#### Michigan Department of Treasury Local Audit and Finance Division

Michigan.gov/LAFD for training,

Useful GASB 100 Guidance

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# **Chart Chat Webinar**

Thursday, September 5, 2024 2:00 PM

# Welcome & Introductions

Cary Jay Vaughn, CPA

Administrator

Local Audit and Finance Division, Michigan Department of Treasury



- Administering and collecting more than \$30 billion in taxes and fees.
- Processing approximately 9 million tax returns per year.
- State and local tax policy.
- Economic and revenue forecasting.
- Overseeing a broadly diversified portfolio of State of Michigan investments that total nearly \$143 billion.
- Local government and school financial health.
- Higher education student financial assistance and savings plans.
- Managing the State's balance sheet.
- Managing the State's relationship with Wall Street and the rating agencies.
- Managing unclaimed property on behalf of Michigan's Citizens, returning more than \$135 million last year.



#### **EMPLOYEE ENGAGEMENT**

Commitment to an inclusive environment that values diverse perspectives and cultivates employee recruitment, retention, development, and leadership.

#### **CULTURE OF SERVICE**

Provide complete, accurate, and timely services to all internal and external customers in a professional manner.

#### **CONTINUOUS IMPROVEMENT**

Commitment to proactive and innovative employeedriven solutions in our daily operations and in strategic financial leadership.

#### **Agenda**

**Welcome & Introductions** with Cary Jay Vaughn, CPA, Administrator, Local Audit and Finance Division, Michigan Department of Treasury

**Are You Prepared For Your Audit?** with Derek Hall, Senior Auditor, Audit Section, Local Audit and Finance Division, Michigan Department of Treasury

What Happens To Your Audit After It Gets to Treasury? with Cary Jay Vaughn, CPA, Administrator, Local Audit and Finance Division, Michigan Department of Treasury

**How To File For An Audit Extension** with Dale Kruithoff, Financial Analyst, Audit Section, Local Audit and Finance Division, Michigan Department of Treasury

**Public Act 202 of 2017 Corrective Action Plan Monitoring Updates** with Nick Brousseau, Manager, Analytics and Outreach Section, Local Audit and Finance Division, Michigan Department of Treasury

**FDCVT Grants FY 2025** with Carrie Larsen, Financial Specialist, Revenue Sharing and Grants Division, Office of Revenue and Tax Analysis, Michigan Department of Treasury

#### **Questions & Answers**

**Closing Remarks** with Cary Jay Vaughn, CPA, Administrator, Local Audit and Finance Division, Michigan Department of Treasury



# Are you prepared for your audit?

Derek Hall

Senior Auditor, Audit Section

Local Audit and Finance Division, Michigan Department of Treasury



# Common Themes Applying to Multiple Accounts

- What are your systems of internal control?
- What formal, written policies have you adopted?
- Do you have any related party transactions?
- Do you have any significant or unusual transactions?
- What is your journal entry process and is supporting documentation for each entry available?
- Do you have any commitments or contingencies to report?
- What are your significant estimates?
- Do you have any subsequent events to report?
- Are there any pending litigations of a financial nature affecting you?

#### Cash and Bank Deposit

- Are your bank accounts in compliance with your investment policy?
- Does you reconciliation agree with your general ledger/distribution report?
- Do you have any unusual reconciling items?
  - Anything beyond deposits in transit and outstanding checks?
  - Do you have outstanding checks over one year old?
- Any restrictions on bank accounts? Provide documentation supporting restrictions.
- What are the FDIC/NCUA insurance coverages (custodial credit risk)?
- Have bank confirmations been sent for all bank accounts?

#### Investments

- Are your investments in compliance with your investment policy?
- Does you reconciliation agree with your general ledger/distribution report?
- Do you have any unusual reconciling items?
- Are any estimations of investments performed? How are these estimates substantiated?
- What is the interest rate risk, concentration of credit risk, and custodial credit risk?
- What is the fair value measurement?
- Have bank confirmations been sent for all bank accounts?

#### Receivables

- Do your receivables tie to your subsidiary records?
- Do you have receivable balances for amounts that will never be collected?
- Are there any negative receivables?
- Have any receivables not received within 60 days considered unavailable, unless a different revenue recognition policy has been adopted?
- Do you have support for the taxes receivable (county taxable value, millage rate, other factors)?
- Do you have any leases that should be recorded as a long-term lease receivable offset by deferred inflows (GASB 87)?

