

GRETCHEN WHITMER
GOVERNOR

RACHAEL EUBANKS STATE TREASURER

DATE: June 29, 2020

TO: Financial Review Commission Members

FROM: Patrick Dostine, Departmental Specialist, Treasury

SUBJECT: Year-Three Waiver of Direct FRC Oversight of City of Detroit

Executive Summary

The Financial Review Commission is required to certify that the statutory conditions of Sec 8(2) of the Michigan Financial Review Commission Act, Act 181 of 2014 are met to grant a waiver under the Act. Throughout the second waiver-year, the city has been diligent in providing the Financial Review Commission with timely submissions of information and monthly, quarterly and annual reports as required in Section 3 of Resolution 2018-13. Exhibit A in Resolution 2020-03 details the city's compliance with the statutory conditions and identifies the supporting documentation outlining the city's compliance with the Act. Based upon a review of the city's financial information, submitted reports and discussions during the finance and contracts subcommittee meetings, staff recommends the Financial Review Commission certify that the city of Detroit has met the statutory conditions of Sec. 8(2) and grant the city of Detroit the year-three waiver.

Background

Public Act 181 of 2014 (Act 181) provides for the active oversight of the city of Detroit for not less than 13 years. The Financial Review Commission's (FRC) duties and powers in active oversight are detailed in Sections 6 and 7, respectively, of Act 181. Section 8 sets forth the conditions which, if all are met, require the FRC to annually adopt a resolution granting the waiver and the conditions which, should one occur, require the FRC to rescind the waiver.

Act 181 established the FRC on December 10, 2014 to monitor the city's compliance with the plan of action (POA) and provide oversight of the city's financial and operational activities.

The FRC granted the city of Detroit the second waiver from active oversight on June 24, 2019. The year-two waiver will expire on June 30, 2020 and, therefore, the year-three waiver is now before the FRC for its consideration. In order for the FRC to certify all the statutory conditions are met to grant the year-three waiver, the city's (i) Revenues, (ii) Adopted/Adhered to Deficit-Free Budgets, (iii) Adopted Four-Year Financial Plan FY 2021-2024, (iv) Municipal Securities/Debt Obligations, (v) Legacy Costs and the Retirement Protection Fund (RPF), and (vi) Rainy Day Fund are discussed below to supplement the compliance documents listed in Exhibit A.

i. Revenues

The city's revenue projections in its pre-COVID, four-year financial plan (FY2021-2024) utilized the revenue estimates from the February 2019 Revenue Estimating Conference, as required by Public Act 182 of 2014. However, COVID-19 hit mid-March and immediately impacted key revenue streams for the city. The OCFO had to adjust the February estimates to reflect the sudden and significant revenue shortfalls that were being projected. Therefore, the city council adopted the four-year financial plan with adjusted-down estimates which are displayed in Table 1 below and can be seen again in Table 4: FY 2021-FY 2024 Expenditures & Revenues by Major Classification City of Detroit Budget Development – General Fund, page five.

The city emphasized at the revenue estimating conference that conservative assumptions were used in the forecasting exercises. The estimates were unanimously adopted as presented. Again, the estimates were used as a starting point to make revenue reductions in the current fiscal year as well as projecting for FYs '22, '23 and '24. Below are the assumptions the OCFO used to estimate affected revenues for income tax, state revenue sharing and wagering.

Income Tax

- Individual tax loss assumes 30% annualized U.S. GDP loss in Q2-2020, followed by a slow recovery based on April interim economic forecast;
- Assumes a 20% loss in corporate and partnership tax revenue in FY20, another 40% loss in FY21;
- Ongoing annual losses of \$25M in FY22 & FY23 and \$23M in FY24 below Feb 2020 revenue conference;
- Assumes a sustained recovery following economic contraction, with no more extraordinary COVID-19 closure impacts experienced in FY 2020 and FY 2021;
- While having returned to growth, the city's employment base will remain below prior forecasts;

State Revenue Sharing (constitutional share)

- Losses based on state sales tax reductions from business closures and economic contraction;
- Reductions in statutory share remain a major risk as the state rebalances its budget due to COVID-19;
- Ongoing annual losses of \$4.6M for FY22-FY24 below February 2020 revenue conference
- While having returned to growth, the state sales tax base remains below prior forecasts;

Wagering Tax and Fees

- Assumes closures through 6/30/2020;
- Followed by gradual reopening: July/Aug (20%), Sept/Oct (50%), Nov/Dec (75%), and Jan 2021 (100%);
- Casino activity has returned to normal or otherwise adapted by FY22 to achieve prior forecast;
- The OCFO is comfortable making this assumption, despite the risk of further COVID-related disruption, because the revenues do not include potential gains from internet gaming or sports betting, currently under implementation.

Table 1: (Adjusted) Revenue Estimates, City of Detroit General Fund

FY 2021 Budget - April 2020 Revenue Shortfall

						\$ in mi	llion	15										
		February	20	20 Est	_			,	Apr	il 2020 Est	t			_	Change \$			
eneral Fund	_	FY20		FY21	_	FY20		FY21		FY22		FY23	FY24		FY20		FY21	
Major Taxes																		
Income Tax	\$	329.8	\$	340.4	\$	281.0	\$	239.4	s	322.6	\$	332.0	\$ 343.1	\$	(48.8)	\$	(101.0)	
State Revenue Sharing		208.4		205.0		201.2		190.5		202.0		203.7	205.4		(7.2)		(14.5)	
Wagering Tax/Fees		204.4		206.3		152.6		145.7		189.7		191.6	193.5		(51.8)		(60.6)	
Property Tax		118.4		118.9		117.2		111.9		206.6		208.3	210.0		(1.2)		(7.0)	
Utility Users Tax		28.3		28.5		28.3		28.5		28.7		28.9	29.1		-		-	
Subtotal, Major Taxes	\$	889.3	\$	899.1	\$	780.3	\$	716.0	5	861.8	\$	874.3	\$ 889.3	\$	(109.0)	\$	(183.1)	
Other Revenues	\$	187.6	\$	185.7	\$	158.6	\$	190.7	\$	204.5	\$	205.5	\$ 206.6	\$	(29.0)	\$	5.0	
Grand Total, General Fund	\$	1,076.9	5	1,084.8	\$	938.9	\$	906.7	5	1,066.3	\$	1,079.8	\$ 1,095.9	\$	(138.0)	\$	(178.1)	
ther Funds (GF Impact)																		
BSEED Construction Code Fund	\$	25.0	\$	25.0	\$	15.2	\$	19.0	5	25.0	5	25.0	\$ 25.0	\$	(9.8)	\$	(6.0)	
DDOT Transportation Fund		72.3		73.2		66.3		63.2		73.7		74.1	74.5		(6.0)		(10.0)	
Airport Fund		0.7		0.7		0.5		0.7		0.7		0.7	0.7		(0.2)		-	
Grand Total, All Funds	5	1,174.9	5	1,183.7	\$	1,020.9	\$	989.6	s	1,165.7	5	1,179.6	\$ 1,196.1	\$	(154.0)	5	(194.1)	

ii. Adopted/Adhered to Deficit-Free Budgets

Sec. 8 (2)(a) of Act 181 requires the FRC to certify that the city has adopted and adhered to deficit-free budgets for three consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act. FY 19 marks the fifth straight year (FY2015-FY2019) of audited balanced budgets and operating surpluses. See Table 2 General Fund Unassigned Fund Balance.

Table 2: General Fund Unassigned Fund Balance (Deficit)



For fiscal year 2019, staff from Treasury's Community Engagement and Finance Division reviewed the city's FY 2019 Comprehensive Annual Financial Report (CAFR) for funds with unrestricted deficits. For funds using modified accrual, "unrestricted" fund balance equals the sum of committed, assigned and unassigned balances. The city's FY 2019 CAFR was reviewed independently by two Treasury staff who arrived at the same conclusion: there were six funds with unrestricted deficits; however, in accordance with Treasury's Numbered Letter (NL) 2016-1, no deficit elimination plans are required. See Table 3.

Table 3: Treasury Review of 20	019 CAFR for Deficits
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Fund Name	Fund Type	Audit Page	Comments
Transportation	Enterprise	27	
Detroit Transportation Corporation	Component Unit	35	DEP not required because
Local Development Finance Authority	Component Unit	36	Current Assets > Current Liabilities. NL 2016-1, pages
Museum of African American History	Component Unit	36	2-4
Airport	Enterprise	180	2 1
General Grants	Special Revenue	155	DEP not required because Deferred Inflows of Resources > Unrestricted Deficit. NL 2016-1 page 1.

The audited general fund balance in FY 2019 was \$692 million, up from \$611 million in FY 2018, and the audited unassigned fund balance was \$123 million, down from \$131 million in FY 2018.

For the current fiscal year 2020, due to COVID-19, the city is projecting a revenue shortfall of approximately \$154 million, a shortfall that the city responded to with a comprehensive plan, which utilizes fund balances and cost-reducing strategies. The city presented its response-plan to the FRC in April 2020, and to the finance subcommittee and, again, to the FRC, both in June.

iii. Adopted Four-Year Financial Plan FY 2020-2023

Sec. 8 (2)(c) of Act 181 requires the city's financial plan projects a balanced budget for the current fiscal year (FY2021) and the succeeding three years using general accepted accounting principles and in accordance with the uniform budgeting and accounting act.

To date the city has submitted five, four-year financial plans with balanced budgets.

- FY 2016-FY 2019, FRC approved April 20, 2015;
- FY 2017-FY 2020, FRC approved April 18, 2016;
- FY 2018-FY 2021, FRC approved April 17, 2017;
- FY 2019- FY 2022, FRC approved April 16, 2018;
- FY 2020-FY 2023, submitted April 30, 2019. (In waiver, FRC approval not required.)

Table 4 is the city's adopted Four-Year Financial Plan FY 2021-2024. It includes the adopted budget for FY 2021 plus three forecasted years (FY 2022, FY 2023, FY 2024) in accordance with the requirements of the Home Rule City Act and in compliance with Sec. 8(2)(c) of Act 181, utilizing revenue estimates from the February 2019 Revenue Estimating Conference as a base, but then adjusting-down all revenues based on assumptions due to the COVID outbreak.

Table 4: FY 2021-FY 2024 Expenditures & Revenues by Major Classification City of Detroit Budget Development – General Fund

Expenditures & Revenues by Major Classifications

City of Detroit Budget Development Fund 1000 - General Fund

	FY2019	FY2020	FY2021	FY2022	FY2023	FY2024
Expenditures	Actual	Adopted	Adopted	Forecast	Forecast	Forecast
Salaries & Wages	444,386,455	473,476,107	446,180,656	477,654,995	487,113,115	496,781,023
Employee Benefits	150,697,074	202,512,409	201,267,084	207,746,977	213,800,912	320,875,912
Professional & Contractual Services	77,172,109	83,221,412	79,359,755	78,608,461	77,422,710	76,428,959
Operating Supplies	44,787,325	38,964,735	42,025,235	42,175,082	42,175,082	42,175,082
Operating Services	80,003,409	102,181,376	84,606,237	85,172,601	85,172,601	85,172,601
Equipment Acquisition	27,604,348	188,109	37,950	37,950	37,950	37,950
Capital Outlays	2,609,061	175,000	250,000	250,000	250,000	250,000
Fixed Charges	225,439,320	79,763,090	85,046,628	85,050,620	85,898,676	73,281,815
Other Expenses	140,225,819	105,701,743	85,203,334	89,634,910	87,897,885	87,903,291
Total Expenditures - Recurring	1,192,924,920	1,086,183,981	1,023,976,879	1,066,331,596	1,079,768,931	1,182,906,633
Expenditures - Non-Recurring						
Reserves		57,100,000				-
Total Expenditures - Non-Recurring		57,100,000	-	-	-	
Grand Total Expenditures	1,192,924,920	1,143,283,981	1,023,976,879	1,066,331,596	1,079,768,931	1,182,906,633

	FY2019	FY2020	FY2021	FY2022	FY2023	FY2024
Revenues	Actual	Adopted	Adopted	Forecast	Forecast	Forecast
Grants, Shared Taxes, & Revenues	208,747,124	206,114,000	192,182,000	203,681,734	205,313,734	206,987,734
Revenues from Use of Assets	27,942,298	34,625,100	32,781,199	36,173,012	35,493,116	34,771,324
Sales of Assets & Compensation for Losses	4,159,308	1,742,000	62,000	62,000	62,000	62,000
Sales & Charges for Services	104,701,656	116,792,881	107,378,022	109,089,850	110,067,081	111,064,575
Fines, Forfeits, & Penalties	22,689,235	23,284,000	25,491,000	23,192,000	23,205,000	23,218,000
Licenses, Permits, & Inspection Charges	12,236,096	12,685,000	13,075,000	13,191,000	13,308,000	13,427,000
Taxes, Assessments, & Interest	698,013,799	664,965,000	522,959,000	667,770,000	678,609,000	692,089,000
Contributions & Transfers	15,014,307	17,100,000	5,100,000	5,100,000	5,100,000	5,100,000
Miscellaneous	216,458,297	8,876,000	7,567,000	8,072,000	8,611,000	9,187,000
Total Revenues - Recurring	1,309,962,119	1,086,183,981	906,595,221	1,066,331,596	1,079,768,931	1,095,906,633
Revenues - Non-Recurring						
Contributions and Transfers		57,100,000	117,381,658			87,000,000
Total Revenues - Non-Recurring	-	57,100,000	117,381,658	-	-	87,000,000
Grand Total Revenues	1,309,962,119	1,143,283,981	1,023,976,879	1,066,331,596	1,079,768,931	1,182,906,633

^{*}FY2021-FY2024 excludes \$27 million of pass-through revenues and expenditures previously counted as General Fund in FY2020 Adopted Budget.

iv. Municipal Securities/Debt Obligations

Sec. 8 (2)(b) of Act 181 requires the state treasurer and the city's CFO to certify that (1) all municipal securities or debt obligations sold by or for the benefit of the city in the general public market during the immediately preceding fiscal year and current fiscal year satisfied the capital and other financial requirements of the city and (2) there is a substantial likelihood that municipal securities or debt obligations can be sold by the qualified city or qualified school district in the general public market during the remainder of the current fiscal year and the immediately succeeding fiscal year in amounts sufficient to substantially satisfy all of the capital and other financial requirements of the qualified city or qualified school district during those periods in accordance with the qualified city's or qualified school district's financial plan, as applicable.

