

### Michigan Health Information Technology Commission September 24, 2019

The Michigan Health Information Technology Commission is an advisory Commission to the Michigan Department of Health and Human Services and is subject to the Michigan open meetings act, 1976 PA 267, MCL 15.261 to 15.275

### September 2019 Meeting Agenda

ltem	Lead Presenter(s)
A. Welcome and Introductions	Chair
B. Commission Business a. Welcome New Commissioners b. Review of May 2019 Minutes	Chair
C. MDHHS Update a. Update on HIE Advanced Planning Document (APD) Approval b. Update on Resolutions c. Creation of a Statewide HIT Strategy	Meghan Vanderstelt (MDHHS)  Commissioner Sarah Esty (MDHHS)
D. HHS/Office of the National Coordinator for Health IT (ONC)	Arun Natarajan (ONC) Larry Jessup (ONC) Liz Palena-Hall (ONC)
E. MiHIN Shared Services: "Advancing Interoperability"	Drew Murray (MiHIN) Brianne Carpenter (MiHIN)
F. MiHIN Shared Services: "Statewide Consent Management"	Shreya Patel (MiHIN)
G. Public Comment	
H. Adjourn	



### **Welcome and Introductions**



### **Commission Business**



### Welcome!

Effective August 4, 2019, Governor Gretchen Whitmer appointed three new commissioners:

**Paul LaCasse**, **D.O.**, is the executive vice president of Beaumont Health and represents doctors of osteopathic medicine and surgery.

**Renée Smiddy, M.S.B.A.**, is the director of research and performance measurement for the Michigan Health and Hospital Association and represents the general public.

**Michael H. Zaroukian, M.D., Ph.D., M.A.C.P., F.H.I.M.S.S.,** is the vice president, chief medical information officer, and chief transformation officer for Sparrow Health System, and a professor emeritus at the Michigan State University Department of Medicine. He represents doctors of medicine.



### **MDHHS Update**

Meghan Vanderstelt (MDHHS) Commissioner Sarah Esty (MDHHS)



### **Update on HIE APD Approval**

Meghan Vanderstelt (MDHHS)



CMS approved Michigan's proposal to implement four (4) activities in the final years of ARRA's HITECH funding stream:

**Activity 1: Enhance Core Infrastructure** 



CMS approved Michigan's proposal to implement four (4) activities in the final years of ARRA's HITECH funding stream:

Activity 2: Statewide Electronic Consent Management Service



CMS approved Michigan's proposal to implement four (4) activities in the final years of ARRA's HITECH funding stream:

Activity 3: Statewide Directory and Customer Relationship Management Tools for Coordinating Care Coordinators



CMS approved Michigan's proposal to implement four (4) activities in the final years of ARRA's HITECH funding stream:

Activity 4: Alert and Notification System for Direct Secure Communications



### **Update on Resolutions**

Meghan Vanderstelt (MDHHS)



### Creation of a Statewide HIT Strategy

Commissioner Sarah Esty (MDHHS)



### Elements of a Statewide HIT Strategy

DHHS internal data strategy

Statewide HIT strategy



### 1. Development of the DHHS Internal Data Strategy

Components of the strategy

- Improved data governance structure for the department
- Process to identify, aggregate, and prioritize data-related projects from across program areas
- Proposal for increased data science capacity
  - Maximizing use of existing resources
  - Coordination across programs
  - Design for data center of excellence

Process to develop the strategy

- Evaluate current state of data sharing and use of analytics in the department, and data governance processes
- Conduct needs assessment for data-sharing, basic, and advanced analytics support
- Inventory existing analytics assets
- Identify gaps and prioritize needs
- Develop recommendations for future state of data governance, capacity-building, and prioritized project list for FY20 and beyond



### 2. Laying the Foundation for a Statewide HIT Plan

### What would a statewide plan do?

- Provide consensus-driven decision-making to statewide HIT funding and development
- Develop baseline understanding of capabilities and barriers (e.g. barriers to interoperability, consent, infrastructure, workflow impediments, etc.)
- Provide business drivers for improving existing HIE statewide services, for improving workflow related to EHI, and for building out HIT to further enhance clinical decision-making
- Establish of a shared vision for what the next era of HIT will be
- Provide prioritization of use cases and other HIE services
- Transform statewide HIT governance
- Guide future funding and planning

