

## NICU Workgroup Meeting

March 12, 2020

### Meeting Summary

#### **Representatives from the following organizations were in attendance:**

St. Joseph Mercy Ann Arbor	Blue Cross Blue Shield of Michigan
Beaumont Health	Henry Ford Health System
University of Michigan	Arbor Advisors
Sparrow Health System	RWC Advocacy
Munson Health	Covenant
Spectrum Health	Mercy Health St. Mary's Grand Rapids
Ascension Michigan	Dexter Area Fire Department
Children's Hospital of Michigan	MidMichigan Health
McLaren Health	Hurley Medical Center
Michigan Department of Health and Human Services	MEDNAX

#### **I. Call to Order**

#### **II. Charge 1 – High Flow Nasal Cannula Treatment as Accepted Services for Special Care Nurseries – Review of Survey**

The survey presented at the January meeting was re-worked to narrow the scope based on feedback provided since that meeting and will only be sent to SCNs. The survey will cover years 2015-2018 but will include instructions on completing it for any years within that range that data is available, understanding that some facilities did not track this data prior to receiving CON approval for SCN services.

The survey was to be sent out shortly after the meeting to the contact person listed on the CON Annual Survey for each SCN. Participants were asked to reach out to those individuals and encourage their participation in the survey.

#### **III. Charge 2 – Neonatal Abstinence Syndrome as Accepted Services for SCNs – Review of Revised Draft Language**

Brenda Rogers walked the group through the revised draft language provided by the Department which adds NAS treatment with pharmacological intervention and monitoring to the definition of Special Care Nursery. This would limit that level of treatment to only SCNs and Level 3 and 4 NICUs.

Munson Cadillac continued to express concern that they currently provide this care at their Level 1 wellborn nursery and with this change would no longer be allowed to do so. However, other Level 3 & 4 NICUs expressed concern about other wellborn nurseries providing care they are not fully capable of handling and having to deal with the aftermath.

The group agreed to maintain the language as drafted by MDHHS and potentially revisit the issue after completing discussions on Charge 3 related to telemedicine.

#### **IV. Charge 3 – Telemedicine as an Acceptable Replacement for On-Site Services – Discussion**

The workgroup discussion was broken into two separate discussions of the use of telemedicine for meeting requirements of a NICU and use for meeting requirements of a SCN.

NICU:

The workgroup agreed that it was consistent with the AAP guidelines to allow the use of telemedicine to provide access to a broad range of pediatric specialties and subspecialties, including cardiology and ophthalmology. MDHHS will work with Dr. Oca to draft language for review at the next meeting.

SCN:

The workgroup reviewed the on-site requirements for SCNs and although generally supportive of the concept of using telemedicine at SCNs, the on-site requirements for SCNs didn't seem easily substituted with telemedicine. A specific discussion of what Munson Cadillac does not have available on-site that is required for SCNs revealed that they do not have a pediatrician nor a respiratory therapist on-site 24/7.

Ultimately the group did not agree on any change related to the use of telemedicine for meeting specific SCN requirements. However, the discussion led to a robust discussion about whether or not the CON standards are written in a way to define the minimum level of care to be provided at each level (SCN, Level 3 and Level 4) as would appear the AAP guidelines are structured, or restrictive in limiting what care can be provided (e.g., an SCN cannot provide care that is defined as NICU level of care). The Department provided clarification that the standards are written to restrict what can be provided at each level meaning that a Level 1 cannot provide care defined in the standards as SCN and an SCN cannot provide care defined as NICU.

#### **The Workgroup did not get to Agenda Items V-VII due to time constraints**

#### **VIII. Review of Assignments & Next Steps**

The Workgroup agreed to the following assignments/next steps:

- Survey will be distributed via Survey Monkey to all SCNs
- Department will draft language on the use of telemedicine to meet NICU requirements
- Group will review the definitions of NICU and SCN in the current standards and prepared to discuss charge 6 at the next meeting.
- The minimum size of a NICU currently is 15 beds. Should consider an exception for rural/micropolitan facilities at next meeting (charge 5).

- There is no minimum occupancy currently. Should be prepared to discuss at next meeting (Charge 4).

The next meeting was scheduled for April 16<sup>th</sup>, however, was subsequently cancelled. Next scheduled meeting is May 14, 2020 at 9:30am.

1 MICHIGAN DEPARTMENT OF HEALTH AND HUMAN SERVICES

2  
3 CERTIFICATE OF NEED REVIEW (CON) STANDARDS FOR  
4 **NEONATAL INTENSIVE CARE SERVICES/BEDS (NICU) AND SPECIAL NEWBORN NURSING**  
5 **SERVICES**  
6

7 (By authority conferred on the CON Commission by Section 22215 of Act No. 368 of the Public Acts of  
8 1978, as amended, and sections 7 and 8 of Act No. 306 of the Public Acts of 1969, as amended, being  
9 sections 333.22215, 24.207 and 24.208 of the Michigan Compiled Laws.)