#### Inventory

- Does the inventory balance on your general ledger/distribution report tie to your inventory subsidiary report?
- Are there no negative quantities on hand reported?
- Are there no negative prices per item reported?
- Are you removing obsolete inventory items?
- How often are you verifying inventory on hand?
- How are you determining the value of your stockpiles? Any estimation involved?

#### **Capital Assets**

- Do you have a formal, written capitalization policy?
- Do the capital asset balances on your general ledger/distribution report tie to your capital asset subsidiary report?
- Do the additions to the capital asset report agree to the amount you have posted as capital outlay?
- Does the depreciation expense from the subsidiary reports agree to what is posted as depreciation expense?
- Do your disposals removed from your capital asset records agree with the general ledger/distribution report?

#### Capital Assets (Cont.)

- If there was a remaining book value for the capital assets sold/disposed, did you record the value against equipment retirements?
- Are you reviewing your capital asset list for items no longer owned, in use, or obsolete?
- Do you have any impaired assets?
- Did you have any donated assets?
- Does the infrastructure additions tie to the amounts charged to construction and preservation?
- Have you recorded any leases correctly?
- Have you recorded any SBITAs?
- Do you have any intangible assets that should be recorded?

#### **Short-Term Liabilities**

- Do your liability accounts tie to their respective subsidiary reports?
- Are there no unusual or old items?
- Are there any recorded liabilities that you are aware of the still need to be recorded?
- Applies to
  - Accounts payable
  - Contracts or retainage payable
  - Advances from townships/villages/cities/etc.
  - Due to state related to federal/state aid projects
  - Performance deposits payable
  - Payroll liabilities (payroll withholdings, accrued wages)
  - Any other short-term liabilities not mentioned.

#### Long-Term Liabilities

- Do you have the lease/installment purchase/bond/note documentation to provide along with the amortization schedule
  - Is this a lease or an installment purchase agreement?
  - Were there any bond premiums or discounts when the bond was issued?
  - Have you refunded/refinance any debt instruments?
- Does your compensated absence liability agree with your subsidiary record?
- Are you compensated absences calculated in accordance with union policies or other personnel agreements?
- How did you determine the amount due in one year?

#### Long-Term Liabilities (Cont.)

- Have you reviewed your latest actuarial reports (pension and OPEB) for accuracy?
- Did you have any benefit changes or assumptions changes that you directly made to your plans? (Not changes in assumptions or experience that actuaries use).
- Is your census/employee information up to date? (New hires/retirees/etc.)

# What happens to your audit after it gets to Treasury?

Cary Jay Vaughn, CPA

Administrator

Local Audit and Finance Division, Michigan Department of Treasury



## **Types of Opinions**

- Unmodified
- Qualified
- Adverse
- Disclaimed

#### Statutory

- Is this unit in compliance with the Uniform Chart of Accounts issued by the Department of Treasury?
- Has the local unit distributed tax revenues that were collected for another taxing unit timely as required by the general property tax act?
- For pension plans, has the ADC been paid? ie. The sum of normal costs (cost of projected benefits allocated to the current year) and the annual amortization of past service costs.
- Has a description of the illegal or unauthorized expenditures been included in the audit?
- Is the unit free of any indications of fraud or illegal acts?

#### **Borrowing/Debt/Deficit**

- Does the local unit have a negative fund balance in any of its unrestricted (sum of unassigned, assigned and committed) fund balances/unrestricted fund net position (not government-wide statements)?
- Is this municipality also included within the audited financial statements of a county, township, city or village?
- Is the local unit in compliance with Public Act 34 of 2001, Revised Municipal Finance Act (eg., authorized borrowing, annual filing of a qualifying statement, filing of a security report within 15 days of any issuance)?
- Is the local unit in compliance with orders issued under Public Act 243 of 1980, Emergency Municipal Loan Act?

#### **Budget**

- Did the local unit adopt a timely budget for all required funds (MCL 141.436) that included revenue and expenditure data for the most recently completed fiscal year, estimates for the current fiscal year, amount of surplus/deficit from the current fiscal year (MCL 141.435), and the amount of surplus/deficit for the ensuing fiscal year. Was a public hearing held in accordance with PA 43 of 1963?
- Are there any expenditures or other financing uses in the General or a major special revenue fund over budget by more than 5% of total budgeted expenditures in that fund or are the total expenditures in those funds over budget by 10% or more?

