

## **Public Notice**

### **Michigan Department of Health and Human Services Health Services**

#### **Flint, Michigan Section 1115 Demonstration Waiver Extension Application**

In accordance with 42 CFR § 431.408, the Michigan Department of Health and Human Services (MDHHS) is hereby providing notice that it will be holding a public hearing and comment period seeking input on the submission of its demonstration waiver extension application to the Centers for Medicare & Medicaid Services (CMS). MDHHS is seeking a 5-year extension of the Flint Michigan Section 1115 Demonstration, also referred to as the Flint Waiver, which is set to expire on September 30, 2026.

The waiver extension application maintains expanded eligibility for individuals served by the Flint water system between April 1, 2014, and September 30, 2025.

#### **Flint Waiver Demonstration Description and Objectives**

In 2016, CMS approved Michigan's application to establish a five-year Medicaid demonstration entitled "Flint Michigan Section 1115 Demonstration" (Project Number 11-W-00302/5), in response to the public health emergency of lead exposure related to the Flint water system. The demonstration expanded coverage to low-income children up to age 21 years and pregnant women served by the Flint water system during a state-specified time period. The Flint Waiver was established in part to address resulting health effects and improve health outcomes.

The overarching goal of the MDHHS waiver application is to "identify and address any physical or behavioral health issues associated with actual or potential exposure to lead hazards." The Demonstration expands eligibility of all Medicaid benefits for low-income children (up to age 21 including children born to eligible pregnant women) and pregnant women (through twelve months post-delivery) served by the Flint water system from April 1, 2014, through September 30, 2025. The specific eligibility modifications included:

- Increase income threshold to offer coverage to children in households with incomes from 212% federal poverty level (FPL) up to and including 400% FPL.
- Increase income threshold to offer coverage to pregnant women in households with incomes from 195% FPL up to and including 400% FPL.
- Eliminate cost sharing and Medicaid premiums for eligible children and pregnant women served by the Flint water system.

Targeted Case Management (TCM) services are available to all eligible beneficiaries up to age 21, pregnant women, and women in their postpartum period, who were eligible and enrolled under the state plan while pregnant (including during a period of retroactive eligibility) through the last day of the month in which a 12 month postpartum period (beginning on the last day of the pregnancy) ends served by the Flint water system as of April 1, 2014.

### **Public Hearing, Review of Documents, and Comment Submission**

In compliance with the public notice process as specified in 42 CFR 431.408, public hearings are scheduled for the date, time and location below:

October 20, 2025, from 5:30 p.m. to 7:30 p.m.  
MSU College of Human Medicine  
200 East 1<sup>st</sup> Street  
Flint, MI 48502

October 21, 2025, from 1:00 p.m. to 3:00 p.m.  
Virtual Hearing hosted by Michigan Department of Health and Human Services  
Registration Link (not required for attendance):

<https://somdhhs.adobeconnect.com/ezxmx6uk1aoc/event/registration.html>

Event Link: <https://somdhhs.adobeconnect.com/r379h66yrlro/>

Question Submission Link: [https://bphasa.qualtrics.com/jfe/form/SV\\_8HVY3lkwZ1i8usS](https://bphasa.qualtrics.com/jfe/form/SV_8HVY3lkwZ1i8usS)

These public hearings will provide an overview and discussion of the demonstration waiver extension. All interested parties will be provided the opportunity to provide comments on the Flint Waiver demonstration waiver extension application.

A copy of the complete §1115 waiver application, stakeholder notice, and waiver summary is available online at <https://www.michigan.gov/mdhhs/assistance-programs/section-1115-waiver-medicaid-eligibility-for-flint-residents>. You may also request a hard copy of the complete §1115 waiver application, stakeholder notice, and waiver summary by contacting [msapolicy@michigan.gov](mailto:msapolicy@michigan.gov). You may also submit comments regarding the waiver to the address below or by email to [msapolicy@michigan.gov](mailto:msapolicy@michigan.gov).