10  
11 **Section 1. Applicability**  
12

13 Sec. 1. (1) These standards are requirements for the approval of the initiation, replacement,  
14 relocation, expansion, or acquisition of neonatal intensive care services/beds and the delivery of neonatal  
15 intensive care services/beds under Part 222 of the Code. Further, these standards are requirements for  
16 the approval of the initiation or acquisition of special care nursery (SCN) services. Pursuant to Part 222  
17 of the Code, neonatal intensive care services/beds and special newborn nursing services are covered  
18 clinical services. The Department shall use these standards in applying Section 22225(1) of the Code,  
19 being Section 333.22225(1) of the Michigan Compiled Laws and Section 22225(2)(c) of the Code, being  
20 Section 333.22225(2)(c) of the Michigan Compiled Laws.  
21

22 **Section 2. Definitions**  
23

24 Sec. 2. (1) As used in these standards:

25  
26 (a) "Certificate of Need Commission" or "Commission" means the Commission created pursuant to  
27 Section 22211 of the Code, being Section 333.22211 of the Michigan Compiled Laws.

28 (b) "Code" means Act No. 368 of the Public Acts of 1978 as amended, being Section 333.1101 et  
29 seq. of the Michigan Compiled Laws.

30 (c) "Comparative group" means the applications which have been grouped for the same type of  
31 project in the same planning area and are being reviewed comparatively in accordance with the CON  
32 rules.

33 (d) "Department" means the Michigan Department of Health and Human Services (MDHHS).

34 (e) "Department inventory of beds" means the current list for each planning area maintained on a  
35 continuous basis by the Department of licensed hospital beds designated for NICU services and NICU  
36 beds with valid CON approval but not yet licensed or designated.

37 (f) "Existing NICU beds" means the total number of all of the following:

38 (i) licensed hospital beds designated for NICU services;

39 (ii) NICU beds with valid CON approval but not yet licensed or designated;

40 (ii) NICU beds under appeal from a final decision of the Department; and

41 (iii) proposed NICU beds that are part of an application for which a proposed decision has been  
42 **issued, but issued but is pending final Department decision.**

43 (g) "Hospital" means a health facility licensed under Part 215 of the Code.

44 (h) "Infant" means an individual up to 1 year of age.

45 (i) "Licensed site" means in the case of a single site hospital, the location of the facility authorized by  
46 license and listed on that licensee's certificate of licensure; or in the case of a hospital with multiple sites,  
47 the location of each separate and distinct inpatient unit of the health facility as authorized by license and  
48 listed on that licensee's certificate of licensure.

49 (j) "Live birth" means a birth for which a birth certificate for a live birth has been prepared and filed  
50 pursuant to Section 333.2821(2) of the Michigan Compiled Laws.

51 (k) "Maternal referral service" means having a consultative and patient referral service staffed by a  
52 physician(s), on the active medical staff, that is board certified, or eligible to be board certified, in  
53 maternal/fetal medicine.

54 (l) "Medicaid" means title XIX of the social security act, chapter 531, 49 Stat. 620, 1396 to 1396w-5.

55 (m) "Neonatal intensive care services" or "NICU services" means the provision of any of the following  
56 services:

57 (i) constant nursing care and continuous cardiopulmonary and other support services for severely ill  
58 infants;

59 (ii) care for neonates weighing less than 1,500 grams at birth, and/or less than 32 weeks gestation;

60 (iii) ventilatory support beyond that needed for immediate ventilatory stabilization;

61 (iv) surgery and post-operative care during the neonatal period;

62 (v) pharmacologic stabilization of heart rate and blood pressure; or

63 (vi) total parenteral nutrition.

64 (n) "Neonatal intensive care unit" or "NICU" means a specially designed, equipped, and staffed unit  
65 of a hospital which is both capable of providing neonatal intensive care services and is composed of  
66 licensed hospital beds designated as NICU. This term does not include unlicensed SCN beds.

67 (o) "Neonatal transport system" means a specialized transfer program for neonates by means of an  
68 ambulance licensed pursuant to Part 209 of the Code, being Section 333.20901 et seq.

69 (p) "Neonate" means an individual up to 28 days of age.

70 (q) "Perinatal care network," means the providers and facilities within a planning area that provide  
71 basic, specialty, and sub-specialty obstetric, pediatric and neonatal intensive care services.

72 (r) "Planning area" means the groups of counties shown in Appendix B.

73 (s) "Planning year" means the most recent continuous ~~12-month~~12-month period for which birth data  
74 is available from the Vital Records and Health Data Development Section.

75 (t) "Qualifying project" means each application in a comparative group which has been reviewed  
76 individually and has been determined by the Department to have satisfied all of the requirements of  
77 Section 22225 of the Code, being Section 333.22225 of the Michigan Compiled Laws, and all other  
78 applicable requirements for approval in the Code and these standards.

79 (u) "Relocation of the designation of beds for NICU services" means a change within the same  
80 planning area in the licensed site at which existing licensed hospital beds are designated for NICU  
81 services.

82 (v) "Special care nursery services" or "SCN services" means provisions of services for infants with  
83 problems that are expected to resolve rapidly and who would not be anticipated to need subspecialty  
84 services on an urgent basis. These services include:

85 (i) Care for infants born greater than or equal to 32 weeks gestation and/or weighing greater than or  
86 equal to 1,500grams;

87 (ii) enteral tube feedings;

88 (iii) cardio-respiratory monitoring to document maturity of respiratory control or treatment of apnea;

89 (iv) extended care following an admission to a neonatal intensive care unit for an infant not requiring  
90 ventilatory support; ~~or~~

91 (v) provide mechanical ventilation FOR A BRIEF DURATION (UP TO 24 HOURS) or continuous  
92 positive airway pressure or both for a brief duration (not to exceed 24 hours combined); OR

93 (vi) PROVIDE PHARMACOLOGIC INTERVENTION AND MONITORING FOR NEONATAL  
94 ABSTINENCE SYNDROME (NAS) INFANTS.

