



Struggling Utility Customers on the Road to Recovery in 2022

January 19, 2022 Webinar Annual Low Income Consumer Survey (No. 47) <u>Recording Link</u> Password: LIEIFJan22

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LIEIF and Report Overview



The Low Income Energy Issues Forum adopted a challenge in 2013:

Propose innovative and integrated policies and approaches that help close the widening gap between what vulnerable energy consumers can pay and their current utility bills.

We are a unique group of 400 professionals focused on energy affordability. We come from utilities, regulatory agencies, consumer and research organizations, and software and analytical companies.

Struggling Utility Customers on the Road to Recovery in 2022

Each year, the Low Income Energy Issues Forum (LIEIF) surveys U.S. households with annual incomes below \$50,000. The pandemic has increased uncertainty and harmed paycheck-topaycheck households. We conducted two extra consumer surveys in 2021 (in February and August) to better understand the customer experience during the pandemic. Those results informed this survey conducted in early November 2021. We examined consumers' ability to pay, their programs awareness, interest in new service options, communications issues, and other policies affecting service. Utilities are interested in how consumers think about these issues. Armed with better knowledge, utilities will design more accessible offerings and services for those who struggle to pay.

Opportunity

During times of stress, there is an urgent need to solve problems. Opportunities may arise to improve service. With an understanding of consumer preferences, utilities can help reduce stress on households by helping consumer solve problems and get on the road to recovery



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Takeaways



- Many U.S. households earning less than \$50,000 per year continue to struggle.
 30% indicated an income decline in 2021. Nearly 30% were unable to pay all utility bills during the pandemic. More than one third expressed concerned about paying utility bills six months from now. Employment levels remain low for those in the bottom wage quartile and inflation is reducing their buying power
- Utilities are engaging customers with limited success. Communications strategies remain complex and require a segmented approach. There are opportunities to use many channels and targeted messages to raise awareness and offer services
- Awareness of energy assistance is reasonably high. Satisfaction with energy assistance is highest among people in the lowest income bracket. That raises questions about services for households that do not qualify for bill assistance
- Services most appreciated during the pandemic were the traditional offerings: protection from shutoffs, energy assistance, and payment arrangements

Takeaways (continued)



- Late fees and penalties may be hard to reinstitute. Utilities must ensure that traditional services do not hold consumers back (e.g., failed deferred payment plans resulting in more debt). Services must be designed to help consumers recover
- Two new ideas were extremely or very interesting to four in ten respondents: "pay by day" (flat, guaranteed bills) and "conservation pricing" (reward lower use and thrift)
- Approximately one third of respondents believe it is reasonable for utilities to disconnect consumers who do not pay utility bills. Coincidentally, a similar proportion of respondents has been disconnected for nonpayment. Most respondents agree that shutoffs should not occur during certain seasons or during extreme temperatures
- Of households disconnected for nonpayment, two thirds were restored within a day. In one out of twelve disconnections (8%), one week or longer was needed to restore service; this was even higher in rural areas



Survey Methodology and Notation

How Did We Develop the Questions?

LIEIF members were solicited for ideas. More than a dozen questions were identified and reviewed. A panel of volunteers critiqued them, and these were included: Q.E1. Has your household income gone up, gone down, or stayed about the same this past year?



Q.E2. When you need to contact your local electric utility, what do you do?

Q.E3. If your local electric utility needs to share important information, who or what should they rely on to get your full attention?

Q.E5. Most utility offices were closed during the pandemic and person-to-person contact was discouraged. What was your experience with greater use of computers and digital technology to interact with the utility?

Q.E7. Some households are eligible to receive utility bill assistance to help pay utility bills. Eligibility is based on household income and how many people live there. Regardless of whether your household might qualify, are you aware of "utility bill assistance programs"?

Q.E8. Where do you go when you need help in paying your utility bill?

Q.E9. Have you ever applied for or received utility bill assistance?

Q.E10. How would you rate the experience of applying for or receiving utility bill assistance?

Q.E11. From your perspective, which words or phrases best describe households that have difficulty paying bills?



Research Methodology



The Russell Omnibus was conducted via the internet among 1,015 adults 18 years of age or older from November 5 through November 8, 2021. Figures for gender, age, and geography were weighted where necessary to match their actual proportions in the population. The bases shown in this report are the unweighted bases.

- The 1,015 omnibus respondents yielded 556 respondents with household incomes of less than \$50k who completed the survey.
- An additional 49 boost interviewers were conducted among respondents with household incomes of less than \$50k to bring the total sample size up to 605.

An invitation to participate in the study was sent by e-mail to panel members who have agreed to be contacted by Russell Research and interviewed over the Internet.

- Participating respondents were interviewed online at a secure Russell Research URL programmed for this study.
- Sample was provided to Russell Research from a leading sample provider.

All research was carried out in compliance with all relevant legal and ethical requirements within the market and in compliance with ISO 20252:2019.



Statistical Analysis



The statistical significance of a result in this survey is the probability that the observed relationship (e.g., between variables) or a difference (e.g., between means) in a sample occurred by pure chance, and that in the population from which the sample was drawn, no such relationship or differences exist.

Using less technical terms, one could say that the statistical significance of a result tells us something about the degree to which the result is "true." More technically, the value of the p-value represents a decreasing index of the reliability of a result. The higher the p-value, the less we can believe that the observed relation between variables in the sample is a reliable indicator of the relation between the respective variables in the population.

Specifically, the p-value represents the probability of error that is involved in accepting our observed result as valid, that is, as "representative of the population." For example, a p-value of .05 (i.e., 1/20) indicates that there is a 5% probability that the relation between the variables found in our sample is a "fluke."

The following statistical notation is used throughout the report:

= Indicates figure is significantly higher than the other/indicated sub-group at a 95% confidence level

In theory, with probability samples of this size, one could say with 95 percent certainty that the results have a statistical precision of plus or minus 4.0 percentage points of what they would be if the entire adult population had been polled with complete accuracy. Unfortunately, there are several other possible sources of error in all polls or surveys that are probably more serious than theoretical calculations of sampling error. They include refusals to be interviewed (non-response), question wording and question order, and weighting. It is impossible to quantify the errors that may result from these factors. This online survey is not a probability sample.



The Meaning of "Statistically Significant"

When is a difference between two numbers "statistically significant"?

This square encloses figures that are significantly higher than a related data point at the 95% confidence level*

The letters above the square refer to the columns containing the data that are lower by a statistically significant amount. Consider the blue columns

- The number 61 (61%) in column E (without a box) is larger than the 56 in column D. However, the difference of 5 percentage points is not statistically significant because it falls within the range of statistical precision (plus or minus some percentage points)
- In contrast, we can state with 95% confidence that the number 82 in the box in column G is significantly higher than each of the numbers 56, 61, and 70 that appear in columns D, E, and F



"95% confidence level" means that a claim is expected to be false just once in twenty times

* Depending on the number of respondents, confidence levels may be calculated at the 95% level, the 90% level, or at some other level.

A Note About Ethnicity



DEFG has asked Russell Research to display ethnic categories. Russell Research uses the words "Caucasian," "African American," and "Hispanic" (as does the U.S. Census). The actual wording of the survey questions appears below.

What words would people prefer that we use? In a Gallup poll,* people of different ethnic backgrounds were asked what they prefer to be called. *Opinions vary; there is no one right answer.* Therefore, we will display the words used by Russell Research and the U.S. Census Bureau.

Black Americans' Preferred Term for Their Racial Subgroup

The terms "Black" and "African American" are both used to refer to this racial subgroup of Americans. Which term do you think should generally be used -- Black, African American, another term, or does it not matter to you either way?

