

WHAT IS THE CON PROGRAM?

Certificate of Need (CON) is a state regulatory program intended to ensure that only needed services are developed in Michigan.

Michigan's CON program was enacted in 1972 and is administered by the Department of Health and Human Services. The CON program is governed by Part 222 of PA 368 of the Public Acts of 1978, as amended.

Go to www.mi.gov/con for additional information.

WHAT IS COVERED BY THE CON PROGRAM?

An entity (health facility, physician, group practice, etc.) proposing any of the following types of projects must obtain a CON, regardless of the capital expenditure proposed:

- ▶ Increase in the number of licensed beds or the relocation of licensed beds from one site to another.
- ▶ Acquisition of an existing health facility.
- ▶ Operation of a new health facility.
- ▶ Initiation, replacement, or expansion of covered clinical services. (See a list of review standards)
- ▶ Extended care services program (Swing Beds).

In addition, capital expenditure projects (construction, renovation, etc.) that involve a health facility require a CON. The capital expenditure threshold is indexed annually by the Department of Treasury based on the Consumer Price Index.

The threshold effective January 1, 2026, is \$4,272,500 for clinical service areas.

For purposes of CON, a health facility is defined as a:

- ▶ Hospital
- ▶ Psychiatric hospital or unit
- ▶ Nursing home/HLTCU
- ▶ Freestanding surgical outpatient facility
- ▶ HMO (only for limited projects)

Determinations of whether a project requires CON approval, whether a project complies with applicable requirements, or whether other requirements apply, must be obtained *in writing* from the Department.

REVIEW STANDARDS

The CON Commission, an 11-member independent body appointed by the Governor has approved CON Review Standards for determining the need and ongoing quality assurance standards for the following:

- ▶ Cardiac Catheterization Services
- ▶ Computed Tomography (CT) scanners
- ▶ Hospital Beds
- ▶ Magnetic Resonance Imaging (MRI) Services
- ▶ Megavoltage Radiation Therapy (MRT) Services
- ▶ Neonatal Intensive Care Units (NICU)
- ▶ Nursing Home/Hospital Long-Term Care Unit beds
- ▶ Open Heart Surgery (OHS) Services
- ▶ Positron Emission Tomography (PET) scanners
- ▶ Psychiatric Beds and Services
- ▶ Surgical Services
- ▶ Transplantation Services: Bone Marrow, Including Peripheral Stem Cell; Heart/Lung & liver
- ▶ Urinary Lithotripters

The CON Commission is responsible for developing and approving Review Standards used by the Department to regulate covered health facilities and services. The Commission is not involved in making decisions in the review of CON applications.

REVIEW TYPES

Nonsubstantive

Projects not requiring a full review, requiring less information, and are processed more quickly. Examples of projects that may be reviewed on a nonsubstantive basis are equipment replacements and addition of the mobile host sites.

Substantive

Projects requiring a full review, but on an individual basis, such as initiation of an MRI service.

Comparative

Applications competing for project types for which the need is limited: beds, and transplantation services (excluding pancreas). Applications subject to Comparative review must be filed on the first working day of February, June, or October of each year.

HOW DOES THE CON PROCESS WORK?

- ▶ An applicant files a Letter of Intent (LOI) with the Department. Based on LOI information, the Department notifies the applicant of required application forms for the project and review type.
- ▶ The applicant files a completed application with the Department.
- ▶ Within 15 days of receipt of an application, the Department reviews it for completeness and requests any necessary additional information.
- ▶ The applicant has 15 days to submit the requested information to the Department.
- ▶ The Department deems the application complete and confirms the review type, decision due date.
- ▶ A proposed decision is issued within the deadlines for each review type:

Nonsubstantive - 45 days

Substantive - 120 days

Comparative - 150 days

- ▶ If the proposed decision is approved, a final decision is issued by the Department Director within five (5) days.
- ▶ If the proposed decision is a disapproval, the applicant has 15 days to request a hearing.
- ▶ If a hearing is not requested, a final decision is issued by the Department Director.
- ▶ If requested, the hearing must begin within 90 days, unless waived by the applicant.
- ▶ The final decision is issued by the Department Director following the hearing.
- ▶ Letters of Intent, nonsubstantive and substantive applications can be filed online as well as amendments, emergency CONs and swing beds applications. In addition, the application fee can be paid online. Potential comparative applications must be filed by submitting a paper copy only. For more information, visit www.mi.gov/con.

Certificate of Need Activity

During FY 2025, the Department has continued to make process improvements in both the Evaluation Section and Policy Section.

In FY 2025, there were 357 Letters of Intent received resulting in 274 applications filed for CON review and approval. In addition, the Department received 69 amendments to previously approved applications. In total, the Department approved 242 proposed projects resulting in approximately \$1,285,644,070 of new capital expenditures into Michigan’s healthcare system. The Department also surveyed 1,080 facilities and collected statistical data.

The Evaluation Section launched and enhanced the recorded instructional aids for the Annual Survey online system to assist healthcare providers in understanding the survey reporting requirements and completing the health facility surveys. The Department completed statewide compliance review of all facilities providing Open-Heart Surgery and PET Scanner services. The Section also facilitated webinars to provide up-to-date information on revised CON standards, application processes and CON annual survey reporting requirements.

During FY2025, the CON Commission revised the review standards for Hospital Beds, Surgical Services, Bone Marrow Transplantation (BMT) Services, Cardiac Catheterization Services, Magnetic Resonance Imaging (MRI) Services, and Urinary Extracorporeal Shock Wave Lithotripsy (UESWL) Services. In addition, the following CON standards were reviewed for modification: Psych Beds and Services, NICU Beds, CT Scanner Services, and several CON Standards were reviewed to update the County designations for Rural and Metropolitan counties throughout the Standards.

DEPARTMENT OF HEALTH & HUMAN SERVICES

Certificate of Need

CONTACT INFORMATION

CON Evaluation Section
517-241-3344-Phone
517-241-2962-Fax

CON Policy Section (Commission)
517-335-6708-Phone
517-241-1200-Fax

OTHER CON RELATED REGULATORY AGENCIES

Division of Licensing & Regulation
(Hospital & Surgical Facilities)-MDLARA
517-335-1980

State Licensing Division-MDLARA
517-241-1970

Health Facilities Engineering Section-MDLARA
517-241-3408

Radiation Safety Section-MIOSHA-MDLEO
517-284-7820

Bureau of Fire Services-MDLARA
517-241-8847

MDLARA=Michigan Department of Licensing & Regulatory Affairs

CON WEB SITE
www.michigan.gov/con



Gretchen Whitmer, Governor

Elizabeth Hertel, Director

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 Services and Program Provider**

Michigan’s
 Certificate
 of
 Need
 Program



2026

CON FEE STRUCTURE	Fee:
Project Costs:	
\$0 to \$500,000	\$ 3,000
\$500,000 or more but less than \$4,000,000	\$ 8,000
\$4,000,000 or more but less than \$10,000,000	\$ 11,000
\$10,000,000 or more	\$ 15,000
Additional Fee:	
Comparative or Complex Review	\$ 3,000
Expedited Review	\$ 1,000
Amendment Request or LOI Waiver	\$ 500
Annual Survey (per Facility per Covered Service)	\$ 100