95 Referral to a higher level of care should occur for all infants who need pediatric surgical or medical  
96 subspecialty intervention. Infants receiving transitional care or being treated for developmental  
97 maturation may have formerly been treated in a neonatal intensive care unit in the same hospital or  
98 another hospital. For purposes of these standards, SCN services are special newborn nursing services.

99 (w) "TELEMEDICINE" MEANS THE USE OF AN ELECTRONIC MEDIA TO LINK PATIENTS WITH  
100 HEALTH CARE PROFESSIONALS IN DIFFERENT LOCATIONS. TO BE CONSIDERED  
101 TELEMEDICINE UNDER THIS SECTION, THE HEALTH CARE PROFESSIONAL MUST BE ABLE TO  
102 EXAMINE THE PATIENT VIA A SECURE INTERACTIVE AUDIO OR VIDEO, OR BOTH.

103 TELECOMMUNICATIONS SYSTEM, AND THE PATIENT'S HEALTH CARE PROVIDER MUST BE  
104 ABLE TO INTERACT WITH THE OFF-SITE HEALTH CARE PROFESSIONAL AT THE TIME THE  
105 SERVICES ARE PROVIDED.<sup>[A1]</sup> **C**

106 (b) "TELEMEDICINE" MEANS THE USE OF AN ELECTRONIC MEDIA TO LINK PATIENTS WITH  
107 HEALTH CARE PROFESSIONALS IN DIFFERENT LOCATIONS. TO BE CONSIDERED  
108 TELEMEDICINE UNDER THIS SECTION, THE HEALTH CARE PROFESSIONAL MUST BE ABLE TO  
109 EXAMINE THE PATIENT VIA A REAL-TIME, INTERACTIVE AUDIO OR VIDEO, OR BOTH.  
110 TELECOMMUNICATIONS SYSTEM AND THE PATIENT MUST BE ABLE TO INTERACT WITH THE  
111 OFF-SITE HEALTH CARE PROFESSIONAL AT THE TIME THE SERVICES ARE PROVIDED.<sup>[A2]</sup>

112 (x) "Well newborn nursery services" means providing the following services and does not require a  
113 certificate of need:

- 114 (i) the capability to perform neonatal resuscitation at every delivery;
- 115 (ii) evaluate and provide postnatal care for stable term newborn infants;
- 116 (iii) stabilize and provide care for infants born at 35 to 37 weeks' gestation who remain physiologically  
117 stable; and
- 118 (iv) stabilize newborn infants who are ill and those born less than 35 weeks of gestation until they can  
119 be transferred to a higher level of care facility.

120  
121 (2) The definitions in Part 222 shall apply to these standards.

### 122 **Section 3. Bed need methodology**

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125 Sec. 3. (1) The number of NICU beds needed in a planning area shall be determined by the following  
126 formula:

127 (a) Determine, using data obtained from the Vital Records and Health Data Development Section,  
128 the total number of live births which occurred in the planning year at all hospitals geographically located  
129 within the planning area.

130 (b) Determine, using data obtained from the Vital Records and Health Data Development Section,  
131 the percent of live births in each planning area and the state that were less than 1,500 grams. The result  
132 is the very low birth weight rate for each planning area and the state, respectively.

133 (c) Divide the very low birth weight rate for each planning area by the statewide very low birth weight  
134 rate. The result is the very low birth weight rate adjustment factor for each planning area.

135 (d) Multiply the very low birth weight rate adjustment factor for each planning area by 0.0045. The  
136 result is the bed need formula for each planning area adjusted for the very low birth weight rate.

137 (e) Multiply the total number of live births determined in subsection (1)(a) by the bed need formula for  
138 the applicable planning area adjusted for the very low birth weight adjustment factor as determined in  
139 subsection (1)(d).

140  
141 (2) The result of subsection (1) is the number of NICU beds needed in the planning area for the  
142 planning year.

### 143 **Section 4. Requirements to initiate NICU services**

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145  
146 Sec. 4. Initiation of NICU services means the establishment of a NICU at a licensed site that has not  
147 had in the previous 12 months a licensed and designated NICU or does not have a valid CON to initiate a  
148 NICU. The relocation of the designation of beds for NICU services meeting the applicable requirements  
149 of Section 6 shall not be considered as the initiation of NICU services/beds.

150  
151 (1) An applicant proposing to initiate NICU services by designating hospital beds as NICU beds shall  
152 demonstrate each of the following:

153 (a) There is an unmet bed need of at least 15 NICU beds based on the difference between the number  
154 of existing NICU beds in the planning area and the number of beds needed for the planning year as a  
155 result of application of the methodology set forth in Section 3.

156 (b) Approval of the proposed NICU will not result in a surplus of NICU beds in the planning area  
157 based on the difference between the number of existing NICU beds in the planning area and the number  
158 of beds needed for the planning year resulting from application of the methodology set forth in Section 3.