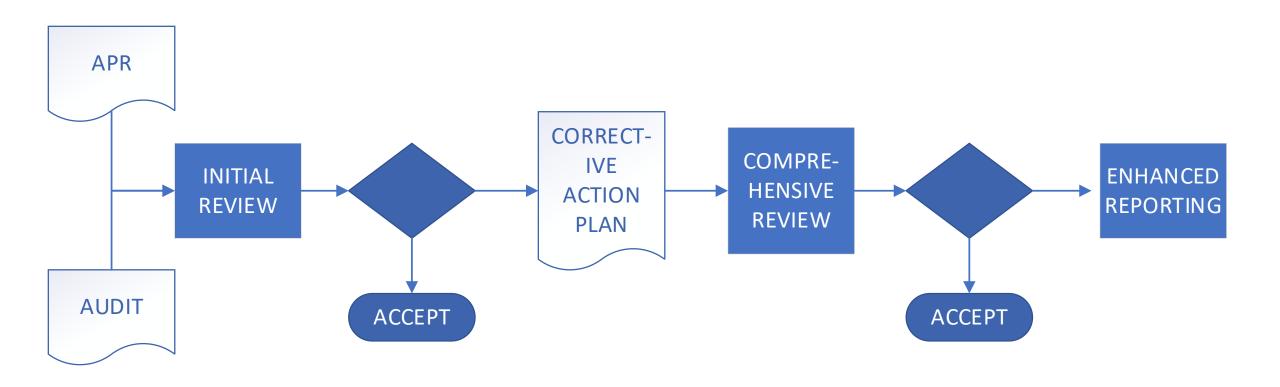
#### **Internal Controls**

- Has the board or council approved all disbursements prior to payment as required by charter or statute?
- Did the local unit have an adopted investment policy, ACH policy, and credit card policy and, to your knowledge, does the local unit comply with said policies?
- To your knowledge, were the bank reconciliations performed timely (within 6 weeks of month end)?
- Are there any reported deficiencies including any other recommendations for improvement? If yes, do not include segregation of duties and/or the preparation of financial statements in your count for the following questions.
- Are any reported deficiencies repeated from the prior year?
- Are there any other instances of noncompliance with guidance issued by the Department of Treasury (eg., Uniform Reporting Format, Accounting Manual, Audit Manual, Numbered Letters, others, see Treasury

#### **Financial Statements**

- General (or primary fund) revenue
- General fund (or primary fund) expenditure (Must be positive)
- General Fund (or primary fund) Other Financing Net Sources/(uses)(Can be positive or negative)
- General Fund (or primary fund) Beginning Balance
- General Fund (or primary fund) Ending Balance
- Governmental Net Position
- Business-type Net Position
- Governmental Activities Long-Term Debt
- Governmental fund revenues

#### **Review Process**



# How to file an audit extension

Dale Kruithoff

Financial Analyst, Audit Section

Local Audit and Finance Division, Michigan Department of Treasury



#### **Extension Request Requirements**

- When an audit report cannot be completed within 6 months after the end of the fiscal year, the chief administrative officer may request an extension of the filing deadline. Requests for extensions must come from the chief administrative officer of the municipality, auditors and CPAs cannot make the request.
- Requests must be made within 6 months from the end of the fiscal year. The request for a filing extension must be made before the audit or F65 is delinquent (within 6 months of the end of the fiscal year).
- Each unit may receive only one 30-day extension per fiscal year.

#### How to Submit the Audit Extension

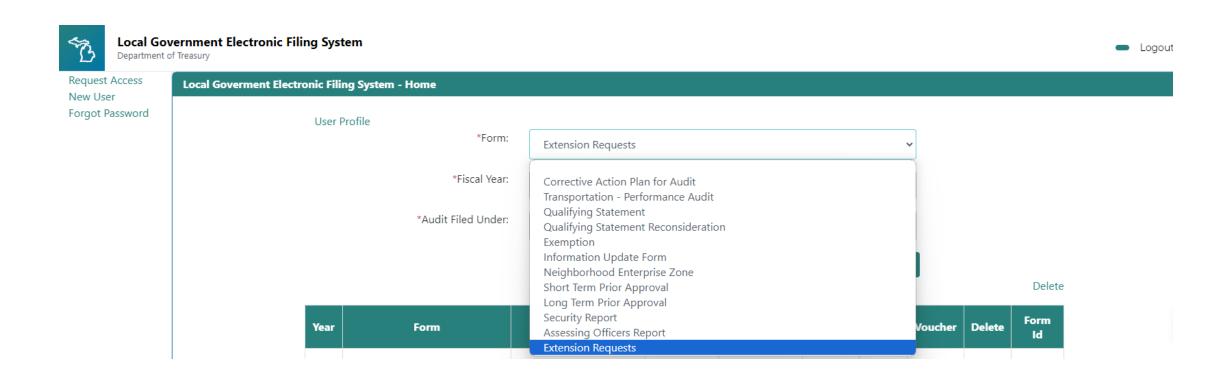
- Go to www.MI.gov/LAFD
  - Click "File and Search Reports"
  - Click "File Online Reports"
- Log in to the Local Government Electronic Filing System using your User ID and Password.
  - Create New User access if you do not already have an account.
  - E-mail LAFD\_Audits@michigan.gov if you have log in issues.

