



**Michigan Department of State**  
**Campaign Finance Complaint Form**

BUREAU OF ELECTIONS • RICHARD H. AUSTIN BUILDING - 1<sup>st</sup> Floor  
430 W. ALLEGAN STREET • LANSING, MICHIGAN 48918

RECEIVED/FILED  
MICHIGAN DEPT OF STATE

2022 OCT 24 PM 3:19

This complaint form may be used to file a complaint alleging that someone violated the Michigan Campaign Finance Act (MCFA). For instructions on how to complete this form, see the Campaign Finance Complaint Guidebook & Procedures document. All spaces are required unless otherwise indicated.

Section 1. Complainant			
Your Name <b>Joseph Kelly</b>		Daytime Telephone Number <b>612-357-1374</b>	
Mailing Address <b>16700 Walker Road</b>			
City <b>Grass Lake</b>	State <b>MI</b>	Zip <b>49240</b>	
Email (optional) <b>jospkelly@hotmail.com</b>			

Section 2. Alleged Violator			
Name <b>Julie Lutton</b>			
Mailing Address <b>17998 Bethel Church Road</b>			
City <b>Manchester</b>	State <b>MI</b>	Zip <b>48158</b>	
Email (optional) <b>jlutton74@gmail.com</b>			

**Section 3. Allegations** (Use additional sheets if more space is needed.)

Section(s) of the MCFA alleged to be violated: Section 21 and Section 47 have been violated.

Explain how those sections were violated:

The candidate has not formed, or filed for, a candidate committee as required  
under Section 21. The candidate failed to include the name and address of the  
person paying for the mailing, or the disclaimer "Not authorized by any  
candidate committee", as required under Section 47.

Evidence included with the submission of the complaint that supports the allegations:

I have included a physical copy of the mailing that I received. Evidence of the  
candidate's failure to file is found at [campaignfinance.us/washtenaw.mi](https://campaignfinance.us/washtenaw.mi).

#### Section 4. Certification (Required)

*I certify that to the best of my knowledge, information, and belief, formed after a reasonable inquiry under the circumstances, each factual contention of this complaint is supported by evidence.*

X

  
Signature of Complainant

10/15/22

Date

#### Section 5. Certification without Evidence (Supplemental to Section 4)

If, after a reasonable inquiry under the circumstances, you are unable to certify that certain factual contentions are supported by evidence as indicated above, you may make the following certification:

*I certify that to the best of my knowledge, information, or belief, there are grounds to conclude that the following specifically identified factual contentions are likely to be supported by evidence after a reasonable opportunity for further inquiry. Those specific contentions are:*