Unlimited Tax General Obligation

The \$135 million of UTGO bonds issued in December 2018 provided funding for the city's capital and other financial requirements during FY 2019 and FY 2020. The city is now planning a borrowing of \$80 million in the fall for public safety, recreation and transportation capital projects. The issuance is authorized under the city's 2018 bond resolution. The city has selected JP Morgan Chase and Siebert Williams Shank as co-senior managers to lead the offering.

The city will also seek a ballot and bond-authorizing resolution from city council for \$250 million, which will be used for the rehabilitation and demolition of residential blighted properties in the city in FY 2021 and FY 2022.

The city's credit ratings on its general obligation bonds are currently Ba3 (positive outlook) from Moody's and BB- (negative outlook) from S & P. The city will seek a rating in the coming weeks for its planned \$80 million public offering in the fall.

The city indicated at the June 8 FRC meeting that, should it experience impediments to accessing the public market on its own credit, it has the capacity and is willing to pledge its Distributable State Aid (revenue sharing) as security for the bonds. In doing so, the credit rating for the city's bonds would be based on the state's credit rating, thereby improving the salability of the bonds.

Therefore, there is a substantial likelihood that municipal securities or debt obligations can be sold by the qualified city ... in the general public market during the remainder of the current fiscal year and the immediately succeeding fiscal year in amounts sufficient to substantially satisfy all of the capital and other financial requirements of the qualified city ... during those periods in accordance with the qualified city's ... financial plan, as applicable, as required in Sec. 8(2)(b) of Act 181.

v. Legacy Costs and the Retirement Protection Fund (RPF)

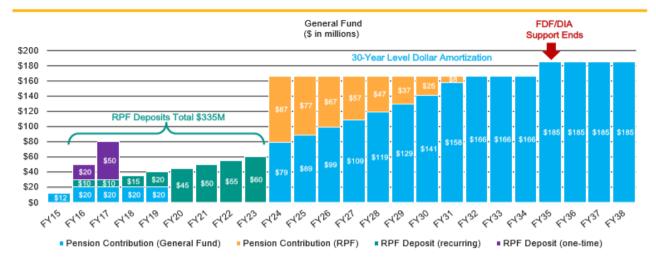
The RPF has earned approximately \$13 million as of May 2020, which is an effective rate of return of 2.95%. In total, the RPF has \$183 million, \$170 million in contributions and \$13 million from interest earnings. The target is \$350 million at 2024.

The FY 2024 pension "cliff" the city's portion of the Actuarial Determined Contribution (ADC) – is \$166 million in the FY 2021-2024 Four-Year Financial Plan. (See Table 5 next page.) This amount was determined by a funding model developed by the city's actuarial consultant. ¹

Table 5: FY 2021 Retirement Protection Fund Plan

¹ Based on the 2019 Police and Fire and General Retirement valuations, the combined ADC in FY 2024 is \$205 million (level dollar) and \$263 million (level principal). These amounts do not reflect contributions from FDF, DIA, DWSD, and DP which total \$26 million in FY '24.

FY 2021 Retiree Protection Fund Plan



^{*} Excludes "Grand Bargain" contributions from State of Michigan, Foundation for Detroit's Future (FDF), and Detfikithate DWSD and Library liabilities and contributions are separate

The pension pressures will be a long-term budget challenge for the city. It is the city's policy to reexamine the pension system and the RPF every year for future funding requirements and to adjust its funding plan as needed during the annual budget development process. The FY 2021 adopted budget includes the previously planned RPF contributions (\$50 million FY '21, \$55 million FY '22, and \$60 million FY 23). The city understands that identifying additional pension funding is a high priority. Furthermore, the city understands that as federal funding becomes available and revenues recover, additional resources must, too, be committed to funding the pension.

vi. Rainy Day Fund

Act 182 requires the city of Detroit to maintain a 5% minimum budget reserve. Even with the \$50 million withdrawal and its utilization in the FY 2021 adopted budget, the city's reserve remains at or above the 5% requirement. In FY 2024, the city projects it will need to add \$2 million (see Table 6) to the budget reserve to remain in compliance with Act 182.

BUDGET RESERVE SCHEDULE

E	City of D Budget Reser			
	FY 2020-2021	FY 2021-2022	FY 2022-2023	FY 2023-2024
Beginning Balance	\$ 107,280,192	\$ 57,280,192	\$ 57,280,192	\$ 57,280,192
Transfer In / (Out)	\$ (50,000,000)	\$ -	\$ -	\$ 2,000,000
Ending Balance	\$ 57,280,192	\$ 57,280,192	\$ 57,280,192	\$ 59,280,192
% of recurring expenditures	5.6%	5.4%	5.3%	5.0%
Minimum Balance (5% of recurring expenditures)	\$ 51,198,844	\$ 53,316,580	\$ 53,988,447	\$ 59,145,332
PA 182 Sec 4t (1) (c) (vi) - Four-Year Financial Plan Requirement: Include a general reserve fund for each fiscal year to cover potential reduct	ions in projected revenues or incre	ases in projected expenditures equi	al to not less than 5% of projected e	xpenditures for the fiscal year

Conclusion

For the above-written reasons and Exhibit A, staff recommends the FRC certify the city of Detroit has met all of the statutory conditions required in Sec. 8(2) and grant the city of Detroit the year-three waiver.

Going forward, the FRC, utilizing the submissions of financial reports by the city pursuant to Resolution 2018-13, will continue to follow the city's progress especially closely over the next fiscal year to verify, monthly, that the city remains in compliance with and does not trigger any conditions in Sec. 8(3)(a) through (h), the waiver rescission section, of Michigan Financial Review Commission Act, Act 181 of 2014.



GRETCHEN WHITMER
GOVERNOR

RACHAEL EUBANKS STATE TREASURER

DATE: June 2, 2020

TO: State Budget Director Chris Kolb, CFO David Massaron,

Council President Brenda Jones, David Nicholson, John Walsh, State Treasurer

Rachael Eubanks

FROM: Patrick Dostine, Departmental Specialist

Financial Review Commission

SUBJECT: FRC City Finance Subcommittee June 2, 2020 Meeting Recap

The following is a recap of the FRC city finance subcommittee call on June 2, 2020. The finance subcommittee was convened for the purpose of receiving an overview of the city's finances and operations as the city nears the end of its year-two waiver, which was granted June 2019. On June 29, the FRC will take up for consideration the extension of the waiver for another year.

Introduction

The Office of Chief Financial Officer (OCFO) presentation covered, among other things, revised revenues and expenditures in the FY 2021 budget and their revised projections in the Four-Year Financial Plan, FY2021-FY2024 (plan) and other adjustments due to the COVID-19 outbreak. This memorandum provides an overview of the revised revenue estimates, the assumptions behind the estimates, changes in expenditures, risks to the FY 2021 budget and Four-Year Financial Plan, and the city's legacy pension obligations and the retiree protection plan.

The Mayor presented his original budget, utilizing revenues from the February 19, 2020 revenue estimating conference, to city council on March 6. Ten days later, with the COVID outbreak escalating, the three casinos closed. A revised budget with recommended changes was formulated and presented by the mayor to council on April 14. City council held budget hearings and subsequently adopted the revised FY 2021 budget on May 5. The OCFO submitted a balanced budget and Four-Year Financial Plan to the FRC May 29.

FY 2021 Budget Revenues, April 2020 Revenue Shortfall

The table on the next page (FY 2021 Budget – April 2020 Revenue Shortfall) shows the effects of COVID on the city's general fund- and other funds revenues. The first two columns show the revenues that were adopted at the February revenue estimating conference for FY '20 and FY '21. The middle five columns show the adjusted-down revenues (in April) for FY '20-FY '24. The last two columns are the differences between February's estimates and April's.

FY 2021 Budget - April 2020 Revenue Shortfall

						\$ in m	illion	15										
	_	February	20	20 Est	_	April 2020 Est								_	Change \$			
General Fund Major Taxes	_	FY20		FY21	_	FY20		FY21		FY22		FY23		FY24	_	FY20		FY21
Income Tax	\$	329.8	5	340.4	5	281.0	\$	239.4	\$	322.6	\$	332.0	\$	343.1	\$	(48.8)	5	(101.0)
State Revenue Sharing		208.4		205.0		201.2		190.5		202.0		203.7		205.4		(7.2)		(14.5)
Wagering Tax/Fees		204.4		206.3		152.6		145.7		189.7		191.6		193.5		(51.8)		(60.6)
Property Tax		118.4		118.9		117.2		111.9		206.6		208.3		210.0		(1.2)		(7.0)
Utility Users Tax		28.3		28.5		28.3		28.5		28.7		28.9		29.1		-		-
Subtotal, Major Taxes	\$	889.3	5	899.1	5	780.3	\$	716.0	\$	861.8	\$	874.3	\$	889.3	\$	(109.0)	\$	(183.1)
Other Revenues	\$	187.6	\$	185.7	5	158.6	\$	190.7	\$	204.5	\$	205.5	\$	206.6	5	(29.0)	\$	5.0
Grand Total, General Fund	\$	1,076.9	\$	1,084.8	5	938.9	\$	906.7	\$	1,066.3	\$	1,079.8	\$	1,095.9	\$	(138.0)	\$	(178.1)
Other Funds (GF Impact)																		
BSEED Construction Code Fund	\$	25.0	\$	25.0	5	15.2	\$	19.0	\$	25.0	\$	25.0	\$	25.0	\$	(9.8)	s	(6.0)
DDOT Transportation Fund		72.3		73.2		66.3		63.2		73.7		74.1		74.5		(6.0)		(10.0)
Airport Fund		0.7		0.7		0.5		0.7		0.7		0.7		0.7		(0.2)		-
Grand Total, All Funds	\$	1,174.9	\$	1,183.7	5	1,020.9	\$	989.6	\$	1,165.7	\$	1,179.6	\$	1,196.1	\$	(154.0)	\$	(194.1)

The grand totals (all funds) in the last two columns (-\$154 million in FY '20 and -\$194.1 million in FY '21) are the revenue shortfalls the OCFO presented in detail (along with the city's comprehensive response) to the FRC in April. The revenue estimates in the middle five columns are the estimates utilized in the city's Four-Year Financial Plan.

FY '20 and FY '21 Revenue Assumptions

Income Tax

The city's largest revenue stream is income tax. In estimating the loss of individual income taxes, the city assumes a 30% annualized loss in gross domestic product (GDP) in the second quarter of 2020, followed by a slow recovery based on April interim economic forecast from the University of Michigan. In addition, the estimate assumes a 20% loss in corporate and partnership tax revenue in FY '20 and another 40% loss in FY '21.

A commissioner contemplated whether the city's assumptions will account for the loss of income taxes due to, for example, workers who once worked in the city but decide to work out of their homes, either permanently or at least intermittently. The city said for the out-years, FY '22 – FY '24, it anticipates ongoing income tax losses of \$25 million in FY '22 and FY '23 and \$23 million in FY '24.

Wagering Tax and Fees

Revenue from the casinos is another significant revenue source for the city, approximately \$600,000 a day. The city assumes the casinos will be closed through June 30, followed by a gradual reopening: July/August (20%); September/October (50%); November/December (75%) and back to full capacity in January 2021.

The city acknowledged that its wagering-tax revenue assumptions (casinos at full capacity in January 2021) could have been "more conservative". However, the CFO noted the city did not

factor in internet gaming and sports betting revenue estimates, revenues that will hopefully mitigate a slower casino reopening if that should happen, he said. The CFO said the city is going to monitor the reopening very closely and added that in other states there has been a "pent-up appetite" for reopened entertainment venues like casinos.

Property Taxes

Property tax estimates assume a 50% loss in delinquent tax payment plan revenue through the end of FY '20 and for all of FY '21. The city does not anticipate no affect on the summer 2020 tax levy which are based on values as of December 31, 2019.

State Revenue Sharing (constitutional)

The reduction in constitutional state revenue sharing is based on reductions in state sales tax from business closures and economic contraction. Reduction is statutory revenue sharing remains a risk as the state works through its own challenges

Other Revenue Losses

Please see slide #11 for a list of the remaining other-revenue losses.

