







# **MICHIGAN'S 2022 Roads d Bridges** ANNUAL REPORT





Dear Reader,

On behalf of the Michigan Transportation Asset Management Council (TAMC) it is our pleasure to provide the 2022 Roads and Bridges Annual Report highlighting our 20 years of leaders in asset management.

The TAMC was formed under Public Act (PA) 499 of 202, as amended, to promote the use of asset management practices among Michigan's road owning agencies. Our mission over 20 years has evolved to include our coordinated effort with the Michigan Infrastructure Council (MIC) and the Water Asset Management Council (WAMC) as together we develop a statewide asset management strategy.

We want to thank each and every person and entity who assisted in building the foundation of the TAMC over the years. To all those who served on the TAMC and supporting administration team, we thank you for paving the way for us today and your vision in asset management. We have been successful thanks to the many road owning agencies who have collected an overwhelming amount of data and created useful information for data driven decision making and public education.

There are so many who now recognize pavement surface evaluation and rating (PASER). Many awards have been provided showcasing the implementation of asset management best practices. We are sincerely grateful for all those who participated in training, the PASER data collection, inventory-based rating (IBR) gravel road data collection, transportation asset management plan (TAMP) submittals, investment reporting tool information, culvert data collection and any investments made on behalf of the TAMC over 20 years. Please continue to participate in training and use our dashboards to visually showcase your work.

We encourage you to provide nominations in the future for TAMC awards, so together we can celebrate your efforts.

I want to thank our current TAMC members who will continue to lead our asset management efforts statewide and thank you to each of their representing organizations for continued support.

If you have any questions, please contact either me or the TAMC Coordinator at *MDOT\_TAMC@michigan.gov* 

Sincerely, Joanna O. Johnson Joanna I. Johnson, TĂMC Cha

# **MAJOR TAKEAWAYS FROM 2022**

**Education and Training** – 2022 marked 20 years of TAMC and the first in person conference since 2019 celebrating this milestone. We continued virtual training with added interest in culvert asset management.

(See 2022 Year in Review)

**Roads** – Conditions maintained the gains in 2021. A successful year with the most non-federal-aid lane miles ever rated. *(See 2022 Road Condition)* 

### 2022 Federal-Aid Pavement Condition

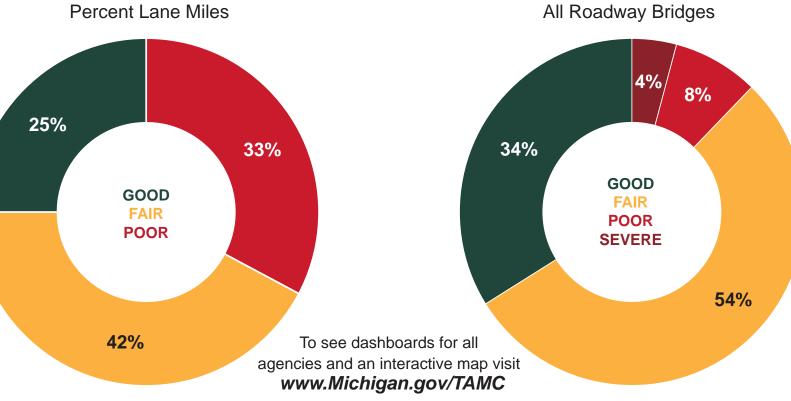
**Investment Reporting** – Michigan ranks near the top in Asset Management practices nationwide. Project information from the 617 road agencies used to assist condition forecasts. *(See Investment Reporting)* 

**Bridges** – Conditions continue to decline. Added concern on local road agency bridges - 69 bridges were closed in 2022 due to their poor condition.

2022 Bridge

Condition

(See 2022 Bridge Condition)



# TRANSPORTATION ASSET MANAGEMENT COUNCIL (TAMC)





TAMC members for 2022 and the organizations they represent:

Joanna I. Johnson (TAMC Chair), County Road Association of Michigan

William McEntee (TAMC Vice-Chair), County Road Association of Michigan

Ryan Buck, Michigan Transportation Planning Association

Arthur J. Green, P.E., Michigan Department of Transportation

Robert Green, P.E., Michigan Department of Transportation

Jacob Hurt, Michigan Association of Regions

James Hurt, Michigan Municipal League

Kelly R. Jones, P.E., Michigan Association of Counties

- Robert Slattery Jr., Michigan Municipal League
- **Rob Surber,** Michigan Department of Technology, Management and Budget (Non-Voting)

Jennifer Tubbs, Michigan Townships Association

For added background on TAMC, its members and its related legislation, please visit the *About Us* section on the TAMC website at: *www.Michigan.gov/TAMC* 

#### To develop and support excellence in managing Michigan's transportation assets by:

- Advising the Legislature, the Michigan Infrastructure Council (MIC), State Transportation Commission, and transportation committees.
- Promote asset management principles.
- Provide tools and practices for road agencies.
- Collaborate and coordinate with the Water Asset Management Council (WAMC).

#### **Special Thanks:**

#### CSS

John Clark Cheryl Granger Jeri Kaminski Courtney Peterson Thomas Ro Guna Sekhar Javvadi

> MTU Scott Bershing Tim Colling Chris Gilbertson Pete Torola

#### MDOT Jacob Armour Rebecca Bramblett Keith Cooper Eric Costa Rob Green Mike Halloran Charles Jarvis Dave Jennett Laura Loomis Matt Moulton Gloria Strong

# **TABLE OF CONTENTS**

#### 2022 Year in Review...... 1

TAMC Highlights and Accomplishments Training, Work Program, Budget Overview Transportation Asset Management Plans (TAMPs) Website, Interactive Map, Dashboards and Other Data Efforts

#### 2022 Road Condition......7

Condition Trend 2013-2022 Paved Federal-Aid Condition

Paved Non-Federal-Aid Condition

Pavement Condition Forecast

Gravel Roads & Inventory Based Rating (IBR)

### 2022 Bridge Condition..... 15

Michigan and Local Road Asset Management Across the Country





# **2022 YEAR IN REVIEW**

TRANSPORTATION ASSET MANAGEMENT ROADS & BRIDGES ANNUAL REPORT

1

### **TAMC Highlights and Accomplishments**

Below is a list of 2022 highlights and accomplishments, with added details spread throughout this report.

- Hosted "20 Years of Celebrating TAMC" Conference.
- Increased participation in asset management training for local officials and culvert trainings.
- Updated road condition and culvert condition data collection policies.
- Used IRT bridge projects in the bridge condition forecast.
- Added the Severe category to TAMC bridge condition dashboards and interactive map.
- Recorded the highest accuracy of PASER road condition data in 20 years.
- Collected the most non-federal-aid lane miles of road condition data in 20 years.
- Over 290 road agencies collected road condition data on 90% of their federal-aid lane miles.
- Over 9,000 road and bridge improvement projects reported by road agencies. (2021/2022)

To learn more on TAMC Policies, Dashboards and Interactive Map:

**TAMC** Policies

TAMC Dashboards

TAMC Interactive Map (IMAP)

#### **Grateful For Your Service**

TAMC would like to sincerely thank the following TAMC Members for their service, commitment and dedication to the TAMC and its various committees and program areas:



### Robert Green, P.E.

Transportation Asset Management Section Manager, representing the Michigan Department of Transportation (MDOT) served the TAMC from July 2022 through March 2023.



#### Gary Mekjian, P.E.

Assistant Director of the City of Farmington Hills, representing the Michigan Municipal League (MML) served the TAMC from January 2017 through June 2022.





#### Todd White

Director of the Bureau of Planning, representing the Michigan Department of Transportation (MDOT) served the TAMC from October 2018 through June 2022.