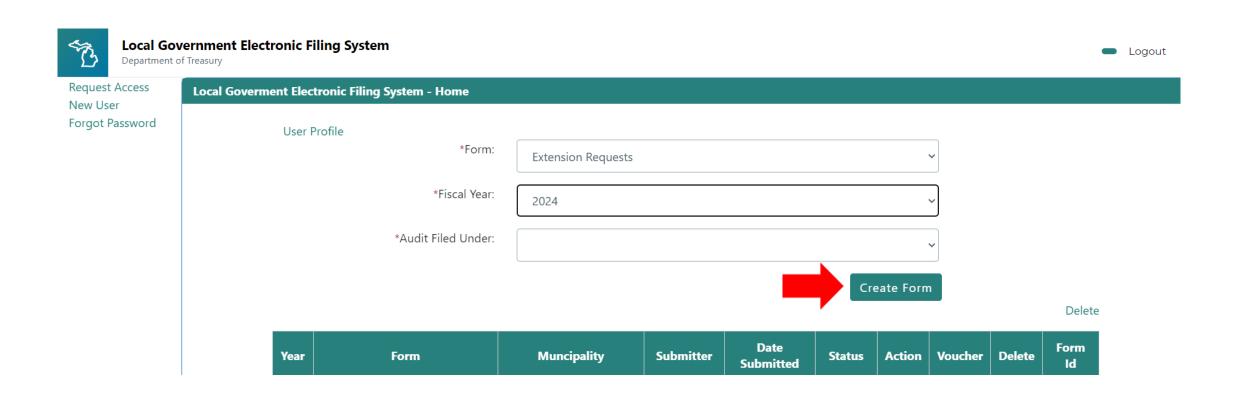


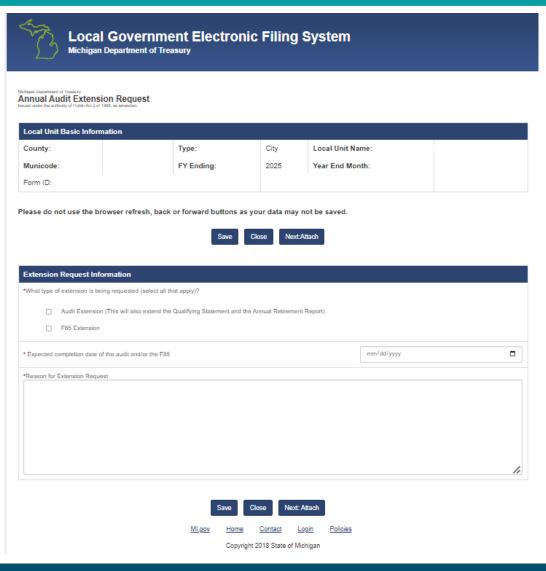
**File and Search Reports** 

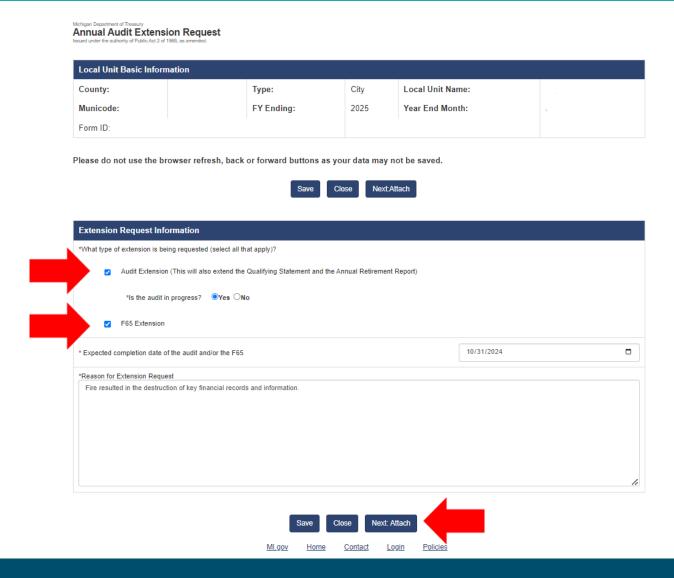


File Online Reports









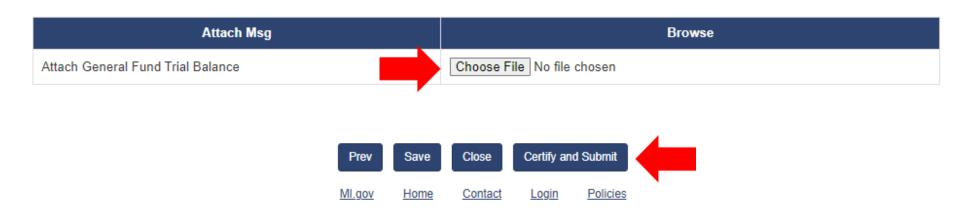
Michigan Department of Treasury

#### **Annual Audit Extension Request**

Issued under the authority of Public Act 2 of 1968, as amended.

Local Unit Basic Information					
County:		Type:	City	Local Unit Name:	
Municode:		FY Ending:	2025	Year End Month:	
Form ID:					

Please do not use the browser refresh, back or forward buttons as your data may not be saved.



#### **Post Submission**

- After the audit extension has been submitted, an analyst will review the request and contact you if they have any clarifying questions.
- The submitted extension request and decision letter are posted publicly to the Document Search Website and an e-mail is sent to the primary contact for the local government unit to let them know that the decision letter has been posted.