## How will the plan be developed?

- Consider needs and plans identified in DHHS internal strategy
- Conduct broad stakeholder engagement to assess the baseline capacities, barriers, visions, and needs
- Engage experts for technical assistance and draw on national best practices
- Partner with other state stakeholders developing elements of the strategy
- Receive guidance and input from the HIT Commission



### Looking Ahead to Stakeholder Engagement

### Collaboration on a statewide plan for HIT must be sector-inclusive:

- Area agencies on aging
- Behavioral health providers
- Correction
- EMS
- FQHCs/PCMHs
- HIT/HIE entities (e.g. vendors, HINs)
- Home and community-based care providers
- Hospitals
- Long term care providers
- Medical schools
- Patient advocacy groups

- Payers
- Pharmacists
- Primary care providers
- Public health experts
- Public safety organizations
- Quality improvement entities
- Rural health centers
- State agencies (e.g. DHHS, LARA, MDE, etc.)
- Safety net services
- School nurse programs
- Specialists

To Discuss:

What other groups should we engage?

Should engagement be cross-sector by geography or sector-specific?

Is there a role for other types of engagement (workshops, public forums/comment, etc.)?

Other recommendations for stakeholder engagement process?



# HHS/Office of the National Coordinator for Health IT (ONC)

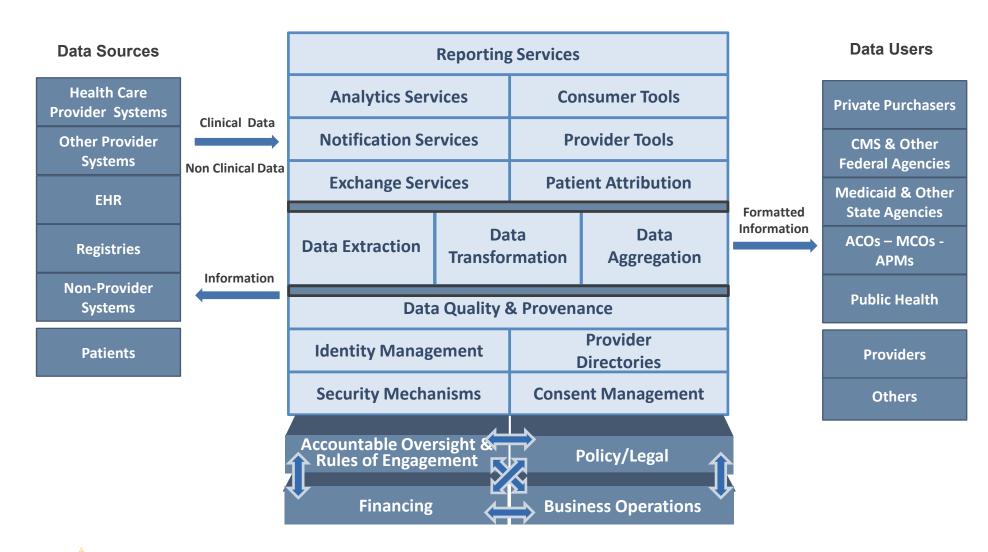
Arun Natarajan (ONC) Larry Jessup (ONC) Liz Palena-Hall (ONC)



### Agenda

- Understanding the Modular Components for a Functioning Health IT Ecosystem The Health IT Stack
- Health IT Strategic Roadmaps are Beneficial
- 2 State Examples: Colorado and Rhode Island

#### **Health IT Modular Functions**



### **Health IT Strategic Roadmaps are Beneficial**

- Identify strategic HIT priorities to guide future state government investments
- Identify opportunities for developing or implementing sustainable shared services that would benefit the private sector as well as government
- Identify better opportunities for coordination across broad stakeholder groups
- Understand and establish a statewide HIT governance structure