#### Bradley C. Wieferich, P.E.

Acting Director, representing the Michigan Department of Transportation (MDOT) served the TAMC from June 2015 through October 2022.

Transportation Asset **C** Twenty Year Management Conference **C** Celebration September 28 8:00 a.m. - 4:30 p.m. Great Wolf Lodge **Fraverse City, Michigan** Colobrating 20 enference-fall

#### TAMC Conference – "20 Years of Celebrating TAMC"

For the first time since 2019, TAMC was able to hold an on-site conference. This was special in another way as the 2022 Conference also marked 20 years of TAMC! This exciting event gave an opportunity for current professionals and those experienced veterans to gather and reflect on how TAMC has grown since its initial creation in 2002 by PA 325 and continued to lead in education, training

and partnerships in data driven decision making. From the initial PASER data collection pilot to the extensive array of Dashboards and Interactive Maps, TAMC has indeed come a long way. The conference featured current and former TAMC Chairs and members along with past TAMC award winners to see where they are today. This event included added collaboration with the MIC and

FHWA as TAMC reflected on its past journeys and looks ahead to future ones.

Details of the event and recordings for each presentation are available on the Center for Technology and Training Website.

#### 2022 TAMC 20-Year Celebration and Conference



#### Culvert Asset Management Program

Agencies continued culvert data collection efforts in 2022, with enhancements to the tools and training. Large road agencies are required to report on these culvert assets as part of Public Act (PA) 325 of 2018 where smaller agencies recognize culverts as critical pieces of infrastructure. To assist in these efforts, TAMC created the *Policy for Collection of Culvert Inventory and Condition Data* that was updated in January 2023. This update focuses on technology being developed to aggregate culvert data statewide like the provisional data in the 2018 culvert pilot.

The majority of these provisional data sets were culverts under 10 feet diameter and in most cases less than 2 feet. This information can be seen on the TAMC Interactive Map and Dashboard.

#### TAMC Culvert Provisional Data Dashboard

MTU/CTT - Training Program	Number of Training Events	Number of Participants	
TAMC Conference	1	111	
PASER Training	8	362	
Transportation Asset Management and Gravel Road Basics for Local Officials		5	184
Bridge AM Training Series Workshop		2	20
IBR System™ Training		3	148
Pavement AMP Workshop		2	27
Culvert AM Webinar	3	113	
Compliance Plan Training Webinar		2	23
Figures provided by MTU's 2022 Training Report	Total:	26	988
DTMB/CSS - Training Programs		Number of Training Events	Number of Participants
IRT Training		6 webinars	162

Figure 1

Source: TAMC 2022

Asset Management that makes sense for local agencies Cuiverts Sidevalks Cuardrails Driveways Intersections Weice Crashes Cub and Cutter Intersections

### Training, Work Program and Budget Overview

TAMC trainings in 2022 included both on-site sessions and continued virtual format trainings for greater access. Figure 1 shows the numerous trainings and outreach efforts that are defined in the TAMC strategic work program. Asset management for local officials and culverts both increased participation from 2021. TAMC FY2022 Budget is shown in Figure 2 with a breakdown of all area expenses. *Note: Administrative staff is provided by MDOT and not included in the TAMC budget.* 

#### TAMC Strategic Work Program

FY2022 Budget Overview			
Regional Program and Data Collection		\$1,116,400	
Central Data Agency and Technology		\$380,000	
Training and Educational Activities		\$350,000	
Council Expens	\$30,000		
	Total:	\$1,876,400	
Figure 2 Source: TAMC 2022			



### Transportation Asset Management Plans (TAMPs)

Legislation from PA 325 of 2018, requires local road agencies with 100 or more miles of certified roads to submit a TAMP. These comprehensive plans provide local road agencies greater insight into their inventory of assets and future needs.

TAMP required elements include:

- 1. Asset Inventory (roads, bridges culverts, and signals)
- 2. Performance Goals
- 3. Risk of Failure Analysis
- 4. Anticipated Revenue and Expenditures
- 5. Performance Outcomes
- 6. Coordination Clause
- 7. Proof of Adoption by Governing Body

TAMC has created resources and training opportunities to assist local road agencies including a template that utilizes the agencies' previous data collection efforts and dashboard summaries.

There are over 123 road agencies that are striving to meet these legislative requirements. As of April 2023, 73% of the TAMPs have been received from the first submissions covering October 1, 2020, to October 1, 2022. Updates to the TAMPs are due every three (3) years on the schedule prescribed by the TAMC Policy for the Submittal and Review of Asset Management Plans for Roads, Bridges and Transportation Infrastructure. A list of approved TAMPs can be found on the TAMC website and is updated on a biannual basis. (*PA 325 Approved TAMPs*) On the horizon are two additional components of the PA 325 of 2018 legislation:

**Oct 1, 2024** – TAMC will notify local road agencies if they are not striving toward their condition goals.

**Oct 1, 2025** – TAMC shall provide notice to the local road agency of the reasons that it has determined progress is not being made.

TAMC will be working hand in hand with road agencies to meet their TAMP plan elements as described in their TAMP submissions.

To learn more on TAMPs, PA 325 and training opportunities:

TAMC Resources & Public Act 325 TAMP FAQs

#### Training

Asset Management Plan Templates Michigan Largest 123 Road Agencies Map



### Website, Interactive Map, Dashboards, and Other Data Efforts

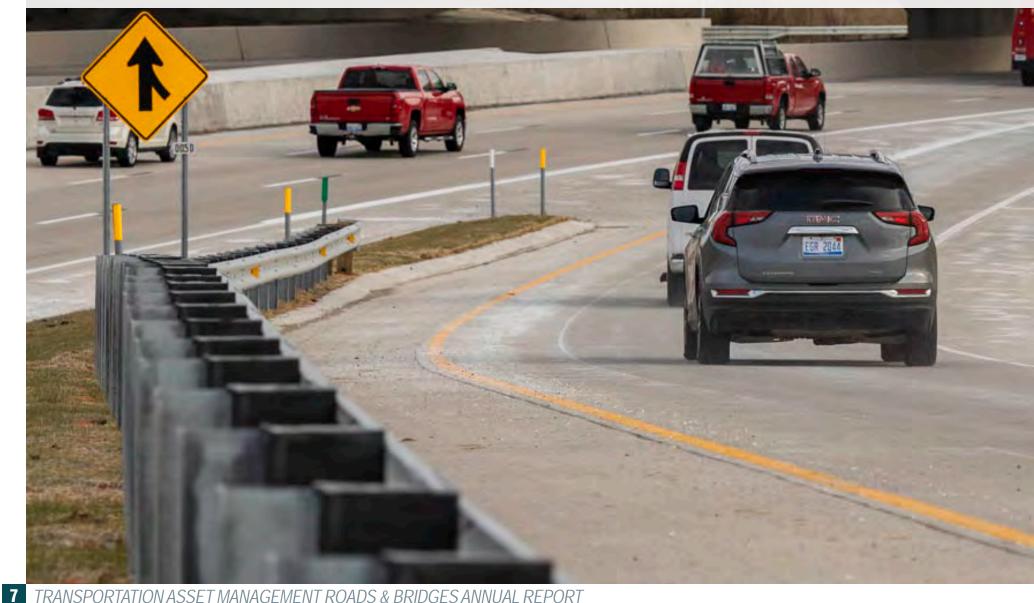
The TAMC website was extensively updated in 2022 with new technology and requirements for all State of Michigan websites. The new site is now better aligned and redesigned with its sister councils to represent the collaboration of asset management with the MIC, TAMC and WAMC and provides information on training, policies, conferences, and data efforts.