159 (c) A unit of at least 15 beds will be developed and operated.

160 (d) For each of the 3 most recent years for which birth data are available from the Vital Records and  
161 Health Data Development Section, the licensed site at which the NICU is proposed had either: (i) 2,000 or  
162 more live births, if the licensed site is located in a metropolitan statistical area county; or (ii) 600 or more  
163 live births, if the licensed site is located in a rural or micropolitan statistical area county and is located  
164 more than 100 miles (surface travel) from the nearest licensed site that operates or has valid CON  
165 approval to operate NICU services.

## 166 **Section 5. Requirements to replace NICU services**

167 **Sec. 5.** Replacement of NICU beds means new physical plant space being developed through new  
168 construction or newly acquired space (purchase, lease or donation), to house existing licensed and  
169 designated NICU beds.

170 (1) An applicant proposing replacement beds shall not be required to be in compliance with the  
171 needed NICU bed supply determined pursuant to Section 3 if an applicant demonstrates all of the  
172 following:

173 (a) the project proposes to replace an equal or lesser number of beds designated by an applicant for  
174 NICU services at the licensed site operated by the same applicant at which the proposed replacement  
175 beds are currently located; and

176 (b) the proposed licensed site is in the same planning area as the existing licensed site and in the  
177 area set forth in Section 22229 of the Code, being Section 333.22229 of the Michigan Compiled Laws, in  
178 which replacement beds in a hospital are not subject to comparative review.

## 182 **Section 6. Requirements for approval to relocate NICU beds**

183 **Sec. 6.** An applicant proposing to relocate the designation for NICU services shall demonstrate  
184 compliance with all of the following:

185 (1) The applicant is the licensed site to which the relocation of the designation of beds for NICU  
186 services is proposed.

187 (2) The applicant shall provide a signed written agreement that provides for the proposed increase,  
188 and concomitant decrease, in the number of beds designated for NICU services at the 2 licensed sites  
189 involved in the proposed relocation. A copy of the agreement shall be provided in the application.

190 (3) The existing licensed site from which the designation of beds for NICU services proposed to be  
191 relocated is currently licensed and designated for NICU services.

192 (4) The proposed project does not result in an increase in the number of beds designated for NICU  
193 services in the planning area unless the applicable requirements of Section 4 or 5 have also been met.

194 (5) The proposed project does not result in an increase in the number of licensed hospital beds at the  
195 applicant licensed site unless the applicable requirements of the CON Review Standards for Hospital  
196 Beds have also been met.

205 (6) The proposed project does not result in the operation of a NICU of less than 15 beds at the  
206 existing licensed site from which the designation of beds for NICU services are proposed to be relocated.  
207

208 (7) If the applicant licensed site does not currently provide NICU services, an applicant shall  
209 demonstrate both of the following:

210 (a) the proposed project involves the establishment of a NICU of at least 15 beds; and

211 (b) for each of the 3 most recent years for which birth data are available from the Vital Records and  
212 Health Data Development Section, the applicant licensed site had either: (i) 2,000 or more live births, if  
213 the licensed site is located in a metropolitan statistical area county; or (ii) 600 or more live births, if the  
214 licensed site is located in a rural or micropolitan statistical area county and is located more than 100 miles  
215 from the nearest licensed site that operates or has valid CON approval to operate NICU services/beds. If  
216 the applicant licensed site has not been in operation for at least 3 years and the obstetrical unit at the  
217 applicant licensed site was established as the result of the consolidation and closure of 2 or more  
218 obstetrical units, the combined number of live births from the obstetrical units that were closed and  
219 relocated to the applicant licensed site may be used to evaluate compliance with this requirement for  
220 those years when the applicant licensed site was not in operation.  
221

222 (8) If the applicant licensed site does not currently provide NICU services or obstetrical services, an  
223 applicant shall demonstrate both of the following:

224 (a) the proposed project involves the establishment of a NICU of at least 15 beds; and

225 (b) the applicant has a valid CON to establish an obstetrical unit at the licensed site at which the  
226 NICU is proposed. The obstetrical unit to be established shall be the result of the relocation of an existing  
227 obstetrical unit that for each of the 3 most recent years for which birth data are available from the Vital  
228 Records and Health Data Development Section, the obstetrical unit to be relocated had either: (i) 2,000 or  
229 more live births, if the obstetrical unit to be relocated is located in a metropolitan statistical area county; or  
230 (ii) 600 or more live births, if the obstetrical unit to be relocated is located in a rural or micropolitan  
231 statistical area county and is located more than 100 miles from the nearest licensed site that operates or  
232 has valid CON approval to operate NICU services.  
233

234 (9) The project results in a decrease in the number of licensed hospital beds that are designated for  
235 NICU services at the licensed site at which beds are currently designated for NICU services. The  
236 decrease in the number of beds designated for NICU services shall be equal to or greater than the  
237 number of beds designated for NICU services proposed to be increased at the applicant's licensed site  
238 pursuant to the agreement required by this subsection. This subsection requires a decrease in the  
239 number of licensed hospital beds that are designated for NICU services, but services but does not require  
240 a decrease in the number of licensed hospital beds.  
241

242 (10) Beds approved pursuant to Section 7(2) shall not be relocated pursuant to this section, unless the  
243 proposed project involves the relocation of all beds designated for NICU services at the applicant's  
244 licensed site.  
245