Expenditure Changes FY 2021-FY 2024 Four-Year Financial Plan

The city made adjustments to the expenditure side of the equation to accommodate the revenue short fall (see table below). For FY '21, the city made adjustments totaling \$116.2 million. It was not made clear at the meeting what comprised the \$116.2 million. For the out-years ('22,'23 and '24) there are ongoing annual savings of \$9.6 million due to the anticipated cancellation of COLA payments and annual salary increases. General fund contributions to DDOT are reduced (\$20 million annually) and replaced by street fund dollars. And finally, the city has to add \$2 million to the statutory mandated 5% budget reserve¹ in FY '24.

FY 2021 - FY 2024 Four-Year Financial Plan

General Fund	FY 2021	FY 2022	FY 2023	FY 2024
March 2020 Budgetecommendation	\$1,140.2M	\$1,095.9M	\$1,109.4	\$1,210.5
FY21Net Expenditure Changes	(\$116.2M)	-	-	-
Ongoin@avings from Cancelled FY21 General Wage Inc.	ease -	(\$9.6M)	(\$9.6M)	(\$9.6M)
Reduce DDOT Contribution by Using Street Fund (per Ac	-	(\$20M)	(\$20M)	(\$20M)
RainyDay Fund (Budget Reserve) Deposit	-	-	-	\$2M
Revised Expenditures Total	\$1,024.0M	\$1,066.3M	\$1,079.8M	\$1,182.9M

Potential Risks to the FY '21 Budget and Four-Year Financial Plan

¹ Note: PA 182 Sec 4t (1) (c) (vi) - Four-Year Financial Plan Requirement: Include a general reserve fund for each fiscal year to cover potential reductions in projected revenues or increases in projected expenditures equal to not less than 5% of projected expenditures for the fiscal year. The city's Four-Year Financial Plan satisfies this requirement.

- A second wave of COVID-19:
- What the world looks like after COVID-19; specifically, the work routines and entertainment habits of people;
- Slower reopening of the casinos;
- Pension board funding policy;
- Labor negotiations to eliminate COLAs and annual increases are unsuccessful;
- Reduced statutory general revenue sharing;
- Pension assets fail to earn their expected return;
- Federal government disallows stimulus for lost revenue.

Workforce Savings Tracking Sheet

The city anticipates workforce savings in FY '20 (\$4.3 million) and FY '21 (\$32.3 million) for a total of \$36.6 million. They have developed a tracking sheet and will begin reporting this month. The instrument is designed to capture projected and actual savings by city department (see below).

Department	Projected Regular Cost (w/o reductions)	Projected ReducecCost (with reductions)	Projected Savings	Actual Cost	Actual Savings	Changen Savings (Projected vs. Actual)	Notes
DPW							
OCFO							
Fire							
Health							
HR							
CRIO							
DoIT							

FY 2021 Retiree Protection Fund (RPF)

The FY 2024 pension "cliff" – the Actuarial Determined Contribution (ADC) – is \$166 million using a level dollar amortization. In 2035 when the contributions from the foundations and the DIA end, the city's general fund contribution increases to \$185 annually.

The OCFO said the RPF currently has \$183 million, \$170 million from contributions and \$13 million from interest earnings as of May 2020.

A discussion ensued during the subcommittee meeting regarding the anticipated growth in the annual contribution from the city's general fund in FY 2024 given the market losses in March and modest, forecasted market earnings over the next three fiscal years. The OCFO said \$20 million a year could be added to the payment.

The city also noted that later this summer the OCFO is going to make a presentation to the pension boards and investment committees as these entities are contemplating the adoption of a

funding policy. It's critical that a funding policy not add pressures to the city's challenged general fund.

Planned Future Borrowing

The city is planning a borrowing of \$80 million in the fall for public safety, recreation and transportation capital projects. The issuance is authorized under the city's 2018 bond resolution. The city has selected JP Morgan Chase and Siebert Williams Shank as co-senior managers to lead the offering. If the city should encounter any issues getting the borrowing placed in the public market, it will consider a direct loan with JP Morgan Chase. The city's credit ratings on its general obligation bonds are currently Ba3 (positive outlook) from Moody's and BB-(negative outlook) from S & P.

Foundations – City of Detroit Collaborations

The CFO remarked that the philanthropic community has been "tremendous" in supporting the city in its response to the unprecedented crisis at hand. As an example, he noted how the Quicken Loans foundation was instrumental in setting up and operating the call center for the city's testing site at the former State Fair grounds. The foundation provided a scheduling and appointment-setting process at no charge to the city. Other collaborations resulted in PPEs being issued to small businesses that supported restart plans and helped in filling service gaps in targeted areas due to cutbacks or reductions. The CFO said the philanthropic and business communities have been an integral part to the city's ability to make investment in people and he looks forward to a continuing partnership.

Conclusion

The city submitted to the FRC on May 29 a balanced FY '21 budget and Four-Year Financial Plan, also with balanced budgets in the succeeding three years, meeting the requirement in Sec. 8(2)(c) of the Financial Review Commission Act. The CFO noted that the city's audited FY 19 general fund fund balance peaked at \$692 million but will start to go down.

Because of the rapid onset of the COVID-19 outbreak and its concomitant impact on the local and state economies, the city was faced with sudden and significant revenue shortfalls in FY '20 (-\$154 million) and (projected) FY '21 (-\$194 million). To address the shortfalls, the city utilized/repurposed unassigned- (\$104 million of \$123 million) and assigned fund balances, budget reserves (\$50 million of \$107 million), CARES Act transportation grant dollars (\$34 million) and implemented cost-saving measures (\$50 million in total) across its workforce. Repurposing the fund balances means the city will forgo a supplemental payment to the RPF, blight remediation and capital improvement programs, a deposit to the budget reserve, and an affordable housing initiative, and other initiatives.

The CFO said unlike previous years when the city was budgeting operating surpluses, the city now must manage "much more diligently and scrupulously" making sure every expense is "good because a lot of the cushion or reserves aren't there any longer."

See the Appendix to review the OCFO's entire presentation: FRC Finance Subcommittee: City of Detroit.



GRETCHEN WHITMER
GOVERNOR

RACHAEL EUBANKS STATE TREASURER

DATE: May 6, 2020

TO: State Treasurer Racheal Eubanks, Chief Financial Officer David Massaron,

Council President Brenda Jones, State Budget Director Chris Kolb, David

Nicholson, Stacy Fox, John Walsh, Ronald Rose

FROM: Patrick Dostine, Departmental Specialist

Financial Review Commission

SUBJECT: FRC-City Contracts/Grants Subcommittee May 6, 2020 Meeting Recap

The following is a recap of the FRC-city contracts subcommittee call on May 6, 2020. The contracts subcommittee was convened for the purpose of receiving an overview and update of the city's offices of procurement and grants and development. The city is nearing the end of its year-two waiver, which was granted June 2019. On June 29, the FRC will take up for consideration the extension of the waiver for another year.

The agenda and supporting materials are attached.

City of Detroit- Report to the Contracts/Grants Subcommittee

The Office of the Chief Financial Officer (OCFO) made a presentation that updated commissioners on several departmental operations in the OCFO. This memorandum will primarily focus on the presentations from the offices of contracting and procurement and development and grants and their activities and responses relative to the COVID-19 emergency.

Office of Contracting and Procurement (OCP)

As of May 1, 2020, the city has utilized the city's emergency procurement ordinance to purchase \$17.8 million of goods and services to address the COVID-19 pandemic. The Chief Procurement Officer (CPO) told committee members that the OCP is operating within a defined set of federal and state regulations and city ordinances.

The CPO classified the emergency purchases into five categories: 1) supplies, materials, and equipment (test kits, swabs, personal protection equipment, hand sanitizer) 2) capacity-building, hiring healthcare professionals to staff the State Fair Grounds and the health center, and other operations; 3) information sharing, coordination, communication, and Emergency Operations Center; 4) cleaning operations, utilization of electrostatic technology to clean police precincts,

fire departments, EMS units, office areas, and responder centers; and 5) social distancing and quarantine enforcement measures at the Detroit Rescue Mission Ministries and Salvation Army.

City Council adopted a resolution that appropriated \$30 million which is being utilized by the OCP to make the emergency purchases. The city anticipates the costs of the emergency purchases will be reimbursed by FEMA (the Stafford Act), the CARES Act, or a variety of discretionary grants/pass-through dollars that have been made available to local governments responding to the pandemic.

Office of Development and Grants (ODG)

The Director of ODG said her office is focused on 1) grants that were already active at the time of the pandemic and 2) implementing a strategy that allows the city to maximize reimbursements for incurred costs related to the pandemic.

The ODG was able to conduct a "rapid review" of 170 (active) grants across all departments for changes needed due to the COVID-19. The review advantaged the city to secure extensions, secure amendments, and make adjustments to scope of services for 51 grants thus far. One example is the city got extensions on its MDNR grants and communicated with the state's department about construction stop dates and resume dates.

The ODG will seek reimbursement from three main buckets of funding:

- FEMA Public Assistance Program. These funds are intended to cover costs incurred -narrowly focused -- to directly save lives. The funds were available January 20, 2020 and
 will expire when the president declares the national emergency over. This is a 75%
 federal, 25% local match program. The match cannot come from federal funds. The ODG
 is exploring how the 25% match can be covered by donations, private grant funds, and
 other *non*-federal funds, separate from the general fund, to make sure the city is 100%
 reimbursed for public-health related expenditures. The director said the FEMA funds will
 almost certainly be audited and that the ODG is working diligently to document all costs.
- CARES Act COVID Relief Fund. Unlike the FEMA dollars, these funds are cash up front from the U.S Treasury, and the guidance being issued by Treasury is "relatively broad in scope." These funds are available for costs incurred between March 1, 2020 to December 30, 2020 "in response to the emergency" and not previously budgeted. Upon submitting its certifications, the city of Detroit received \$116.9 million. Finally, these funds will likely be audited, and any unspent funds must be returned to the U.S. Treasury. The ODG is working diligently to document all costs as well.
- CARES Act Agency-based Grants. Within the CARES Act, there were specific
 allocations to different federal agencies. Many of the allocations are being passed to state
 and local governments as formula grants or as discretionary grant opportunities. The city
 has received awards and commitments of \$97 million from state and federal sources,
 including HUD (CDBG, ESG, HOPWA), HRSA, FTA¹ to support public transportation
 response, MDHHS for COVID-19 staff and supplies, and Mi EGLE to support the water

¹ Community Development Block Grant; Emergency Shelter Grants; Housing Opportunities for Persons with AIDS; Health Resources and Services Administration; Federal Transit Administration.

restart program. Many of these grants are typically allowing back-charging of COVID-19 response activities incurred starting January 20, 2020. The ODG is considering which of the city's costs incurred to date can be charged to these monies.

Guidehouse

The OCP procured the services of Guidehouse to assist the ODG in maximizing federal funding from the FEMA public assistance program, the CARES Act, and CARES Act agency-based grants, and future stimulus legislation. Guidehouse began April 27, 2020.

Guidehouse's first phase of work includes reviewing the data and records the city began collecting from the start of the pandemic, developing a response run-rate financial analysis for relevant recovery scenarios, and conducting an inventory and match-expense data to current and anticipated funding sources.

In addition, the city with Guidehouse is evaluating agency-based grant opportunities from the CARES Act.

Tables Tracking Emergency Purchases and Federal Funds

Lastly, the city has committed to provide to the FRC updates to the emergency procurement purchases and secured federal dollars the city has tracked thus far and presented in the Powerpoint on pages 19 and 24.

Other Accomplishments/Initiatives Noted During the Meeting

- The city continues to build on its progress and to focus attention on addressing: procurement operations; revenue collection; and financial planning including implementing position-control.
- The procurement office continues, post-FRC active oversight, to post all contracts on the city's website. Above all, the CPO noted, the office continues to utilize the internal controls in place, which were developed in consonant with the Financial Review Commission and the contract/grants subcommittee.
- The Office of the Treasurer's kiosk initiative and Mobile APP transactions. Kiosk and mobile app usage continue to increase since the programs began in 2018. From 2019 to 2020, the number of kiosk transactions has increased from 40,528 to almost 50,000 (up 21%) and dollars collected have increased from \$17.2 million to \$19.4 million (up 13%). Similarly, mobile app usage has increased over the same period from 12,160 transactions to 20,036 (up 65%). Dollars collected have increased 73%, from \$6.1 million to \$10.6 million.
- The city continues to consolidate bank accounts, from 594 in 2016 to 153 as of May 1, 2020. Staff said this creates better control over cash activity, timelier reconciliations, and quicker turnaround for the posting and validation of transactions. The city expects another 25 to 30 accounts will be eliminated with the recent procurement of Chemical Bank and JP Morgan.

• On April 24, 2020, CFO Directive No. 2020-101-007 on position control was issued, followed by a launch of a new position control system through NeoGov on April 27, 2020.

See the Appendix to review the OCFO's entire presentation: FRC Contracts Subcommittee, City of Detroit.



FRC Finance Subcommittee

City of Detroit

June 2, 2020

Detroit Has Proactively Managed its Finances Since First Waiver Renewal in 2019

- Positive FY 2018-19 financial results
- 2. Decisive FY 2019-20 actions to address revenue shortfall
- 3. Adopted FY 2020-21 budget

All conditions of the FRC waiver continue to be met.