#### How to View the Extension Letter

- Go to <u>www.Ml.gov/LAFD</u>
  - Click "File and Search Reports"
  - Click "Document Search"
- Search for your municipality, then search by the fiscal year, document group, and document type.

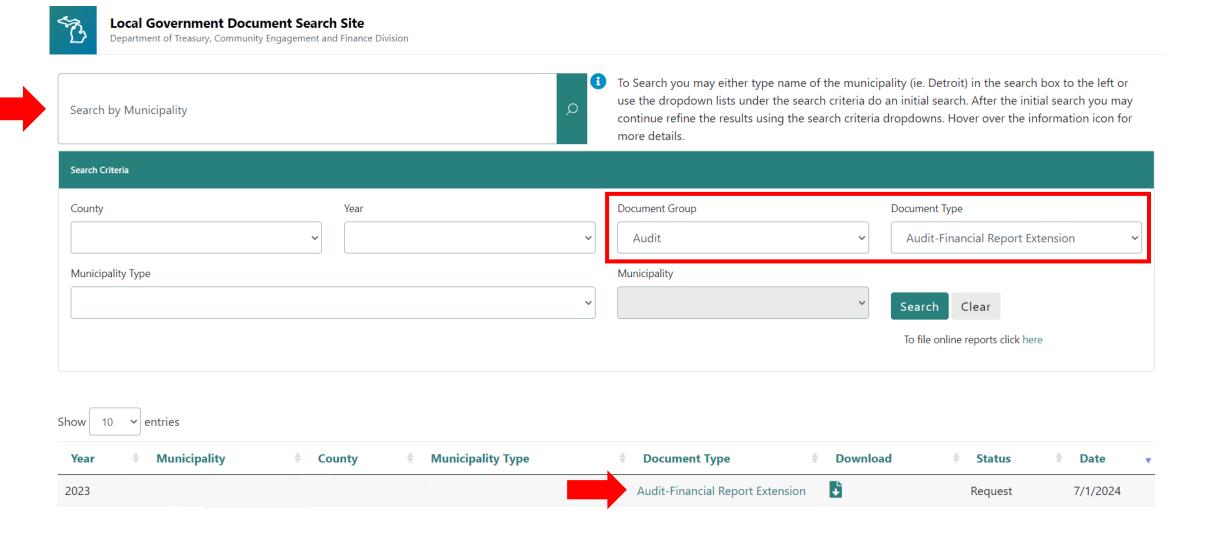


**File and Search Reports** 



**Document Search** 

#### How to View the Extension Letter



### **Extension Letter Example**



GRETCHEN WHITMER

**Auditing Procedures Report: Denial of Extension Request** Fiscal Year: Municipality Code:

Sent Via Email

Dear Governing Body:

Thank you for your recent letter requesting an audit filing extension. We regret to inform you that your request does not comply with the requirements of the Uniform Budget and Accounting Act, Public Act 2 of 1968, as amended.