June 1-July 5, 2021

| | % |
|---------------------------|----|
| Black | 17 |
| African American | 17 |
| Does not matter | 58 |
| Another term/Other | 6 |
| No opinion | 2 |
| GALLUP, JUN 1-JUL 5, 2021 | |

Hispanic Americans' Preferred Term for Their Ethnic Subgroup

The terms "Hispanic," "Latino," and "Latinx" are used to refer to this ethnic subgroup of Americans. Which term do you think should generally be used -- Hispanic, Latino, LatinX, another term, or does it not matter to you either way?

| | June 1-July 5, 2021 | | |
|---------------------------|---------------------|--|--|
| | % | | |
| Hispanic | 23 | | |
| Latino | 15 | | |
| Latinx | 4 | | |
| Does not matter | 57 | | |
| Another term/Other | 1 | | |
| No opinion | 0 | | |
| GALLUP, JUN 1-JUL 5, 2021 | | | |

Russell Research Questions

Q. Are you of Hispanic origin or descent? (CHECK ONE)

_ Yes

No

_ Rather not answer

Q. Do you consider yourself ... (CHECK ONE)

_ African-American

_ Asian/Pacific Islander

_ Caucasian

_ Native American

_ Mixed ethnic background

_ Other (Specify)

_ Rather not answer

* Source: <u>https://news.gallup.com/poll/353000/no-preferred-racial-term-among-black-hispanic-adults.aspx</u>



Bill Payment, Income, and Inflation

Degree to Which Households Earning Less Than \$50K Paid Utility Bills During COVID-19 (from prior surveys)



- We have not paid any utility bills
- We have fully paid some utility bills and not paid other utility bills
- We have partially paid some utility bills
- We have fully paid all utility bills

Source: Various DEFG Low Income and Prepay Consumer Survey Reports conducted by Russell Research in 2020 and 2021. Available on request. Question: "During the COVID-19 pandemic, nearly every electric, gas, and water utility has adopted a policy of not disconnecting customers who do not pay the utility bill (not shutting off utility service for non-payment). Which of the following best describes whether your household has paid utility bills during the COVID-19 pandemic?"







Source: Various DEFG Low Income and Prepay Consumer Survey Reports conducted by Russell Research in 2020 and 2021. Available on request. Question: "How concerned are you about your household's ability to stay current on utility bill payments over the next six months?"

Household Income Change in the Past Year in Households Earning Less Than \$50K



Base: Total Respondents. Q.E1. Has your household income gone up, gone down, or stayed about the same this past year?



Base: Total Respondents. Q.E1. Has your household income gone up, gone down, or stayed about the same this past year?

Top Three Best Words or Phrases to Describe Households that Have Difficulty Paying Bills (Total Respondents)



Base: Total Respondents (n=605). Q.E11. From your perspective, which words or phrases best describe households that have difficulty paying bills?

Inflation is Up 7% this Past Year



The Consumer Price Index for All Urban Consumers (CPI-U) increased 0.5% in December on a seasonally-adjusted basis (after increasing 0.9% in October and 0.8% in November) and 7.0% over the last 12 months (before seasonal adjustment)

The energy index rose 29.3% over the last 12 months (before seasonal adjustment). Here are the components of the energy index:

| | October | November | December | One Year |
|-------------------|---------|----------|----------|----------|
| Gasoline | 6.1% | 6.1% | -0.5% | 49.6% |
| Fuel oil | 12.3% | 3.5% | -2.4% | 41.0% |
| Electricity | 1.8% | 0.3% | 0.3% | 6.3% |
| Utility piped gas | 6.6% | 0.6% | -1.2% | 24.1% |

Source: Consumer Price Index Summary released 8:30 a.m. (ET) January 12, 2022. (<u>https://www.bls.gov/news.release/cpi.nr0.htm</u>)



Communicating with the Utility



Age is Critical for the Method of Communication



(How to Contact Local Electric Utility) Base: Total Respondents. Q.E2. When you need to contact your local electric utility, what do you do?

Top Two Ways Electric Utility Can Get Your Full Attention (Total Respondents)



Base: Total Respondents (n=605). Q.E3. If your local electric utility needs to share important information, who or what should they rely on to get your full attention?

Top Two Ways Electric Utility Can Get Your Full Attention (Top Four Responses Displayed by Income Level)



Base: Total Respondents (n=605). Q.E3. If your local electric utility needs to share important information, who or what should they rely on to get your full attention?





Base: Total Respondents. Q.E5. Most utility offices were closed during the pandemic and person-to-person contact was discouraged. What was your experience with greater use of computers and digital technology to interact with the utility?



Base: Total Respondents. Q.E6. Many lower-income households use a mobile phone with a service cap (measured plan) and they do not have home Internet service. How concerned are you that some customers will be left behind as the use of computers and digital communications by utilities becomes more common?



Energy Assistance

C.



Base: Total Respondents. Q.E7. Some households are eligible to receive utility bill assistance to help pay utility bills. Eligibility is based on household income and how many people live there. Regardless of whether your household might qualify, are you aware of "utility bill assistance programs"?



Base: Total Respondents (n=605). Q.E8. Where do you go when you need help in paying your utility bill?



Ever Applied For or Received Utility Bill Assistance

Base: Total Respondents. Q.E9. Have you ever applied for or received utility bill assistance?

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Experience Rating When Applying For or Receiving Utility Bill Assistance



Base: Total Applied For/Received Utility Bill Assistance. Q.E10. How would you rate the experience of applying for or receiving utility bill assistance?



Utility Service Options



Base: Total Respondents (n=605). Q.E4. Which two utility-related customer services were most important to you and your family during the pandemic?



Interest Level in Pay by Day or Flat Bill



Base: Total Respondents. Q.E12. A few electric and natural gas utilities are considering "pay by day" or "flat bill" pricing options that allow you to lock in a daily or monthly bill payment for the entire year. You agree to pay a fixed amount (such as \$4 each day or \$120 each month), rather than guessing about the size of your bill. If your local utility were to offer this, how interested would you be?



Interest Level in Pay by Day or Flat Bill (continued)

Base: Total Respondents. Q.E12. A few electric and natural gas utilities are considering "pay by day" or "flat bill" pricing options that allow you to lock in a daily or monthly bill payment for the entire year. You agree to pay a fixed amount (such as \$4 each day or \$120 each month), rather than guessing about the size of your bill. If your local utility were to offer this, how interested would you be?



Interest in "Pay-by-Day Option"

(similar question, all income levels, prior surveys)



Source: Various DEFG Low Income and Prepay Consumer Survey Reports conducted by Russell Research in 2018 to 2021. Available on request. Question: "A few local utilities (electric and gas) or service providers are also thinking of offering a new option called "pay by day" that allows you to lock in a daily price for an entire year. So, you would be paying a fixed amount, e.g., \$5 a day, rather than guessing what your bill might be at the end of the month. If your local utility or provider were to offer a "pay by day" option for consumers, how interested would you be?"



Interest Level In Conservation Pricing



Base: Total Respondents. Q.E13. A few electric utilities are considering conservation pricing. As you use more, the cost per unit would increase. If you are thrifty, the rate you pay would be lower. If your local utility were to reward conservation, how interested would you be?


Most Useful Billing Option Among Five Choices



Base: Total Respondents. Q.E14. Which billing option offered by your utility would be the most useful for your family?



Disconnection and Moratoria

Disagreement Over Reasonableness to Disconnect Service for Non-Payment





(Reasonable to Disconnect Service for Non-Payment) Base: Total Respondents. Q.E15. Do you believe it is reasonable for a utility to disconnect service to a consumer who does not pay the utility bill, and to maintain that disconnection until any past-due amounts are paid?

Those Disconnected from Service for Non-Payment are Younger, Earning \$15K-\$35K, and Renters 100% 80% 55 57 59 59 61 65 EF 75 66 Never been AB 78 60% disconnected 85 40% Disconnected for failure to pay G 41 45 43 41 39 20% 35 34 25 22 15 0% Age 18-34 Age 35-54 Ages 55+ Income Own Home Rent Home Total Income Income Income (n=207) <\$15k \$15k-\$24k \$25k-\$34k \$35k-\$49k (n=605) (n=235) (n=163) (n=203) (n=353) (n=160) -A--B--C-(n=145) (n=147) (n=153) -H--|--D--E--F--G-

Base: Total Respondents. Q.E16. Have you ever been disconnected from utility service (gas, electric, water) because you failed to pay?



Those Disconnected from Service for Non-Payment Experience a Range of Wait Times Until Service Restored



* Caution, small base size. Base: Total Disconnected For Failure To Pay. Q.E17. About how long did it take before your utility service was restored to normal delivery? (That is, what was the total duration of the disconnection?)