## 246 **Section 7. Requirements for approval to expand NICU services**

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248 Sec. 7. (1) An applicant proposing to expand NICU services at a licensed site by designating  
249 additional hospital beds as NICU beds in a planning area shall demonstrate that the proposed increase  
250 will not result in a surplus of NICU beds based on the difference between the number of existing NICU  
251 beds in the planning area and the number of beds needed for the planning year resulting from application  
252 of the methodology set forth in Section 3.  
253

254 (2) An applicant may apply and be approved for NICU beds in excess of the number determined as  
255 needed for the planning year in accordance with Section 3 if an applicant can demonstrate that it provides  
256 NICU services to patients transferred from another licensed and designated NICU. The maximum



257 number of NICU beds that may be approved pursuant to this subsection shall be determined in  
258 accordance with the following:

259 (a) An applicant shall document the average annual number of patient days provided to neonates or  
260 infants transferred from another licensed and designated NICU, for the 2 most recent years for which  
261 verifiable data are available to the Department.

262 (b) The average annual number of patient days determined in accordance with subsection (a) shall  
263 be divided by 365 (or 366 for a leap year). The result is the average daily census (ADC) for NICU  
264 services provided to patients transferred from another licensed and designated NICU.

265 (c) Apply the ADC determined in accordance with subsection (b) in the following formula:  $ADC +$   
266  $2.06 \sqrt{ADC}$ . The result is the maximum number of beds that may be approved pursuant to this  
267 subsection.

268

### 269 **Section 8. Requirements for approval to acquire a NICU service**

270

271 Sec. 8. Acquisition of a NICU means obtaining possession and control of existing licensed hospital  
272 beds designated for NICU services by contract, ownership, lease or other comparable arrangement.

273

274 (1) An applicant proposing to acquire a NICU shall not be required to be in compliance with the  
275 needed NICU bed supply determined pursuant to Section 3 for the planning area in which the NICU  
276 subject to the proposed acquisition is located, if the applicant demonstrates that all of the following are  
277 met:

278 (a) the acquisition will not result in an increase in the number of hospital beds, or hospital beds  
279 designated for NICU services, at the licensed site to be acquired;

280 (b) the licensed site does not change as a result of the acquisition, unless the applicant meets  
281 Section 6; and,

282 (c) the project does not involve the initiation, expansion or replacement of a covered clinical service,  
283 a covered capital expenditure for other than the proposed acquisition or a change in bed capacity at the  
284 applicant facility, unless the applicant meets other applicable sections.

285

### 286 **Section 9. Requirements to initiate, acquire, or replace SCN services**

287

288 Sec. 9. An applicant proposing SCN services shall demonstrate each of the following, as applicable,  
289 by verifiable documentation:

290

291 (1) All applicants shall demonstrate the following:

292 (a) A ~~board-certified~~board-certified neonatologist serving as the program director.

293 (b) The hospital has the following capabilities and personnel continuously available and on-site:

294 (i) the ability to provide mechanical ventilation **FOR A BRIEF DURATION (UP TO 24 HOURS)**  
295 **and/or continuous positive airway pressure for up to 24 hours;**

296 (ii) portable x-ray equipment and blood gas analyzer;

297 (iii) pediatric physicians and/or neonatal nurse practitioners; and

298 (iv) respiratory therapists, radiology technicians, laboratory technicians and specialized nurses with  
299 experience caring for premature infants.

300

301 (2) Initiation of SCN services means the establishment of an SCN at a licensed site that has not had  
302 in the previous 12 months a designated SCN or does not have a valid CON to initiate an SCN.

303 (a) In addition to the requirements of Section 9(1), an applicant proposing to initiate an SCN service  
304 shall have a written consulting agreement with a hospital which has an existing, operational NICU. The  
305 agreement must specify that the existing service shall, for the first two years of operation of the new  
306 service, provide the following services to the applicant hospital:

307 (i) receive and make recommendations on the proposed design of SCN and support areas that may  
308 be required;

- 309 (ii) provide staff training recommendations for all personnel associated with the new proposed  
310 service;
- 311 (iii) assist in developing appropriate protocols for the care and transfer, if necessary, of premature  
312 infants;
- 313 (iv) provide recommendations on staffing needs for the proposed service; and
- 314 (v) work with the medical staff and governing body to design and implement a process that will  
315 annually measure, evaluate, and report to the medical staff and governing body the clinical outcomes of  
316 the new service, including:
- 317 (A) mortality rates;
- 318 (B) morbidity rates including intraventricular hemorrhage (grade 3 and 4), retinopathy of prematurity  
319 (stage 3 and 4), chronic lung disease (oxygen dependency at 36 weeks gestation), necrotizing  
320 enterocolitis, pneumothorax, neonatal depression (apgarApgar score of less than 5 at five minutes); and
- 321 (C) infection rates.
- 322 (b) SCN services shall be provided in unlicensed SCN beds located within the hospital obstetrical  
323 department or NICU service. Unlicensed SCN beds are not included in the NICU bed need.  
324
- 325 (3) Replacement of SCN services means new physical plant space being developed through new  
326 construction or newly acquired space (purchase, lease or donation), to house an existing SCN service.
- 327 (a) In addition to the requirements of Section 9(1), an applicant proposing a replacement SCN  
328 service shall demonstrate all of the following:
- 329 (i) The proposed project is part of an application to replace the entire hospital.
- 330 (ii) The applicant currently operates the SCN service at the current licensed site.
- 331 (iii) The proposed licensed site is in the same planning area as the existing licensed site.  
332
- 333 (4) Acquisition of an SCN service means obtaining possession and control of an existing SCN  
334 service by contract, ownership, lease or other comparable arrangement.
- 335 (a) In addition to the requirements of Section 9(1), an applicant proposing to acquire an SCN service  
336 shall demonstrate all of the following:
- 337 (i) The proposed project is part of an application to acquire the entire hospital.
- 338 (ii) The licensed site does not change as a result of the acquisition, unless the applicant meets  
339 subsection 3.  
340

