

MICHIGAN DEPARTMENT OF HEALTH AND HUMAN SERVICES

OPEN MEETING NOTICE

GROUP: Heart, Lung, and Liver (HLL) Transplantation Services
Standard Advisory Committee (SAC)

DATE: Thursday, December 11, 2025

TIME: 9:30 a.m. – 11:30 a.m.

A virtual meeting will be held via Zoom.

(The SAC Chairperson(s) can choose in advance to hold a meeting in person.)

In advance of the meeting, members of the public may provide input on or ask questions related to any business that will come before the SAC by sending an email to MDHHS-ConWebTeam@michigan.gov seven days before the meeting. Take note, that the SAC is a recommending body that is not governed by the Open Meetings Act. If there is no quorum, or technical difficulties prevent Zoom functionality for the public, the meeting may continue.

Join from PC, Mac, Linux, iOS or Android:

[Zoom Link](#)

Or Telephone Dial:

USA (408) 961-3927

USA (408) 961-3928

USA (408) 961-3929

USA (855) 758-1310 (US Toll Free)

Conference code: 460428

Note: The Michigan Department of Health and Human Services will provide reasonable accommodations to individuals who need auxiliary aids and/or assistance if a request is made to MDHHS-ConWebTeam@michigan.gov at least seven days before the meeting.

Check the Certificate of Need (CON) Website for future posting of Tentative Agenda
www.michigan.gov/con

Michigan Department of Health and Human Services (MDHHS or Department)
MEMORANDUM
Lansing, MI

Date: December 4, 2025

TO: Heart, Lung, and Liver (HLL) Transplantation Services Standard Advisory Committee (SAC)

FROM: Tiffani Stanton, Departmental Analyst, MDHHS
Katherine Tucker, Department Specialist, MDHHS
Justin Easter, Departmental Analyst, MDHHS

RE: December 11, 2025 – HLL SAC Meeting

This cover memo gives an overview of the meeting's agenda and the material that is included in the binder.

I. Call to Order

HLL SAC Chairperson, Dr. Sonnenday, will call the meeting to order once a quorum has been established. The 2025-2026 HLL SAC has a quorum of eight (8). *(The Department will keep track of quorum.)*

II. Introduction of Members of Staff

Introduction of the 25-26 HLL SAC members.

III. Declaration of Conflicts of Interest

Standard Advisory Committee members are subject to the Conflicts of Interest provisions of the Certificate of Need Commission Bylaws. Please review the Conflicts of Interest excerpt included in your electronic binder and declare any potential conflicts of interest during this agenda item.

IV. Review of Agenda

This agenda item will require Committee approval. A motion and a second should be made. Once the motion is on the table, Committee members can introduce amendments. If there are no amendments, all those in favor should raise their hands first, followed by those opposed. Department staff will record the vote and announce the result.

V. Basic CON Overview

Tiffani Stanton, MDHHS, will give an overview of Michigan's CON Program and the Standard Advisory Committee process. A copy of the presentation can be found inside the electronic binder.

VI. Review and Discussion of Charge

The SAC will discuss and deliberate the charges as presented. The SAC can discuss how they wish to proceed with the charges as necessary and any additional information that may need to be obtained.

IX. Future Meeting Dates – January 8, 2026; February 5, 2026; March 5, 2026; April 2, 2026; May 7, 2026

X. Adjournment

The HLL SAC Vice Chairperson will need to take a motion and a second before the vote to adjourn can be held. After the motion has been seconded, the HLL SAC can vote by voice to adjourn the meeting.