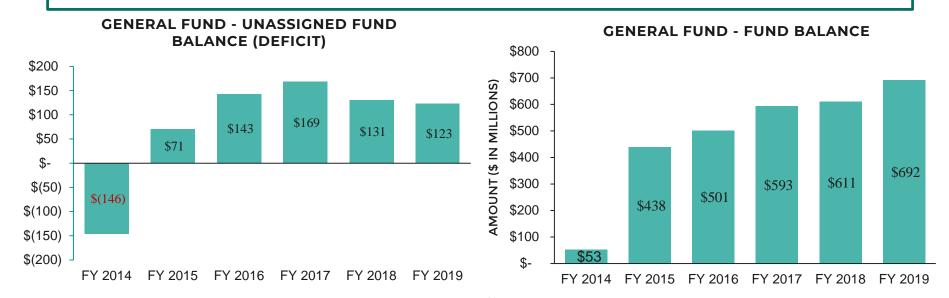


Audited FY 2018-19 Financial Results



Audited FY 2018-19 Financial Results

- FY 2018-19 marks five straight years of balanced budgets and operating surpluses
- Growing GF fund balance, reaching nearly \$700 million in FY 2018-19
- FY 2018-19 results outperformed the budget



FY 2019-20 Accomplishments



Recent OCFO Accomplishments

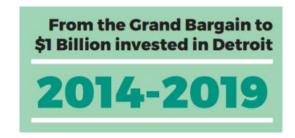
• *University Economic Analysis Partnership*: City is partnering with UM, MSU, and WSU to provide Detroit-specific economic data and allow city government and community stakeholders to quantify local economic conditions and design effective programs.







- *UltiPro*: Ongoing project to transition all City employees to modern human resources and payroll system; all employees, except DPD, are now online according to plan.
- *\$1B Raised*: In grant revenue since 2014 to support residents, business, and neighborhoods; 2019 marked first calendar year with \$300+ million raised.





Adopted FY 2020-21 Budget and FY 2021-2024 Four-Year Financial Plan Overview



FY 2021 Budget - April 2020 Revenue Shortfall

Due to the Coronavirus Disease 2019 (COVID-19) public health emergency and its mandatory business closures and impact on the national economy, the Office of Budget projected revenue shortfalls of \$154 million in FY 2020 and \$194 million in FY 2021 driven by the following:

- Gaming revenue losses directly tied to the casino closures on March 16, 2020
- Income tax reduction as employers have laid off and furloughed workers and there is a forecasted contraction in the national and state economy
- Anticipated State Revenue Sharing reduction due to a drop in state sales taxes
- Other revenue losses from suspended parking enforcement, bus fare interruption to protect drivers
 from COVID-19 and a reduction in business and construction permitting activity

The projected revenue shortfalls required changes to the Recommended Budget the Mayor presented on March 6, 2020. The Mayor presented his recommended changes in April 2020, and the City Council approved the FY 2021 Budget with those changes on May 5, 2020.



FY 2021 Budget - April 2020 Revenue Shortfall

City of Detroit - Estimated COVID-19 Revenue Impacts

\$ in millions

	 February	/ 20	20 Est			Apr	il 2020 Es	t			Cha	nge	\$
General Fund	FY20		FY21	FY20	FY21		FY22		FY23	FY24	FY20		FY21
Major Taxes													
Income Tax	\$ 329.8	\$	340.4	\$ 281.0	\$ 239.4	\$	322.6	\$	332.0	\$ 343.1	\$ (48.8)	\$	(101.0)
State Revenue Sharing	208.4		205.0	201.2	190.5		202.0		203.7	205.4	(7.2)		(14.5)
Wagering Tax/Fees	204.4		206.3	152.6	145.7		189.7		191.6	193.5	(51.8)		(60.6)
Property Tax	118.4		118.9	117.2	111.9		206.6		208.3	210.0	(1.2)		(7.0)
Utility Users Tax	28.3		28.5	28.3	28.5		28.7		28.9	29.1	-		-
Subtotal, Major Taxes	\$ 889.3	\$	899.1	\$ 780.3	\$ 716.0	\$	861.8	\$	874.3	\$ 889.3	\$ (109.0)	\$	(183.1)
Other Revenues	\$ 187.6	\$	185.7	\$ 158.6	\$ 190.7	\$	204.5	\$	205.5	\$ 206.6	\$ (29.0)	\$	5.0
Grand Total, General Fund	\$ 1,076.9	\$	1,084.8	\$ 938.9	\$ 906.7	\$	1,066.3	\$	1,079.8	\$ 1,095.9	\$ (138.0)	\$	(178.1)
Other Funds (GF Impact)													
BSEED Construction Code Fund	\$ 25.0	\$	25.0	\$ 15.2	\$ 19.0	\$	25.0	\$	25.0	\$ 25.0	\$ (9.8)	\$	(6.0)
DDOT Transportation Fund	72.3		73.2	66.3	63.2		73.7		74.1	74.5	(6.0)		(10.0)
Airport Fund	0.7		0.7	0.5	0.7		0.7		0.7	0.7	(0.2)		-
Grand Total, All Funds	\$ 1,174.9	\$	1,183.7	\$ 1,020.9	\$ 989.6	\$	1,165.7	\$	1,179.6	\$ 1,196.1	\$ (154.0)	\$	(194.1)

^{*} All years have been adjusted to exclude \$27M of General Fund interfund reimbursements and pass-through contributions that will no longer be categorized as revenue but were previously.

FY 2020 and FY 2021 Revenue Assumptions

Income Tax

- Individual tax loss assumes 30% annualized US GDP loss in Q2-2020, followed by a slow recovery based on April interim economic forecast from the University of Michigan
- Assumes a 20% loss in corporate and partnership tax revenue in FY20, another 40% loss in FY21

Wagering Tax and Fees

- Assumes closures through 6/30/2020
- Followed by gradual reopening: July/Aug (20%), Sept/Oct (50%), Nov/Dec (75%), and Jan 2021 (100%)

Property Taxes

- Assumes 50% loss in delinquent tax payment plan revenue through end of FY20 and for all of FY21
- No impact on summer 2020 tax levy, which are based on values as of 12/31/2019



FY 2020 and FY 2021 Revenue Assumptions

State Revenue Sharing (constitutional share)

- Losses based on State sales tax reductions from business closures and economic contraction
- Reductions in statutory share remain a major risk as the State rebalances its budget due to COVID-19

Other Revenue Losses

- Court Fees/Fines and EMS Fees from disrupted collections or reduced activity through 6/30/2020
- Parking Fees/Fines from suspension of parking enforcement through 6/30/2020
- Investment Earnings adversely impacted by market reaction
- Business Licenses and Construction Permit/Inspection Fees from closures and economic contraction
- DDOT Bus Fares Interrupted to protect drivers through 12/31/2020
 - Construction Code Fund, DDOT, and Airport revenue losses impact the General Fund through a contribution increase, absent another solution



FY 2021 Budget - April 2020 Budget Changes

The following budget changes offset the projected revenue losses for FY 2020 and FY 2021.

Budget Changes	FY 2020	FY 2021
Repurpose Prior Year Fund Balance*	\$33M	\$67.4M
RainyDay Fund (Budget Reserve) Withdrawal	-	\$50M
PreCOVIDI9Projected Surplus (Feb 2020)	\$51M	-
Repurpose CurreBtight and Capital Funds	\$59.7M	-
CARES Act Transit Grant to Reduce DDOT/People Mover Contribution	-	\$24M
CARES Addransit Grant for DDOT Revenue Losses	\$6M	\$10M
Workforce Savings (Executive Branch)	\$4.3M	\$32.3M
FY21 New Initiatives and Other Savings	-	\$10.4M
Total	\$154M	\$194.1M

^{*} Reprogrammed proposed FY21 spending on Blight (\$40M), Rainy Day Fund (\$30M), Retiree Protection Fund (\$20M)sinAgf(\$6adWe), Hamud Cash Capital (\$5M).

FY 2021 - FY 2024 Four-Year Financial Plan

General Fund	FY 2021	FY 2022	FY 2023	FY 2024
February 202Revenue Conference	\$1,084.8M	\$1,095.9M	\$1,109.4	\$1,123.5
April 2020 Revenue Shortfall	(\$194.1M)	(\$29.6M)	(\$29.6M)	(\$27.6M)
Exclude Noceneral Fund Revenue Shortfall*	\$15.9M			
Use of Prior Year Fund Balance	\$67.4M	-	-	-
Use of Rainy Day Fund (Bud Gesterve)	\$50M			
Use of Retiree Protection Fund	-	-	-	\$87M
Revised Resources Total	\$1,024.0M	\$1,066.3M	\$1,079.8M	\$1,182.9M

FY 2021 - FY 2024 Four-Year Financial Plan

General Fund	FY 2021	FY 2022	FY 2023	FY 2024
March 2020 Budgetecommendation	\$1,140.2M	\$1,095.9M	\$1,109.4	\$1,210.5
FY21Net Expenditure Changes	(\$116.2M)		-	-
Ongoin@Savings from Cancelled FY21 General Wage Incr	ease -	(\$9.6M)	(\$9.6M)	(\$9.6M)
Reduce DDOT Contribution by Using Street Fund (per Ac	-	(\$20M)	(\$20M)	(\$20M)
RainyDay Fund (Budget Reserve) Deposit	-		-	\$2M
Revised Expenditures Total	\$1,024.0M	\$1,066.3M	\$1,079.8M	\$1,182.9M



Budget Reserve Schedule

	FY 2020-2021	FY 2021-2022	FY 2022-2023	FY 2023-2024
Beginning Balance	\$107,280,192	\$57,280,192	\$57,280,192	\$57,280,192
Transfer In / (Out)	(\$50,000,000)	-	-	\$2,000,000
Ending Balance	\$57,280,192	\$57,280,192	\$57,280,192	\$59,280,192
% of recurring expenditures	5.6%	5.4%	5.3%	5.0%

Note: PA 182 Sec 4t (1) (c) (vi) - Four-Year Financial Plan Requirement: Include a general reserve fund for each fiscal year to cover potential reductions in projected revenues or increases in projected expenditures equal to not less than 5% of projected expenditures for the fiscal year



FY 2022 - FY 2024 Revenue Assumptions

Income Tax

- Ongoing annual losses of \$25M in FY22-FY23 and \$23M in FY24 below Feb 2020 Revenue Conference
- Assumes a sustained recovery following economic contraction, with no more extraordinary COVID-19 closure impacts experienced in FY 2020 and FY 2021
- While having returned to growth, the City's employment base will remain below prior forecasts

State Revenue Sharing

- Ongoing annual losses of \$4.6M for FY22-FY24 below Feb 2020 Revenue Conference
- While having returned to growth, the State sales tax base remains below prior forecasts

Wagering Tax and Fees

- Casino activity has returned to normal or otherwise adapted by FY22 to achieve prior forecast
- The OCFO is comfortable making this assumption, despite the risk of further COVID-related disruption, because the revenues do not include potential gains from internet gaming or sports betting, currently under implementation.

Implementing Workforce Changes

- The City is tracking and will begin reporting in June on savings realized from the workforce changes instituted in April.
- The workforce report will show projected and actual savings by City department.

Department	Projected Regular Cost (w/o reductions)	Projected Reduce@ost (with reductions)	Projected Savings	Actual Cost	Actual Savings	Changen Savings (Projected vs. Actual)	Notes
DPW							
OCFO							
Fire							
Health							
HR							
CRIO							
DolT							

Sample Workforce Savings Report



Planned Future Borrowing

- The City intends to issue \$80 million debt in 2020 to support public safety, recreation and transportation capital projects.
- Issuance is authorized under 2018 UTGO bond resolution.
- UTGO debt is funded from debt millage and not General Fund



Public Safety \$36.4M



Parks & Recreation \$38.6M



Transportation \$5.0M



Approach to External Stimulus Funding



Maximize Available External Funding

A holistic strategy is required to help mitigate against risks posed by the complexities of this unprecedented crisis and prevent the City from returning to Active oversight by the Financial Review Commission

Complex Factors

- Public health emergency with no clear end date
- Multiple funding streams with unique eligibility requirements
- Funding opportunities and requirements are constantly evolving
- COVID-19 is impacting departments in an unprecedented way
- Impacts of event extend beyond response activities

Potential Risks

- City exhausts flexible funds too early
- Certain funding such as FEMA Public Assistance has match requirements
- Departments disqualify themselves from later funding due to errors in approach
- Departments develop individual strategies that are misaligned

Mitigation

Detroit, through
its OCFO, is
developing and
overseeing a
holistic fiscal
strategy to
maximize
external funding



Federal Eligibility Requirements

Funding sources have different eligibility requirements

Specific Initiatives

USDA
Treasury
DHS
HHS/
CDC
HUD
DOE

DOL

High-level eligibility is being evaluated by populating the matrix in previous slides.