Customer Profiles: Eighteen Households Reporting Disconnection for One Week or Longer Due to Nonpayment

| Age | Gender | Ethnicity / Hispanic | Income | Ownership | HH Size | Children | Education | Type of Community | Census Region |
|-----|--------|-----------------------|----------|-----------|---------|----------|-----------|----------------------|------------------|
| 21 | Female | Refused/Hispanic | \$15-25K | Rent | 1 | | Some col. | Rural | Northeast |
| 25 | Male | Caucasian/Non-H | <\$15K | Own | 3 | Yes | Tech sch. | Rural | South |
| 26 | Male | Mixed/Non-H | \$35-50K | Rent | 1 | | 4-yr col. | Urban | Midwest |
| 28 | Female | Caucasian/Hispanic | \$15-25K | Rent | 10 | Yes | No HS | Urban | South |
| 29 | Male | Caucasian/Non-H | <\$15K | Other | 3 | Yes | High Sch. | Urban | West |
| 33 | Male | Caucasian/Non-H | <\$15K | Own | 2 | | High Sch. | Rural | Midwest |
| 37 | Male | Caucasian/Non-H | \$25-35K | Own | 3 | | Some col. | Rural | South |
| 37 | Female | Caucasian/Non-H | \$15-25K | Rent | 3 | Yes | 2-yr col. | Rural | South |
| 38 | Female | African-Amer/Non-H | \$15-25K | Rent | 3 | Yes | High Sch. | Urban | South |
| 39 | Male | Caucasian/Non-H | \$25-35K | Rent | 4 | Yes | High Sch. | Urban | South |
| 40 | Male | African-Amer/Hispanic | \$25-35K | Rent | 2 | | High Sch. | Urban | West |
| 40 | Female | Caucasian/Non-H | \$25-35K | Own | 4 | | Some col. | Rural | South |
| 41 | Female | Caucasian/Non-H | <\$15K | Rent | 3 | Yes | No HS | Rural | Midwest |
| 42 | Male | Caucasian/Non-H | \$15-25K | Rent | 1 | | Some col. | Suburban | West |
| 49 | Female | Caucasian/Non-H | \$25-35K | Rent | 2 | | Some col. | Suburban | Midwest |
| 57 | Male | Caucasian/Non-H | <\$15K | Other | 1 | | Tech Sch. | Suburban | South |
| 62 | Female | Caucasian/Non-H | <\$15K | Rent | 1 | | High Sch. | Rural | South |
| 68 | Male | Caucasian/Non-H | \$35-50K | Own | 3 | | High Sch. | Suburban | South |

Most Agree with Practice of No Disconnection During Certain Periods of Year



Base: Total Respondents Q.E18. Most electric, gas, and water utilities are restricted in some manner from disconnecting customers who do not pay during periods of extreme weather (very cold, very hot, or during certain months). This protects citizens' health and safety even when they fall behind on payments. However, there is a risk that some customers will fall into a level of debt they cannot pay. Do you agree or disagree with this practice?

Closing Thoughts



Segmented communications about assistance and new service options are the surest road to recovery for income-qualified households. We need to improve industry engagement around energy assistance and find better, more pro-active ways to keep low-income customers current on their bills

Households that do not meet income criteria for assistance need new services -services designed with their needs, preferences, lifestyles, and behaviors in mind. They are juggling many issues, and they need the ability to interact with the utility in the manner they choose. Give them more service options

Policies to protect the public from extreme events are an essential part of the regulatory compact. However, these policies must be implemented in a way that does not make households worse off in the long run

Households earning less than \$50,000 can get on a path to recovery if utilities are mindful of the services that help customer avoid debt or recover from existing debt





Questions, Survey No. 47, November 5-8, 2021

Q1. Has your household income gone up, gone down, or stayed about the same this past year?

- Income has increased
- Income has stayed about the same
- Income has gone down
- Don't know / No response

Q2. When you need to contact your local electric utility, what do you do?

- Go online (utility website, send an email, phone app)
- Call by telephone (mobile phone or landline)
- Go in person (walk into an office or drive through)
- I never contact the electric utility
- Don't know / No response

Q3. If your local electric utility needs to share important information, who or what should they rely on to get your full attention? Choose two. (Randomize.)

- Churches, pastors, faith-based organizations
- Civic clubs and local organizations
- Email messages
- Local media (papers, TV, and radio)
- Mailed letter through the post office
- Mayors, councilmembers, local officials
- Mobile app notification
- Social media posts
- Text message to my mobile phone
- Utility bill inserts or written on the bill
- Word of mouth; family and friends
- Don't know / No response

Q4. Which two utility-related customer services were most important to you and your family during the pandemic? (Randomize.)

- Income-qualified utility bill assistance dollars
- Answers to questions through the call center
- Energy-saving tools, devices, and resources
- Flexible or deferred payment arrangements or plans
- Partial debt forgiveness to help pay down debt
- Protection from disconnections/shutoffs
- Waivers of deposits, fees, and penalties
- Don't know / No response

Q5. Most utility offices were closed during the pandemic and person-to-person contact was discouraged. What was your experience with greater use of computers and digital technology to interact with the utility?

- It made service better
- Service was about the same
- It made service worse
- Don't know / No response

Q6. Many lower-income households use a mobile phone with a service cap (measured plan) and they do not have home Internet service. How concerned are you that some customers will be left behind as the use of computers and digital communications by utilities becomes more common?

 Use a scale from 1-10, where 1 means "Not at All Concerned" and 10 means "Extremely Concerned"

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Questions, Survey No. 47 (continued)

Q7. Some households are eligible to receive utility bill assistance to help pay utility bills. Eligibility is based on household income and how many of people live there. Regardless of whether your household might qualify, are you aware of "utility bill assistance programs"?

- Yes
- No
- Don't know / No response

Q8. Where do you go when you need help in paying your utility bill? (Allow multiple answers. Randomize.)

- Church / place of worship
- Friends or family
- Government agency
- Payday loan / pawn shop
- Local non-profit (United Way, etc.)
- Utility
- Put it on my credit card
- I have never needed help
- Don't Know / No opinion

Q9. Have you ever applied for or received utility bill assistance?

- Yes
- No
- Don't know / No response

Q10. (If "Yes" to Q9) How would you rate the experience of applying for or receiving utility bill assistance?

Use a scale from 1-10, where 1 means "Poor" and 10 means "Excellent"

Q11. From your perspective, which words or phrases best describe households that have difficulty paying bills? Choose three. (Randomize.)

- At Risk
- Disadvantaged
- Financially distressed
- Income constrained
- Low income
- Paycheck to paycheck
- Poor
- Struggling
- Underserved
- Vulnerable
- Working poor

Q12. A few electric and natural gas utilities are considering "pay by day" or "flat bill" pricing options that allow you to lock in a daily or monthly bill payment for the entire year. You agree to pay a fixed amount (such as \$4 each day or \$120 each month), rather than guessing about the size of your bill. If your local utility were to offer this, how interested would you be?

- Extremely interested
- Very interested
- Somewhat interested
- Not at all interested
- Don't know / No opinion



Questions, Survey No. 47 (continued)

Q13. A few electric utilities are considering conservation pricing. As you use more, the cost per unit would increase. If you are thrifty, the rate you pay would be lower. If your local utility were to reward conservation, how interested would you be?

- Extremely interested
- Very interested
- Somewhat interested
- Not at all interested
- Don't know / No opinion

Q14. Which billing option offered by your utility would be the most useful for your family? (Randomize.)

- Allow me to pick a monthly due date
- Allow me to pay twice each month
- Allow me to pay the same amount each month (level bill)
- Allow me to set up a prepaid energy account
- Allow me to pay a fixed percentage of my income for utilities
- Don't know / No opinion

Q15. Do you believe it is reasonable for a utility to disconnect service to a consumer who does not pay the utility bill, and to maintain that disconnection until any past-due amounts are paid?

- Yes
- No
- Don't Know

Q16. Have you ever been disconnected from utility service (gas, electric, water) because you failed to pay?

- Yes
- No

Q17. (If yes to Q15) About how long did it take before your utility service was restored to normal delivery? (That is, what was the total duration of the disconnection?)

- Less than an hour
- One to six hours
- Six to 24 hours
- One to seven days
- More than one week
- Don't know / No response

Q18. Most electric, gas, and water utilities are restricted in some manner from disconnecting customers who do not pay during periods of extreme weather (very cold, very hot, or during certain months). This protects citizens' health and safety even when they fall behind on payments. However, there is a risk that some customers will fall into a level of debt they cannot pay. Do you agree or disagree with this practice?

- Strongly agree
- Somewhat agree
- Neither agree nor disagree
- Somewhat disagree
- Strongly disagree
- Don't know / No opinion



Current Perceptions of Changes in Income



During the past year, nearly one third of low-income consumers surveyed (households earning less than \$50,000 per year) indicated that their income had declined. Overall, 30% of adults in this group indicated an income decline.

