



STATE OF MICHIGAN  
RUTH JOHNSON, SECRETARY OF STATE  
DEPARTMENT OF STATE  
LANSING

November 15, 2013

Charley Johnson  
10200 Holland  
Taylor, Michigan 48180

Dear Mr. Johnson:

The Department of State (Department) received a formal complaint filed by Jill Brandana against you, alleging that you violated section 47(1) of the Michigan Campaign Finance Act (MCFA), 1976 PA 388, MCL 169.247(1), by failing to include a complete and correct identification statement on a campaign flyer. A copy of the complaint is provided as an enclosure with this letter.

The MCFA and corresponding administrative rules require a person who produces printed material that relates to an election to include the phrase "Paid for by [name and address of the person who paid for the item]." MCL 169.247(1), R 169.36(2). A knowing violation constitutes a misdemeanor offense punishable by a fine of up to \$1,000.00, imprisonment for up to 93 days, or both. MCL 169.247(5).

In support of her complaint, Ms. Brandana provided a flyer which states "VOTE Nov. 5<sup>th</sup> to Elect Charley Johnson [.]". It appears that there is no paid-for-by statement on the flyer.


The purpose of this letter is to inform you of the Department's examination of these matters and your right to respond to the allegations before the Department proceeds further. It is important to understand that the Department is neither making this complaint nor accepting the allegations as true.

**If you wish to file a written response to this complaint, you are required to do so within 15 business days of the date of this letter.** Your response may include any written statement or additional documentary evidence you wish to submit. All materials must be sent to the Department of State, Bureau of Elections, Richard H. Austin Building, 1<sup>st</sup> Floor, 430 West Allegan Street, Lansing, Michigan 48918. If you fail to submit a response, the Department will render a decision based on the evidence furnished by the complainant.

A copy of your reply will be provided to Ms. Brandana, who will have an opportunity to submit a rebuttal statement to the Department. After reviewing all of the statements and materials provided by the parties, the Department will determine whether "there may be reason to believe that a violation of [the MCFA] has occurred [.]". MCL 169.215(10). Note that the Department's enforcement powers include the possibility of entering a conciliation agreement, conducting an administrative hearing, or referring this matter to the Attorney General for enforcement of the criminal penalty provided in section 47(5) of the Act.

If you have any questions concerning this matter, you may contact me at (517) 241-0395.

Sincerely,

A handwritten signature in cursive script, appearing to read "Lori A. Bourbonais".

Lori A. Bourbonais  
Bureau of Elections  
Michigan Department of State

c: Jill Brandana

# Michigan Department of State Campaign Finance Complaint Form

Reset Form

This complaint form may be used to file a complaint alleging that someone violated the Michigan Campaign Finance Act (the MCFA, 1976 PA 388, as amended; MCL 169.201 et seq.).

Please print or type all information.

I allege that the MCFA was violated as follows:

2019 NOV - 6 PM 2: 25

BUREAU OF ELECTIONS  
MI DEPT OF STATE

Section 1. Complainant		
Your Name	Jill Brandana	
	Daytime Telephone Number 313-550-7667	
Mailing Address 10801 Troy		
City	State	Zip
Taylor	MI	48180

Section 2. Alleged Violator		
Name Charley Johnson		
Mailing Address 10200 Holland		
City	State	Zip
Taylor	MI	48180

## Section 3. Alleged Violations (Use additional sheet if more space is needed.)

Section(s) of the MCFA violated: Section 47(c1) of the MCFA 1976 PA 388, MCL 169.247(c1).

Explain how those sections were violated:

printed campaign material without disclosure: " Paid for by ... "

Evidence that supports those allegations (attach copies of pertinent documents and other information):

see attached

**Section 4. Certification (Required)**

*I certify that to the best of my knowledge, information, and belief, formed after a reasonable inquiry under the circumstances, each factual contention of this complaint is supported by evidence.*

X

*Al Brandana*  
Signature of Complainant

11-1-13  
Date

**Section 5. Certification without Evidence (Supplemental to Section 4)**

Section 15(6) of the MCFA (MCL 169.215) requires that the signed certification found in section 4 of this form be included in every complaint. However, if, after a reasonable inquiry under the circumstances, you are unable to certify that certain factual contentions are supported by evidence, you may also make the following certification:

*I certify that to the best of my knowledge, information, or belief, there are grounds to conclude that the following specifically identified factual contentions are likely to be supported by evidence after a reasonable opportunity for further inquiry. Those specific contentions are:*

*and/or*  
*mailed/printed campaign*  
*literature without disclosure*  
*of "paid for by..."*

X

*Al Brandana*  
Signature of Complainant

11-1-13  
Date

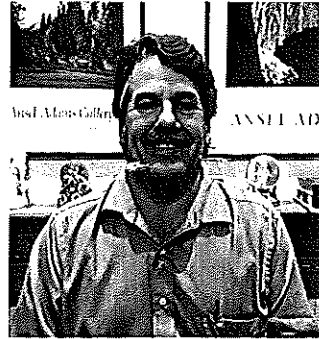
Section 15(8) of the MCFA provides that a person who files a complaint with a false certification is responsible for a civil violation of the MCFA. The person may be required to pay a civil fine of up to \$1,000.00 and some or all of the expenses incurred by the Michigan Department of State and the alleged violator as a direct result of the filing of the complaint.

Mail or deliver the completed complaint form and evidence to the following address:

Michigan Department of State  
Bureau of Elections  
Richard H. Austin Building – 1st Floor  
430 West Allegan Street  
Lansing, Michigan 48918

**ELECT**

# **CHARLEY JOHNSON**

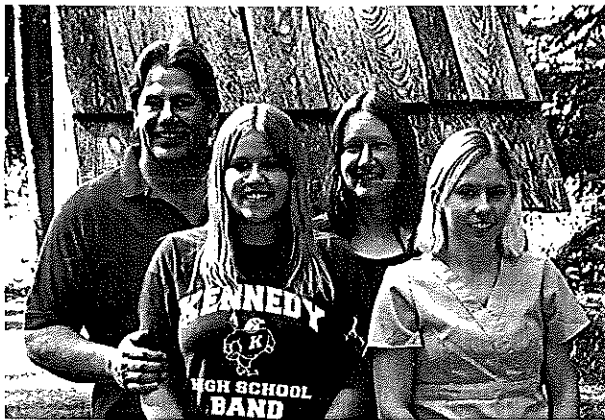


## **CITY COUNCIL**

**"A CHANGE WE NEED, A VOICE YOU DESERVE"**



**VOTE Nov. 5th to Elect Charley Johnson**



I would like to thank everyone who voted in the primary election. It was an honor to place 3rd, just barely out of first. I stood by my word and ran my campaign without **ANY INDORSEMENTS**. I did not accept any donations from **ANY CITY VENDORS**, even though they were offered. This just proves that the **MOST IMPORTANT INDORSEMENT** a candidate can receive, is the vote of confidence I received from our great residents. I look forward to becoming one of your next City Councilpersons.



- Married 28 years to wife, Brenda
- 2 amazing daughters, April & Heather
- Life long Taylor resident
- Graduated Kennedy H.S.—1980
- Proven Work Ethic
- Maintenance Supervisor for the State of Michigan - MDOC
- Current Board Member of the Democratic Club of Taylor
- Successful business owner - Alert Plumbing, 24+ years
- Volunteer for multiple community projects and causes
- Co-Founder of the Warriors Museum
- Current V.P. of Western Wayne Plumbing Association

## **WE NEED TO CHANGE THE CHARTER**

Charley believes in changing from a Mayor Strong form of government, to a Manager-Council form of government. According to the International City/County Management Association, ICMA, 64% of the municipalities across the United States with a population between 50,000 and 99,999, utilize the Council-Manager Form of government. Citing the ICMA further, "the council-manager system was designed to combat corruption and unethical activity in local government by promoting effective management within a transparent, responsive, and accountable structure. Since its establishment, the council-manager form has become the most popular structure of local government in the United States." If there was ever a time that the City of Taylor needed "effective management", that time has come. The ICMA goes on to state "There are compelling reasons why many of the nation's most successful cities and towns have adopted council-manager government rather than the "strong-mayor" form. Council-manager government encourages neighborhood input into the political process, diffuses the power of special interests, and eliminates partisan politics from municipal hiring, firing, and contracting decisions." Sound familiar? The City Charter is a top priority, there are too many gray areas that have caused multiple law suits over the years. It's time to update the whole charter and take it to the vote of the people.