DOT

Detailed eligibility requirements vary from fund to fund and are constantly evolving; they should be evaluated for specific cases based on a funding source's requirements. **FEMA Public Assistance (PA)**



State & Local Relief Fund

\$116.9 M



Eligible

COVID-19-related:

- PPE & other supplies
- Equipment
- Overtime for alreadybudgeted employees
- Straight time & overtime for unbudgeted employees
- Contract costs

Ineligible

- Damages covered by insurance
- Expenses that have been or will be reimbursed by another federal program
- Recovered salvage costs
- Loss of revenue

Eligible

COVID-19-related:

- Medical expenses
- Public health expenses (e.g., disinfection)
- Payroll expenses for health care & associated workers
- Other expenses, e.g., food delivery to vulnerable populations

Ineligible

- d: Damages covered by
 - Employee expenses not substantially dedicated to COVID-19
 - Expenses that have been or will be reimbursed by another federal program
 - · Donor reimbursement
 - Severance pay

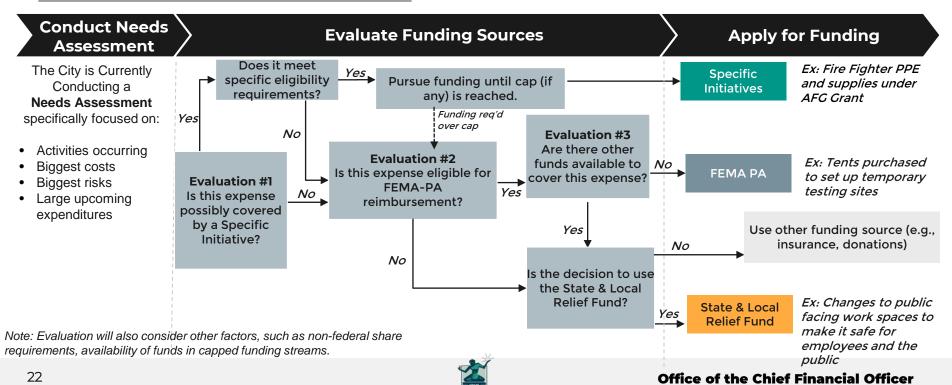
insurance

· Legal settlements



Approach to Funding Pursuit

How do we determine what actions to take?



Retiree Protection Fund & Legacy Pension Funding Analysis



Legacy Pensions Background

Plan of Adjustment (POA) Pension Cliff

- POA provided a 10-year "pension holiday" for City to invest in service improvements, capital, and blight removal
- POA assumed annual legacy pension contributions increase from \$0 to \$111M in FY 2024 (the "pension cliff")
- In 2015 valuations, updated mortality tables increased unfunded pension liabilities over \$490M (34%)

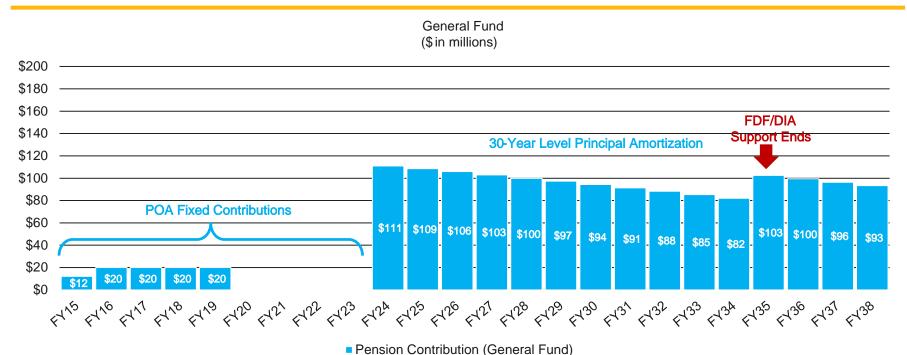
Retiree Protection Fund (RPF)

In 2017, the Mayor and City Council created the Retiree Protection Fund by ordinance as a long-term strategy for legacy pension funding:

- Provide extra funding for deposit into the RPF, an irrevocable trust for legacy pension obligations
- Use RPF deposits, plus investment earnings, to partially offset annual pension contributions starting FY 2024
- Gradually build up budget capacity for future annual required contributions (the cliff becomes a ramp)
- Review annually and recommend changes if needed during the annual budget process



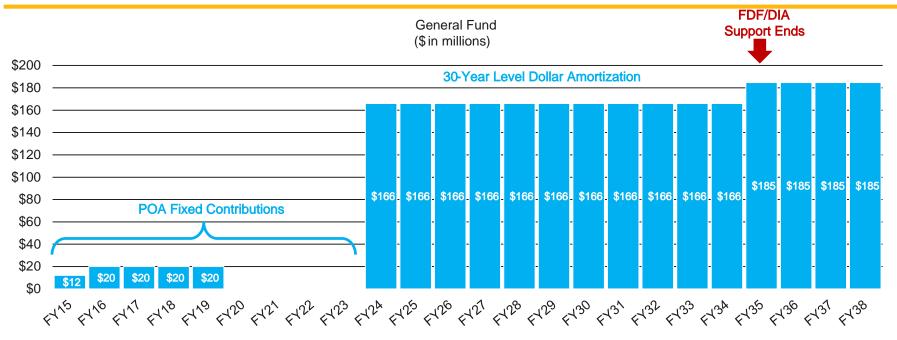
Plan of Adjustment Requirement (October 2014 Projections)



^{*} Excludes "Grand Bargain" contributions from State of Michigan, Foundation for Detroit's Future (FDF), and Detroit Institute of Arts (DIA), DWSD and Library liabilities and contributions are separate.



Plan of Adjustment Requirement (with March 2020 Projections)

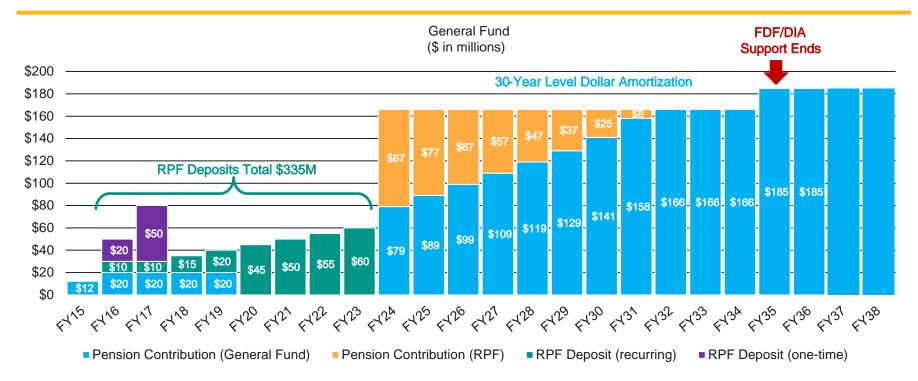


Pension Contribution (General Fund)

^{*} Excludes "Grand Bargain" contributions from State of Michigan, Foundation for Detroit's Future (FDF), and Detroithefthafte DWSD and Library liabilities and contributions are separate.



FY 2021 Retiree Protection Fund Plan



^{*} Excludes "Grand Bargain" contributions from State of Michigan, Foundation for Detroit's Future (FDF), and Defraitth (DIA) DNSD and Library liabilities and contributions are separate.



FY 2021 RPF Review

- Each year, OCFO models latest actuarial valuation, pension plan returns, and RPF returns
- No change to funding policy assumptions
 - Retirement Systems have not yet established funding policies
- FY 2024 net contribution from General Fund increases \$3.5M vs. last year's review
 - Increase driven by pension plan returns below 6.75% target

Pension Model Updates and Assumptions		
Actuarial Valuation ⁽¹⁾	FY 2018 valuation	
Latest Pension Plan Returns	3.4% GRS, 5.1% PFRS FY 2019 actual return	
Future Pension Plan Returns	6.75% projected	
Amortization / Funding Policy ⁽²⁾	30-year level dollar	
FY 2024 Projected Contribution	\$192M gross (\$26M) FDF/DIA/DWSD/DPL ⁽³⁾ \$166M net from General Fund	
Latest RPF Returns	4.4% FY 2019 actual return	
Future RPF Returns	3% projected	

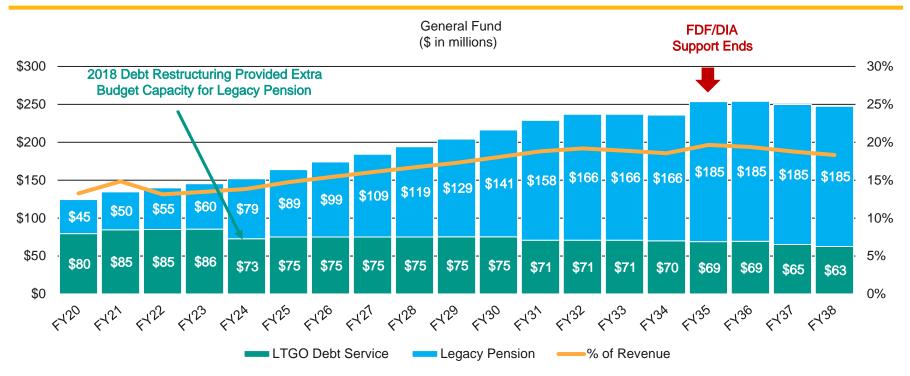
⁽¹⁾ Actuarial valuations for FY 2019 may be completed by spring 2020.

⁽³⁾ Foundation for Detroit's Future and Detroit Institute of Arts are the "Grand Bargain" outside sources through FY 2034. Detroit Water and Sewerage Department and Detroit Public Library pension liabilities do not impact the General Fund.



⁽²⁾ The Retirement Systems have not yet established funding policies

Recurring Debt Service and Legacy Pension Costs



Excludes RPF Deposits from-time fund balance in FY16 (\$20M) and FY17 (\$50M). Excludes "Grand Bargain" contributions identification from through FY34. Excludes DWSD and Library. LTGO Debt Service excludes debt service allocated to enterprise funds.

Waiver Requirements



Considerations for Waiver for the City

FRC Act Section	Requirement/ Response	Compliance
8(2)(a)	Requirement: The commission certifies that the City has adopted and adhered to deficit-free budgets for 3 consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.	√
	Response: The City's FY 2017, 2018, and 2019 CAFRs show positive unrestricted fund balances at year-end.	
Requirement: The State treasurer and the City's chief financial officer, if applicable both of the following are met: (i) all municipal securities or debt obligations sold benefit of the City in the general public market during the immediately preceding fi current fiscal year satisfied the capital and other financial requirements of the City period, and (ii) there is a substantial likelihood that municipal securities or debt ob be sold by the City in the general public market during the remainder of the curre and the immediately succeeding fiscal year in amount sufficient to substantially sat capital and other financial requirements of the City during those periods in accordance City's financial plan, as applicable.		✓
	Response: The \$135 million of UTGO bonds issued in December, 2018 provided adequate funding for the City's capital and other financial requirements during FY 2019 and FY 2020. The City plans to issue an additional \$80 million in UTGO bonds, using previously obtained voter and City Council authorizations, which will provide adequate funding for the City's capital requirements during FY 2021. The City will also seek a ballot and bond authorizing resolution from City Council for an additional \$250 million, which will be used to meet the City's needs for the rehabilitation and demolition of residential blighted properties in the City in FY 2021 and FY 2022.	

Considerations for Waiver for the City (cont.)

FRC Act Section	Requirement/ Response	Compliance
8(2)(c)	Requirement : The City's financial plan projects a balanced budget for the current and succeeding 3 fiscal years using generally accepted accounting principles and in accordance with the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a and section 4t of the home rule city act, 1909 PA 279, MCL 117.4t.	
	Response: The City submitted its approved FY 2021-FY 2024 four-year financial plan to the FRC on May 29, 2020. The financial plan projects a balanced budget for the current and succeeding 3 fiscal years. Additionally, the approved FY 2021-FY 2024 financial plan will contain the following: a) certification from the CFO that the approved budget complies with the applicable provisions of the uniform budgeting and accounting act, and b) a checklist of the financial plan requirements under MCL 117.4t and a response to each requirement.	√
8(2)(d)	Requirement : The City has demonstrated to the commission's satisfaction that the City has sufficient ability to borrow in the municipal securities market.	
	Response: In FY 2019, the City issued \$135,000,000 of Unlimited Tax General Obligation Bonds, secured only by a pledge of the full faith and credit of the City. Those bonds were rated BB- by S&P and Ba3 by Moody's. In addition, based upon the Qualifying Statement submitted to the Michigan Department of Treasury in December 2019, the Department of Treasury determined that the City was in material compliance with the criteria identified in Section 303(3) of Public Act 34 of 2001. As a result, the City is now authorized to issue municipal securities under this Act without further approval from the Department.	✓

Considerations for Waiver for the City (cont.)

FRC Act Section	Requirement/ Response	Compliance
8(2)(e)	Requirement : The City did not violate the plan for adjustment in the immediately preceding fiscal year, as applicable, and is not in violation in the current fiscal year.	1
	Response : The City did not violate the plan of adjustment in the immediately preceding fiscal year or the current fiscal year.	•
8(2)(f)	Requirement: The State treasurer certifies that the City is in compliance with the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.	✓
	Response: The CFO has certified that the approved FY 2021-2024 four-year financial plan complies with the applicable provisions of the uniform budgeting and accounting act. The City is managing the current year budget in compliance with the act by monitoring revenues and expenditures and amending the budget if appropriation or fund deficits are projected.	
8(2)(g)	Requirement: The commission certifies that the City is in substantial compliance with the act.	
	Response: The City has timely submitted the information and reports required under FRC Resolution 2019-02, which granted the City its current waiver pursuant to section 8 of the act.	✓



Considerations for Waiver for the City (cont.)

FRC Act Section	Requirement/ Response	Compliance
8(2)(h)	Requirement: The City has established as part of a system of compensation for employees retirement plans in which the City contributes no more than 7% of an individual's base pay, excluding payment for overtime services, 1-time lump-sum payments, and the cost of fringe benefits, to an employees' retirement account.	
	Response: The City offers the same retirement plan as provided for in the plan of adjustment.	
8(2)(i)	Requirement: The City has implemented a program in which all contracts awarded by the City are posted on the City's public website within 30 days of the contract award, including the identity of the parties to the contract, the dollar amount of the contract, and a brief description of the goods or services provided in the contract.	✓
	Response: The program is available on the City's Open Data Portal and can be viewed here.	