Those most affected were:

- Ages 35-54, with 34% seeing an income decline (versus 23% or 29% of others)
- Those living in rural communities, with 36% seeing an income decline (versus 26% and 29% living in urban and suburban areas, respectively)

While only 17% overall said their income had increased, those showing the largest increases were:

- Age 18-34 (28%)
- Household income of \$25-\$34k (24%)
- Renters (21%)
- African American consumers (33%)
- Households in urban settings (22%)



Best Words or Phrases to Best Describe Households that Have Difficulty Paying Bills



These low-income adults were shown a list of eleven words or phrases. They were asked to select up to three which they felt would best describe households that were having difficulty paying bills.

By far, the leading phrases were:

- "Low income" (selected by 44%)
- "Paycheck to paycheck" (41%)
- "Struggling" (40%)
- "Financially distressed" chosen at a much lower level (29%)

All the other options were chosen by 15% or less of these consumers. Different words and phrases were chosen at different levels based on demographic differences, but these were mainly for options selected outside the four top choices. (Details in Appendix.)

Top Three Best Words or Phrases to Describe Households that Have Difficulty Paying Bills (Total Respondents) (continued)



| | | | Age | | | Househo | Home Ownership | | | |
|------------------------|--------------|---------------------|---------------------|-------------------|--------------------|-----------------------------|-----------------------------|-----------------------------|-----------------|------------------|
| | <u>Total</u> | <u>18-34</u> -A- | <u>35-54</u> -B- | <u>55+</u> -C- | Under \$15k -D- | <u>\$15k - \$24k</u> -E- | <u>\$25k - \$34k</u> -F- | <u>\$35k - \$49k</u> -G- | Own Home -H- | Rent Home -I- |
| Total Respondents | (605) | (207) | (235) | (163) | (145) | (147) | (160) | (153) | (203) | (353) |
| | % | % | % | % | % | % | % | % | % | % |
| | | | | | | | | | | |
| Low income | 44 | 45 | 43 | 45 | 44 | 47 | 44 | 42 | 46 | 42 |
| Paycheck to paycheck | 41 | 45 | 38 | 39 | 32 | 42 | 40 | 48 D | 40 | 40 |
| Struggling | 40 | 39 | 42 | 37 | 39 | 42 | 35 | 44 | 45 | 37 |
| Financially distressed | 29 | 30 | 27 | 32 | 22 | 34 D | 32 | 29 | 33 | 27 |
| Income constrained | 15 | 15 | 14 | 18 | 10 | 14 | 17 | 19 D | 15 | 15 |
| Poor | 13 | 12 | 13 | 15 | 18 G | 13 | 15 _G | 8 | 15 | 12 |
| Working poor | 13 | 7 | 14 A | 19 A | 10 | 14 | 16 | 11 | 17 । | 11 |
| At risk | 11 | 12 | 12 | 8 | 12 | 7 | 14 E | 10 | 8 | 12 |
| Vulnerable | 9 | 8 | 7 | 12 | 6 | 8 | 9 | 11 | 7 | 10 |
| Disadvantaged | 8 | 7 | 9 | 7 | 5 | 11 | 7 | 8 | 6 | 9 |
| Underserved | 5 | 9 BC | 3 | 2 | 4 | 6 | 5 | 5 | 2 | 7 н |

Base: Total Respondents (n=605). Q.E11. From your perspective, which words or phrases best describe households that have difficulty paying bills?

Top Three Best Words or Phrases to Describe Households that Have Difficulty Paying Bills (Total Respondents) (continued)



| | | Eth | nic Backgrou | ınd | Hispanic | | Type of Commur | | nity | |
|------------------------|--------------|------------------|-----------------------------------|--------------|-----------------|-------------------------------|----------------|-----------------|---------------------|--|
| | <u>Total</u> | Caucasian -J- | African <u>American</u> -K- | Other -L- | Hispanic -M- | Not <u>Hispanic</u> -N- | Urban -O- | Suburban -P- | <u>Rural</u> -Q- | |
| Total Respondents | (605) | (420) | (131) | (43) | (87) | (515) | (201) | (251) | (153) | |
| | % | % | % | % | % | % | % | % | % | |
| | | | | | | | | | | |
| Low income | 44 | 46 | 41 | 36 | 45 | 44 | 43 | 44 | 46 | |
| Paycheck to paycheck | 41 | 44 | 31 | 34 | 31 | 43 | 31 | 44 0 | 49 o | |
| Struggling | 40 | 44 ^L | 31 | 39 | 35 | 41 | 34 | 43 | 44 | |
| Financially distressed | 29 | 28 | 30 | 40 | 28 | 30 | 31 | 27 | 31 | |
| Income constrained | 15 | 15 | 16 | 11 | 17 | 15 | 17 | 16 | 11 | |
| Poor | 13 | 14 | 13 | 9 | 9 | 14 | 16 | 10 | 15 | |
| Working poor | 13 | 14 | 12 | 8 | 10 | 13 | 15 | 12 | 12 | |
| At risk | 11 | 8 | 17 J | 24 J | 13 | 11 | 12 | 13 | 7 | |
| Vulnerable | 9 | 8 | 10 | 12 | 8 | 9 | 8 | 11 | 5 | |
| Disadvantaged | 8 | 8 | 5 | 16 K | 8 | 8 | 7 | 9 | 7 | |
| Underserved | 5 | 3 | 8 J | 10 J | 8 | 4 | 7 | 4 | 3 | |

Base: Total Respondents (n=605). Q.E11. From your perspective, which words or phrases best describe households that have difficulty paying bills?

Russell Research



Summary of Utility Communications

To communicate with the electric utility, more than half call by phone (landline or mobile), while one third go online using a variety of methods (website, email, or phone app). Hardly any go to offices in person.

While phone is the preferred method for everyone, those most likely to use it are 55+ (67%) and living in rural communities (61%). Online contact is the more likely option among those under 55 (36-38% compared to only 12% of those 55+), those with higher household income (37-38% with HHI of \$25k-\$49k vs. 22-25% of those with lower income), African Americans (38% vs. 28% of others), and those in urban and suburban communities (32-36% vs. 21% in rural communities).

When asked to select the two best ways for a utility to share important information, these consumers were most likely to choose email (32%), text messaging (27%), bill inserts/written on the bill (26%), and letters mailed through the post office (25%).

 All the other options—mobile apps, local media, word of mouth, community or civic organizations, etc.—were not considered good ways to get their attention. As expected, the various methods (regardless of whether top tier) have varying levels of appeal to different demographic segments. (Details in Appendix.)

Very few of these adults felt the service they received from their utility company was impacted during the pandemic. (54% indicated that service was the same, while only 14% indicated that it was worse).

Those most likely to feel that the service was worse were younger (13-20% of those under 55 vs. 7% age 55+), renters (16% vs. 9% of homeowners), and those not considered Caucasian or African American (25% vs. 13% of the others). (Details in Appendix.)

One third of those surveyed expressed concern that some customers will be left behind as the use of computers and digital communications become more common because many low-income households have mobile service caps and no home internet service.



How to Contact Local Electric Utility (continued)



Base: Total Respondents. Q.E2. When you need to contact your local electric utility, what do you do?