Michigan Department of Health and Human Services  
Health Services  
Medicaid Policy Section  
P.O. Box 30479  
Lansing, MI 48909-7979

All comments on this topic should include a “Section 1115 – Flint Waiver Extension” reference somewhere in the written submission or the subject line if by e-mail. Comments will be accepted until November 16, 2025.

## **Public Notice**

### **Michigan Department of Health and Human Services Health Services**

#### **Flint, Michigan Section 1115 Demonstration Waiver Extension Application**

In accordance with 42 CFR § 431.408, the Michigan Department of Health and Human Services (MDHHS) is hereby providing notice that it will be holding a public hearing and comment period seeking input on the submission of its demonstration waiver extension application to the Centers for Medicare & Medicaid Services (CMS). MDHHS is seeking a 5-year extension of the Flint Michigan Section 1115 Demonstration, also referred to as the Flint Waiver, which is set to expire on September 30, 2026.

The waiver extension application maintains expanded eligibility for individuals served by the Flint water system between April 1, 2014, and September 30, 2025. The complete application and attachments are available at <https://www.michigan.gov/mdhhs/assistance-programs/section-1115-waiver-medicaid-eligibility-for-flint-residents>. Additionally, paper copies are available at the Health Services located in the Capitol Commons Center, 400 S. Pine St., Lansing, MI 48913

#### **Flint Waiver Demonstration Description and Objectives**

In 2016, CMS approved Michigan's application to establish a five-year Medicaid demonstration entitled "Flint Michigan Section 1115 Demonstration" (Project Number 11-W-00302/5), in response to the public health emergency of lead exposure related to the Flint water system. The demonstration expanded coverage to low-income children up to age 21 years and pregnant women served by the Flint water system during a state-specified time period. The Flint Waiver was established in part to address resulting health effects and improve health outcomes.

#### **Flint Waiver Demonstration Program Overview**

The overarching goal of the MDHHS waiver application is to "identify and address any physical or behavioral health issues associated with actual or potential exposure to lead hazards." The Demonstration expands eligibility of all Medicaid benefits for low-income children (up to age 21 including children born to eligible pregnant women) and pregnant women (through twelve months post-delivery) served by the Flint water system from April 1, 2014, through September 30, 2025. The specific eligibility modifications included:

- Increase income threshold to offer coverage to children in households with incomes from 212% federal poverty level (FPL) up to and including 400% FPL.
- Increase income threshold to offer coverage to pregnant women in households with incomes from 195% FPL up to and including 400% FPL.
- Eliminate cost sharing and Medicaid premiums for eligible children and pregnant women served by the Flint water system.

Targeted Case Management (TCM) services are available to all eligible beneficiaries up to age 21, pregnant women, and women in their postpartum period, who were eligible and enrolled under the state plan while pregnant (including during a period of retroactive eligibility) through the last day of the month in which a 12 month postpartum period (beginning on the last day of the pregnancy) ends served by the Flint water system as of April 1, 2014. The activities included in the TCM benefit are:

- Assisting enrolled eligible children and pregnant women served by the Flint water system to gain access to needed medical, social, educational, and other service(s).

## Enrollment

Enrollment into the Flint Medicaid waiver program began on May 9, 2016. The Michigan Department of Health and Human Services (MDHHS) used an electronic administrative renewal process to annually redetermine eligibility, based on verification of income and residency, in order to facilitate enrollment and retention. Demonstration enrollment activity is detailed in this section of the extension application. Enrollment data was derived from the MDHHS Data Warehouse. For reporting purposes, the Children enrollment group is defined as demonstration enrollees under the age of 21. Pregnant women are identified using pregnancy indicators in the MDHHS Data Warehouse. To avoid duplication, pregnant women are excluded from the Children enrollment group. Demonstration years in the following tables are aligned with the definition for demonstration years in the demonstration special terms and conditions

The following table shows an unduplicated aggregate count of beneficiaries enrolled in Medicaid or CHIP for each year of the current demonstration approval period. The Children and Pregnant Women enrollment groups are a subset of the total Medicaid/CHIP population. For this reason, adding these two enrollment groups together will not add up to the total Medicaid/CHIP population. The Cumulative Enrollment row shows the total distinct number of Medicaid/CHIP enrollees over the demonstration period.

