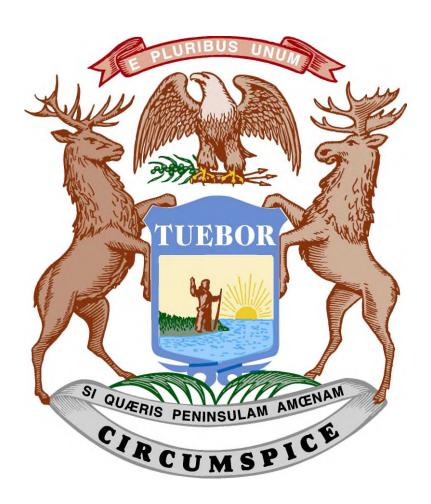
# 2018 Home Heating Expenses Reported by Home Heating Credit Filers



Prepared by
Office of Revenue and Tax Analysis
Michigan Department of Treasury
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# **Background**

This report is completed in accordance with MCL 206.527a(15), which requires the Michigan Department of Treasury to complete an annual study of the heating costs of taxpayers receiving a home heating credit. The home heating credit is a refundable credit designed to assist low-income families with the cost of heating their homes. The credit was created by Public Act 458 of 1978, and is funded predominantly by federal funds disbursed to Michigan through the Low-Income Home Energy Assistance Program (LIHEAP).

The credit is based on the number of exemptions for which the household is eligible. Individuals who are disabled, deaf, blind, or qualified disabled veterans are entitled to extra exemptions. Prior to 1991, recipients of Aid to Families with Dependent Children or General Assistance were not eligible for this credit, but were provided comparable benefits from other state and local programs.

Michigan law requires home heating credits to be prorated or uniformly reduced so that the expected amount of total credit payments does not exceed the available federal funding. Since 2003, claimants have received only a percentage of their credit each year: 80 percent for 2003, 76 percent for 2004 through 2006, 53 percent for 2007, 65 percent for 2008 and 2009, 52 percent for 2010 and 2011, 48 percent for 2012, 49 percent for 2013, 50 percent for 2014 and 2015, 67 percent for 2016, 75 percent for 2017 and 2018, and 80 percent for 2019.

There are two methods, standard and alternative, to calculate a home heating credit. Claimants eligible to use both methods use the one that provides the higher benefit.

The standard credit for most claimants is equal to a standard allowance amount determined by the number of personal exemptions less 3.5 percent of household resources<sup>1</sup>. Taxpayers who rent their homestead may have heating expenses included in their rent. These taxpayers claim the credit using the standard calculation. The credit for renters with heat included in their rent is then reduced by 50 percent. Claimants with disabilities, who receive extra personal exemptions, have a greater average standard credit.

The alternative credit is equal to 70 percent of the difference between actual heating costs and 11 percent of household resources.

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<sup>&</sup>lt;sup>1</sup> Starting in tax year 2012, the household income measure used to determine home heating credit eligibility is replaced by household resources. Household resources exclude net losses from business (including farm), rental and royalties, and also exclude net operating losses. For more information on total household resources, visit <a href="http://www.michigan.gov/taxes/0,1607,7-238-43513-235899--.00.html">http://www.michigan.gov/taxes/0,1607,7-238-43513-235899--.00.html</a>

#### Data

The detailed information in this report was gathered from the Department of Treasury's Data Warehouse based on the mainframe taxpayer tapes. The overall summary totals are from the TA-12720 reports.

## **Summary of 2018 Home Heating Credits**

About 303,900 taxpayers received a total of \$67.3 million in home heating credits for tax year 2018 (\$60.9 million in regular credits and \$6.4 million in supplemental credits), compared to a total of 319,600 taxpayers receiving \$62.9 million in total credits for tax year 2017. Unlike tax year 2017, Michigan residents who received a regular home heating credit in tax year 2018 also received a \$22 supplemental credit payment.

The total of about \$60.9 million in regular credits represented a decrease of 15,700 credits over the 2017 regular credit total, with \$2.0 million (-3.1 percent) less in heating assistance provided to low-income families. The average credit for 2018 (\$200.42) was 1.9 percent higher than the 2017 average regular credit (\$196.75). The home heating credit proration percentage for tax year 2018 remained constant at 75 percent from 2017.

About 29,100 taxpayers used the alternative calculation based on energy consumption claiming credits worth \$13.7 million. Including the supplemental credit, the average credit under the standard calculation was \$190.37 compared to \$469.35 under the alternative calculation.

## **Home Heating Expenses**

From the total claimants of the home heating credits in tax year 2018, approximately 53.3 percent reported their heating expenses on the home heating credit form. From the total of claimants who reported their heating expenses, only 2.2 percent reported that heating expenses were included in their rent. This represents about 5.3 percent of all claimants who reported that heating was included in their rent. About 66.7 percent of all claimants who reported that heating expenses were not included in their rent disclosed their heating expenses on the credit form.