### Colorado – Health IT Roadmap



#### Stakeholder Engagement

- 1. Care Coordination
- 2. Consumer Engagement, Empowerment and Health Literacy

#### Resources/Financial

- 3. Affordable and Accessible Health IT
- 4. Affordable and Accessible Health Analytics

#### Governance

- Harmonize Data Sharing and Health Information Exchange Capabilities
- 6. Integration of Multiple Types of Health Data
- 7. Statewide Health Data Governance
- 8. Health IT Program Management

#### Privacy/Security

- 9. Privacy and Security of Health Information
- 10. Consent Management

#### Innovation

11. Digital Health Innovation

#### **Technology**

- 12. Statewide Health Information Architecture
- 13. Ease Quality Reporting Burden
- 14. Uniquely Identify Person Across Systems
- Unique Provider Identification and Organizational Affiliations
- 16. Broadband and Telehealth Access



#### **States Success Stories: Colorado**

- Colorado Health IT Roadmap Mature Process
  - » Received over \$30M in funding for the State's HIT initiatives from Federal and non-Federal sources because of the State's roadmap
  - » Keeps Stakeholders informed on project progress
  - » Ensures State agency needs are well-represented
  - » Ensures alignment between the Roadmap and State agency projects
  - » Provides insight and guidance into shaping Colorado's future Health IT/HIE environment
  - » Brings perspectives to the project
  - » Identifies opportunities that should be considered
  - » Identifies current and future/potential links between State systems and non-State systems
  - » Offers guidance to ensure the results provide a solid statewide Health IT Roadmap



#### **States Success Stories: Rhode Island**

The State's Strategic Roadmap RFP for their Health IT Plan Looks at Five Deliverables:

- Project Plan
- Current HIT State Assessment focus on state Health IT investments and private investments that could be leveraged by the State
- Stakeholder Assessment
- Barriers and successes GAP analysis
- Based on all this pre-work, develop a Health IT Strategic Roadmap

#### Wins and Successes

- ONC reviewed the State's RFP
- ONC provided neutral third-party facilitation of stakeholders to identify key priority use cases.
- People were receptive to provide input and be a part of the process and credit it to having a unbiased third party facilitator
- The state recognized early that they didn't have the bandwidth to work on this and needed contractor. State had funding to support this approach. Leadership buy in at the State level was necessary for this.

#### Federal Support

- Funding through 90:10 HITECH
- TA and Assistance through SIM
- Assistance from ONC to support stakeholder engagement and provide neutral third party convening
- Important to be both strategic and tactical

#### **Lessons Learned**

- Communicate early develop a communications plan for all stakeholders
- Looked at other roadmaps from other states decided to take a more tactical approach as opposed to a strategic approach.
- Legislative changes requires stakeholder buy-in early on in the process.
- Integration efforts are critical
- Governance is critical and using a contractor is essential given limited state staff bandwidth









### **Questions?**

#### Larry Jessup

Larry.Jessup@hhs.gov

#### **Arun Natarajan**

Arun.Natarajan@hhs.gov

#### Liz Palena-Hall

Elizabeth.palenahall@hhs.gov

#### **Binnae Bridwell**

Binnae.Bridwell@hhs.gov









### "Advancing Interoperability"

Drew Murray (MiHIN)
Brianne Carpenter (MiHIN)



## Background Pledge Workshop and Outcomes

#### **STEP 01**

In February 2019, MiHIN drafted a Michigan-specific Interoperability Pledge to mimic the national efforts by the ONC and leverage findings of the National Academy of Medicine

elming consensus

#### **STEP 02**

A workshop was held in mid-April with around 60 Stakeholders, representing POs, Payers, Community-Based Orgs, and regional HIEs, to get feedback on the Interoperability Pledge and proposed 18 month roadmap

#### **STEP 03**

While there was an overwhelming consensus that interoperability is important for the advancement of healthcare, the following concerns were voiced:

- 1. The Pledge didn't seem actionable
- The possibility of the Pledge getting caught up in legal
- 3. An 18 month roadmap was too far out with how often technology and policies change