If the audit becomes delinquent, your municipality will be denied qualified status under the Revised Municipal Finance Act, Public Act 34, of 2001, as amended. You may avoid additional consequences of filing a late audit such as the withholding of state revenue sharing payments (if so received under the Glenn Steil State Revenue Sharing Act of 1971, Public Act 140 of 1971, as amended) by having your CPA file the report by logging into the department's website at: Michigan Department of Treasury/online report.

If you have any questions, contact the audit review staff at (517) 335-7469 or email questions to LAFD Audits@michigan.gov.

Sincerely,



GRETCHEN WHITMER **GOVERNOR** 

RACHAEL EUBANKS

STATE TREASURER

RACHAEL EUBANKS STATE TREASURER

**Auditing Procedures Report: Approval of Extension Request** Fiscal Year: Municipality Code:

Sent Via Email

Dear Governing Body:

Thank you for your recent request for an extension of your audit report. Your request has been approved. Therefore, the audit report will be due no later than 7/31/2024 12:00:00 AM.

You may submit a copy of the audit report online by visiting the website at the following link: Michigan Department of Treasury/online report.

Please contact the audit review staff at LAFD Audits@michigan.gov if you have questions.

Sincerely,

### Other Information

- Each unit may only receive one 30-day extension per fiscal year.
- If the audit is not filed before the end of the extension period, the audit will become delinquent.
- Please e-mail <u>LAFD\_Audits@michigan.gov</u> if you have questions about your audit extension request or any issues submitting the request.

## Public Act 2020 of 2017 Corrective Action Plan Monitoring Updates

Nick Brousseau

Manager, Analytics and Outreach Section

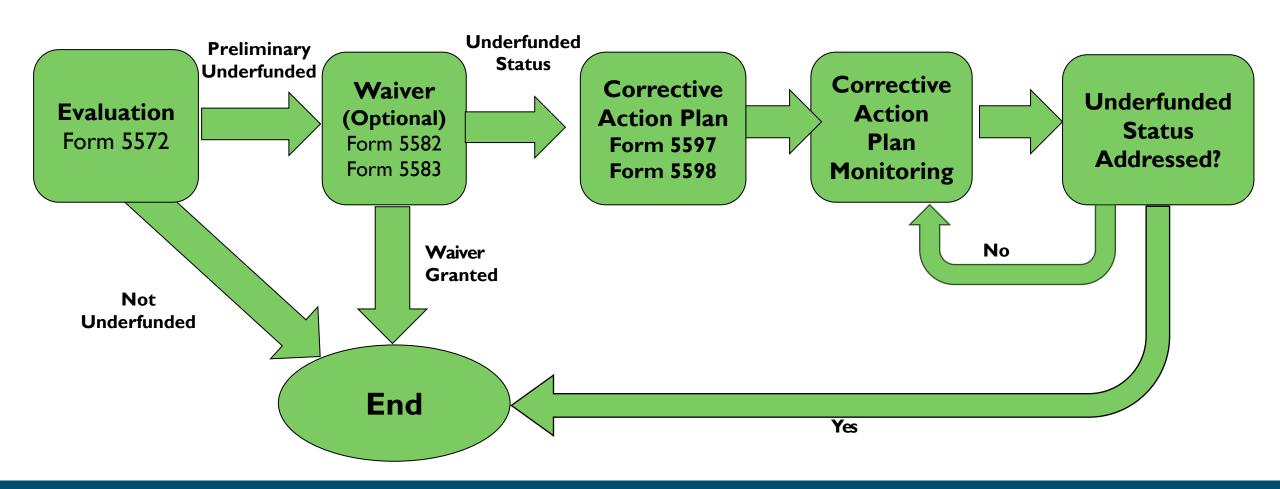
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## **Today's Topics**

- Draft Corrective Action Plan
   Monitoring for Protecting MI Pension
   Grant Awardees (PA 166 of 2022)
- 2. Updated Removal Procedures for local governments in corrective action monitoring
- Updated Corrective Action Plan Monitoring Procedures (PA 202 pf 2017)

#### Public Act 202 of 2017 Evaluation Process



## Protecting MI Pension Grant Program







LOCAL GOVERNMENT PENSION SYSTEMS UNDER 60% FUNDED WERE ELIGIBLE FOR AWARDS TO INCREASE FUNDING TO 60% 127 RETIREMENT SYSTEMS FROM 123 LOCAL GOVERNMENTS RECEIVED AN AWARD OVER \$550 MILLION WERE AWARDED IN THIS GRANT PROGRAM

## Statutory Requirements Protecting MI Pension Grant Awardees



Awardees to be monitored by Municipal Stability Board for 5-Years



Awardees may not provide contractual benefit enhancements unless 100% prefunded



Awardees must calculate liabilities and actuarially determined contributions using alternate assumptions

## Protecting MI Pension Grant Monitoring Process

Awarded Retirement
Systems already
monitored under PA 202
of 2017 removed from
current monitoring

Awardees to be monitoring every 2-years.