One of TAMC's main charges is providing easy access to the conditions of roads and bridges and other performance metrics. These rely heavily on the reporting and data collection efforts of 617 road owning agencies across the state. The TAMC Interactive Map and Dashboards display data for Roads, Bridges, and Culverts conditions along with Finance, Traffic, Maintenance and Safety data. These data sets can be displayed statewide, regionally, by city, village, county and legislative districts. A milestone feature added in 2023 is the breakout of the Severe category for bridge conditions. This easily shows those bridges across the state that represent the most at risk for potential future closures if not addressed with more information in the Bridge Conditions section. Other data efforts include ongoing culvert inventory and IBR (Inventory Based Rating) for gravel road conditions detailed further in the **Road Condition** section of this report. A new statewide traffic signal inventory reporting effort is also highlighted in the **Investment Reporting** section.

To view the website, Interactive Map and Dashboards, visit the TAMC website: *www.michigan.gov/TAMC* 

Signup for TAMC email notifications: *TAMC sign up for notifications (Gov. Delivery Email List Serve)* 

# **2022 ROAD CONDITION**



One of TAMC's main charges is to determine the condition of paved federal-aid roads, which account for 1/3 of Michigan roads and carries over 95% of the traffic. Beginning in 2003, MDOT, county, regional, and metropolitan planning agencies joined together to pursue this statewide effort. Under the direction of TAMC, PASER is the measure chosen to identify the condition of pavements and for 20 years has been a consistent, relliable data source.

#### **PASER Condition Ratings**

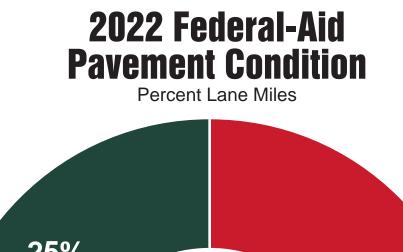
8-10	Good Condition	Routine maintenance candidate.
5-7	Fair Condition	Preventative maintenance or rehabilitation candidate.
1-4	Poor Condition	Rehabilitation or reconstruction candidate.

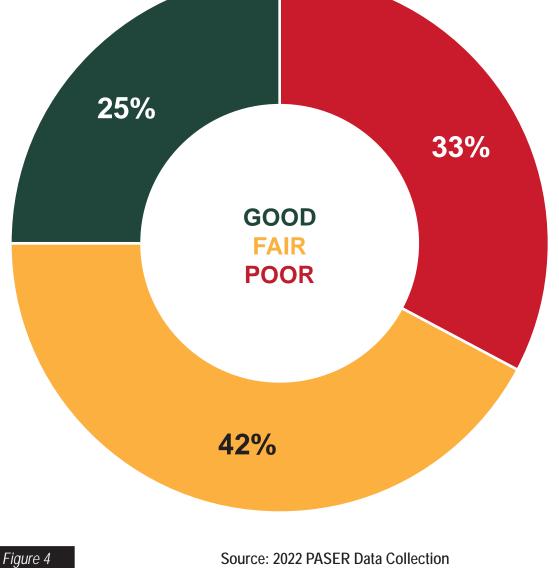
In looking at the trend graph in Figure 3, the 2022 roads conditions almost remained the same with approximately 25% of all paved federal-aid roads being in the Good condition category. This is a positive sign as road conditions did not deteriorate substantially from the significant gains in 2021.

However, this trend is not expected to continue as paved federal-aid roads are expected to deteriorate, outpacing the potential funding available to maintain the network. See the *Pavement Condition Forecast* section for more details.

## Paved Federal-Aid Road Condition

50% 40% PERCENT LANE MILES 30% 20% 10% 2019 2018 2017 2016 2015 2014 202 GOOD **FAIR** POOR RATINGS Source: 2013-2022 PASER Data Collection Figure 3





Paved Federal-Aid Roads

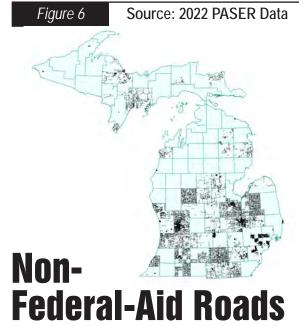
Figure 5

Source: 2022 PASER Data

Road agencies report on the condition of all paved federal-aid roads over the course of two years. Figure 5 is a map showing roads rated in 2021 and 2022. About 60% of the 88,000 lane miles were collected in 2022 and the remaining 40% were used from the 2021 data collection.

In 2021 nearly the entire network was rated to make up for 2020 when data collection was not possible due to COVID-19 restrictions. Over 290 agencies collected 90% or more of their data again in 2022, indicating the value of this inventory effort in data-driven decision making.

Figure 4 shows a composite of these data collection efforts with 33% of Michigan's lane miles still in poor condition.



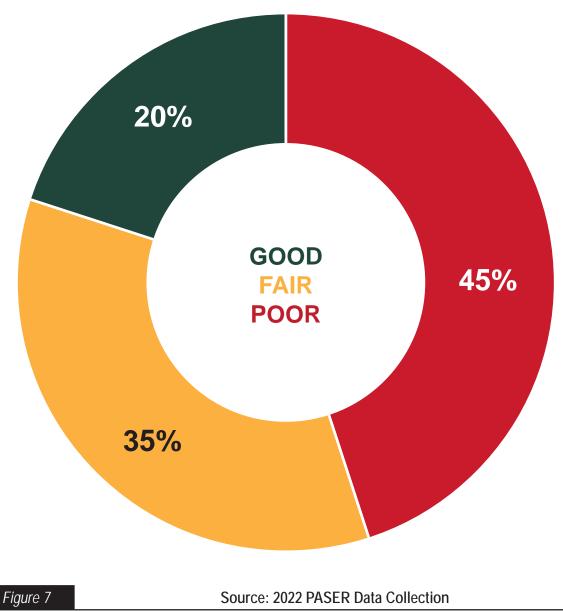
There are over 165,000 lane miles of non-federal-aid (NFA) roads in Michigan. The federal government classifies these roads as being "local roads." Each year, many local road agencies choose to rate some or all of their NFA roads.

In 2022, the most NFA roads were rated at 26,090 lane miles. Figure 6 shows a map of these ratings collected by local road agencies. Of these roads, 45% were found to be in poor condition as seen in Figure 7 which was also similar to 2021.

Local road agencies use ratings on both federal-aid and NFA roads to help manage their road network. TAMC continues to look at ways to bring smaller agencies into the mix that may never have had ratings on their local NFA roads.

### 2022 Non-Federal-Aid Road Condition

**Percent Lane Miles** 



2022 ROAD CONDITION 10

### **Pavement Condition Forecast**

Approach for 2024-2034

The Pavement Condition Forecasting System (PCFS) estimates the future condition of pavements. Examples of criteria that support the PCFS include current pavement condition, road deterioration rates, project costs, expected inflation, fix strategies, and revenues. The forecast also takes into consideration that regions across the state have different challenges when it comes to road repairs and improvements. Data from the Investment Reporting Tool (IRT) was used to determine varying treatment type costs more accurately across the state. (See Investment Reporting Section)

Factors that affect the repairs and improvement costs are:

- Size of the project
- Where it is located
- Impact of frost freeze levels
- Exposure to extreme heat
- Traffic volume

All these factors can cause stress to pavement and requires the pavement be constructed and maintained according to its location.