Filers likely omit their heating expenses, in part, because these expenses are not required to calculate the standard credit. The attached tables are based on two subgroups of credit filers. The first subgroup is all credits with heating expenses reported. The second is all credits using the alternate credit calculation. The tables show the number of credits, reported heating expenses, and the credit amount claimed for both 2017 and 2018. The distribution of credits for each subgroup is presented by total household resources, credit amount, and heating expenses.

Tables 1 through 3 present the distribution of home heating credits for all credits with heating expenses reported on the credit form for tax year 2018 by income, credit amount, and expenses. Similar distributions are presented for 2017 in Tables 7 through 9. In order to better compare 2017 and 2018 statistics, supplemental credit amounts for 2018 were not included in any of the tables in this report.

The average heating expense amount reported for 2018 (\$1,184) was higher than the amount reported for 2017 (\$1,139). Total reported expenses increased by \$1.9 million to \$186.4 million for 2018. The average home heating credit among those credits reporting expenses increased slightly, from \$236 for 2017 to \$240 for 2018 (1.9 percent). The average percentage of expenses reimbursed by the home heating credit remained nearly unchanged from 2017 to 2018 (from 20.7 percent to 20.3 percent).

Tables 4 through 6 present the distribution of home heating credits for filers using the alternative credit calculation method by income, credit amount, and heating expenses for 2018. Similar distributions are presented in Tables 10 through 12 for 2017.

In general, alternative-credit filers have lower average incomes and higher average heating expenses than filers using the standard-credit calculation method. The average alternative credit is also significantly larger.

The average heating expense amount reported by filers using the alternative calculation increased from \$2,296 in 2017 to \$2,330 in 2018 (1.5 percent). Total credits increased by \$0.1 million to \$13.0 million in 2018. The average credit using the alternative calculation decreased slightly from \$452 in 2017 to \$449 in 2018 (-0.7 percent). Claimants using the alternative calculation had an average of 19.3 percent of their reported heating expenses reimbursed by the home heating credit in 2018, compared to the average of 19.7 percent reported in 2017.

Table 1
2018 Home Heating Credits Reporting Heating Expenses by Household Income

			Average		Average	Credit as
<b>Total Household</b>	Number of	<b>Total Expenses</b>	Expense	<b>Total Credit</b>	Credit	Percent of
Resources	Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$3,000	5,060	\$4,021,937	\$795	\$2,324,030	\$459	57.8%
\$3,001 - \$6,000	6,745	5,881,173	872	2,460,299	365	41.8%
\$6,001 - \$9,000	15,368	14,451,349	940	4,504,570	293	31.2%
\$9,001 - \$12,000	39,444	41,447,217	1,051	9,861,268	250	23.8%
\$12,001 - \$15,000	31,148	38,672,421	1,242	7,551,113	242	19.5%
Over \$15,000	<u>59,720</u>	81,944,492	1,372	11,117,047	186	13.6%
Total	157,485	\$186,418,589	\$1,184	\$37,818,327	\$240	20.3%

- . Totals include all home heating credits, both standard and alternate calculations, reporting annual heating costs.
- . Does not include supplemental credit.

Table 2
2018 Home Heating Credits Reporting Heating Expenses by Credit Amount

Credit Amount	Number of Credits	Total Expenses Reported	Average Expense Amount	Total Credit Amount	Average Credit Amount	Credit as Percent of Expenses
Up to \$100	40,147	\$37,805,673	\$942	\$2,048,597	\$51	5.4%
\$101 - \$150	21,501	20,288,170	944	2,638,539	123	13.0%
\$151 - \$200	17,701	17,686,719	999	3,085,866	174	17.4%
\$201 - \$250	20,420	19,718,419	966	4,604,945	226	23.4%
\$251 - \$300	11,588	13,083,816	1,129	3,167,225	273	24.2%
More than \$300	<u>46,128</u>	77,835,792	1,687	22,273,155	483	28.6%
Total	157,485	\$186,418,589	\$1,184	\$37,818,327	\$240	20.3%

### Note:

- . Totals include all home heating credits, both standard and alternate calculations, reporting annual heating costs.
- . Does not include supplemental credit.