Detroit FRC Resolution 2018-13 Requirements

Waiver Section	Requirement/ Response	Compliance
3(a)	Requirement: Within 45 days after the end of each month, in the form provided to the Commission by the City during the twelve months prior to the commencement of the waiver period, as may be modified after consultation and approval by the Commission's Executive Director and the City's Chief Financial Officer, the following: (i) current fiscal year-to-date actuals to budget and annualized projections, (ii) monthly headcount analysis, and (iii) current fiscal year-to-date net cash flows, including a current ratio analysis	
	Response : The City has timely submitted all required monthly financial reports to the Commission and has archived them on the <u>City's Financial Reports</u> webpage.	
3(b)	Requirement: Within 45 days of the end of each quarter, a report on the current status of bond debt, payments made to the City's pension plans, and payments made to the City's Section 115 Trust for its legacy pension obligations.	
	Response : The City has timely submitted all required quarterly financial reports to the Commission and has archived them on the <u>City's Financial Reports</u> webpage.	



Detroit FRC Resolution 2018-13 Requirements (cont.)

Waiver Section	Requirement/ Response	Compliance
3(c)(i)	Requirement: On an annual basis, by March 31st of each year, (A) analysis and forecasts for the legacy pension plans in the form substantially similar to those previously provided to the Commission by the City prior to the waiver period, as may be modified after consultation and approval by the Commission's Executive Director ad the City's Chief Financial Officer; and (B) analysis that confirms the City's ability to pay its debt obligations through the period of time the City is subject to the Commission's oversight.	
	Response: The City timely submitted this report titled "FY 2020-2029 Long-Term Forecast Report for Legacy Pension Plans and Debt Obligations" on March 30, 2020.	
3(c)(ii)	Requirement : On an annual basis, by April 30 th of each year, the City's adopted budget and 4-Year Financial Plan.	1
	Response: Pursuant to FRC Resolution 2020-01, the City was granted an extension of the deadline for timely delivery of the adopted fiscal 2020-2021 budget and 4-year financial plan. Pursuant to that Resolution, the City timely submitted its adopted budget and 4-year financial plan on May 29, 2020. It is also available online.	•





GRETCHEN WHITMER
GOVERNOR

RACHAEL EUBANKS STATE TREASURER

DETROIT FINANCIAL REVIEW COMMISSION

RESOLUTION 2020-02

CERTIFYING THE CITY OF DETROIT'S (I) ADOPTION AND ADHERENCE TO DEFICIT FREE BUDGETS FOR THREE CONSECUTIVE YEARS AND (II) COMPLIANCE WITH THE MICHIGAN FINANCIAL REVIEW COMMISSION ACT

WHEREAS, Public Act 181 of 2014, the Michigan Financial Review Commission Act (the "Act"), allows for the creation of the Detroit Financial Review Commission (the "Commission") within the Michigan Department of Treasury; and

WHEREAS, the Commission granted a waiver to the City pursuant to Section 8 of the Act on June 24, 2019 in Resolution 2018-13 and is currently in a period of decreased oversight; and

WHEREAS, both the Act and the conditions of waiver approved by the Commission in Resolution 2018-13 contemplate continued monitoring of the City's financial status, even though the Commission is no longer providing day to day oversight of the City's finances; and

WHEREAS, one such condition is found in Section 8(2)(a) of the Act which requires the Commission to certify annually that the City has adopted and adhered to deficit-free budgets for three consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act, MCL 141.421.

WHEREAS, Section 8(2)(g) of the Act further requires the Commission certify annually that the City is in substantial compliance with the provisions of the Act; and

WHEREAS, at the Commission meeting June 29, 2020, documentation of the City's (i) adoption and adherence to deficit free budgets for three consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act, MCL 141.421, and (ii) compliance with the Act since the adoption of Resolution 2018-13, was presented for consideration.

NOW THEREFORE, be it resolved by the Detroit Financial Review Commission as follows:

- 1. That the Commission hereby certifies that the City has adopted and adhered to deficit free budgets for three consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act, MCL 141.421.
- 2. That the Commission hereby certifies that the City is in substantial compliance with the provisions of the Act since the adoption of Resolution 2018-3.
- 3. That the minutes of the Detroit Financial Review Commission meeting at which this Resolution is adopted take notice of the adoption of this Resolution.
 - 4. This Resolution shall have immediate effect.



Coleman A. Young Municipal Center 2 Woodward Avenue, Suite 1100

Detroit, MI 48226 Phone: (313) 628-2535 Fax: (313) 224-2135

E-Mail: OCFO@detroitmi.gov

CFO MEMORANDUM NO. 2020-101-015

TO: Financial Review Commission

FROM: David P. Massaron, Chief Financial Officer, City of Detroit

SUBJECT: Certification that the City has met the Waiver Conditions in PA 181, Section 8(2)

DATE: June 24, 2020

1. AUTHORITY

1.1. State of Michigan Public Act 181, Section 8(1) states the FRC shall, by resolution, waive the oversight requirements designated in Sections 6 and 7 of PA 181 if certain conditions are met as provided in Section 8(2) of PA 181.

2. OBJECTIVE

2.1. To verify that the City has met all the waiver conditions in Section 8(2) of PA 181.

3. PURPOSE

3.1. To certify that, to the best of my knowledge, the statements in Section 5 of this Memorandum are true and accurate, and to transmit the certification to the FRC.

4. SCOPE

4.1. This Memorandum is intended solely to verify that the City has met the waiver conditions of Section 8(2) of PA 181.

5. STATEMENT

- 5.1. In accordance with Section 8(2) of PA 181, the City has met the following conditions:
 - 5.1.1. Adopted and adhered to deficit-free budgets for 3 consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.
 - 5.1.2. Both of the following conditions related to municipal securities:
 - 5.1.2.1. All municipal securities or debt obligations sold by or for the benefit of the City in the general public market during the immediately preceding fiscal year and current fiscal year satisfied the capital and other financial requirements of the City during that period.
 - 5.1.2.2. There is a substantial likelihood that municipal securities or debt obligations can be sold by the City in the general public market during the remainder of the current fiscal year and the immediately succeeding fiscal year in amounts sufficient to substantially satisfy all of the capital and other financial requirements of the City during those periods in accordance with the City's financial plan, as applicable.
 - 5.1.3. Financial plan projects a balanced budget for the current and succeeding 3 fiscal years using generally accepted accounting principles and in accordance with the

- uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a, and section 4t of the home rule city act, 1909 PA 279, MCL 117.4t.
- 5.1.4. Sufficient ability to borrow in the municipal securities market.
- 5.1.5. Did not violate the Plan of Adjustment (the "POA") in the immediately preceding fiscal year, as applicable, and is not in violation in the current fiscal year.
- 5.1.6. Compliance with the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.
- 5.1.7. Substantial compliance with PA 181.
- 5.1.8. Currently only offers the retirement plans as provided in the POA, which do not include contributions to individual employee retirement accounts.
- 5.1.9. Implemented a program in which all contracts awarded by the City are posted on the City's public website within 30 days of the contract award, including the identity of the parties to the contract, the dollar amount of the contract, and a brief description of the goods or services provided by the contract.

CERTIFIED

David P. Massaron

Chief Financial Officer, City of Detroit



GRETCHEN WHITMER
GOVERNOR

RACHAEL EUBANKS STATE TREASURER

DETROIT FINANCIAL REVIEW COMMISSION

RESOLUTION 2020-03

EXTENDING WAIVER GRANTED PURSUANT TO SECTION 8 OF THE MICHIGAN FINANCIAL REVIEW COMMISSION ACT

WHEREAS, Public Act 181 of 2014, as amended, the Michigan Financial Review Commission Act (the "Act"), created the Detroit Financial Review Commission (the "Commission") to provide specified supervision of certain activities and actions of the City of Detroit (the "City") beginning on December 10, 2014; and

WHEREAS, the Act charges the Commission with, among other things, (a) ensuring that the City is meeting certain statutory requirements, (b) reviewing and approving the City's budgets and certain contracts, and (c) establishing processes to ensure effective prudent fiscal management; and

WHEREAS, the Commission granted a waiver to the City pursuant to Section 8 of the Act on June 24, 2019 in Resolution 2019-2 and is currently in a period of decreased oversight; and

WHEREAS, both the Act and the conditions of waiver approved by the Commission in Resolution 2018-13 contemplate continued monitoring of the City's financial status, even though the Commission is no longer providing day to day oversight of the City's finances; and

WHEREAS, Resolution 2018-13 also requires the City to provide the Commission certain information and reports to the Commission during the period of decreased oversight; and

WHEREAS, the City has timely provided the Commission with the information and reports required by Resolution 2018-3; and

WHEREAS, at the Commission meeting on June 29, 2020, documentation that the City has satisfied the conditions enumerated in Section 8, attached as **Exhibit A** to this Resolution, was presented for consideration; and

WHEREAS, the Mayor and CFO have consulted with the Commission and support this resolution;

NOW THEREFORE, be it **RESOLVED** by the Detroit Financial Review Commission as follows:

- 1. That the conditions set forth in Section 8(2) have been satisfied and therefore, the City's duties and obligations to the Commission under Sections 6 and 7 of the Act are waived through and including June 30, 2021, subject to the terms and conditions of the Act, including Section 8.
- 2. All other provisions and obligations of the City under Resolution 2018-13 remain in full force and effect.
- 3. That the minutes of the Detroit Financial Review Commission meeting at which this Resolution is adopted take notice of the adoption of this Resolution.
 - 4. That this Resolution shall have immediate effect.

IN WITNESS WHEREOF, the members of the Commission, or their designees, have signed and adopted this Resolution.

DETROIT FINANCIAL REVIEW COMMISSION
By:
By:
By:Stacy Fox, Detroit Financial Review Commission Member
By:Brenda Jones, Detroit Financial Review Commission Member
By: Chris Kolb, Detroit Financial Review Commission Member
By:
By: Ron Rose, Detroit Financial Review Commission Member
By:

Date: June 29, 2020 Detroit, Michigan

DETROIT FINANCIAL REVIEW COMMISSION

Considerations for Extension of Waiver for City of Detroit ("City") Michigan Financial Review Commission Act (Act 181 of 2014)

For the Period July 1, 2019 through June 30, 2020

Presented on June 29, 2020

Requirement	FRC Act Sec. No.	Compliance
Commission certifies the City has adopted and adhered to deficit-free budgets for 3 consecutive years that comply with generally accepted accounting principles and are in accordance with the uniform budgeting and accounting act, MCL 141.421	8(2)(a)	See FRC resolution 2020- 2 for the FRC's certification.
The State Treasurer and the City's CFO certify that (a) all municipal securities or debt obligations sold by or for the benefit of the City in the general public market during the immediately preceding fiscal year and current fiscal year satisfied the capital and other financial requirements of the City, and (b) there is a substantial likelihood that municipal securities or debt obligations can be sold by the City in the general public market during the remainder of the current fiscal year.	8(2)(b)	See Treasurer's attached verification and City's attached certification.
The City's financial plan projects a balanced budget for the current and succeeding 3 fiscal years using general accepted accounting principles and in accordance with the Uniform Budgeting and Accounting Act	8(2)(c)	The City has submitted the requisite four-year financial plans with balanced budgets.
The City has demonstrated to the FRC's satisfaction the City has sufficient ability to borrower in the municipal securities market.	8(2)(d)	See City's attached certification.
The City did not violate the Plan of Adjustment ("POA") in the immediately preceding fiscal year and is not in violation in the current fiscal year.	8(2)(e)	See City's attached certification.
The State Treasurer certifies that the City is in compliance with the Uniform Budgeting and Accounting Act.	8(2)(f)	See Treasurer's attached verification.
The FRC certifies that the City is in substantial compliance with the Act.	8(2)(g)	See FRC Resolution 2020- 2.
The City has established a system of compensation for employees retirement plans in which the City contributes no	8(2)(h)	See City's attached certification.

more than 7% of an individuals' base pay, excluding payment for overtime services, 1-time lump sum payments and the costs of fringe benefits, to an employee's retirement account.		
The City has implemented a program in which all contracts awarded by the City are posted on the City's public website within 30 days of the contract award including the identity of the parties to the contract, the dollar amount of the contract and a brief description of the foods or services provided by the contract.	8(2)(i)	See City's attached certification.



GRETCHEN WHITMER
GOVERNOR

RACHAEL EUBANKS STATE TREASURER

DATE: June 29, 2020

TO: Financial Review Commission

CC:

FROM: Rachael Eubanks, Treasurer

SUBJECT: FRC Certifications on the City of Detroit

Public Act 181 of 2014, the Financial Review Commission Act (the "Act") requires certain certifications of the State Treasurer as conditions for the Financial Review Commission (FRC) to waive the requirements described in sections 6 and 7 of the Act.