### **Some changes to consider:**

- Create Charter Commission
- Change Council compensation to a pay per attendance
- Create "districts" for equal Council representation
- Eliminate the ability to "sell" or "destroy" (ie: city pool), City assets without a Public Hearing
- City Finances visible, on-line, check book and all

## **WHAT'S WRONG WITH THIS ORDINANCE?**

Did you know that based on our Ethics Ordinance, City officials or employees, can profit by accepting gifts of money? Here is the section of the ordinance that pertains to this:

### **Section 3: Prohibited Conduct**

(a) **Gifts.** A City official or employee shall not, directly or indirectly, solicit or accept any gifts, favors, gratuities or special consideration in any calendar year, with a total value of more than \$150.00 from any one company, business or entity, currently doing business with the City, or seeking to do business with the City, or who is currently negotiating to do business with the City, or who otherwise is seeking any action or approval by the City, unless specifically allowed by City policy. A City official or employee may not solicit or accept, without reimbursement to the provider, any of the following: meals, sporting event tickets, social amenities, or attendance at any event from any person, organization or entity that does business or is seeking to do business with the City with a total value of more than \$150.00.

The QUESTION you need to ask is WHY?

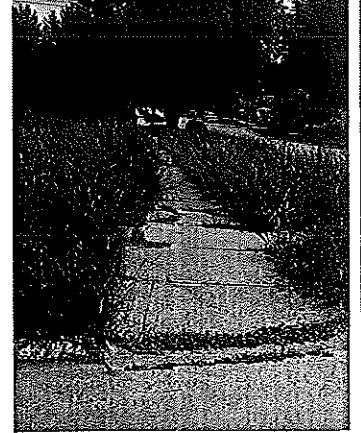
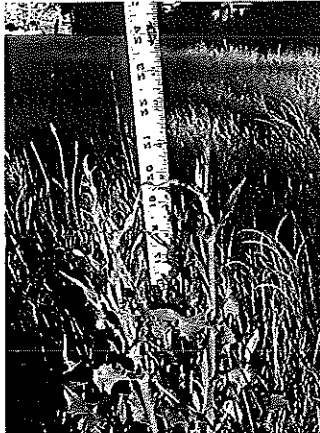
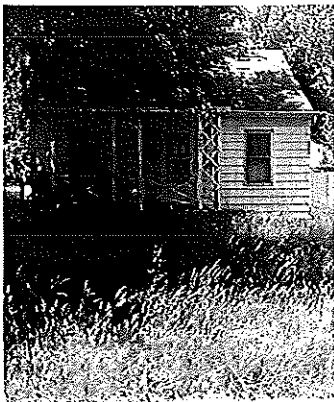
Charley says "How about NOTHING, ZERO, ZIP, extra!"

"When I'm elected to City Council, I will vigorously fight to change this Pay for Play environment."

**"So it shall be written, so it shall be done."**  
Yul Brenner, 1956

## **ENOUGH IS ENOUGH! IT'S TIME TO ELECT SOMEONE WHO TRULY CARES ABOUT OUR CITY**

Along with Public Safety, restoring our ordinance inspections and DPW services, should be a top priority. Not only is our city becoming undesirable due to decaying neighborhoods, the impression we are displaying scares away potential businesses. Is this the type of city YOU WANT? It isn't the type Charley wants!



## **ROAD MAINTENANCE & REPAIR**

As a tax payer, it is important for you to understand where your tax dollars ARE and ARE NOT being spent.