Table 3
2018 Home Heating Credits Reporting Heating Expenses by Heating Expenses

Annual Heating Expenses	Number of Credits	Total Expenses Reported	Average Expense Amount	Total Credit Amount	Average Credit Amount	Credit as Percent of Expenses
Up to \$500	27,942	\$8,480,943	\$304	\$5,007,267	\$179	59.0%
\$501 - \$750	29,771	18,331,997	616	5,430,759	182	29.6%
\$751 - \$1,000	25,749	22,340,343	868	5,058,193	196	22.6%
\$1,001 - \$1,500	32,563	39,277,686	1,206	6,997,486	215	17.8%
More than \$1,500	41,460	97,987,620	2,363	15,324,622	370	15.6%
Total	157,485	\$186,418,589	\$1,184	\$37,818,327	\$240	20.3%

#### Note:

- . Totals include all home heating credits, both standard and alternate calculations, reporting annual heating costs.
- . Does not include supplemental credit.

Table 4
2018 Home Heating Credits Reporting Heating Expenses by Household Income
Alternate Credit Filers Only

		Total	Average		Average	Credit as
<b>Total Household</b>	Number	Expenses	Expense	<b>Total Credit</b>	Credit	Percent of
Resources	of Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$3,000	1,907	\$2,266,040	\$1,188	\$1,078,614	\$566	47.6%
\$3,001 - \$6,000	1,920	2,896,641	1,509	999,427	521	34.5%
\$6,001 - \$9,000	3,555	6,316,750	1,777	1,710,242	481	27.1%
\$9,001 - \$12,000	8,342	18,425,190	2,209	4,129,812	495	22.4%
\$12,001 - \$15,000	6,575	17,109,847	2,602	2,955,464	450	17.3%
Over \$15,000	<u>6,774</u>	20,713,040	3,058	<u>2,174,358</u>	321	10.5%
Total	29,073	\$67,727,508	\$2,330	\$13,047,917	\$449	19.3%

Table 5
2018 Home Heating Credits Reporting Heating Expenses by Credit Amount
Alternate Credit Filers Only

		Total	Average		Average	Credit as
	Number	Expenses	Expense	<b>Total Credit</b>	Credit	Percent of
Credit Amount	of Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$100	1,109	\$2,217,091	\$1,999	\$66,574	\$60	3.0%
\$101 - \$150	1,229	2,395,448	1,949	155,231	126	6.5%
\$151 - \$200	1,573	3,209,762	2,041	275,559	175	8.6%
\$201 - \$250	1,910	3,850,605	2,016	430,797	226	11.2%
\$251 - \$300	2,200	4,343,938	1,975	603,691	274	13.9%
More than \$300	<u>21,052</u>	<u>51,710,664</u>	2,456	<u>11,516,065</u>	547	22.3%
Total	29,073	\$67,727,508	\$2,330	\$13,047,917	\$449	19.3%

Note:

Table 6
2018 Home Heating Credits Reporting Heating Expenses by Heating Expenses
Alternate Credit Filers Only

		Total	Average		Average	Credit as
<b>Annual Heating</b>	Number	Expenses	Expense	<b>Total Credit</b>	Credit	Percent of
Expenses	of Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$500	15	\$4,981	\$332	\$1,669	\$111	33.5%
\$501 - \$750	121	83,420	689	38,756	320	46.5%
\$751 - \$1,000	700	620,244	886	266,580	381	43.0%
\$1,001 - \$1,500	3,888	4,995,336	1,285	1,258,455	324	25.2%
More than \$1,500	24,349	<u>62,023,527</u>	2,547	11,482,457	472	18.5%
Total	29,073	\$67,727,508	\$2,330	\$13,047,917	\$449	19.3%

#### Note:

6

<sup>.</sup> The household resources limits for the alternate credit for tax year 2018 were \$14,472 for one-person households, \$19,475 for two, \$24,483 for three, and \$24,918 for all others.

<sup>.</sup> Does not include supplemental credit.

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Table 7
2017 Home Heating Credits Reporting Heating Expenses by Household Income

			Average		Average	Credit as
<b>Total Household</b>	Number of	<b>Total Expenses</b>	Expense	<b>Total Credit</b>	Credit	Percent of
Resources	Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$3,000	5,374	\$4,147,232	\$772	\$2,428,558	\$452	58.6%
\$3,001 - \$6,000	7,334	6,331,177	863	2,658,678	363	42.0%
\$6,001 - \$9,000	20,983	18,655,410	889	5,858,317	279	31.4%
\$9,001 - \$12,000	37,325	38,778,944	1,039	9,009,628	241	23.2%
\$12,001 - \$15,000	32,237	39,177,002	1,215	7,649,676	237	19.5%
Over \$15,000	<u>58,708</u>	77,403,339	1,318	10,545,367	180	13.6%
Total	161,961	\$184,493,104	\$1,139	\$38,150,224	\$236	20.7%