**Michigan Certificate of Need
2025-2026 Heart, Lung, and Liver (HLL) Transplantation Services Standard Advisory Committee (SAC)
Membership Roster**

SAC Member Name	Represented Organization	Representation
Dr. Ahmed Nassar, MD	Michigan State University	Expert
Dr. Ammar Zahid Hassan, MD	University of Michigan Health West	Expert
Dr. Brian P Fedoronko, MD	Priority Health	Consumer, Purchaser, and Payer
Dr. Christopher J. Sonnenday, MD, MHS	University of Michigan Medicine	Expert
Dr. Damanpreet Bedi, MD	Corewell Health	Expert
Dr. Deepak Venkat, MD	Henry Ford Health	Provider
Dr. Heather Stamat, DO	BCBS	Consumer, Purchaser, and Payer
Dr. Hugh J. Lindsey, MD	University of Michigan Health Sparrow	Expert
Dr. Joel D. Stracke, DO	West Michigan Surgical Specialists	Expert
Dr. John D Serini, DO	Gastroenterology Consultants PLC	Expert
Dr. Srinivas K Janardan, MD	Trinity Health	Expert
Jeff Muller	Self (Patients/Families)	Other
Jenna M. Beckman	Self (Patients/Families)	Other
Kelly Summers	Trinity Health	Expert
Makenzie Buchert	Children's Hospital of Michigan	Expert

Expert	10
Provider	1
Consumer, Purchaser, and Payer	2
Other	2
Total	15

EXCERPT FROM CON COMMISSION BYLAWS
ARTICLE IX – CONFLICT OF INTEREST PROVISIONS

B. Definition - Conflict of Interest

1. Under the State Ethics Act, 1973 PA 196, MCL 15.341, et seq, and in accordance with the Advisory Opinion of the State Board of Ethics of November 5, 2004, a conflict of interest for Commission members exists when the individual member has a financial or personal interest in a matter under consideration by the Commission. The personal interest of a Commission member includes the interest of the member's employer, even though the member may not receive monetary or pecuniary remuneration as a result of an adopted CON review standard.
2. A Commission member does not violate the State Ethics Act if the member abstains from deliberating and voting upon the matter in which the member's personal interest is involved.
3. A Commission member may deliberate and vote on matters of general applicability that do not exclusively benefit certain health care facilities or providers who employ the Commission member, even if the matter involves the member's employer or those for whom the member's employer does work.
4. Deliberating includes all discussions of the pertinent subject matter, even before a motion being made.

C. Procedures - Conflict of Interest

1. A Commission member must disclose any potential conflict of interest after the start of a meeting, when the Commission begins to consider a substantive matter, or, where consideration has already commenced, when a conflict or potential conflict of interest becomes apparent to the member.
2. After a meeting is called to order and the agenda reviewed, the chairperson must inquire whether any Commission member has a conflict or potential conflict of interest with regard to any matters on the agenda.
3. A Commission member who is disqualified from deliberating and voting on a matter under consideration due to a conflict of interest may not be counted to establish a quorum regarding that particular matter.
4. Where a Commission member has not discerned any conflict of interest, any other Commission member may raise a concern whether another member has a conflict of interest on a matter. If a second member joins in the concern, the Commission must discuss and vote on whether the member has a conflict of interest before continuing discussion or taking any action on the matter under consideration. The question of conflict of interest is settled by an affirmative vote of a majority of those Commission members appointed and serving, excluding the member or members in question.
5. The minutes of the meeting must reflect when a conflict of interest had been determined and that an abstention from deliberation and voting had occurred.

**TENTATIVE
AGENDA**

HEART, LUNG, AND LIVER (HLL) TRANSPLANTATION SERVICES STANDARD ADVISORY COMMITTEE (SAC) MEETING

Thursday, December 11, 2025
9:30 a.m. – 11:30 a.m.