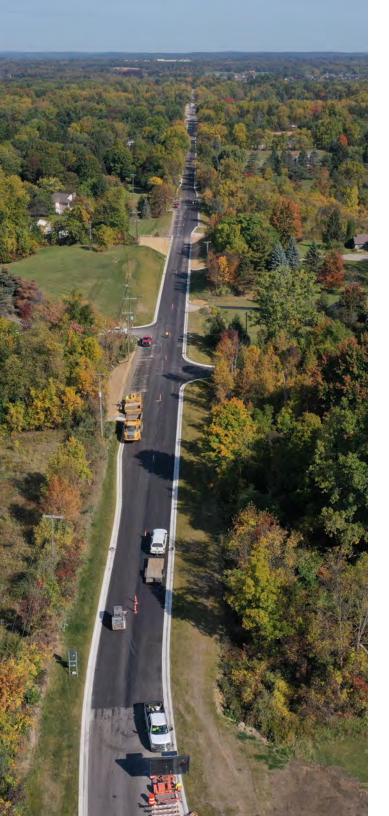
Using these regionally based treatment type costs, individual regional forecasts were developed for 2024-2034. These forecasts were then combined to predict the future condition of pavements across the state.

The statewide pavement forecast indicates a continued decline in the federal-aid roads as seen in Figure 8. By 2034, it is forecast that only 19% of the roads will be in good condition while roads in fair condition will drop to 33%. Over those 10 years the roads in poor condition will reach 48%.

Similar to last year's forecast, this is primarily due to the increase in costly reconstruction projects initiated when additional monies such as the COVID Relief Act and Infrastructure Investment and Jobs Act (IIJA) are available. This money targets the poorest of pavement but inevitably results in less lane miles being completed. The increased cost for pavement fixes also contributes to less pavement being improved. Without additional and consistent long-term investment in the billions of dollars, the percent of roads in poor condition will continue to increase, as the increasing construction cost outpaces the ability to fix them.

For 2022 TAMC continued the path of two-member rating teams to assist agencies as resources continue to be stretched. The commitment of these rating teams is significant as 2022 resulted in the highest quality review with less than 1/8 rating point difference with the quality control teams.





### **Pavement Condition Forecast**

2024-2034

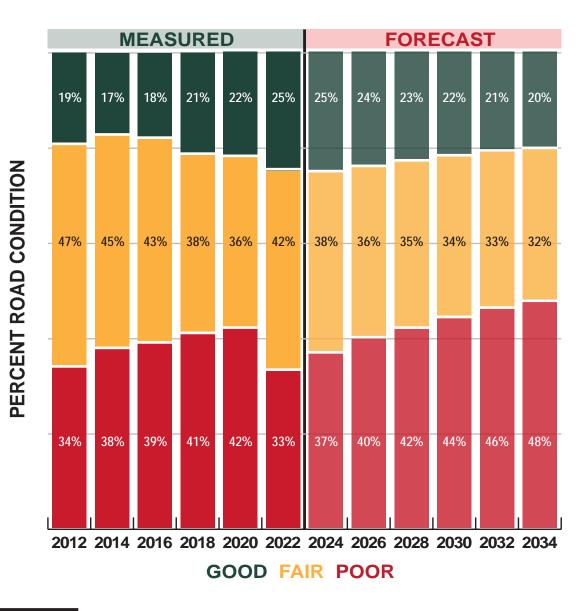


Figure 8

Source: 2022 TAMC

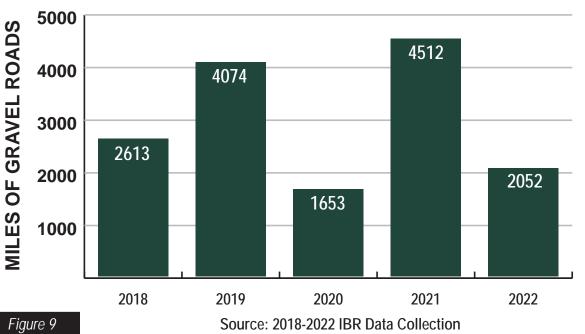
### **Gravel Roads & Inventory Based Rating (IBR)**

In 2018, gravel roads IBR was introduced. This is a similar effort to PASER on paved roads with supported training by TAMC based on a 0-9 rating scale. See example IBR numbers on page 14. The IBR rating system provides added tools to manage this important and often missed element of Michigan's road infrastructure.

Figure 9 shows the total miles of IBR ratings collected on gravel roads from 2018-2022. These IBR ratings on gravel roads peaked in 2021 with close to 4500 lane miles of ratings.

Some road agencies make the decision to return a paved road back to a gravel road. This is often due to costs but also

**Miles of Gravel Roads IBR Ratings** 2018-2022



for level of service considerations as another form of asset management in balancing the total road network.

Note: Teams collecting PASER ratings for paved roads, can have the added training to collect IBR for gravel roads in their system.

To learn more on IBR and gravel road condition ratings:

https://ctt.mtu.edu/inventory-basedrating-system

https://ctt.mtu.edu/sites/default/files/ resources/ibr-system/ibrmanual.pdf

http://www.ctt.mtu.edu/sites/ctt/files/ flyers/2023paseribr.pdf



### **Road Examples of IBR Numbers**

**IBR NUMBER 9** Surface Width: **Good** Drainage Adequacy: **Fair** Structural Adequacy: **Good** 



**IBR NUMBER 8** Surface Width: **Fair** Drainage Adequacy: **Good** Structural Adequacy: **Good** 





5

9

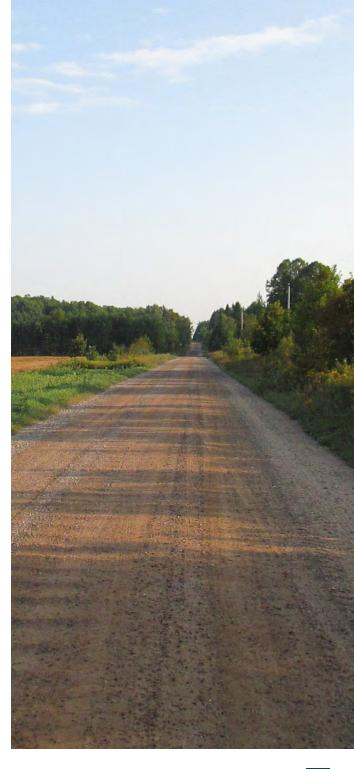
8

**IBR NUMBER 5** Surface Width: **Good** Drainage Adequacy: **Poor** Structural Adequacy: **Poor** 



**IBR NUMBER 5** Surface Width: **Poor** Drainage Adequacy: **Good** Structural Adequacy: **Good** 





# **2022 BRIDGE CONDITION**



TRANSPORTATION ASSET MANAGEMENT ROADS & BRIDGES ANNUAL REPORT

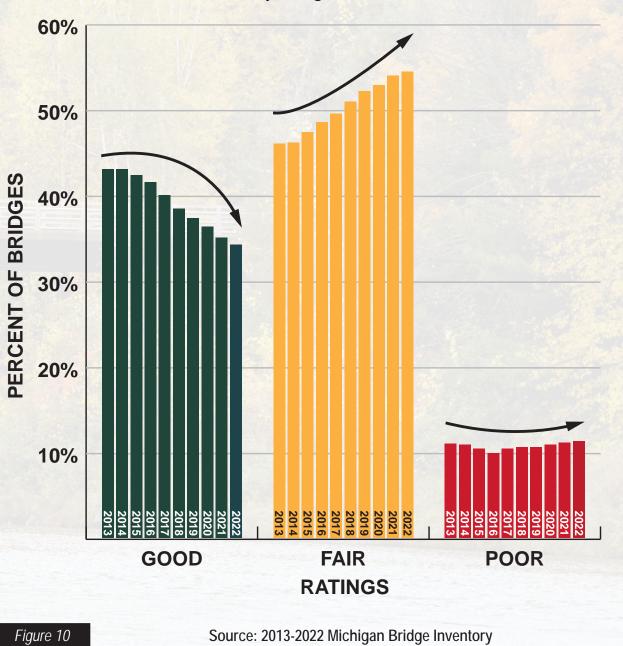
The National Bridge Inspection Standards (NBIS) define a bridge as a structure carrying traffic with a span greater than 20 feet. Condition ratings are based on a 0-9 scale and assigned for each culvert, or the deck, superstructure, and substructure of each bridge. These ratings are recorded in the National Bridge Inventory (NBI) database.