Table 8
2017 Home Heating Credits Reporting Heating Expenses by Credit Amount

			Average		Average	Credit as
	Number of	<b>Total Expenses</b>	Expense	<b>Total Credit</b>	Credit	Percent of
Credit Amount	Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$100	41,955	\$38,216,415	\$911	\$2,150,807	\$51	5.6%
\$101 - \$150	22,817	20,603,427	903	2,805,473	123	13.6%
\$151 - \$200	18,330	17,679,353	965	3,192,575	174	18.1%
\$201 - \$250	21,421	19,724,115	921	4,806,528	224	24.4%
\$251 - \$300	11,761	12,910,026	1,098	3,218,464	274	24.9%
More than \$300	<u>45,677</u>	75,359,768	1,650	21,976,377	481	29.2%
Total	161,961	\$184,493,104	\$1,139	\$38,150,224	\$236	20.7%

## Note:

Table 9
2017 Home Heating Credits Reporting Heating Expenses by Heating Expenses

			Average		Average	Credit as
<b>Annual Heating</b>	Number of	<b>Total Expenses</b>	Expense	<b>Total Credit</b>	Credit	Percent of
Expenses	Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$500	32,386	\$9,935,233	\$307	\$5,774,568	\$178	58.1%
\$501 - \$750	31,324	19,233,787	614	5,656,263	181	29.4%
\$751 - \$1,000	25,761	22,313,058	866	4,928,004	191	22.1%
\$1,001 - \$1,500	32,326	38,989,707	1,206	6,821,899	211	17.5%
More than \$1,500	40,164	94,021,319	2,341	14,969,490	373	15.9%
Total	161,961	\$184,493,104	\$1,139	\$38,150,224	\$236	20.7%

#### Note:

<sup>.</sup> Totals include all home heating credits, both standard and alternate calculations, reporting annual heating costs.

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Table 10 2017 Home Heating Credits Reporting Heating Expenses by Household Income Alternate Credit Filers Only

		Total	Average		Average	Credit as
<b>Total Household</b>	Number	Expenses	Expense	<b>Total Credit</b>	Credit	Percent of
Resources	of Credits	Reported	Amount	Amount	Amount	Expenses
Up to \$3,000	1,954	\$2,353,994	\$1,205	\$1,119,811	\$573	47.6%
\$3,001 - \$6,000	2,045	3,109,814	1,521	1,079,745	528	34.7%
\$6,001 - \$9,000	4,260	7,627,542	1,791	2,038,616	479	26.7%
\$9,001 - \$12,000	7,556	16,933,983	2,241	3,754,467	497	22.2%
\$12,001 - \$15,000	6,545	16,911,330	2,584	2,924,766	447	17.3%
Over \$15,000	<u>6,281</u>	18,809,841	2,995	<u>2,027,534</u>	323	10.8%
Total	28,641	\$65,746,504	\$2,296	\$12,944,939	\$452	19.7%

Table 11
2017 Home Heating Credits Reporting Heating Expenses by Credit Amount`
Alternate Credit Filers Only

Credit Amount	Number of Credits	Total Expenses Reported	Average Expense Amount	Total Credit Amount	Average Credit Amount	Credit as Percent of Expenses
Up to \$100	1,065	\$1,957,610	\$1,838	\$65,289	\$61	3.3%
\$101 - \$150	1,209	2,350,158	1,944	153,643	127	6.5%
\$151 - \$200	1,568	3,097,907	1,976	273,738	175	8.8%
\$201 - \$250	1,891	3,640,813	1,925	424,315	224	11.7%
\$251 - \$300	2,156	4,215,109	1,955	590,698	274	14.0%
More than \$300	<u>20,752</u>	<u>50,484,907</u>	2,433	11,437,256	551	22.7%
Total	28 641	\$65,746,504	\$2,296	\$12,944,939	\$452	19.7%

Table 12
2017 Home Heating Credits Reporting Heating Expenses by Heating Expenses
Alternate Credit Filers Only

Annual Heating Expenses	Number of Credits	Total Expenses Reported	Average Expense Amount	Total Credit Amount	Average Credit Amount	Credit as Percent of Expenses
Up to \$500	20	\$7,011	\$351	\$2,261	\$113	32.2%
\$501 - \$750	117	81,658	698	38,124	326	46.7%
\$751 - \$1,000	706	631,577	895	265,502	376	42.0%
\$1,001 - \$1,500	3,963	5,071,671	1,280	1,259,365	318	24.8%
More than \$1,500	23,835	59,954,587	2,515	11,379,687	477	19.0%
Total	28,641	\$65,746,504	\$2,296	\$12,944,939	\$452	19.7%

8

<sup>.</sup> The household resources limits for the alternate credit for tax year 2017 were \$14,111 for one-person households, \$18,989 for two, \$23,872 for three, and \$24,882 for all others.