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X

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Signature of Complainant

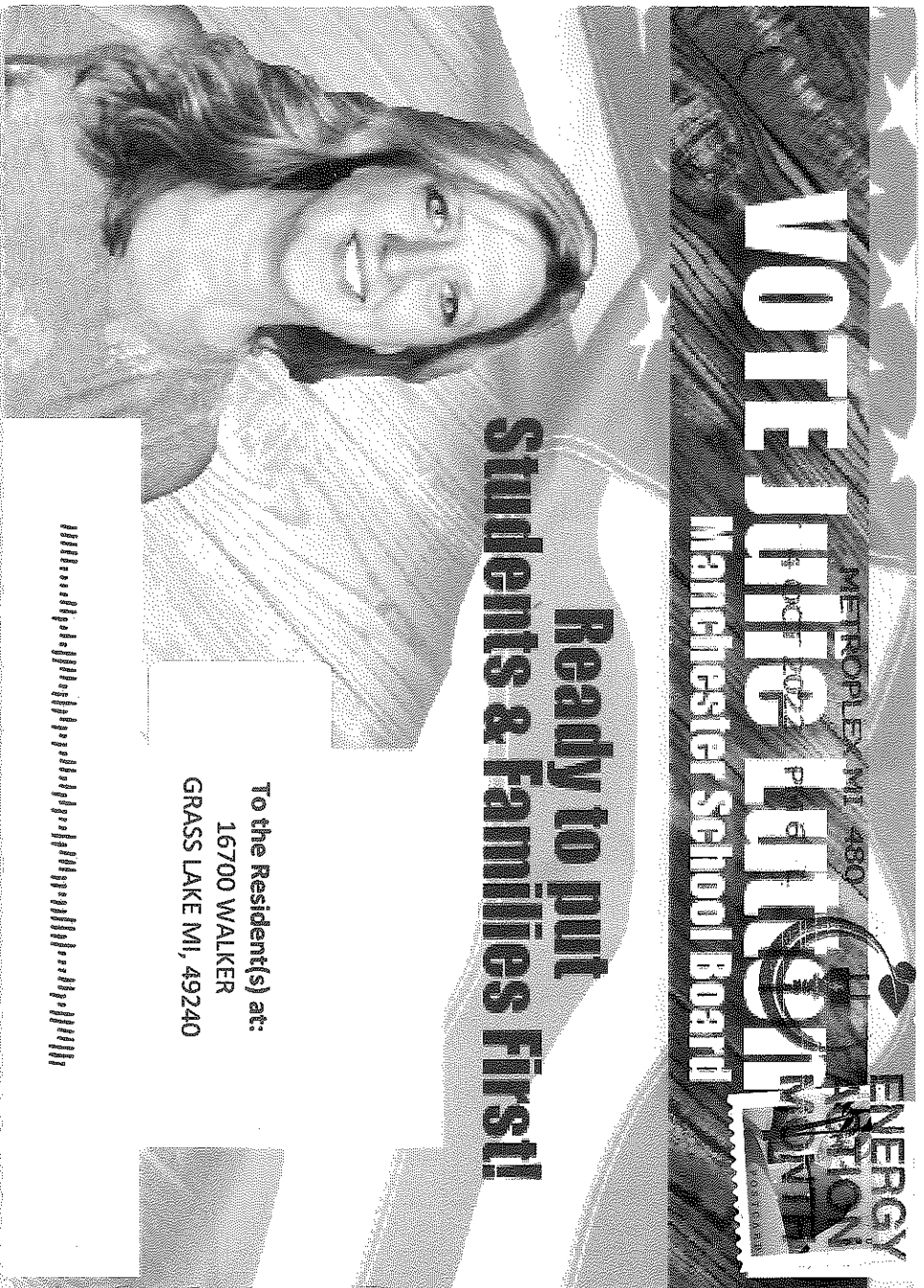
\_\_\_\_\_  
Date

Section 15(8) of the MCFA provides that a person who files a complaint with a false certification is responsible for a civil violation of the MCFA. The person may be required to pay a civil fine of up to \$1,000.00 and some, or all, of the expenses incurred by the Michigan Department of State and the alleged violator as a direct result of the filing of the complaint.

#### Section 6. Submission

Once completed, mail or hand deliver the complaint form with your evidence to the address below. The complaint is considered filed upon receipt by the Bureau of Elections.

Michigan Department of State  
Bureau of Elections  
Richard H. Austin Building – 1st Floor  
430 West Allegan Street  
Lansing, Michigan 48918



# VOTE Junior Election

Manchester School Board

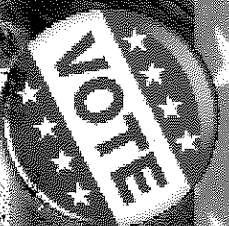
MANCHESTER MI 480



**Ready to put  
Students & Families First!**

To the Resident(s) at:  
16700 WALKER  
GRASS LAKE MI, 49240

MANCHESTER MI 480



# Julie Lutton

Ready to put  
Students & Families  
First

Vote Lutton for  
Manchester  
School Board

Bridging the gap  
between  
School & Community

Manchester High School Graduate & Lifelong Manchester Resident

Proud Parent of Manchester High School Students

Dedicated Public School  
Teacher for 22 years

for  
Manchester  
School Board





STATE OF MICHIGAN  
JOCELYN BENSON, SECRETARY OF STATE  
DEPARTMENT OF STATE  
LANSING

November 8, 2022

Julie Lutton  
17998 Bethel Church Road  
Manchester, MI 48158

Re: *Kelly v. Lutton*  
Campaign Finance Complaint No. 2022-10-172-21, 47

Dear Ms. Lutton:

The Department of State (Department) has received a formal complaint alleging you have violated the Michigan Campaign Finance Act (MCFA) by failing to form a campaign committee and failing to include an identification statement on mailers distributed on behalf of your campaign. A copy of the mailer was included with the complaint; a copy of the complaint is enclosed.

The complaint presents two allegations: first, that you have failed to form and register a candidate committee with the Washtenaw County Clerk's Office and that you have published campaign materials that do not contain a proper paid for by statement. Regarding the first allegations, upon review of the Washtenaw County Committee Portal, it appears that you have formed the required committee required under the MCFA. Therefore, this portion of the complaint is dismissed.

Regarding the second allegation, upon review, the evidence submitted supports the conclusion that a potential violation of the Act has occurred. The MCFA and corresponding administrative rules require a person who produces printed material that relates to an election include the phrase "Paid for by [name and address of the person who paid for the item]." MCL 169.247(1), R 169.36(2). A knowing violation constitutes a misdemeanor offense punishable by a fine of up to \$1,000.00, imprisonment for up to 93 days, or both. MCL 169.247(6).

From the outset, the Department must consider whether the materials fall within the ambit of the MCFA. Because the materials explicitly advocate for the election or defeat of a candidate, or for the passage or defeat of a ballot proposal, the materials contain express advocacy as defined by the Act. MCL 169.206(2)(j). As explained above, such materials must contain a "paid for by" statement listing the name and address of the committee purchasing the materials. However, the evidence shows that the materials at issue here omit part or all of that required statement. That absence supports the conclusion that a potential violation of the MCFA has occurred.

After reaching this conclusion, the Act requires the Department to “endeavor to correct the violation or prevent a further violation by using informal methods” if it finds that “there may be reason to believe that a violation ... has occurred [.]” MCL 169.215(10). The objective of an informal resolution is “to correct the violation or prevent a further violation.” *Id.*

Given this, the Department concludes that a formal warning is a sufficient resolution to the complaint and is hereby advising you that MCL 169.247(1) and R 169.36(2) require you to print a complete and accurate identification statement on all campaign materials, consisting of the phrase “paid for by” followed by the full name and address of your committee.

Note that all printed materials referencing you or your candidacy produced in the future must include this identification statement. For all materials currently in circulation, the paid for by statement must be corrected. If this information has been included in your materials and you wish to rebut the Department’s conclusion, you must respond in writing to the Department within 15 business days of the date of this letter otherwise the Department will treat the complaint as resolved.

Please be advised that this notice has served to remind you of your obligation under the Act to identify your printed matter and may be used in future proceedings as evidence that tends to establish a knowing violation of the Act. A knowing violation is a misdemeanor offense and may merit referral to the Attorney General for enforcement action. MCL 169.247(6), 215(10).

Sincerely,

Regulatory Section  
Bureau of Elections  
Michigan Department of State

Enclosure  
c: Joseph Kelly