[Zoom Meeting Link](#)

Telephone Dial:
(408) 961-3927
(408) 961-3928
(408) 961-3929
(855) 758-1310

Agenda topics		
I.	Call to Order	Dr. Sonnenday, Chairperson
II.	Introduction of Members and Staff	
III.	Declaration of Conflicts of Interest	
IV.	Review of Agenda	
V.	Basic CON Overview	Tiffani Stanton, MDHHS
VI.	Review and Discussion of Charge	Dr. Sonnenday, Chairperson
VII.	Next Steps	Dr. Sonnenday, Chairperson
VIII.	Public Comment	Katherine Tucker, MDHHS
IX.	Future Meeting Dates – January 8, 2026; February 5, 2026; March 5, 2026; April 2, 2026; May 7, 2026	Dr. Sonnenday, Chairperson
X.	Adjournment	

NOTE: There may be a 10-minute break at approximately 10:00 a.m.

Be sure all cellular telephones are turned off or set to vibrate during meeting.

- NOTES:
- 1) *To be included as part of the official record, the SAC would appreciate brief and concise written copies of the oral testimony and/or other documentation/data pertaining to Public Comment items.*
 - 2) *Public Comment for all items will be limited to three (3) minutes per item per speaker per organization with a maximum of ten (10) minutes if speaking on four (4) or more items. This time may be adjusted depending on the number of speakers.*