Top Two Ways Electric Utility Can Get Your Full Attention (Total Respondents) (continued)

| | | | Age | | | Househo | ld Income | | Home Ov | wnership |
|---|--------------|---------------------|---------------------|-------------------|--------------------|-----------------------------|-----------------------------|-----------------------------|------------------------|------------------|
| | <u>Total</u> | <u>18-34</u> -A- | <u>35-54</u> -B- | <u>55+</u> -C- | Under \$15k -D- | <u>\$15k - \$24k</u> -E- | <u>\$25k - \$34k</u> -F- | <u>\$35k - \$49k</u> -G- | <u>Own Home</u> -H- | Rent Home -I- |
| Total Respondents | (605) | (207) | (235) | (163) | (145) | (147) | (160) | (153) | (203) | (353) |
| | % | % | % | % | % | % | % | % | % | % |
| Email messages | 32 | 29 | 32 | 35 | 26 | 28 | 37 | 35 | 34 | 32 |
| Text message to my mobile phone | 27 | 24 | 32 | 24 | 18 | 30 D | 29 ^D | 32 _D | 28 | 28 |
| Utility bill inserts or written on the bill | 26 | 23 | 24 | 33 A | 24 | 28 | 21 | 31 | 30 | 23 |
| Mailed letter through the post office | 25 | 25 | 24 | 25 | 23 | 24 | 23 | 28 | 24 | 25 |
| Mobile app notification | 12 | 10 | 16 C | 7 | 8 | 8 | 17 DE | 14 | 11 | 13 |
| Local media (papers, TV, and radio) | 10 | 9 | 10 | 12 | 12 | 13 | 7 | 8 | 10 | 10 |
| Word of mouth; family and friends | 7 | 10 c | 7 | 2 | 7 | 8 | 9 | 4 | 5 | 8 |
| Social media posts | 6 | 12 _{BC} | 4 ^C | - | 8 | 5 | 6 | 5 | 2 | 8 _H |
| Churches, pastors, faith-based organizations | 2 | 3 B | 1 | 1 | 3 | - | 2 | 1 | 2 | 2 |
| Mayors, councilmembers, local officials | 1 | 2 | 1 | 1 | 1 | 1 | 3 | 1 | 0 | 2 |
| Civic clubs and local organizations | 1 | 2 | 0 | - | 1 | 1 | 1 | 0 | 0 | 1 |
| Don't know/no response | 8 | 10 B | 5 | 10 | 16 EFG | 6 | 5 | 5 | 8 | 7 |

Base: Total Respondents (n=605). Q.E3. If your local electric utility needs to share important information, who or what should they rely on to get your full attention?



Top Two Ways Electric Utility Can Get Your Full Attention (Total Respondents) (continued)

| | | Eth | nic Backgrou | Ind | Hisp | anic | Type of Community | | |
|---|--------------|------------------|-----------------------------------|--------------|-----------------|-------------------------------|---------------------|-----------------|---------------------|
| | <u>Total</u> | Caucasian -J- | African <u>American</u> -K- | Other -L- | Hispanic -M- | Not <u>Hispanic</u> -N- | <u>Urban</u> -O- | Suburban -P- | <u>Rural</u> -Q- |
| Total Respondents | (605) | (420) | (131) | (43) | (87) | (515) | (201) | (251) | (153) |
| | % | % | % | % | % | % | % | % | % |
| | | | | | | | | | |
| Email messages | 32 | 33 | 31 | 22 | 31 | 32 | 27 | 36 O | 30 |
| Text message to my mobile phone | 27 | 28 | 26 | 21 | 18 | 29 M | 23 | 30 | 29 |
| Utility bill inserts or written on the bill | 26 | 27 L | 30 L | 10 | 20 | 27 | 27 | 22 | 30 |
| Mailed letter through the post office | 25 | 24 | 24 | 34 | 21 | 26 | 25 | 25 | 23 |
| Mobile app notification | 12 | 12 | 10 | 16 | 18 | 11 | 12 | 14 | 9 |
| Local media (papers, TV, and radio) | 10 | 10 | 10 | 11 | 20 N | 8 | 10 | 10 | 9 |
| Word of mouth; family and friends | 7 | 6 | 8 | 11 | 11 | 6 | 10 | 5 | 7 |
| Social media posts | 6 | 3 | 11 J | 17 J | 12 N | 5 | 11 | 3 | 5 |
| Churches, pastors, faith-based organizations | 2 | 1 | 2 | 3 | 2 | 2 | 2 | 1 | 2 |
| Mayors, councilmembers, local officials | 1 | 1 | 4 J | - | 2 | 1 | 2 | 1 | 1 |
| Civic clubs and local organizations | 1 | 0 | 2 | - | 2 | 1 | 2 | 0 | - |
| Don't know/no response | 8 | 8 | 6 | 5 | 8 | 8 | 7 | 8 | 9 |

Base: Total Respondents (n=605). Q.E3. If your local electric utility needs to share important information, who or what should they rely on to get your full attention?



Base: Total Respondents. Q.E5. Most utility offices were closed during the pandemic and person-to-person contact was discouraged. What was your experience with greater use of computers and digital technology to interact with the utility?





Base: Total Respondents. Q.E6. Many lower-income households use a mobile phone with a service cap (measured plan) and they do not have home Internet service. How concerned are you that some customers will be left behind as the use of computers and digital communications by utilities becomes more common?



Summary of Energy Assistance Issues



Regardless of whether they qualify or might need it, more than two thirds of these low-income Americans are aware that utility bill assistance programs are available. However, if they needed help with utility bills, they would more likely ask friends or family before going to the utility company or others for assistance.

- 68% are aware of assistance programs, with the highest awareness among 35-54 year olds (75% vs. 60-68% of everyone else) and those with incomes over \$15k (69-70% vs. 60% with HHI under \$15k).
- If they needed financial assistance, more than one fourth would approach family or friends, especially those age 18-54 (33-34% vs. only 15% of those 55+) and African Americans (36% vs 19-26% of everyone else). They would be next most likely to contact their utility company (18%), put the payment on a credit card (13%), or go to a government agency (13%) if they needed help. Most of the listed options were mentioned at significantly higher levels by those under age 55 and renters. Aside from these two groups, different options appealed more strongly to one segment or another.

More than one third of low-income consumers have applied for or received utility bill assistance at some point. The majority gave a high rating to that experience (rated 8-9-10 on a 10-point scale).

- 37% of surveyed adults have applied for or received utility bill assistance. Significantly more younger adults (under age 55) and renters fall into this category (34-48% of those under age 55 have received/applied vs. 22% of those age 55+ and 43% of renters vs. 27% of homeowners). Those living in urban areas are also much more likely to have received bill assistance (44% of urbanites vs. 32-34% of those living in other types of communities).
- 54% of those who have received or applied for assistance were very satisfied with the experience, increasing up to two thirds among those with the lowest income (under \$15k). No other significant differences were seen based on the various demographic groupings.



Base: Total Respondents. Q.E7. Some households are eligible to receive utility bill assistance to help pay utility bills. Eligibility is based on household income and how many people live there. Regardless of whether your household might qualify, are you aware of "utility bill assistance programs"?



Where Do People Go for Utility Bill Assistance (continued)

| | | | Age | | | Househo | ld Income | | Home O | wnership |
|-------------------------------------|--------------|---------------------|---------------------|-------------------|---------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------|-----------------|
| | <u>Total</u> | <u>18-34</u> -A- | <u>35-54</u> -B- | <u>55+</u> -C- | <u>Under \$15k</u> -D- | <u>\$15k - \$24k</u> -E- | <u>\$25k - \$34k</u> -F- | <u>\$35k - \$49k</u> -G- | Own Home -H- | Rent Home |
| Total Respondents | (605) | (207) | (235) | (163) | (145) | (147) | (160) | (153) | (203) | (353) |
| | % | % | % | % | % | % | % | % | % | % |
| I have never needed help | 25 | 15 | 16 | 52 AB | 17 | 27 D | 22 | 32 DE | 40 I | 17 |
| Friends or family | 28 | 34 C | 33 C | 13 | 22 | 25 | 34 D | 30 | 24 | 30 |
| Utility | 18 | 18 | 21 C | 13 | 14 | 17 | 17 | 22 | 12 | 22 H |
| Put it on my credit card | 16 | 20 | 15 | 11 | 9 | 13 | 20 D | 21 D | 17 | 16 |
| Government agency | 13 | 14 C | 17 C | 6 | 15 | 15 | 15 | 9 | 7 | 18 |
| Church/place of worship | 11 | 11 | 13 | 8 | 12 | 11 | 15 G | 7 | 7 | 13 _H |
| Local non-profit (United Way, etc.) | 10 | 11 C | 14 | 3 | 10 | 8 | 14 | 9 | 4 | 14 |
| Payday loan/pawn shop | 9 | 14 BC | 8 ^C | 2 | 4 | 10 | 12 D | 8 | 6 | 11 |
| Don't know/no response | 7 | 7 | 6 | 9 | 14 EF | G 5 | 6 | 3 | 7 | 5 |

Base: Total Respondents (n=605). Q.E8. Where do you go when you need help in paying your utility bill?