#### 341 **Section 10. Additional requirements for applications included in comparative reviews.**

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343 Sec. 10. (1) Any application subject to comparative review under Section 22229 of the Code, being  
344 Section 333.22229 of the Michigan Compiled Laws, or under these standards, shall be grouped and  
345 reviewed comparatively with other applications in accordance with the CON rules.  
346

347 (2) Each application in a comparative review group shall be individually reviewed to determine  
348 whether the application has satisfied all the requirements of Section 22225 of the Code, being Section  
349 333.22225(1) of the Michigan Compiled Laws, and all other applicable requirements for approval in the  
350 Code and these standards. If the Department determines that one or more of the competing applications  
351 satisfies all of the requirements for approval, these projects shall be considered qualifying projects. The  
352 Department shall approve those qualifying projects which, taken together, do not exceed the need, as  
353 defined in Section 22225(1), and which have the highest number of points when the results of subsection  
354 (2) are totaled. If 2 or more qualifying projects are determined to have an identical number of points, the  
355 Department shall approve those qualifying projects which, taken together, do not exceed the need, as  
356 defined in Section 22225(1), which are proposed by an applicant that operates a NICU at the time an  
357 application is submitted to the Department. If 2 or more qualifying projects are determined to have an  
358 identical number of points and each operates a NICU at the time an application is submitted to the  
359 Department, the Department shall approve those qualifying projects which, taken together, do not exceed

360 the need, as defined in Section 22225(1), in the order in which the applications were received by the  
 361 Department, based on the submission date and time, as determined by the Department when submitted.

362 (a) A qualifying project will have points awarded based on the geographic proximity to NICU  
 363 services, both operating and CON approved but not yet operational, in accordance with the following  
 364 schedule:

<u>Proximity</u>	<u>Points Awarded</u>
368 Less than 50 Miles 369 to NICU service	0
370 Between 50-99 miles 371 to NICU service	1
372 100+ Miles 373 to NICU service	2

374 (b) A qualifying project will have points awarded based on the number of very low birth weight infants  
 375 delivered at the applicant hospital or the number of very low birth weight infants admitted or refused  
 376 admission due to the lack of an available bed to an applicant's NICU, and the number of very low birth  
 377 weight infants delivered at another hospital subsequent to the transfer of an expectant mother from an  
 378 applicant hospital to a hospital with a NICU. The total number of points to be awarded shall be the  
 379 number of qualifying projects. The number of points to be awarded to each qualifying project shall be  
 380 calculated as follows:

381 (i) Each qualifying project shall document, for the 2 most recent years for which verifiable data are  
 382 available, the number of very low birth weight infants delivered at an applicant hospital, or admitted to an  
 383 applicant's NICU, if an applicant operates a NICU, the number of very low birth weight infants delivered to  
 384 expectant mothers transferred from an applicant's hospital to a hospital with a NICU, and the number of  
 385 very low birth weight infants referred to an applicant's NICU who were refused admission due to the lack  
 386 of an available NICU bed and were subsequently admitted to another NICU.

387 (ii) Total the number of very low birth weight births and admissions documented in subdivision (i) for  
 388 all qualifying projects.

389 (iii) Calculate the fraction (rounded to 3 decimal points) of very low birth weight births and admissions  
 390 that each qualifying project's volume represents of the total calculated in subdivision (ii).

391 (iv) For each qualifying project, multiply the applicable fraction determined in subdivision (iii) by the  
 392 total possible number of points.

393 (v) Each qualifying project shall be awarded the applicable number of points calculated in subdivision  
 394 (iv).

395 (c) An applicant shall have 1 point awarded if it can be demonstrated that on the date an application  
 396 is submitted to the Department, the licensed site at which NICU services/beds are proposed has on its  
 397 active medical staff a physician(s) board certified, or eligible to be certified, in maternal/fetal medicine.

398 (d) A qualifying project will have points awarded based on the percentage of the hospital's indigent  
 399 volume as set forth in the following table.

<u>Hospital Indigent Volume</u>	<u>Points Awarded</u>
404 0 - <6%	0.2
405 6 - <11%	0.4
406 11 - <16%	0.6
407 16 - <21%	0.8

412	21 - <26%	1.0
413	26 - <31%	1.2
414	31 - <36%	1.4
415	36 - <41%	1.6
416	41 - <46%	1.8
417	46% +	2.0

418  
419 For purposes of this subsection, indigent volume means the ratio of a hospital's indigent charges to its  
420 total charges expressed as a percentage as determined by the Hospital and Health Plan Reimbursement  
421 Division pursuant to Section 7 of the Medical Provider manual. The indigent volume data being used for  
422 rates in effect at the time the application is deemed submitted will be used by the Department in  
423 determining the number of points awarded to each qualifying project.