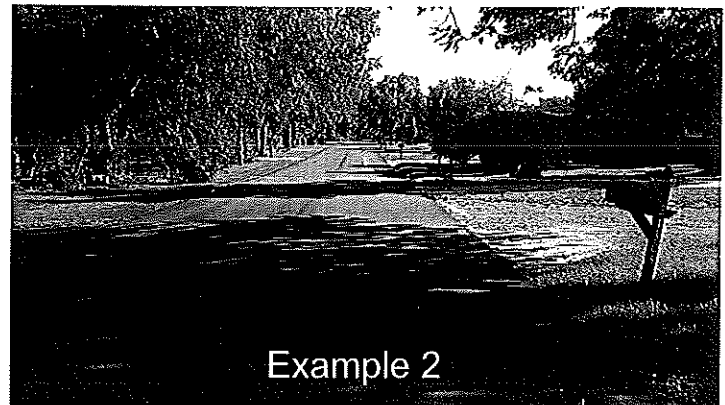
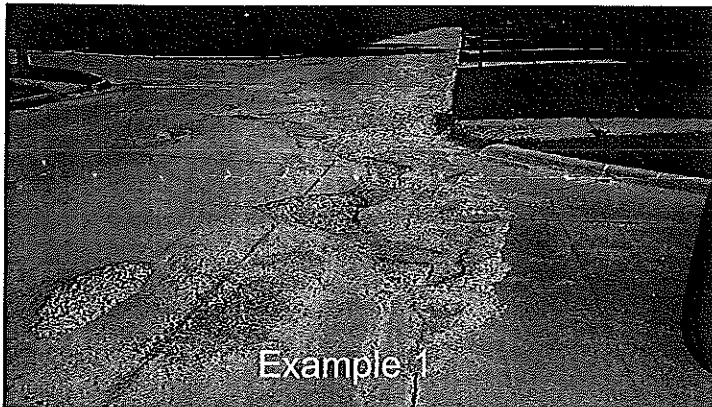
Over the past 3 1/2 years, the City of Taylor has received from the State of Michigan, per Act 54, approximately \$300,000 per month, earmarked for Road Maintenance & Repair. Up until now, a majority of these funds have sat idle. Clearly, the major reason our roads have been neglected is due to the lack of manpower caused by the reckless and irresponsible management of the current Mayor.

However, doesn't it make you wonder that ever since the Mayor **LOST** in the primary election, "why all of a sudden your roads are a priority and are getting repaired?" Desperate men, in desperate times, do desperate things. This is nothing more than smoke and mirror tactics to make it appear to you, the tax payer, that your City services are being attended to. Don't be fooled.

Here is a perfect example of the Mayors' POOR DECISION making.

This photo (example 1) was taken recently and is of the street, Pinecrest. Keep in mind that this street serves an ENTIRE NEIGHBORHOOD, a Church and an Elementary School. Only till now, since the Mayor has lost in the primary, is your road slated to be repaired.

This photo (example 2) was taken the same day. This is Clippert, just south of Wick road. Not only did this street get completely re-paved, it also had its' ditches enclosed. This is a DEAD-END street that serves just 8 homes. This road was completed in the fall of 2012.



### **QUESTION: What road do you think should have been a priority?**

Although Police and Fire services are of the utmost importance, maintaining our infrastructure using funds specifically designated by law, should be a fairly common sense direction. Unfortunately, our City has been poorly managed on both issues. One more important fact you should know about Act 54. **ALL** Hourly wages, benefits and retirement of the city employees used in these road projects, along with ANY and ALL equipment used, is entirely reimbursed to the City, by the State. In other words, there is no financial obligation by the City to maintain and repair our roads. These costs are all covered by the gasoline taxes we pay at the pump.

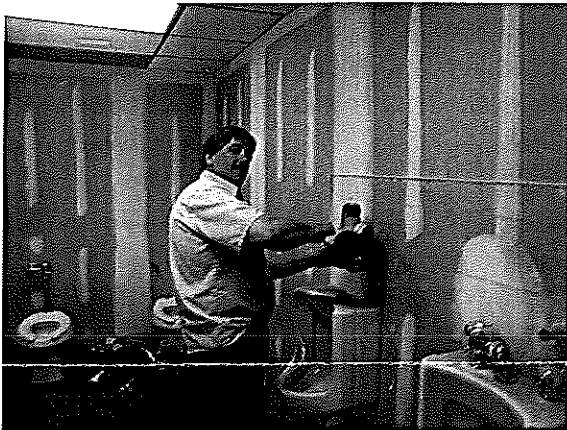
As candidate for City Council, I pledge to the residents, to wisely prioritize and work together, to efficiently use those funds designated for road maintenance and repair. This will be an ongoing project and not a **LAST DITCH EFFORT TO GET ELECTED!**

***VOTE Nov. 5th to Elect Charley Johnson***  
***"THE CHANGE WE NEED, THE VOICE YOU DESERVE"***

## COMMUNITY VOLUNTEER



When disaster struck Oklahoma with violent tornado's, Charley was on hand at the Taylor Democratic Club, to assist with the relief effort.