<b>Medicaid/CHIP Enrollment by Demonstration Year</b>			
<b>Demonstration Year</b>	<b>Enrollment Group</b>		<b>Total Medicaid/CHIP Enrollment</b>
	<b>Children</b>	<b>Pregnant Women</b>	
1	1,265,574	117,935	2,898,870

2	1,255,784	113,813	2,912,025
3	1,246,670	108,516	2,893,218
4	1,267,781	110,625	2,993,234
5	1,244,158	102,831	2,976,832
6	1,277,606	114,269	3,232,759
7	1,311,969	111,312	3,414,390
8	1,300,644	113,727	3,462,575
9*	1,140,904	109,014	3,016,321
Cumulative Enrollment*	2,166,374	356,330	5,066,186

\*Year to date.

The following table shows an unduplicated aggregate count of beneficiaries whose coverage is affected by the demonstration for each year of the current demonstration approval period. The Cumulative Enrollment row shows the total distinct number of Flint waiver enrollees over the demonstration period.

<b>Flint Demonstration Enrollment by Demonstration Year</b>			
<b>Demonstration Year</b>	<b>Enrollment Group</b>		<b>Total Flint Demonstration Enrollment</b>
	<b>Children</b>	<b>Pregnant Women</b>	
1	29,985	1,813	31,798
2	32,990	1,735	34,725
3	31,047	1,254	32,301
4	30,075	1,318	31,393
5	28,019	1,120	29,139
6	28,233	988	29,221
7	28,283	888	29,171
8	28,611	1,094	29,705
9*	26,004	1,074	27,078
Cumulative Enrollment*	48,296	6,257	54,553

\*Year to date.

<b>Demonstration Year</b>	<b>Enrollment Group</b>		<b>Total Flint Demonstration Disenrollment</b>
	<b>Children</b>	<b>Pregnant Women</b>	
1	6,223	1,103	7,326
2	8,310	3,629	11,939
3	7,168	927	8,095
4	8,678	981	9,659
5	3,655	815	4,470
6	3,181	685	3,866
7	3,759	567	4,326
8	8,723	732	9,455

9*	5,946	803	6,749
Cumulative Disenrollment*	43,402	6,145	49,547

\*Year to date.

Estimates of expected enrollment and expenditures are provided on in the application under Enrollment and Expenditure Projections. The state expects stable enrollment and a moderate growth in expenditures for the duration of the renewal period. Projections for 5 years are currently being developed.

### **Delivery & Cost-Sharing**

Since this is an extension and no changes are being made, the delivery system and cost sharing requirements remain the same.

### **Flint Waiver Demonstration Evaluation**

A condition of this waiver authorization was the requirement for an independent evaluation, conducted by Michigan State University’s Institute for Health Policy (IHP), on the evaluation goals and activities determined in collaboration with CMS. The Waiver application referred to four domains in which the expanded Medicaid offerings would support attainment of the overall waiver goal:

- Access to Care
- Access to Targeted Case Management
- Improved Health Outcomes
- Lead Hazard Investigation

The evaluation includes three hypotheses associated with the domains to examine the Flint Waiver’s overarching goal of identifying and addressing any physical or behavioral health issues associated with actual or potential exposure to lead hazards. The hypotheses are:

1. FME Demonstration enrollees will access services to identify and address physical or behavioral health issues associated with lead exposure at a rate higher than non-enrollees with similar individual and neighborhood characteristics over the duration of the demonstration.”
2. FME Demonstration enrollees who participate with TCM services will access medical, social, educational, and other services at a rate higher than FME demonstration enrollees with similar individual and neighborhood characteristics who do not participate with TCM services over the duration of the demonstration.
3. Enrollees will have improved health outcomes compared to non-enrollees with similar individual and neighborhood characteristics over the duration of the FME Demonstration.