Where Go for Utility Bill Assistance (continued)

| | | Eth | nic Backgrou | ınd | Hisp | anic | Тур | pe of Commu | nity |
|-------------------------------------|-------|-------------------------|-----------------------------------|--------------|------------------------|-------------------------------|---------------------|------------------------|---------------------|
| | Total | <u>Caucasian</u> _J- | African <u>American</u> -K- | Other -L- | <u>Hispanic</u> -M- | Not <u>Hispanic</u> -N- | <u>Urban</u> -O- | <u>Suburban</u> _P- | <u>Rural</u> -Q- |
| Total Respondents | (605) | (420) | (131) | (43) | (87) | (515) | (201) | (251) | (153) |
| | % | % | % | % | % | % | % | % | % |
| | | | | | | | | | |
| I have never needed help | 25 | 31 KL | 11 | 15 | 15 | 27 M | 19 | 29 0 | 26 |
| Friends or family | 28 | 26 | 36 JL | 19 | 34 | 27 | 25 | 32 | 26 |
| Utility | 18 | 14 | 26 J | 26 | 22 | 17 | 17 | 18 | 18 |
| Put it on my credit card | 16 | 13 | 19 | 26 J | 26 N | 14 | 16 | 18 | 13 |
| Government agency | 13 | 12 | 17 | 18 | 12 | 13 | 17 | 12 | 10 |
| Church/place of worship | 11 | 12 | 10 | 4 | 8 | 11 | 12 | 8 | 15 P |
| Local non-profit (United Way, etc.) | 10 | 9 | 18 J | 6 | 9 | 11 | 15 P | 7 | 9 |
| Payday loan/pawn shop | 9 | 8 | 11 | 8 | 16 N | 7 | 9 | 9 | 7 |
| Don't know/no response | 7 | 7 | 5 | 4 | 7 | 7 | 6 | 5 | 10 |

Base: Total Respondents (n=605). Q.E8. Where do you go when you need help in paying your utility bill?



Base: Total Respondents. Q.E9. Have you ever applied for or received utility bill assistance?

Experience Rating When Applying For or Receiving Utility Bill Assistance (continued) 100% 6 6 8 22 Bottom-3-Box (Rated 1-2-3) 80% 38 40 40 40 40 36 42 47 26 60% Middle (Rated) 4-7) 40% 61 57 56 56 54 54 52 52 49 Top-3-Box 20% (Rated 8-9-10) 0% Not Hispanic Total Caucasian African American Other Hispanic Urban Suburban Rural (n=218) (n=88) (n=78) (n=142) (n=55) (n=15)* (n=34) (n=182) (n=52) -K--N--0--P--Q--M--J--L-

* Caution, small base size. Base: Total Applied For/Received Utility Bill Assistance. Q.E10. How would you rate the experience of applying for or receiving utility bill assistance?





Preference for Service Options



One in five low-income customers found the most important customer services to be protection from disconnections/shutoffs, income-qualified utility bill assistance dollars, and flexible or deferred payment arrangements or plans. These three assistance options were significantly more important to those under age 55 and renters, and least important to Caucasian customers.

• Approximately one fourth of those under age 55 chose these three options (compared to approximately one in ten adults age 55+). Similarly, approximately 30% of African American consumers chose these three options, compared to approximately 20% of Caucasian Americans. Renters were also significantly more likely to find the income-qualified assistance and flexible payment options important (selected by one fourth compared to less than 15% of homeowners). Many of the other services were also considered most important by those under 55, renters, and African Americans (i.e., energy saving tools, partial debt forgiveness, and waivers of deposits, fees, and penalties).

Approximately four out of ten low-income consumers surveyed were interested in the two alternative billing options presented – "Pay by Day" (Flat Bill) and "Conservation Pricing."

- **"Pay By Day (Flat Bill)"** 42% of those surveyed indicated they would be extremely or very interested in this billing method. Interest was highest among 18-54 year olds (47-52% top-2-box interest vs. 19% of those 55+), renters (51% vs. 30% of homeowners), and African Americans (59% vs. 37-40% of everyone else).
- **"Conservation Pricing"** 43% of those surveyed indicated they would be extremely or very interested in this billing method. Interest was highest among 18-54 year olds (47-48% top-2-box interest vs. 30% of those 55+), renters (49% vs. 35% of homeowners), and African Americans (54% vs. 39-41% of the others). Those aged 55 or older had significantly higher Interest for this billing option compared to flat billing (30% vs. 19%).

When offered various ways that payment options could be set up (i.e., level billing, picking a specific due date, frequency of payments per month, pay a set % of income, prepaid accounts), these adults considered a level bill as being most useful with one third selected it. At a somewhat lower level was interest in being able to pick a specific due date each month, with two in ten selected it. All other options were selected by approximately one in ten consumers. No differences were seen based on the various demographic segments.



| | | | Age | | | Househo | ld Income | | Home O | wnership |
|--|--------------|---------------------|---------------------|-------------------|---------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------|------------------|
| | <u>Total</u> | <u>18-34</u> -A- | <u>35-54</u> -B- | <u>55+</u> -C- | <u>Under \$15k</u> -D- | <u>\$15k - \$24k</u> -E- | <u>\$25k - \$34k</u> _F- | <u>\$35k - \$49k</u> -G- | Own Home -H- | Rent Home -I- |
| Total Respondents | (605) | (207) | (235) | (163) | (145) | (147) | (160) | (153) | (203) | (353) |
| | % | % | % | % | % | % | % | % | % | % |
| Didn't need any | 24 | 12 | 18 | 49 AB | 18 | 26 | 23 | 27 | 39 1 | 14 |
| Protection from disconnections/ shutoffs | 23 | 23 | 28 | 12 | 20 | 21 | 22 | 27 | 21 | 24 |
| Income-qualified utility bill assistance dollars | 21 | 26 | 23 | 12 | 23 | 26 | 19 | 19 | 13 | 28 |
| Flexible or deferred payment arrangement or plans | 20 | 25 ^C | 22 ^C | 11 | 15 | 19 | 21 | 26 D | 14 | 24 H |
| Energy-saving tools, devices, and resources | 17 | 22 | 18 | 8 | 15 | 20 | 19 | 14 | 15 | 19 |
| Waivers of deposits, fees, and penalties | 13 | 15 | 14 | 9 | 14 | 10 | 17 | 13 | 7 | 18 H |
| Answers to questions through the call center | 11 | 13 | 11 | 9 | 8 | 9 | 18 DE | G 9 | 10 | 12 |
| Partial debt forgiveness to help pay down debt | 10 | 13 C | 12 C | 3 | 9 | 12 | 8 | 13 | 5 | 13 H |
| Don't know/no response | 10 | 12 | 8 | 11 | 20 EF | G 8 | 7 | 6 | 8 | 10 |

Base: Total Respondents (n=605). Q.E4. Which two utility-related customer services were most important to you and your family during the pandemic?

Two Most Important Utility-Related Customer Services During Pandemic (Total Respondents)



Base: Total Respondents (n=605). Q.E4. Which two utility-related customer services were most important to you and your family during the pandemic?



Interest Level In Conservation Pricing (continued)



Base: Total Respondents. Q.E13. A few electric utilities are considering conservation pricing. As you use more, the cost per unit would increase. If you are thrifty, the rate you pay would be lower. If your local utility were to reward conservation, how interested would you be?

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Most Useful Billing Option (continued)



Base: Total Respondents. Q.E14. Which billing option offered by your utility would be the most useful for your family?



Experiences with Disconnection and Moratoria



Approximately one third of low-income consumers believe it is reasonable for a utility to disconnect service if a consumer does not pay their bills

• 37% of these consumers indicated that it is reasonable to disconnect service due to non-payment. This was highest among adults 18-34 (43%) and Hispanics (45%),

A similar number (35%) have had service disconnected because they didn't pay their bills.

• Disconnection happened to significantly more adults under age 55 (39-45% of those under 55 vs. 15% age 55+), those with incomes between \$15k and 34k (41% vs. 34% with HHI under \$15k and 25% with HHI of \$35-49k), renters (43% vs. 22% of homeowners), and African Americans (48% vs. 29-32% of everyone else).

Two thirds of those disconnected were able to get their service restored in 24 hours or less.

Nearly half said it generally took one to six hours. Those able to more quickly regain their service were age 18-34 or 55+ (approximately 75% within a day vs. 59% of those 35-54), African Americans (78% vs. 63% of everyone else), and those living in suburban communities (75% vs. 56% from rural areas and 66% in urban areas).

More than half of low-income adults agree at least somewhat with the policy in place by most utility companies to not disconnect service during periods of extreme weather.