#### **STEP 04**

The MiHIN team reconvened and brainstormed new ways to incorporate Stakeholder feedback, State and Payer needs into the project

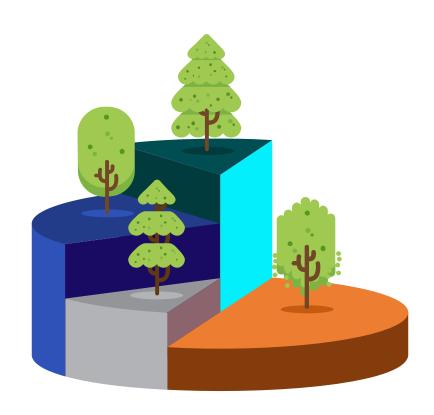
### Stakeholder Feedback

#### One-on-one outreach to 6 stakeholders

- Understanding of interoperability landscape in Michigan and what the bar is
- Alignment & focus across myriad initiatives in state
- More one-on-one listening or opportunities to provide feedback
- Tools or reports that clearly show value of HIE to board/ leadership
- Support in how to best use available data and how to integrate into provider work flow
- Tools, provider education, and use cases that make it easier for clinicians to find information
- Incorporation of long-term care and other community-based organizations
- Parse Consolidated Clinical Document Architecture (CCDAs), make reader-friendly & usable at the point of care
- Conduct advanced care planning and care coordination beyond events
- Access to a real-time version of Active Care Relationship Service (ACRS)
- Exchange behavioral health info
- Exchange social determinants of health
- Explore more virtual and telehealth solutions
- Query and retrieve information on patients in real-time

### MiHIN's Advancing Interoperability Plan

### Interoperability Tool, Stakeholder Outreach, Shared Services



#### Interoperability Tool

Interactive web-based tool and dashboard, works in tandem with the state HIT road map, helps stakeholders define concrete interoperability goals, understand their interoperability maturity level and the baseline in Michigan, leverage best practices for use cases to improve current capabilities, and identify concrete next technical steps for becoming more interoperable.

#### Stakeholder Outreach

Conduct second round of one-on-one phone calls, convene working groups to workshop interoperability tool concept and wireframe, pilot tool with stakeholders to gather feedback.

What does the HITC see as the best plan to engage diverse stakeholders moving forward?

#### **Shared Services**

MIDIGATE, Advanced ACRS, Coordinating the Care Coordinators (CCC), eConsent, expansion of CCDA exchange

#### **Outcomes**

Track the technical baseline for interoperability in Michigan, enable MDHHS and MiHIN to continue to refine and update Michigan's HIT roadmap in partnership with statewide partners, align allocation of financial resources to state priority initiatives.



### **Drew Murray**

Senior Director for Community Engagement drew.murray@mihin.org

### **Brianne Carpenter**

Writer and Communications Specialist brianne.carpenter@mihin.org

### "Statewide Consent Management"

**Breaking Down Barriers:** 

Integrating the Sharing of Behavioral Health Information

Shreya Patel (MiHIN)



### **Three Important Behavioral Health Regulations**



**42 CFR Part 2** requires written patient consent before health information can be shared from a behavioral health facility (as defined in the statute).



Michigan Public Act 559 allows sharing of mental health information, without consent for Treatment, Payment, and Coordination of Care. Any sharing of mental health information outside of those parameters requires patient consent.



**Michigan Public Act 129** requires all providers in Michigan to accept MDHHS-5515: the statewide standard behavioral health consent form

#### **Current State**

- ✓ Confusion with laws results in overly strict interpretation of privacy regulations
- ✓ Providers, and their attorneys, are hesitant to share information without further guidance from state and federal government
- ✓ Result: Behavioral health information is not being shared in a meaningful way
- ✓ When behavioral health information is not shared, providers are unable to see a complete medical history, and the patient does not receive most comprehensive care possible