Michigan Certificate of Need

**HEART, LUNG, AND LIVER (HLL) TRANSPLANTATION SERVICES
STANDARD ADVISORY COMMITTEE (SAC)**

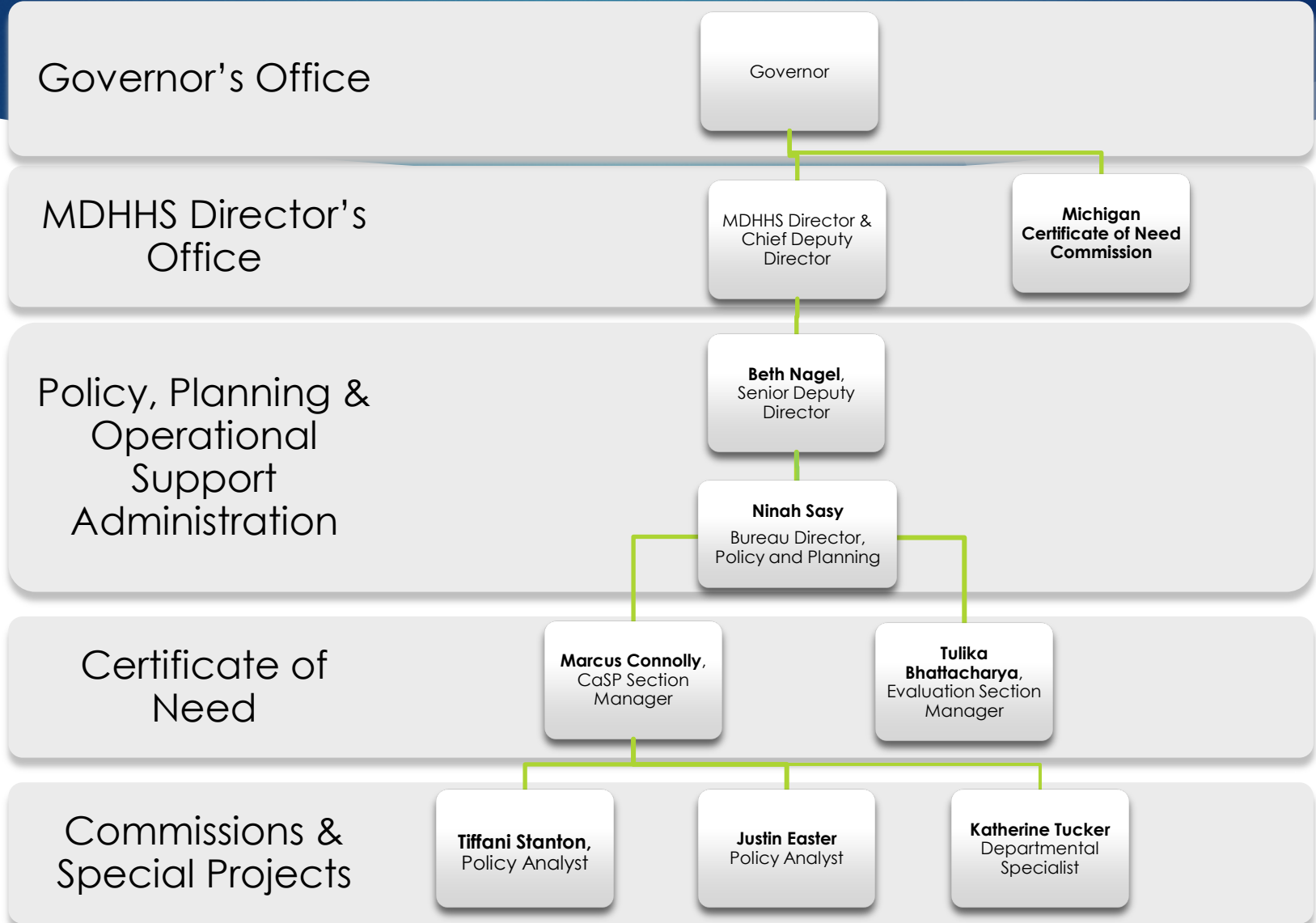
DECEMBER 2025

What is Certificate of Need?

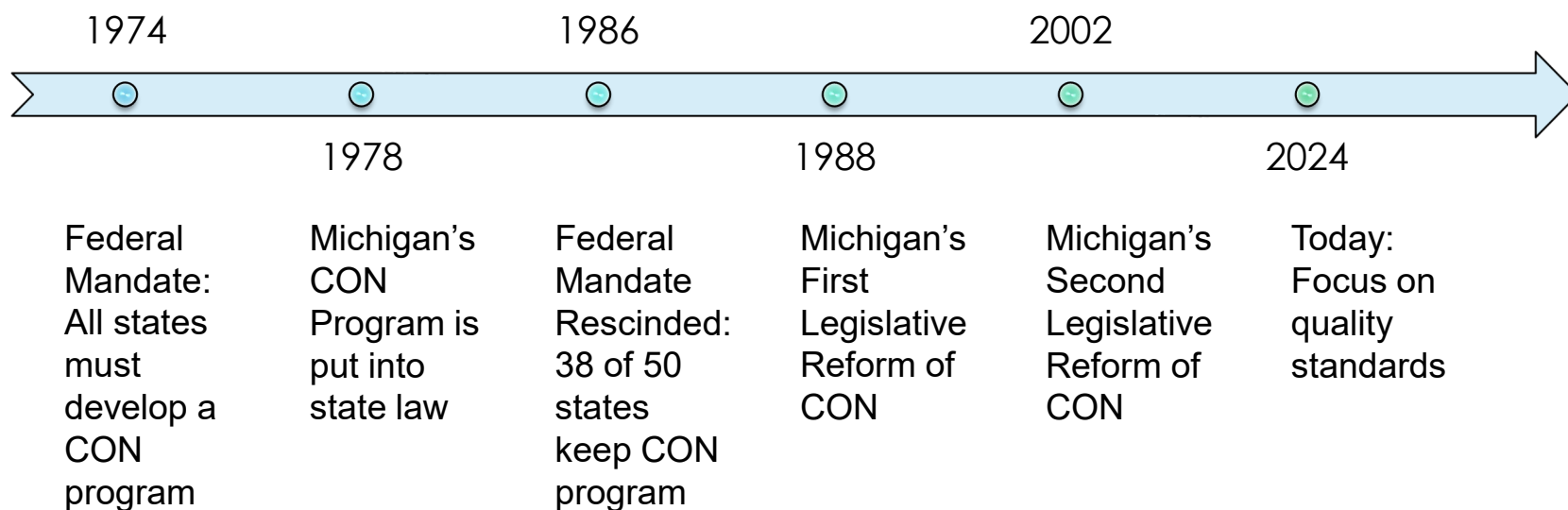
- ▶ A health service & equipment regulatory program
- ▶ Created by state law
- ▶ Intended to balance cost, quality and access by ensuring that only needed health services are developed in Michigan
- ▶ Administered by the Michigan Department of Health and Human Services
- ▶ Governor-appointed Commission develops and updates standards

Organization

3



Michigan Certificate of Need History



What is Certificate of Need?