As shown in Figure 10, in 2022 over 11.3% of NBI structures in Michigan are in poor condition. This means that 1274 bridges need major rehabilitation or are candidates for replacement.

Since 2014 there has been a steady decline of bridges in good condition and a rise of bridges in fair condition. Theses trend lines indicate the continued statewide deterioration of bridges and the significant need for increased investment.



All Roadway Bridges 2013-2022



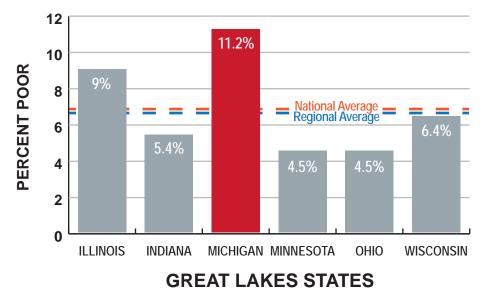
16



### **Comparing Bridge Condition**

Michigan lags behind its neighboring Great Lakes States in terms of bridge condition. As seen in Figure 11, Michigan has the highest percentage of poor bridges in the Great Lakes Region, and also has significantly more poor bridges than the national average. More concerning, when measuring the bridges in severe condition, or those requiring additional monitoring, immediate action, or at risk of closure, Michigan has double the percentage of bridges with NBI ratings of 3 or less.





NBI 4 or Less

	NBI Condition Ratings				
7-9	Good Condition		Routine maintenance candidate.		
5-6	Fair Condition		Preventative maintenance or minor rehabilitation candidate.		
4	Poor Condition		Major rehabilitation or replacement candidate.		
2-3	Condition	Serious or Critical Condition	Emergency repair, high priority major rehabilitation or replacement candidate. Unless closely monitored it may be necessary to close until corrective action can be taken.		
0-1	Severe	Imminent Failure or Failed	Major rehabilitation or replacement candidate. Bridge is closed to traffic.		

### **2022 Percent Severe Bridges**

NBI 3 or Less

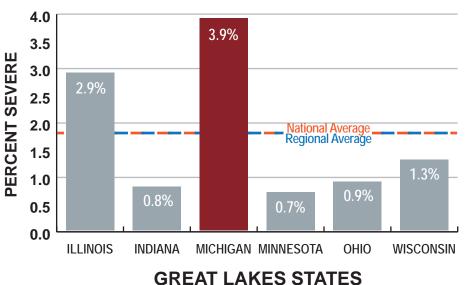


Figure 11

Source: 2022 Michigan Bridge Inventory

### **MDOT Bridges**

Unlike roads, all bridges are considered federal-aid eligible. Figure 12 shows that MDOT has nearly 7% of its bridges in poor or severe condition and 69% of bridges are in fair condition. This large population of bridges in fair condition represents the previous investments in preservation. Until recently, MDOT has been able to maintain the number of bridges in fair condition before they reach the poor category, while increasing the number of bridges in good and fair condition. An aging infrastructure and rising costs along with not enough existing revenue or new revenue to maintain our aging bridges, have reversed some of that progress.

The number of bridges in fair condition has increased, and since 2017 the number of bridges in poor condition has increased as preservation needs exceed available revenues. Maintaining or improving the bridges rated in good or fair condition is imperative to prevent the number of bridges in the poor category from increasing further.



### 2022 MDOT Bridge Condition

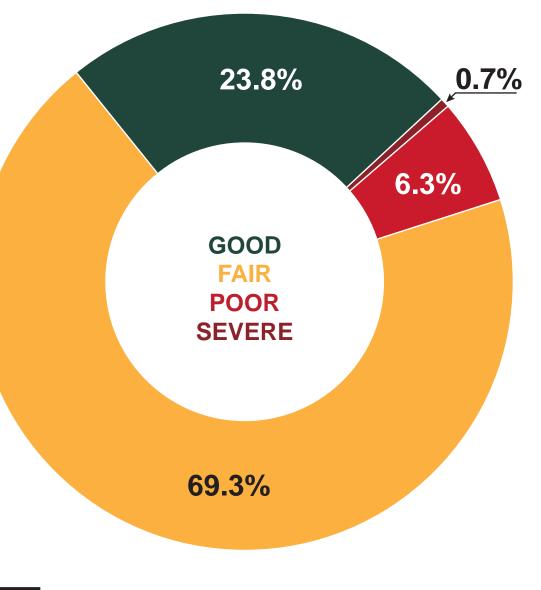
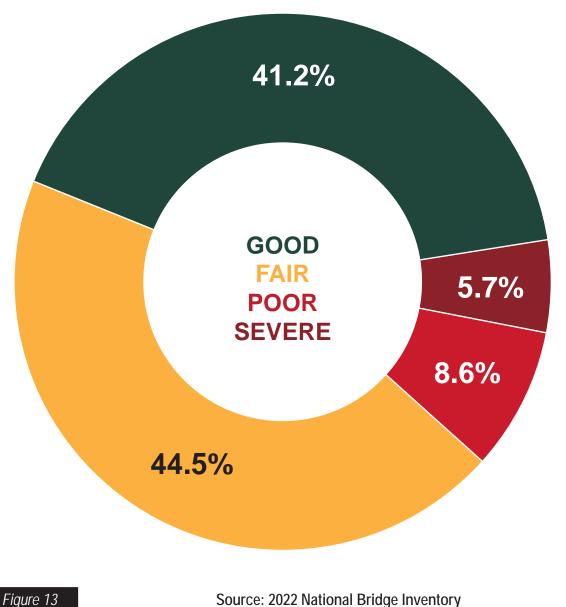


Figure 12

Source: 2022 Michigan Bridge Inventory

### 2022 Local Road Agency Bridge Condition



# the bridges in the worst conditions. A bridge in poor condition is a candidate

for major rehabilitation or replacement. When the bridge no longer has the strength to bear the loads for which it was designed, the bridge must be posted for lower loads in order to maintain safety.

Local Road

**Agency Bridges** 

Figure 13 shows that local road agencies are managing both a larger percentage of good bridges, while also managing a larger percentage of poor and severe bridges.

Many local road agencies are working to embrace preservation strategies but are prevented by the overwhelming need of

A bridge in severe condition often needs expensive emergency repairs, temporary supports, or shoulder closures. Ultimately, the inability to obtain funding will result in a safety risk to the public and the bridge will have to be closed. At the end of 2022, 69 local road agency bridges were closed due to condition - this is a 15% increase from the previous year and indicates further the added risk that Michigan's local road agency bridges are facing.



### **Bridge Cycle of Life**

Every year, analysts examine the bridge data to determine the extent to which bridges are improved or deteriorate over a 4-year span. This effort tracks how bridges change from the good, fair, and poor ratings and is referenced as the Bridge Cycle of Life.

Figure 14 shows over 5.2% more bridges have deteriorated than have been improved between 2019-2022.

In simplified terms, bridges are deteriorating faster than the agencies can repair or replace them.