424  
425 (3) Submission of conflicting information in this section may result in a lower point reward. If an  
426 application contains conflicting information which could result in a different point value being awarded in  
427 this section, the Department will award points based on the lower point value that could be awarded from  
428 conflicting information. For example, if submitted information would result in 6 points being awarded, but  
429 other conflicting information would result in 12 points being awarded, then 6 points will be awarded. If the  
430 conflicting information does not affect the point value, the Department will award points accordingly. For  
431 example, if submitted information would result in 12 points being awarded and other conflicting  
432 information would also result in 12 points being awarded, then 12 points will be awarded.

433  
434 **Section 11. Requirements for Medicaid participation**  
435

436 Sec. 11. An applicant for NICU services and SCN services shall provide verification of Medicaid  
437 participation. An applicant that is a new provider not currently enrolled in Medicaid shall certify that proof  
438 of Medicaid participation will be provided to the Department within six (6) months from the offering of  
439 services if a CON is approved.

440  
441 **Section 12. Project delivery requirements and terms of approval**  
442

443 Sec. 12. An applicant shall agree that, if approved, the NICU and SCN services shall be delivered in  
444 compliance with the following terms of approval:

- 445 (1) Compliance with these standards.
- 446
- 447 (2) Compliance with the following applicable quality assurance standards for NICU services:
- 448 (a) An applicant shall coordinate its services with other providers of obstetrical, perinatal, neonatal  
449 and pediatric care in its planning area, and other planning areas in the case of highly specialized  
450 services.
- 451 (b) An applicant shall develop and maintain a follow-up program for NICU graduates and other  
452 infants with complex problems. An applicant shall also develop linkages to a range of pediatric care for  
453 high-risk infants to ensure comprehensive and early intervention services.
- 454 (c) If an applicant operates a NICU that admits infants that are born at a hospital other than the  
455 applicant hospital, an applicant shall develop and maintain an outreach program that includes both case-  
456 finding and social support which is integrated into perinatal care networks, as appropriate.
- 457 (d) If an applicant operates a NICU that admits infants that are born at a hospital other than the  
458 applicant hospital, an applicant shall develop and maintain a neonatal transport system.
- 459 (e) An applicant shall coordinate and participate in professional education for perinatal and pediatric  
460 providers in the planning area.
- 461 (f) An applicant shall develop and implement a system for discharge planning.
- 462 (g) A ~~board-certified~~ board-certified neonatologist shall serve as the director of neonatal services.

463 (h) An applicant shall make provisions for on-site **OR BY PREARRANGED CONSULTATIVE**  
464 **AGREEMENTS** physician consultation services in at least the following neonatal/pediatric specialties:  
465 cardiology, ophthalmology, surgery and neurosurgery. **PREARRANGED CONSULTATIVE**  
466 **AGREEMENTS CAN BE PERFORMED BY USING TELEMEDICINE TECHNOLOGY AND/OR**  
467 **TELEPHONE CONSULTATION FROM A DISTANT LOCATION.**

468 (i) An applicant shall develop and maintain plans for the provision of highly specialized  
469 neonatal/pediatric services, such as cardiac surgery, cardiovascular surgery, neurology, hematology,  
470 orthopedics, urology, otolaryngology and genetics.

471 (j) An applicant shall develop and maintain plans for the provision of transferring infants discharged  
472 from its NICU to another hospital, as necessary for the care of an infant no longer requiring NICU services  
473 but unable to be discharged home.

474  
475 (3) Compliance with the following applicable quality assurance standards for SCN services:

476 (a) An applicant shall coordinate its services with other providers of obstetrical, perinatal, neonatal  
477 and pediatric care in its planning area, and other planning areas in the case of highly specialized  
478 services.

479 (b) An applicant shall develop and implement a system for discharge planning.

480 (c) A ~~board-certified~~board-certified neonatologist shall serve as the SCN program director.

481 (d) The hospital continues to have the following capabilities and personnel continuously available  
482 and on-site:

483 (i) The ability to provide mechanical ventilation **FOR A BRIEF DURATION (UP TO 24 HOURS)**  
484 **and/or continuous positive airway pressure for up to 24 hours;**

485 (ii) portable x-ray equipment and blood gas analyzer;

486 (iii) pediatric physicians and/or neonatal nurse practitioners; and

487 (iv) respiratory therapists, radiology technicians, laboratory technicians and specialized nurses with  
488 experience caring for premature infants.

489  
490 (4) Compliance with the following access to care requirements:

491 (a) The NICU and SCN services shall participate in Medicaid at least 12 consecutive months within  
492 the first two years of operation and continue to participate annually thereafter.

493 (b) The NICU and SCN services shall not deny NICU and SCN services to any individual based on  
494 ability to pay or source of payment.

495 (c) The NICU and SCN services shall provide NICU and SCN services to any individual based on  
496 clinical indications of need for the services.

497 (d) The NICU and SCN services shall maintain information by payor and non-paying sources to  
498 indicate the volume of care from each source provided annually.

499 (e) Compliance with selective contracting requirements shall not be construed as a violation of this  
500 term.