- ▶ A healthcare provider must apply for a Certificate of Need in order to operate one of the 14 covered clinical services

CON Covered Clinical Services

Bone Marrow Transplants	Cardiac Catheterization Services
Computed Tomography (CT) Scanners	Hospital Beds
Magnetic Resonance Imaging (MRI)	Megavoltage Radiation Therapy (MRT)
Neonatal Intensive Care Units (NICU)	Nursing Home Beds
Open Heart Surgery Services	Positron Emission Tomography (PET) Scanners
Psychiatric Beds (Acute Inpatient)	Surgical Services
Transplant Services: Bone Marrow, Heart, Lung & Liver	Urinary Lithotripter Services (UESWL)

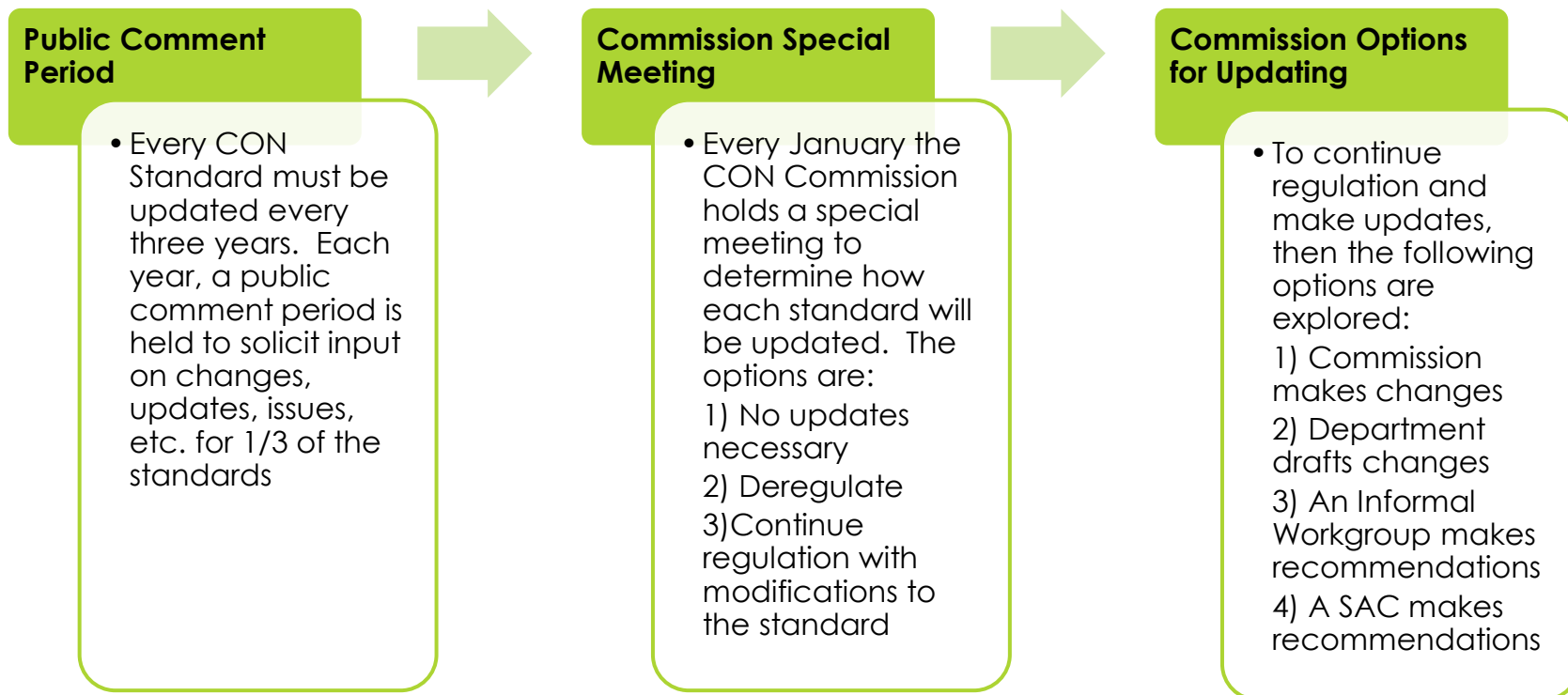
Obtaining a Certificate of Need

- ▶ In order to be approved for a Certificate of Need in Michigan, a provider must:
 - ▶ Meet Michigan CON criteria outlined in the corresponding CON standard
 - ▶ Demonstrate “need” per the corresponding CON Standard
 - ▶ Agree to specific project delivery requirements
 - ▶ Agree to meet specific service volumes
 - ▶ Provide data to MDHHS regularly for the life of the service
 - ▶ Apply for another CON before specific changes are made to the service (relocation, replacement, acquisition, for example)
 - ▶ Understand that a CON can be revoked

The Certificate of Need Review Standards

- ▶ Created and updated by CON Commission
- ▶ Must be reviewed at least every three years
- ▶ Are prospective (not retroactive)
- ▶ Contain specific requirements to initiate, replace, acquire, relocate (as necessary)
- ▶ Contain Project Delivery Requirements

CON Standard Update Process



Standard Advisory Committees

- ▶ Deliver recommendations to the CON Commission based on a specific “Charge”
- ▶ Composition
 - ▶ SAC members are selected and appointed by Commission Chairperson
 - ▶ 2/3 majority are Subject Matter Experts
 - ▶ Also includes representatives of providers, consumers, purchasers, or payers
- ▶ Term of SAC expires **6 months** after the first meeting

HEART, LUNG, LIVER, TRANSPLANTS

STANDARD ADVISORY COMMITTEE (SAC) CHARGE

For Approval by the Certificate of Need (CON) Commission Chairperson as Delegated by the CON Commission on September 18, 2025.

The Heart, Lung, Liver, (HLL) Transplantation Services SAC is charged with reviewing and recommending any necessary changes to the HLL Transplantation Services CON Standards regarding the following:

1. Review the cost and quality implications of adding a fourth liver transplant program to the state as recommended by the previous HLL SAC.
2. Review and recommend updates and improvements to the language in the HLL Standards, including, but not limited to, Sections 5, 7, 8, and 9 to address outdated language as highlighted in the previous SAC's report. Language must consider adverse effects to the Heart/Lung transplantation language but only update requirements for Liver transplantation.
3. Consider any other technical changes from the Department, e.g., updates or modifications consistent with other CON review standards and the Michigan Public Health Code.

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Standard Advisory Committee Recommendations Process