When the Taylor VFW Post 4422 was in need of remodeling, Charley was there to offer his plumbing skills.

## MISSION STATEMENT

During the past 10 years, I have been present at more City Council meetings and study sessions, than the current elected officials or any other candidate for Council. As your elected Councilperson, I pledge to continue that work ethic. You will have the honest voice you deserve, to represent you at every Council meeting. I will ensure that every resident will be treated fairly and with the respect they deserve. I will enforce transparency in our City Government so that voters will have a clear picture of where their tax dollars are being spent. I will work with all elected Council members and the elected Mayor, to bring about the change we need to excel. I want to refresh the Taylor spirit to work together and solve the financial peril that threatens our City.

We need to change the City Charter. I will vigorously pursue the establishment of a City Charter Commission to revise our City Charter and bring it up to date. I will work to eliminate the "gray" areas that stifle creativity and prevent the successful management of the City. Today's technology demands this.

Foremost, I pledge to help **STRENGTHEN** our Public Safety. I am in favor of opening **ALL** of our fire stations. I'm also in favor of providing our own Advance Life Support. I will fight to be sure our Police and Fire personnel are thoroughly trained and equipped

Charley Johnson

## COMMITTED TO SENIORS



Charley Johnson believes in supporting all residents, including our senior population. Charley wants to restore the programs Taylor had for its' seniors. Unlike most of the candidates running, Charley works full-time. This sometimes makes it difficult to meet each and every one of you. Please call Charley at 313-304-2173 if you would like to meet him personally.

## OUR CHILDREN MATTER



Charley believes that it is necessary to provide recreational activities for our children. We can no longer let our cities' assets fall into disrepair, like the Northwest Pool. Lack of manpower, due to poor management, has resulted in hazardous conditions placing the safety of our children at risk. Charley's plan is to correct these conditions.





STATE OF MICHIGAN  
RUTH JOHNSON, SECRETARY OF STATE  
DEPARTMENT OF STATE  
LANSING

December 6, 2013

Jill Brandana  
10801 Troy  
Taylor, Michigan 48180

Dear Ms. Brandana:

The Department of State received a response to the complaint you filed against Charley Johnson, which concerns an alleged violation of the Michigan Campaign Finance Act (MCFA), 1976 P.A. 388, MCL 169.201 *et seq.* A copy of the response is provided as an enclosure with this letter.

If you elect to file a rebuttal statement, you are required to send it within 10 business days of the date of this letter to the Bureau of Elections, Richard H. Austin Building, 1<sup>st</sup> Floor, 430 West Allegan Street, Lansing, Michigan 48918.

Sincerely,

A handwritten signature in cursive script, reading "Lori A. Bourbonais".

Lori A. Bourbonais  
Bureau of Elections  
Michigan Department of State

c: Charles H. Johnson

BUREAU OF ELECTIONS  
MI DEPT OF STATE

December 1<sup>st</sup>, 2013

2013 DEC -6 AM 10: 22

Dear Lori A. Bourbonais,

I am contacting you regarding the complaint filed against me by Jill Brandana dated Friday, November 15<sup>th</sup>, that I received Wednesday November 20<sup>th</sup> via mail.

The complaint states that I "mailed and/or printed campaign literature without disclosure of "paid for by...". I would like to mention that very few pieces of this literature was mailed, it was mainly to hand out door to door to residents. There was a piece similar in content that I sent out previously, that included the correct information (see attached). What lead to the error, was taking the flier that had the "paid for by..." that I sent out in the mail previously, and adding some information to the back to pass out to residents door to door. In that change I forgot to put the "paid for by..." in a different spot on the new flier. I realized my error the week of October 28<sup>th</sup>, and placed a call to the Bureau of Elections office. I spoke to someone at the office and told them of my mistake. I was asked what it was that I was doing about it, and informed them that I stopped putting the fliers out as soon as I realized my error.