# Bridge Cycle of Life

All Roadway Bridges 2019-2022

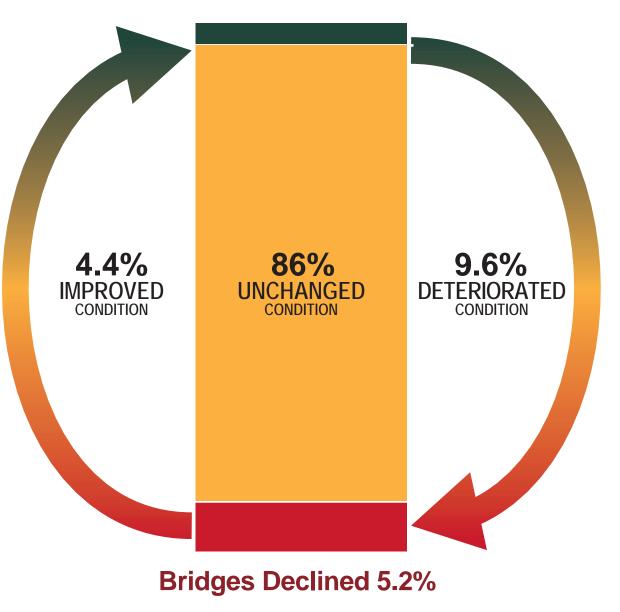
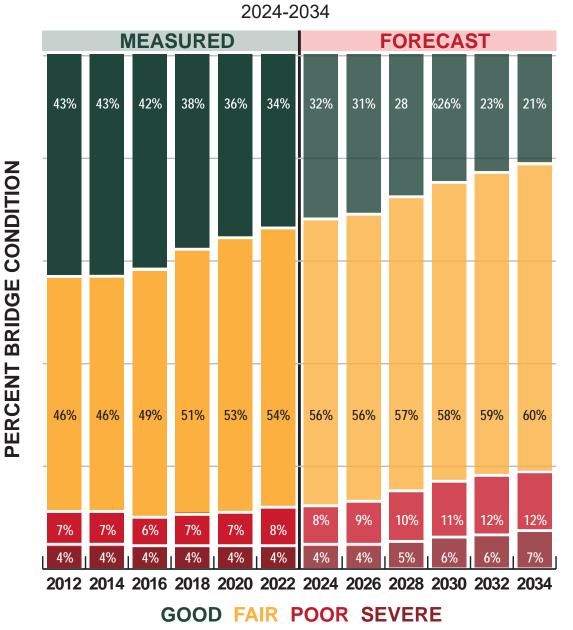


Figure 14

Source: 2019-2022 Michigan Bridge Inventory

### **Bridge Condition Forecast**



#### Figure 15

21

Source: 2022 TAMC

TRANSPORTATION ASSET MANAGEMENT ROADS & BRIDGES ANNUAL REPORT

### Bridge Condition Forecast

Working from current NBI bridge condition information, bridge deterioration rate, project costs, expected inflation, and fix strategies, the Bridge Condition Forecasting System (BCFS) estimates future condition of bridges. Figure 15 indicates that the combined overall bridge condition of all Michigan's bridges is expected to continue to decline.

This analysis includes the bridge funding designated in IIJA for both trunkline and local agencies as well as other bridge program funds.

This forecast also includes the severe condition category that continues to rise. 19% of all bridges are forecast to be in the poor or severe category by the year 2034. This indicates that without additional investment for bridge programs additional bridges will be at high risk and lead to more emergency repairs and closures.







### **Investment Reporting Tool (IRT)**

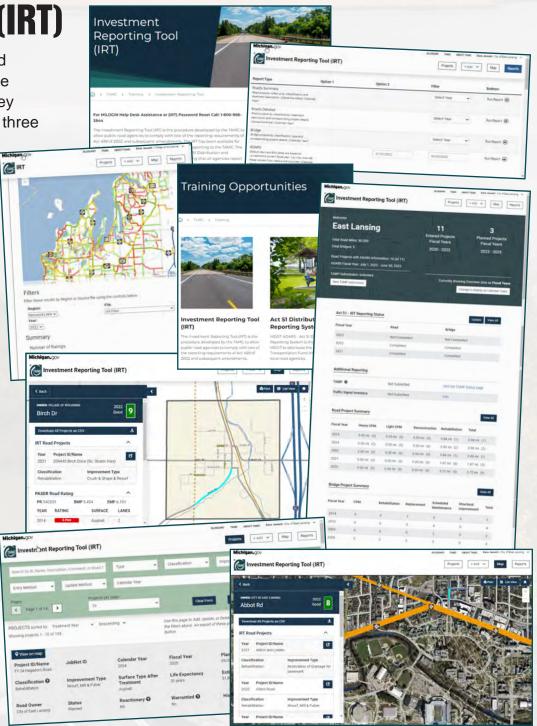
The IRT is a free tool developed to allow all Michigan road owning agencies to satisfy the requirements of Act 51. The basic requirement is to report road and bridge projects they have completed and projects that are planned in the next three years. The IRT integrates with other software programs such as Roadsoft, Act 51 Distribution and Reporting System (ADARS) and JobNet to assist users in saving time and improving data quality and efficiency.

A road agency can also use the IRT as a tool to manage its road and bridge assets with customized maps, data exports, and a variety of summary reports. The interactive map in the IRT can display project information for presentations and public outreach.

Other IRT features include:

- Entering Traffic Signal Inventory Information (New Survey).
- Options to import major planned projects.
- Submission of warranties and transportation asset management plans.
- Project reporting options with Roadsoft software.
- PASER submission and review for planning agencies.
- Free training with online webinars, Help desk and YouTube videos.

What follows in this section are more details on the new traffic signal inventory survey along with road and bridge project summaries. This information is used in road and bridge condition forecasting efforts, statewide investment strategies and other initiatives.





### **Traffic Signal Inventory Survey**

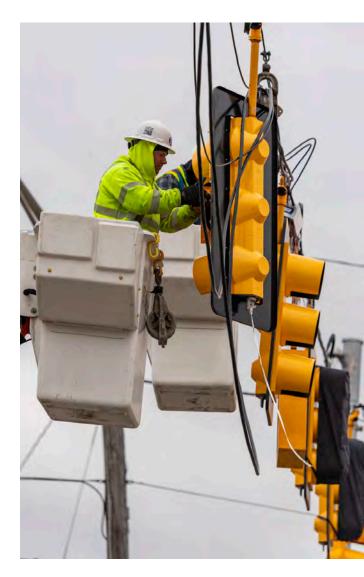
Following the progress with inventory and condition data of roads, TAMC is now looking at traffic signals as another key transportation asset. This effort started in 2018 that involved multiple discussions with stakeholders across the state as traffic signals are owned and maintained in vastly different ways: one county may maintain signals for a city, or a different city may maintain the signals for several counties and villages in its nearby area or even a consulting firm. For some cities and villages, they may not own any signals with the primary traffic light being owned and maintained by a county or MDOT.

These partnerships often depend on who has the equipment and professional crews to support these assets.

The first step in trying to gain a better understanding of the scope of the asset class was inclusion of these assets as TAMP elements required for larger agencies. For a statewide broad effort, this survey was added to the IRT investment reporting. The survey consists of asking several brief questions on who owns and maintains the signals for that road agency and any future planned investment in attempt to answer these questions:

- 1. The number of signalized intersections statewide.
- 2. The number of signalized intersections owned by villages, cities, counties, MDOT.
- 3. The annual cost to maintain signalized intersections on a statewide basis.
- 4. The annual cost to maintain signalized intersections by village, city, county, MDOT.
- 5. A source of detailed information about an agency's signalized intersections.
- 6. The number of signalized intersections maintained by MDOT, counties, cities, villages, and private contractors.
- 7. Significant expenditures anticipated in the next 3 years.