### History of Our Consent Work

- Phase 1: Check to see if consent is on file
  - A provider can query a statewide eCMS system, which would respond if consent was on file, "yes" or "no"
- Phase 2: Building a consent portal supported by patient-provider attribution service (ACRS)
  - Patients use a consumer portal to update their active care team
  - Patients have a separate tab to fill out a standard consent form
- Phase 3: Granular Consent
  - Consent tab can accommodate multiple consent forms
  - Patients can parse out which pieces of health information to share with each individual provider



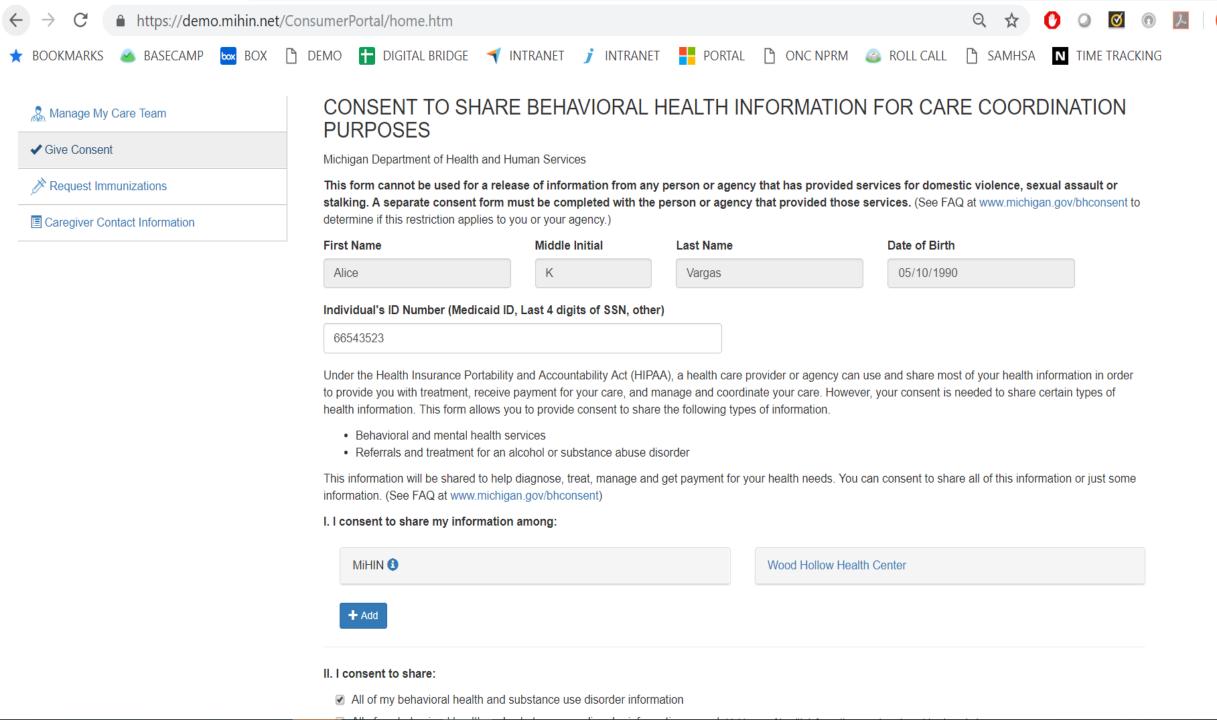
### Step 1: Patient fills out consent form