Unlike my complainant, I take full responsibility for this mistake, and will pay any fines that you impose on me. Thank you for your time and consideration. I hope you have a wonderful holiday season.

Sincerely,

A handwritten signature in cursive script that reads "Charles H. Johnson". The signature is fluid and written in dark ink.

Charles H. Johnson

Paid for by the Committee to Elect  
Charley Johnson  
10200 Holland Road  
Taylor, MI 48180

PRESORT STANDARD

U.S. POSTAGE

**PAID**

PERMIT #1927  
DETROIT, MI

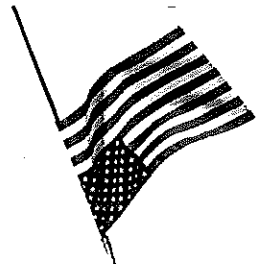
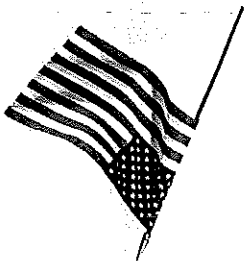


***VOTE Nov. 5th to Elect Charley Johnson***



***"A CHANGE WE NEED, A VOICE YOU DESERVE"***

***CITY COUNCIL***



***JOHNSON***

***CHARLEY***

***ELECT***



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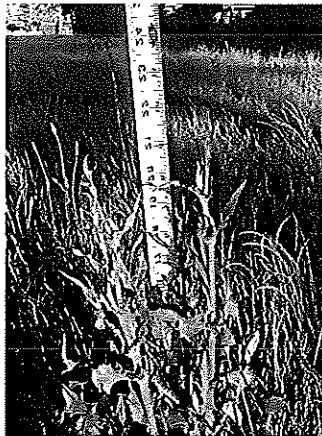
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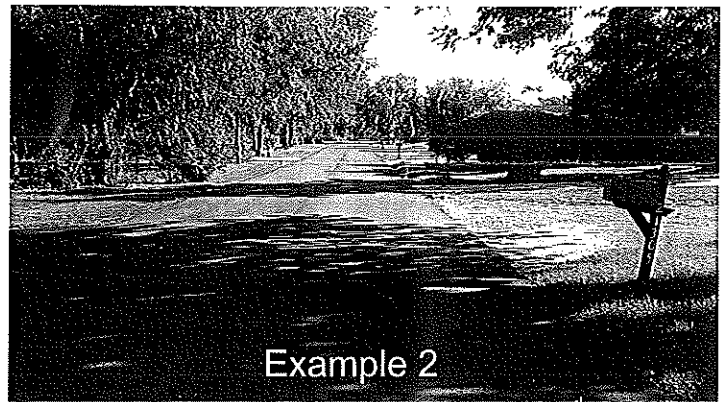
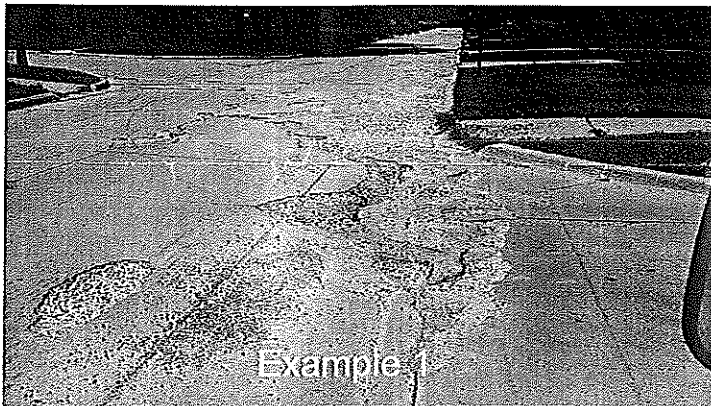
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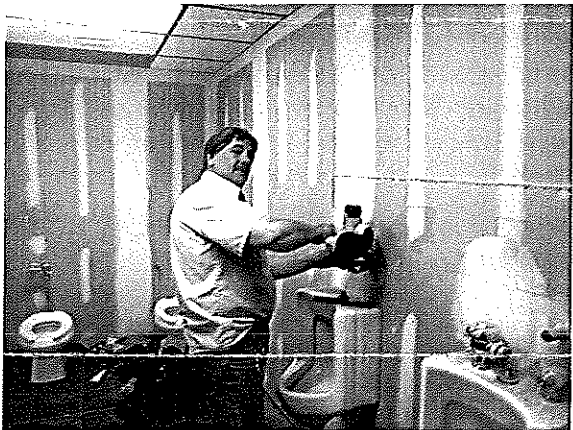
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Charley Johnson