## **Demonstration Waiver and Expenditure Authorities**

MDHHS seeks the continuation of the following waivers of state plan requirements contained in §1902 of the Social Security Act, subject to the Special Terms & Conditions for the Flint Waiver §1115 Demonstration:

- *Provision of Medical Assistance §1902(a)(8); 1902(a)(10)* – To the extent necessary to permit the state to limit the provision of medical assistance (and treatment as eligible) for individuals described in the eligibility group under 1902(a)(10)(A)(ii)(XX) and the state plan, to children up to age 21 and pregnant women who were served by the Flint water system at any time from April 1, 2014 to September 30, 2025, including any child born to a pregnant woman served by the Flint water system from April 1, 2014 to the September 30, 2025. For this purpose, an individual was served by the Flint water system if, for more than one day, the individual consumed water drawn from the Flint water system and: 1) resided in a dwelling connected to this system; 2) had employment at a location served by this system; or, 3) received child care or education at a location connected to this system.
- *Comparability §1902(a)(17) or § 1902(a)(10)(B)* – To the extent necessary to enable the state to not charge premiums to individuals who resided in the area served by the Flint water system from April 1, 2014 up to the September 30, 2025 in accordance with the special terms and conditions (STCs). Also, to the extent necessary to enable the state to provide evaluation of potential lead exposure in the home only for individual~ who meet these nonfinancial criteria.
- *Freedom of Choice §1902(a)(23)* – To the extent necessary to enable the state to restrict freedom of choice of provider for children and pregnant women with respect to targeted case management and evaluation of potential lead exposure in the home. Also, to the extent necessary to enable the state to limit beneficiary choice of providers for beneficiaries enrolled in a Managed Care Entity (MCE) and a Prepaid Inpatient Health Plan (PIHP) under the demonstration to those providers that are within the MCE and PIHP networks. No waiver of freedom of choice is authorized for family planning providers.

Additionally, MDHHS seeks the continuation of the CMS-approved expenditure authority that enables Michigan to implement the Flint Medicaid Section 1115 demonstration:

- Expenditures for evaluation of potential lead exposure in the homes of eligible children under age 21 and eligible pregnant women who resided in the area served by the Flint water system between April 1, 2014 and the September 30, 2025, in accordance with the Special Terms and Conditions, without regard to whether there has been documentation of an elevated blood lead level of an eligible household member.

## **Public Hearing, Review of Documents, and Comment Submission**

In compliance with the public notice process as specified in 42 CFR 431.408, public hearings are scheduled for the date, time and location below:

October 20, 2025, from 5:30 p.m. to 7:30 p.m.  
MSU College of Human Medicine  
200 East 1<sup>st</sup> Street  
Flint, MI 48502

October 21, 2025, from 1:00 p.m. to 3:00 p.m.  
Virtual Hearing hosted by Michigan Department of Health and Human Services  
Registration Link (not required for attendance):

<https://somedhhs.adobeconnect.com/ezmx6uk1aoc/event/registration.html>

Event Link: <https://somedhhs.adobeconnect.com/r379h66yrlro/>

Question Submission Link: [https://bphasa.qualtrics.com/jfe/form/SV\\_8HVY3lkWZ1i8usS](https://bphasa.qualtrics.com/jfe/form/SV_8HVY3lkWZ1i8usS)

These public hearings will provide an overview and discussion of the demonstration waiver extension. All interested parties will be provided the opportunity to provide comments on the Flint Waiver demonstration waiver extension application.

A copy of the complete §1115 waiver application, stakeholder notice, and waiver summary is available online at <https://www.michigan.gov/mdhhs/assistance-programs/section-1115-waiver-medicaid-eligibility-for-flint-residents>. You may also request a hard copy of the complete §1115 waiver application, stakeholder notice, and waiver summary by contacting [msapolicy@michigan.gov](mailto:msapolicy@michigan.gov). You may also submit comments regarding the waiver to the address below or by email to [msapolicy@michigan.gov](mailto:msapolicy@michigan.gov).

Michigan Department of Health and Human Services  
Health Services  
Medicaid Policy Section  
P.O. Box 30479  
Lansing, MI 48909-7979

All comments on this topic should include a “Section 1115 – Flint Waiver Extension” reference somewhere in the written submission or the subject line if by e-mail. Comments will be accepted until November 16, 2025.