalm County Road Commission	727	1546		\$ 55,154.20 \$	32,672.30 \$	22,481.90	40.8%
	Ottawa County Road Commission	3,084	1697	Yes	\$ 60,745.00 \$	60,805.99 \$	(60.99)	-0.1%
14-WMSRDC	City of Muskegon Heights	10	69		\$ 7,036.10 \$	6,560.00 \$	476.10	6.8%

	Lake County Road Commission	491	1005	Yes	\$ 39,550.60 \$	39,550.00 \$	0.60	0.0%
	Muskegon County Road Commission	2,065	1131		\$ 43,010.20 \$	20,172.30 \$	22,837.90	53.1%
	Oceana County Road Commission	972	1090		\$ 42,621.40 \$	22,810.00 \$	19,811.40	46.5%
	Village of Walkerville	1	5		\$ 5,150.90 \$	- \$	5,150.90	100.0%
13-WUPPDR	Baraga County Road Commission	708	487		\$ 24,849.10 \$	24,849.00 \$	0.10	0.0%
	Houghton County Road Commission	961	829		\$ 35,368.60 \$	19,665.56 \$	15,703.04	44.4%

46,993 \$ 1,646,152.90 \$ 1,093,450.63 \$ 552,702.27

RPA-MPO: future culvert UWP anticipated (13)

Balance from Completed	22 agencies	\$ 82,434.51
Balance from Assumed Completed	6 agencies	\$ 5,627.80
Balance from Agencies that are not completed	21 agencies	\$ 360,688.36
Balance from Agencies that did not participate	3 agencies	\$ 103,951.60



# Memo

**To:** TAMC Bridge Committee Members

**From:** Roger Belknap, TAMC Coordinator

Date: September 20, 2020

**Re:** Bridge Committee Goals & Objectives for TAMC 2021-2023 Work Program

# Recommendation

Review attached draft of Bridge Committee Goals and Objectives for comments and feedback for inclusion into TAMC's 2021-2-23 Work Program based upon TAMC Strategic Session held on September 9, 2020.

## **Attachments**

Attachment 7 is a first draft of Bridge Committee Goals and Objectives 2021-2023.

# **2021-2023 TAMC Strategic Work Program: Bridge Committee Goals and Objectives**

DRAFT

Goal 1: Ensure TAMC's transportation asset management plan template, policies and training programs are appropriate and optimized for ongoing support of TAMC's bridge data collection and reporting requirements; ensure these programs and policies are well-communicated among partnering agencies and participants.

#### **Objectives**

- 1. Continue review and update of TAMC Policy for the Collection of Bridge Condition Data to accommodate technological updates and in response to changing trends in technology or changes in Federal and State industry reporting standards.
- 2. Work with TAMC to ensure TAMC Dashboards and Interactive Map applications are compatible with data structure and reporting standards of the Michigan Bridge Inventory System.
- 3. Compare and analyze bridge condition data and TAMC Investment Reporting Tool data for planned bridge project data; incorporate TAMC Investment Reporting Tool data into Michigan Department of Transportation's Bridge Forecasting System.
- 4. Review potential for bridge cost information to be included in the Act 51 Distribution and Reporting System and other applications.
- 5. Continue to review submitted transportation asset management plans and TAMC asset management plan template for consistency with Federal and State industry standards and findings from previous transportation asset management plan submittals.
- Goal 2: Continue progress of roadway culvert asset management integration building upon lessons learned from 2018 TAMC Local Agency Culvert Inventory Pilot project as well as culvert data collection efforts performed by Michigan Department of Transportation, other transportation agencies and other stakeholder organizations including Water Asset Management Council, Michigan Department of Environment, Great Lakes and Energy and Michigan Department of Natural Resources.

#### **Objectives**

- 1. Develop data governance and standards for roadway culverts.
- 2. Develop culvert performance metrics for local agency reporting and integration into asset management plans and TAMC technological reporting.
- 3. Establish TAMC Policy for the Collection of Culvert Condition Data to provide guidance and directives for ongoing culvert inventory updates, condition assessment, and data integration procedures.

# **2021-2023 TAMC Strategic Work Program: Bridge Committee Goals and Objectives**

- 4. Provide tools and training for the ongoing collection of roadway culvert inventory and condition assessment.
- 5. Incorporate culvert inventory and condition data into TAMC Dashboards and Interactive Map applications.
- 6. Review other agency's culvert information which can be incorporated into inventory for reduction in duplication of effort among Michigan Department of Environment, Great Lakes and Energy and Michigan Department of Natural Resources and Drain Commissioners, etc.