First monitoring review in 2025

Eligible for removal after 5-years

Non-awarded underfunded systems continue existing process

## Protecting MI Pension Grant Monitoring Criteria





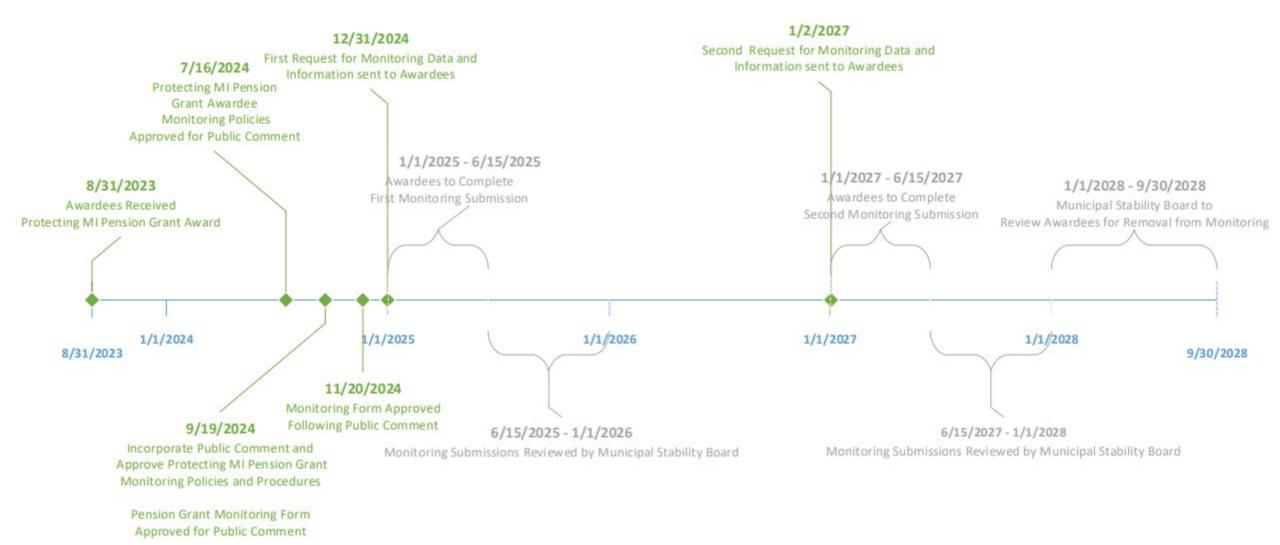


AWARD COMPLIANCE



**SUSTAINABILITY** 

## Protecting MI Pension Grant Monitoring Timeline



## Updates to Removal from Corrective Action Plan Monitoring Policies and Procedures



Board authorized to administratively remove Protecting MI Pension Grant Awardees from existing monitoring process



Sets process for Protecting MI Pension Grant Awardees to be removed from grant monitoring process



Clarifies process around removal process for local governments with retirement systems monitored under PA 202 of 2017 AND Protecting MI Pension Grant Program

## PA 202 of 2017 Corrective Action Plan Monitoring Updates



Formatting of document updated and minor language clean-up



Changed criteria for measuring the sustainability for pension systems from annual increase to total costs as a % of revenues



Requires use of sustainability worksheet or equivalent

### **Next Steps**



Aggregate and implement (where appropriate) public comments on documents sent to LocalRetirementReporting@michigan.gov



Municipal Stability Board to approve final updated documents at September 2024 meeting



Distribute requests for Protecting MI Pension Grant monitoring in 2025



Review policies, forms, and requirements at <a href="https://www.Michigan.gov/MSB">www.Michigan.gov/MSB</a>

## Financially Distressed Cities, Villages, and Townships (FDCVT) Grant Program

Carrie Larsen

Financial Specialist, Revenue Sharing and Grants Division

Office of Revenue and Tax Analysis, Michigan Department of Treasury



## What is the **Financially Distressed** Cities, Villages, and **Townships** (FDCVT) grant program?

Competitive grant program to provide funding to cities, villages, or townships (CVT) on a reimbursement basis

Funding is used for specific projects or services that move the CVT toward financial stability