I certify that to the best of my knowledge the following statements are true and accurate of the City of Detroit and transmit this certification to the FRC:

- 1) All municipal securities or debt obligations sold by or for the benefit of the City in the general public market during the immediately preceding fiscal year and current fiscal year satisfied the capital and other financial requirements of the City during that period.
- 2) There is substantial likelihood that municipal securities or debt obligations can be sold by the City in the general public market during the remainder of the current fiscal year and the immediately succeeding fiscal year in amounts sufficient to substantially satisfy all of the capital and other financial requirements of the City during those period in accordance with the City's financial plan, as applicable.
- 3) The City is in compliance with the uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.



Coleman A. Young Municipal Center 2 Woodward Avenue, Suite 1100 Detroit, MI 48226

Phone: (313) 628-2535 Fax: (313) 224-2135

E-Mail: OCFO@detroitmi.gov

June 12, 2020

Detroit Financial Review Commission Cadillac Place 3062 West Grand Boulevard Detroit, MI 48202

Re: Monthly Financial Report for the Ten Months ended April 30, 2020

Dear Commissioners:

The Office of the Chief Financial Officer (OCFO) respectfully submits its monthly City of Detroit Financial Report for the Ten Months ended April 30, 2020.

This report is provided in accordance with the requirements included in Detroit Financial Review Commission (FRC) Resolution 2019-2, which granted the City its waiver of active FRC oversight through June 30, 2020. The OCFO has separately submitted this report to the Mayor, Detroit City Council and posted it on the City's website.

Best regards,

David P. Massaron
Chief Financial Officer

Att: City of Detroit Financial Report for the Ten Months ended April 30, 2020

Cc: Patrick Dostine, Executive Director, Detroit Financial Review Commission



FY 2020 Financial Report

For the 10 Months ended April 30, 2020

Office of the Chief Financial Officer

Submitted on June 12, 2020



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Executive Summary

- Later in June, the Administration will present a budget amendment to City Council to address the FY 2019-20 projected revenue shortfall.
- This report reflects employee headcount changes as a result of the workforce reductions (page 6). The financial savings began in May and will be shown in a new analysis that will be added to the report submitted next month.
- On May 29, the City's FY 2021-24 Approved Four-Year Financial Plan was submitted to the Detroit City Council and Financial Review Commission (FRC). The Approved Four-Year Financial Plan information is available online.
- Within the City's active grant portfolio, the most significant new award in April was the CARES
 Act Coronavirus Relief Fund, in the amount of \$116.9 million. This is the largest grant award that
 the City or its partners have received since the Hardest Hit Funds, in the amount of \$258 million,
 were awarded to the Detroit Land Bank Authority. (page 9)
- Total accounts payable as of April 2020 has a net decrease of \$21.9 million compared to March 2020. Net AP not on hold had a net decrease of \$18.7 million, and the number of open invoices not on hold decreased by 1,233. (page 15)



YTD Budget Amendments – General Fund

Department	Reason for Amendment	Amount
Y 2019 - 2020 Adopted Budget		\$ 1,143,283,98
Carry Forward Use of Assigned F	und Balance	
Recreation	Forest Park Improvements	823,054
General Services	Wayne County Millages	64,13
Non-Departmental	P.E.G Fees	1,878,306
Police	Public Act. 302 - Training Fund	598,467
Non-Departmental	PLD Decommission	23,000,000
	Total	26,363,962
Budget Amendment		
Housing and Revitalization	Small Business Development	2,700,000
General Services	Wayne County Millages	200,000
	Total	2,900,000
ransfer From Other Funds		
N/A	N/A	N
	Total	(
Y 2019 - 2020 Amended Budget (Through April 2020)	\$ 1,172,547,94



YTD Budget vs. YTD Actual – General Fund (Unaudited)

			YTD	ANALYSIS										
	ь	UDGET	۸.	THAL . AD I	USTMENTS + E	NC	LIMPRANCES	VARIANCE (BUDGET VS. ACTUAL)						
	Б	YEAR	AC	TUAL + ADJ			UNBRANCES	(BUDGET VS	S. ACTUAL)				
MAJOR CLASSIFICATIONS	т	O DATE	,	ACTUAL	ADJUSTMENTS + ENCUMBRANCES		TOTAL							
A	- '	B		C	D		E = C + D	(\$) F = E-B	% G = (F/B)				
REVENUE:								(4	,,	70 0 = (172)				
Municipal Income Tax	\$	264.9	\$	261.6		_	\$ 261.6	\$	(3.3)	(1.2%)				
Property Taxes	,	88.8	*	86.1		_	86.1	,	(2.7)	(3.0%)				
Wagering Taxes		154.4		134.6	-	_	134.6		(19.9)	(12.9%)				
Utility Users' Tax		20.3		21.1	-	_	21.1		0.8	3.9%				
State Revenue Sharing		136.9		140.5	-	_	140.5		3.6	2.6%				
Other Revenues		203.1		168.7	-	-	168.7		(34.4)	(16.9%)				
Sub-Total	\$	868.3	\$	812.5		_	812.5	\$	(55.8)	(6.4%)				
Budgeted Use of Prior Year Fund Balance		45.0		0.0	45.0	0	45.0		0.0	0.0%				
Carry forward-Use of Assigned Fund Balance		26.4		0.0	26.4	4	26.4		0.0	0.0%				
Transfers from Other Funds		0.0		0.0	0	.0	0.0		0.0	-				
Budget Amendments		2.9		0.0	2.9	9	2.9		0.0	0.0%				
TOTAL	\$	942.6	\$	812.5	\$ 74.5	3	\$ 886.8	\$	(55.8)	(5.9%)				
EXPENDITURES:														
Salary and Wages (Incl. Overtime)	\$	(389.3)	\$	(373.4)	-	- [\$ (373.4)	\$	15.9	4.1%				
Employee Benefits		(144.3)		(107.4)	-	-	(107.4)		36.9	25.6%				
Legacy Pension Payments		0.0		0.0	-	-	0.0		0.0	-				
Retiree Protection Fund		(45.0)		(45.0)	-	-	(45.0)		0.0					
Debt Service		(77.5)		(69.9)	-	-	(69.9)		7.7	(9.9%)				
Other Expenses	l	(296.9)		(237.3)	(62.	7)	(299.9)		(3.1)	(1.0%)				
TOTAL	\$	(953.0)	\$	(832.9)	\$ (62.	7)	\$ (895.6)	\$	57.4	6.0%				



Annualized Projection vs. Budget – General Fund

l de la companya de	ANNU	JAL ANALY	/SIS										
					VARIANCE								
	Е	UDGET	PR	OJECTION	(BUDGET VS. PROJECTION								
	,	ANNUAL		ANNUAL		ANNU	AL						
SUMMARY CLASSIFICATIONS	Α	MENDED	E	STIMATED		ESTIMA	TED						
Α		В		С	(\$)	D = C-B	% E = (D/B)						
REVENUE:													
Municipal Income Tax	\$	324.3	\$	281.0	\$	(43.2)	(13.3%)						
Property Taxes		115.3		114.5		(0.8)	(0.7%)						
Wagering Taxes		184.3		134.2		(50.1)	(27.2%)						
Utility Users' Tax		31.3		28.3		(3.1)	(9.9%)						
State Revenue Sharing		204.5		201.1		(3.3)	(1.6%)						
Other Revenues		226.4		206.6		(19.8)	(8.7%)						
Sub-Total	\$	1,086.2	\$	965.7	\$	(120.5)	(11.1%)						
Budgeted Use of Prior Year Fund Balance		57.1		57.1		0.0	0.0%						
Carry forward-Use of Assigned Fund Balance		26.4		26.4		0.0	0.0%						
Transfers from Other Funds		0.0	0.0		0.0		_						
Budget Amendments		2.9	2.9		0.		0.0%						
TOTAL (F)	\$	1,172.5	\$	1,052.1	\$	(120.5)	(10.3%)						
EXPENDITURES:													
Salary and Wages (Incl. Overtime)	\$	(475.3)	\$	(459.0)	\$	16.3	(3.4%)						
Employee Benefits		(139.5)		(130.6)		9	(6.4%)						
Legacy Pension Payments		(18.7)		(18.7)		0.0	0.0%						
Retiree Protection Fund		(45.0)		(45.0)		0.0	0.0%						
Debt Service		(79.8)		(79.8)		0.0	0.0%						
Other Expenses		(414.3)		(396.0)		18.3	(4.4%)						
TOTAL (G)	\$	(1,172.5)	\$	(1,129.0)	\$	43.5	(3.7%)						
VARIANCE (H=F+G)			\$	(77.0)	\$	(77.0)							

Note: Projected annual revenues reflect the estimated impact of the COVID-19 public health emergency as of April 2020. The City has identified sufficient budget solutions to address the projected shortfall, including spending reductions from blight and capital funds and use of reserves not included in the projections above.



Employee Count Monitoring

	MONTH	I-OVER-MONTH	ACTUAL ⁽¹⁾	BUDGET	VS. ACTUA	
	Actual March 2020	Actual April 2020	Change March 2020 vs. April 2020	Adjusted Budget FY 2020 ⁽²⁾	Variar Under/(0 Budget April 2	Over) vs.
Public Safety Police	3,150	3,132	(18)	3,338	206	6%
Fire	1,170	1,171	` 1′	1,275	104	8%
Total Public Safety	4,320	4,303	(17)	4,613	310	7%
Non-Public Safety Office of the Chief Financial Officer Public Works - Full Time	420 381	404 379	(16) (2)	533 447	129 68	
Health and Wellness Promotion	137	143	6	191	48	
Human Resources	99	96	(3)	105	9	
Housing and Revitalization ⁽³⁾	107	127	20	109	(18)	
Innovation and Technology	120	118	(2)	140	22	
Law	119	119	0	127	8	
Mayor's Office (includes Homeland Security)	81	81	0	81	0	
Municipal Parking (4)	92	98	6	104	6	
Planning and Development	38	37	(1)	41	4	
General Services - Full Time	538	517	(21)	573	56	
Legislative (5)	215	214	(1)	260	46	
36th District Court	322	317	(5)	325	8	
Other ⁽⁶⁾	188	161	(27)	199	38	
Total Non-Public Safety	2,857	2,811	(46)	3,235	424	13%
Total General City-Full Time	7,177	7,114	(63)	7,848	734	9%
Seasonal/ Part Time ⁽⁷⁾	234	31	(203)	822	791	96%
Enterprise						
Airport	4	4	0	4	0	
BSEED	280	264	(16)	337	73	
Transportation	863	863	0	973	110	
Water and Sewerage	566	558	(8)	650	92	
Library	298	298	0	326	28	
Total Enterprise	2,011	1,987	(24)	2,290	303	13%
Total City	9,422	9,132	(290)	10,960	1,828	17%

Notes

- (1) Actuals are based on active employees only (both permanent and temporary) and include full-time, part-time, seasonal employees and PSCs if funded by vacant budgeted positions.
- (2) Adjusted Budget reflects amendments and other adjustments impacting approved position counts compared to the original budget. It excludes personal services contractors (PSCs).
- (3) HRD's employee count for April includes temporary hires supported by federal funds to establish emergency homeless shelters during the COVID-19 public health emergency.
- (4) During the development of the FY2020 FY2023 Four-Year Plan, the Municipal Parking Department was transferred to the General Fund.
- (5) Includes: Auditor General, Inspector General, Zoning, City Council, Ombudsperson, City Clerk, and Elections.
- (6) Includes: Civil Rights Inclusion & Opportunity, Administrative Hearings, Public Lighting Department, and Non-departmental.
- (7) Includes DPW, General Services, Recreation and Elections

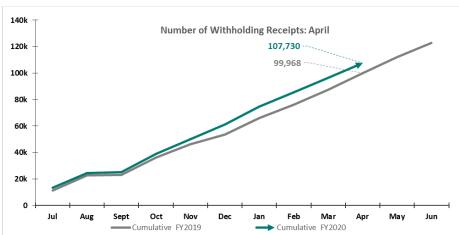


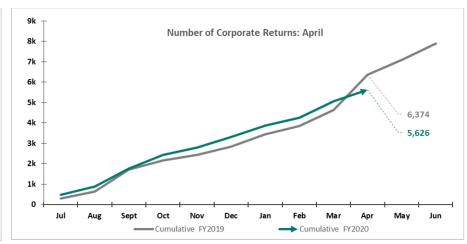
Fiscal Years 2019 - 2020	FY20 YTD	FY19	YTD
Income Tax Collections	April 2020	April	2019
Withholdings/Estimates	\$246,930,104	\$234	1,956,980
Individuals	20,217,739	25	5,226,067
Corporations	15,212,647	50),316,300
Partnerships	4,028,255	7	7,480,591
Assessments	1,663,816	2	1,184,397
Total Collections	\$288,052,562	\$322	2,164,336
Refunds/ Disbursements	(26,464,227)	(24	1,522,252)
Collections Net of Refunds/Disbursements	\$ 261,588,335	\$ 297	7,642,083

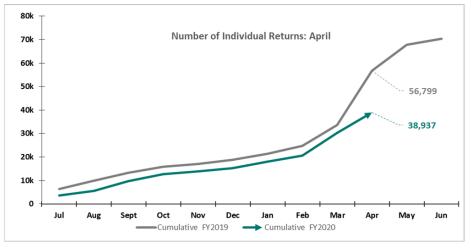
Notes:
In April 2019, the City received a one-time corporate tax receipt of approximately \$23 million that was non-recurring.
The City anticipates recording year-end adjustments related to accruals and estimated liabilities that will reduce net income tax revenue by approximately \$35 million.