501  
502 (5) Compliance with the following monitoring and reporting requirements:

503 (a) The NICU and SCN services shall participate in a data collection network established and  
504 administered by the Department or its designee. The data may include, but is not limited to, annual  
505 budget and cost information, operating schedules, through-put schedules, and demographic, diagnostic,  
506 morbidity and mortality information, as well as the volume of care provided to patients from all payor  
507 sources. The applicant shall provide the required data on a separate basis for each licensed site; in a  
508 format established by the Department; and in a mutually agreed upon media. The Department may elect  
509 to verify the data through on-site review of appropriate records.

510 (i) The SCN services shall provide data for the percentage of transfers to a higher level of care,  
511 hours of life at the time of transfer to a higher level of care, admissions to the SCN at less than 32 weeks  
512 gestation, number of admissions requiring respiratory support greater than 24 hours in duration, number  
513 of admissions to SCN, and rates of morbidity including: intraventricular hemorrhage (grade 3 and 4),

514 retinopathy of prematurity (stage 3 and 4), chronic lung disease (oxygen dependency at 36 weeks  
515 gestation), necrotizing enterocolitis, and pneumothorax.

516 (b) The NICU and SCN services shall provide the Department with timely notice of the proposed  
517 project implementation consistent with applicable statute and promulgated rules.

518  
519 (6) The agreements and assurances required by this section shall be in the form of a certification  
520 agreed to by the applicant or its authorized agent.

521

### 522 **Section 13. Department inventory of beds**

523

524 Sec. 13. The Department shall maintain a listing of the Department inventory of beds for each  
525 planning area.

526

### 527 **Section 14. Effect on prior CON review standards; comparative reviews**

528

529 Sec. 14. (1) These CON review standards supercede and replace the CON Review Standards for  
530 Neonatal Intensive Care Services/Beds approved by the Commission on September 25<sup>21</sup>, 2014-2016  
531 and effective on December 22<sup>9</sup>, 2014-2016.

532

533 (2) Projects reviewed under these standards shall be subject to comparative review except for:

534 (a) Replacement beds meeting the requirements of Section 22229(3) of the Code, being Section  
535 333.22229(3) of the Michigan Compiled Laws;

536 (b) The designation of beds for NICU services being relocated pursuant to Section 6 of these  
537 standards; or

538 (c) Beds requested under Section 7(2).

539 (d) SCN services requested under Section 9.

**APPENDIX A**

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Rural Michigan counties are as follows:

Alcona	Gogebic	Ogemaw
Alger	Huron	Ontonagon
Antrim	Iosco	Osceola
Arenac	Iron	Oscoda
Baraga	Lake	Otsego
Charlevoix	Luce	Presque Isle
Cheboygan	Mackinac	Roscommon
Clare	Manistee	Sanilac
Crawford	Montmorency	Schoolcraft
Emmet	Newaygo	Tuscola
Gladwin	Oceana	

Micropolitan statistical area Michigan counties are as follows:

Allegan	Hillsdale	Mason
Alpena	Houghton	Mecosta
Benzie	Ionia	Menominee
Branch	Isabella	Missaukee
Chippewa	Kalkaska	St. Joseph
Delta	Keweenaw	Shiawassee
Dickinson	Leelanau	Wexford
Grand Traverse	Lenawee	
Gratiot	Marquette	

Metropolitan statistical area Michigan counties are as follows:

Barry	Jackson	Muskegon
Bay	Kalamazoo	Oakland
Berrien	Kent	Ottawa
Calhoun	Lapeer	Saginaw
Cass	Livingston	St. Clair
Clinton	Macomb	Van Buren
Eaton	Midland	Washtenaw
Genesee	Monroe	Wayne
Ingham	Montcalm	

Source:

75 F.R., p. 37245 (June 28, 2010)  
Statistical Policy Office  
Office of Information and Regulatory Affairs  
United States Office of Management and Budget

**APPENDIX B**

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The planning areas for neonatal intensive care services/beds are the geographic boundaries of the group of counties as follows:

<b><u>Planning Areas</u></b>	<b><u>Counties</u></b>
1	Livingston, Macomb, Monroe, Oakland, St. Clair, Washtenaw, Wayne
2	Clinton, Eaton, Hillsdale, Ingham, Jackson, Lenawee
3	Barry, Berrien, Branch, Calhoun, Cass, Kalamazoo, St. Joseph, Van Buren
4	Allegan, Ionia, Kent, Lake, Mason, Montcalm, Muskegon, Newaygo, Oceana, Ottawa
5	Genesee, Lapeer, Shiawassee
6	Arenac, Bay, Clare, Gladwin, Gratiot, Huron, Iosco, Isabella, Midland, Mecosta, Ogemaw, Osceola, Oscoda, Saginaw, Sanilac, Tuscola
7	Alcona, Alpena, Antrim, Benzie, Charlevoix, Cheboygan, Crawford, Emmet, Grand Traverse, Kalkaska, Leelanau, Manistee, Missaukee, Montmorency, Otsego, Presque Isle, Roscommon, Wexford
8	Alger, Baraga, Chippewa, Delta, Dickinson, Gogebic, Houghton, Iron, Keweenaw, Luce, Mackinac, Marquette, Menominee, Ontonagon, Schoolcraft