TAMC continues to incorporate user feedback to improve the survey and have statewide totals by Oct 1, 2023. *Note: the Traffic Signal Inventory Survey does not effect Act 51 funding.* 





### **Road Project Details**

Michigan has over 122,000 miles of public roads. These roads are owned collectively by 617 agencies consisting of 83 counties, 533 city/villages and the Michigan Department of Transportation. Although Michigan has one of the most complex road networks it also offers opportunities for collaboration and cost-savings through partnerships, open communication, and solid asset management planning. The dig once "motto" is the underlying theme in trying to balance multiple infrastructure efforts.

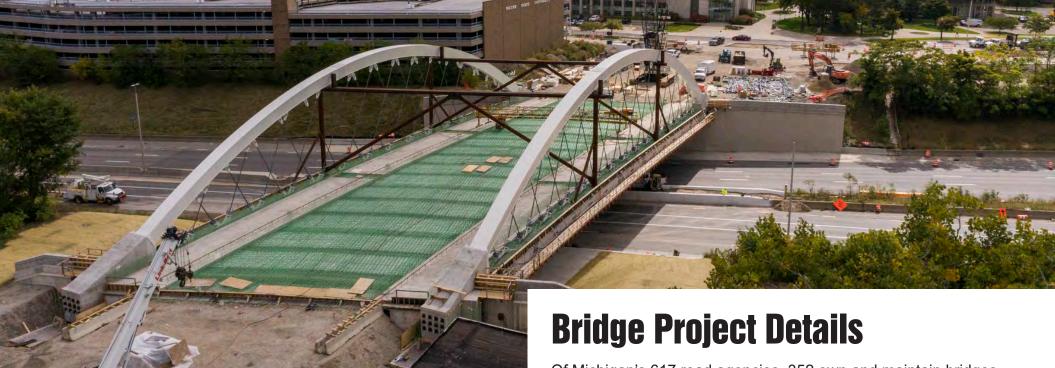
The IRT Road Projects are reported as these four classifications that assist in analysis and forecasting efforts:

- Reconstruction
- Rehabilitation
- Heavy CPM (Heavy Preventive Maintenance)
- Light CPM (Capital Preventive Maintenance)

As seen in Figure 16, 2020-2022 road projects submitted to the IRT total roughly \$4.79B of total investment over the last 3 years.

Road IRT Project Summaries				
	Year	Projects Reported	Total Cost	Total Lane Miles
2	2020	5,342	\$1.63 Billion	18,210
2	2021	5,437	\$1.62 Billion	18,975
2	022*	3,329*	\$1.54 Billion*	14,356*
	Total:	14,108	\$4.79 Billion	51,541
Fic	Figure 16 Source: 2020-2022 TAMC			

\* IRT reporting is based on each agency's Fiscal Year to sync with Act 51 financial reporting. This correlation is significant as many counties and cities have an annual 2022 reporting deadline of May or June, which is after this report is released. A more complete 2022 IRT data set will be available fall of 2023.



	Bridge IRT Project Summaries			
,	Year	Projects Reported	Total Cost	
2	2020	337	\$226 Million	
2	2021	308	\$401 Million	
2	022*	217*	\$191 Million*	
	Total:	862	\$818 Million	

Figure 17

Source: 2020-2022 TAMC

\* Full 2022 IRT data set available fall of 2023.

Of Michigan's 617 road agencies, 352 own and maintain bridges. Approximately half of Michigan's 11,000 bridges are owned by local road agencies and the other half by MDOT. Bridge asset management considerations for individual road owning agencies can greatly impact planning and project considerations.

Bridges can vary substantially in their length, deck area and other factors. Replacing a bridge can often significantly impact the local economy as well as emergency services regardless of agency size.

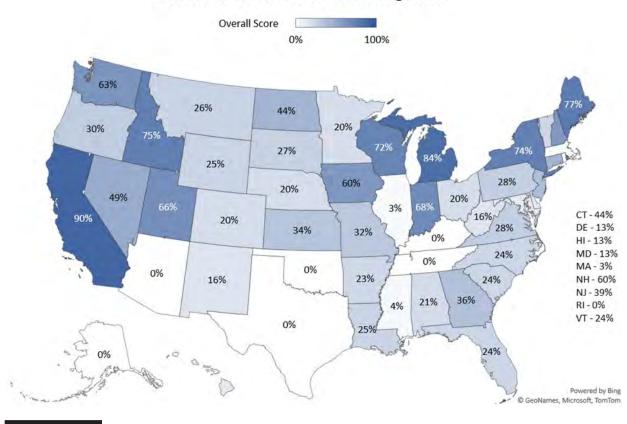
As seen in Figure 17, investment in bridge projects ranged from \$191M to \$401M with roughly \$818M reported from 2020-2022. More costly bridge replacements contributed to the sharp increase in total cost for 2021.

Note: The Rouge River Bridge, Zilwaukee Bridge and other large bridges are not included in statewide totals, since the high cost of this type of project would significantly shift totals and averages.



### Michigan and Local Road Asset Management Across the Country

Statewide Local Road Asset Management



With TAMC being involved for over twenty years with asset management practices across the state, it's no surprise Michigan is one of the nation's leaders in local road asset management.

Every state is requred to have a TAMP for the federal-aid system, however in Michigan we continue to be leaders in asset management beyond that system.

This report evaluated states on nine scoring measures that were then used to create an overall score.

As seen in figure 18, Michigan was second only to California in the study. Listed below are some of these measures, on whether a state's local roads had a statewide effort to:

- use a mix-of-fixes approach
- use preventive maintenance
- have a written plan
- assess needs
- include other road assets
- use ratings to determine fix

#### Figure 18

Source: 2023 Local Road Asset Management State of Practice Project Report

Looking at figure 19, Michigan, California, and Indiana represent the only 3 states in the country with a statewide effort in written asset management plans for local roads based on trainings, tools, and regulatory reporting.

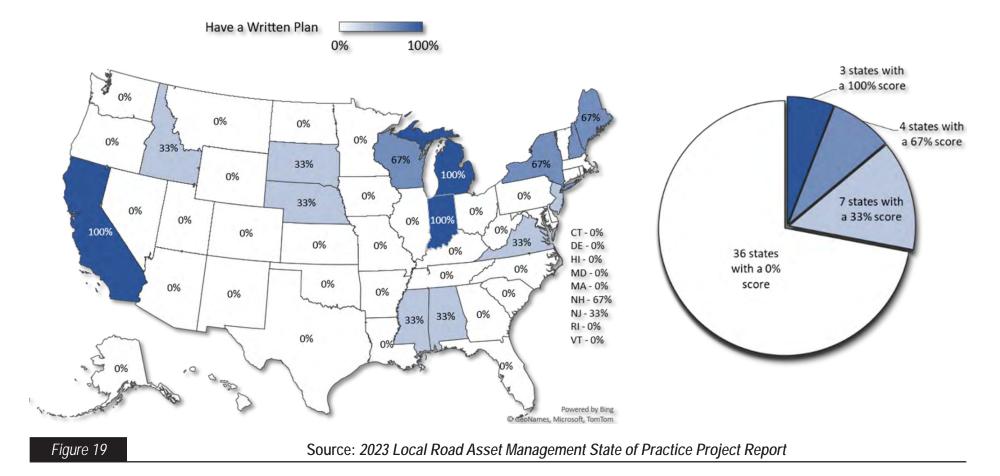
There were seven states that offered trainings, six states that offered tools, nine states that have some regulatory reporting requirements, and thirty-six states that offered nothing.

Solid asset management efforts need goals and resources to obtain them. Other report areas indicate funding needed to improve Michigan's road and bridges is in the billions.

What are Michigan's goals for road and bridge conditions and what would that cost be to the average person? TAMC continues to look at these questions with an expected statewide investment strategy in the fall.



Figures 18 and 19 were taken from: *"Local Road Asset Management State of Practice Project Report"* by P. Torola, 2023, Center for Technology & Training.