58% of these consumers indicated that they strongly agree (28%) or somewhat agree (30%) with this disconnection policy, with 35-54 year olds (63% vs. 52-55% of other ages) and renters (62% vs. 53% of homeowners) the most likely to feel this way.

Disagreement Over Reasonableness to Disconnect Service for Non-Payment (continued)





(Reasonable to Disconnect Service for Non-Payment) Base: Total Respondents. Q.E15. Do you believe it is reasonable for a utility to disconnect service to a consumer who does not pay the utility bill, and to maintain that disconnection until any past-due amounts are paid?



Base: Total Respondents. Q.E16. Have you ever been disconnected from utility service (gas, electric, water) because you failed to pay?

Those Disconnected from Service for Non-Payment Experience a Range of Wait Times Until Service Restored (continued)



* Caution, small base size. Base: Total Disconnected For Failure To Pay. Q.E17. About how long did it take before your utility service was restored to normal delivery? (That is, what was the total duration of the disconnection?)

Most Agree with Practice of No Disconnection During Certain Periods of Year (continued)



Base: Total Respondents Q.E18. Most electric, gas, and water utilities are restricted in some manner from disconnecting customers who do not pay during periods of extreme weather (very cold, very hot, or during certain months). This protects citizens' health and safety even when they fall behind on payments. However, there is a risk that some customers will fall into a level of debt they cannot pay. Do you agree or disagree with this practice?

Demographics



| | | | Age | | | Househo | | Home Ownership | | |
|---------------------------------|-------|---------------------|---------------------|-------------------|---------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------|------------|
| | Total | <u>18-34</u> -A- | <u>35-54</u> -B- | <u>55+</u> -C- | <u>Under \$15k</u> -D- | <u>\$15k - \$24k</u> -E- | <u>\$25k - \$34k</u> -F- | <u>\$35k - \$49k</u> -G- | Own Home -H- | Rent Home |
| Total Respondents | (605) | (207) | (235) | (163) | (145) | (147) | (160) | (153) | (203) | (353) |
| | % | % | % | % | % | % | % | % | % | % |
| Gender | | | | | | | | | | |
| Male | 42 | 46 | 41 | 38 | 39 | 41 | 43 | 45 | 38 | 45 |
| Female | 58 | 54 | 59 | 62 | 61 | 59 | 57 | 55 | 62 | 55 |
| Mean Age | 44.0 | 26.8 | 43.7 A | 68.3 AB | 39.8 | 44.8 D | 44.9 D | 46.3 D | 53.6 | 39.2 |
| Marital Status | | | | | | | | | | |
| Married | 24 | _13_ | 26 A | 37 AB | 11 | 21 D | 27 D | 38 DEF 61 | 36 1 | 20 |
| Not Married | 75 | 87 BC | 73 C | 62 | 88 FG | 79 G | 27 D 72 G | 61 | 63 | 80 H |
| <u>Mean Household Size</u> | 2.6 | 3.1 BC | 2.7 C | 1.8 | 2.5 | 2.5 | 2.7 | 2.8 | 2.3 | 2.8 H |
| Presence of Children | | | | | | | | | | |
| Children Present | 31 | 45 C | 37 C 63 | 4 | 28 | 24 | 35 E | 37 E 63 | 17 | 40 H 60 |
| No Children Present | 69 | 55 | 63 | 96 AB | 72 | 76 FG | 65 | 63 | 83 1 | 60 |
| Parent Of Children In Household | | | | | | | 10 10 | 16-0 | | |
| Parent | 29 | 39 C | 36 C | _2 | 24 | 21 | 34 E | 34 E | _16 | 37 H |
| Not the Parent | 71 | 61 | 64 | 98 AB | 76 | 79 FG | 66 | 66 | 84 1 | 63 |

Demographics (continued, 2 of 6)



| | | Et | hnic Backgroun | d | Hisp | anic | Ту | /pe of Communit | у |
|---|---------------|-------------------------|-----------------------------------|---------------------|-----------------|-------------------------------|-----------------|------------------------|---------------------|
| | Total | <u>Caucasian</u> _J_ | African <u>American</u> -K- | <u>Other</u> -L- | Hispanic -M- | Not <u>Hispanic</u> -N- | Urban -O- | <u>Suburban</u> _P- | <u>Rural</u> -Q- |
| Total Respondents | (605) | (420) | (131) | (43) | (87) | (515) | (201) | (251) | (153) |
| <u>Gender</u> Male Female | % 42 58 | % 40 60 | % 49 51 | % 44 56 | % 48 52 | % 41 59 | % 48 Q 52 | % 40 60 | % 38 62 0 |
| Mean Age | 44.0 | 48.3 KL | 34.7 | 34.6 | 33.4 | 46.0 M | 39.7 | 45.6 O | 47.3 O |
| <u>Marital Status</u> Married Not Married | 24 75 | 29 KL 70 | 15 84 J | 11 89 J | 26 73 | 24 75 | 21 79 Q | 22 77 Q | 33 OP 65 |
| <u>Mean Household Size</u> | 2.6 | 2.5 | 3.1 J | 2.6 | 2.9 | 2.6 | 2.8 P | 2.5 | 2.7 |
| Presence of Children Children Present No Children Present | 31 69 | 27 73 К | 43 J 57 | 41 59 | 46 N 54 | 29 71 N | 36 64 | 29 71 | 30 70 |
| Parent Of Children In Household Parent Not the Parent | 29 71 | <u>26</u> 74 К | 36 J 64 | 32 68 | 44 N 56 | 26 74 N | 31 69 | 26 74 | 29 71 |

Demographics (continued, 3 of 6)



| | | | Age | | | Househo | | Home Ownership | | |
|-----------------------|--------------|--------------|--------------|------------|--------------|----------------------|----------------------|----------------------|----------|------------|
| | Total | <u>18-34</u> | <u>35-54</u> | <u>55+</u> | Under \$15k | <u>\$15k - \$24k</u> | <u>\$25k - \$34k</u> | <u>\$35k - \$49k</u> | Own Home | Rent Home |
| | And a second | -A- | -B- | -C- | -D- | -E- | -F- | -G- | -H- | - - |
| Total Respondents | (605) | (207) | (235) | (163) | (145) | (147) | (160) | (153) | (203) | (353) |
| | % | % | % | % | % | % | % | % | % | % |
| Education | | | | | | | | | | |
| No College | 47 | 53 B 47 | 42 | 46 | 51 | 53 G 47 | 44 | 40 | 40 | 49 H |
| College | 53 | 47 | 58 A | 54 | 49 | 47 | 56 | 60 E | 60 I | 51 |
| Employment | | | | | | | | | | |
| Employed | 43 | 58 BC | 49 C | 13 | 26 | _35_ | 52 DE | 57 DE | 28 | 53 H |
| Not Employed | 55 | 40 | 49 C 50 A | 85 AB | 69 FG | 64 FG | 52 DE 47 | 43 | 72 1 | 53 H 46 |
| Household Income | | | | | | | | | | |
| Mean (In thousands) | \$26.1 | \$24.9 | \$25.6 | \$28.3 AB | \$10.0 | \$20.0 | \$30.0 | \$42.5 | \$28.5 1 | \$25.5 |
| Median (In thousands) | \$25.9 | \$24.5 | \$25.7 | \$28.0 | \$10.0 | \$20.0 | \$30.0 | \$42.5 | \$28.6 | \$25.4 |
| Home Ownership | | | | | | | | | | |
| Rent | 60 | 73 C | 65 C | 32 | 62 | 61 | 63 | 53 | | 100 H |
| Own | 32 | 18 | 27 A | 62 AB | | | 32 | 42 D | 100 | - |
| Other | 8 | 9 | 8 | 6 | 23 15 EFG | 7 | 6 | 5 | - | - |
| Type Of Community | | | | | | | | | | |
| Urban | 34 | 44 BC | 32 C | 22 | 42 E | 30 | 32 | 32 | 21 | 41 H |
| Suburban | 41 | 38 | 40 | 47 | 33 | 38 | 48 D | 45 D | _43_ | 41 |
| Rural | 25 | 18 | 27 A | 31 A | 25 | 32 F | 20 | 23 | 36 1 | 17 |