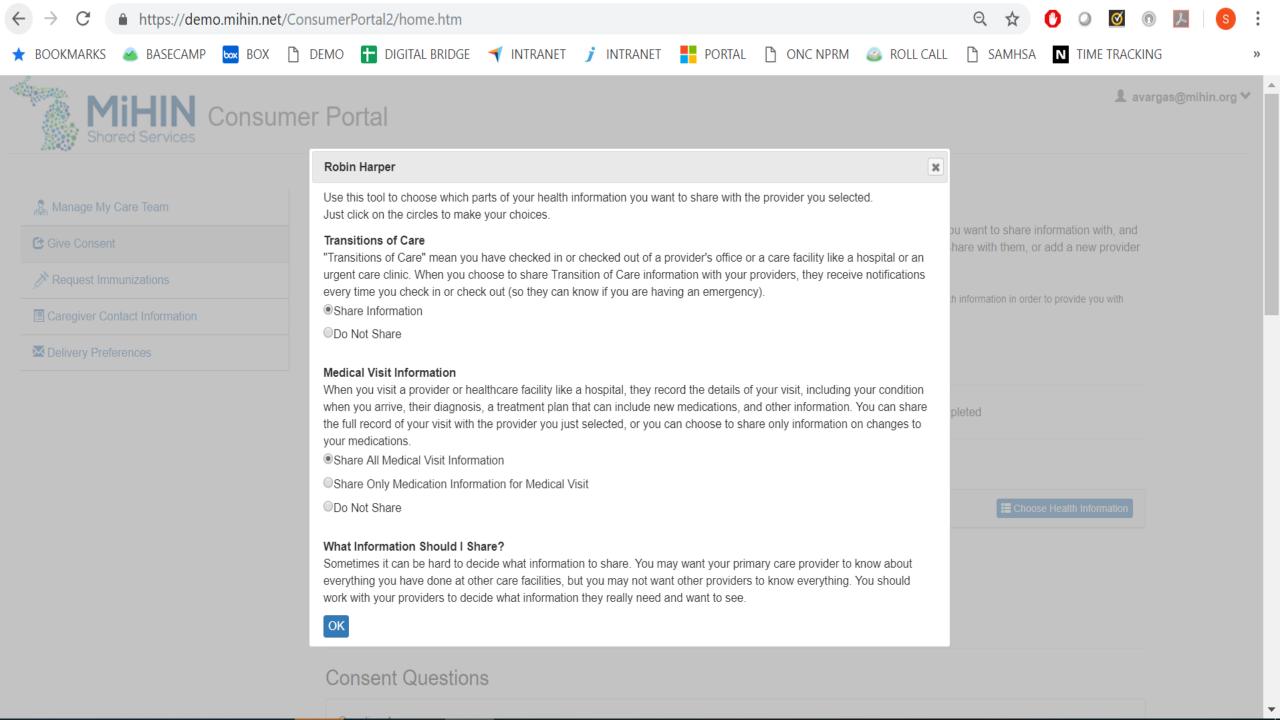
Three ways to fill out consent form

- 1. Provider Portal
- 2. Consumer Portal
- 3. Paper-form

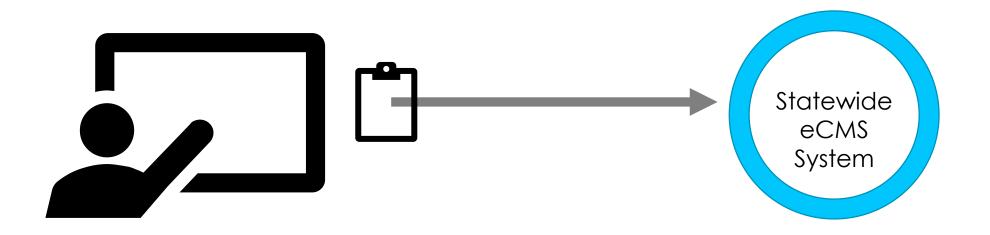








# Step 2: Consent form is stored in statewide "eCMS" system at the Health Information Network





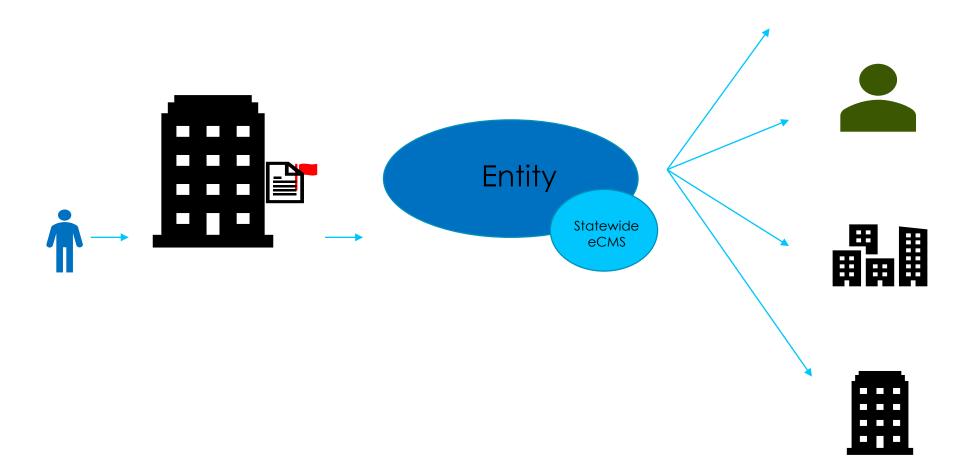
# So what happens when an ADT with specially protected information is created? Example:

- Patient checks into a 42 CFR Part 2 facility (addiction treatment center)
- An ADT message is created and a privacy tag is attached to the ADT
- The privacy tag prompts the ADT message to be routed to the statewide eCMS system.
- The statewide eCMS system would
  - Search for the patient.
  - If the patient is found, consent is on file with the end points
  - The message would then be routed to the appropriate end points
  - If patient is not found, consent it not on file, notification would be sent back to sending facility that information could not be sent



Example:
A person is admitted into a Part 2 facility.
An ADT with specially protected information privacy tag is created The ADT is sent to the Entity

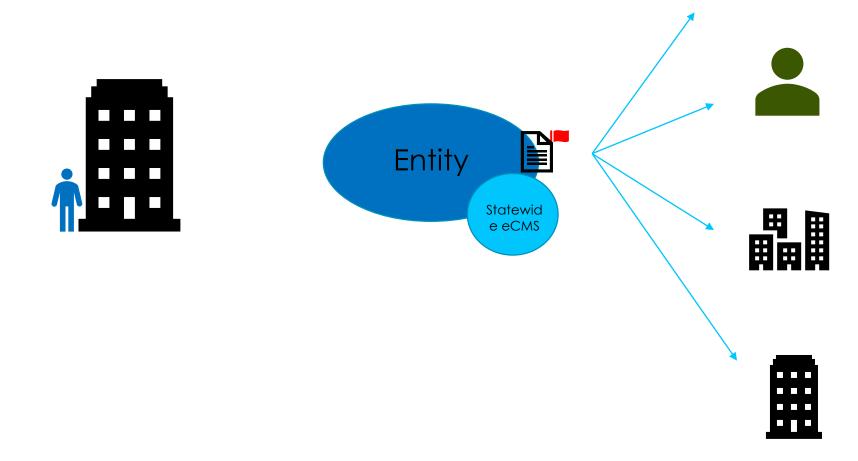




Example: The statewide eCMS checks to see if consent is on file and the appropriate end points

The message is routed to the providers or entities listed on the initial form





### Feedback on eCMS

- Storing of Consent Form
  - Handled by MiHIN
- Multiple Consents
  - MiHIN serves as central broker to find existing consent forms
- Patient privacy from intake representative
  - Creating educational and privacy screens
  - Incorporating "wizard" into electronic form
- Scope of consent preferences

- Not limited to behavioral health
- Use privacy tags to query correct consent
- ACRS Module
  - Removed manage ACRS and prepopulation
  - May have value for providers in the future
- Patient matching
  - Leverage Common Key Service



### What's Next?

- Integration into Trusted Exchange Framework and Common Agreement (TEFCA)
- Ensuring alignment with Consent2Share
- Factoring in new 42 CFR Part 2 Rule Change
- Supporting national initiative to test various methods of consent via connectathons





### Questions?

### **Shreya Patel**

National Health & Privacy Policy Advisor Shreya.Patel@mihin.org

### Want to learn more?





<u>What:</u> Webinar – **Breaking Down Barriers to the Sharing of PHI and Behavioral Health Information** – an introduction to the new Protected Health Information (PHI) Consent Tool