**Review Charge and
make a game-
plan, determine
needed
resources/data**

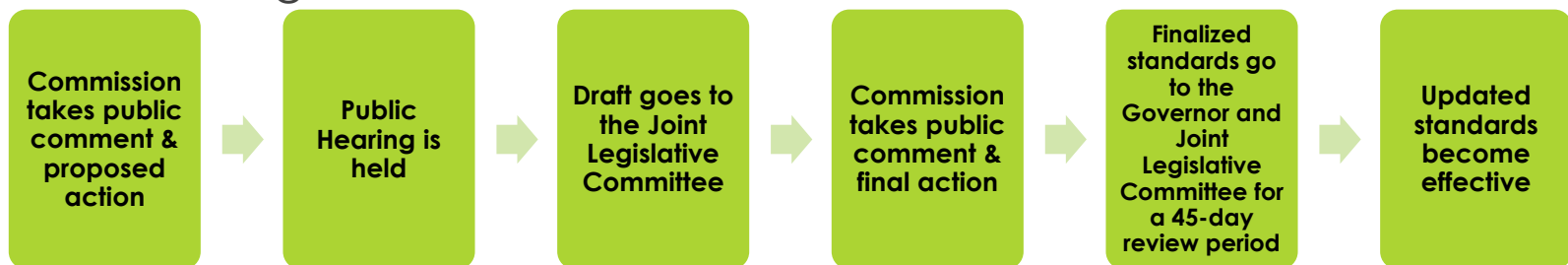
**Deliberate during
SAC Meeting**

**Vote on
Recommendations**

**End Product: Report
to the Commission
& Draft Language**

After the SAC...

- ▶ Recommendations presented to the Commission
- ▶ Commission may:
 - ▶ Accept the Recommendations
 - ▶ Make modifications
 - ▶ Reject the Recommendations
- ▶ If changes to the Standard are to be made, then:



Certificate of Need

Home > Doing Business with MDHHS > Health Care Providers > Certificate of Need

How Do I? ▼

Online Tools ▼

Find It Now ▼

What's New?

Starting Immediately

Certificate of Need (CON) (Checks) must be mailed directly to the Cashier's Office at MDHHS Cashier Office, Suite 801, Certificate of Need, P.O. Box 30437, Lansing, MI 48909.

Mail all Paper Application Materials, LOIs, Amendments, Annual Survey, and other communications directly to the CON office at MDHHS Certificate of Need Evaluation Section, South Grand Building, 4th Floor, P.O. Box 30195 Lansing, MI 48909.

Capital Expenditure Threshold for 2025

The capital expenditure threshold is indexed annually by the Department based on the Consumer Price Index. The threshold effective January 1, 2025, is \$4,175,000 for clinical service areas.

Certificate of Need Commission

[2025 Michigan CON Meetings](#)

[2025 Commission Minutes, Public Testimony, and Transcripts](#)

[2025 Informal Workgroups](#)

[Standard Advisory Committees \(SAC\)](#)

[Informal Workgroups Archive](#)

[Commission Overview and Members](#)

[Meetings, Minutes, Public Testimony, and Audio by Calendar Year](#)

[Resource Documents](#)

[New Medical Technology Advisory Committee \(NEWTAC\)](#)

Standard Advisory Committees (SAC)

Pursuant to MCL 333.22215, a Standard Advisory Committee (SAC) may be appointed by to the Certificate of Need (CON) Commission. The purpose of the SAC is to advise the Commission regarding development of proposed CON [Review Standards](#).

The committees are composed of a two-thirds majority of experts in the subject matter, representatives of health care provider organizations concerned with licensed health facilities or licensed health professions, and representatives of organizations concerned with health care consumers, and the purchasers and payers of health care services. An individual cannot serve on more than two SACs in any two-year period and cannot be a registered lobbyist under 1978 PA 472, MCL 4.411 to 4.431.

All SAC meetings are posted on the [Meetings Page](#) and are open to the public.

2026 SACs

Heart, Lung, and Liver (HLL) Transplantation Services SAC

[Charge](#)

[Membership Roster](#)

Meeting Dates:

12-11-25

1-8-26

2-5-26

3-5-26

4-2-26

5-7-26

Questions?

- ▶ CON Web Team: MDHHS-ConWebTeam@michigan.gov
- ▶ Tiffani Stanton: StantonT4@michigan.gov
- ▶ Katherine Tucker: TuckerK6@michigan.gov
- ▶ Justin Easter: Easterj2@michigan.gov
- ▶ Marcus Connolly, Manager: ConnollyM2@michigan.gov

HEART, LUNG, LIVER, TRANSPLANTS

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