Demographics (continued, 4 of 6)



| | | E | thnic Backgroun | d | Hisp | anic | Ту | /pe of Community | y |
|-----------------------|--------|-------------------------|-----------------------------------|---------------------|------------------------|-------------------------------|---------------------|------------------------|---------------------|
| | Total | <u>Caucasian</u> _J_ | African <u>American</u> -K- | <u>Other</u> -L- | <u>Hispanic</u> -M- | Not <u>Hispanic</u> -N- | <u>Urban</u> -O- | <u>Suburban</u> -P- | <u>Rural</u> -Q- |
| Total Respondents | (605) | (420) | (131) | (43) | (87) | (515) | (201) | (251) | (153) |
| Education | % | % | % | % | % | % | % | % | % |
| No College | 47 | 43 | 59 JL | 39 | 43 | 47 | 52 P | 38 | 53 P |
| College | 53 | 57 K | 41 | 61 K | 57 | 53 | 48 | 62 OQ | 53 P 46 |
| Employment | | | | | | | | | |
| Employed | 43 | 37 | 60 J | 53 J | 60 N | 40 | 49 Q | 45 Q | 32 |
| Not Employed | 55 | 62 K | 38 | 47 | 38 | 58 M | 49 | 53 | 67 OP |
| Household Income | | | | | | | | | |
| Mean (In thousands) | \$26.1 | \$26.4 | \$25.3 | \$25.5 | \$27.3 | \$25.9 | \$25.0 | \$27.5 O | \$25.1 |
| Median (In thousands) | \$25.9 | \$26.2 | \$26.0 | \$22.6 | \$28.1 | \$25.5 | \$24.8 | \$27.9 | \$23.5 |
| Home Ownership | | | | | | | | | |
| Rent | 60 | _52 | 80 J | 71 J | 75 N | _57 | 73 PQ | 60 Q | 42 |
| Own | 32 | 40 KL | 16 | 18 | 17 | 35 M | 20 | 34 0 | 47 OP |
| Other | 8 | 8 | 4 | 11 | 8 | 8 | 7 | 7 | 11 |
| Type Of Community | | | | | | | | | |
| Urban | 34 | 25 | 54 J | 47 J | 45 N | 32 | 100 PQ | | - |
| Suburban | 41 | 42 | 39 | 42 | 44 | 41 | - | 100 OQ | |
| Rural | 25 | 33 KL | 6 | 11 | 11 | 27 M | - | - | 100 OP |



Demographics (continued, 5 of 6)

| | | Age | | | Household Income | | | | Home Ownership | |
|--------------------------------|------------|---------------------|---------------------|-------------------|---------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------|------------|
| | Total | <u>18-34</u> -A- | <u>35-54</u> -B- | <u>55+</u> -C- | <u>Under \$15k</u> -D- | <u>\$15k - \$24k</u> -E- | <u>\$25k - \$34k</u> -F- | <u>\$35k - \$49k</u> -G- | Own Home -H- | Rent Home |
| Total Respondents | (605) % | (207) % | (235) % | (163) % | (145) % | (147) % | (160) % | (153) % | (203) % | (353) % |
| Hispanic Origin Or Descent | | | | | | | | | | |
| Hispanic Not Hispanic | 15 84 | 27 BC 72 | 13 C 86 A | 3 97 AB | 14 85 | 11 88 | 18 82 | 17 83 | 8 92 1 | 19 H 81 |
| | | | <u>[]</u> | (<u>.</u> , | | | | | | |
| Ethnic Background Caucasian | 69 | _44 | 76 A | 89 AB | 65 | 70 | 68 | 71 | 84 | 60 |
| African-American | 22 | 38 BC | 76 A 17 C | 8 | 24 | 19 | 26 | 18 | 11 | 30 H |
| Asian/Pacific Islander | 2 | 4 | 2 | 1 | 3 | 3 | 1 | 3 | 2 | 3 |
| Native American | 3 | 5 C | 3 C | - | 3 | 2 | 1 | 6 F | 2 | 4 |
| Mixed ethnic background | 2 | 3 | 1 | 1 | 3 | 2 | 1 | 1 | 1 | 2 |
| Other | 1 | 2 B | | - | 0 | 3 | · | | 121 | 1 |
| Refused | 2 | 3 | 1 | 1 | 1 | 2 | 2 | 1 | 1 | 2 |
| Political Affiliation | | | | | | | | | | |
| Democrat | 39 | 39 | 38 | 39 | 28 | 39 D | 42 D | 45 D | 36 | 44 |
| Independent | 25 | 29 | _24 | 23 | 27 | 25 | 24 | 26 | 26 | 26 |
| Republican | 24 | 16 | 25 A 3 C | 31 A | 23 | 25 | 23 | 23 | 31 | 19 |
| Other political party | 2 | 4 C 12 | 3 C | - | 5 F | 2 | | 3 F | 1 | 3 |
| Not registered to vote | 10 | 12 | 10 | 6 | 16 G | 9 G | 11 G | 3 | 6 | 8 |
| Census Region | | | | | | | | | | |
| Northeast | 19 | 16 | 20 | 23 | 23 | 23 | 15 | 17 | 20 | 20 |
| South | 42 | 42 | 44 | 38 | 38 | 44 | 45 | 40 | 44 | 39 |
| Midwest | 21 | 22 | 21 | 20 | 25 | 18 | _18 | 21 | 21 | 22 |
| West | 18 | 20 | 16 | 19 | 13 | 15 | 22 D | 22 | 16 | 18 |



Demographics (continued, 6 of 6)

| | | E | thnic Backgroun | d | Hisp | anic | Type of Community | | |
|----------------------------|------------|-------------------------|-----------------------------------|--------------|-----------------|-------------------------------|-------------------|------------------------|--------------|
| | Total | <u>Caucasian</u> _J- | African <u>American</u> -K- | Other -L- | Hispanic -M- | Not <u>Hispanic</u> -N- | Urban -O- | <u>Suburban</u> _P- | Rural -Q- |
| Total Respondents | (605) % | (420) % | (131) % | (43) % | (87) % | (515) % | (201) % | (251) % | (153) |
| Hispanic Origin Or Descent | | | | | | | | | |
| Hispanic | 15 | 8 | 24 J | 41 JK | 100 N | | 20 Q | 16 Q | 7 |
| Not Hispanic | 84 | 92 KL | 75 | 59 | - | 100 M | 78 | 84 | 93 OF |
| Ethnic Background | | | | | | | | | |
| Caucasian | 69 | 100 KL | | - | 34 | 75 M | _50_ | 71 0 | 90 OF |
| African-American | 22 | - | 100 JL | - | 35 N | 20 | 35 PQ | 21 | 6 |
| Asian/Pacific Islander | 2 | - | - | 31 | 1 | 3 | 3 | 3 Q | - |
| Native American | 3 | - | - | 38 JK | 12 N | 1 | 5 Q | 3 | - |
| Mixed ethnic background | 2 | 1 a 1 | - | 21 | 4 | 1 | 2 | 1 | 2 |
| Other | 1 | <u> </u> | - | 9 | 4 N | 0 | 0 | 0 | 2 |
| Refused | 2 | - | - | - | 10 N | 0 | 4 PQ | 1 | 0 |
| Political Affiliation | | | | | | | | | |
| Democrat | 39 | 32 | 60 JL | 39 | 50 N | 37 | 50 PQ | 37 | 27 |
| Independent | 25 | 25 | 22 | 39 K | 27 | 25 | 50 PQ 23 | _28 | 24 |
| Republican | 24 | 31 KL | 7 | 9 | 13 | 26 M | 14 | 26 O | 33 0 |
| Other political party | 2 | 2 | 2 | 5 | 4 | 2 | 4 | 1 | 3 |
| Not registered to vote | 10 | 10 | 9 | 9 | 7 | 10 | 9 | 8 | 13 |
| Census Region | | | | | | | | | |
| Northeast | 19 | 20 | 18 | 18 | 22 | 19 | 21 | 19 | 18 |
| South | 42 | 39 L | 56 JL | 23 | 38 | 42 | 34 | 42 | 52 C |
| Midwest | 21 | 39 L 23 | 15 | | _12_ | 23 M | 25 | 19 | 17 |
| West | 18 | 18 | 11 | 42 JK | 28 N | 17 | 21 | 20 | 13 |



Customer Insights & Advisory Firm

Contacts

Jamie Wimberly, CEO, DEFG LLC jwimberly@defgllc.com

Nat Treadway, Managing Partner, DEFG LLC ntreadway@defgllc.com

DEFG is a customer insights and advisory firm in the utility space. Through collaborative research, data analysis and peer-to-peer networking, we help our clients achieve ways to better serve their customers.