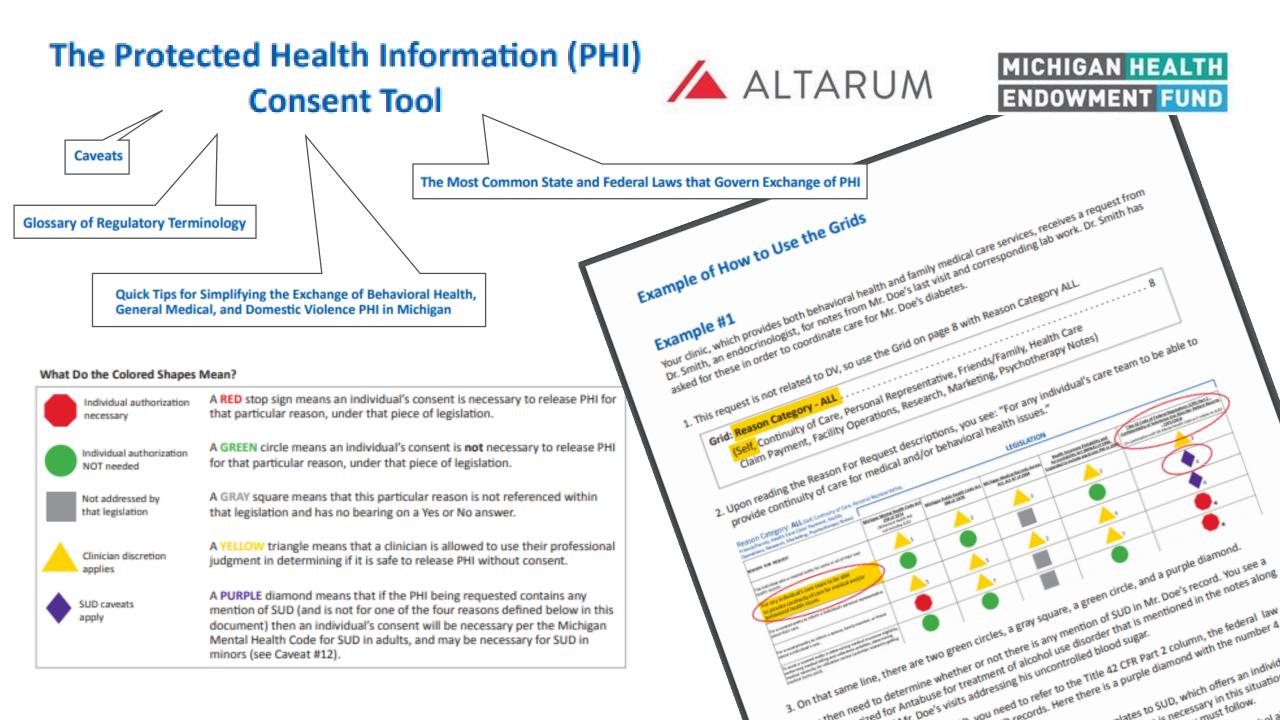
When: Wednesday, October 2, Noon-1 pm (ET)

(https://register.gotowebinar.com/register/8656186066177125635)

Who: All are welcome. Clinicians, payers, and medical records/front line administrative staff are encouraged to attend

<u>Why:</u> Better understanding of regulations surrounding the release of Behavioral Health PHI will improve the continuity and safety of care as well as reduce costs across Michigan.

In the forthcoming months, Altarum will also be offering **training videos** to introduce you to the brand-new tool <a href="https://www.michigan.gov/mdhhs/0,5885,7-339-71547\_2943\_24019\_95037---,00.html">https://www.michigan.gov/mdhhs/0,5885,7-339-71547\_2943\_24019\_95037---,00.html</a>), which utilizes the most up-to-date legislation to guide you in deciding whether consent is necessary to share Behavioral Health information.



### **Public Comment**

Please limit three (3) minutes per speaker



### Adjourn

### **Next Tentative Meeting for 2019:**

Tuesday, November 26, 2019, 1:00 p.m. – 3:00 p.m. MDHHS South Grand building, Grand Conference Room