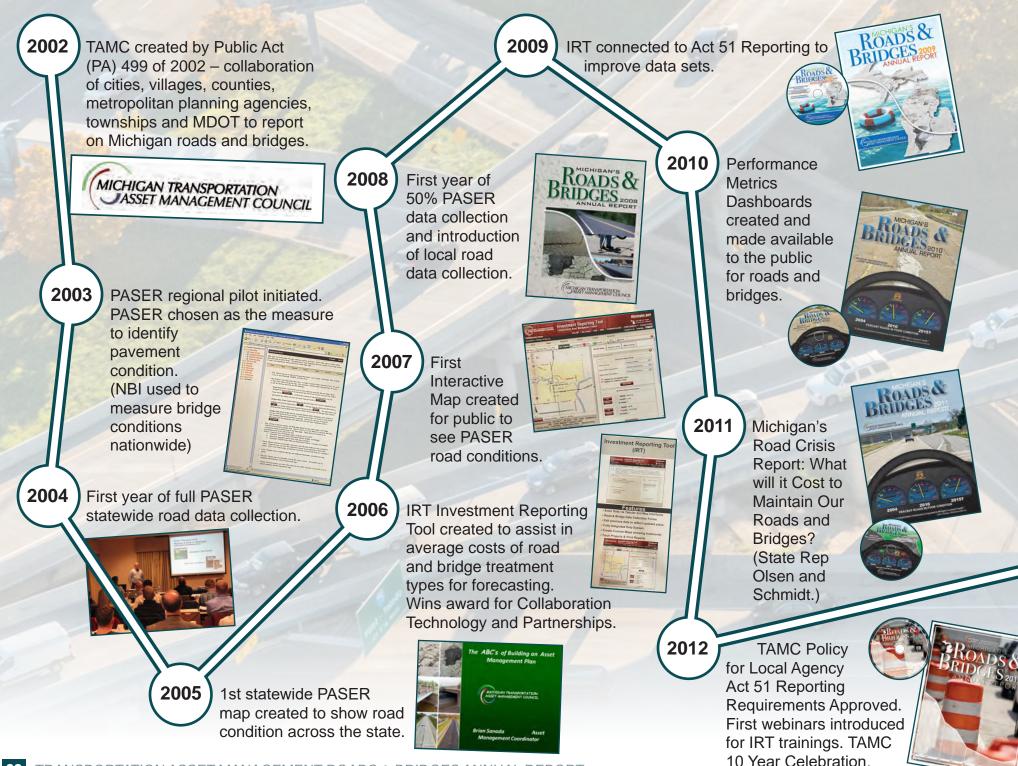


# **CELEBRATING 20 YEARS OF TAMC**



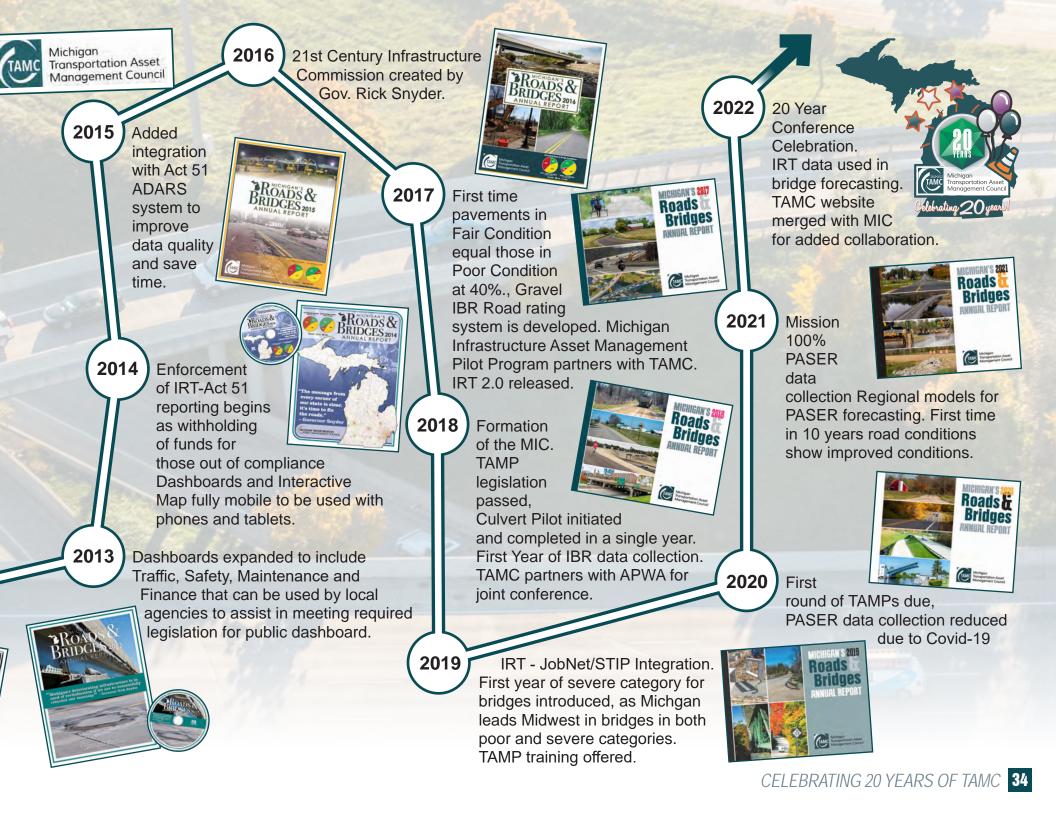
TRANSPORTATION ASSET MANAGEMENT ROADS & BRIDGES ANNUAL REPORT





TRANSPORTATION ASSET MANAGEMENT ROADS & BRIDGES ANNUAL REPORT

33



# **ACRONYMS AND ABBREVIATIONS**

#### All references to Act 51 in this document refers to Public Act 51 of 1951, as amended.

ADARS: Act 51 Distribution and Reporting System MDOT: Michigan Department of Transportation APWA: American Public Works Association MIC: Michigan Infrastructure Council BCFS: Bridge Condition Forecasting System MML: Michigan Municipal League **CPM:** Capital Preventive Maintenance MPO: Metropolitan Planning Organization CRA: County Road Association (of Michigan) MTA: Michigan Townships Association CSS: Center for Shared Solutions (DTMB) MTPA: Michigan Transportation Planning Association CTT: Center for Training and Technology (MTU) MTU: Michigan Technological University DTMB: Department of Technology, Management and Budget **NBI: National Bridge Inventory** EGLE: Department of Environment, Great Lakes, and Energy NBIS: National Bridge Inspection Standards NFC: National Functional Classification FHWA: Federal Highway Administration FAST: Fixing America's Surface Transportation Act NHS: National Highway System IBR: Inventory Based Rating (Gravel Roads) PASER: Pavement Surface Evaluation and Rating **RPA: Regional Planning Agency** IIJA: Infrastructure Investment and Jobs Act **IRT:** Investment Reporting Tool STIP: State Transportation Improvement Program MAC: Michigan Association of Counties TAMC: Transportation Asset Management Council MAR: Michigan Association of Regions TAMP: Transportation Asset Management Plan MDNR: Michigan Department of Natural Resources WAMC: Water Asset Management Council

### TAMC was created by Public Act (PA) 499 Of 2002

To act as a resource for independent objective data on the condition of Michigan's roads and bridges and a resource for implementing the concepts of asset management.

CHANGE TEXT TO CHAPTER TITLE

# "All public roads in Michigan will be managed using the principles of asset management" - Public Act (PA) 499 of 2002 created the Michigan TAMC

# Michigan.gov/TAMC