CVTs can receive a maximum of \$2.0 million per grant year

Grant periods span five years

## Who can apply?

## Cities, Villages, and Townships that demonstrate probable financial distress

- Must meet at least one of 17 defined conditions of probable financial distress
- Examples of conditions of probable financial distress:
  - Failure to have timely deposited minimum obligation to the local unit's pension fund
  - Failure to file annual financial report or audit
  - Ended the fiscal year in a deficit condition
  - Long-term debt rating within or below BBB category or equivalent by one or more credit rating agencies

# How is the program funded?

#### FY 2025: 2024 Public Act 121

Appropriation of \$2.5M from state sales tax revenues

#### City, Village, and Township Revenue Sharing(CVTRS) and County Incentive Program(CIP) lapses

- Funds forfeited by local units that did not meet the required submission deadlines
- The total amount forfeited in FY 2024 is added to the amount available for FY 2025 awards

#### FDCVT grant lapses

 Grantees that do not use all their awarded grant funds may lapse remaining funding. Lapsed funding may be awarded in a future grant year.

## FY 2024\* Grant Funding

Funding Source	Amount
Appropriated	\$2,500,000
FY 2023 Revenue Sharing Lapse	\$153,644
FDCVT Lapse	\$110,306
Total	\$2,763,950

<sup>\*</sup>The FY 2025 funding amount will be determined after the close of FY 2024

## FY 2025 Grant Application

#### Application window:

- 60 days
- Application will likely be released in late 2024

#### Application Requirements:

- Conditions of Probable Financial Distress
  - Must meet at least one
  - Must provide proof of existence of each condition indicated on the application
- Submit a completed application by the due date
  - Detailed description of project
  - Proposed work plan / timeline
  - Detailed proposed budget

## **Application Tips**

Fill in the application completely

Complete separate applications for separate project funding requests

Submit proof of existence of each condition of probable financial distress checked on the application

If partial funding can be accepted, note the minimum amount of funding needed to proceed with the project

## Application Review: FDCVT Committee

#### The FDCVT Committee reviews all applications

#### Application prioritization

- Two or more conditions of probable financial distress
- Financial emergency in past 10 years
- Approved Deficit Elimination Plan for General Fund
- General Fund balance has declined over past 5 years and is less than 3% of General Fund revenues

# Common Project Requests

#### **Building Improvements**

 HVAC renovations, generators, handicap accessibility projects

#### **Equipment Replacement**

Backhoes, graders, vacuum extractor trucks

#### Infrastructure Improvements

Sidewalk repair, parking lot improvements, street lighting

#### **Public Safety**

 Police and fire equipment, patrol vehicles, ambulances, fire trucks

#### Technology and Operational Effectiveness

 Software upgrades, computer and office equipment replacement

#### Water Distribution

 Water main repair, lead service line replacement, water meter replacement, fire hydrant replacement

### FY 2024 Grant Awards

Number of projects awarded: 22

Number of local units awarded: 13

Largest award: \$350,000 to Calumet Village for

Village Hall building upgrades

Smallest award: \$21,390 to Dansville Village for

replacement of water meters

Largest total awards: \$570,950 to Calumet Village

Smallest total awards: \$59,600 to Gaastra City

## FDCVT Historical Information

Application Round	# of Applications	# Awarded	Requested Funding	Appropriated Funding	Awarded Funding*
FY 2015	49	21	\$30.5M	\$8.0M	\$8.0M
FY 2016	51	14	\$29.3M	\$5.0M	\$5.4M
FY 2017	50	13	\$33.8M	\$5.0M	\$5.1M
FY 2018	54	14	\$39.0M	\$5.0M	\$5.4M
FY 2019	38	16	\$25.9M	\$2.5M	\$2.7M
FY 2020	38	15	\$20.4M	\$2.5M	\$2.7M
FY 2021	53	19	\$25.4M	\$2.5M	\$3.0M
FY 2022	42	14	\$22.3M	\$2.5M	\$3.0M
FY 2023	40	15	\$13.9M	\$2.5M	\$2.7M
FY 2024	58	22	\$17.7M	\$2.5M	\$2.8M

<sup>\*</sup>Awarded funding exceeded the appropriation due to CVTRS/CIP and FDCVT funding lapses

## FDCVT Program Information

#### www.Michigan.gov/RevenueSharing

#### Visit our website for:

- Application form
- Application tips
- Grants awarded in past years

#### Questions:

- Email <u>Treas-Grants@michigan.gov</u>
- Call 517-335-7484





### Thank you!

For anything you may have missed, please visit our LAFD webpage for training, guidance, and information.

Don't forget to sign up for our email alerts and keep up to date on what we offer.