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STATE OF MICHIGAN  
RUTH JOHNSON, SECRETARY OF STATE  
DEPARTMENT OF STATE  
LANSING

February 28, 2014

Charley Johnson  
10200 Holland  
Taylor, Michigan 48180

Dear Mr. Johnson:

The Department of State (Department) has completed its investigation of a complaint filed against you by Jill Brandana, which alleged that you violated section 47(1) of the Michigan Campaign Finance Act (MCFA or Act), 1976 PA 388, MCL 169.247(1), by failing to include a complete and correct identification statement on certain campaign-related material. This letter concerns the disposition of Ms. Brandana's complaint.

The MCFA and corresponding administrative rules require a person who produces printed material that relates to an election to include the phrase "Paid for by [name and address of the person who paid for the item]." MCL 169.247(1), R 169.36(2). A knowing violation constitutes a misdemeanor offense punishable by a fine of up to \$1,000.00, imprisonment for up to 93 days, or both. MCL 169.247(5).

The Act also requires the Department to "endeavor to correct the violation or prevent a further violation by using informal methods [.]" if it finds that "there may be reason to believe that a violation ... has occurred [.]" MCL 169.215(10). The objective of an informal resolution is "to correct the violation or prevent a further violation [.]" Id.

The complaint was filed by Ms. Brandana on November 6, 2013, and you filed a written response on December 6, 2013. Ms. Brandana did not file a rebuttal statement.

Ms. Brandana alleged that your campaign flyers did not contain a complete and correct paid-for-by statement. In support of her complaint, Ms. Brandana provided a flyer which states "VOTE Nov. 5<sup>th</sup> to Elect Charley Johnson [.]". It appears there is no paid-for-by statement on the flyer.

In response, you filed a letter which stated that you "you forgot to put the 'paid for by...' in a different spot" when you changed your original flyer. You also stated that you realized your error and called the Bureau of Elections (BOE). When asked what actions you were taking to correct the flyers, you explained to the BOE that you had stopped sending out the fliers after you noticed the mistake.

While the Department believes that the evidence tends to show that your campaign material failed to contain a complete paid-for-by statement, section 15(10) of the MCFA requires the Department to "endeavor to correct the violation or prevent a further violation by using informal methods such as a conference, conciliation, or persuasion [.]". The Department is satisfied that

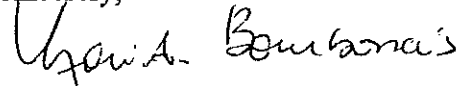
you took appropriate corrective measures once you realized the identification statement was missing from your flyers.

Additionally, the Department is advising you that section 47(1) and R 169.36(2) require you to print a complete and accurate identification statement on all campaign materials, consisting of the phrase "paid for by" followed by the full name and address of your committee. Note that all printed materials that refer to an election or your candidacy produced in the future must include this identification statement.

Please be advised that this notice has served to remind you of your obligation under the Act to identify your printed matter, and may be used in future proceedings as evidence that tends to establish a knowing violation of the Act. A knowing violation is a misdemeanor offense and may merit referral to the Attorney General for enforcement action. MCL 169.247(5), 215(10).

The Department now considers this matter closed and will take no further action against you at this time.

Sincerely,

A handwritten signature in dark ink, appearing to read "Lori A. Bourbonais", written over the printed name.

Lori Bourbonais  
Bureau of Elections  
Michigan Department of State

c: Jill Brandana