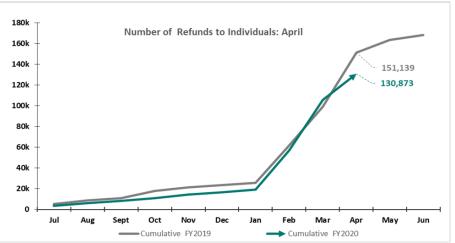


Income Tax - Volume of Returns and Withholdings











Active Grants and Donations as of April 30, 2020 (\$ in millions)

Net Change from last month ⁽³⁾	\$121.4	

New Funds – January 1 to May 27, 2020 (\$ in millions)

Committed ⁽⁴⁾		
Total New Funding	\$429.0	

COVID-19 Overall Funds Raised ⁽⁵⁾ \$268.0	
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- (1) Reflects public and private funds directly to City departments.
- (2) Reflects public and private funds for City projects via fiduciaries, and to third-party partners and agencies for projects prioritized by the City for which the OCFO-Office of Development and Grants has provided active support.
- (3) The most significant new award in April was the CARES Act Coronavirus Relief Fund, in the amount of \$116,915,243. This is the largest grant award that the City or its partners have received since the Hardest Hit Funds, in the amount of \$258 M, were awarded to the Detroit Land Bank Authority.
- (4) Reflects verbal and informal commitments which are secure, but for which formal agreements have not yet been finalized.
- (5) Reflects documented and committed funds raised for COVID-19 response efforts by the City and its partners.



New Funds (Total) – January 1 to May 27, 2020 – By Priority Category

Priority Category	Documented	Committed	Total
Administration/General Services	\$ 121,846,281	\$ 251,347	\$ 122,097,628
	\$ 3,407,625	\$ 400,000	
	\$ 118,472,529	\$ 5,000,000	
	\$ 14,957,379	\$ 8,530,000	
	\$ 32,164,280	\$ 3,794,300	
	\$ 500,000	\$ 151,115	
	\$ 4,109,566		
		\$ 34,525	
	\$ 1,748,745	\$ 2,549,706	
	\$ 19,678,000	\$ 295,000	
	\$ 19,029,582	\$ 64,268,439	
	\$ 435,000	\$ 7,332,364	
Grand Total	\$ 336,348,988	\$ 92,606,796	\$ 428,955,784

New Funds and City Leverage⁽¹⁾ – January 1 to May 27, 2020– By Priority Category

Priority Category	Total Fu	nds	City I	Leverage ⁽¹⁾
Administration/General Services	\$	122,097,628	\$	1,086,674
Community/Culture	\$	3,807,625		
Economic Development	\$	123,472,529	\$	59,000,000(2)
Health	\$	23,487,379		
Housing	\$	35,958,580	\$	15,000(3)
Infrastructure	\$	651,115		
Parks and Recreation	\$	4,109,566		
Planning	\$	34,525		
Public Safety	\$	4,298,451	\$	52,760
Technology/Education	\$	19,973,000		
Transportation	\$	83,298,021		
Workforce	\$	7,767,364	\$	2,000,000
Grand Total	\$	428,955,784	\$	62,154,434

⁽¹⁾ Leverage includes both match and parallel investment by the City that help make the case to external funders to co-invest.

⁽²⁾ This \$59M has leveraged all Strategic Neighborhood Fund funding to date which includes funds raised in 2018 and 2019.

⁽³⁾ There is an additional \$50M in HUD funding allocated to the Affordable Housing Leverage Fund that has been critical to securing these commitments.



Cash Position

(\$ in millions)

(\$ III HIIIIOTIS)	Unr	estricted	Res	stricted	April	2020 Total	Prior Year April 2019 Total				
Bank Balance	\$	284.5	\$	988.2	\$	1,272.7	\$	1,237.5			
Plus/minus: Reconciling items		9.7		(9.9)		(0.2)		14.8			
Reconciled Bank Balance	\$	294.2	\$	978.3	\$	1,272.5	\$	1,252.3			
General Ledger Cash Balances											
General Fund											
General Accounts	\$	144.1		151.0	\$	295.1	\$	326.6			
Risk Management/Self Insurance		56.7		19.1		75.8		93.2			
Undistributed Delinquent Taxes		-		3.2		3.2		31.3			
Quality of Life Fund		-		17.7		17.7		22.7			
Retiree Protection Trust Fund		-		180.8		180.8		129.0			
A/P and Payroll Clearing		29.6		-		29.6		-			
Other Governmental Funds											
Capital Projects		-		113.2		113.2		154.7			
Street Fund		-		127.3		127.3		121.0			
Grants		-		164.5		164.5		49.6			
Solid Waste Management Fund		39.0		-		39.0		35.9			
Debt Service		-		33.9		33.9		39.6			
Gordie Howe Bridge Fund		-		16.7		16.7		20.3			
Other		10.9		8.2		19.1		34.1			
Enterprise Funds											
Enterprise Funds		3.3		2.6		5.9		38.8			
Fiduciary Funds											
Undistributed Property Taxes		-		88.3		88.3		72.4			
Fire Insurance Escrow		-		10.8		10.8		9.5			
Other		-		41.0		41.0		60.4			
Component Units											
Component Units		10.6		-		10.6		13.2			
Total General Ledger Cash Balance	\$	294.2	\$	978.3	\$	1,272.5	\$	1,252.3			

Note: This schedule reports total City of Detroit (excludes DSWD) cash in the bank at April 30, 2020 and differences between the General Ledger and bank balance are shown as reconciling items. This report does not represent cash available for spending, and liabilities and fund balance must be considered when determining excess cash.



Operating Cash Activity: YTD Actual vs Forecast

		For 10 Month			
\$ in Millions		YTD Forecast	YTD Actual	YTD iriance	rior YTD Actual
Cash Receipts					
Property Taxes	\$	507.8	\$ 505.3	\$ (2.5)	\$ 501.0
Income Taxes		268.0	257.4	(10.6)	292.2
Wagering		141.7	137.6	(4.1)	156.0
State Shared Revenue		173.3	167.6	(5.7)	168.2
Utility Taxes		25.0	21.3	(3.7)	21.0
Other Revenue		212.7	218.0	5.3	168.4
Cares Act Funds		-	117.0	117.0	-
Interfund Funding Transfers In		-	45.0	45.0	-
Bond Proceeds		11.9	46.0	34.1	 -
Total Cash Receipts	\$	1,340.4	\$ 1,515.1	\$ 174.7	\$ 1,306.8
Cash Disbursements					
Salaries & Wages	\$	(399.0)	\$ (423.9)	\$ (24.9)	\$ (387.7)
Benefits		(111.7)	(107.9)	3.8	(138.4)
36th District Court Payroll		-	(1.3)	(1.3)	-
Retiree Protection Trust		(45.0)	(45.0)	-	(20.0)
Accounts Payable		(423.4)	(406.5)	16.9	(356.1)
TIF Distributions		(32.2)	(26.9)	5.2	(24.4)
Property Tax Distributions		(377.1)	(347.5)	29.6	(342.2)
Other Distribution		-	(1.4)	(1.4)	-
Debt Service		(56.7)	(63.4)	 (6.7)	 (73.5)
Total Cash Disbursements	\$	(1,445.1)	\$ (1,423.8)	\$ 21.3	\$ (1,342.3)
Net Cash Flow	\$	(104.7)	\$ 91.3	\$ 196.0	\$ (35.5)



Operating Cash Activity: Actual vs. Forecast to Year End

						20	19)					2020														
\$ in Millions		٠,	July	Α	ugust	Sep	ptember	0	ctober	No	vember	De	cember	Ja	nuary	Fe	bruary	M	ırch		April*	N	lay*	J	lune*	FY2	020 Total
		Α	ctual	F	Actual	1	Actual	P	Actual	F	Actual	1	Actual	Α	ctual	A	Actual	A	tual	-	Actual	For	ecast	Fo	recast		020 10141
Cash Receipts																											
	Property Taxes	\$	58.2	\$		\$		\$		\$	11.0	\$	65.1	\$		\$		\$	3.9	\$	3.3	\$	6.7	\$	31.2	\$	543.2
	Income Taxes		30.7		22.0		31.2		25.5		21.6		29.0		30.7		20.1		24.0		22.6		17.7		19.6		294.7
	Wagering		15.5		17.4		15.0		14.1		18.0		17.6		17.7		13.3		9.0		-		-		-		137.6
	State Shared Revenue		-		34.2		-		35.1		-		35.6		-		34.6		-		28.0		-		26.2		193.8
	Utility Taxes		2.1		1.3		1.8		2.0		-		3.1		1.8		3.1		3.5		2.6		3.0		2.8		27.1
	Other Revenue		33.7		28.3		15.3		10.9		28.9		17.0		23.7		17.7		19.8		22.8		13.8		14.0		245.8
	Cares Act Funds		-		-		-		-		-		-		-		-		-		117.0		-		-		117.0
	Transfers from other cash pools		-		-		-		-		-		-		-		-		-		45.0		30.0		30.0		105.0
	Bond Proceeds		-		-		0.3		0.5		2.6		3.0		1.2		4.2		-		34.1		-		-		46.0
	Total Cash Receipts	\$	140.2	\$	296.0	\$	90.2	\$	97.1	\$	82.0	\$	170.4	\$	200.3	\$	103.1	\$	60.3	\$	275.4	\$	71.2	\$	123.8	\$	1,710.1
Cash Disburser	ments																										
	Salaries & Wages	\$	(46.9)	\$	(46.8)	\$	(37.1)	\$	(40.3)	\$	(35.8)	\$	(45.4)	\$	(50.8)	\$	(40.8)	\$	(40.8)	\$	(39.1)	\$	(32.7)	\$	(37.1)	\$	(493.7)
	Benefits		(12.6)		(6.5)		(6.0)		(13.1)		(6.5)		(14.0)		(13.4)		(6.4)		(6.4))	(22.8)		(12.0)		(6.4)		(126.3)
	36th Distr Crt Payroll		-		-		-		-		-		-		-		-		-		(1.3)		(1.2)		-		(2.5)
	Retiree Protection Trust		(45.0)		-		-		-		-		-		-		-		-		-		-		-		(45.0)
	Accounts Payable		(46.3)		(67.2)		(24.2)		(39.6)		(20.0)		(33.8)		(38.0)		(28.0)		(31.6))	(77.8)		(56.5)		(61.4)		(524.4)
	TIF Property Tax Disbursements		-		-		-		(0.3)		(1.6)		(25.0)		-		-		-		-		(29.6)		-		(56.5)
	Property Tax Distributions		(17.1)		(26.5)		(132.0)		(6.1)		(5.4)		(6.5)		(86.2)		(65.0)		-		(2.8)		(3.5)		(15.0)		(366.0)
	Other Distribution		-		-		-		-		-		-		-		-		-		(1.4)		(1.8)		-		(3.2)
	Debt Service		(2.7)		(8.2)		(14.1)		(6.2)		(2.7)		(9.1)		(2.7)		(9.1)		(8.7))	-		-		-		(63.4)
	Total Cash Disbursements	\$	(170.6)	\$	(155.2)	\$	(213.3)	\$	(105.7)	\$	(72.1)	\$	(133.8)	\$	(191.2)	\$	(149.3)	\$	(87.5)	\$	(145.2)	\$ (137.3)	\$	(119.9)	\$	(1,681.0)
	Net Cash Flow	\$	(30.3)	\$	140.8	\$	(123.1)	\$	(8.5)	\$	9.9	\$	36.7	\$	9.1	\$	(46.2)	\$	(27.3)	\$	130.2	\$	(66.1)	\$	3.9	\$	29.1

^{*} April, May and June have been adjusted from prior reports to reflect the inflow of non-common pool dollars and the related increase in disbursements.



Accounts Payable and Supplier Payments

City of Detroit Accounts Payable Analysis

\$ in millions

Accounts Payable (AP) as of Apr-20										
Total AP (Mar-20)	\$	46.6								
Plus: Apr-20 invoices processed	\$	45.8								
Less: Apr-20 Payments made	\$	(67.7)								
Total AP month end (Apr-20)	\$	24.7								
Less: Invoices on hold ⁽¹⁾	\$	(9.0)								
Less: Installments/Retainage Invoices ⁽²⁾	\$	(0.4)								
Net AP not on hold	\$	15.3								

AP Aging (excluding invoices on hold)

						Days Past Due				
		N	let AP	С	urrent		1-30		31-60	61+
Apr-20. Total		\$	15.4	\$	9.1	\$	3.3	\$	0.3	\$ 2.7
	% of total		100%		59%		21%		2%	18%
	Change vs. Mar-20	\$	(18.7)	\$	(11.1)	\$	(5.6)	\$	(1.6)	\$ (0.4)
Tot	al Count of Invoices		955		672		169		42	72
	% of total		100%		70%		18%		4%	8%
	Change vs. Mar-20		(1,223)		(868)		(210)		(58)	(87)
Ма	r-20. Total	\$	34.1	\$	20.2	\$	8.9	\$	1.9	\$ 3.1
	% of total		100%		59%		26%		6%	9%
Tot	al Count of Invoices		2178		1540		379		100	159
	% of total		100%		71%		17%		5%	7%

Notes

- (1) Invoices with system holds are pending validation. Some reasons include: pending receipt, does not match purchase order quantity/price and legal hold
- (2) Invoices on retainage are on hold until the supplier satifies all contract obligations

All invoices are processed and aged based on the invoice date



